The 1999 Bureau of Justice Assistance

NATIONAL PARTNERSHIP MEETING

Working Together for Peace and Justice in the 21st Century

April 6–8, 1999
Washington, D.C.

Monograph
The 1999 Bureau of Justice Assistance
National Partnership Meeting

Working Together for Peace and Justice
in the 21st Century

Summary of Proceedings
Foreword

The 1999 National Partnership Meeting, *Working Together for Peace and Justice in the 21st Century*, was by far the most successful conference in the history of the Bureau of Justice Assistance. Our meeting featured more than 200 speakers, 56 workshops and plenary sessions, and more than 1,100 participants from across the United States, 5 U.S. territories, the United Kingdom, the Netherlands, Canada, and Australia. Not only did the conference allow us to celebrate our accomplishments thus far in crime control and prevention, it allowed us to share information about a variety of programs, innovations, issues, and trends in criminal justice.

This publication provides a summary of the conference workshops so that participants can access the information that was presented in all of the sessions. Contact information for the presenters is provided as well. Due to the many requests from the conference participants, we have also included transcripts of the keynote speeches by Attorney General Janet Reno, Mr. Henry Gardner, and Mr. Fox Butterfield.

I thank each and every participant for making this such a productive and successful conference. Through my contact with many of you during the meeting, I realized that, as a team, we can do so much in our efforts to reduce crime and violence. We can all help build a safer, stronger nation where peace and justice are both real and permanent.

Nancy E. Gist

*Director*
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CONFERENCE AGENDA
Tuesday
April 6, 1999

Registration
Exhibit Area Opens
7:00 a.m. Grand Ballroom Foyer

Criminal Justice Topic Tables
Join other criminal justice professionals over a continental breakfast for a conference warmup and a discussion of pressing issues in criminal justice practice. Each table will be labeled with a current issue in criminal justice, and a senior staff member from the Bureau of Justice Assistance will facilitate the discussion. Pick your topic and join in the discussion.

BJA Senior Staff:
Richard H. Ward III, Deputy Director
Jeff Allison, Acting Director, State and Local Assistance Division
Timothy J. Murray, Director, Program Development Division
Albert Antony Pearsall III, Acting Director, National Programs Division
Linda James McKay, Director, Analysis and Planning Division
Luke G. Galant, Senior Program Advisor for Enforcement, Program Development Division
Robert A. Kirchner, Senior Program Advisor for Evaluation, Program Development Division
Robert Brown, Senior Program Advisor for Prevention, Program Development Division
Jay A. Marshall, Senior Program Advisor for Community Justice, Program Development Division
Charles M. (Bud) Hollis, Senior Program Advisor for Adjudication, Program Development Division

PROGRAM FEATURE
Skill Building Workshops
The sessions that appear in boxes are designed to build a set of practical, applicable skills in the respective topic area. Participants will take away from these sessions new skills and materials specific to the topic area that they can use on the job.

8:30 a.m. Grand Ballroom
Welcoming Remarks
Hon. Nancy E. Gist
Director, Bureau of Justice Assistance

9:00 a.m. Grand Ballroom
Keynote Address
Henry Gardner
Managing Partner, Gardner, Underwood, and Bacon

10:00 a.m. Break

10:15 a.m. Grand Ballroom
Plenary Session: Community Partnerships for Justice: Mobilizing the Community as a Problem Solver
How can the justice system empower the community to take decisive action in the identification and resolution of public safety concerns? Featured speaker, Deputy Attorney General Eric Holder, will challenge panelists to explore the critical equilibrium between autonomy and interdependence of partners. Speakers will share their challenges, successes, and recommendations for the development of effective community partnerships for justice.

Featured Speaker:
Hon. Eric M. Holder, Deputy Attorney General, U.S. Department of Justice

Moderator:
Timothy J. Murray, Director, Program Development Division, Bureau of Justice Assistance

Panelists:
John Feinblatt, Director, Center for Court Innovation, New York, NY
Michael D. Schrunk, District Attorney, Multnomah County, Portland, OR
Edward A. Flynn, Chief, Arlington Police Department, Arlington, VA

11:45 a.m. Break
12:15 p.m. Grand Ballroom

**Luncheon Keynote**

Fox Butterfield

**Workshops: Community Partnerships for Justice**

2:00 p.m. Renaissance Ballroom East

**1.1 What Is Community Justice?**
New approaches and philosophies such as community courts, community justice, and community policing have come to mean many things to many people. What does community justice really mean? How does a community become involved in community justice? This session will review what is meant by the term “community justice,” describe its basic principles and mechanisms, and illustrate how these principles can be applied in different settings.

*Moderator:* John S. Goldkamp, Professor of Criminal Justice, Temple University, Philadelphia, PA

*Panelists:*
- Leonard E. Noisette, Director, Neighborhood Defender Service, New York, NY
- Douglas F. Smith, Director, Arizona HIDTA Center, Tucson, AZ
- Beverly Watts-Davis, Executive Director, San Antonio Fighting Back of United Way, San Antonio, TX
- Michael D. Schrunk, District Attorney, Multnomah County, Portland, OR

2:00 p.m. Meeting Room 8/9

**1.2 Sharing the Burdens and the Benefits: Community Ownership of Crime Problems and Solutions**
Many communities are taking steps to become a part of the solution to their crime problems. This workshop examines community justice in action. Rather than acting as a consumer of justice provided by law enforcement, the courts, and corrections, these communities mobilized themselves to identify crime problems and find innovative solutions to these problems. Panelists will describe how their communities rose to this challenge and discuss the benefits they have experienced as a result.

*Moderator:* Michael Gottfredson, University of Arizona, Tucson, AZ

*Panelists:*
- Peter Clavelle, Mayor, Burlington, VT
- Michael E. Kelly, Assistant to the Mayor, Phoenix, AZ
- Jimena Martinez, Director of Technical Assistance, Center for Court Innovation, New York, NY
- Charles P. Austin, Sr., Chief, Columbia Police Department, Columbia, SC

2:00 p.m. Meeting Room 2

**1.3 Engaging the Leaders of Tomorrow in Problem Solving Today: The Role of Our Youth in Community Justice**
How can communities empower today’s youth to become community justice leaders? This workshop will highlight the work of youth leaders who have become active participants in solving crime problems in their communities. Panelists will report on how they have overcome limitations of age to tap into the great potential of youth resources in their communities.

