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AN EXAMINATION OF THE TREND OF FEMALE NEW COMMITMENTS.
1976 TO 1984

The purpose of this report is to examine the trends in female new commitments, for the years 1976 to 1984.

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### AN EXAMINATION OF THE TREND OF FEMALE NEW COMMITMENTS 1976 TO 1984

The purpose of this report is to provide information on female new commitments to the New York State Department of Correctional Services (DOCS). The data used in this report is based on new court commitments to DOCS for the years 1976 to 1984. Three focal points are examined. The first area concerns changes in the number of women committed to the Department over the years 1976 to 1984. The second area is change in the distribution of commitment offense. The third is the impact of second and persistent felony offender legislation.

### Size of Female New Commitment Population

The majority of admissions are through new court-commitments. These women are committed to state prison by judges in county courts following a felony conviction. As indicated in Table 1, there has been an overall increase in the number of women being committed to state prison over the nine year period. In 1976, there were 283 new court commitments compared to 523 in 1984.

TABLE 1

<u>Year</u>				Number
1976 1977 1978 1979 1980 1981 1982 1983		<b>,</b>	•	283 301 259 279 284 405 377 438 523

The years which demonstrate a reduction in new commitments from the previous year are 1978 dropping from 301 to 259 and in 1982 dropping from 405 to 377. Even with these reductions, the overall increase in new commitments is substantial. The greatest single increase was from 284 in 1980 to 405 in 1981.

### Commitment Offense Types

Tables 2 and 3 present information on the number and percent of female new commitments according to the type of commitment offense. As shown in these tables, commitment offense types have been grouped into several larger categories. The first general category is Violent Felony Offenses. During a 1978 special session, the New York State Legislature enacted new laws designed to provide for more severe penalties for certain violent felony offenses. For the purposes of this report, in addition to those offenses legislatively included in this category, certain class A-I offenses (e.g., Murder 2nd, Kidnapping 1st, Arson 1st) were included because of the already existing severe sentences. Additionally, because of the violent nature of these crimes, they were considered appropriately classified in this category.

The second general category of offenses is labeled "Other Felony Offenses." It consists of all remaining felony offenses, with the exception of Youthful Offenders. Within this general classification exists two subgroups. The first subgroup includes offenses which involve some element of violence or coercion (e.g., Manslaughter 2nd, Robbery 3rd). The second subgroup consists of property offenses (e.g., Burglary 3rd, Grand Larceny, Possession of Stolen Property), drug offenses and all other felony offenses. The final general category is the Youthful Offender classification. Youthful Offenders include those women under the age of 21 who have been convicted of a felony offense but have been granted Youthful Offender status.

In addition to examining the overall increase in female new commitments, it is useful to consider the distribution of commitments across these categories. As demonstrated in Table 2 and 3, a shift has occurred in the proportion of new commitments across the general offense categories. The proportion of women committed for violent felony offenses has increased from 34.0% in 1976 to 45.2% in 1984. For the years 1980, 1981, and 1983, the shift was even more dramatic, with 50% of female new commitments incarcerated for violent felony offenses.

Correspondingly, the proportion of "Other Felony Offenses" has declined over the nine year period. The percentage of these female commitments has dropped from 64.4% in 1976 to 52.4% of the new commitments in 1984. Again, the change was most dramatic for the years 1980, 1981, and 1983 with an average representation of 47.4%. For the two subgroups in this category, the most extreme shift has been for those committed for offenses involving some element of violence or coercion. There has been a fairly consistent drop in the proportion of these offenses, from a high in 1976 of 15.9% to a low in 1984 of 4.6%.

TABLE 2. COMMITMENT OFFENSE BY YEAR, FOR FEMALE NEW COMMITMENTS 1976 TO 1984

Commitment Offense	1976	1977	1978	1979	1980	1981	1982	1983	1984
A. Violent Felony Offenses (as defined by law)	97	96	102	. 116	142	. 205	177	223	236
Hurder Atempted Hurder Manslaughter 1st Rape 1st Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Sodomy 1st Sexual Abuse 1st Dangerous Weapons Kidnapping	9 0 23 3 16 20 4 12 0 0 1 1 1 0 6	4 0 24 1 18 20 3 13 0 4 2 0	6 2 14 0 18 27 8 15 0 4 2 0 1	7 2 31 1 20 26 10 7 1 1 4 1	12 0 33 0 21 36 12 8 0 5 8 0	11 4 35 35 64 11 16 1 12 4 3 0	7 37 0 36 34 8 20 0 11 6 0	7 55 36 22 58 51 9 12 8 18 7 0 0	8 7 42 1 31 48 17 19 3 39 4 1 1 8
B. Other Felony Offenses	182	197	153	155	137	190	195	207	274
1. Offenses Involving Violence/Coercion	45	54	33	26	28	25	26	24	24
Manslaughter 2nd Rape 2nd, 3rd Robbery 3rd Attempted Assault 2nd Other Coercive/Violent 2. Property, Drug and	27 0 15 0 3	25 0 20 0 9	12 0 13 0 8	8 0 10 0 8	- 13 0 7 0 8	10 0 6 0 9	13 0 8 0 5	12 0 6 0 6	12 0 9 - 0 3
Other Offenses	134	173		127	109	105	109	105	
Burglary 3rd Grand Larceny Drugs Forgery Poss. Stolen Property All Other Felonies	7 16 95 8 4 7	9 18 95 9 3	8 32 56 8 10 6	15 22 65 18 6 3	9 22 58 12 4	20 26 69 35 6	5. 42 67 33 13	8 37 67, 50 14 7	8 58 124 39 14 7
C. Youthful Offenders	ų	8	4	8	5 •	10 €	5	. 8	13
TOTAL	283	301	259	279	. 284	405	377	438	523

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TABLE 3. COMMITMENT OFFENSE (IN PERCENT) BY YEAR, FOR FEMALE NEW COMMITMENTS 1976 TO 1984

