



ANNUAL REPORT TO GOVERNOR SHEFFIELD
AND THE
ALASKA LEGISLATURE

**COUNCIL ON
DOMESTIC VIOLENCE
AND
SEXUAL ASSAULT**

107344

JANUARY 1985

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ACQUISITIONS

INTRODUCTION

According to the FBI's "Crime in the United States", in 1983 Alaska's rate of reported rapes was 101.5 per 100,000 residents. This was an 18.9% increase over 1982. The rate of rape in Alaska was the highest in the nation and over three times the national rate of 33.7. Alaska also has one of the highest rates of homicide per capita. In 1983 it was 13.8 per 100,000, compared to the national rate of 8.3. In Alaska, 23% of the homicides in 1983 were against a family member, compared to 19% nationally. National studies have shown that the incidences of child sexual assault are increasing. Reports of child sexual abuse in Alaska are skyrocketing. In FY80 the Division of Family and Youth Services had 185 suspected and adjudicated cases of child sexual assault; in FY84 there were 992 comparable cases.

These alarming statistics document Alaska's need for services to victims of domestic violence and sexual assault. There are compelling reasons to assure that these services are particularly sensitive to a victim's plight. Society often places a stigma upon a victim of sexual assault because of the nature of the crime. Added burdens are also placed upon victims of family violence because they care for or depend upon the perpetrators. U.S. Assistant Attorney General Lois Haight Herrington sums it up well:

"To be abused by a spouse, a parent, a trusted adult or by one's own child or to witness such abuse carries with it a particular agony. Victims wrestle with feelings of fear, loyalty, love, guilt and shame. In this they often face conflicts not experienced by those attacked by strangers. Adults will be torn between the desire to shield and help a loved one and their responsibility toward their own safety or others in the household. Children often face alone the terrible truth that those who should protect them are, in fact, a source of harm. Anyone who lives in a violent home experiences an essential loss. The one place on earth where they should feel safe and secure has become instead a place of danger.

These victims are often uniquely isolated. Friends who might otherwise be a source of support hesitate to intrude on the privacy of family matters or choose sides. Reporting violence to authorities carries its own risks. All too often police, prosecutors or judges minimize or ignore the problem and the victim is left alone to face an attacker who may respond with anger at being reported".

In FY 85 the Council on Domestic Violence and Sexual Assault (hereafter called Council) funded twenty-three community based programs to provide shelter, crisis intervention, support, advocacy and prevention/education services for victims, their families and communities. It is these programs that keep victims safe, provide emotional support during times of extreme trauma after a rape or beating, and help them get their lives together when it seems they have no place to turn. These programs have taught batterers mechanisms to stop their violence and to adopt alternative behaviors. They have also coordinated with school systems to teach children about their right to say no to an adult who is abusing them and how they can report abuse and get assistance. These programs train police officers, advocate

for victims and coordinate with district attorneys, mental health centers, alcohol programs and social workers to better serve victims and their families. It is these programs that have helped Alaskans face the tragic reality of domestic violence and sexual assault.

The Council on Domestic Violence and Sexual Assault serves as a funding and coordinating agency for domestic violence and sexual assault services. This report outlines the accomplishments of the Council from January 1984 to December 1984, describes Council funded programs and identifies issues of concern and solutions.

MAJOR COUNCIL INITIATIVES IN 1984

The Council conducted numerous activities throughout 1984 as mandated by AS 18.66.010-18.66.900. Following is a synopsis of Council initiatives:

1. Planning of services for victims of domestic violence or sexual assault, their families and perpetrators of domestic violence and sexual assault.

The Council has developed a draft five-year plan to project and best meet the needs for domestic violence and sexual assault services in the state. The draft plan includes the following sections: Administrative and Legislative Responsibilities; Coordination; Prevention; Intervention; Treatment and Rehabilitation Services. The Council is cognizant that implementation of the plan must be accomplished with limited resources but is dedicated to finding the means by which to do so.

2. Public Meetings and Hearings.

The Council held 6 meetings in 1984. Council meetings are advertised and open to the public.

In January the Council co-sponsored with State Senator Jalmar Kerttula and the Alaska Network on Domestic Violence and Sexual Assault a special teleconference between Alaska and the U.S. Attorney General's Task Force on Family Violence. The U.S. Family Violence Task Force held hearings in six major cities in order to learn about family violence and recommend solutions. The Alaskan teleconference was the only one of its kind in the country. Senator Kerttula opened the teleconference and thirty-three people testified, including U.S. Senator Ted Stevens from Washington. One hundred and one people listened from sites throughout Alaska and in Washington, D.C.

The Council held a statewide teleconference in November to discuss coordination issues. Eleven people testified from ten sites throughout Alaska. The teleconference participants identified the following needs:

- * Cross-training between such service providers as alcohol and mental health programs, Division of Family and Youth Services and domestic violence and sexual assault programs
- * Trooper and local police training in domestic violence
- * Fund printing of the Council's child sexual assault curriculum
- * Inform programs of the Division of Family and Youth Services' philosophy of treatment for children who have been sexually abused
- * Services to violence prone youth
- * Administrative members of the Council to work for better cooperation within their departments and to better coordinate services for mutual clients
- * Mental health crisis service in Kenai/Soldotna

* Legal options for victims on the Kenai Peninsula.

Positive coordination models in Juneau (the Youth Network), Valdez, Nome and Homer were also discussed.

3. Staffing and Budget.

The Council has maintained a full time Executive Director, Program Coordinator and Secretary throughout 1984 and added one half time Data Entry Clerk in July, 1984.

In FY84, the Council expended the following:

Personnel for the Council Office	\$ 164,500
Travel to fund program evaluations, and Council Meetings (seven Council members and staff)	19,200
Contractual Services to fund basic telephone, printing, word processing and copying, etc.	28,600
Supplies and Materials to purchase Council office supplies and films and domestic violence and sexual assault pamphlets for distribution	2,800
Grants to community based programs	\$3,917,300

4. Capital Grants.

In 1984, the Council reassumed administration of the state contract for \$1,100,000 to build a new shelter in Juneau. The money had been originally appropriated through the Council in 1981 and transferred to the Department of Community and Regional Affairs to administer. The Council reassumed administration of the grant because it felt that capital construction was tied closely to program operations, and it was more accountable to have capital and operating grants administered by the same agency. In FY85, the Legislature appropriated an additional \$200,000 for the shelter. One hundred thousand passed through the Council and \$100,000 through the City and Borough of Juneau. Completion of the Juneau shelter is projected for March, 1985.

