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NORTH DAKOTA CORRECTIONAL FACILITIES REPORT 1984 North Dakota Correctional Facilities Report, 1984

data collected and processed through the North Dakota Jail Information System (NDJIS)

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A Publication of the Criminal Justice Training and Statistics Division

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The information contained in this report is information collected and submitted by corrections personnel working in the forty-three local corrections facilities in the state. We appreciate their work in recording the necessary data on the correctional register forms, and we especially want to acknowledge their cooperative spirit in communicating with our information systems clerk, Viola Ressler, in order to provide data that is complete and accurate.

The most important single individual in the operation of the North Dakota Jail Information System is the information systems clerk. Vi Ressler must check every entry on every form that is sent to this office. She must communicate with all of the forty-three facilities to make sure that the proper corrections are made prior to automated data entry. Her hard work, knowledge, and good judgment are essential and appreciated.

Robert J. Helten Systems Specialist

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NORTH DAKOTA JAIL INFORMATION SYSTEM (NDJIS)

The North Dakota Jail Information System (NDJIS) was begun in 1977. It is a system wherein the county and city correctional facilities in the state record the booking of inmates into their facilities and report these "bookings" quarterly to the Attorney General's Office. Standard North Dakota Correctional Facility Register forms are used by all county and city facilities in the state to accomplish this reporting.

The NDJIS gathers data on: (1) characteristics of incarcerated persons, including age, sex, race/ethnicity and physical condition at intake; (2) reasons for incarcerations; (3) lengths of incarcerations; (4) legal status and means of release of persons being held in local facilities; and (5) the agencies financially responsible for incarcerations (currently being gathered but not yet analyzed).

Reports are not received from facilities run by the Bureau of Indian Affairs on the state's four Indian reservations, nor does the NDJIS include statistics from the State Industrial School, the State Farm, the State Penitentiary, or any other state institution.

The data received by the Attorney General's Office is verified, entered and stored on a computer file with the State's Central Data Processing Division. Reports are run twice annually, usually in February and August, with other additional runs being made periodically to produce specific kinds of information in response to special requests.

North Dakota Jail Statistics, 1984

OVERVIEW 1984

The North Dakota Office of the Attorney General has responsibility for annually inspecting all county, city and regional jail facilities and juvenile detention centers. In 1984, there were 36 county jails, 3 city facilities, 2 regional corrections centers, and 1 juvenile detention center inspected. Each of these facilities maintained records of all persons incarcerated, and reported these incarcerations to the Attorney General's Office.

A total of 20,062 incarcerations were recorded in 1984. Eighty-eight percent of these, or 17,560, were male; 3,502 were female. Ninety-six percent, or 19,165, were adult; 897 were juveniles aged 17 or younger.

It is important to remember that the numbers produced by the North Dakota Jail Information System (NDJIS) reflect what we refer to as incarcerations, and should not be interpreted as persons incarcerated. An incarceration is intended to represent the intake, confinement and release of an individual in a jail or juvenile facility. It requires the actual physical placement of an individual in an area specifically intended for human confinement, for the purpose of ensuring the safekeeping and continued presence of that individual. Since the same individuals can be incarcerated numerous times in the same or different facilities, it is not a measure of the number of persons incarcerated.

Incarcerations, as were noted above, are intended to reflect the use of areas specifically intended for confinement, though this is a matter that is sometimes not quite clear. Persons who are detained by law enforcement authorities in a sheriff's or police chief's office, or some other administrative or public area, awaiting administrative procedures such as the posting of bond, should not be recorded as having been incarcerated. On the other hand, if the intake process is initiated, and the individual is physically placed in a designated confinement area — usually behind a locked door — that individual should be recorded on the correction facility register.

It is known that in some instances, in some agencies, persons have been arrested and taken to jail facilities where they bond out in a very short while. Some of these individuals were not physically placed in a confinement area, yet they were recorded on the correctional facility register. This kind of inconsistency in reporting does occur even though steps are taken to try to minimize errors and promote accuracy and consistency. These qualifications of the data should be kept in mind when reading the NDJIS statistics.

Following is a summary of the local incarceration data for 1984:

Summary of Local Incarceration Data* 1984

Total Statewide Jail Incarcerations	20,062
Sex of Incarcerated Persons:	
Male	17,560 2,502
Age of Incarcerated Persons:	
Adult	19,165 897
Age and Sex of Incarcerated Persons:	
Juvenile Male	607 290 16,593 2,212
Race of Incarcerated Persons:	
American Indian	3,722 114 15,900 65 261
Legal Status at Intake:	
Awaiting Trial Awaiting Sentencing Awaiting Appeal Awaiting Transfer Awaiting Probation/Parole Hearing Serving Sentence Transit Federal Military	378 48 4
Detoxification	2,194 50

^{*}Excluding jails which are located on the Indian reservations at Belcourt, Fort Yates, Fort Totten and New Town.

Persons Alcohol Intoxicated at Intake: 6,587 7,350 Percent of Total Incarcerations Recorded as Alcohol Intoxicated 37% Average Length of Incarceration: American Indian Female (616) 81 hrs. Detoxification (2,052) 18 hrs. Person-Days in Jail: Juvenile Male 2,203 592 85,471 4,885 92,971 Average Daily Population of All Jails in North Dakota (Combined): 2

234 13

255

Total Average Daily Population

Forty-three local correctional facilities operated at one time or another in the state during 1982.

By far the largest jail operation in the state is in Cass County. They reported a total of 3,818 incarcerations in 1984, with a capacity of 80 total inmates, and an average daily population of approximately 59 inmates. Grand Forks County reported the second largest number of incarcerations with 2,415, while Lake Region Correctional Center reported the third largest, with 2,056 incarcerations. Although Ward County reported only 1,661 total incarcerations, they did have the third largest average daily population with an average of almost 25 inmates being held at any given time during the year. The average daily population is a product of the total number of incarcerations for a year, multiplied by the average length of incarceration in days, and divided by 365 days. Using this figure provides a somewhat different perspective on jail use than that presented by total incarcera-Staffing requirements, for instance, could be the same for a facility reporting 1,500 incarcerations as they are for one reporting 3,000 incarcerations, if each of the 1,500 are held twice as long as those in the group of 3,000.

Table I presents the total incarcerations, facility capacity, average daily population and anticipated grade for each correctional facility inspected in 1984. Each facility is classified according to the length of time it is able to hold prisoners, as follows: grade one, up to one year; grade two, up to 90 days; and, grade three, 96 hours or less. There were 12 grade one facilities inspected, 13 grade two, and 18 grade three facilities.

Reported incarcerations, in general, in the state have increased almost 12 percent from 1977 to 1984. It is important to stress that these are "reports" and not necessarily actual numbers of incarcerations, since it is possible to record some arrest situations that are not actually incarcerations, and omit the recording of some actual incarcerations. (See Table II.)

Table I

North Dakota Correctional Facility Data By Facility 1984

<u>Facility</u>	Total Incarcerated	Total Capacity # of Persons	Ave. Daily Population	Grade
Adams Co.	9	9	.02	2
Barnes Co.	324	28	2.89	ī
Bottineau Co.	170	9	2.43	ī
Burke Co.	0	4	0	3
Burleigh Co.	1,221	27	16.73	2
Cass Co.	3,818	80	58.84	1
Cass Co. JDC (1)	188	12	2.06	1
Cavalier Co.	109	9	.46	3
Dickey Co.	93	. 4	.27	3
Divide Co.	10	9	.008	3
Eddy Co.	8	5	.003	3
Emmons Co.	13	4	.04	3
Foster Co.	4	, 9	.11	3 2
Golden Valley Co.	42	4	.22	2
Grand Forks Co.	2,415	42	25.64	1
Grand Forks Co. Juv. Sect	162	4	1.44	1 :
Grant Co.	14	6	.12	3
Mott	1	2	.003	3
Lake Region C.C.	2,056	41	19.72	1
Logan Co.	13	3	.01	3
McIntosh Co.	10	3	.03	3 3
McKenzie Co.	272	12	.81	3
McLean Co.	125	14	1.64	2
Garrison	15	6	.02	3
Mercer Co.	462	12	2.58	2
Morton Co.	854	19	12.19	2
Mountrail Co.	122	11	1.09	2 2 2 3 2 2 3 2 2 3 2 3 3 2 3 3 3 3 3 3
Oliver Co.	0	12	0	3
Pembina Co.	161	12	.77	2
Pierce Co.	95	9	2.24	2
Ransom Co.	46	4	.05	3
Renville Co.	0	6	0	2
Richland Co.	701	23	10.80	2
Rolette Co.	376	26	4.46	. 2 .
Dunseith	397	6	1.00	3
Sheridan Co.	2	4	.007	
Stutsman Co.	654	18	17.50	2
SWMCCC	1,294	52	22.16	1
Traill Co.	146	14	2.65	2
Walsh Co.	465	14	3.98	2
Ward Co.	1,661	26	24.84	1
Minot (2)	249	14	.77	3
Williams Co.	1,285	41	19.51	2
TOTAL	20,062	669	260	

- (1) Juvenile Detention Center (JDC). Cass County has the only JDC in the state.
- (2) The old Ward County Jail and the Minot Jail were replaced by a new Ward County Jail in June, 1984. The Ward County statistics include those from both the old and new facilities.

Table II

Percent Change in Number of Local Incarcerations North Dakota, 1977-1984

Year	Number of Reported Incarcerations	Percent Change	Percent Change From Base Year (1977)
1977	17,933		
1978	17,390	-3.0%	-3.0%
1979	18,011	+3.6%	+0.4%
1980	20,344	+13.0%	+13.4%
1981	22,093	+8.6%	+23.4%
1982	22,546	+2.1%	+25.7%
1983	21,788	-3.4%	+21.5%
1984	20,062	-7.9%	+11.9%

To the degree that the numbers of reported incarcerations reflect actual changes, it must be assumed, that there is an impact on those jails that are operational as the incarcerations increase and the number of jails decreases. Each year in the past eighteen some facilities have terminated operation -- usually those with some of the fewest incarcerations, but also including some with sizable numbers of inmates -- and each year from 1978 through 1982, the number of reported incarcerations increased. During this time, at least, the existing jails had to accommodate those persons who otherwise would have been held in jails now closed. In the past two years there has been a decrease in the number of reported incarcerations, and the number of jails has stabilized at approximately 43, so the impact on existing facilities has been somewhat neutralized at least for this present time.

It is difficult to project a trend in increased incarcerations over a long period of time, however, since the index crimes reported and arrests reported do not seem to be accurate predictors of incarcerations. Table III presents index crimes, arrests, and incarcerations reported for the past eight years. (While the numbers appear to be closely related in value, these three variables should not be directly compared because their similarities are coincidental. Crimes reported are only the seven index crime offenses, while arrests are for all Part I and Part II offenses, and incarcerations are for reasons including some which are not offenses at all, i.e., detoxification.)

