U.S. Department of Justice National Institute of Justice

g or accessing this file contact us at NCJRS.gov

This document has been reproduced exactly as received from the person or organization originating it. Points of view or opinions stated in this document are those of the authors and do not necessarily represent the official position or policies of the National Institute of Justice.

Permission to reproduce this copylighted material has been granted by

Public	Domain		
Nationa	al Institute	of	Justice
	· · · · · · · · · · · · · · · · · · ·		

to the National Criminal Justice Reference Service (NCJRS).

Further reproduction outside of the NCJRS system requires permission of the copyright owner.

THE HONORABLE JAMES K. STEWART Director National Institute of Justice

REMARKS TO:

AMERICAN SOCIETY OF CRIMINOLOGY

"TAKING STOCK: CURRENT KNOWLEDGE AND FUTURE DIRECTIONS"

SAN DIEGO, CALIFORNIA

NOVEMBER 13, 1985

MCJRS

BEE S: WULL

ACCOULSITIONS



I. INTRODUCTORY REMARKS

- A. I'D LIKE TO THANK MARC REIDEL FOR INVITATION TO BE HERE TODAY.
 - 1. ALWAYS A PLEASURE TO ADDRESS THIS DISTINGUISHED GROUP OF SCHOLARS IN CRIMINAL JUSTICE FIELD.
 - I KNOW MANY OF YOU HERE, AT ONE TIME OR ANOTHER, RECEIVED SPONSORSHIP OF NIJ TO CONDUCT RESEARCH INTO KEY ISSUES -- HAVE CONTRIBUTED TO GROWING REPUTATION OF SOUND RESEARCH.
 - 2. I RECENTLY SERVED AS DELEGATE TO U.N. CONGRESS IN MILAN -- CRIMINAL JUSTICE ISSUES AND RESEARCH ENDEAVORS WERE OF CONSIDERABLE INTEREST.

MUCH OF RESEARCH NIJ DISPLAYED WAS IMPRESSIVE TO WORLD AUDIENCE -- RECEIVED ACCLAIM. 3. I THINK, HERE IN U.S., WE'VE SEEN GROWING PUBLIC CONCERN WITH CRIME, VICTIMIZATION AND COSTS TO TAXPAYERS OF MAINTAINING CRIMINAL JUSTICE SYSTEM --TREND HAS LED TO PRESSURE FOR INFORMATION ABOUT WHAT WORKS IN CRIME CONTROL.

-2-

O INCREASINGLY, I FIND ARTICLES AND COMMENTARIES ON CRIMINAL JUSTICE ISSUES, NOT CONFINED TO PROFESSIONAL JOURNALS, BUT GIVEN NATIONAL EXPOSURE IN MEDIA -- ON TELEVISION AND IN MAGAZINES SUCH AS TIME AND NEWSWEEK.

0

REALLY REFLECTS CONVICTION, ON PART OF CRIMINAL JUSTICE PRACTITIONERS AND PUBLIC, THAT SOUND RESEARCH CAN GENERATE IMPORTANT INSIGHTS -- INSIGHTS AND KNOWLEDGE WHICH CAN BE INTEGRATED INTO POLICY AND PRACTICE TO ENHANCE CRIMINAL JUSTICE IN U.S.

- 4. IF WE'VE SEEN A GROWING EXPECTATION AMONG POLICY MAKERS AND PRACTITIONERS THAT RESEARCH SHOULD HAVE PRACTICAL IMPACT ON CRIMINAL JUSTICE OPERATIONS --THEN I THINK RESEARCH HAS MADE SIGNIFICANT PROGRESS TOWARDS FULFILLING THAT EXPECTATION.
 - O BOTH POLICY MAKERS AND PRACTITIONERS HAVE COME INCREASINGLY TO SEEK OUT INFORMATION ON THE RANGE OF OPTIONS DEVELOPED BY POLICY RELEVANT RESEARCH.
- 5. RESPECT FOR CRIMINAL JUSTICE RESEARCH POTENTIAL IS REFLECTED AT HIGHEST LEVELS -- AT AT TIME OF FISCAL STRINGENCIES, ALLOCATION OF FEDERAL RESOURCES TO AN AGENCY LIKE NIJ COULD HAVE BEEN VULNERABLE -- YET INSTITUTE'S BUDGET HAS RISEN OVER LAST FEW YEARS --CURRENTLY STANDS AT \$20 MILLION.