In FY85, the Council received and administered three other capital projects. Abused Women's Aid In Crisis, Anchorage received \$82,000 for equipment and building security features. Women In Crisis-Counseling and Assistance, Fairbanks received \$60,000 to retrofit the shelter and \$205,000 for a facility addition.

5. Develop educational materials on the cause, prevention and treatment of domestic violence and sexual assault.

The Council developed a sexual assault curriculum for K-6 and 7-12 in 1983. The curriculum consists of a manual "Preventing Sexual Abuse of Children" and two video tapes "Aware not Afraid" and "It's OK to Say No". Because of lack of funds, the manual and tapes have been printed in limited quantity. Beginning in January 1984, manuals were distributed to each school system, Council funded programs and to any person in Alaska requesting copies. Copies of the tapes were made by the Department of Public Safety Media Center or the State Film Library.

The Council made its film library available, upon request, to any agency in Alaska and distributed pamphlets and other information.

6. Data System.

The Council developed and implemented a statewide data collection system for its funded programs in July 1982. See Program Data on page 20.

The Council has taken steps to accurately explain and use the information provided by its data. The instructions for collecting data have been revised to alleviate inconsistencies. The half-time Data Processing Clerk reviews and corrects forms and compiles data statewide. The Council has explored computer and software systems available. When the appropriate equipment and software is operational, the Council office will be able to compile data from forms filled out by programs.

7. Regulations.

In September 1984, Program Standards Regulations became effective. Council funded programs have two years to comply with these program standards.

Already in place, since 1983, were Grant Regulations which describe the required application and review process and grant management requirements.

8. Evaluations and Audits.

The Council staff monitored all funded programs through written quarterly fiscal and narrative reports. On-site comprehensive program evaluations were conducted for 18 programs in 1984.

Evaluations of programs funded by the Council were conducted by the Program Coordinator or the Executive Director and averaged 2 1/2 days per program. Each evaluation included interviews with program staff, relevant community agencies, program volunteers, clients and the

governing board. The program's policy and procedures manuals, client files, and other materials pertinent to compliance with State regulations and grant award conditions were reviewed. As a result of each on-site visit, a report outlining findings and making recommendations for changes was written. The general topics in each report included community relations, management and administration, staffing, facility and services.

9. Coordination.

The Council placed a high priority on coordination with other agencies. The Council has four state members representing the Departments of Law, Education, Public Safety and Health and Social Services. The makeup of the Council encourages coordination through discussions at Council meetings and facilitation of communication with these departments.

In September, the Council and the Department of Corrections signed a Reimbursable Services' Agreement for the Council to fund anger control programs in correctional institutions. The Council funded three programs: Men, Inc. to provide services at the Juneau Correctional Center; Bering Sea Women's Group to provide services at the Nome Correctional Center; and Women In Crisis - Counseling Assistance to provide services in the Fairbanks Correctional Center. The programs in the prisons are targeted toward batterers and/or victims of domestic violence and sexual assault. These programs provide skills and counseling to assist in stopping violent behavior. An evaluation will be conducted to determine the efficacy of prison services.

In September of 1984, the Governor signed a statewide child sexual abuse agreement to coordinate investigations among troopers, Division of Family and Youth Services and the Department of Law. The Council played a major role in initiating and writing the agreement and will provide technical assistance, as requested, to communities in implementing a coordinated approach in working with child sexual abuse victims.

The Council and its staff also participated in the following highlighted coordination activities:

- * Provided information to District Attorneys and troopers about child sexual assault curricula.
- * Met with staff from the Department of Law and the Network on Domestic Violence & Sexual Assault to discuss issues and facilitate coordination.
- * Printed the Council's Child Sexual Assault Curriculum and provided sexual assault training for program staff through a Reimbursable Services Agreement from the Division of Public Health, Department of Health and Social Services.

- * Worked with the Network on Domestic Violence and Sexual Assault (Network) on program planning, coordination and legislation. Council representatives attended Network meetings and a Network report is part of every Council meeting.
- * Met with Division of Family and Youth Services and Department of Community and Regional Affairs staff to coordinate co-funding of programs.
- * Requested all appropriate departments to send the Council a description of services provided to victims and perpetrators of domestic violence and sexual assault and developed a synopsis of services.
- * Testified at the U.S. Attorney General's Family Violence Task Force hearings.
- * Worked with the Department of Education to coordinate distribution of child sexual assault curricula.
- * Active in the Governor's Human Services Mini Cabinet and Agency Steering Committee on grants to standardize grant applications to non-profit corporations.
- * Met with Emergency Medical Regional Supervisors and discussed development of domestic violence and sexual assault training and guidelines for Emergency Medical Technicians.
- * Co-sponsored and provided fiscal and planning support for the First Annual Institute on Family Violence coordinated by the University of Alaska, Center for Alcohol and Addiction Studies.

10. Provide technical assistance to community groups.

The Council coordinated training and assistance to interested communities without funded domestic violence and sexual assault programs: Naknek, Hooper Bay, Seward, Wrangell and Whittier.

11. Fund Programs.

In November 1984, the Council adopted an improved grant review process and revised Council criteria and priorities for funding for FY86.

COUNCIL FUNDED PROGRAMS

The Council on Domestic Violence and Sexual Assault funded twenty-three programs beginning in July, 1984 for a total of \$4,310,800. This is an increase of four programs over FY84, when \$3,926,200 was available for grants.