Commitment Offense	1976	. 1977	1978	1979	1980	1981	1982	1983	1984
A. Violent Felony Offenses (as defined by law)	34.0	31.8	39.4	41.7	50.0	50.5	46.8	50.8	45.2
Hurder	3.2	1.3	2.3	2.5	4.2	2.7	1.9	1.6	1.5
Atempted Hurder	0 8.1	0 8.0	.8 5.4	•7	0	* 1.0 8.6	.8	1.1 8.2	1.3 8.0
Manslaughter 1st Rape 1st	1.1	.3	0	11.1	11.6 0	0.0	9.8	.5	.2
Robbery 1st	5.7	6.0	6.9	7.2	-7.4	8.6	9.5	13.2	5.9
Robbery 2nd	7.1	6.6	10.4	9.3	12.7	15.8	9.0	11.6	9.2
Assault 1st	1.4	1.0	3.1	3.6	4.2	2.7	2.1	2.1	3.3
Assault 2nd	4.2	4.3	5.8	2.5	2.8	4.0	5-3.	2.7	3.6
Burglary 1st	0	0	. 0	• 11	0	.2	0	1.8	.6
Burglary 2nd Arson 2nd	0 0	1.3	1.5 4	4 1.4	1.8 2.8	3.0 1.0	2.9 1.6	4.1 1.6	7.5
Sodomy 1st	.4		.0	.4	2.0	·7	0	0	7.5 .8 .8
Sexual Abuse 1st	Ö	ŏ	.4	Ö	Ď	ó	ŏ	ŏ	ž
Dangerous Weapons	2.1	2.3	1.2	1.4	2.1	2.2	3.4	2.1	1.5 .8
Kidnapping	.7	0	.8	• 4	.4	0	.5	.2	.8
B. Other Felony Offenses	64.4	65.5	59.1	55.8	48.2	• 46.8	51.6	47.2	52.4
<ol> <li>Offenses Involving Violence/Coercion</li> </ol>	15.9	17.9	12.7	9.4	9.9	6.2	68	5.5	4.6
Manslaughter 2nd	9.5	8.3	4.6	2.9	4.6	2.5	3.4	2.7	2.3
Rape 2nd, 3rd	0	0	_ 0	Q	0	0	0	0	. 0
Robbery 3rd	5.3	6.6	5.0	3.6	2.5	1.5	2.1	1.4	1.7
Attempted Assault 2nd Other Coercive/Violent	0 1.1	0 4 3.0	0 3.1	0 2.9	0 2.8	0 2.2	0 1.3	0 1.4	.6
2. Property, Drug and Other Offenses	48.5	47.6	46.4	46.4	38.3	40.6	44.8	41.7	47.8
Burglary 3rd	2.5	3.0	3.1	5.4	. 3.2	4.9	1.3	1.8	1.5
Grand Larceny	5.7	6.0	12.4	7.9	7.7	6.4	14.1	8.4	11.1
Drugs	33.6	31.6	21.6	23.3	20.4	17.0	17.8	15.3	23.7
Forgery	2.8 1.4	3.0 1.0	3.1 3.9	6.5	4.2	8.6	8.8	11.4 3.2	7.5
Poss. Stolen Property All Other Felonies	2.5	3.0	2.3	2.2 1.1	1.4 1.4	1.5 2.2	3.4 2.4	1.6	2.7 1.3
C. Youthful Offenders	1.4	2.7	1.5	2.9	1.8	2.5	1.3	1.8	2.5
TOTAL	100.0%	100.0%	100.01	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

The subgroup of offenses which includes drug and property crimes has had only a slight overall decline for the nine year period. The proportion of these commitments was 48.5% in 1976 and only slightly less, at 47.8% in 1984. One change in the proportions which is noteworthy is the fairly consistent decline in the drug and property offense category from 1976 to 1980 reaching a low of 38.3%. However, after 1980, these commitment offenses have continued to increase in proportion.

The category of Youthful Offenders appears to have fluctuated somewhat randomly over the time span. The smallest proportion of Youthful Offenders were committed in 1983 at 1.3% and the greatest proportion, at 2.9%, were committed in 1979.

### Factors Affecting the Offense Type Distribution

There are several factors which contribute to the increase in Violent Felony Offenses and the decrease in the Other Felony Offenses category. One factor which has been influential in this shift is the plea bargain restrictions contained in the violent felony offender legislation. There are several types of plea bargain restrictions within that legislation. Some of the restrictions are enacted prior to indictment and others occur following indictment. Prior to indictment, a judge in the criminal court is restricted from reducing a charge where there is reason to believe that the defendent committed a class A-I felony (other than an A-I drug offense) or a defendent committed an armed felony (Criminal Procedure Law Section 180.50, 180.70). Following an indictment, a defendent charged with a class A felony (other than a drug offense) or an armed class B violent felony may plead to a charge no lower than a class C violent felony (Criminal Procedure Law Section 220.10). A defendent charged with a class B or a class C violent felony may plead no lower than a class D violent felony offense. Lastly, defendents charged with certain weapons offenses which fall into the class D violent felony offense category may, depending on prior convictions, plead to no lower than a class E violent felony.

Consequently, these restrictions limit the ability of defendents arrested or indicted for violent felony crimes (or crimes involving weapons) to plea down to offenses which are out of the violent felony offense category or to misdemeanor offenses. While these plea limitations do not directly increase the severity of the penalties, they do place a defendent into a higher probability of risk for subsequently being sentenced as a second violent felony offender, if arrested for another offense.

One result of these restrictions is exemplified by the increase in women being committed for Burglary 1st and 2nd while there has been a decrease in women committed for Burglary 3rd. Similarly, overall commitments for Robbery 1st and 2nd have

increased while commitments for Robbery 3rd have decreased. The commitments for Manslaughter are not completely characteristic of the changes. While the proportion of women committed for Manslaughter 2nd has decreased dramatically from 9.5% in 1976 to 2.3% in 1984, there has not been an increase in Manslaughter 1st nor for murder and attempted murder, taken together (see # Table 3).

In general, however, these changes are consistent with the assumptions that the plea restrictions in the violent felony offender legislation have increased the likelihood that women arrested or indicted for a violent felony offense will also be convicted of a violent felony offense. This is supported by the overall increase in commitments found in the violent felony offense category.

The violent felony offender legislation also provided for mandatory incarceration for persons convicted of class B or C violent offenses. This section of the legislation may not have had much impact on the increase of commitments for violent offenses. Because of the seriousness of these offenses, most people convicted of these offenses would have been sentenced to prison even prior to the 1978 legislation. This legislation did, however, require that persons convicted of class D crimes in which a weapon was used must receive a prison sentence. Also, defendents who accept a plea to a class D violent felony offense in satisfaction of an indictment charging the person with an "armed felony" (i.e., a violent felony offense committed while armed) must receive a prison sentence, unless mitigating circumstances can be presented (Penal Law Section 70.02 (5)(b)). Defendents convicted of the class D violent felony offenses of Criminal Possession of a Weapon 3rd, Criminal Sale of a Firearm 1st, or the class E violent felony of Attempted Criminal Possession of a Weapon 3rd must be sentenced to an indeterminate term (or a flat definite one year term) unless mitigating circumstances can be shown.

In summary, the violent felony offender legislation appears to account for some of the changes in the distribution of offenses among female commitment cohorts over the period 1976 to 1984. The plea restrictions and mandatory state incarceration provisions of these 1978 laws may also have served in bringing a certain number of women into the prison system who might otherwise have received probation or a local jail term.

### First and Second Felony Offenders

In its 1973 session, the New York State Legislature re-enacted second felony offender statutes. The amendments to the Penal Law provide that persons convicted of a felony offense and who have a prior felony conviction (with prior conviction occurring within 10 years of present conviction) shall be sentenced as a Second Felony Offender (see New York State Penal Law Section 70.06). The purpose of these laws was to provide for more severe penalties for repeat offenders. This objective is accomplished in two ways. First, persons convicted of a second felony offense face a mandatory state prison term. Second, these laws provide for more lengthy minimum sentences for second felony offenders (when compared with the legal range of sentences for first felony offenders).

The data in Table 4 show a substantial increase in the numbers and proportions of women being committed as second felony offenders between 1976 and 1984 (see Figure 1). Women sentenced as second felony offenders represented 15.1% of those committed in 1976. This figure has more than doubled by 1984 with 38.2% of the female commitments being committed as second felony offenders.

Tables 5 and 6 present breakdowns of first and second felony offenders according to commitment offense type. Data are presented for female new commitments for each of the years in the study. Persistent felony offenders have been grouped in the second felony offender category. It is important to note that for those women in the second felony column, that their prior offense need not be the same as the present commitment offense. For example, if the present commitment is for manslaughter, the prior felony offense need not have been, and probably was not, for manslaughter.