*Moderator:*
- David Singh, Special Assistant to the Director, Bureau of Justice Assistance
Panelists:
Kim McGillicuddy, Lead Organizer, Bronx Youth Force, New York, NY
Shaking Graham, Youth Organizer, Bronx Youth Force, New York, NY
Linda K. Bowen, Executive Director, National Funding Collaborative on Violence Prevention, Washington, DC
James C. Keener, Byrne Program Coordinator, Criminal Justice Planning Agency, Pago Pago, AS
Leonard Seumanutafa, Program Specialist, Criminal Justice Planning Agency, Pago Pago, AS

2:00 p.m.  Meeting Room 12/13/14

1.4 Building Community Support for Law Enforcement
This workshop explores methods to bridge the gap between a community’s expectations for its police agencies and the realities of policing that may limit the fulfillment of those expectations. Law enforcement and community leaders will discuss how community members and police can overcome obstacles to partnering and develop a relationship that is mutually beneficial and meets the shared interest of reducing and preventing crime.

Moderator:
Joseph Brann, Director, Office of Community Oriented Policing Services, U.S. Department of Justice

Panelists:
Gerald Cunningham, Senior Associate, Church Action for Safe and Just Communities, Homeland Ministries, Indianapolis, IN
Michael J. Farrell, Deputy Commissioner, Policy and Planning Division, New York City Police Department, New York, NY
Patricia Coats Jessamy, State’s Attorney, Baltimore, MD
Mary Lopez, Director, Safe Futures Consortium, University of Nebraska, Omaha, NE

2:00 p.m.  Meeting Room 15

1.5 Power Sharing Between Law Enforcement, the Courts, and the Community
Hear about lessons learned from criminal justice professionals who have forged power-sharing relationships with key stakeholders in their jurisdictions. Is it possible to break down turf issues and increase efficiency by relinquishing organizational power? Panelists will highlight power-sharing initiatives; demonstrate how they have reduced barriers to cooperation; and share how their agencies/organizations have become more efficient, effective, and responsive to the constituencies they serve.

Moderator:
Maria Theresa Viramontes, Executive Director, East Bay Public Safety Corridor Partnership, Oakland, CA

Panelists:
Hon. Raymond Norko, Judge, Community Court, Hartford, CT
Hon. Wilma A. Lewis, U.S. Attorney, District of Columbia, Washington, DC
Scott Lyons, Chief, Duluth Police Department, Duluth, MN

2:00 p.m.  Meeting Room 3

1.6 Community Justice in Rural America
What are the challenges involved in implementing community justice principles in rural settings? This workshop will focus on the challenges and benefits surrounding the implementation of community justice principles in rural settings, including tribal lands.

Moderator:
Walter Dickey, University of Wisconsin Law School, Madison, WI

Panelists:
Roch O. Clapp, Director, Boise County Office of Community Justice, Idaho City, ID
Trudy Jackson, Trudy’s Kitchen, Idaho City, ID
Hon. George W. Neilson, Presiding Judge, 22nd Judicial District, Madras, OR
Garland Brunoe, Vice Chair of the Tribal Council, Confederated Tribe of Warm Springs, Warm Springs, OR

2:00 p.m.  Renaissance Ballroom West A & B

1.7  Community Policing in the 21st Century
What is the future of community policing? How have demands on policing changed the innovation of community policing in recent years? How will these demands and national priorities affect community policing in the next century? Leaders of the community policing movement will present their suggestions for preparing community policing organizations for the 21st century.

Moderator:
Hon. Jeremy Travis, Director, National Institute of Justice

Panelists:
Charles Ramsey, Chief, Metropolitan Police Department, Washington, DC
Henry Izumizaki, Executive Director, Eureka Bay Area, San Francisco, CA
Gil Kerlikowske, Deputy Director of Support Services, Office of Community Oriented Policing Services, U.S. Department of Justice

2:00 p.m.  Meeting Room 4

1.8  Restorative Justice From the Victim’s Perspective
This session, presented from a crime victim’s viewpoint, will focus on the sometimes conflicting nature of restorative justice policies and the rights and needs of victims. What do victims need to put traumatic events behind them and move on with their lives? How do these needs conflict with the opinions of the community at large and the agendas of policymakers? This session will address these critical issues and more.

Moderator:
Kathryn Turman, Acting Director, Office for Victims of Crime

Panelists:
Susan Herman, Executive Director, National Center for Victims of Crime, Arlington, VA
Ellen Halbert, Director, Victim Witness Program, District Attorney’s Office, Travis County, Austin, TX
Clementine Barfield-Dye, President, Save Our Sons and Daughters, Detroit, MI

2:00 p.m.  Meeting Room 5

1.9  Offenders Repaying the Community: Meaningful Community Service Programs
A key factor to restoring the public’s confidence in the criminal justice system is the swift, visible, and meaningful engagement of offenders in repaying the community. This panel will examine the principles behind creative approaches to community service that are building public confidence in the justice system in communities across the country.

Moderator:
Dennis Maloney, Chief Probation Officer, Juvenile Community Justice, Bend, OR

Panelists:
James Green, Deputy Director, Community Service Programs, Office of Alternative Sanctions, Weathersfield, CT
Anne McDiarmid, Program Services Manager, Dakota County Community Corrections, South St. Paul, MN
Barbara Broderick, State Director of Adult Probation, Supreme Court of Arizona, Phoenix, AZ

2:00 p.m.  Meeting Room 16

1.10  Community Policing in Rural America
How is the philosophy of community policing applied in sparsely populated rural areas? This session will discuss the principles, issues, and problems encountered in community policing in rural America. Issues of self-determination, tribal and nontribal jurisdictions, and how law enforcement agencies must sometimes cross jurisdictional boundaries to provide policing to rural communities will be explored.
Moderator:  
Dr. Lee Colwell, Director, National Center for Rural Law Enforcement, Criminal Justice Institute, University of Arkansas, Little Rock, AR

Panelists:  
M. Kay Harris, Associate Professor of Criminal Justice, Temple University, Philadelphia, PA  
Simon Brown, Lieutenant, Alaska State Troopers, Anchorage, AK

3:30 p.m.  
Break

3:45 p.m.  
Renaissance Ballroom East  
1.11 Who Is Being Served? Victims, Offenders, and the Community—The Consumers of Justice  
How does the justice system determine the needs and expectations of the community, victims, and offenders? This session will look at ways to sort out priorities and explore effective mechanisms for meeting the needs of each group.