Since the funds available did not meet the needs for all program requests in Alaska, the Council developed and used the following priorities to make FY 85 funding decisions:

1. Programs which do not have minimum funding levels to operate safely and legally.
2. Programs which address the needs of child victims or children of victims.
3. Existing programs will have priority over new programs.
4. Programs in regional centers which provide prevention and education services to a large geographic area.
5. Areas of extreme or special need (e.g. sudden influx of workers into a small community, rapid increase in violent crime, withdrawal of other resources, etc.).
6. Programs which have been providing shelter through local or other state funds, but which are without operating funds.
7. Programs providing services to male batterers and/or sexual offenders.

Domestic Violence and Sexual Assault programs funded by the Council provide many services to victims of domestic violence, their families, batterers and the communities, in general. Shelters and safe homes provide safety for victims in life threatening situations. Crisis lines and crisis counseling assist victims in dealing with the immediate trauma caused by violence. However, these safety and crisis services do not sufficiently address the problems of domestic violence and sexual assault experienced by victims, their children, their families and the communities. Victims of domestic violence and sexual assault also need support when they go to the hospital or when they interact with the criminal justice system. These experiences are often overwhelming, particularly for people who have recently undergone a major trauma. Many victims do know about available resources to assist them in reshaping their lives. They need information about, referrals to and often advocacy in getting financial and other support. They also need ongoing emotional support to allow them to gain self-esteem and strength.

Providing safety and crisis services and assisting and supporting victims is crucial, but it is not enough to stop the cycle of violence. Children's programs are needed, so children can learn that aggression is not an appropriate pattern of behavior. Programs for batterers are needed or the ongoing violence will increase in severity and frequency. Even if the victim leaves a domestic violence relationship, the offender will carry the

pattern of violence to the next relationship unless new behaviors are learned.

Victims of child sexual assault and non-offending family members need intervention to help them with the crisis when abuse has been disclosed. They also need ongoing support during an investigation or trial as well as long term treatment to reduce the trauma of abuse.

Communities as a whole must be educated to realize that domestic violence and sexual assault are totally unacceptable. People in all situations should understand the underlying causes of domestic violence and sexual assault and work toward eradicating all behaviors that contribute to these problems. Helping agencies and law enforcement entities need to be informed of the dynamics and causes of domestic violence and sexual assault and be informed of appropriate techniques for intervention and prevention.

Domestic violence and sexual assault programs in Alaska provide these services to victims, their families and communities. Following is a list of programs funded by the Council in FY 85 along with a comparison of FY 84 funding and a synopsis of each program's services.

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
GRANT AWARDS

<u>PROGRAM</u>	<u>FY 84 GRANT AMOUNT</u>	<u>FY 85 GRANT AMOUNT</u>	<u>SERVICES PROVIDED</u>
ANCHORAGE ABUSED WOMEN'S AID IN CRISIS (AWAIC)	\$530.0	\$551.2	shelter, crisis line, client advocacy, prevention/ education, domestic violence victim counseling, childrens program, batterers' counseling
ALASKA WOMEN'S RESOURCE CENTER (AWRC)	115.0	118.0	crisis intervention, information/referral, prevention/ education, rural outreach, legal advocacy
STANDING TOGETHER AGAINST RAPE (STAR)	215.8	236.3	sexual assault: counseling and advocacy, prevention/ education, crisis line, child sexual assault education and prevention
MEN'S SUPPORT NETWORK (MSN) BARROW	17.5	18.3	prevention/education for men
ARCTIC WOMEN IN CRISIS (AWIC) BETHEL	269.5	269.5	shelter, crisis line, client advocacy, victim counseling, prevention/education, rural outreach
SW COUNCIL PREVENTION OF CHILD SEXUAL ABUSE (SWCPCSA)	-0-	10.0	education in rural villages on child sexual abuse
TUNDRA WOMEN'S COALITION (TWC) AND EMMONAK WOMEN'S SHELTER (EWS)	376.8	412.8	shelter, DV/SA counseling: prevention/education, rural outreach, childrens' programs, crisis line, sexual assault crisis intervention, batterers' counseling
CORDOVA CORDOVA WOMEN'S RESOURCE CENTER (CWRC) DILLINGHAM	-0-	30.0	safe homes, crisis line, public education, advocacy
SAFE AND FEAR FREE ENVIRONMENT (SAFE)	90.0	110.0	safe homes, dv/sa counseling, client advocacy, prevention/education and community outreach, rural outreach, crisis line
FAIRBANKS WOMEN IN CRISIS-COUNSELING AND ASSISTANCE (WIC-CA)	400.0	445.0	shelter, crisis line, sexual assault crisis intervention and counseling, domestic violence counseling, batterers' counseling, client advocacy, rural outreach, childrens' programs prevention/ education
TANANA CHIEFS COUNCIL (TCC) HOMER	-0-	10.0	training for workers in rural areas on domestic violence and sexual assault
SOUTH PENINSULA WOMEN'S SERVICES (SPWS) JUNEAU	90.0	103.0	safe homes, crisis line, prevention/education, rural outreach, dv/sa counseling
AIDING WOMEN FROM ABUSE AND RAPE EMERGENCIES (AWARE)	375.0	396.0	shelter, dv/sa counseling for adults and children, client advocacy, childrens programs, rural outreach, crisis line, prevention/education, crisis intervention
JUNEAU WOMEN'S RESOURCE CENTER (JWRC)	55.0	52.0	crisis intervention, information/referral services, prevention/education
MEN, INC. (MEN) KENAI/SOLDOTNA	100.0	107.5	batterers' counseling, prevention/education
WOMEN'S RESOURCE AND CRISIS CENTER (WRCC) KETCHIKAN	141.3	200.4	safe homes, crisis line, client advocacy, dv/sa counseling, prevention/education
WOMEN IN SAFE HOMES (WISH)	300.3	300.3	shelter, domestic violence & sexual assault counseling and crisis intervention, batterers' counseling, client advocacy, prevention/education, rural outreach, childrens' programs, crisis line
KODIAK WOMEN'S RESOURCE AND CRISIS CENTER (KWRCC)	175.0	187.5	shelter, dv/sa counseling, childrens' programs, client advocacy, prevention/education, rural outreach, crisis line
NOME BERING SEA WOMEN'S GROUP (BSWG)	290.0	307.5	shelter, crisis line, client advocacy, domestic violence/sexual assault counseling, batterers' counseling, prevention/education, childrens' programs, rural outreach
SITKA SITKAN'S AGAINST FAMILY VIOLENCE (SAFV)	130.0	137.0	shelter, domestic violence/sexual assault counseling client advocacy, prevention/education, childrens' programs, crisis line
UNALASKA UNALASKAN'S AGAINST SEXUAL ASSAULT AND FAMILY VIOLENCE (USAFV)	-0-	30.0	counseling, crisis intervention, information referral, education
VALDEZ ADVOCATES FOR VICTIMS OF VIOLENCE (AVV)	90.0	106.0	shelter, prevention/education domestic violence/sexual assault counseling, crisis line
WASTILLA VALLEY WOMEN'S RESOURCE CENTER (VWRC)	165.0	172.5	shelter, domestic violence/sexual assault counseling, client advocacy, childrens programs, crisis line, prevention/education