# Proportion of Commitments in Each Offense Category Based on Total Female Commitments

Table 6 shows the changes in percent of commitments for first felony offenders and second felony offenders as a proportion of total female commitments. These percentages are presented for the general offense categories and for the individual offenses. The second felony sentences, for the Violent Felony Offender category, increased from 4.9% in 1976 to a high of 10.1% in 1984. For the category of Other Felony Offenses, there appears to be some convergence for those sentenced as First Felony Offenders and those sentenced as Second Felony Offenders. Those sentenced as first felony offenders within this category have declined from 54.0% of the new commitments in 1976 to 24.3% in 1984. The proportion of commitments for second

TABLE 4. FEMALE COMMITMENTS SENTENCED AS FIRST OR SECOND FELONY OFFENDER BY YEAR, FOR FEMALE NEW COMMITMENTS 1976 TO 1984

<b>-</b>	<u>1976</u>	<u>1977</u>	1978	1979	1980	1981	1982	1983	1984	∝
First Felony Offenders	• 240 84.8%	255 84.8≴	204 78.7 <b>%</b>	229 82.2 <b>%</b>	234 82.4 <b>5</b>	314 77.6%	276 73.2 <b>%</b>	307 70-1%	323 61.8 <b>5</b>	ı
Second Felony Offenders	43 • 15.2 <b>\$</b>	46 15.3%	55 21.2 <b>%</b>	50 17.91	50 17.6 <b>%</b>	91 22.5%	101 26.8%	131 29.9%	200 38.2%	
TOTAL	283 100.0 <b>%</b>	301 100.0%	259 100.0 <b>;</b>	279 100.0 <b>%</b>	284 100.0 <b>%</b>	405 100.0≴	377 100.0 <b>2</b>	.38 100.0%	523 100.0 <b>4</b>	•

196t 1983 1984 1985 1. Fem. Comm. 1976-First And Second Felony Offenders 1980 1979 1978 Figure 1377 1976 <u>.</u> 임 100 ្ត ္ S ္ထ ្ត S Ç. Trepred

First Fel. Offender

Second FellOffender

Tear

TABLE 5. FEMALE COMMITMENTS SENTENCED AS FIRST FELONY OR SECOND FELONY OFFENDER BY YEAR, FOR FEMALE NEW COMMITMENTS 1976 TO 1984

										•		<b>a</b> ·						
Commitment Offense	19	76 -	19	77	19	978	19	79	19	80	19	81	19	82	19	983	1	984
	1st	2nd	1st	2nd	1st	2nd	1st	2nd	1st	2nd	<u>1st</u>	2nd	1st	2nd	1st	2nd	<u>1st</u>	2nd
A. Violent Felony Offenses (as defined by law)	83	14	86	10	87	15	102	14	121	21	177	28	143	34	184	39	183	53
Murder Atempted Murder Manslaughter 1st Rape 1st Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Sodomy 1st Sexual Abuse 1st Dangerous Weapons Kidnapping	9 0 21 3 15 18 1 10 0 0 1 1 1 0 2 2	0 . 0 . 0 . 0 . 0 . 0 . 0 . 0 . 0 . 0 .	4 0 23 1 17 19 3 11 0 3 2 0 0 3 0	0 0 1 0 1 1 0 2 0 1 0 0 0 1 0 0 0 0 0 0	6 2 13 0 16 21 8 11 0 4 2 0 1	0 0 1 0 2 6 0 4 0 0 0 0	. 7 2 . 27 1 18 21 . 10 6 . 1 0 4 1 0 3	0 0 4 0 2 5 0 1 0 1 0 0	12 0 30 0 17 30 12 5 0 1 8 0 5 1	0 0 3 0 4 6 0 3 0 4 0 0 0 1 0	11 4 34 0 31 56 10 11 1 8 4 3	0 0 1 0 4 8 1 5 0 4 0 0 5 0	7 37 0 32 2 8 11 0 6 6 0 0 2 2	0 0 0 0 4 5 0 9 0 5 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	7552492 492 48 71 170041	001099341700050	8 5 4 1 1 30 28 14 1 15 3 2 1 4 4 1 5 3	0 2 1 0 1 20 3 4 0 0 18 0 0 0 3 1 0 0 3 1 0 0 0 0 0 0 0 0 0 0 0
B. Other Felony Offenses	153	29	161	36	113	40	119	36	108	29	127	63	128	67	115	92	127	147
<ol> <li>Offenses Involving Violence/Coercion</li> </ol>	36	9	47	7	26	7	20	6	24	. 4	22	3	21	<b></b>	21 <b>\$</b>	3	19	5
Manslaughter 2nd Rape 2nd, 3rd Robbery 3rd Attempted Assault 2nd Other Coercive/Violent	24 10 2	3 5 1	23 0 16 0 8	2 0 4 0 1	11 0 7 0 8	1 0 6 0	7 0 5 0 8	1 0 5 0	12 0 5 0 7	1 0 2 0	9 0 4 0 9	1 0 2 0 0	13 0 4 0 4	0 4 0 1	12 0 4 0 5	0 0 2 0 1	10 0 6 0 3	2 0 3 0
<ol><li>Property, Drug and Other Offenses</li></ol>	117	20	114	29	87	33	99	30	84	25	105	60	107	62	94	89	108	142
Burglary 3rd Grand Larceny Drugs Forgery Poss. Stolen Property All Other Felonies	9 93 4 2 5	3 7 2 4 2 2	8 91 1 1 8	4 10 4 8 2 1	5 15 55 3 4 5	3 17 1 5 6	11 13 63 8 2	4 9 2 10 4 1	6 9 55 8 2 4	3. 13 3 4 2	12 11 61 15	8 15 8 20 5 4	5 20 53 15 8 6	22 14 18 5	6 11 47 22 4 4	2 26 20 28 10 3	5 14 67 16 4 2	3 44 57 23 10 5
C. Youthful Offenders	Ħ	0	8	0	4	0	8	0	5	. 0	10	0	5	0	* 8	0	13	0