O DEMONSTRATES SUPPORT OF PRESIDENT REAGAN, Attorney General Edwin Meese, Assistant ATTORNEY GENERAL LOWELL JENSEN, AMONG OTHERS, FOR RESEARCH -- RECOGNITION OF QUALITY OF WORK AND VALUABLE CONTRIBUTION RESEARCH HAS MADE TO INFORMING POLICY AND ENHANCING PRACTICE.

6. As DIRECTOR OF THE NATIONAL INSTITUTE OF JUSTICE, I'M ESPECIALLY PLEASED TO SEE THAT TREND TOWARDS GREATER SUPPORT FOR RESEARCH IN CRIMINAL JUSTICE.

0

-4-

TESTIFIES TO TRUST WE IN RESEARCH COMMUNITY HAVE EARNED -- BUILT CONFIDENCE IN EFFECTIVENESS OF RESEARCH AS A TOOL TO EXPLORE CRITICAL ISSUES -- AND SEEK VIABLE STRATEGIES TO OVERCOME PROBLEMS.

O ALSO DEMONSTRATES SUCCESS OF OUR EFFORTS TO FORGE CLOSER TIES AND BETTER LINES OF COMMUNICATION BETWEEN RESEARCHERS AND PRACTITIONERS. TO ENSURE THAT NEEDS AND CONCERNS OF PRACTITIONERS HAVE APPROPRIATE IMPACT ON NATURE OF RESEARCH PURSUED -- AND RESEARCH FINDINGS INFORM AND DIRECT POLICY AND INNOVATION IN CRIMINAL JUSTICE OPERATIONS.

-5-

⁻0

O AND I BELIEVE THOSE ADVANCES HAVE COME ABOUT, AT LEAST IN PART, AS A RESULT OF CONSISTENT AND COHERENT PHILOSOPHY WHICH HAS GUIDED NIJ'S RESEARCH PROGRAM OVER LAST FEW YEARS.

7. INDEED, WHEN I LOOK AT PAPERS BEING GIVEN AT THIS MEETING, IT IS REWARDING TO NOTE THAT ABOUT 75% DRAW ON RESEARCH CONDUCTED UNDER AUSPICES OF NIJ.

O I WILL LOOK WITH INTEREST AT QUALITY OF RESEARCH PROJECTS WE ARE SUPPORTING.

8. BUT A FURTHER CRITICAL FACTOR -- AND ONE THAT I STRESSED IN MY REMARKS BEFORE THIS CONFERENCE LAST YEAR -- CONCERNS EFFORTS TO GET RESEARCH FINDINGS "OFF THE SHELF" AND INTO THE HANDS OF THOSE IN THE FIELD WHO NEED IT MOST -- NIJ HAS COME A LONG WAY OVER LAST YEARS AND DEVELOPED A RANGE OF DISSEMINATION INITIATIVES:

-6-

0

"Research in Brief" series -- provides succinct information on latest research developments -- pamphlet format is less costly to produce -- affords easy access to important information for policy makers, practitioners and media.

^O <u>"NIJ Reports"</u> -- offers more comprehensive, in-depth examination of research projects and issues of concern to criminal justice community -- tried to make it interesting to both researchers and practitioners.

- O <u>"CRIME AND JUSTICE"</u> SERIES -- UNDER ABLE EDITORIAL GUIDANCE OF NORVAL MORRIS AND MICHAEL TONRY -- PROMOTES DEBATE OF PRESSING CONCERNS AND HAS BUILT A REPUTATION FOR EXCELLENCE IN QUALITY OF WORK PUBLISHED.
- O AND OVER LAST 3 YEARS NCJRS HAS EXPANDED ITS OUTREACH EFFORTS TO POLICY MAKERS, PRACTITIONERS AND RESEARCHERS -- TO PROVIDE A NATIONAL RESOURCE OF KNOWLEDGE AND INFORMATION SHARING -- CURRENTLY HAS OVER 68,000 SUBSCRIBERS.
- 9. All of these efforts reflect NIJ commitment to pursue policy relevant agenda and ensure best use is made of knowledge -- build on progress we've made in criminal justice research.

O I'D LIKE TO TAKE THIS OPPORTUNITY TO REPORT ON A FEW OF THE MAJOR CONCERNS THE INSTITUTE HAS

-7 -

ADDRESSED THIS PAST YEAR -- AND WHICH I THINK WILL CONTINUE TO BE HIGH ON OUR LIST OF PRIORITIES.