Moderator:  
John Feinblatt, Director, Center for Court Innovation, New York, NY

Panelists:  
Henry Gardner, Managing Partner, Gardner, Underwood and Bacon, Oakland, CA  
Mary D. Dorman, Attorney Midtown Community Court, New York, NY  
Scott C. Newman, Prosecuting Attorney, Marion County, Indianapolis, IN  
M. Patricia Hoven, Vice President, Social Responsibility, Honeywell, Inc., Minneapolis, MN  
M. Beth Davis, Executive Director-State Defender, Mississippi Public Defender’s Commission, Jackson, MS

3:45 p.m.  
Meeting Room 5  
1.12 Children of Incarcerated Parents: Working Together To Break the Cycle of Destruction  
How can the justice system impact the cycle of incarceration? Statistically, children of incarcerated parents stand a significantly higher chance of becoming offenders themselves. This workshop examines how the cycle can be broken by highlighting programs and concepts devoted to this issue.

Moderator:  
Nancy M. Ware, Director of Technical Assistance and Training, Executive Office for Weed and Seed

Panelists:  
Garry A. Mendez, Jr., President, National Trust for the Development of African-American Men, Riverdale, MD  
Ann L. Jacobs, Executive Director, Women’s Prison Association, New York, NY  
James Mustin, Consultant, National Institute of Corrections, Palmyra, VA  
Fox Butterfield, Correspondent, New York Times, New York, NY

3:45 p.m.  
Meeting Room 4  
1.13 Benefits of Effective Community Street Outreach  
Community courts are more than just courtrooms. Together with local partners, they are active problem solvers in the neighborhoods they serve. This session will focus on the partnership of social workers and police officers to encourage people on the streets to take advantage of the court’s social services before an arrest occurs.

Presenters:  
Julius Lang, Coordinator, Midtown Community Court, New York, NY  
Maria Almonte, Outreach Program, Center for Court Innovation, New York, NY  
Michael Scagnelli, Assistant Chief, New York Police Department, New York, NY
1.14 Strengthening and Sustaining Community Partnerships: 10 Key Indicators for Success

How many of us have been part of an important crime prevention initiative that started with enthusiasm only to fizzle out and lose energy? What we know to be true is that it’s a lot easier to start something than it is to sustain it. This interactive training session is not about another new violence prevention program; it’s about how to mobilize policymakers, practitioners, and community leaders to make crime prevention efforts attainable and sustainable. Ten key indicators for sustaining commitment to—and involvement in—community crime prevention initiatives will be presented.

Presenters:
- Rick Phillips, Executive Director, Community Matters, Santa Rosa, CA
- Drew Diamond, Consultant, Police Executive Research Forum, Tulsa, OK

Panelists:
- Sean M. Byrne, Prosecutor Coordinator, New York Prosecutors Training Institute, Albany, NY
- Suzanne James, Administrator, Prince George’s County Court Administrator, Upper Marlboro, MD
- George P. March, Chair, Pennsylvania Justice Network Steering Committee (JNET), West Chester, PA
- David J. Roberts, Deputy Executive Director, SEARCH Group, Inc., Sacramento, CA

1.15 Creating an Electronic Community: Integrated Justice Information Systems

All around the country, local jurisdictions are breaking down the electronic walls that separate essential information from the professionals who require timely access. The goals in developing these systems are to avoid duplication; strengthen relationships among courts, prosecutors, public defenders, and law enforcement agencies; and engage in flexible, expandable networking of information systems. This session will highlight successful integrated information systems and the steps taken to build them. Issues addressed will include ownership, priorities, and the sharing of sources and resources.

Moderator:
- Michael P. Judge, Chief Public Defender, Los Angeles, CA

Panelists:
- Nigel Whiskin, Chief Executive, Crime Concern, Swindon, England
- Victor Jammers, Ministry of Justice, Department of Crime, The Hague, Netherlands
- Yvonne Korn, Director, National Crime Prevention, Commonwealth Attorney General’s Department, Canberra, Australia
- David E. Garrett, Senior Planner, Fort Worth Police Department, Fort Worth, TX

1.16 Best Practices in Community Crime Prevention: An International Perspective

Although burglaries, robberies, car thefts, and violence against women are prevalent problems throughout the Western World, innovative ways to reduce and prevent these crimes are not as common. The objective of this session is to share best practices and partnership strategies in Western Europe, Australia, and the United States. The panel will present models of cost-effective and sustainable strategies to reduce delinquency, violence, and community members’ insecurity.

Moderator:
- Irvin Waller, Director General, International Centre for Prevention of Crime, Montreal, Quebec, Canada

Panelists:
- Nigel Whiskin, Chief Executive, Crime Concern, Swindon, England
- Victor Jammers, Ministry of Justice, Department of Crime, The Hague, Netherlands
- Yvonne Korn, Director, National Crime Prevention, Commonwealth Attorney General’s Department, Canberra, Australia
- David J. Roberts, Deputy Executive Director, SEARCH Group, Inc., Sacramento, CA
1.17  How To Start a Community Court

Community courts are a promising approach to solving neighborhood problems like vandalism, prostitution, landlord-tenant disputes, and juvenile delinquency. What does it take to start a community court? The panelists in this session will share their firsthand experiences in creating the Midtown Community Court (New York City), the Portland Community Court, and the Harlem Community Justice Center.

Presenters:
- Eric Lee, Deputy Director, Center for Court Innovation, New York, NY
- Rodney A. Sprauve, Project Director, Harlem Community Justice Center, New York, NY
- Judith N. Phelan, Staff Assistant, Multnomah County District Attorney’s Office, Portland, OR

1.18  Addressing Tribal and Nontribal Issues in Law Enforcement

Over the years, questions and concerns regarding policing across law enforcement jurisdictions have routinely been raised by Federal, tribal, and local units of government. With the increasing need to open lines of communication to better coordinate criminal justice systems and other services, it is imperative that the focus be narrowed on fostering efficient and effective working relationships with tribal and nontribal jurisdictions. This workshop builds upon lessons learned from tribal and nontribal communities in the Green Bay (WI) area that have enhanced lines of communication, shared resources, and worked together to ensure the public’s safety.