TABLE 6. COMMITMENT OFFENSE (IN PERCENT) BY FIRST FELONY OR SECOND FELONY FOR FEMALE NEW COMMITMENTS 1976 TO 1984

Commitment Offense	. 19	76	19	77	19	78	19	79	19	80	19	81	19	82	19	83	19	84
	1st	2nd	1st	2nd	1st	2nd	1st	2nd	1st	2nd	<u>lst</u>	2nd	1st	<u>2nd</u>	1st	2nd	1st	2nd
A. Violent Felony Offenses (as defined by law)	29.3%	4.93	28.6%	3.35	33.6%	5.81	36.6%	5.0%	42.6%	7.4%	43.7%	6.9%	37.9%	9.0%	42.0%	8.91	35.0%	10.1%
Murder Atempted Murder Hanslaughter 1st Rape 1st, Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Sodomy 1st Sexual Abuse 1st Dangerous Weapons Kidnapping	3.21 7.41 7.41 1.13 6.41 3.51 01 .31 01 .71	01 01 01 01 01 01 01 01 01 01 01 01 01	1.3x 7.6x 7.6x 5.3x 1.0x 7.0x 1.0x 0x 1.0x	01 01 01 01 01 01 01 01 01 01 01 01 01	2.381 5.001 5.001 1.121 1.521 1.521 1.521 1.421 1.431	01 02 45 02 81 2 31 01 01 01 01 01 01	2 9 6732 9 6732 1 4012 1 1	01 01 02 1.42 77 1.82 02 02 03 04 03 04 04 04 04 04 04 04 04 04 04 04 04 04	4.2x 10.6x 10.6x 10.6x 10.6x 4.2x 1.8x 2.6x 0x 1.8x	01 01 1.11 1.41 2.11 1.01 1.41 01 1.41 02 01 01	2.7x 1.0x 8.4x 7:7x 13.8x 2.5x 2.0x 1.0x	0; 0; 0; 1.0; 2.0; 1.0; 1.0; 0; 0; 0; 1.2;	1.933 9.833 9.833 7.133 1.633 1.633 553	03 03 03 03 1.13 1.33 2.43 03 1.33 03 03 03 2.93	1.6% 1.1% 8.0% 11.2% 9.64% 1.6% 1.6% 1.6% 1.6% 1.6% 1.6%	01 01 01 01 2.11 2.11 2.11 2.12 1.61 01 01	1.5% 1.0% 7.8% 5.7% 5.7% 2.96% 4.0% 8.2% 1.0%	01 -41 -21 -21 -81 -81 -81 -81 -91 -91 -91 -91 -91 -91 -91 -91 -91 -9
B. Other Felony Offenses	54.0\$	10.25	53.5%	12.05	43.6%	15.4%	42.7%	12.9%	38.01	10.25	31:4%	15.6%	34.0%	17.8%	26.3%	21.01	24.35	28.1%
1. Offenses Involving Violence/Coercion	12.73	3.25	15.6%	2.31	10.0%	2.75	7.21	2.25	8.5%	1.4%	5.4%	.71	5.6%	1.35	4.8%	.75	3.6%	1.0%
Manslaughter 2nd Rape 2nd, 3rd Robbery 3rd Attempted Assault 2nd Other Coercive/Violent	8.5% 0% 3.5% 0%	1.1% 0% 1.8% 0%	7.6% 0% 5.3% 0% 2.7%	.73 05 1.33 03	4.2% 0% 2.7% 0% 3.1%	.4% 0% 2.3% 0%	2.5% 0% 1.8% 0% 2.9%	.42 02 1.82 02 02	4.2% 0% 1.8% 0% 2.5%	.43 03 -73 03 -41	2.21 01 1.01 01 2.21	-3% -5% -0%	3.42 01 1.02 01 1.02	05 07 1.05 07 .37	2.7% 0% .9% 0%	01 01 51 01 21	1.9% 0% 1.1% 0% 6%	.42 02 .63 03 03
2. Property, Drug and Other Offenses	41.35	7.1%	37.9%	9.6%	33.61	12.7%	35.55	10.83	29.6%	8.8%	25.9%	14.8%	28.45	16.4%	21.55	20.3%	20.7%	27.25
Burglary 3rd Grand Larceny Drugs Forgery Poss. Stolen Property All Other Felonies	1.41 3.27 32.91 1.41 .71	1.11 2.51 .71 1.41 .71	1.71 2.71 30.21 .31 .31 2.71	1.3% 3.3% 1.3% 2.7% .7%	1.9% 5.8% 21.2% 1.3% 1.5%	1.25 6.65 1.95 2.35	3.9% 4.7% 22.6% 2.9% .7%	1.41 3.21 .71 3.62 1.41	2.13 3.23 19.43 2.83 .73 1.43	1.13 4.63 1.33 1.43 -73 03	3.0% 2.7% 15.1% 3.8% .3%	2.01 3.81 2.01 4.91 1.21 1.01	1.3% 5.3% 14.1% 4.0% 2.1% 1.6%	05 5.85 3.75 4.85 1.35	1.4% 2.5% 10.7% 5.0% .9% .9%	.5% 5.9% 4.6% 6.4% 2.3% .7%	1.0% 2.7% 12.8% 3.1% .8% .4%	.65 8.43 10.93 4.43 1.93 1.03
C. Youthful Offenders	1.4%	0\$	2.75	01	1.5%	0%	2.9%	01	1.83	0%	2.5%	U).	1.33	•••	1.03	U)s	2.3%	
TOTAL	84.8%	15.2%	84.83	15.3%	78.7%	21.2%	82.21	17-9%	82.4%	17.6%	77.6%	22.5%	73.2%	26.8%	70.1%	29.9%	61.8%	38.2%

felony offenses have increased from 10.2% in 1976 to 28.1% in 1984. Therefore, over this nine year period more women were sentenced as second felony offenders than as first felony offenders for the general category of Other Felony Offenses.

This change appears largely attributable to the property and drug offenses. Persons sentenced as second felony offenders increased dramatically for these offenses from 7.1% of female new commitments in 1976 to 27.2% in 1984. One of the most dramatic changes is apparent for drug offenses. Women sentenced as second felony offenders for a drug offense show a dramatic overall increase from .7% of total female commitments in 1976 to a high of 10.9% of total female commitments in 1984.  $\triangle$ /

# Proportion of First and Second Felony Offenders in Each Offense Type Category

The distribution of first felony and second felony commitments can also be considered as a proportion of those committed within each type of offense category. Table 7 presents these distributions over the nine year period. In the commitment years 1976 through 1981, persons sentenced as second felony offenders make up approximately 14% of violent felony commitments; however, from 1982 to 1984; persons sentenced as second felony offenders make up approximately 20% of violent felony offenders (see Table 7).

The Other Felony Offense category demonstrates the greatest change in distribution. In 1976, 20% of these committed within that category were sentenced as a second felony offender. In 1983, 44.4% were second felony offenders. In 1984, the majority, 53.6%, of women committed for one of the Other Felony Offenses were sentenced as a second felony offender.

Changes in the proportion of commitmens sentenced as first felony and second felony offenders were influenced by legislative amendments to the Penal Law instituted in 1973. Changes in the way repeat offenders are sentenced should not be taken as an accurate indicator of changes in the number or percent of repeat offenders committed to state prison.