Table III

Crimes, Arrests and Incarcerations
Percent Change
North Dakota, 1977-1984

Year	Incarc	erations % Change	<u>Arr</u> Number	ests % Change	Crim Number	es % Change
1977	17,933		22,802		16,205	
1978	17,390	-3.0%	23,550	+3.3%	15,595	-3.8%
1979	18,011	+3.6%	25,688	+9.1%	17,931	+15.0%
1980	20,344	+13.0%	28,329	+10.3%	19,324	+7.8%
1981	22,093	+8.6%	28,361	+.1%	19,681	+1.8%
1982	22,546	+2.1%	29,471	+3.9%	17,601	-10.6%
1983	21,788	-3.4%	29,333	5%	18,007	+2.3%
1984	20,062	-7.9%	27,809	-5.2%	17,475	-3.0%
% Change 1977-1984		+11.9%		+21.9%		+7.8%

Table IV translates incarcerations into rates per 1,000 population for the years 1977-1984. Table V presents also the arrest rates and crime index rates, in addition to incarceration rates, for the state from 1977 through 1984. These rates and their relationships to one another in terms of growth or decline are graphed in Figure I. An interesting observation based on Figure I is that the arrest rate, incarceration rate, and the index crime rate all decreased from the previous year. When compared to a rising number of general population in the state, these rates all demonstrate a decline in overall criminal behavior. Remembering that arrests and incarcerations include many more different kinds of activities than are included in the list of seven serious index crimes, it is not unreasonable that these activities might continue to decline at a slower pace than serious crimes.

Table IV

Rate of Incarceration in Local Correctional Facilities, North Dakota, 1977-1984

<u>Year</u>	General Population*	Reported Incarcerations	Incarceration Rate per 1000 Population
1977	649,000	17,933	27.6
1978	651,000	17.390	26.7
1979	652,000	18,011	27.6
1980	652,200	20,344	31.2
1981	652,200	22,093	33.9
1982	670,000	22,546	33.6
1983	680,000	21,788	32.0
1984	686,000	20,062	29.2

^{*}Population figures are revised annual estimates from the Bureau of the Census.

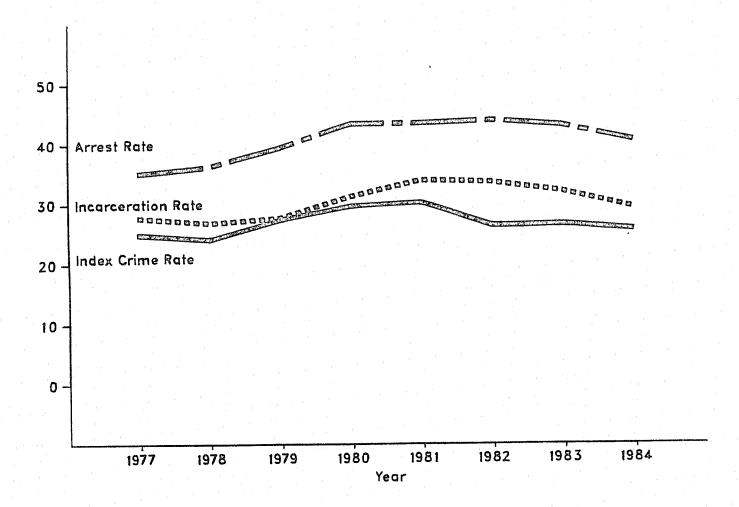
Table V

Crime, Arrest and Incarceration
Rates per 1000 Population
North Dakota, 1977-1984

Year	Incarceration Rate	Arrest Rate	Crime Rate
1977	27.6	35.1	24.8
1978	26.7	36.2	23.9
1979	27.6	39.4	27.3
1980	31.2	43.4	29.6
1981	33.9	43.5	30.2
1982	33.6	44.0	26.3
1983	32.0	43.1	26.5
1984	29.2	40.5	25.5

Figure I

Crime Index, Arrest and Incarceration Rates per 1,000 Population North Dakota, 1977—1984



The North Dakota Jail Information System has been in operation since 1977, and with each successive year it is becoming more interesting to track the rise and fall of incarcerations by facility. Table VI lists the number of incarcerations for each year since 1977 for each facility in the state. It also looks at the percent change from 1983 to 1984 and also the broader picture of change from 1977 to 1984.

Table VI Incarcerations By Facility North Dakota, 1977-1984

						· ·			Percent Change	Percent Change
Facility	<u>1977</u>	<u>1978</u>	1979	1980	1981	1982	1983	1984	1977-1984	1983-1984
Adams Co.	46	15	13	6	13	35	17	9	- 80%	- 47%
Barnes Co.	582	582	378	444	419	512	420	324	- 44%	- 22%
Bottineau Co.	86	110	98	85	127	159	229	170	+ 97%	- 25%
Bowman Co.	6	7	7	8	15	. 6				
Bowman	25	26	24		10		-,-			
Burke Co.	41	38	30	37	37	65	40			
Burleigh Co.	1,412	1,401	1,548	1,407	1,388	1,434	1,487	1,221	- 13%	- 17%
Cass Co.	3,170	3,285	3,797	3,918	3,261	3,634	3,764	3,818	+ 20%	+ 1%
Cass Co. JDC	NR	211	319	238	266	244	192	188		- 2%
Cavalier Co.	163	100	72	84	99	81	102	109	- 33%	+ 6%
Dickey Co.	13/5	95	48	96	69	. 70	95	93	- 31%	- 2%
Divide Co.	72	44	36	22	30	45	24	10	- 86%	- 58%
Dunn Co.	9/	17	34	54	124	100	1			
Eddy Co.	150	103	56	24	49	54	15	. 8	- 94%	- 46%
Emmons Co.	19	14	12	29	10	7	11	13	- 31%	+ 18%
Foster Co.	24	35	21	21	21	17	16	4	- 83%	- 75%
Golden Valley Co.	48	46			115	73	70	42	- 12%	- 40%
Grand Forks Co.	2,957(1)	•	2,877	3,027	3,100	3,135	3,138	2,415	- 18%	- 23%
Grand Forks Co. J		204	192	215	220	152	149	162		+ 8%
Grant Co.	27	10	27	17	11	15	13	14	- 48%	+ 7%
Hettinger Co.	13	. 7	11	3 .	16	8	5		440	
Mott	3					. 1		1	- 66%	
Lake Region C.C.	1,130	1,247	1,065	1,197	1,721	1,805	1,741	2,056	+ 82%	+ 18%
Logan Co.	10	12	15	6	14	7	17	13	+ 30%	- 23%
McHenry Co.	77	54	74	95	133	95				
McIntosh Co.	22	14	13	7	6	5	21	10	- 54%	- 52%
McKenzie Co.	189	113	282	545	596	515	451	272	+ 44%	- 39%
McLean Co.	140	161	183	132	113	104	119	125	- 10%	+ 5%
Mercer Co.	142	151	350	487	519	476	470	462	+225%	- 1%
Morton Co.	672	532	287(-	761	716	841	854	+ 27% +120%	+ 1%
Mountrail Co.	53	24	77	121	136	158	125	122	+130%	- 2%
Oliver Co.	100			18	6	2	3	161	150	- 17%
Pembina Co.	190	170	177	147	196	185	196	161	- 15%	
Pierce Co.	96	54	35	64	74	122	200	95	- 1%	- 52%
Ransom Co.	136	71		55	67	66	83	46	- 66%	- 44%
Renville Co.	24	10	11	. 17	22	21	28			
Richland Co.	813	629	623	767	735	658	797	701	- 13%	- 12%
Rolette Co.	571	481	379	488	531	557	438	376	- 34%	- 14%
Sargent Co.							. 7			
Dunseith	634	422	441	332	353	284	427	397	- 37%	- 7%
Garrison								15		
Sheridan Co.	18	14	16	13	14	7	1	2	- 88%	+ 1%
SWMCCC Stark Co.	000		:		7 000	28	1,324	1,294		- 2%
	283	250	386	735	1,029	1,192				,
Dickinson Stutsman Co	218	218	288	464	587	648	700			
Traill Co.	653	733	633	605	770	660	783	654	+0.1%	- 16%
Walsh Co.	208	168	144	153	130	129	153	146	- 30%	- 4%
Ward Co.	558	505	508	512	460	541	501	465	- 16%	- 7%
Minot	528 570	675	808	1,052	1,287	1,411	1,428	1,661	+214%	+ 16%
Wells Co.	578	684	571	538	508	499	431	249	- 57%	- 42%
Williams Co.	43	49	76	22	18	1 007	1 615	1 005		
	714	752	892	1,228	1,908	1,807	1,415	1,285	+ 80%	- 9%
TOTAL(3)	17,933	17,390	18,011	20,344	22,093	22,546	21,788	20,062	+ 12%	- 8%

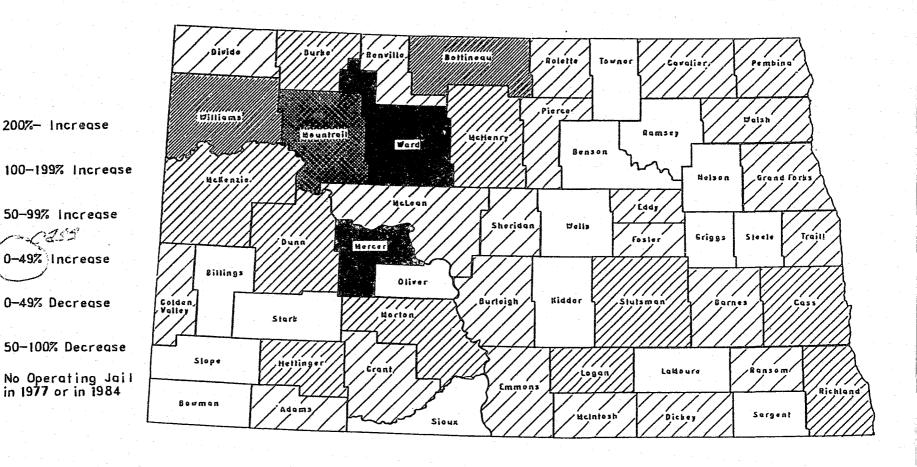
⁽¹⁾ Includes approximately 200 juveniles. Percent change 1977-1984 is based on an estimated 2,757 adult incarcerations in 1977.

⁽²⁾ McLean Co. reported only a partial year in 1979.

⁽³⁾ Totals may not equal the sums of columns above as several jails are not listed because they discontinued operation prior to 1984.

Overall, there was an 8 percent decrease in reported incarcerations from 1983 to 1984 and a 12 percent increase from 1977 to 1984 in North Dakota jails. As seen above, in other contexts, this appears to reflect, for a second year, a definite decrease in reported incarcerations. The overall growth rate since 1977, while still being an increase, is considerably less of an increase than in previous years.

Some of the more significant increases in 1984 occurred in Emmons County, Lake Region Correctional Center, and Ward County, while some of the more significant decreased were reported by Divide County, Foster County, McIntosh County, and Pierce County. The longer range changes, 1977 to 1984, display more of a pattern, with central counties such Bottineau, Mercer, Mountrail, and Ward showing strong increases through the 8-year period. Figure II depicts those areas of the state which experienced the greatest increases in incarcerations between 1977 to 1984.