Moderator:
- Edward Krueger, Chair, Criminal Justice Department, Fox Valley Technical College, Appleton, WI

1.19  Community Responses to Alcohol-Related Crime

A 1998 Bureau of Justice Statistics report confirms that half of all violent victimizations involve the use of alcohol by the perpetrator. This session will discuss how communities have successfully reduced alcohol-related crime in their neighborhoods by defining the problem, building partnerships with local officials and community organizations, and implementing interventions.

Moderator:
- James E. Copple, Director, Coalition, State, and Field Services, National Crime Prevention Council, Washington, DC

Panelists:
- Raymond Daw, Executive Director, Northwest New Mexico Fighting Back, Gallup, NM
- Alta Lash, Executive Director, United Connecticut Action for Neighborhoods, Hartford, CT
- Gene Barnes, District Administrator, Department of Alcohol and Beverage Control, San Diego, CA

1.20  It Ain’t Love

Dating violence among teens has only recently emerged from a veil of silence. Studies suggest that teenage victims, like adult victims, often fail to get help because they fear the consequences of reporting the violence, they blame themselves, and/or they are unaware that help is available. This 1-hour documentary (to be shown here in full), which was produced by Olmos Productions with support from the Foundation for Advancements in Science and Education and the Bureau of Justice Assistance, approaches this difficult subject in a forthright but sensitive way. It Ain’t Love uses young actors to communicate with young viewers.
Panelists:

- Daniel Haro, Producer, Olmos Productions, Inc., Century City, CA
- Fernando Cubillas, Production Manager, Olmos Productions, Inc., Century City, CA
- Nick Athas, Producer, Olmos Productions, Inc., Millwood, NY

5:15 p.m. Break

6:00 p.m. Grand Ballroom

Special Session: Developing and Making the Most of Professional Networks

Through computer matching, this interactive session will allow participants to make the kinds of professional contacts they think will be most helpful to advancing their work. Participants will be matched with professionals from inside and outside their usual professional circles. The goal of this session is for participants to walk away with the skills to expand their professional network.

7:30 p.m. Adjournment
Wednesday
April 7, 1999

7:30 a.m.  Renaissance Ballroom
Continental Breakfast and Welcoming Remarks
Hon. Raymond C. Fisher
Associate Attorney General, U.S. Department of Justice

8:30 a.m.  Grand Ballroom
Plenary Session: Protecting the Public, Protecting Rights: Creating System Balance

In every community, state, and region of this great nation, a constant tension exists between criminal justice efforts to enhance the safety of communities and the need to protect the rights of citizens as they are set out in the U.S. Constitution. This session will challenge participants to explore their values, priorities, and practices with regard to the application of justice and focus on the highly charged moral, legal, and political considerations of the tension between protecting the people and protecting their rights.

Featured Speaker:
Hon. Bill Lann Lee, Acting Assistant Attorney General, Civil Rights Division, U.S. Department of Justice

Panelists:
Carla Arranaga, Deputy in Charge, Hate Crimes Suppression Unit, Los Angeles County District Attorney’s Office, Los Angeles, CA
Marcia Choo, Assistant Director, Museum Programs, Simon Wiesenthal Center, Los Angeles, CA
Sunny Lee, Program Coordinator, Tools for Tolerance for Law Enforcement, Simon Wiesenthal Center, Los Angeles, CA
Tom (T.J.) Leydon, Task Force Against Hate, Simon Wiesenthal Center, Los Angeles, CA

10:00 a.m.  Break

Workshops: Creating System Balance

10:15 a.m.  Renaissance Ballroom West A & B
2.1 Hate Crimes: How Is the Criminal Justice System Responding?
America’s communities are struggling over whether and how various groups of people should be specially protected against criminal acts of bias. Amid this debate, the criminal justice system must continue to respond to hate crimes as they occur. This session will look at how different jurisdictions are addressing hate crimes through legislation and practice.

Moderator:
Hon. Rose Ochi, Director, Community Relations Service, U.S. Department of Justice

Panelists:
Daphne Kwok, Executive Director, Organization of Chinese Americans, Washington, DC
Trenton Hargrove, Chief Deputy Attorney General, Civil Rights Division, Civil Rights Enforcement Section, Office of the Attorney General, Harrisburg, PA
Reuben Greenberg, Chief, Charleston Police Department, Charleston, SC
Stephen L. Wessler, Assistant Attorney General, Maine Department of the Attorney General, Augusta, ME
Victoria Nute, Civil Rights Team, Lee Academy, Lee, ME

10:15 a.m.  Meeting Room 12/13/14
2.2 Minorities in the Criminal Justice System: Addressing Overrepresentation
Minorities are increasingly overrepresented in the criminal justice system in the United States. This session will examine the manner in which the criminal justice system responds to crime in America and explore how we can create a balanced justice system. Panelists will address policies and legislation that are designed to affect this disproportion.

Moderator:
Marc Mauer, Assistant Director, Sentencing Project, Washington, DC
Panelists:

Bob Boruchowitz, Director, Public Defender Association, Seattle, WA

Michael Lawlor, Representative, Connecticut House of Representatives, Hartford, CT

Dr. Luis Garcia, Chief Criminologist, Boston Police Department, Boston, MA

Hon. Patrick Lee, Chief Judge, Oglala Sioux Tribe, Pine Ridge, SD

10:15 a.m. Meeting Room 2

2.3 Responding to the Needs of Mentally Ill Offenders

Mental illness includes disorders, such as schizophrenia, bipolar affective disorder, and depression, that have reached a level of severity resulting in psychosis. How do we best prepare criminal justice professionals to identify and manage offenders with serious mental illness? What proportion of this offender population is potentially violent? And how can the criminal justice system improve its response to the needs of seriously mentally ill offenders? This panel will present the current thinking on these issues and report on criminal justice programs that show promise in addressing the needs of persons with mental disorders who come in contact with the criminal justice system.