TABLE 7. COMMITMENT OFFENSE (IN PERCENT) AS FIRST FELONY OR SECOND FELONY FOR FEMALE NEW COMMITMENTS
1976 TO 1984

Commitment Offense	19	76	19	77	19	78	· 19	79	19	80	19	81	19	82	19	183	19	<del>)</del> 84
	1st	2nd	<u>1st</u>	2nd	1st	2nd	1st	2nd	1st	2nd	<u>1st</u>	2nd	1st	2nd	<u>1st</u> €	2nd	<u>1st</u>	2nd
A. Violent Felony Offenses (as defined by law)	85.6%	14.4%	89.6%	10.45	85.3%	14.7%	87.9%	12.15	85.2%	14.85	86.31	13.7%	80.8%	19.2%	82.5%	17.5%	77.5%	22.5%
Murder Atempted Murder Manslaughter 1st Rape 1st Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Sodomy 1st	100x 0 91.3x 100x 93.8x 90.0x 25.0x 83.3x 0 100x 100x	0 8.73 6 6.33 10.03 75.03 16.73	1003 95.83 1003 94.43 95.03 1003 84.63 75.03 1003	0 0 4.21 5.61 5.01 15.41 25.01	1003 1003 92.93 0 88.93 77.83 1003 73.33	0 0 7.11 0 11.11 22.21 0 26.75 0 0	1003 1003 - 87.13 1003 90.03 80.83 1003 85.73 1003 0	0 0 12.9% 0 10.0% 19.2% 0 14.3% 0	1003 0 90.93 0 81.03 83.33 1003 62.53 0 20.03 1003	0 9.15 0 19.05 16.75 0 37.55	1001 97.11 0 88.61 87.51 90.91 68.81 1001 1001	0 2.9% 0 11.4% 12.5% 9.1% 31.3% 33.3%	100% 100% 100% 0 88.9% 85.9% 100% 55.0% 54.5% 100%	0 0 0 11.13 14.73 0 45.03 45.53	100% 97.2% 100% 84.5% 86.7% 86.7% 87.5% 61.1%	0 2.8% 0 15.5% 17.3% 33.3% 12.5% 38.9% 0	1001 71.41 97.62 1001 96.82 58.32 78.91 1001 53.81 1001	28.63 2.43 0 3.23 41.73 17.73 21.13 0 46.23
Sexual Abuse 1st Dangerous Weapons Kidnapping	33.3% 100%	66.75	42.9 <b>%</b> 0	57 - 13 0	100% 33.3% 100%	66.7 <b>%</b> 0	75.0% 100%	25.0 <b>%</b> 0	83.3% 100%	16.7% 2 0	0 44.4 <b>%</b> 0	55.6% 0	0 15.43 1003	0 84.6≸ 0	0 44.4 <b>%</b> 100%	0 55.6 <b>1</b> 0	100% 62.5% 75.0%	0 37.5% 25.0%
B. Other Felony Offenses	84.15	15.9%	81.75	18.35	73.9%	26.1%	76.8%	23.2%	78.85	21.2%	66.8%	33.2%	65.61	34.4%	55.6%	44.4%	46.4%	53.6%
<ol> <li>Offenses Involving Violence/Coercion</li> </ol>	80.05	20.01	87.0%	13.0%	78.81	21.2%	76.91	23.1%	85.7%	14.33	88.0%	12.0%	80.85	19.2%	87.5%	12.5%	79.2%	20.85
Manslaughter 2nd Rape 2nd, 3rd Robbery 3rd Attempted Assault 2nd Other Coercive/Violent	88.91 0 66.71 0 66.71	11.1% 0 33.3% 0 33.3%	92.0% 0 80.0% 0 88.9%	8.0% 0 20.0% 0 11.1%	91.7% 0 53.8% 0	8.37 0 46.2 <b>%</b> 0 0	87.5% 0 50.0% 0 100%	12.5% 0 50.0% 0	92.3% 0 71.4% 0 87.5%	7.7% 0 28.6% 0 12.5%	90.0% 0 66.7% 0 100%	10.0% 0 33.3% 0 0	100% 0 50.0% 0 80.0%	0 0 50.01 0 20.01	100% 0 66.7% 0 83.3%	0 0 33.3% 0	83.31 0 66.71 0	16.6% 0 33.3%
2. Property, Drug and Other Offenses	85.4%	14.6%	79.7%	20.3%	72.5%	27.5%	76.7%	. 33.35	77.1%	22.91	63.6%	36.4%	63.3%	36.7%	51.41	48.6%	43.2%	56.85
Burglary 3rd Grand Larceny Drugs Forgery Poss. Stolen Property All Other Felonies	57.1% 56.3% 97.9% 50.0% 50.0%	42.91 43.81 2.11 50.01 50.01 28.61	55.61 44.41 95.81 11.11 33.31 88.91	44.41 55.61 4.21 88.91 66.71 11.11	62.5% 46.9% 98.2% 37.5% 40.0% 83.3%	37.5% 53.1% 1.8% 62.5% 60.0% 16.7%	73-3% 59.1% 96.9% 44.4% 33-3% 66.7%	26.7% 40.9% .3.1% 55.6% 66.7%	66.71 40.91 94.81 66.71 50.01	33.3% 59.1% 5.2% 33.3% 50.0%	60.01 42.31 88.41 42.91 16.71 55.61	40.01 57.7% 11.6% 57.1% 83.3% 44.4%	100% 47.6% 79.1% 45.5% 51.5% 66.7%	0 52.4% 20.9% 54.5% 38.5% 33.3%	75.0% 29.7% 70.1% 44.0% 28.6% 57.1%	25.07 70.37 29.97 55.07 71.43 42.97	62.5% 24.1% 54.0% 41.0% 28.6% 28.6%	37.5% 75.9% 46.0% 58.9% 71.4%
C. Youthful Offenders	100%	0	100\$	0	100%	0	100%	• 0	100%	0	100%	oʻ	100%	. 0	100%	٥	100%	0
TOTAL	84.85	15.2%	84.8%	15.35	78.7%	21.2%	82.2%	17.9%	82.43	17.6%	77.6%	22.5%	73.21	26.8%	<b>~</b> 70.1%	29.91	61.8%	38.25

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<u>ب</u> س Again, it appears that the property and drug offenses have contributed most heavily to that change. The commitment offenses which showed the most change were grand larceny, drug offenses, possession of stolen propety, and all other felony offenses. In 1976, 56.3% of the women committed for grand larceny were first felony offenders compared to only 24.1% in 1984. Consequently, those represented as second felony offenders in the grand larceny category increased from 43.8% in 1976 to 75.9% in 1984.

The change for those committed for drug offenses is even more dramatic. Those sentenced as a second felony offender represented only 2.1% in 1976 compared to almost half, 46.0%, of those committed for drug offenses in 1984. This represents the greatest change for any single category.

First and second felony offenders are evenly distributed in 1976 for Possession of Stolen Property. For most of the remaining years, second felony offenders are more heavily represented. For both 1983 and 1984 second felony offenders made up 71.4% of those committed for possession of stolen property.

Lastly, for all other felony offenses, the distribution is exactly reversed from 1976 to 1984 for first and second felony offenders. In 1976, those committed as a first felony offender represented 71.4% of these offenders and 28.6% were second felony offenders. In 1984, second felony offenders were 71.4% and first felony offenders were 28.6%. One must remember that there are so few women in this group of offenses that small changes in actual numbers may contribute to large proportional changes.

Table 8 shows the distribution of offenses within both first felony and second felony commitments, over the nine year period. This table simply presents the same data in another way. In 1976, the distribution across the general categories for first offenders and second offenders is very similar. For example, of those women sentenced as a first felony offender, 34.7% were committed for a violent felony offense. Similarly, of those women sentenced as a second felony offender, 32.7% were committed for a violent felony offense. That year, 1976, is the only year in which the categories are so similarly distributed for both first and second felony offenders.

In 1984, of those women committed for a first felony offense, 56.4% were committed for a violent crime. This compares to only 26.5% of those women committed for a second felony offense. The other felony offense category represents 72.5% of all second felony offenders compared to 39.2% of those committed for a first felony offense.