]

Characteristics of Incarcerated Persons

This section of the report presents specific information on the characteristics of age, sex, race, and physical condition at intake of all individuals who were reported held in local facilities.

The information is presented somewhat cumulatively. Each subsection topic is presented singly and is also examined as a function of previous topics. For example, sex of incarcerated persons is discussed following the subsection on age. Therefore, a breakdown by age and sex is included in the material on sex.

Age - As shown in Table VII below, the ratio of juvenile to adult incarcerations reached a high of 9.3 percent juvenile involvement in 1979 and has declined since that time. Juveniles were diminished in the state's jails to 4.5 percent of the total in 1984, and the actual number of reported juvenile incarcerations fell to 897 in 1984 (an almost 50 percent decline from 1981). Actual reported adult incarcerations declined in 1983 and 1984.

Table VII
Incarcerations: Adults and Juveniles
North Dakota, 1977-1984

	Juveniles	Adults	<u>Total</u>
1977	1,370	16,563	17,933
	(7.6%)	(92.4%)	(100%)
1978	1,501	15,889	17,390
	(8.6%)	(91.4%)	(100%)
1979	1,668	16,343	18,011
	(9.3%)	(90.7%)	(100%)
1980	1,482	18,862	20,344
	(7.3%)	(92.7%)	(100%)
1981	1,626	20,467	22,093
	(7.4%)	(92.6%)	(100%)
1982	1,252	21,294	22,546
	(5.6%)	(94.4%)	(100%)
1983	1,079	20,709	21,788
	(5%)	(95%)	(100%)
1984	897	19,165	20,062
	(4.5%)	(95.5%)	(100%)

Table VIII further elaborates on the decrease in juvenile incarcerations by showing the changes in number of incarcerations by age over the 8-year period. While there are as many increases as decreases in incarcerations over the 8-year period, the period of 1983-1984 was marked by only 3 increases overall; one group, age 15, being the only juvenile group to increase. This in turn, reflects again the marked general decline in overall incarcerations.

Table VIII

Incarcerations in Local Jails
by Age
North Dakota, 1977-1984

									Percent	Percent
									Change	Change
Age	1977	1978	1979	1980	1981	1982	<u> 1983</u>	1984	1977-1984	1983-1984
10 & Under	22	22	44	25	5	6	14	3	- 86%	- 79%
11-12	24	21	33	18	32	27	28	21	-0.13%	- 25%
13-14	270	264	269	220	231	171	190	170	- 37%	- 11%
15	246	306	331	325	306	245	.167	175	- 29%	+ 5%
16	331	406	469	360	425	325	260	218	- 34%	- 16%
17	477	482	522	534	627	478	420	310	- 35%	- 26%
18	1,038	1,026	1,072	1,206	1,341	1,197	1,130	858	- 17%	- 24%
19	1,141	1,074	1,134	1,359	1,485	1,544	1,282	1,274	+ 12%	-0.6%
20	1,153	931	992	1,267	1,376	1,547	1,458	1,262	+ 9.5%	- 13%
21	1,116	926	972	1,176	1,358	1,441	1,351	1,377	+ 23%	+ 2%
22	983	854	961	1,103	1,144	1,347	1,248	1,198	+ 22%	- 4%
23	821	781	768	957	1,068	1,154	1,204	1,146	+ 40%	- 5%
24	698	665	716	874	996	1,067	925	914	+ 31%	- 1%
25-29	2,419	2,513	2,603	3,115	3,563	3,852	4,010	3,765	+ 56%	- 6%
30-34	1,567	1,689	1,717	2,099	2,171	2,377	2,527	2,232	+ 42%	- 12%
35-39	1,186	1,100	1,219	1,403	1,549	1,596	1,742	1,695	+ 43%	- 3%
40-44	1,110	1,039	1,102	1,177	1,251	1,276	1,148	1,150	+ 3.6%	+0.2%
45-49	987	910	837	894	1,016	955	790	711	- 28%	- 10%
50-54	780	861	750	863	700	722	665	617	- 21%	- 7%
55-59	684	553	583	569	593	512	591	452	- 34%	- 24%
60-64	486	499	460	400	430	336	304	251	- 48%	- 17%
65 & Over	404	468	457	400	426	371	334	263	- 35%	- 21%
TOTAL	17,933	17,390	18,011	20,344	£3,093	22,546	21,788	20,062	+ 12%	- 8%

The only increases in incarcerations in 1984, therefore, occurred in ages 15 and 21, and the age group 40 through 44, with those above and below that range showing up in the state jails less frequently than in 1983.

The age of persons incarcerated by selected age groups, for each facility in the state, is presented in Table IX. This table is particularly helpful in locating juvenile incarcerations around the state.

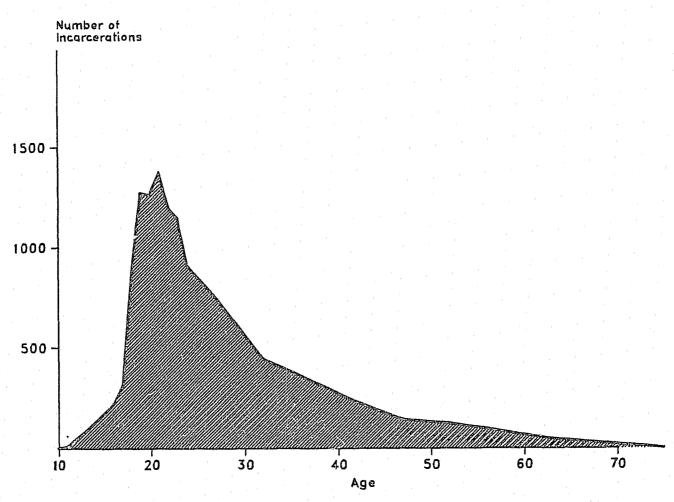
Table IX
Incarcerations by Age
and Facility
North Dakota, 1984

Facility				Age						
10 and				20.00					_	
Under	<u>11-14</u>	<u>15-17</u>	<u>18-29</u>	30-39	40-49	<u>50-59</u>	60 & over	Adults	Juv	Total
Ad 0.				4	•		1	n		9
Adams Co.		25	3 169		1	10	1	200	44	
Barnes Co.	9	35		45	34	19	13	280		324
Bottineau Co.	. 3	8	95	36	. 9	14	5	159	11	170
Burleigh Co.	. 3	21	787	266	89	45	10	1,197	24	1,221
Cass Co.		26	2,066	824	493	269	140	3,792	26	3,818
Cass Co. JDC 2	54	132							188	188
Cavalier Co.		2	69	13	6	16	3	107	2	109
Dickey Co.		3	64	12	. 5	6	3	90	3	93
Divide Co.			7	1	2		2	10		10
Eddy Co.			5	- 1	1		. 1	8		8
Emmons Co.			4	2	2	4	. 1	13		13
Foster Co.			2	1			1	4		4
Golden Valley Co.		. 4	26	4	4	4		38	4	42
Grand Forks Co.		20	1,568	434	224	113	56	2,395	20	2,415
Grand Forks Co. JDC	44	118	-,			-,,-	-	_,	162	162
Grant Co.	• •		9	2	2	1		14		14
Mott			í		~	. •		1		1
Lake Region C.C. 1	23	88	1,073	415	242	125	89	1,944	112	2,056
	23	,00		2	242	4	0.9		112	13
Logan Co.			5 3	4	2		•	13		10
McIntosh Co.		^				2	1	10		
McKenzie Co.		2	174	51	31	10	4	270	2	272
McLean Co.	3	3	77	25	9,	8		119	6	125
Garrison			9	3		. 3		15		15
Mercer Co.		11	253	113	58	17	. 10	451	11	462
Morton Co.		17	561	175	72	26	.3	837	17	854
Mountrail Co.		. 3	76	29	6	- 4	4	119	3	122
Pembina Co.	1	. 8	90	28	14	. 16	4	152	9	161
Pierce Co.			50	21	9	9	6	95		95
Ransom Co.			26	12		4	. 4	46		46
Richland Co.	- 6	18	481	102	45	33	16	677	24	701
Rolette Co.	2	15	202	88	38	21	10	359	17	376
Dunseith	ī	9	207	73	50	31	26	387	10	397
Sheridan Co.		•	1	,,,	, ,,,	1	20	2		2
SWMCCC	. 8	52	817	245	92	64	16	1,234	60	1,294
Stutsman Co.	9	20	418	109	66	24	8	625	29	654
Traill Co.	1	3	100	28		4	8	142	4	146
					2	-	-		-	
Walsh Co.	13	16	266	112	25	17	16	436	29	465
Ward Co.	3	29	1,100	309	122	74	24	1,629	32	1,661
Minot	_	12	140	61	16	18	2	237	12	249
Williams Co.	, 7	28	791	277	90	63	29	1,250	.35	1,285
TOTAL 3	191	702	11,795	3,927	1,861	1,069	514	19,166	896	20,062

Figure III displays the distribution of incarcerations in 1984 by age. It is obvious from this graph that the peak incarceration ages are at approximately 21, and reference to Table VIII confirms that there is a dramatic increase in incarcerations at age 19, a peak of 1,377 at age 21, and then a rapid decline to approximately age 47. From that age on, the decline in number of incarcerations becomes somewhat more gradual.

Figure III

Number of Incarcerations by Age
North Dakota, 1984



SEX -- The ratio of males to females held in local correctional facilities had remained approximately 90:10 throughout the 5-year period from 1977 through 1981. There is, however, in the period of 1982 through 1984, an indication that the percent of females incarcerated, relative to males, is on the increase. Table X lists the numbers of males and females jailed annually for each of the 8 years for which data is available. The number of males incarcerated increased 9 percent from 1977 to 1984, while female incarcerations increased 39 percent during the same period. The 17,560 male incarcerations reported in 1984 represent an 8 percent decrease over the 19,190 reported in 1983. Female incarcerations decreased only 4 percent from 2,598 reported in 1983 to 2,502 reported in 1984.

Table X
Incarcerations in Local Facilities
by Sex
North Dakota, 1977-1984

<u>Year</u>	<u>Se</u>	<u> </u>	
	Male	<u>Female</u>	Total
1977	16,134 (90.0%)	1,799 (10.0%)	17,933
1978	15,492 (89.1%)	1,898 (10.9%)	17,390
1979	16,083 (89.3%)	1,928 (10.7%)	18,011
1980	18,158 (89.2%)	2,186 (10.8%)	20,344
1981	19,690 (89.1%)	2,403 (10.9%)	22,093
1982	19,866 (88.1%)	2,680 (11.9%)	22,546
1983	19,190 (88.1%)	2,598 (11.9%)	21,788
1984	17,560 (87.5%)	2,502 (12.5%)	20,062

Part of the reason for the overall increase in female incarcerations from 1977-1982 may be that the state's jail rules and standards have ensured that there are separate accommodations for women in many of the jails. New jails and jails being remodeled specifically include plans for the separate accommodation of female prisoners. Females who formerly would not have been held, or who would have been released as soon as any alternative arrangements would be made, are possibly being booked and held longer because more correctional facilities are prepared for them. There are also growing numbers of female personnel in the correctional system working as correctional officers, which precludes the need for many agencies to try to locate jail matrons on short notice when there is a need to incarcerate females.