II. NIJ RESEARCH INITIATIVES

A. CRIME PREVENTION:

AREA OF RESEARCH SEEKING TO RESPOND TO GROWING WILLINGNESS AMONG PRIVATE CITIZENS TO TAKE SOME SHARE OF RESPONSIBILITY FOR SECURITY OF THEMSELVES AND NEIGHBORS -- SUPPORT DEVELOPING PARTNERSHIP BETWEEN LAW ENFORCEMENT, CITIZEN GROUPS AND BUSINESS.

 RECENT RESEARCH SHOWS THAT FEAR OF CRIME IS MAJOR PROBLEM -- OFTEN EXCEEDS REAL THREAT -- "SIGNS OF CRIME" CONTRIBUTE TO THIS FEAR.

NEIGHBORHOODS SUFFERING FROM VANDALISM, PUBLIC DRUNKENESS, LOITERING GIVE IMPRESSION THAT AREA.HAS BEEN ADANDONED TO DISORDER -- RESULTS IN LAW-ABIDING CITIZENS AND BUSINESS INTERESTS LEAVING, WHICH SETS UP CYCLE OF MORE CRIME AND MORE FEAR -- SENSE OF VULNERABILITY.

- NIJ SPONSORED EFFORTS TO COMBAT THIS PROCESS IN HOUSTON AND NEWARK -- BROUGHT COMMUNITY GROUPS, LOCAL BUSINESS AND POLICE TOGETHER TO PURSUE A RANGE OF INITIATIVES AIMED AT REDUCING SIGNS OF CRIME AND BUILDING STRONGER RAPPORT BETWEEN POLICE AND COMMUNITY.
- O CONDUCTED 7 EXPERIMENTAL PROJECTS OVER 2 YEAR PERIOD -- SEEKING TO TEST IMPACT OF THEORY WHEN APPLIED IN FIELD.

2. NIJ ALSO SPONSORED EVALUATION OF SUCCESS OF CRIME STOPPERS -- EXPLORE WAYS IN WHICH THESE INITIATIVES COULD BE IMPROVED -- SIMILAR EVALUATION UNDERWAY FOCUSING ON NEIGHBORHOOD WATCH PROGRAMS. PRELIMINARY REPORTS FROM EVALUATION OF CRIME STOPPERS INDICATE THEIR PROGRAMS ARE EFFECTIVE IN PRODUCING USEFUL INFORMATION FOR POLICE, WHILE PROTECTING WITNESSES.

- 3. IN EFFORT TO FOSTER CITIZEN ACTION AGAINST CRIME AND COOPERATION WITH CRIMINAL JUSTICE SYSTEM, NIJ PRODUCED SERIES OF VIDEOS FOR BROADCAST ON NATIONAL TELEVISION UNDER TITLE: "REPORT, IDENTIFY, TESTIFY."
 - O INTEGRATING RESEARCH FINDINGS IN PUBLIC Service Announcements -- two videos already nominated for awards (C.L.I.O.'s)

B. DRUGS AND CRIME:

0

ON QUESTION OF DRUGS AND CRIME, DEBATE HAS RAGED --CLEAR NEED FOR KNOWLEDGE TO INFORM DEBATE AND ENHANCE POLICY. RECOGNITION OF SERIOUSNESS OF DRUG PROBLEM REFLECTED IN CONCERTED NATIONAL POLICY EMPLOYING VARIETY OF STRATEGIES -- TWO-PRONGED APPROACH ATTACKING BOTH SUPPLY AND DEMAND FOR ILLEGAL DRUGS.

1. SUPPLY:

- O FOR THE FIRT TIME, REAGAN ADMINISTRATION INITIATING INTERNATIONAL EFFORTS TO STRIKE AT DRUG SUPPLY IN SOURCE COUNTRIES.
 - STEPPED-UP INTERDICTION EFFORTS -- CREATING COOPERATIVE EFFORTS BETWEEN DEA, FBI, POLICE, COAST GUARD AND MILITARY.
- O ERADICATION -- INCREASED EFFORTS TO FIND AND DESTROY ILLEGAL DRUGS PRODUCED IN U.S. -- BY HAND OR USE OF HERBICIDE.