Moderator:

Judith White McBride, Senior Advisor to the Assistant Attorney General, Office of Justice Programs

Panelists:

Hon. Ginger Lerner-Wren, Judge, Broward County Mental Health Court, Fort Lauderdale, FL

Dr. Henry J. Steadman, President, Policy Research Associates, Inc., Delmar, NY

Sam Cochran, Lieutenant, Memphis Police Department, Memphis, TN

David Wertheimer, Administrator, Services and Systems Integration Administration, Department of Community and Human Services, King County, Seattle, WA

10:15 a.m. Meeting Room 3

2.4 Youths Adjudicated as Adults

Many communities have begun to close a loophole that allows juveniles who commit adult crimes to go free when they reach the age of consent. There has been dramatic increases in juveniles serving long sentences in adult correctional facilities. This session will explore the shifting expectation of communities, the changing responsibilities of justice systems, and other important issues related to the trend of adjudicating serious juvenile offenders as adults.

Moderator:

Rita Aliese Frye, Public Defender, Cook County, Chicago, IL

Panelists:

James R. Bell, Youth Law Center, San Francisco, CA

Hon. Frank Orlando, Judge, Nova Southeastern University Law Center, Fort Lauderdale, FL

Richard L. Stalder, Secretary, Department of Public Safety and Corrections, Baton Rouge, LA

10:15 a.m. Meeting Room 4

2.5 The Third Leg of the Three-Legged Stool: Indigent Defense Supporting the Justice System

On March 18, 1963, the U.S. Supreme Court decided in the case Gideon v. Wainwright that it is the constitutional responsibility of the courts to provide fair and equal representation for offenders who cannot afford to provide their own. This session will examine how viable indigent defense contributes to the effectiveness of the entire criminal justice system.

Moderator:

JoAnn Wallace, Director, Public Defender Service, Washington, DC

Panelists:

Dennis Murphy, Deputy Capital Defender, Capital Defender Office, New York, NY

Hon. Kevin S. Burke, Judge, Hennepin County Court, Minneapolis, MN

Richard Wilson, Professor, American University Washington College of Law, Washington, DC
CONFERENCE AGENDA

Ronald Earle, District Attorney, Travis County, Austin, TX

10:15 a.m.  Meeting Room 5

2.6  The Impact of Sex Offender Registration and Notification

Is sex offender notification being utilized? What mechanisms have local governments put in place to make the information available to communities? Has the constitutionality of registration and notification statutes been challenged? This panel will explore the impact of this legislation on communities across the United States.

Moderator:
Elizabeth A. Pearson, Senior Staff Associate, National Criminal Justice Association, Washington, DC

Panelists:
John Kaye, Prosecuting Attorney, Monmouth County, Freehold, NJ
Joseph M. Beard, Detective, Sheriff’s Office, Snohomish County, Everett, WA
R. Lewis Vass, Captain, Division Commander, Criminal Justice Information Services, Virginia State Police, Richmond, VA

10:15 a.m.  Meeting Room 8/9

2.7  Making Justice Work for the Elderly and Developmentally Disabled

This session will highlight programs that have opened the justice support network to the elderly and developmentally disabled. Representatives from three programs will discuss the challenges and highlights of making the system work for these unique groups of victims and offenders.

Moderator:
Charles A. Moose, Chief, Portland Police Department, Portland, OR

Panelists:
Dottie Burkette, TRIAD, Stanford, FL
Jerijean Houchins, Texas Planning Council, Round Rock, TX

10:15 a.m.  Renaissance Ballroom East

2.8  Overcoming Cultural Barriers in the Criminal Justice System

How does the criminal justice system effectively serve the diverse cultures in communities across the United States? This session will address how criminal justice agencies define and understand cultural groups and how they assist widely diverse populations. Presenters will discuss different programs in place that assist cultural groups in “navigating” the criminal justice system.

Moderator:
Claire Johnson, Special Advisor to the Director, DC Initiative, National Institute of Justice

Panelists:
Hon. James D. Cayce, Presiding Judge, King County District Court, Seattle, WA
Weris Jama, Program Specialist, Outreach to New Americans, National Crime Prevention Council, Washington, DC
Edward Flynn, Chief, Arlington Police Department, Arlington, VA
Charles Johnson, Bridging the Gap, Atlanta, GA

2.9  Balance and Equality in Community-Based Offender Management

From front-end pretrial administration to back-end parole supervision, the determination of offender risk and stability is key to balancing the high cost of incarceration against the increased risk of managing offenders in the community. Leaders in the field of community-based offender management will present effective approaches to balancing the demand for punishment and the many costs of incarceration against the risk of managing offenders in the community.

Moderator:
George Keiser, Community Corrections Chief, National Institute of Corrections, Washington, DC

Panelists:
Ronald P. Corbett, Jr., Deputy Commissioner of Probation, Office of the Commissioner of Probation, Boston, MA
Hon. Frances Gallegos, Judge, Santa Fe Municipal Court, Santa Fe, NM

Cranston Mitchell, Chair, Missouri Parole Commission, Jefferson City, MO

D. Alan Henry, Executive Director, Pretrial Services Resource Center, Washington, DC

10:15 a.m.  

**2.10 What About Girls?**

State juvenile justice systems across the country are challenged by the question: “What About Girls?” This question cannot be ignored because female involvement in the juvenile justice system continues on a steady upward course. This session addresses the various issues and challenges involving youthful female offenders in the juvenile justice system.

**Moderator:**  
Nancy Ware, Director of Technical Assistance and Training, Executive Office for Weed and Seed

**Panelists:**  
Mari Ann Daniels, Director, Baltimore Department of Juvenile Justice, Baltimore, MD

Dr. Marcia R. Chaiken, Director of Research, LINC, Alexandria, VA

Margo L. Frasier, Sheriff, Travis County, Austin, TX

Dr. Sheila D. Peters, Project Manager, Green, Peters & Associates, Nashville, TN

12:00 noon  

**Luncheon/Plenary Session: Negotiating a Piece of the Pie: Building a Comprehensive Justice System**

Criminal justice practitioners and policymakers everywhere advocate to increase funding in the areas of their highest priority. But such increased funding often has to be taken from other areas. This interactive session will challenge participants to consider what they value most and what they would be willing to sacrifice to protect or increase funding for their programs or disciplines. Take the opportunity to lobby our mythical policy board. Influence their decision in this simulation employing current issues by answering the two multiple-choice questions presented to you when you picked up your conference materials. Participants will observe as their collective responses are presented and the role players anguish over, debate, and resolve the issues.