Consequently, regardless of any changes that may be occurring on a societal level, there are changes within the criminal justice system which can be identified as probable causes of the increase in female incarcerations.

Table XI further elaborates on the observations made with regard to the overall decrease in incarcerations in the preceding section. Here we see clearly that both juvenile male and female incarcerations decreased by 18 and 13 percent, respectively from 1983 to 1984, and that adult male incarcerations decreased significantly from 18,445 in 1983 to 16,953 in 1984. Adult female incarcerations, making up only 11 percent of the total reported incarcerations for the state, decreased from 2,264 in 1983 to 2,212 in 1984, 52 fewer cases. This change being slight, again reinforces the fact that the overall crime level is decreasing in the state, and in turn incarcerations are decreasing.

Table XI
Incarcerations: Adult and Juvenile
by Sex
North Dakota, 1977-1984

	1977	1978	<u>Year</u> <u>1979</u>	1980	1981	1982	1983	1984	% Change 1977-1984	% Change 1983-1984
<u>Male</u>										
Adult	15,155	14,549	14,923	17,085	18,601	19,025	18,445	16,953	+12%	- 8%
Juven	ile 979	943	1,160	1,073	1,089	841	745	607	-38%	-18%
Total	16,134	15,492	16,083	18,158	19,690	19,866	19,190	17,560	+ 9%	- 8%
Female										
Adult	1,408	1,340	1,420	1,777	1,866	2,269	2,264	2,212	+57%	- 2%
Juven	ile 391	558	508	409	536	411	334	290	-26%	-13%
Total	1,799	1,898	1,928	2,186	2,403	2,680	2,598	2,502	+39%	- 4%

Table XII specifically breaks down by age and sex, incarcerations in local facilities in North Dakota in 1984.

When reading this table, note the categories which are 5 year age groups. The numbers listed for each sex represent the total number for each of the five ages in each group. For example, there were 3,765 total incarcerations for the 25-29 age group. The average number of incarcerations, on the other hand, is 753 for each age within that group. You would expect that those aged 25, 26, and 27 would probably account for more incarcerations than would those 28 or 29.

Statistically, ages 18 through 29 are considered high risk years for criminal involvement. That fact is reinforced by the figures in Table XII.

TABLE XII

Incarcerations in Local Facilities
by Age and Sex
North Dakota, 1984

<u>Age</u>	Male	<u>Female</u>	<u>Total</u>
10 and Under 11 - 12 13 - 14 15 16 17	2 14 79 118 157 237	1 7 91 57 61 <u>73</u>	3 21 170 175 218 310
Sub Total	607	290	897
18 19 20 21 22 23 24 25 - 29 30 - 34 35 - 39 40 - 44 45 - 49 50 - 54 55 - 59 60 - 64 65 - Over	762 1,134 1,128 1,187 1,060 1,020 821 3,289 1,945 1,489 1,005 630 574 421 232 256	96 140 134 190 138 126 93 476 287 206 145 81 43 31 19	858 1,274 1,262 1,377 1,198 1,146 914 3,765 2,232 1,695 1,150 711 617 452 251 263
Sub Total	16,953	2,212	19,165
Grand Total	17,560	2,502	20,062

Further examination of the distribution of males and females, adults and juveniles among the state's local correctional facilities is presented in Table XIII.

Table XIII

Incarceration: Adult and Juvenile by Sex and Facility North Dakota, 1984

<u>Facility</u>	<u>M</u>	ale	<u>Fe</u>	male	
	Adult	<u>Juvenile</u>	Adult	Juvenile	
Adams Co.	9				
Barnes Co.	259	31	21	13	
Bottineau Co.	146	6	13	5	
Burleigh Co.	1,061.	20	136	4	
Cass Co.	3,262	22	530	4	
Cass Co. JDC		111		77	
Cavalier Co.	103	2	4		
Dickey Co.	87	3	. 3		
Divide Co.	10				
Eddy Co.	8				
Emmons Co.	13				
Foster Co.	4				
Golden Valley Co.	37	4	1	-	
Grand Forks Co.	2,071	18	324	2	
Grand Forks Co. JS	-	104	,==	58	
Grant Co.	13		1		
Mott	1				
Lake Region C.C.	1,652	68	292	44	•
Logan Co.	13				
McIntosh Co.	9	***	1		
McKenzie Co.	252	2	18		
McLean Co.	112	2	7	4	
Mercer Co.	410	10	41	1	
Morton Co.	768	13	69	4	
Mountrail Co.	112	3	. 7	ing mag	
Pembina Co.	142	9	10		
Pierce Co.	85		10		
Ransom Co.	40	***	6		
Garrison	15				
Richland Co.	612	14	65	10	
Rolette Co.	318	12	41	5	
Dunseith	348	9	39	1	
Sheridan Co.	2				
SWMCCC	1,120	40	114	20	
Stutsman Co.	573	20	52	9	
Traill Co.	137	3	5	1	
Walsh Co.	410	23	26	· · 6	
Ward Co.	1,374	25	255	7	
Minot	214	8	23	4	
Williams Co.	1,151	25	99	10	
Total	16,953	607	2,213	289	

Race/Ethnicity - slightly less than 80 percent of all reported incarcerations statewide in 1984 were white. 18 percent were reported as American Indian, with the remaining 2 percent being black or one of the other racial categories.

As shown in Table XIV, these percentages indicate a steady growth in white incarcerations from 1977 through 1982, and then a slight decrease in 1983 and 1984. The percentage of American Indians incarcerated, on the other hand, has been slowly dropping annually since 1977 until the 1% rise was experienced in 1984. It is important to remember that these statistics result from reports of local facilities. Since the BIA facilities do not currently contribute their information, no incarcerations in the reservation facilities are included here.

Table XIV

Incarcerations by Race/Ethnicity North Dakota, 1977-1984

	1977	1978	1979	1980	1981	1982	1983	1984
White, not	13,277	12,918	13,427	15,743	17,372	18,127	17,456	15,900
Hispanic	(74.0%)	(74.3%)	(74.6%)	(77.4%)	(78.6%)	(80.4%)	(80.1%)	(79.3%)
American	4,239	4,007	4,074	4.054	4,150	3,953	3,807	3,722
Indian	(23.6%)	(23.0%)	(22.6%)	(19.9%)	(18.8%)	(17.5%)	(17.5%)	(18.5%)
Hispanic,	230	285	313	312	296	247	303	261
Black or White	(1.3%)	(1.6%)	(1.7%)	(1.5%)	(1.4%)	(1.1%)	(1.4%)	(1.3%)
Black, not	140	116	130	138	197	149	155	144
Hispanic	(0.8%)	(0.7%)	(0.7%)	(0.7%)	(0.9%)	(0.6%)	(0.7%)	(0.6%)
Asian or Pacifi	.c 47	64	67	97	78	70	67	65
Islander	(0.3%)	(0.4%)	(0.4%)	(0.5%)	(0.3%)	(0.3%)	(0.3%)	(0.3%)
Total	17,933	17,390	18,011	20,344	22,093	22,546	21,788	20,062
	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)

Table XV reveals the distribution by race/ethnicity among the various facilities in the state in 1984. Of primary interest are those facilities with large numbers of Indian incarcerations, the largest being:

Lake Region Corrections Center (1017)
Cass County (487)
Dunseith (381)
Grand Forks County (308)
Rolette County (292)
Burleigh County (286)

The Garrison City Jail, Rolette County Jail and Dunseith City Jail are the only facilities in the state where Indian incarcerations exceed white incarceration.

Table XV

Incarcerations by Race/Ethnicity and Facility North Dakota, 1984

Facility

Race/Ethnicity

	White, not Hispanic	American Indian	Black, not Hispanic	Hispanic Black or White	Asian or Pacific Islander	<u>Total</u>
Adams Co.	9					9
Barnes Co.	306	16	1	1		324
Bottineau Co.	132	37			1	170
Burke Co.	7					
Burleigh Co.	922	286	8	1	4	1,221
Cass Co.	3,253	487	23	42	13	3,818
Cass Co. JDC	165	21		2		188
Cavalier Co.	92	12		-		109
Dickey Co.	93					93
Divide Co.	10					10
Eddy Co.	6	2				8
Emmons Co.	11	2				. 13
Foster Co.	4					4
Golden Valley Co.	38	1		1	2	42
Grand Forks Co.	1,967	308	34	86	20	2,415
Grand Forks Co. JS	125	24	6	6	1	162
Grant Co.	14					14
Mott	1					1
Lake Region C.C.	1,032	1,017		5	2	2,056
Logan Co.	9	3		1		13
McIntosh Co.	9	1				10
McKenzie Co.	235	33		4		272
McLean Co.	104	21				125
Garrison	7	8				15
Mercer Co.	431	23	1	7		462
Morton Co.	731	114	1	7	1	854
Mountrail Co.	108	6	· •	8	(-	122
Oliver Co.	100	J		J		
Pembina Co.	141	16	1			
Pierce Co.	80	15		3		161
Ransom Co.	46	13				95
Renville Co.	40					46
Richland Co.	609	79	1			
Rolette Co.	. 84	292		6	6	701
Dunseith	16	381				376
Sheridan Co.	2	201				397
Stutsman Co.	634	19				2
SWMCCC			1			654
Traill Co.	1,135 141	139	4	14	2	1,294
Walsh Co.	390	3 26	^	2		146
Ward Co.			2	44	3	465
Minot	1,508	116	26	7	4	1,661
Williams Co.	196 `	37	3	9	4	249
TELLIAND CO.	1,099	177	2	5	2	1,285
Total	15,900	3,722	114	261	65	20,062
						,

The distribution of incarcerations by race/ethnicity and sex is given in Table XVI.

Table XVI

Incarcerations in Local Facilities by Race/Ethnicity and Sex North Dakota, 1984

Race/Ethnicity	<u>Se</u>	x	
	Male	<u>Female</u>	Total
White, not Hispanic	14,044	1,856	15,900
	(70%)	(9.23%)	(79.23%)
American Indian	3,106	616	3,722
	(15.5%)	(3.1%)	(18.6%)
Hispanic, Black or White	249	12	261
	(1.24%)	(.063%)	(1.303%)
Black, not Hispanic	101	13	114
	(.48%)	(.064%)	(.544%)
Asian or Pacific	60	5	65
Islander	(.3%)	(.023%)	(.323%)
Total	17,560	2,502	20,062
	(87.52%)	(12.48%)	(100%)

Physical Condition at Intake - The individual recording each incarceration evaluates the physical condition of each person to be held and records it in the jail register during the intake process. The staff member uses his/her own judgment in choosing the most appropriate category, with two possible exceptions: (1) persons with chronic illnesses would have to identify themselves; and (2) persons brought to a facility on alcohol-related charges usually have had tests for intoxication.