TABLE 8. FIRST FELONY AND SECOND FELONY COMMITMENTS BY COMMITMENT OFFENSE FOR FEMALE NEW COMMITMENTS 1976 TO 1984

Commitment Offense	19	976	1	977	19	978	19	79	19	080	* 19	81	19	982	19	983	19	984
	<u>1st</u>	2nd	,1st	2nd	1st	2nd	1st	<u>2nd</u>	1st	2nd	1st	2nd	1st	2nd	1st	<u>2nd</u>	1st	·2nd
A. Violent Felony Offenses (as defined by law)	34.75	32.7%	28.4%	21.83	42.71	27.25	44.5%	28.0%	51.5%	42.0%	56.43	30.8\$	51.8%	33.81	60.15	29.9%	56.45	26.5%
Murder Atempted Murder Manslaughter 1st Rape 1st Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Sodomy 1st Sexual Abuse 1st Dangerous Weapons	3.8% 0 8.8% 1.3% 6.3% 7.5% 4.2% 0 0 .4% .4%	0 0 4.75 0 2.35 4.75 7.05 4.75 0 0 0 0 9.35	J.63 9.03 4.73 7.53 1.23 4.33 1.23 0.0 0.1.23	0	2.91 1.01 6.41 0 7.81 10.31 3.91 5.41 0 2.01 1.01	0 0 1.8% 0 3.6% 10.9% 0 7.3% 0 0 0	3.1% 9% 11.8% -4% 7.9% 9.2% 4.4% 2.6% -4% 0 1.7% -4%	0 8.0% 0 4.0% 10.0% 0 2.0% 0 2.0%	5.1% 0 12.8% 0 7.3% 12.8% 5.1% 2.1% 0 .4% 3.4% 0	0 6.0\$-0 8.0\$-12.0\$-0 6.0\$-0 8.0\$-0 0 0.0\$-0	0 9.9% 17.8% 3.2% • 3.5% • 3.5% 2.5% 1.3% 1.0% 0	0 0 1.13 0 4.43 8.83 1.13 5.53 0 4.43 0 0	2.5% 1.1% 13.4% 0 11.6% 10.5% 2.9% 4.0% 0 2.2% 0 0 -7%	0 0 0 4.0% 5.0% 0 8.9% 0 5.0%	2.31 1.65 11.42 .71 16.03 13.72 2.03 2.61 2.33 3.62 2.33 0 0	0 0 .81 0 6.91 2.31 3.11 5.31 5.31 0 0	2-5; 1-5; 12-7; 12-7; 9-3; 9-7; 4-3; 4-6; 1-2; 1-2; 1-2; 1-5;	0 1.0% .5% 0 .5% 10.0% 1.5% 2.0% 0 9.0% 0
Kidnapping  B. Other Felony Offenses	.8 <b>1</b> 63.9 <b>1</b>	67.63	63.1 <b>\$</b>	78.21	1.0%	0 72.7 <b>%</b>	.4% 52.1%	0 72.01	.4% 46.1%	. 0 58.0≴	0 40.5 <b>1</b>	0	.7%	0 66.5 <b>\$</b>	• • . 31	0	.97	.5%
1. Offenses Involving Violence/Coercion	15.0%		. 18.4%	15.2%	12.7%	12.7%	8.8%	12.0%	10.25	8.0%	7.1%	69.3% 3.3%	46.2%	5.0\$	37-5% 6.8%	70.21 2.31	39.2% 5.9%	72.5 <b>%</b> 2.5 <b>%</b>
Manslaughter 2nd Rape 2nd, 3rd Robbery 3rd Attempted Assault 2nd Other Coercive/Violent  2. Proper Cr. Drug and	10.03 0 4.23 0 .83	7.05 0 11.65 0 2.35	9.0% 0 6.3% 0 3.1%	4.3% 8.7% 0 2.2%	5.4% 0 3.4% 0 3.9%	1.8% 0 10.9% 0 0	3.1% 0 2.2% 0 3.5%	2.05 0 10.05 0 0	5.1% 0 2.1% 0 3.0%	2.0% 0 4.0% 0 2.0%	2.9% 0 1.3% 0 2.9%	1.12 0 2.23 0 0	4.73 0 1.43 0 1.43 38.73	0 0 4.0% 0 1.0%	3.9% 0 1.3% 0 1.6%	0 0 1.57 0 .87	3.1% 0 1.9% 0 .9%	1.0% 0 1.5% 0 0
Other Offenses  Burglary 3rd Grand Larceny Drugs Forgery Poss. Stolen Property All Other Felonies	1.73 3.83 38.83 1.73 .83 2.13	7.01 16.31 4.71 9.31 4.71	2.01 3.11 35.71 .41 .41 3.11	8.71 21.71 8.71 17.41 4.31 2.21	2.51 7.41 27.01 1.51 2.01 2.51	5.51 30.91 1.81 9.11 10.91 1.81	4.83 5.73 27.51 3.53 .93	8.01 18.01 4.01 20.01 8.01 2.01	2.63 3.83 23.53 3.43 .93	6.03 26.03 6.03 8.03 4.03	3.8% 3.5% 19.4% .4.8% .3%	8.83 16.53 8.83 22.03 5.53 4.43	1.81 7.21 19.21 5.41 2.91 2.21	0 21.87 13.97 17.87 5.07 3.07	2.0% 3.6% 15.3% 7.2% 1.3%	1.5% 19.8% 15.3% 21.4% 7.6% 2.3%	1.53 4.33 20.73 5.03 1.23	1.5% 22.0% 28.5% 11.5% 5.0% 2.5%
C. Youthful Offenders	1.75	0	3.15	o	2.0%	0	3.5%	٥, ١	2.1%	0	3.2%	0	1.85	0	2.6%	0	4.0%	0
TOTAL	100.0%	100.05	100.0%	100.0%	100.0%	100.01	100.05	100.0%	100.0%	100.05	100.01	100.02	100.0%	100.0%	100.02	100.0%	100.0%	100.05

Considering the contributions of individual offenses among first felony offenders, drug offenses represent the single largest category for each of the years except 1983 when commitments for Robbery 1st were slightly higher. Within the second felony offender category, grand larceny was the most common commitment offense type from 1976 to 1978. In 1979, forgery was most frequently the commitment offense. In the next several years, grand larceny and forgery alternate as the dominant commitment offense for women sentenced as a second felony offender. In 1984, however, drug offenses became the single largest offense type for both first felony and second felony commitments.

### Sex Differences in Commitment Offense

Table 9 presents the absolute number of men and women committed for each of the offense types. As can be seen by absolute numbers, men heavily outnumber women in every offense category. However, it is more useful, for these purposes, to examine the offense distribution within each sex group so comparisons can be made across the sex categories (Table 10).

Table 10 presents the distribution of men according to commitment offense and the distribution of women according to commitment offense. This allows for comparison across the general offense categories and for individual offense types. For each of the nine years, men are more heavily represented in the Violent Felony Offense category and women are more strongly represented in the Other Felony Offense category. The year which shows the most similar distribution is 1980. In that year 58.1% of the men and 50.0% of the women were committed for violent felony offenses. Similarly, in 1980, 48.2% of the women and 37.9% of the men were committed for an offense in the Other Felony Offense category.

It is also interesting to consider the individual offenses which are consistently dominated by males or females. Again, it is important to note that these comparisons are based on the distribution of offenses within each sex group prior to making comparisons between males and females (Table 10). Within the Violent Felony Offenses, men dominate the violent property crimes (e.g., burglary, robbery) and the sex offenses. Women are more heavily represented in the physically violent crimes of manslaughter and assault.

In the general category of Other Felony Offenses, the subgroup of offenses involving violence or coercion shows that Rape 2nd and 3rd and Robbery 3rd are the male dominated offenses. Women are more strongly represented in the Manslaughter 2nd offense and, with the exception of 1976 and 1984, in the other coercive or violent offenses. In the subgroup of property and drug offenses, women are more strongly represented in every category except Burglary 3rd and Forgery.