**Moderator:**  
Hon. Laurie O. Robinson, Assistant Attorney General, Office of Justice Programs

**Workshops: Building a Comprehensive Justice System**

2:00 p.m.  

**3.1 Partnership Between Substance Abuse Treatment and Criminal Justice: Maximizing Resources With Shared Populations**

Each year more than 60 percent of publicly funded substance abuse treatment referrals come from the criminal justice system. Increasingly, these two fields are seeing opportunities that allow them to share resources and responsibilities. This session will highlight successful partnerships between the criminal justice and treatment systems.

**Moderator:**  
Fred W. Garcia, Director, Division of Alcohol and Drug Abuse, Olympia, WA

**Panelists:**  
Preston Daniels, Mayor, Des Moines, IA

Foster Cook, Director, Breaking the Cycle, Birmingham, AL

Valera Jackson, Executive Vice President, The Village, Miami, FL

2:00 p.m.  

**3.2 Combating the Methamphetamine Epidemic: Shifting Tactics in Rural Law Enforcement**

As the use of methamphetamine continues to spread through the Midwest, leaders in law enforcement are looking for solutions to this major threat. The methamphetamine epidemic carries with it a new set of
rules: new trafficking patterns; a different kind of dealer; hazardous byproducts of production; and the devastating, lasting effects on the individuals addicted to its use. This session will focus on how selected rural jurisdictions are reorganizing their law enforcement assets to meet these new challenges.

Moderator:
Hon. Stephen L. Hill, Jr., U.S. Attorney, Western District of Missouri, Kansas City, MO

Panelists:
George Epp, Sheriff, Boulder County, Boulder, CO
E. Mick Mollica, Special Consultant, Learn Associates, Folsom, CA
Guy J. Hargreaves, Staff Coordinator, Drug Enforcement Administration, Washington, DC
Lou Pharo, Drug Enforcement Administration, Washington, DC

2:00 p.m. Meeting Room 16
3.3 Retooling Prevention for Changing Times
How can existing prevention programs change and adapt to better prevent violence and drug abuse in our communities? In this session, presenters will draw upon their years of experience in the prevention arena to share lessons learned, principles of program effectiveness, and recommendations for future change in the face of increasingly complex crime and crime prevention issues.

Moderator:
Hon. Shay Bilchik, Administrator, Office of Juvenile Justice and Delinquency Prevention

Panelists:
James J. McGivney, Deputy Director for Government Relations, D.A.R.E.® America, Dumfries, VA
Linda Dahlberg, Senior Behavioral Scientist, Centers for Disease Control and Prevention, Atlanta, GA
Barbara E. Thomas, Projects Manager, The Family Institute, Washington, DC

2:00 p.m. Meeting Room 3
3.4 Creating a Blueprint for Community Safety: Planning and Action
Communities across the country have proved that developing comprehensive, action-focused planning initiatives that engage government, grassroots, and other community sectors can generate powerful results in reducing and preventing crime and enhancing the community’s quality of life. This session will draw upon the experiences of collaborative planning efforts in several cities, with particular focus on three of the BJA-sponsored Comprehensive Communities Program (CCP) sites: Baltimore, MD; Hartford, CT; and Salt Lake City, UT. Presenters will share lessons learned through sustaining key programs and partnerships, including principles fundamental to their success. Each will provide examples of the tangible benefits their cities achieved.

Moderator:
Theresa Kelly, Director of Special Projects, National Crime Prevention Council, Washington, DC

Panelists:
Jeanne Robison, Assistant City Prosecutor, City Prosecutor’s Office, Salt Lake City, UT
RaeAnn Palmer, Coordinator, Special Projects and Community Programs, Hartford, CT
Patricia Smith, Assistant Director, CCP/Hotspots, Mayor’s Coordinating Council on Criminal Justice, Baltimore, MD

2:00 p.m. Meeting Room 4
3.5 Expanding the Concept of Sanctions To Increase Offender Accountability and Public Safety for the Long Term
In recent years, many states have turned to increasing prison space as the answer to community concerns about crime. This session will describe comprehensive systems of cost-effective alternatives to prison that have demonstrated a lasting impact on offender behavior.

Moderator:
William H. Carbone, Director, Office of Alternative Sanctions, Rocky Hill, CT
Panelists:
Gary Hinzman, Director, Sixth Judicial District, Cedar Rapids, IA
John F. Gorczyk, Director, Vermont Department of Corrections, Waterbury, VT
Mary V. Leftridge Byrd, Superintendent, State Correctional Institution, Chester, PA

2:00pm Meeting Room 5

3.6 Tools To Measure Program Effectiveness
Practitioners and administrators require information to make decisions about the effectiveness of criminal justice programs and policies. Facilitators will discuss and demonstrate recent progress in making tools available to develop credible evaluation activities and practices. Tools demonstrated will include: an interactive process on the World Wide Web; designing an evaluation that works for you; a new Evaluation Desk Reference Manual Series; and specific guidelines such as the National Crime Prevention Council’s How Are We Doing?: A Guide to Local Program Evaluation.

Presenters:
Robert A. Kirchner, Senior Program Advisor, Program Development Division, Bureau of Justice Assistance
Craig Cussimano, Manager of Web Site Development, Justice Research and Statistics Association, Washington, DC

2:00 p.m. Meeting Room 8/9

3.7 High-Tech Crime and High-Tech Justice: Responses to Computer Crime and Terrorism
How is crime being reorganized around new information and communication technologies? Computers and the World Wide Web have made electronic commerce and instant communication a possibility, but have these technologies also made us vulnerable? This session will examine what high-tech criminals are capable of and what you can do to stop them.