The data is presented as reported, although there may be over or under-reporting among the various categories due to the largely subjective nature of determining the appropriate category. The category "Alcohol Intoxicated" is considered quite accurate due to the tests involved. Slightly less than one-half of all persons reported incarcerated annually from 1977 through 1984 were alcohol-intoxicated at intake. (See Table XVII.) This has represented the largest single common factor among persons held in local correctional facilities. In the past two years, however, the numbers of incarcerations of alcohol-intoxicated persons has decreased dramatically.

Table XVII
Incarcerations by Physical Condition
at Intake
North Dakota, 1977-1984

Physical			Yea	<u>ir</u>				
Condition	<u> 1977</u>	1978	1979	1980	1981	1982	1983	1984
Good	7,471	7,334	7,921	8,936	9,819	10,218	11,255	11,421
	(42%)	(42%)	(44%)	(44%)	(44%)	(45%)	(51.5%)	(57%)
Fair	894	712	753	1,431	1,529	1,751	1,581	1,204
	(5%)	(4%)	(4%)	(7%)	(7%)	(8%)	(7.3%)	(6%)
Chronic Illness	23	31	38	28	25	47	27	37
	(.1%)	(.2%)	(.2%)	(.1%)	(.1%)	(.2%)	(0.1%)	(0.2%)
Acute Injury	25	6	8	6	7	7	15	7
	(.1%)	(,03%)	(.04%)	(.03%)	(.03%)	(.03%)	(0.1%)	(0.03%)
Alcohol Intoxi-	9,376	9,200	9,199	9,876	10,604	10,385	8,893	7,350
cated	(52%)	(53%)	(51%)	(49%)	(48%)	(46%)	(40.8%)	(36.57%)
Drug Intoxicated	144	107 (.6%)	92 (.5%)	67 (.3%)	109 (.5%)	138 (.6%)	47 (0.2%)	43 (0.2%)
Total	17,933	17,390	18,011	20,344	22,093	22,546	21,788	20,062
	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)

While the percentage of persons who are alcohol intoxicated at intake has decreased from a high of 53 percent in 1978 to the low of 36 percent in 1984, the percentages otherwise have remained remarkably stable, which suggests that the reporting procedures are, themselves, relatively consistent.

Table XVIII provides physical condition at intake data for each sex. Slightly more than one of every three males incarcerated in 1994 was reported to be alcohol intoxicated. The percentage of alcohol intoxicated females is somewhat less than one of every three.

Table XVIII
Incarcerations by Physical Condition and Sex
North Dakota, 1984

Physical Condition	Male	<u>Female</u>	Total
Good	9,883	1,538	11,421
	(56.28%)	(61.47%)	(56.93%)
Fair	1,010	194	1,204
	(5.75%)	(7.75%)	(6%)
Chronic Illness	35	2	37
	(.2%)	(.08%)	(.18%)
Acute Injury	5 (.03%)	(.08%)	7 (.04%)
Alcohol Intoxicated	6,587	763	7,350
	(37.51%)	(30.5%)	(36.64%)
Drug Intoxicated	40	3	43
	(.23%)	(.12%)	(.35%)
Total	17,560	2,502	20,062
	(100%)	(100%)	(100%)

Reasons for Incarceration

Table XIX presents statewide data, annually, for 1977 through 1984, to show numbers of persons held for various reasons as initially entered in the jail registers. Most of these reasons stem from allegations of illegal activity. Some people are held following conviction while others are there for noncriminal reasons. The majority, however, are pretrial. Of those persons held on charges, some of the charges may later have been dropped or additional charges added. Each charge may make a difference in the legal status of the individual being held.

Table XIX

Incarcerations in Local Facilities by Reason for Incarceration North Dakota, 1977-1984

	<u> 1977</u>	1978	1979	1980	1981	1982	1983	1984
Murder/Non-negligent Manslaughter	23	20	25	45	22	14	26	17
Negligent Manslaughter	. 25	- 6	10	10	17	19	5	5
Gross Sexual Imposition	41	43	52	48	54	60	90	65
Robbery	77	53	67	45	49	43	40	24
Aggravated Assault	89	93	104	79	96	87	84	111
Burglary/Breaking & Entering	463	379	332	402	450	377	339	329
Larceny - Theft over \$1000	120	130	177	204	139	197	228	222
Larceny - Theft under \$1000	521	536	725	815	806	728	791	603
Motor Vehicle Theft	189	156	172	186	161	145	174	119
Simple Assault	279	277	224	274	291	287	296	264
Arson	9.	10	18	16	12	8	12	5
Forgery (Not Checks)	161	125	. 9	10	6	30	33	24
Check Offenses	978	1,024	1,163*		* 1,373	1,703	1,407	1,401
Fraud (Not Checks)	26	33	29	23	36	32	30	37
Embezzlement	6	11	4	12	7	10	1	4
Stolen Property	88	70	95	107	78	92	90	105
Vandalism	71	27	29	33	44	27	20	21
Weapons Offenses	52	30	31	46	61	54	45	35
Prostitution/Commercialized Vice	18	10	2	4	1	6	3	4
Child Molesting	5	6	7	6	10	- 9	9	9
Other Sex Offenses	18	14	18	30	45	48	40	32
Drug Offenses	935	705	583	691	889	865	713	645
Gambling	4	3	1	3			2	2
Child Abuse/Neglect	6	11	7	24	9.	7	11	26
Non-support	45	62	59	62	88	81	96	93
Other Offenses against Family	27	20	9	15	31	26	26	17
DUI	4,029	3,954	3,567	4,383.	5,291	6,087	6,225	5,509
Liquor Laws			112	208	346	405	334	335
Disorderly Conduct	868	781	855	1,138	1,232	1,081	1,084	1,010
Other Offenses	1,015	984	809	1,072	1,307	1,586	1,462	1,225
Suspicion	11	36	12	11	14	1,555	5	2
Curfew & Loitering	33	15	17	25	13	4	10	ī
Running Away	381	488	407	340	391	262	246	229
Ungovernable Behavior	55	68	82	75	136	115	80	73
Possession/Drinking Liquor	181	163	149	104	234	356	144	140
Other Juvenile Offenses	84	72	143	104	109	84	79	65 ·
AWOL	71	54	52	48	48	52	33	25
Detoxification	4,392	4,107	4,253	3,781	3,563	2,997	2,391	2,052
Escape	43	42	26	37	38	28	32	26
Municipal Ordinance Violations	308	183	143	157	109	71	147	82
Parole Violations	225	149	123	113	100	66	74	40
Protective Custody	110	94	81	97	60	58	76	86
Leaving Scene of Accident	43	36	69	61	91	83	75	56
Reckless Driving .	176	140	145	159	178	148	157	123
Driving Under Suspension	578	693	874	1,233	1,544	1,555	1,649	1,976
Open Container	168	148	155	170	146	129	120	53
Other Traffic	409	368	322	343	272	300	307	255
Trespassing	70	58	64	86	112	88	113	131
Sleeper (No Offense)	229	285	261	246	251	136	77	64
Bench Warrant	103	325	728	873	1,028	1,225	1,419	1,529
Held for Federal Marshal	91	220	212	150	223	129	1,419	1,329
Pick Up Order	3	47	320	305	267	283	364	299
Probation Violation		15	65	128	147	175	241	297
Custody Review		2	17	12	11	12	30	23
Held for Court		8	6	1	45	61	1	
Giving False Information		1			, 45	0.1		
		•						
GRAND TOTAL	17,933	17,390	18,011	20,344	22,093	22,546	21,788	20,062

^{*}Check Offenses - includes 68 charges as check forgeries. **Check Offenses - includes 131 as check forgeries.

Interesting information can be gleaned from Tables XIX and XX including the fact that fewer than 9 percent of persons held in jails annually from 1977 through 1984 were charged with crime index offenses.* Conversely, approximately 19 percent of persons reported held annually were not held as the result of any criminal charges. (This category includes detoxification custody review, protective custody, and sleepers.)

The most dramatic change in the eight year period from 1977 through 1984 is the change in detoxification incarcerations. By 1984, the total number of incarcerations for detoxification had diminished to less than half of the similar incarcerations in 1977, from 4,392 reported incidents to 2,052 incidents.

Table XX

Total Incarcerations, 1977-1984
by Selected Reasons for
Incarceration
North Dakota

Reason for Incarceration	Total Incarcerations, 1977	Thru 1984
Crime Index Offenses No Charges Traffic Related Offenses Juvenile Status Offenses Drug Offenses All Others	13,174 (8.2%) 29,854 (18.6%) 54,552 (34.1%) 4,286 (2.7%) 6,026 (3.8%) 52,275 (32.6%)	
Grand Total	160,167 (100%)	
Alcohol Specific Reasons for Incarceration:		
Detoxication DUI Liquor Law Violations Open Container Possessing/Drinking Liqu	27,536 (17.2%) 39,045 (24.4%) 1,750 (1.1%) 1,089 (.7%) or 1,471 (1.0%)	
Total Alcohol Specific	70,891 (44.4%)	•
All Others	89,276 (55.6%)	
Grand Total	160,167 (100%)	

*The FBI's Uniform Crime Reporting Program, of which North Dakota is a part, collects information on an eight offense crime index. The index includes the following serious, universal, frequently occurring crimes: homicide, rape, robbery, aggravated assault, burglary, larceny, motor vehicle theft, and arson.

About 39 Percent of reported incarcerations annually for these eight years involved traffic-related offenses. DUI, open container, leaving the scene of an accident, reckless driving, driving under suspension and other traffic offenses were included in this calculation.

Juvenile offenses (labeled "unruly" or "status"), acts which would not be classed as an offense if committed by an adult, accounted for fewer than 2 percent of reported incarcerations annually from 1977 through 1984. These include curfew and loitering, running away, ungovernable behavior and the category of "other" juvenile offenses.

Drug offenses include both possession and sale or manufacturing offenses. Drug offenses accounted for slightly more than 3 percent of reported local incarcerations, annually, from 1977 through 1984. Alcohol-related reasons were much more frequently reported as causes of incarcerations. Over 44 percent of incarcerations in 1977 through 1984 were reported as persons being held for detoxification or under charges stemming from incidents directly related to alcohol usage: DUI, liquor law violations, open container violations, and juveniles in possession of liquor. And, of course, there are many other offense categories, such as disorderly conduct, assault, etc., that are alcohol-related, but not identified here as such. In 1984, DUI offenses alone accounted for over 27 percent of reported incarcerations, with detoxifications holds amounting to over 10 percent.

Actual incidence of drug and alcohol use related to incidents leading to incarceration may be even higher as abuse of these controlled substances may promote other illegal behavior which in turn could result in incarceration. This is confirmed by data on physical condition at intake of incarcerated persons which shows that approximately 37 percent of those persons were either drug or alcohol intoxicated at intake.