- FORFEITURE OF ASSETS -- HAS POTENTIAL TO BE VERY EFFECTIVE STRATEGY AGAINST CONVICTED DRUG TRAFFICKERS -- STRIKE AT THEIR WORKING CAPITAL -- DEPRIVE DRUG "KING PINS" OF PROFITS AND VEHICLES USED TO OPERATE ILLEGAL TRAFFICKING ORGANIZATIONS.
- 2. DEMAND:
 - O FIRST LADY HAS HELPED TO FOCUS PUBLIC ATTENTION ON NEED TO EDUCATE NATION'S YOUTH ON DANGERS OF DRUG USE.
 - O NATIONAL SCIENCE FOUNDATION EMBARKED ON EFFORT TO PROVIDE INFORMATION ON PHYSICAL REPERCUSSIONS OF DRUG ABUSE.
 - O COOPERATIVE EFFORTS BETWEEN PUBLIC AND PRIVATE SECTORS TO IMPROVE EDUCATION ON HARMFUL EFFECTS OF DRUGS.

PROJECT DARE IN LOS ANGELES -- EFFORTS TO TEACH YOUTH OF DANGERS -- ENCOURAGE THEM TO RESIST EXPERIMENTING WITH DRUGS.

O HILTON FOUNDATION AND RAND CORPORATION ALSO WORKING TO COMBAT CORRUPTING INFLUENCE OF DRUGS ON YOUTHS.

3. PRESIDENT RECENTLY ESTABLISHED "DOMESTIC POLICY COUNCIL" IN WHITE HOUSE -- DESIGNED TO IMPROVE COORDINATION OF DEPARTMENTS OF HEALTH AND HUMAN SERVICES, JUSTICE, EDUCATION, STATE AND DEFENSE IN EFFORTS TO COMBAT DRUG TRAFFICKING AND ABUSE.

4. NIJ RESEARCH SEEKING TO SUPPORT THESE INITIATIVES -- STUDIES SHOW STRONG RELATIONSHIP BETWEEN DRUG ABUSE AND CRIME -- INDICATE OFFENDERS CAN BE AS MUCH AS 6 TIMES MORE ACTIVE WHEN ON DRUGS THAN WHEN RELATIVELY DRUG FREE.

JUDGES AND PRETRIAL AGENCIES NEED HARD INFORMATION ON CONNECTION BETWEEN DRUG ABUSE AND CRIMINAL ACTIVITY -- THREAT TO PUBLIC SAFETY.

ONE EFFORT TO GENERATE THAT INFORMATION HAS BEEN EXPERIMENT WITH URINALYSIS TESTS IN NEW YORK AND D.C. -- PRELIMINARY FINDINGS SHOW SOME 62% OF ARRESTEES WERE USING ONE OR MORE SERIOUS, ILLEGAL DRUG AT TIME OF ARREST.

O EXPERIMENTAL DESIGN EMPLOYED TO ASSESS DEGREE OF RISK POSED BY DRUG ABUSERS DURING PRETRIAL RELEASE -- COMPARING EFFECTIVENESS OF SURVEILLANCE AND TREATMENT OF DETERRENTS TO DRUG ABUSE AND SUBSEQUENT REARREST.

INFORMATION VITAL TO INFORM PRETRIAL, SENTENCING AND PROBATION DECISIONS.

-14-

0

0

5. NIJ ALSO HAS STUDY UNDERWAY LOOKING AT HIGH-LEVEL DRUG TRAFFICKING -- COLLECTING INFORMATION THROUGH INTERVIEWS WITH CONVICTED DRUG TRAFFICKERS IN FEDERAL PRISONS -- HOPE TO GENERATE INFORMATION ON MOST EFFECTIVE WAYS TO COMBAT DRUG TRAFFICKING AND ENHANCE INTERDICTION.

-15-

- 6. NIJ RECENTLY COMPLETED STUDY ON USE OF FORFEITURE SANCTIONS AGAINST DRUG TRAFFICKERS -- LOOKED AT DIFFERENT PROVISIONS FOR USE OF FORFEITURE THAT EXIST IN THE 50 STATES -- RECOMMENDS WAYS FORFEITURE COULD BE EXPANDED.
- C. DOMESTIC VIOLENCE:

NIJ SPONSORED STUDY BY LAWRENCE SHERMAN TO LOOK AT VARIOUS POLICE STRATEGIES IN RESPONSE TO DOMESTIC VIOLENCE -- RESULTS REPRESENT MAJOR BREAKTHROUGH IN TERMS OF RESEARCH IMPACTING PRACTICE -- MANY POLICE DEPARTMENTS ACROSS U.S. ARE CHANGING POLICIES AS RESULT OF FINDINGS.