TABLE 9. COMMITMENT OFFENSE TYPE BY YEAR, FOR MEN AND WOMEN NEW COMMITMENTS 1976 TO 1984

Commi	tment Offense	1	976	1	977	. 1	1978	19	79	1	980 ·	19	981	1	982	1	983 .	1	984	
		<u>Hen</u>	Women	Men	Women	Men	Women	Men	Women	<u> Hen</u>	Women	Men	Women	Hen	Women	Men	Women	Men	Women	-
À. V	iolent Felony Offenses (as defined by law)	3646	97	3942	96	3347	102	4079	#16 •	4467	142	6104	205	6521	177	7778	223	7 189	236	
F F F F A A A A A A S S S D D K	Murder Atempted Hurder Hanslaughter 1st Rape 1st Robbery 1st Robbery 2nd Assault 1st Assault 2nd Burglary 1st Burglary 2nd Arson 2nd Godomy 1st Sexual Abuse 1st Lidnapping	215 443 195 880 970 107 204 23 87 17 39 58 340 23	9 0 23 3 16 20 4 12 0 0 1 1 0	200 67 377 179 1100 984 152 179 28 132 18 53 68 391	4 0 24 1 18 20 3 13 0 4 2 0 0 7	167 287 183 833 836 122 215 22 144 12 47 72 301 20	62 14 0 18 27 8 15 0 4 2 0 1 3 2	192 61 308 215 973 1141 156 234 212 42 75 76 342 18	7 2 31 1 20 26 10 7 1 1 4 1 0 4 1 1	261 66 320 230 1128 1171 133 210 38 295 42 61 80 416	12 0 33 0 21 36 12 8 0 5 8	288 121 413 204 1759 1556 191 217 73 447 46 94 90 585 20	11 4 35 0 64 11 16 1 12 4 3 0 9	383 114 355 220 1834 1474 164 217 94 846 61 83 574 20	7 3 37 0 36 34 8 20 0 11 6 0 13 2	329 141 353 239 2154 1792 180 211 170 1220 58 75 114 709 33	7 56 22 58 51 9 12 8 18 7 0 0 9	334 163 361 255 1846 1531 190 286 133 1163 52 103 120 624 28	8 7 42 1 31 48 17 19 3 39 4 4 1 8 4	- 11 -
B. Ot	her Felony Offenses	3615	182	3710	197	3215	153	2869	155	2905	137	3497	190	3248	195	4049	207	4304	274	
1. Of Vi	fenses Involving olence/Coercion	1153	45	1089	54	859	33	577	· . 26	442	28	452	25	380	. 26	506	24	552	24	
R R A	anslaughter 2nd ape 2nd, 3rd obbery 3rd ttempted Assault 2nd ther Coercive/Violent	230 28 787 0 108	27 0 15 0 3	167 29 746 0 147	25 0 20 0 9	123 30' 578 0 128	12 0 13 • 0 8	106 12 346 0 113	8 0 10 0 8	73 9 275 0 85	13 0 7 4 0 8	66 13 264 0 109	10 0 6 0 9	58 18 190 0 114	13 0 8 0 5	63 17 308 0 118	12 0 6 0 6	67 25 316 .0 144	12 0 9 0	
	operty, Drug and her Offenses	2462	137	2621	143	2356	120	2292	129	2463	109	3045	165	2868	169	3543	183	3752	250	
Gr Dr Fo Po	urglary 3rd rand Larceny rugs orgery oss. Stolen Property 11 Other Felonies	786 221 1108 95 115 137	7 16 95 8 4 7	986 250 1028 89 141 -	9 18 95 9 3	1000 245 790 82 127 112	.8 32 56 8 10	936 196 815 93 138 114	15 22 65 18 6	1069 231 828 97 -122 116	9* 22 58 12 4	1334 308 968 93 215 122	20 26 69 35 6	951 270 1176 131 212 128	5 42 67 33 13	975 382 1558 149 304 175	8 37 67 50 14 7	874 444 1751 169 349 165	8 58 124 39 14 7	
. You	uthful Offenders	520	4	483	8	412	4	369	8	304	5	307	10	260	5	272	8	226	13	
OTAL		7781	283	8135	301	6974	259	7317	279	7676	284	9908	405	10,029	377	12,099	438	11,719	523	