The number of DUI incarcerations increased quite significantly from 1979 to 1982 so that the total increase from 1979 to 1982 is about 70 percent. In light of new 1983 legislation regarding DUI offenses, and the increased emphasis placed on the severity of DUI fines and penalties, 1984 figures were significantly less than 1983 figures.

Table XXI presents 1984 statewide data on persons incarcerated by reason for incarceration and age.

Table XXI

Reason for Incarceration by Age North Dakota, 1984

Reason for Incarceration

<u>Age</u>

		10 &							60 &			
		Under	11-14	15-17	18-29	30-39	40-49	50-59	Over	Tiver	Adult	Total
		OHOLL	44 47	13 17	10 23	30 37	40-49	30-39	OVEL	<u>54v</u>	Adult	Total
Homicide					9.	6	2					17
Neg. Manslaughter					3	U	1		1			17
Gross Sexual Impos.				1	20	16	15	9	1 4			5
Robbery				3	14	6	13	7				65 24
Aggravated Assault				3	53	37	17	1				
Burglary			1	31	254	32	11	1				111
Larceny/Theft			4	31	234	34	11					329
Over \$1,000.00				6	160	33	18	3	2			000
				0	100	33	10	. 3	2			222
Larceny/Theft Under \$1,000.00			6	25	388	100	55	. 01	8			600
Motor Vehicle Theft			4	19	69	20		21 1	1			603
Simple Assault			1	-3	169	53	5 26	10	2			119
Arson				.3	4	. 33	20	10	4			264
Forgery (Not Checks)				1	15	5	3	. 1				5 24
Check Offenses			. 1	6	909	296		60	14			
			. 1	O		_	115 6		14			1,401
Fraud (Not Checks) Embezzlement					23	6	0	2				37
	13		1		4	10		•				4
Stolen Property (BRP Vandalism	,			. 9 4	77 13	12	4	. 2				105
,				4	17	3 13	1					21
Weapons Offenses Prostitution/					17	13	٥	1	1			35
Commercialized Vice												,
Child Molesting				1	2	2						4
Other Sex Offenses			•		4 15	4.	1					9
			1	10		5	4	5	2			32
Drug offenses				12	527	77	14	5				645
Child Abuse/Neglect					16	9		1				26
Non-Support					40	33	15	5				93
Other Offenses												
Against Family					د	,	Ó	97				17
DUI				87	• 7	W. No	1	1 1	,)			5,509
Liquor Laws			_	8	ີ້ນັ	tistu.	11	P.				335
Disorderly Conduct			5	26	e2	1.42 2.	4 7	***************************************				1,010
Other Offenses			3	17		But the		7/2	;			1,225
Suspicion				1			7					2
Curfew & Loitering			_4	1			6					1
Running Away		_	76	153								229
Ungovernable Behavio	r.	2	30	41								- 73
Possession/Drinking												
Liquors			7	45								140
Other Juvenile Offen	ses	1	22	42								65
AWOL	•			- 6	12	5	2	. '				25
Detoxification			2	11	628	513	419	278	201			2,052
Escape				•	24	1		1				26
Municipal Ordinance					•	-						
Violations				1	54	10	- 8	7	2			82
Parole Violations				2	30	7	1		-			40
Protective Custody			1	8	25	17	14	12	. 9			86
Leaving Scene of Acc	iden	t .		7	38	4	2	4	í			56
Reckless Driving		•		1	107	13	2		-			123
Driving Under Suspen	sion		1	17	1,484	283	120	62	9			1,976
Open Container			. –		39	9	4	1				53
Other Traffic				21	158	44	15	11	6			255
Trespassing			1	3	80	. 30	11	5	1			131
Sleeper			1		23	19	9	. 9	4			64
Bench Warrant			1	16	1,002	352	89	55	14			1,529
Held for Fed. Marsha	1			و	81	28	14	4	1			137
Pick Up Order			25	49	141	49	18	12	5			299
Probation Violation				3	202	64	18	8	2			297
Custody Review			2	4	6	5	5	· .	ī			23
Gambling							2		•			2
Total		3	191	703	11,794	3,927	1.861	1,069	514			20,062
		-				- , ,		-,				,,,,

Over 58 percent (11,794) of all incarcerations reported in local correctional facilities in North Dakota in 1984 were between the ages of 18 and 29. Thirty-one percent (3,705) of these incarcerations were either for detoxification or DUI. Over fifteen percent of those aged 18-29 were incarcerated for traffic related offenses (excluding DUI -- including DUI, the figure is 42 percent).

Among those aged 60 and over, however, more than 71 percent of those incarcerated were held for DUI or detoxification.

Table XXII reviews both race and sex of persons incarcerated by reason for incarceration for local correctional facilities statewide in 1984. When examining this data, it is important for the reader to remember that the BIA jails do not currently report to this information system, and only reported data is shown here. (See the description of the NDJIS at the beginning of this report).

Table XXII

Incarcerations by Reason for Incarceration by Race and Sex North Dakota, 1984

Reason for			Ra	ce				
Incarceration	Wh	ite		n Indian	Othe	er	To	tal
	Male	Female	Male	Female	Male I	Female	Male	Female
Mandan/Mananaldanah								
Murder/Non-negligent	15			1	. 1		16	1
Manslaughter	2	2	1	1	1		3	1 2
Negligent Manslaughter	50	1	12		2		64	1
Gross Sexual Imposition Robbery	12	5	7		· 4 .		19	5
Aggravated Assault	67	3	28	4	9		104	7
Burglary	266	8	46	1	. 8		320	9
Larceny/Theft	558	89	116	45	17		691	134
Motor Vehicle Theft	88	3	17	9	2		107	12
Other Assaults	193	9	44	10	8		245	19
Arson	4	1	•	-	•		4	1
Forgery/Counterfeiting	14	7		1	1	1.	15	9
Check Offenses	887	425	42	18	22	7.	951	450
Fraud	20	15		1	1	·	21	16
Embezzlement	2			2			2	2
Stolen Property	72	11	17	4	1		90	15
Vandalism	13		7	1			20	1
Weapons Offenses	30	1	3	1			33	2
Prostitution/Comm. Vice		4						4,
Child Molesting	9						9	
Other Sex Offenses	30		2				32	
Drug Offenses	522	50	45	4	23	1	590	55
Child Abuse/Neglect	20	3	2	1			22	4
Non-Support	80		7	1	. 5		92	. 1
Other Offenses Against								
Family	12		4	1			16	1
DUI	4,346	466	495	120	77	5	4,718	591
Liquor Laws (Not DUI)	260	37	25	10	3		288	47
Disorderly Conduct	595	62	269	48	28	8	892	118
Other Offenses	913	97	160	21	32	2	1,105	120
Suspicion	2						2	
Curfew and Loitering	1	0.0	4.5		, ·		1	100
Running Away	99	90	15	17	6	2	120	109
Ungovernable Behavior	37 87	31 15	1	4 12			38 113	35 27
Possession/Drinking Liquor Other Juvenile Offenses	31	12	26 8	11	3		42	23
AWOL	17	3	2	3	3		19	6
Detoxification	933	99	903	95	22		1,858	194
	19	27	7	73	22		26	134
Escape Municipal Ord. Violations	45	. 7	24	3	3		72	10
Parole Violations	31	2	5	, ,	2		38	2
Protective Custody	70	5	5	2	4		79	- 7
Leaving Scene of Accident	43	4	6	3	•		49	7
Reckless Driving	103	2	16	ĭ	1		120	3
Driving Under Suspension	1,558	81	259.	52	24	2	1,841	135
Open Container	29	1	14	1	8	· ·	51	2
Other Traffic	176	12	59	4	4		239	16
Trepassing	84	18	24	4	1		109	22
Sleeper (No Offense)	47	2	9	3	3		59	5
Bench Warrant	1,072	101	262	74	20		1,354	175
Held for Federal Marshal	59	4	53	7	14		126	11
Pick Up Orders	171	37	24	. 11	54	2	249	50
Probation Violations	238	27	29	2	1		268	29
Custody Review	10	4	6	3			16	· · · · · · 7
Gambling	2						2	
Count Matel	1/ 0//	1 000	0.400	616		**	17 570	0 500
Grand Total	14,044	1,856	3,106	616	410	30	17,560	2,502

Whites accounted for 79 percent of all incarcerations in 1984 (see Table XVI above), but were responsible for only 50 percent of the incarcerations for detoxification. On the other hand, American Indians accounted for only 18 percent of all incarcerations in 1984, but 49 percent of all incarcerations for detoxification.

Indians were incarcerated for alcohol-specific reasons in the following numbers:

Detoxification	998
DUI	615
Liquor Laws	35
Open Container	15
Possession/Drinking Liquor	38
TOTAL	1,701

These alcohol-specific reasons were 46 percent of all of the reasons for which Indians were incarcerated. Although this shows a decline in incarcerations of American Indians over past years, it still represents a very large percentage of total incarcerations of American Indians.

LEGAL STATUS

North Dakota local correctional facilities held persons in each of several categories of legal status during 1984. These categories ranged from persons under investigation, through those serving sentences, to persons held for no offense but as a community service (detoxification, sleepers). Table XXIII presents a complete list of these categories, the number of persons held annually in each category from 1977 through 1984, and the percent of total persons held annually represented by each category.

Table XXIII

Incarcerations in Local Correctional Facilities
by Legal Status at Intake
North Dakota, 1977-1984

Means of Release				Year				
	1977	1978	1979	1980	1981	1982	1983	1984
Awaiting Trial	8,928 (49.8%)	9,246 (53.2%)	9,220 (51.2%)	11,104 (54.6%)	12,578 (56.9%)	13,612 (60.4%)		11,935 (59.5%)
Held for	4,693	4,314	4,474	4,365	3,995	3,492	2,585	2,194
Detoxification	(26.2%)	(24.8%)	(24.8%)	(21.5%)	(18.1%)	(15.5%)	(11.9%)	(11%)
Serving Sentence	1,431	1,291	1,494	2,083	2,472	2,766	3,186	3,732
	(8.0%)	(7.4%)	(8.3%)	(10.2%)	(11.2%)	(12.3%)	(14.6%)	(18.6%)
Awaiting Transfer	1,068	908	897	881	807	738	752	607
	(6.0%)	(5.2%)	(5%)	(4.3%)	(3.7%)	(3.3%)	(3.5%)	(3%)
In-Transit	640	705	956	848	908	721	661	378
	(3.6%)	(4.1%)	(5.3%)	(4.2%)	(4.1%)	(3.2%)	(3.0%)	(1.9%)
Awaiting Indictment	82	51	222	275	296	332	463	451
	(.5%)	(.3%)	(1.2%)	(1.4%)	(1.3%)	(1.5%)	(2.1%)	(2.2%)
Awaiting Sentencing	387	223	167	216	268	278	199	131
	(2.2%)	(1.3%)	(.9%)	(1.1%)	(1.2%)	(1.2%)	(.9%)	(.6%)
Under Investigation	265	129	108	136	232	249	190	102
	(1.5%)	(.7%)	(.6%)	(.7%)	(1.1%)	(1.1%)	(.9%)	(.5%)
Awaiting Probation/	97	113	102	91	149	175	295	430
Parole Hearing	(.5%)	(.7%)	(.6%)	(.5%)	(.7%)	(.8%)	(1.3%)	(2.1%)
Sleeper (No Offense)	236	283	266	238	257	130	71	50
	(1.3%)	(1.6%)	(1.5%)	(1.2%)	(1.2%)	(.6%)	(.3%)	(.3%)
Federal Prisoner	64	110	89	94	122	36	70	48
	(.4%)	(.6%)	(.5%)	(.5%)	(.6%)	(.2%)	(.3%)	(.2%)
Military Prisoner	24 (.1%)	10 (.1%)	12 (.1%)	11 (.1%)	9 (.04%)	11 (.05%)	8 (.04%)	4 (.02%)
Awaiting Appeal	18 (.1%)	7 (.04%)	4 (.02%)	(.01%)		6 (.03%	2) (.01%	6)
Total	17,933	17,390	18,011	20,344	22,093	22,546	21,788	20,062

Note: Percentages in each column may not add to 100% due to rounding.