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT PROGRAMS
FUNDED JULY 1, 1983 - JUNE 30, 1984

Janet Kowalski, Acting Director
Abused Women's Aid In Crisis
100 West 13th
Anchorage, Alaska 99501
279-9581

Carol Richards, Director
Alaska Women's Resource Center
241 E. 5th, #203
Anchorage, Alaska 99501
276-0528

Rick Romito, Director
Men's Support Network
P.O. Box 1071
Anchorage, Alaska 99510
272-4822

Dana Cassidy, Director
Standing Together Against Rape
P.O. Box 10-3356
Anchorage, Alaska 99510
276-7279

Cheryl Fraley-Finley, Director
Arctic Women in Crisis
P.O. Box 69
Barrow, Alaska 99723
852-3999

Liz Illg, Director
Tundra Women's Coalition
P.O. Box 1537
Bethel, Alaska 99559
543-3455

* Clara Kelly, Director
SW Council Prevention of Child
Sexual Abuse
P.O. Box 1948
Bethel, Alaska 99559
543-3994

* Bonnie Honkola, Director
Cordova Women's Resource Center
Box 18
Cordova, Alaska 99574
424-7308

Mary Grisco, Director
Safe and Fear Free Environment
P.O. Box 94
Dillingham, Alaska 99576
842-2316

* Don Shircel, Director
Tanana Chiefs Conference
201 First Avenue
Fairbanks, Alaska 99701
452-8251

Ruth Lister, Director
Women In Crisis-Counseling
and Assistance
702 Tenth
Fairbanks, Alaska 99701
452-2293

Jayne Andreen, Director
South Peninsula Women's Service
P.O. Box 2328
Homer, Alaska 99603
235-7712

Caren Robinson, Director
Aiding Women from Abuse & Rape
Emergencies
P.O. Box 809
Juneau, Alaska 99801
586-6623

Sandy Harris, Acting Director
Juneau Women's Resource Center
110 Seward Street
Juneau, Alaska 99801
586-2977

Walter Majoros, Director
Men Emerging Now, Inc.
222 Seward St., Suite #202
Juneau, Alaska 99801
586-6260

Floyd Richmond, Director
Women In Safe Homes
Box 6552
Ketchikan, Alaska 99901
225-9474

Janet Carter, Director
Kodiak Women's Resource &
Crisis Center
P.O. Box 2111
Kodiak, Alaska 99615
486-6171

Joanne Lopez, Director
Women's Resource & Crisis Center
529 Main
Kenai, Alaska 99611
283-9497

Vicky Horton, Director
Bering Sea Women's Group
Box 1596
Nome, Alaska 99762
443-5491

Dawn Barrer, Director
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* Susan Magone, Director
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P.O. Box 36
Unalaska, Alaska 99685
581-1374

Carolyn Dallinger, Director
Advocates for Victims of
Violence
P.O. Box 524
Valdez, Alaska 99686
835-2999

Leslie Bogda, Director
Valley Women's Resource Center
Box 871518
Wasilla, Alaska 99687
376-4080

* Newly funded by the Council in FY85

DOMESTIC VIOLENCE/SEXUAL ASSAULT

ISSUES OF CONCERN

Planning

The Council has begun a statewide planning process to identify areas of need and to develop specific objectives for the operation of the Council, its staff and funded programs. The initial product will primarily be an internal document to be used to effectively allocate the Council's limited administrative resources.

One of the objectives will be to develop a comprehensive statewide plan for services. This plan will establish minimum levels of domestic violence and sexual assault services by community and region; identify where services are needed; encourage development of service providers in areas of need; and obtain and provide funds for services. When the plan is completed, the Council will work with local communities to develop needed resources.

Rural Services

Many people who live in rural areas do not have access to domestic violence and sexual assault programs. There are also fewer other resources to serve victims of domestic violence and sexual assault in rural areas than in larger communities. Police protection may be limited or nonexistent, and there are few trained health and social service professionals. The plight of victims of rape in a rural area is increased because of the difficulty of conducting investigations. Battered women do not always have the refuge of family and friends because they fear for other people's safety or they feel shame in letting other people know of their problems. Children who are victims of sexual assault do not have the necessary resources to help them deal with the trauma of the assault, legal process and after effects.

A rural delivery model should be established. Council funded programs already provide outreach services to some communities, and the Council has established a rural shelter pilot project in Emmonak. However, the best and most cost effective methods of providing services and most appropriate agencies to deliver services have yet to be determined.

Child Sexual Assault

A Child Sexual Abuse Agreement was signed by Governor Sheffield, the Attorney General, and the Commissioners of Public Safety, Health and Social Services and Corrections in September, 1984. The purpose of this agreement is to "establish mutual cooperation between the signatories in their response to reported instances of child sexual abuse."

The primary goals of the agreement are:

1. to provide protection, treatment and continuing support for child sexual abuse victims and their family members;
2. to ensure that child sexual abuse cases are immediately and properly investigated and, if appropriate, effectively prosecuted;
3. to increase reporting of child sexual abuse cases; and
4. to provide treatment, when appropriate, to offenders.