- 1. CONDUCTED IN MINNEAPOLIS -- FOUND ARREST WAS ALMOST TWICE AS EFFECTIVE IN PREVENTING RECURRENCE OF VIOLENCE AS EITHER ORDERING OFFENDER TO LEAVE PREMISES FOR PERIOD OF TIME -- OR ATTEMPTING TO COUNSEL INDIVIDUALS INVOLVED.
- 2. Further study underway in Omaha, Nebraska -seeking to establish if findings in Minneapolis apply in a different jurisdiction -- conducted by Dell Elliott with Omaha's Chief of Police, Robert Wadman.
- 3. NIJ PLANNING TO REPLICATE MINNEAPOLIS EXPERIMENT IN SEVERAL OTHER DIVERSE URBAN SETTINGS -- HOPE TO DEVELOP CLEARER PICTURE OF MOST EFFECTIVE STRATEGY IN DEALING WITH DOMESTIC VIOLENCE CASES.

D. VICTIMS:

WAYS OF IMPROVING TREATMENT OF VICTIMS IN CRIMINAL JUSTICE SYSTEM -- AND INVOLVE VICTIMS MORE ACTIVELY IN CRIMINAL JUSTICE PROCESS -- CONTINUES TO BE A MAJOR FOCUS AT NIJ.

-17 -

- 1. INSTITUTE COMPLETED PROJECT THIS YEAR INVOLVING 10 MAJOR PRIVATE SECTOR ORGANIZATIONS -- PROJECT CONCERNED WITH DEVELOPMENT OF MODEL PROGRAMS TO HELP VICTIMS WITH PROBLEMS -- PROVIDE GUIDANCE FOR OTHER COMPANIES IN ADDRESSING VICTIM NEEDS.
- 2. Recognizing that children are especially vulnerable as victim of crime -- and in light of recent increase in reports of child sexual abuse -- NIJ study is looking at sentences given for sex offenses committed against adults in contrast to sentences where children are victim of sexual attack.

STUDY IS SEEKING TO IDENTIFY PROBLEMS AND ISSUES FACED BY JURISDICTIONS DEALING WITH GROWING NUMBER OF SEX OFFENSE CASES INVOLVING BOTH ADULTS AND CHILDREN.

- O SEEKING TO DETERMINE IF SEX OFFENSES INVOLVING ADULT VICTIMS ARE MORE LIKELY TO RESULT IN PRISON SENTENCES FOR OFFENDERS THAN IN THOSE CASES INVOLVING CHILD VICTIMS.
- 3. TREATMENT OF CHILDREN AS WITNESSES WITHIN CRIMINAL JUSTICE SYSTEM IS FURTHER AREA OF CONCERN --RESEARCH INDICATES THAT OVER 90% OF CHILD ABUSE AND NEGLECT CASES REPORTED TO PROTECTIVE AGENCIES DO NOT RESULT IN CONVICTION -- PROBLEMS ARISE, IN PART, BECAUSE OF CONCERNS ABOUT CHILDREN'S PERFORMANCE AS WITNESSES.

-18-

- ⁻⁰ NIJ PUBLISHED "WHEN THE VICTIM IS A CHILD" --RESULT OF RESEARCH EXAMINING WAYS OF ALLEVIATING STRESS FOR CHILD WITNESSES IN OUR COURTS.
- 4. FURTHER RESEARCH IN VICTIMS AREA CONCERNS STUDY INTO LONG TERM PSYCHOLOGICAL AND PHYSICAL IMPACT OF RAPE AND ROBBERY ON VICTIMS.

E. COURTS:

NIJ CURRENTLY ENGAGED IN MAJOR PROJECT IN 10 SITES LOOKING AT HIGH RATE OF CASE ATTRITION OF FELONY CASES.

O AIM OF EXPERIMENT IS TO DEVELOP STRATEGIES TO IMPROVE CASE PREPARATION AND COORDINATION BETWEEN POLICE AND PROSECUTORS -- REDUCE AVOIDABLE FELONY CASE ATTRITION.