As seen in the table, approximately 59 percent of all persons reported held in 1984 were awaiting trial. That percentage had grown from 1977 through 1983, and then declined slightly in 1984. That represents a consistent decline from the 26.2 percent reported in 1977. Eleven percent were held for detoxification in 1984. About 11 percent of persons held in any given year were actually serving a sentence when initially held, but in this case we see a consistent increase from 7.4 percent in 1978 to 18.6 percent in 1984. The total number of persons who eventually served sentences is, of course, higher because many time the status will change from awaiting trial to serving sentence, -- however, these statistics point out that the concept of the jail as a place of punishment is not a concept consistent with the facts. Rather, local jails function primarily to assume the safekeeping of persons, and their appearance in court, until some other disposition is reached. they serve as places for "sobering up." The number of persons actually serving sentence, by comparison, is still very small.

The categories used in the NDJIS for legal status, and their explanations, are as follows:

- Code (UI) Under Investigation: Used only for subjects who have not been formally charged with an offense.
 - (AI) Awaiting Indictment: Used only for subjects who have been charged with an offense or offenses but whose case(s) have not yet been examined by a grand jury.
 - (AT) Awaiting Trial: Used only for subjects who have been charged (and indicted, if applicable) but not yet brought to trial.
 - (AS) Awaiting Sentencing: Used only for subjects who have been tried and convicted of an offense or offenses but not yet sentenced for the offense(s).
 - (AA) Awaiting Appeal: Used only for subjects who have been sentenced and who are appealing the conviction and/or sentence.
 - (TR) Awaiting Transfer: Used only for inmates who are sentenced and awaiting transfer to another correctional institution and who are not appealing.
 - (AH) Awaiting Probation or Parole Revocation Hearing:
 Used only for probationers or parolees awaiting
 a hearing on technical violations of their probation or parole conditions. If a probationer or
 parolee is charged with a new offense, the appropriate code is entered (e.g., under investigation, awaiting indictment, awaiting trial, etc.)
 - (SS) Serving Sentence: Used only for inmates who are sentenced to confinement in the local jail and who are not appealing their case(s).

- (TS) Transit: Used only for inmates temporarily being held for local or state authorities from other than the reporting jurisdiction (or for juveniles held for parents).
- (FD) Federal: Used for subjects held for federal authorities.
- (ML) Military: Used for those held for military authorities.
- (DX) Detoxification: Used for subjects detained only for detoxification.
- (SL) Sleeper: No offense.

Detoxification as a legal status should not be assumed to be the same thing as detoxification as a reason for incarceration. The correctional officers recording the jail register data are required to make choices from among the various legal status categories and reasons for incarceration. When there are several reasons for incarceration involved, for instance, they must select only one to be reported based on a hierarchy of seriousness. There are also situations when more than one legal status may apply, or where it is simply difficult to determine the legal status. The choices from among the reasons for incarceration, and from the legal status categories are made independent of each other: i.e., there is no requirement that a selection of "detoxification" in the legal status category must be accompanied by a selection of "detoxification" as the reason for incarceration.

An example of when these two detoxification references may not correspond is the case of an individual arrested for DUI who is able to bond out immediately. He is, however, detained for detoxification. Since the individual is able to bond out, he is not being held awaiting trial, but rather for detoxification—and that is his legal status. He is not recorded, however, under reason for incarceration, as a detoxification case. The reason for incarceration would be DUI.

We know that in many instances there are cases where detoxification is recorded as the legal status but some other reason for incarceration is used. In the eight years of available data, detoxification as a legal status has run from 142 to 584 cases in excess of the number of recorded detoxifications as reason for incarceration.

LENGTH OF INCARCERATION

Table XXIV shows numbers of persons held annually in specific time periods. The proportion of reported incarcerations of two hours or less had been steadily increasing during six of the last eight years, until in 1982, more than one-fifth of all reported incarcerations were held two hours or less. In 1983 and 1984, however, those numbers began to decline. Over 44 percent were held less than 12 hours and when looking at incarcerations of less

than 24 hours duration, we find over 62 percent of total reported incarcerations. Nearly 97 percent of all persons held were held fewer than thirty days. The most noteworthy observation regarding this table is the consistency of distribution in the various time periods from year to year.

Table XXIV

Incarcerations by
Length of Incarceration
North Dakota, 1977-1984

Length of Incarceration	<u> 1977</u>	1978	1979	1980	1981	1982	1983	1984
2 hrs. or less	2,235	2,471	2,584	3,370	3,986	4,645	4,163	3,923
	(12.5%)	(14.2%)	(14.0%)	(16.5%)	(18%)	(20.6%)	(19.1%)	(19.5%)
3 - 6 hrs.	1,890	1,844	1,862	1,917	2,033	2,053	1,552	1,443
	(10.6%)	(10.6%)	(10%)	(9.4%)	(9.2%)	(9.1%)	(7.1%)	(7.2%)
7 - 12 hrs.	4,841	4,378	4,478	4,812	4,790	4,850	4,623	3,547
	(27%)	(25.2%)	(24.3%)	(23.6%)	(21.7%)	(21.5%)	(21.2%)	(17.7%)
13 - 24 hrs.	3,404	3,387	3,628	3,598	3,646	3,163	3,328	3,550
	(19%)	(19.4%)	(19.7%)	(17.6%)	(16.5%)	(14%)	(15.3%)	(17.7%)
25 - 96 hrs.	3,286**	3,165**	3,573**	4,076**	4,571**	4,549	4,509	4,448
	(18.3%)	(18.2%)	(19.4%)	(20%)	(20.7%)	(20.2%)	(20.7%)	(22.2%)
97 hrs	837 ***	786***	827***	* 933 ***	1,071***	1,129	1,244	857
7 days	(4.7%)	(4.5%)	(4.5%)	(4.6%)	(4.8%)	(5%)	(5.7%)	(4.3%)
8 - 30 days	1,053	1,007	1,008	1,242	1,479	1,565	1,718	1,654
	(5.9%)	(5.8%)	(5.5%)	(6.1%)	(6.7%)	(6.9%)	(7.9%)	(8.2%)
31 - 90 days	301	270	206	354	399	465	456	473
	(1.7%)	(1.6%)	(1.1%)	(1.7%)	(1.8%)	(2.1%)	(2.1%)	(2.4%)
Over 90 days	64	85	275	92	119	149	195	167
	(.3%)	(.5%)	(1.5%)	(.4%)	(.5%)	(.7%)	(.9%)	(.8%)
TOTAL	17,911	17,393	18,441	20,394	22,093	22,568	21,788	20,062
	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)

*Since Length of Incarceration uses total time in the facility and the count of persons held in any year uses intake date as the determining factor, there are some discrepancies between these annual totals and those shown previously in this report.

^{**}The time period for 1977-1981 is 24-90 hours.

^{***}The time period for 1977-1981 is 91 hours - 7 days.

There are some rather significant implications to this information:

- 1. Local jails are primarily short-term (less than 24 hours) holding facilities. The state had, in 1984, three classifications or grades of jail facilities distinguished by how long prisoners could be kept in each: (a) grade three -- up to 96 hours; (b) grade two -- up to 90 days; and (c) grade one -- up to one year.

 More than 84 percent of all incarcerations in the state could be accommodated in grade three facilities in 1984.
- 2. Grade three and two facilities could have accommodated 99.2 percent of all incarcerations in 1984.
- 3. Grade one jails were needed to house only .8 percent of all local incarcerations in 1984, or 167 persons incarcerated in excess of 90 days; and only 70 in excess of 180 days. Even though grade one facilities may be used to incarcerate up to one year, they are not used extensively for that purpose.

Table XXV lists the number of incarcerations occurring in each of the facilities in the state for selected periods of time. The time periods selected are the same as in Table XXIV, except that Table XXV includes an additional period of "over 180 days," and establishes the immediately preceding category at "91-180 days." The selection of time periods from these two tables is arbitrary except where cutoffs are made to coincide with the three grades of jail facilities: i.e., 96 hours for grade three, and 90 days for grade two.

It is interesting that in different facilities, different time periods contain the largest percentages of incarcerations. For instance, in the Grand Forks County Jail, there are 560 incarcerations recorded in the 7-12 hour period, but in Cass County, the largest number of incarcerations were for two hours or less. In Burleigh County, Lake Region, Morton County, and Richland County, the largest category was the 25-96 hour period.