The Council on Domestic Violence and Sexual Assault is strongly committed to a team approach in cases of child sexual assault. If professionals, including social workers and law enforcement officers, do not coordinate efforts, it is possible that a victim would be interviewed many times by different people. Also, without specific interviewing skills that are needed with children, interviewers may be uncomfortable or make the child uncomfortable. A beneficial side effect of a coordinated team approach is that it maximizes the use of limited professional resources. Although some training in child sexual assault has been conducted in the state, the focus of the training is rarely across disciplines, and it is often not targeted to all appropriate community people. Therefore, training is needed that brings diverse groups together and focuses on a team approach.

Council funded programs have provided technical assistance to school districts in providing sexual assault information to students and made presentations to students in classrooms. A few school systems offer child sexual assault information on a routine basis in the schools (Anchorage, Juneau, Sitka, Matanuska-Susitna Borough). A concerted effort must be made to implement child sexual assault curricula statewide and train teachers how to present information about child sexual assault, identify abused children, talk to a child who has disclosed abuse and how and to whom an abused child should be referred.

Criminal Justice System

Coordination between domestic violence and sexual assault programs and the Criminal Justice System needs to be ongoing. Police officers routinely work with domestic violence programs, and that effort should be maintained. Examples of additional criminal justice issues that need to be explored are:

- * coordination between the courts and domestic violence/sexual assault agencies;
- * arresting perpetrators even when victims are not willing to follow through with charges; and
- * incarceration and treatment of sex offenders
- * training police officers how to handle domestic violence and sexual assault situations.

Prevention/Education

Although many people recognize that domestic violence and sexual assault are major problems in Alaska, there continues to be a great deal of denial of these problems, particularly in communities that do not have formal

domestic violence/sexual assault programs. People and communities must be made aware of the problems and accept responsibility in addressing them.

It is also important to understand the underlying causes of domestic violence and sexual assault. For a long time, we have denied the extent of the problem or the seriousness of the consequences. Attitudes that encourage or work against solving the problem must be changed. People should understand that rape is not a crime of passion but of violence, and a man's home is not just his castle; it should be a safe haven for all members of the family. Children should be taught that it is their right to be safe and that violence is not an acceptable expression of anger.

The increased understanding of the extent of domestic violence and sexual assault problems, their consequences and the changes that need to be made in systems throughout Alaska will take a great deal of resources. These activities must be planned for and recognized as important by the State.

U.S. Task Force on Family Violence

In September of 1984, the U.S. Attorney General's Task Force on Family Violence released a report of findings and recommendations based upon testimony in six cities by nearly 300 participants, written testimony submitted and staff research. The report contains discussions and excellent recommendations for law enforcement agencies, prosecutors and judges in the areas of victim assistance, prevention and awareness, education and training, research, data collection and legislation.

Alaskan legislation and systems that respond to family violence are some of the best in the nation; however, the report contains excellent recommendations for things that still need to be accomplished in Alaska. Recommendations from the Task Force are included in this report as Appendix B.

Pay Equity

The Council is concerned about the need for pay equity in the programs that it funds. These programs pay lower wages than other agencies requiring similar expertise and having comparable duties. The majority of front line staff people in Council funded programs are paid \$17,000 - 21,000/year. Workers who receive these wages are required to work with rape and domestic violence victims in crises. This job, which requires skills in crisis intervention and counseling, is highly stressful and certainly deserves a higher wage. Recruitment and retainment of staff, which affects services to clients, is very difficult because of low wages. Both private and public sector employees can offer higher salaries, so personnel are lost to agencies that pay adequate salaries. Wages must be made comparable to the worth of services. Right now, in Alaska, cooks, secretaries and clerical workers have higher average salaries than these crisis workers. A comparison of workers in domestic violence programs with other social service workers, shows that Council funded programs pay on an average \$4,600 - 7,300 less per position than comparable agencies.

Legislative Issues

The Council has identified the following issues as important for future legislative exploration:

To re-establish the Council on Domestic Violence and Sexual Assault. The Council is due to sunset June 30, 1985 unless re-authorization is legislated.

To allow hearsay evidence in grand jury proceedings for child sexual assault. Disclosing abuse can be very painful, particularly in a court room setting. Child victims should be protected as much as possible during the criminal justice process.

To change the definition of domestic violence in the statutes to include parents and grandparents, not living with the perpetrators, so they are eligible to receive a temporary restraining order. Incidences of violence have occurred between parents and adult children in which parents are afraid for their safety yet, they have little legal protection if they do not live with the perpetrator.

To eliminate the spousal defense in sexual assault cases. Marital status should not determine whether or not a crime has been committed.

To designate that municipal police officers serve domestic violence petitions in areas of their jurisdiction. Currently, State Troopers serve all petitions unless designated by a court. Domestic violence petitions should be served as soon as possible by the police officers most accessible to a victim.

To encourage and train policy makers and professionals in a coordinated team approach to child sexual assault investigations. A team approach would limit the number of interviews a child must undergo, maximize resources and sensitize professionals to best work with victims.

To reinstate the Children's Code Task Force to investigate, revise and reform laws pertaining to children. Runaways and children guilty of crimes are often victims of domestic violence or sexual assault. Day care and pre-school provider laws and child sexual assault statutes need to be reviewed based upon the increased knowledge about the child sexual assault problem in Alaska.

To develop a legislative mandate to provide services and protection to child sexual assault victims of non-family members. Recent studies show that child sexual abuse is most often committed by a non-immediate family member or someone known to the child. Yet, there are no legislative provisions to support and treat children whose abuse was not a result of a family situation.

DOMESTIC VIOLENCE AND SEXUAL ASSAULT

LEGISLATION IN ALASKA

The State of Alaska has taken a leadership role in reducing the trauma and pain associated with domestic violence and sexual assault. The Legislature and Executive Branch have enacted innovative legislation and policies to address these problems.

Following is a summary of many of the laws enacted in Alaska that are related to domestic violence and sexual assault.