- INSTITUTE ALSO LOOKING AT USE OF PRO BONO JUDGES TO
 ADJUDICATE CERTAIN TYPES OF CASES -- HELP TO
 RELIEVE HEAVY CASE BACKLOGS IN MANY JURISDICITONS.
- 2. PRESIDENT RECENTLY ESTABLISHED SENTENCING COMMISSION TO FORMULATE GUIDELINES FOR SENTENCING -- INSTITUTE CONTINUING FOCUS ON SENTENCING --RECENTLY COMPLETED STUDY LOOKING AT HISTORY AND STATUS OF SENTENCING REFORMS IN U.S.
 - O REPORT EXPLORES ISSUES CONCERNING SENTENCING STRUCTURES -- AND EXAMINES IMPACT OF RECENT SENTENCING REFORMS ON PRISON POPULATIONS.

F. CAREER CRIMINAL AND VIOLENT CRIME:

CAREER CRIMINALS POSE PARTICULARLY DIFFICULT PROBLEM TO LAW ENFORCEMENT -- NIJ REPORT "TARGETING LAW ENFORCEMENT RESOURCES: THE CAREER CRIMINAL FOCUS" -- DISCUSSES STRATEGIES TO ENHANCE POLICE EFFECTIVENESS IN IDENTIFYING, APPREHENDING AND ACHIEVING SUCCESSFUL PROSECUTION OF SERIOUS AND REPEAT OFFENDERS.

- INSTITUTE WORKED WITH FBI AND OFFICE OF JUSTICE PROGRAMS TO DEVELOP VIOLENT CRIMINAL APPREHENSION PROGRAM (VI-CAP) -- DESIGNED TO IMPROVE LAW ENFORCEMENT RESPONSE TO SERIAL MURDERERS.
 - O CONCEPT SIMILAR TO CENTER FOR DISEASE CONTROL -- VI-CAP ENABLES LOCAL LAW ENFORCEMENT ACROSS U.S. TO NETWORK -- HELP TO DETERMINE HOW SERIAL KILLERS SELECT TARGETS, ESCAPE DETECTION AND ARREST.

0

VI-CAP WENT INTO OPERATION EARLIER THIS YEAR -- USES COMPUTERIZED INFORMATION SYSTEM AT FBI CENTER IN QUANTICO -- POOLS INFORMATION PROVIDED BY LOCAL POLICE -- AIM IS TO TIE APPARENTLY UNRELATED KILLINGS TOGETHER --ALLOW POLICE TO MOUNT MULTI-JURISDICTIONAL

EFFORTS TO IDENTIFY AND APPREHEND SERIAL MURDERERS.

-22-

- 2. FURTHER EMPHASIS OF RESEARCH SEEKING TO REFINE AND IMPROVE ACCURACY FOR MODELS OF PREDICTING DANGEROUS BEHAVIOR.
 - O ONE PROJECT SPONSORED BY NIJ LOOKING AT METHODS OF ACCURATELY CLASSIFYING SEX OFFENDERS -- DEVELOP MODELS TO PREDICT FUTURE BEHAVIOR OF THESE CRIMINALS.
- 3. IN EFFORT TO INFORM DEBATE OVER HAND GUN ACCESSIBILITY AND APPROPRIATE POLICIES TO RESPOND -- NIJ SPONSORED STUDY (CONDUCTED BY WRIGHT AND ROSSI) -- LOOKED AT HOW SERIOUS CRIMINALS ACQUIRE GUNS -- HOW SUCH OFFENDERS PERCEIVE THE CARRYING OF GUNS AND WHEN THEY MIGHT BE USED -- STUDY SHOWED 84% OF OFFENDERS IN STUDY ACQUIRED GUNS ON ILLEGAL MARKET.

THESE OFFENDERS DID NOT USE "SATURDAY NIGHT Specials" -- bought high caliber -- high cost weapons.

G. <u>CORRECTIONS:</u>

0

Ì

A.

FINALLY, SURVEYS REPEATEDLY EMPHASIZE THAT PRACTITIONERS REGARD ISSUES SURROUNDING CORRECTIONS AS NUMBER ONE PROBLEM IN CRIMINAL JUSTICE.