Table XXV

Incarcerations by Facility
by Length of Incarceration
North Dakota, 1984

	2 Hours	3-6 Hours	7-12 Hours	13-24 Hours	25-96 Hours	97 Hrs 7 Days	8-30 Days	31-90 Days	91-180 Days	Over 180 Days	Facility Total
Adams Co.	2	1	1	3	2	. 0	0	. 0	0	0	9
Barnes Co.	19	18	95	61	84	13	27	. 7	, 0,	. 0	324
Bottineau Co.	. 10	10	50	28	32	11	26	1	2	. 0	170
Burleigh Co.	87	96	253	171	289	102	190	28	3	2	1,221
¿Cass Co.	1,141	221	336	971	608	110	279	115	22	15	3,818
Cass Co. J.D.C	. 13	11	20	38	50	18	36	2	. 0	. 0	188
Cavalier Co.	4	4	42	24	23	. 9	OK 3	0	Q	0	109
Dickey Co.	34	10	14	14	16	3	2	0	O.	0	93
Divide Co.	2	3	4	1 .	0	0	0	0	Ó	0	10
Eddy Co.	5	3	. • 0	0	0	0	0	0	0	0	8
Emmons Co.	0	4	4	2	2		. 0	0	0	0	13
Foster Co.	. 0	0	2	1	0	0	0	1	0	0	4
Golden Valley		4	7.	5	18	4	0	0	0	0	42
Grand Forks	455	207	560	356	517	94	148	56	13	9	2,415
Grand Forks										1	
Co. JS	. 12	8	11	35	57	14	25	0	. 0	0	162
Grant Co. :	1	0	2	2	. 6	0	3	0	0	0 ,	14
Mott	0	0	. 0	1	0	0	0	0	. 0	. 0	1
Lake Region C.	C. 188	66	431	527	549	82	175	29	6	. 3	2,056
Logan Co.	0	3	8	2	0	0	0	. 0	0	0	13
McIntosh Co.	1	4	1	1	3	. 0	0	0	0 /	0	. 10
McKenzie Co.	14	21	78	64	91	3	0	0	0	. 1	272
McLean Co.	11	16	27	15	30	- 4	18	. 4	. 0	. 0	125
Garrison	2	1	.8	3	1	0	. 0	0	9 :	0	15
Mercer Co.	90	58	116	47	102	23	22	4	0	0	462
Morton Co.	246	38	84	102	272	32	66	12	1	1	854
Mountrail Co.	18	7	19	18	41	8	9	2	0	ō	122
Pembina Co.	17	. 9	37	47	36	8	6	1	. 0	0	161
Pierce Co.	15	10	. 5	15	18	: 4	21	5	_ 2	_ 0	95
Ransom Co.	3	7	33	2	1	0	0	0	0	0	46
Richland Co.	25	44	110	82	262	64	89	20	4	1	701
Rolatte Co.	54	18	74	48	91	36	46	9	0	0	376
Dunseith	64	38	96	. 88	110	_1_	_ 0	0	. 0	, 0	397
Sheridan Co.	0	0	0	1	1	0	_ 0	Ö	0	0	2
SWACCC	166	94	324	221	281	54	83	38	13	20	1,294
Stuteman Co.	140	42	25	72	275	25	61	13	6	į 1	654
Traill Co.	. 27	18	31	15	28	6	15	3	3	0	146
Walsh Co.	32	60	116	94	104	14	35	10	ő	. 0	465
Ward Co.	905	121	145	112	126	45	120	49	23	15	1,661
Minot	14	31	63	63	77		. 1	0	0	0	249
Williams Co.	102	137	315	198	245	0 69	148	64	5	2	1,285
Total	3,923	1,443	3,547	3,550	4,449	857	1,654	473	97	70	20,062

We know from the consistency displayed in Table XXIV that if we were to go back and look at previous years for individual agencies, we would find distributions very similar to those mentioned above. The practices in the individual jail facilities and in the courts which they serve are relatively stable, and it is these practices which account for the differences between facilities.

A statistic which we have relied upon in the past for planning purposes is what we have called the "average length of incarceration." This was derived by looking at all of the incarcerations which fell in a given category of race, sex, age, etc., and determining an average incarceration time for all the cases in those categories. Table XXVI features the average length of incarceration for males and females in various age groups for each of eight years.

Table EXVI

Average Length of Incarceration
(In Hours)
by Ago and Sex
North Dakots, 1977-1954

Average Length of Incarceration In Hours

								•	u nour	,							
Age		· · · · · · · · · · · · · · · · · · ·		1	fale			 '				المحمد	Fe	==le			
	1977	1978	1979	1980	1981	1982	1983	1984		1977	1978	1979	1980	1981	1982	1983	1984
10 and Under	9	55	42	23	16	1	39	250		13	11	2	23	1	27	32	1
11 - 12	13	46	49	6	67	25	25	117		13	72	139	12	38	21	,1	157
13 - 14	59	63	- 31	59	69	60	68	72		30	51	96	30	67	70	53	51
15	45	51 ·	89	50	58	50	49	57		24	43	122	60	75	73	45	79
16	38	.44	51	97	80	47	59	' 91		24	48	85	48	97	61	45	30
17	109	. 72	47	76	86	67	62	83		17	41	34	101	28	46	53	29
Juvenile Average	72	59	54	73	78	57	59	80		24	47	87	58	67	61	48	49
18,	89	143	212	81	108	172	185	250		35	41	26	28	35	48	30	18
19	97	92	63	71	103	101	120	121		26	24	44	89	31	52	52	27
20	97	95	48	73	101	96	106	150		32	60	35	30	69	58	67	35
21	86*	96	58	88	98	96	86	133		19	26	34	. 56	53	45	105	70
22	68	77	53	80	86	76	95	123		23	28	44	22	35	100	56	62
23	107	86	55	82	103	101	111	104		128	59	14	49	40	93	24	40
24	100	96	336	64	88	86	91	109		47	34	22	46	45	277	68	34
25 - 29	84	84	59	75	78	96	110	100		47	48	44	43	86	55	72	63
30 - 34	78	82	63	69	74	84	96	107		67	56	27	28	29	85	51	47
35 - 39	62	79	178	68	89	80	129	107		27	40	25	48	76	82	42	66
40 - 44	60	73	42	121	70	85	89	108		38	20	23	44	40	59	87	72
45 - 49	61	48	6	177	69	81	199	239		26	15	20 -	32	38	44	27	46
50 - 54	47	49	45	55	65	61	81	126		18	35	13	10	31	10	17	23
55 - 59	57	35	- 19	37	61	159	. 76	64		121	25	. 18	15	26	10	47	40
60 - 64	39	41	27	43	49	96	40	49		19	30	25	94	12	67	29	32
65 and Over	39	43	24	33	31	58	41	44		6	. 7	14	٠ 4	27	5	14	125
Adult Average	76	80	69	79	84	95	109	121		43	39	31	42	52	74	58	53
All Ages Average	76	79	68	78	83	93	107	120		39	41	46	45	55	72	56	53

It is apparent in Table XXVI that there is little relationship between age and length of incarceration, as the numbers in each age category, from year to year, are likely to cover an extremely wide range and there is not much to distinguish one age group from another. The most that can be said, based on the data in Table XXVI, is that average lengths of incarceration run somewhat higher for males than females, and the average length for both males and females has steadily increased since we began collecting data in 1977 -- 58 percent for males and 36 percent Similar random distributions are found when length for females. of incarceration is related to other variables. The reason there is so much fluctuation in the numbers from one time period to another is that, as we can see in Tables XXIV and XXV, the majority of cases are bunched at less than 24 hours. However, those few cases that go for extended incarceration periods take on considerably greater weight -- the greater the length of incarceration, the greater the weight it has in determining the This essentially renders "average length of incarceration" ineffective as a descriptor of jail use. We will no longer emphasize use of "average length of incarceration" as a useful statistic, but will further develop "length of incarceration" as selected periods of incarceration.

MEANS OF RELEASE

The North Dakota Jail Information System also records the method by which each individual recorded held was released during any calendar year. Some persons were not released by the end of the calendar year and are therefore not included in these statistics on release. For example, in 1984, there were 20,062 persons reported incarcerated in local facilities; however, there were releases reported for only 20,022. Table XXVII provides data, annually from 1977 through 1984, on numbers of persons achieving release by various means.

Almost 32 percent of all persons held in 1984 bonded out, either through the court or through an agent. Over 12 percent were transferred to another authority (i.e., State Penitentiary, military, or other federal authority, etc.). About 10 percent of those held in 1984 were not held on any charges and another 22 percent completed their sentences. Approximately 17 percent were released on their own recognizance and the remaining 7 percent of those released were handled by various means as shown in Table XXVII. These percentages have remained relatively stable throughout the past eight years (1977 through 1984).

Table XXVII

Means of Release of Incarcerations North Dakota, 1977-1984

Means of				<u>Y</u>	ear			
<u>Release</u>	1977	1978	<u>1979</u>	1980	1981	1982	1983	1984
Cash Bond to Court	3,648	3,933	3,879	4,732	5,726	6,240	4,987	4,140
	(20.3%)	(22.6%)	(21.8%)	(23.4%)	(25.9%)	(27.7%)	(23%)	(20.6%)
Completed Sentence	2,468	1,747	2,058	2,594	3,476	3,613	4,085	4,587
	(13.8%)	(10.1%)	(11.6%)	(12.8%)	(15.7%)	(16.0%)	(18.8%)	(22.8%)
No Charge	3,691	4,022	4,181	3,839	3,461	2,997	2,441	2,013
	(20.6%)	23.1%)	(23.5%)	(19.0%)	(15.7%)	(13.3%)	(11.2%)	(10%)
Transferred to	2,789	2,738	2,698	2,913	3,036	2,698	2,814	2,153
Other Authority	(15.6%)	(15.8%)	(15.2%)	(14.4%)	(13.8%)	(12.0%)	(13%)	(10.8%)
Cash Bond to Agent	2,090 (11.6%)	1,890 (10.9%)	1,642 (9.2%)	2,408 (11.9%)	2,422 (11.0%)	2,441 (10.8%)	2,637 (12.1%)	2,257 (11.3%)
Released on Own	1,168	1,229	1,462	1,628	1,790	2,070	2,408	3,403
Recognizance	(6.5%)	(7.1%)	(8.2%)	(8.0%)	(8.1%)	(9.2%)	(11.1%)	(17%)
Paid Fine	631	569	621	825	645	762	685	454
	(3.5%)	(3.3%)	(3.5%)	(4.1%)	(2.9%)	(3.4%)	(3.2%)	(2.3%)
Placed on Parole	52	72	64	70	158	496	527	96
	(.3%)	(.4%)	(.4%)	(.3%)	(.7%)	(2.2%)	(2.4%)	(.5%)
Transferred to	652	713	608	535	545	464	446	410
Medical Facility	(3.6%)	(4.1%)	(3.4%)	(2.6%)	(2.5%)	(2.1%)	(2.1%)	(2%)
Released on Other's	278	182	288	382	435	413	374	315
Recognizance	(1.5%)	(1.0%)	(1.6%)	(1.9%)	(2.0%)	(1.8%)	(1.7%)	(1.6%)
Charges Dismissed	194	117	99	95	130	140	103	81
	(1.0%)	(.7%)	(.6%)	(.5%)	(.6%)	(.6%)	(.5%)	(.4%)
Placed on Probation	116	83	74	50	74	67	88	55
	(.6%)	(.5%)	(.4%)	(.2%)	(.3%)	(.3%)	(.4%)	(.3%)
Diversion Program	111	24	16	81	105	65	51	32
	(.6%)	(.1%)	(.1%)	(.4%)	(.5%)	(.3%)	(.2%)	(.2%)
Deported	22	42	65	56	54	35	47	22
	(.1%)	(.2%)	(.4%)	(.3%)	(.2%)	(.2%)	(.2%)	(.1%)
Escaped	15	20	16	19	19	11	7	2
	(.1%)	(.1%)	(.1%)	(.09%)	(.08%)	(.05%)	(.03%)) (.01%)
Deceased	2 (.01%)	2 (.01%)	1 (.005%)	1 (.005%)	1 (.004%)	, •••	-	2 (.01%)
Total*	17,927	17,383	17,772	20,228	22,077	22,512	21,700	20,022

^{*} Column totals for means of release do not equal the total number of incarcerations for any given year because of the persons who were not released at the time yearly calculations were made.

Note: Percentages in each column may not add to 100% because of rounding.