Guide to Using This Curriculum

Bias crimes seriously threaten our democratic society, which is built on the strength of its diversity. These crimes represent a particularly heinous form of violence, in which thousands of Americans are victimized each year because of their skin color, ethnicity, religion, gender, sexual orientation, or disability. Growing concern exists around the country, in communities large and small, urban, suburban, and rural, about the prevalence of bias crime. Swift and effective investigation, prosecution, and response to these crimes is critical for developing and maintaining both respect for and appreciation of the growing diversity of our country's citizens.

This training package builds on the best efforts and practices to date, identified by national experts in law enforcement, victim assistance, and hate crime prevention and response. This curriculum differs from others in that it is intended for a multidisciplinary training audience, including law enforcement officers, victim advocates, and community-based organizations. It was field-tested to ensure its relevance to both victim assistance and law enforcement professionals and its user-friendliness. The results are reflected in the approach and materials presented here in this curriculum.

Purpose of the Training

Professionals in the fields of both law enforcement and victim assistance feel a growing desire to better respond to victims of bias crime and to work together more effectively. With the increased national awareness of the need to recognize and respond to these crimes, and with the growing number of states enacting hate crime legislation, professionals in these fields express a need for up-to-date training that is multidisciplinary in nature.

Responding to Hate Crime: A Multidisciplinary Curriculum was developed to meet this need. Its focus is capacity building, and its purpose is to strengthen the knowledge and skills of individual professionals in law enforcement and victim assistance. Specifically, it is designed to do the following:

- Provide law enforcement officials with up-to-date information and strategies to use in identifying bias crimes and in taking appropriate actions to deter and investigate these crimes
- Provide victim assistance professionals with up-to-date information and strategies to use in assisting bias crime victims
- Strengthen the capacity of professionals in both fields to contribute to successful investigation and prosecution of bias crime, and contribute to changing the community norms that presently foster a tolerance to and indifference towards these crimes
- Provide professionals in both fields with the perspectives and strategies to work more effectively within their own departments and agencies, with one another, and within their communities

Key Features of the Training Approach

Responding to Hate Crime: A Multidisciplinary Curriculum is a six-session training program. Several characteristics central to its design are important to understand.

Integrated Audience

The curriculum is designed for an integrated audience of law enforcement and victim assistance professionals. Since a major training goal is to provide a forum where professionals from these two fields can learn from one another, most of the sessions are structured either for the entire audience, or smaller integrated groups of representatives from each field. The pilot test showed that a major benefit for participants is the chance to interact and learn, side by side, with professionals from their own and one another's fields.

Comprehensive Approach

This curriculum was developed to address the range of issues relevant to bias crime: deterrence and prevention, the needs of victims and the community, and the ability of the criminal justice system to investigate, report, and prosecute these crimes. It was also developed in a modular format to enable local jurisdictions to adapt and customize their own trainings based on their particular needs and time constraints.

Interactive Style

The curriculum is designed to take into account the characteristics of adult learners. Participants respond best and learn most in a forum that fosters discussion and interactive learning. Therefore, the training is designed to promote discussion and interaction. Activities have been developed and selected to provide the greatest opportunities for skill building in the most comfortable manner.

Law enforcement and victim assistance professionals collectively bring a broad base of knowledge and experience to the training. Several activities in this curriculum provide an opportunity for law enforcement and victim assistance professionals to solve problems together.

Case Studies

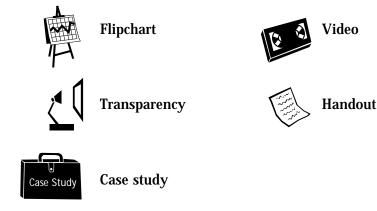
The cases used in this curriculum are adapted from actual criminal cases gathered from police departments and prosecutor's offices. Names and addresses have been changed to preserve anonymity. Cases were specially selected to illustrate various aspects of bias crime and provide authenticity to enhance group discussions. In adapting this curriculum for local use, instructors may change the type of victimization, locales, and/or names used in the cases to reflect their regions.

Organization of the Curriculum

Each session is organized as follows:

- **Overview:** Shows, at a glance, the content, method, and suggested time allotted to each part of the session
- **Objectives:** Details the anticipated learning outcomes of each session
- Time: Specifies the amount of time required for the session
- **Videos:** Lists videos to be obtained and previewed before leading the session, where applicable
- Notes to the Instructor: Highlights important points that instructors should make, and provides special instructions for implementing each session or activity
- **Instructor's Notes:** Presents the content for the session, describes the methodology (e.g., presentation, activity, case discussion), and includes a discussion framework and key questions, directions for conducting activities, and any other background information that will be useful to instructors as they conduct the training or review key topics
- **Transparencies and Handouts:** Presents in each session hard copy pages, marked and coded, that can be copied onto overhead transparency sheets or for distribution as handouts; often, a more expanded version of a transparency's text will appear in the Instructor's Notes

To assist instructors, the curriculum uses a series of icons to show when videos, transparencies, handouts, case studies, and flipcharts will be used during the course of each session. These icons are as follows:



Preparations for Sponsoring and Conducting the Training

Cosponsoring the Training

It is recommended that this training be jointly sponsored by a law enforcement agency and victim service agency.