Presenters:
Kevin Jackson, Program Manager, Research and Technology Division, National Institute of Justice
Keith Chval, Supervisor, Internet Criminal Activity Unit, Office of the Attorney General of Illinois, Chicago, IL

2:00 p.m. Renaissance Ballroom West A & B

3.8 Domestic Terrorism Preparedness
Domestic terrorism and its impact on our nation’s communities is a real but, in many instances, unknown threat. The Federal Government is developing significant programs to assist state and local agencies to respond more effectively and safely by building capacity in the law enforcement, fire, hazardous materials response, and emergency medical disciplines. This panel will examine the emerging threat of domestic terrorism and the critical need for states and localities to enhance their capabilities to respond to potential terrorist incidents involving weapons of mass destruction. Panelists will provide firsthand experience in working with Byrne agencies to support programs and in helping define the key role that states should play.

Moderator:
Andy Mitchell, Deputy Director, Office for State and Local Domestic Preparedness Support, Office of Justice Programs
CONFERENCE AGENDA

Panelists:
Stan M. McKinney, Director, Emergency Preparedness Division, Office of the Adjutant General, Columbia, SC
Donna H. Burns, Director of Special Projects, Office of the Governor, Georgia Emergency Management Agency, Atlanta, GA
Martha Gilland, Director, Criminal Justice Coordinating Council, Atlanta, GA

2:00 p.m.  
Meeting Room 15

3.9  Back From the Edge: Changing the Future of Street Kids and Gang Members

How do you mobilize community, family, and other support systems to make a difference for both youth and the community? Leaders of frontline prevention and intervention programs will discuss ways to reach youth who are on the verge of, or caught up in, a high-risk lifestyle.

Moderator:
Jerel Eaglin, Director, Youth Services, National Crime Prevention Council, Washington, DC

Panelists:
Wayne Sakamoto, Violence Prevention Coordinator, San Diego County, San Diego, CA
Waunetta Lonewolf, Oglala Nation, Glendale, AZ
Luis Cardona, Director, Barrios Unidos, Washington, DC
Rico Rush, Alliance of Concerned Black Men, Washington, DC

3:30 p.m.  
Break

3:45 p.m.  
Grand Ballroom

Special Session: Media as a Vehicle for Prevention

For years, the Ad Council, the National Crime Prevention Council (NCPC), the Office of National Drug Control Policy (ONDCP), and, more recently, MTV have worked to use the media to disseminate crime and drug abuse prevention messages. See some of the latest public service announcements designed by NCPC, ONDCP, and MTV; hear and discuss the impact that the media are having on prevention efforts; and learn how you can use this vehicle in your community.

Moderator:
Janie L. Jeffers, Deputy Executive Director, White House-DC Interagency Task Force, Washington, DC

Panelists:
Stephen Friedman, Vice President, Public Affairs, MTV, New York, NY
John A. Calhoun, Executive Director, National Crime Prevention Council, Washington, DC
Alan Levitt, Senior Advisor and Chief, Education Branch, Office of National Drug Control Policy, Washington, DC

5:30 p.m.  
Adjournment
Thursday
April 8, 1999

7:30 a.m.  
Grand Ballroom

Continental Breakfast

Workshops: Building a Comprehensive Justice System

8:30 a.m.  
Meeting Room 4

3.11 The Evolution of Drug Epidemics
Over the past two decades, the major drug trafficking problems in the United States have shifted from heroin to powder cocaine to crack cocaine to methamphetamine and heroin. This session will consider the use of information systems and intelligence to predict future changes in drug trafficking and stop epidemics before they start.

Moderator:  
Richard H. Ward III, Deputy Director, Bureau of Justice Assistance

Presenter:  
Dr. David F. Musto, Department of History, Yale University, New Haven, CT

Panelists:  
Jack Riley, Director, Arrestee Drug Abuse Monitoring Program, National Institute of Justice

Randy A. Weaver, Chief, National Drug Assessment Group, National Drug Intelligence Center, Johnstown, PA

8:30 a.m.  
Meeting Room 2

3.13 How Young Is Too Young? Children in the Criminal Justice System
More than 100 children under the age of 10 commit delinquent acts in Hennepin County, Minnesota, each year. Promising results from a model program designed to address the challenges of working with this group of very young offenders and their families will be covered in this workshop. Also discussed will be the numbers and demographics of this population and the factors that put them at continued risk for delinquency.

Moderator:  
Spurgeon Kennedy, Program Manager, National Institute of Justice

Presenter:  
Janet K. Wiig, Associate Director, Institute on Criminal Justice, University of Minnesota Law School, Minneapolis, MN

8:30 a.m.  
Meeting Room 12/13/14

3.12 Handle With Care: The Hazards of Investigating Clandestine Methamphetamine Laboratories
As methamphetamine laboratories have sprung up across the country in recent years, drug enforcement specialists have had to learn along the way about how to handle the dangers of exposure to the volatile and toxic precursor chemicals and waste byproducts of methamphetamine production. Drug Enforcement Administration agents will demonstrate a simulated methamphetamine laboratory in action. Presenters will highlight lessons learned and multiagency approaches to protecting law enforcement officers while increasing speed and efficiency of clandestine methamphetamine laboratory investigations.

Moderator:  
Thomas J. Pagel, Director, Division of Criminal Investigation, Cheyenne, WY

Panelists:  
Mike Cashman, Special Agent, Drug Enforcement Administration, Quantico, VA

Michael S. McCampbell, Project Director, Circle Solutions, Tamarack, FL

Troy Derby, Officer, Drug Enforcement Administration, Quantico, VA

8:30 a.m.  
Meeting Room 3

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Michael S. McCampbell, Project Director, Circle Solutions, Tamarack, FL

Troy Derby, Officer, Drug Enforcement Administration, Quantico, VA
Panelist:
Samuel Payne, Youth Coordinator, Phyllis Wheatley Community Center, Minneapolis, MN

8:30 a.m.  Renaissance Ballroom East

3.14  Life Savers: Technology To Protect and Serve
This panel presents two BJA programs: the Bulletproof Vest Partnership and the 1122 Equipment Procurement Program. The panel will begin with a discussion of an everyday investigation into suspicious activity that turned life threatening in an instant. The investigation was conducted by two Falls Church, Virginia, police officers. This incident will provide the introduction to the Bulletproof Vest Partnership, a program administered by the Bureau of Justice Assistance that helps states and units of local and tribal governments equip their law enforcement officers with armor vests. In this session, the program's end-to-end, Internet-based system will be presented. This will then be followed by a presentation of the 1122 Equipment Procurement Program, which provides single jurisdictions with the purchasing power of a large group when procuring law enforcement equipment. Following will be a discussion of how North Carolina proposes to combine the Vest and 1122 programs to provide maximum benefit to its jurisdictions and the law enforcement officers that serve them.