- O INSTITUTE SPONSORED RESEARCH TO LOOK AT MAJOR PRISON MANAGEMENT ISSUES -- AND EXPLORE STRATEGIES TO RELIEVE PRISON AND JAIL CROWDING.
- CORRECTIONS OFFICIALS HAVE ALWAYS CONTRACTED TO PRIVATE SECTOR FOR CERTAIN TYPES OF SERVICES --TODAY WE ARE SEEING GROWING TREND TO INCREASE PRIVATE SECTOR ROLE.

INVOLVE PRIVATE SECTOR IN FINANCING CONSTRUCTION AND EXPANSION OF PRISON SPACE --DEVELOPMENT OF "FACTORIES WITHIN FENCES" CONCEPT -- MANAGEMENT OF PRIMARY CONFINEMENT FACILITIES.

O COMPLEX ISSUES INVOLVED -- NIJ PUBLISHED REPORT: "THE PRIVATIZATION OF CORRECTIONS" --RESULT OF STUDY THAT EXPLORED MAJOR TRENDS AND PROBLEMS IN PRIVATIZATION MOVEMENT.

2. INSTITUTE ALSO CONVENED CONFERENCE EARLIER THIS YEAR ON "CORRECTIONS AND THE PRIVATE SECTOR" --BROUGHT POLICY MAKERS, RESEARCHERS, PRACTITIONERS AND REPRESENTATIVES FROM PRIVATE SECTOR TOGETHER TO EXCHANGE VIEWS AND EXPLORE OPTIONS AVAILABLE.

O AND INSTITUTE IS FOLLOWING THE PROGRESS OF COOPERATIVE EFFORTS IN SEVERAL JURISDICTIONS

-24-

ACROSS THE COUNTRY TO DEVELOP PARTNERSHIPS BETWEEN CORRECTIONS AUTHORITIES AND PRIVATE SECTOR INTERESTS.

- 3. NIJ FUNDED STUDY CONDUCTED BY JOAN PETERSILIA OF RAND CORPORATION -- EXAMINED PERFORMANCE OF FELONY ON PROBATION IN CALIFORNIA.
 - O STUDY REVEALED 65% RECIDIVISM RATE -- BECAUSE ONLY A FRACTION OF CRIMES RESULT IN ARREST, THAT FIGURE CLEARLY UNDERESTIMATES AMOUNT OF CRIME COMMITTED BY THESE OFFENDERS ON PROBATION -- RAISES SERIOUS DOUBTS ABOUT EFFECTIVENESS OF PROBATION IN TERMS OF PROTECTING PUBLIC SAFETY.

WHILE REMAINING 35% MAY HAVE EMBARKED ON LAW-ABIDING CAREERS -- ALSO POSSIBLE SOME CONTINUED CRIMINAL LIFE AND WERE NOT CAUGHT.

- 4. INSTITUTE.IS CURRENTLY LOOKING AT EFFECTS OF INTENSIVE SUPERVISION PROGRAMS FOR PROBATIONERS IN GEORGIA, NEW JERSEY AND MASSACHUSETTS.
 - O ALSO LOOKING AT FEASIBILITY OF ELECTRONIC BRACELETS TO MONITOR OFFENDERS UNDER HOUSE ARREST.

III. FUTURE DIRECTIONS

- A. THESE ARE JUST A FEW EXAMPLES OF INSTITUTE'S RESEARCH ENDEAVORS -- TODAY, IN CLIMATE OF LIMITED RESOURCES AND INCREASING PUBLIC DEMANDS FOR GREATER PROTECTION FROM CRIME, ROLE OF RESEARCH MORE CRITICAL THAN EVER.
 - For researchers, this is a time of opportunity -- A TIME WHEN POLICY MAKERS AND PRACTITIONERS ARE TURNING TO RESEARCH TO BUILD OUR KNOWLEDGE AND DEVELOP EFFECTIVE OPTIONS IN THE CONTEXT OF CRIMINAL JUSTICE OPERATIONS.