Recruitment of Instructors

Instructors for the training can be recruited from any of the following organizations:

- Local police department, sheriff's department, or other law enforcement agency
- Federal Bureau of Investigation
- Community Relations Service of the Department of Justice
- United States Attorney's office
- State Attorney General's office
- County Prosecuting Attorney's office
- Legal advocacy organizations
- National victim organizations
- State victim assistance agencies
- Victim advocacy organizations
- Mental health organizations
- Universities with programs in criminal justice
- Community-based/civil rights organizations

Instructors should have the following background:

- Diversity training
- Awareness and understanding of the impact of bias crime and the need for effective responses
- Experience in conducting training with law enforcement and/or victim assistance professionals

Instructors should also be representative of the community and should be diverse in terms of cultural background, gender, and professional affiliation.

Recruitment of Participants

Participants from law enforcement and victim services may be recruited from the same list of agencies and departments utilized for recruiting instructors. Participants should be balanced in terms of:

- cultural background and gender
- professional affiliation
- level of experience

Planning for Individual Sessions

Planning for Session B: Victim Impact

This session incorporates a presentation from an actual victim of a bias crime. The purpose of the presentation is as follows:

- To demonstrate the impact of a bias crime on the victim
- To make the trauma experienced by the victim real to participants
- To reinforce the fact that bias crimes occur within the local community

The instructor may be able to recruit a victim from the following agencies or departments:

- Police department
- Prosecutor's office
- Victim service agency
- Advocacy organization

The following are important issues to address before recruiting a victim:

- Victim's need for confidentiality and/or privacy
- Status of the victim's case in court
- Time frame of the victim's trauma (i.e., was this a recent attack?)
- Need for an interpreter/translator
- Access and logistic arrangements (e.g., the victim may be physically challenged and/or in need of an access ramp to the training facility)

The victim should be given ample notice that he or she will be speaking to a group and addressing the following issues:

- The victim's personal experience as a victim
- The impact the bias crime had on the victim–physical, emotional, financial, or otherwise
- The response of the criminal justice system
- The response of other professionals, friends, and family
- The victim's recommendations for improving the response to bias crime

By bringing along a support person, the victim may feel more comfortable in the presentation.

Planning for Session D: Bias Crime and the Law

For this session, you will need obtain copies of your state's criminal, civil, and reporting laws covering bias crime. You should then create transparencies highlighting the primary elements of these laws. You may also wish to develop handouts that contain full or partial text of the laws.

This session includes six cases that should be reviewed prior to the session by the instructor in light of the relevant state statutes. Each case is followed by a list of questions for instructors to review with participants. Suggested answers are provided

for most of these questions. However, some of the answers depend upon individual state laws. Therefore, instructors should review the questions and prepare state-specific answers to those questions that require them.

In the interest of time, instructors may choose to use only those cases that best suit the experience level of the audience. However, the cases should be discussed in sequence whenever possible, because they grow progressively more complex and more legally ambiguous.



Ordering Videos

The video segments for the curriculum were selected by experts in the area of bias crime from the fields of law enforcement, victim assistance, and curriculum development. The videos chosen were selected from a pool of videos that were screened and rated on the relevance of their content, the quality of production, and the timeliness of events portrayed.

Videos should be ordered at least four to six weeks in advance of the training. Information on purchasing or renting videos is included in each session, where applicable.

OVERVIEW OF SESSIONS: AT A GLANCE

Session A: Introduction and Overview: Defining and Recognizing Bias Crime

Overview	Time
Activity: Introductions	10 minutes
Presentation: Overview of Bias Crime	20 minutes
Presentation: Introduction to Bias Crime Indicate	ors 15 minutes
Activity: Application to a Case	25 minutes
Closing Comments	5 minutes
TOTAL TIME	1 hour, 15 minutes

Equipment: Overhead projector; screen; flipchart



Session B: Victim Impact

Overview	Time
Presentation: Overview of Victim Trauma	5 minutes
Activity: Analysis of Video Segments	20 minutes
Presentation: Unique Features of Bias Crime and Its Impact on Bias Crime Victims	15 minutes
Victim Presentation and Discussion	20 minutes
TOTAL TIME	60 minutes

Equipment: Overhead projector; screen; flipchart; VCR; monitor



Session C: Bias Crime Offenders

Overview	Time
Presentation: Offender Typology	30 minutes
Presentation: Organized Hate Groups	15 minutes
Activity: Analysis of Three Video Segments	45 minutes
TOTAL TIME	90 minutes

Equipment: Overhead projector; screen; flipchart; VCR; monitor



Session D: Bias Crime and the Law

Overview	Time
Presentation: Introduction to Federal and State Laws	30 minutes
Activity: Criminal Law Case Application and Discussion	30 minutes
Optional Activity: Drafting Civil Rights Injunctions	20 minutes
Presentation: Emerging Legal Issues	10 minutes
TOTAL TIME	90 minutes

Equipment: Overhead projector; screen

Session E: Roles of Law Enforcement and Victim Assistance Professionals

Overview	Time
Activity: Discussion of Roles, Responsibilities, and Unique Challenges in Responding to Bias Crimes	20 minutes
Presentation: Investigative Strategies	25 minutes
Presentation: Advocacy on Behalf of Victims and Their Families	15 minutes
TOTAL TIME	60 minutes

Equipment: Flipchart; markers; overhead projector; screen



Session F: Cultural Issues and Community Strategies for Dealing with Bias Crime

Overview	Time
Presentation: Defining Culture and Why It Matters in Dealing with Bias Crime	15 minutes
Activity: Culture and Heritage	15 minutes
Presentation: Implications of Culture and Diversity for Bias Crime	20 minutes
Presentation: Community Impact and Outreach	10 minutes
TOTAL TIME	60 minutes

Equipment: Overhead projector; screen; flipchart



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