AS 18.66.010-18.66.900. DOMESTIC VIOLENCE/SEXUAL ASSAULT PROGRAMS was enacted to establish the Council on Domestic Violence and Sexual Assault in the Department of Public Safety to provide for planning and coordination of services to victims of domestic violence or sexual assault, their families and the perpetrators and to provide for crisis intervention and prevention programs. The Council and its enabling legislation were established through the efforts of many dedicated parties, particularly the Alaska Network on Domestic Violence and Sexual Assault, which is a professional organization of domestic violence/sexual assault program directors.

The Council's mandates are to:

- develop, implement, maintain and monitor domestic violence, sexual assault and crisis intervention and prevention programs including educational films and school curricula on the cause, prevention and treatment of domestic violence and sexual assault;
- coordinate domestic violence/sexual assault services among the Departments of Law, Education, Public Safety, Health and Social Services and other state and community agencies and provide technical assistance, as requested;
- develop and implement a standardized data collection system;
- conduct public hearings and studies on issues relating to violence and crisis intervention and prevention;
- receive and dispense state and federal money to qualified local community entities for domestic violence, sexual assault and crisis intervention and prevention programs;
- oversee and audit domestic violence, sexual assault and crisis intervention and prevention programs; and
- adopt regulations to carry out the purposes of the law.

AS 11.41.410. SEXUAL ASSAULT IN THE FIRST DEGREE. Sexual assault in the first degree is the most serious and can be committed in one of two ways: 1) by engaging in sexual penetration without consent of the victim (commonly referred to as rape); 2) by attempting to engage in sexual

penetration without consent of the victim and causing serious physical injury. First degree sexual assault is an unclassified felony.

AS 11.41.420. SEXUAL ASSAULT IN THE SECOND DEGREE is: 1) sexual contact without consent; or 2) sexual penetration by the defendant with a person he knows is mentally incompetent or is incapacitated. Second degree sexual assault is a class B felony.

AS 11.41.434-440. SEXUAL ABUSE OF A MINOR. There are four degrees of sexual abuse of a minor depending on the type of conduct prohibited. Sexual abuse of a minor in the first degree can be committed in one of two ways: 1) when a person who is 16 years of age or older engages in sexual penetration with someone under 13 years of age or induces or causes a person under 13 to engage in sexual penetration with another person; 2) when a person 18 years of age or older engages in sexual penetration with a son or daughter who is under 18 years of age or someone under 18 years of age who is entrusted to the offender's care by authority of law. Sexual abuse of a minor in the first degree is an unclassified felony.

Sexual abuse of a minor in the second degree is: 1) when a person who is 16 or older engages in sexual penetration with a person who is 13, 14, or 15 and who is at least 3 years younger than the offender; 2) sexual contact between a person 16 or older and a person under 13 or a person 16 or older who induces a person under 13 years of age to engage in sexual contact with another; 3) sexual contact between a person 18 or older and a son or daughter under 18 or a person who has been entrusted to the offender's care by authority of law; or 4) a person 16 or older aids, induces or causes a person under 16 to engage in prohibited sexual acts in sex exploitation media. Sexual abuse of a minor in the second degree is a Class B felony.

Sexual abuse of a minor in the third degree is: sexual contact between an offender 16 or older and a victim 13, 14, or 15 who is at least 3 years younger than the offender.

Sexual abuse of a minor in the fourth degree is: sexual penetration or contact between an offender under 16 and victim under 13 who is at least 3 years younger than the offender.

AS 11.41.445. GENERAL PROVISIONS. In a prosecution for a sexual offense it is an affirmative defense that, at the time of the alleged offense, the victim was the legal spouse of the defendant, unless: 1) the spouses were living apart; 2) the defendant caused physical injury to the victim.

AS 11.41.450. INCEST. A person commits incest if, being 18 or older, the person engages in sexual penetration with a person who is related.

AS 11.41.455. UNLAWFUL EXPLOITATION OF A MINOR. Exploitation includes using a child under 18 as the subject of pornographic material.

AS 11.41.460. INDECENT EXPOSURE. If the offender intentionally exposes the offender's genitals to another with reckless disregard for the effect that act has on others, it is considered indecent exposure.

AS 12.10.020(c). LIMITATIONS FOR PROSECUTION. Even if the general time limitation has expired, a prosecution under AS 11.41.410 - 11.41.460 for an offense committed against a person under 16 may be commenced one year after the crime is reported to a peace officer or the person reaches the age of 16, whichever occurs first.

AS 12.25.030. GROUNDS FOR ARREST BY PRIVATE PERSON OR PEACE OFFICER WITHOUT WARRANT. A peace officer without a warrant may arrest a person when the officer has reasonable cause for believing that the person has committed a crime under AS 11.41, 11.46.330, 11.61.120 against a member of the person's household or someone who previously lived in a spousal relationship with the person who committed the crime.

AS 12.30.040. RELEASE AFTER CONVICTION. A person may not be released on bail after conviction of an unclassified or Class A felony, pending an appeal or sentencing.

AS 12.45.045. EVIDENCE OF PAST SEXUAL CONDUCT. In trials of rape and assault with intent to commit rape, evidence of the alleged victims' previous sexual conduct is not admissible nor shall reference be made to it except when a defendant applies for an order of the court. The court shall conduct a hearing in camera to determine if value of evidence outweighs undue prejudice, confusion of the issues or invasion of the victim's privacy.

AS 12.45.047. VIDEOTAPING OF TESTIMONY BY YOUNG VICTIMS OF SEXUAL OFFENSES. Videotaping of testimony by victims 16 years or younger shall be permitted, upon application, by the prosecuting attorney and notice to defendant. The trial judge shall preside and the defendant shall be offered all rights of trial. The trial judge shall determine who else may be present besides the prosecuting attorney, the defendant and the defendant's attorney.

AS 12.45.048. EXCLUSION OF PUBLIC FROM TRIAL DURING TESTIMONY OF YOUNG VICTIM OF SEXUAL OFFENSE. Upon application by the State, the court shall grant an order to exclude the public from the testimony of an alleged victim of child sexual assault who is 16 years of age or younger.