TABLE 10. COMMITMENT OFFENSE TYPE (IN PERCENT) BY YEAR, FOR MEN AND WOMEN NEW COMMITMENTS 1976 TO 1984

Commitment Offense	19	976	19	977	19	978	1	979	19	80	19	81	19	82	19	83	19	84	
	Men	Women	Hen	Women	Men	Women	Men	Women	Hen	Women-	<u>Men</u>	Women	Men	Women	<u>Men</u>	Women	Hen	Women	_
A. Violent Felony Offenses (as defined by law)	46.9%	34.05	48.45	31.8%	47.9%	39.4%	55.6%	41.73	58.15	50.0%	61.6%	50.5%	64.8%	46.8%	64.3%	50.8%	61.3%	45.21	
Hurder	2.8%	3.25	2.5%	1.3%	2.4%	2.31	2.6%	2.5%	3.41	4.25	2.9%	2.7%	3.85	1.9%	2.71	1.65	2.91	1.5%	
Atempted Hurder	.5%	0%	.81	05	.81	.8%	.8%	.7%	.91	0\$	1.2%	1.0%	1.1%	-8%	1.25	1.15	1.4%	1.37	
Manslaughter 1st Rape 1st	5.75	8.15	4.61	8.0%	4.1%	5.4%	4.2%	11.15	4.2%	11,6%	4.27	8.63	3.5%	9.8%	2.97	8.2%	3.1%	8.0%	
Robbery 1st	2.5% 11.3%	1.1%	2.2%	.3% 6.0%	2.6% 11.9%	07	2.9%	.4%	3.07	0%	2.1%	01	2.2%	0% 9.5%	2.01	.5%	2.2%	.2% 5.9%	
Robbery 2nd	12.5%	7.1%	12.15	6.6%	12.41	6.91 10.41	13.3% 15.6%	7.2% 9.3%	14.75 15.37	7.4% 12.7%	17.8% 15.7%	■ 8.6% 15.8%	18.31	9.01	17.8% 14.8%	13.2% 11.6%	13.15	9.2%	
Assault 1st	1.4%	1.45	1.97	1.0%	1.75	3.1%	2.15	3.6%	1.75	4.2%	1.9%	2.75	1.65	2.11	1.5%	2.15	1.6%	3.3%	
Assault 2nd	2.6%	4.25	2.21	4.3%	3.1%	5.8%	3.25	2.5%	2.73	2.85	2.21	4.0%	2.25	5.31	1.7%	2.75	2.41	3.61	
Burglary ist	.31	01	.3\$	01	.31	01	.5%	.45	.5%	91	.75	.21	.9%	01	1.41	1.85	1.15	.63	
Burglary 2nd	1.15	05	1.63	1.35	2.15	1.5%	2.91	.43	3.83	1.83	4.5%	3.05	8.4%	2.9%	10.17	4.12	9.93	7.5%	
Arson 2nd	.23	0%	.25	.73	.2%	.8%	.61	1.43	.5\$	2.8%	.53	1.0%	.6%	1.61	.5%	1.6%	.47	.8%	
Sodomy 1st	.5%	.45	.75	1 02	.73	0%	1.01	.41	.81	0%	.91	• .75	.81	01	.6%	0%	.9%	.8%	
Sexual Abuse 1st	.72	0%	.85	01	1.0%	.47	1:01	0%	1.0%	0%	.91	01	.81	0%	.9%	0%	1.0%	.23	
Dangerous Weapons	4.4%	2.1%	4.85	2.37	4.3%	1.2%	4.7%	1.4%	5.4%	2.15	5.9%	2.25	5.75	3.4%	5.9%	2.1%	5.3%	1.5%	
Kidnapping	.3%	.75	. 23	0%	- 3%	.8%	.21	.4%	.21	.4%	.25	0%	.2%	.5%	.3%	.21	.2%	.8%	
B. Other Felony Offenses	46.5%	64.4%	45.7%	65.5%	46.0%	59.1%	39.2%	55.85	37.91	48.25	35.3%	46.83	32.4%	51.6%	33.4%	47.25	36.7%	52.4%	
1. Offenses Involving	14.9%	15.9%	13.5%	17.9%	12.3%	12.7%	~ 0#	~	c 0.4			6 24	3.8%	6.85		5.5%	4.7%	4.6%	
Violence/Coercion	17.74	13.34	13.34	11.94	12.34	12.73	7.8%	9.41	5.8%	9.91	4.6%	6.2%	3.01	0.03	4.1%	5.5%	4-17	4.0%	
Manslaughter 2nd	3.0%	9.5%	2.15	8.3%	1.8%	4.6%	1.45	2.95	1.0%	4.61	.73	2.5%	.61	3.45	.5%	2.75	.6%	2.3%	
Rape 2nd, 3rd	-4%	0%	.4%	0%	. 4%	0%	.21	ÖŠ	. 1%	0%	. 15	01	.2%	0%	. 13	0%	.2%	0%	
Robbery 3rd	10.12	5-3%	9.2%	6.6%	8.3%	5.0%	4.7%	3.6%	3.61	2.5%	2.77	1.5%	1.9%	2.15	2.5%	1.4%	2.75	1.7%	
Attempted Assault 2nd	0,2	0%	0%	0%	01	0%	0%	05	01	05	0%	01	0%	0%	01	0%	0%	0%	
Other Coercive/Violent	1.4%	1.1%	1.8%	3.0%	1.8%	3.1%	1.5%	2.9%	1.15	2.8%	1.15	2.21	1.1%	1.3%	1.0%	1.43	1.12	.6%	
<ol><li>Property, Drug and Other Offenses</li></ol>	31.6%	48.5%	32.2%	47.6%	33.7%	46.4%	31.4%	46.41%	32.15	38.3%	30.71	40.63	28.6%	44.8%	29.3%	41.75	32.01	47.85	
Burglary 3rd	10.15	2.5%	12.1%	3.0%	14.3%	3.1%	12.8%	5.4%	13.9%	3.2%	13.5%	4.9%	9.5%	1.35	8.15	1.8%	7.5%	1.5%	
Grand Larceny	2.8%	5.7%	3.1%	6.0%	3.5%	12.4%	2.77	7.9%	3.0%	7.75	3.1%	6.4%	2.7%	11.1%	3.2%	8.4%	3.8%	11.15	
Drugs	14.25	33.6%	12.6%	31.6%	11.3%	21.62	11.12	.23.3%	10.8%	20.47	9.87	17.0%	11.75	17.8%	12.91	15.3%	14.9%	23.7%	
Forgery	1.21	2.87	1.15	3.0%	1.2%	3.12	1.35	6.5%	1.31	4.2%	-91	8.6%	1.35	8.81	1.25	11.45	1.4%	7.5%	
Poss. Stolen Property	1.5%	1.4%	1.72	1.0%	1.87	3.9%	1.9%	2.25	1.61	1.4%	2.21	1.5%	2.1%	3.4%	2.5%	3.2%	3.0%	2.7%	
All Other Felonies	1.8%	2.5%	1.6%	3.0%	1.6%	2.3%	1.6%	1.15	1.5%	1.4%	1.2%	2.2%	1.3%	2.4%	1.4%	1.6%	1.45	1.3%	
C. Youthful Offenders	6.75	1.4%	5.97	2.71	5.9%	1.5%	5.0%	2.91	4.0%	1.8%	3.1%	2.5%	2.6%	. 1.3%	2.21	1.8%	1.9%	2.5%	
TOTAL	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	-	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

. ... It is worthwhile to note that the greatest disparity in any offense category is for the drug offenses. Table 11 shows the proportion of men compared to the proportion of women committed for drug offenses. The largest differences are demonstrated from 1976 to 1980.

TABLE 11. PROPORTION OF MALE AND FEMALE OFFENDERS COMMITTED FOR DRUG OFFENSES (1976 to 1984)

<u>Year</u>		<u>Male</u>		<u>Female</u>
1976 1977 1978 1979 1980 1981 1982	•	14.2% 12.6% 11.3% 11.1% 10.8% 9.8% 11.7% 12.9%	,	33.6% 31.6% 21.6% 23.3% 20.4% 17.0% 17.8%
1984		14.9%	5	23.7%

There appears to be some convergence in 1981, 1982, and 1983. However, in 1984 the differences are again substantial. This might be attributed to the large increase in female commitments for drug offenses in that year.

Lastly, in the Youthful Offender category, as seen in Table 10, men are more heavily represented until 1984. In 1984, 1.9% of the male population was committed as Youthful Offenders compared to 2.5% of the female population. It may be that changes in the Penal Law which restrict young persons who use weapons in the commission of an offense from obtaining Youthful Offender status has more substantially affected the proportion of Youthful Offenders among male commitments as compared to the proportion of Youthful Offenders found among female commitments.

### Conclusion

After reviewing the trends of female new commitments for the period 1976 to 1984, one of the most striking findings is the impact which the second felony offender laws have had on the female population.

In almost all of the cases following that legislation, judges lost the option of sentencing a defendant convicted of a second felony offense to probation or jail. The removal of those alternatives has had the greatest impact on those charged with comparatively less serious offenses, or property and drug crimes. Because a large proportion of women are committed for these offenses, these changes appear to have had a more substantial impact on female commitments compared to the male commitments.

### AN EXAMINATION OF THE TREND OF FEMALE NEW COMMITMENTS 1976 TO 1984

#### HIGHLIGHTS

- 1. The number of female new court commitments has increased from 283 in 1976 to 523 in 1984.
- 2. The proportion of women committed for violent felony offenses has increased from 34.0% in 1976 to 45.2% in 1984 (see Figure 1, page 9).
- 3. There has been a substantial increase in the proportion of women committed as second felony offenders. In 1976, 15.1% of the female new commitments were sentenced as second felony offenders compared to 38.2% in 1984.
- 4. The proportion of women committed as a second felony offender for a violent felony offense has increased from 4.9% of the female new commitments in 1976 to 10.1% of the female new commitments in 1984.
- 5. There has been a substantial increase in the proportion of women committed as a second felony offender for a drug offense, increasing from .7% of the new admissions in 1976 to 10.9% of the female new commitments in 1984.
- 6. For all the women committed for drug offenses in 1976, only 2% were sentenced as a second felony offender. This changes dramatically by 1984, with 46% of the women committed for drug offenses being sentenced as a second felony offender.
- 7. In comparing the commitment offenses for male new commitments to those for female new commitments, a greater proportion of men are committed for violent felony offenses than are women for each year 1976 to 1984.
- 8. Drug offenses demonstrate the greatest proportional difference in commitment offenses for men compared to commitment offenses for women. During the nine year period, a notably higher percentage of female new commitments were sentenced for drug crimes than male new commitments.