2. THE PRIMARY OBJECT OF NIJ CONTINUES TO BE THE PURSUIT OF RIGOROUS AND POLICY RELEVANT RESEARCH.

-27 -

0

0

6

- HERE AT THIS CONFERENCE, WE HAVE MADE AVAILABLE THE INSTITUTE'S RESEARCH SOLICITATIONS FOR FISCAL YEAR '86 -- THEY CONCERN MANY ISSUES I'VE ALREADY DISCUSSED AND INCLUDE: THE SERIOUS OFFENDER -- VICTIMS OF CRIME -- CRIME PREVENTION -- AND STRATEGIES TO ENHANCE THE CRIMINAL JUSTICE SYSTEM.
- ONE SOLICITATION OF SPECIAL INTEREST CONCERNS JOINT VENTURE BETWEEN BJS AND NIJ -- PLAN TO EXPAND SCOPE-OF NATIONAL CRIME SURVEY TO INCLUDE RESEARCH ISSUES -- SEEKING YOUR INPUT ON SUPPLEMENTAL QUESTIONS WHICH COULD BE ADDED TO SURVEY -- GENERATE INFORMATION AND INSIGHTS OF VALUE TO RESEARCH COMMUNITY.

- O AND WHILE INSTITUTE'S "UNSOLICITED RESEARCH PROGRAM" NO LONGER EXISTS, AS A SEPARATE RESOURCE OF UNASSIGNED FUNDS -- NIJ WILL STILL CONSIDER RESEARCH PROPOSALS IN AREAS NOT DIRECTLY RELATED TO THE SOLICITATIONS I JUST MENTIONED.
- 3. NIJ IS MAKING EFFORT TO SUPPORT AND FURTHER THE AIMS OF RESEARCH -- IN MAKING THE INSTITUTE'S SOLICITATIONS AVAILABLE TO YOU AT THIS EARLY DATE, WE HOPE TO ENSURE THE COMPETITIVENESS OF THE RESEARCH GRANT PROCESS -- TO GIVE YOU EVERY OPPORTUNITY TO CONSIDER AND DEVELOP RESEARCH PROPOSALS FOR REVIEW BY NIJ'S PEER REVIEW PANELS OF RESEARCHERS AND PRACTITIONERS.

IV. CONCLUDING REMARKS

A. OUR GOAL IS TO BUILD ON THE PROGRESS ALREADY MADE -- TO INCREASE CREDIBILITY OF RESEARCH AND ADVANCE KNOWLEDGE -- TO CONFRONT THE PROBLEMS AND CONCERNS NOT ONLY IN SPECIFIC AREAS OF THE CRIMINAL JUSTICE SYSTEM, BUT FROM A BROADER PERSPECTIVE.

> TO EXAMINE EXISTING AND EMERGING ISSUES THAT COULD HAVE REPERCUSSIONS ON THE ENTIRE CRIMINAL JUSTICE SYSTEM -- ISSUES SUCH AS DRUGS AND CRIME -- CAREER CRIMINALS -- THE TREATMENT OF VICTIMS -- DEVELOPING PARTNERSHIPS BETWEEN THE PUBLIC AND PRIVATE SECTORS TO ENHANCE CRIMINAL JUSTICE OPERATIONS.

1. IT IS VITAL TO ADDRESS THOSE BROADER ISSUES -- TO THINK OF THE CRIMINAL JUSTICE SYSTEM AS AN INTEGRATED ENTITY -- WHERE MAJOR ISSUES TOUCH ALL PARTS OF THE SYSTEM -- AND NEW POLICIES OR PRACTICES IN ONE AREA WILL HAVE REPERCUSSIONS ON THE ENTIRE SYSTEM.

Ũ

MISTAKE IN PAST HAS BEEN TO FOCUS ON A SINGLE COMPONENT OF CRIMINAL JUSTICE SYSTEM.

2. IF WE ARE TO MAKE THE NOTION OF THE CRIMINAL JUSTICE SYSTEM, AS AN INTEGRATED WHOLE, A REALITY, THEN IT WILL BE DONE WITH INFORMATION.

NO SET OF RULES OR EXERCISE OF AUTHORITY CAN ACHIEVE THAT INTEGRATION -- THE DEVELOPMENT OF KNOWLEDGE AND SHARING INFORMATION CONSTITUTES THE MOST PROMISING WAY FORWARD.

3. As researchers and scholars, you have always sought to build knowledge and develop understanding of the issues and obstacles before us -- and in the criminal justice field, we have accomplished much.

O IT IS CRUCIAL THAT WE CONTINUE TO DEMONSTRATE THE POWER OF THE EXPERIMENT O I BELIEVE WE WILL CONTINUE WITH THOSE EFFORTS -- AND THE INSTITUTE WILL SEEK TO SUPPORT YOUR ENDEAVORS IN THE FUTURE.

THANK YOU.

۰.