AS 12.61.010-020 and AS 33.15 and 33.30. VICTIMS' RIGHTS. Delineates victims' rights regarding trials, pre-sentence reports, sentencing, cooperation with law enforcement, compensation, medical assistance, notification and comment upon prisoner parole, etc.

AS 12.62.035. ACCESS TO CERTAIN CRIME INFORMATION. An employer may request from the Department of Public Safety records of all convictions of contributing to the delinquency of a minor and any sex crimes of a person who holds or applies for a position in which the person has or would have supervisory or disciplinary power over a minor.

AS 18.65.510. DOMESTIC VIOLENCE TRAINING. Requires that each established police training program in the state shall provide training that acquaints police officers with: 1) laws and rules of criminal procedure relating to domestic violence; 2) techniques for handling domestic violence incidences to promote the safety of the victim and officer and reduce the likelihood of recurrence; 3) organizations in the state that offer aid or shelter to

victims; 4) injunctive relief orders; and 5) the notification to be given to victims under AS 18.65.520.

AS 18.65.520. NOTIFICATION TO VICTIMS. Requires police officers responding to a domestic violence offense to inform the victim of services and the victim's rights as listed in this statute. Services include shelter programs, temporary restraining orders, victim/witness programs.

AS 18.67.010. VIOLENT CRIMES COMPENSATION BOARD. Permits payment of compensation to victims of crime including personal injury or death. Among other requirements to receive compensation, the applicant must have cooperated with law enforcement to further prosecution. Sections disallowing compensation if the victim was a relative of the offender or living or maintaining a sexual relationship with the offender were repealed in 1983.

AS 18.68.010-030. SEXUAL ASSAULT EXAMINATION KITS, INVESTIGATION PROTOCOLS AND TRAINING. The Departments of Public Safety and Law shall develop and distribute uniform sexual assault examination kits; develop a manual of protocols governing the distribution and use of the examination kits and develop and implement training in the use of protocols and kits.

AS 22.15.100. FUNCTIONS AND POWERS OF DISTRICT JUDGE AND MAGISTRATE. Each district judge and magistrate has the power to issue a temporary restraining order (TRO) for emergency injunctive relief in cases involving domestic violence as provided in AS 25.35.020.

AS 25.20.090. FACTORS FOR CONSIDERATION IN AWARDING SHARED CHILD CUSTODY. A history of violence between parents is a factor to be used in determining whether to award shared custody of a child.

AS 25.35.010. INJUNCTIVE RELIEF IN CASES INVOLVING DOMESTIC VIOLENCE. A person who is subjected to domestic violence may petition for injunctive relief to restrain the infliction of further domestic violence. This order may include additional provisions that direct the respondent to leave the petitioner's home, pay child support, pay medical expenses of the respondent and engage in personal or family counseling. An order remains in effect for ninety days but may be extended by petition to the court.

AS 25.35.020. EMERGENCY INJUNCTIVE RELIEF. If it appears that there is a substantial likelihood of immediate danger from the respondent, an emergency injunctive relief order may be filed. An emergency injunctive relief order may be filed without notice to the respondent. The order is in effect not to exceed 20 days unless extended by the court for good cause.

AS 25.35.040. SERVICE OF PROCESS. Injunctive relief orders shall be promptly served and executed. If a state trooper is not available, the court may designate any other peace officer to serve and execute the process.

AS 25.35.050. NOTIFICATION TO LAW ENFORCEMENT AGENCIES. The court shall send a copy of the injunctive relief order to the appropriate law enforcement agency. Police officers shall use every reasonable means to enforce an order issued.

PROGRAM DATA

The data presented in this section is from July 1, 1983 to June 30, 1984. Programs that receive Council funds were required to submit quarterly statistical compilations based on individual client and service forms. Programs use three forms to record data: Client Intake form to describe domestic violence, sexual assault and crisis intervention clients; Services Provided form to record all services provided for or given to clients and Resource Contact/Services form to record services to persons not clients of the programs.

Some definitions may help you in interpreting the charts:

Advocacy - a program working on behalf of or with a client; directed support to another agency.

Client - a person who receives direct services from a program and is given a client identification number.

Client Adult - a person 18 years of age and over admitted into the program for treatment and/or intervention as a result of a domestic violence and/or sexual assault incident directed towards another person who is a relative, neighbor, friend, etc.

Client Services Provided - the numbers signify the number of contacts with clients for a certain service. Each time a service is provided of a specific type, it is recorded.

Continuing Client - a client who may have been to the program at any time in the past. The numbers of continuing clients may include a person counted more than once.

Counseling - providing information and personal support which may include assistance in clarifying options and determining future goals.

Minor Child - a person 17 or under who is admitted into the program for treatment and/or intervention as a result of a domestic violence and/or sexual assault incident directed towards another person who is a relative, neighbor, friend, etc.

New Client - a client who has not been to a specific program in the past.

Perpetrator - a person admitted into the program for treatment and/or intervention due to a domestic violence and/or sexual assault incident the individual directed towards another person.

Resource Contact Services - the numbers represent different services provided to people who have not been given client identification numbers.

Victim - person admitted into the program for treatment and/or intervention as a result of a domestic violence and/or sexual assault incident directed towards that individual.

The following charts describe programs' clients, the services provided to clients and services provided to individuals who are not formal clients of the programs.