Presenters:
Robert T. Murray, Chief, Falls Church Police Department, Falls Church, VA
Neil R. Woodcock, Director, Law Enforcement Support Services, Department of Crime Control and Public Safety, Raleigh, NC
Michael Burdeen, Grant Program Specialist, State and Local Assistance Division, Bureau of Justice Assistance
Paul Belkin, Grant Program Specialist, State and Local Assistance Division, Bureau of Justice Assistance
Llua McCann, Operations Chief, State and Local Assistance Division, Bureau of Justice Assistance

8:30 a.m.  Meeting Room 3

3.15  Youth Leadership Forum: A Report
This session is designed to broaden our perspective on youth-adult collaborations in youth violence prevention and examine the findings of the 12th National Youth Crime Prevention Conference's Youth Forum 1999. Participants will explore creative ways of working together with youth as partners to achieve common goals. Adults and youth will have the opportunity to discuss partnerships they have developed and what makes these partnerships work.

Moderator:
Michael Smith, 1999 Youth Forum Coordinator, 12th National Youth Crime Prevention Conference, Arlington, VA

Panelists:
Thomas Sweed, National Youth Forum, Denver, CO
Michael Serra, Youth Forum Representative, Meriden, CT
Tony Truong, Outreach to New Americans, Des Moines, IA
Tammy Tramble, National Youth Forum, Denver, CO

8:30 a.m.  Meeting Room 5

3.16  Supporting Crime Reduction and Drug Elimination at the Local Level: HUD’s Role
This workshop will provide an overview of the work of HUD Community Safety and Conservation Division and its flagship anticrime program, the Public and Indian Housing Drug Elimination Program (PHDEP). Panelists representing various public and Indian housing agencies will discuss important aspects of their PHDEP grants, including partnerships, prevention strategies, and law enforcement.

Moderator:
Sonia L. Burgos, Director, Community Safety and Conservation Division, U.S. Department of Housing and Urban Development, Washington, DC

Panelists:
Nancy Odierno, Coordinator, Drug Elimination Program, Menominee Tribal Housing Authority, Keshena, WI
3.17 Multi-Jurisdictional Task Forces (MJTFs) and High Intensity Drug Trafficking Areas (HIDTAs)

With the declaration of the war on drugs in 1987, state and local law enforcement agencies began searching for drug enforcement innovations that would make a dramatic and demonstrable difference in the nation’s drug problem. Representatives from MJTFs and HIDTAs and from the Office of National Drug Control Policy will consider how each enforcement approach was born, how it has evolved, and how these efforts can work together to address today’s drug enforcement challenges.

Moderator:
Hon. Saul A. Green, U.S. Attorney, Eastern District of Michigan, Detroit, MI

Panelists:
Robert J. Bodisch, Sr., Director, Texas Narcotics Control Program, Criminal Justice Division, Austin, TX

Thomas H. Carr, Director, Baltimore/Washington HIDTA, Greenbelt, MD

Eric J. Bergstrom, Assistant District Attorney, Multnomah County District Attorney’s Office, Portland, OR

3.18 Who Are the Victims? Who Are the Offenders?: Applying Current Crime Data to Federal, State, and Local Policy

How do practitioners use crime trend data and crime mapping to plan interventions and make policy decisions? Presenters will review the most recent trends in crime and victimization in the United States and discuss how they have used national and local trend data to plan and carry out crime control strategies.

Moderator:
Hon. Jan M. Chaiken, Director, Bureau of Justice Statistics

Panelists:
Richard Moore, Director, Criminal and Juvenile Justice Planning Division, Des Moines, IA

Bethany Blakey, Director, Crime Mapping Research Center, National Institute of Justice

3.19 Knowing the Unknown Offender: Building a History, Psychology, and Image of a Suspect by the Facts of the Case

Using information from cases long cold, along with cases from other jurisdictions and interviews with offenders convicted of similar crimes, it is possible to develop a surprisingly accurate profile of an unknown perpetrator. A representative of the Utah Criminal Tracking and Analysis Program will present the program’s systematic, multidisciplinary approach to profiling offenders in serious cases.

Presenters:
Mike King, Lieutenant, Utah Attorney General’s Office, Salt Lake City, UT

Gregory M. Cooper, Chief, Provo Police Department, Provo, UT

3.20 Making Connections: Managing Offender Reentry to the Community

This session will explore the issues and challenges facing communities, tribal and criminal justice systems, and service providers in preparing ex-offenders for their return to communities. How do we develop and support innovative practices and partnerships that ensure public
safety and offender accountability and better prepare ex-offenders, their families, and communities for successful reentry? How can we rethink the traditional institutional roles of criminal justice systems to actively engage with communities in a partnership that can bridge transitional services from within the prison to offender treatment, job training, housing placement, counseling, and other services in the community needed to reduce recidivism and restore ex-offenders to their role as citizens in the community?

Moderator:
Dr. Robert E. Roberts, Director, Project Return, New Orleans, LA

Panelists:
Dr. Mario A. Paparozzi, Assistant Professor, The College of New Jersey; President, American Probation and Parole Association, Sergentsville, NJ

Hon. Gary L. Acevedo, Associate Judge, Confederated Salish and Kootenai Tribes, Pablo, MT

B. Diane Williams, President/CEO, SAFER Foundation, Chicago, IL

Dennis Gabriel, Director, Addiction Services, Project Return, New Orleans, LA

Dr. Carmen Peña, Director, Bureau of Evaluation and Assessment, Administration of Corrections, Hato Rey, PR

10:00 a.m. Break

10:30 a.m. Grand Ballroom

Closing Keynote Address

Hon. Janet Reno
Attorney General of the United States

11:30 a.m. Adjournment