Number of Client Nights in
SHELTERS AND SAFE HOMES
(and Shelter beds)
By Program
July 1983 - June 1984

PROGRAM	1st QTR	2nd QTR	3rd QTR	4th QTR	TOTAL
Abused Women's Aid in Crisis Anchorage (50 beds)	2440	3279	3462	2595	11776
Arctic Women In Crisis Barrow (6 beds)	278	353	277	295	1203
Tundra Women's Coalition Bethel (18 beds)	625	1126	1371	987	4109
Safe and Fearfree Environment Dillingham	4	21	13	7	45
Women In Crisis-Counseling and Assistance, Fairbanks (23 beds)	1218	1222	971	1385	4796
South Peninsula Women's Service Homer	16	27	46	1	90
Aiding Women From Abuse & Rape Emergencies, Juneau (25 beds)	1405	1219	1247	1605	5476
Women's Resource & Crisis Center Kenai/Soldotna	4	13	26	11	54
Women In Safe Homes Ketchikan (16 beds)	577	755	290	515	2137
Kodiak Women's Resource & Crisis Center, Kodiak (12 beds)	262	362	303	282	1209
Bering Sea Women's Group Nome (12 beds)	536	591	981	874	2982
Sitkan's Against Family Violence Sitka (10 beds)	299	252	34	486	1071
Advocates for Victims of Violence Valdez (10 beds)	82	54	11	411	558
Valley Women's Resource Center Wasilla (20 beds)	291	235	254	252	1032
TOTALS: (202 beds)	8037	9509	9286	9706	36538

Number of New Clients
by Program and Client Type
FY84

PROGRAM	VICTIMS *	MINOR CHILDREN	PERPETRATORS	CLIENT ADULTS	CRISIS INTERVENTION CLIENTS	TOTAL
<u>ANCHORAGE</u>						
AWAIC	333	273	161	7	0	774
AWRC	299	3	0	5	240	547
STAR	482	153	0	416	9	1060
<u>BARROW</u>						
AWIC	109	52	29	26	25	241
<u>BETHEL</u>						
TWC	134	67	29	9	56	295
<u>DILLINGHAM</u>						
SAFE	65	67	48	6	18	204
<u>FAIRBANKS</u>						
WICCA	491	147	43	47	26	754
<u>HOMER</u>						
SPWS	58	11	0	10	37	116
<u>JUNEAU</u>						
AWARE	299	116	3	31	57	506
JWRC	79	0	1	0	189	269
MEN	1	31	147	67	0	246
<u>KENAI/SOLDOTNA</u>						
WRCC	151	8	0	35	36	230
<u>KETCHIKAN</u>						
WISH	147	88	52	40	14	341
<u>KODIAK</u>						
KWRCC	125	22	127	6	3	283
<u>NOME</u>						
BSWG	92	87	77	13	0	269
<u>SITKA</u>						
SAFV	62	33	16	28	0	139
<u>VALDEZ</u>						
AVV	56	27	6	25	0	114
<u>WASILLA</u>						
VWRC	131	26	61	12	36	266
TOTAL	3114	1211	800	783	746	6654

* Includes domestic violence and sexual assault victims, adult incest survivors and child incest victims

Number of New Domestic Violence and Sexual Assault Clients
Served by Council Funded Programs
by Race and Age
FY 84

TOTAL NUMBER OF VICTIMS: 2811*

<u>AGE</u>	
0-17...	331
18-35...	1850
35-50...	374
50+.....	61
Unknown.	195

<u>RACE</u>	
Alaska Native.....	736
Asian.....	43
Black.....	87
Caucasian.....	1653
Other.....	84
Unknown.....	208

TOTAL NUMBER OF PERPETRATORS: 800

<u>AGE</u>	
0-17....	38
18-35....	464
35-50....	160
50+.....	19
Unknown..	119

<u>RACE</u>	
Alaska Native.....	222
Asian.....	6
Black.....	28
Caucasian.....	405
Other.....	25
Unknown.....	114

* Does not include Adult Incest Survivors or Child Incest Victims

Number of Continuing Clients*
by Program and Client Type
FY84

PROGRAM	VICTIMS**	MINOR CHILDREN	PERPETRATORS	ADULT CLIENTS	CRISIS INTERVENTION CLIENTS	TOTAL
<u>ANCHORAGE</u>						
AWAIC	90	110	568	7	0	775
AWRC	27	0	0	0	0	27
STAR	374	43	0	120	0	537
<u>BARROW</u>						
AWIC	242	80	64	82	145	613
<u>BETHEL</u>						
TWC	284	147	35	31	151	648
<u>DILLINGHAM</u>						
SAFE	80	41	38	1	8	168
<u>FAIRBANKS</u>						
WICCA	508	170	105	5	0	788
<u>HOMER</u>						
SPWS	150	11	0	12	32	205
<u>JUNEAU</u>						
AWARE	651	267	1	26	69	1014
JWRC	9	0	0	0	128	137
MEN	0	1	55	59	0	115
<u>KENAI/SOLDOTNA</u>						
WRCC	29	3	0	7	12	51
<u>KETCHIKAN</u>						
WISH	311	159	139	45	11	665
<u>KODIAK</u>						
KWRCC	68	5	57	4	0	134
<u>NOME</u>						
BSWG	119	48	58	21	0	246
<u>SITKA</u>						
SAFV	9	2	5	5	0	21
<u>VALDEZ</u>						
AVV	95	29	5	22	0	151
<u>WASILLA</u>						
VWRC	14	0	5	1	8	28
TOTAL	3060	1116	1135	448	564	6323

* An individual client may be counted more than one time

** Includes domestic violence and sexual assault victims, adult incest survivors and child incest victims

The following tables reflect the kinds of services offered by Council funded programs in FY 84 and the number of each kind of service by program. This information was taken from the Client Service forms and Resource Contact forms.

Client Services are to individuals who received formal intakes and were assigned client identification numbers.

Resource Contact Services are to individuals and/or agencies who were not given domestic violence/sexual assault identification numbers because they did not receive ongoing specialized services.

SERVICE STATISTICS
NUMBER OF SERVICES PROVIDED
FY84

ALL PROGRAMS

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	872	Group	9244
Transportation	3166	Crisis Counseling	3728
All Other Advocacy	7682	Counseling Other	21964
 LEGAL ASSISTANCE:		 FOLLOWUP	
Temporary Restraining Order	1326	Safety Checks	2279
Divorce/Dissolution	640	Other	3559
Court Services (includes accompaniment & representation)	2030		
Advocacy to Law Enforcement	1074		
All Other Legal Assistance	2474		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	13447	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	1725	Self	4175
Domestic Violence	4327	Court System	143
Incest	565	State Agency	117
Other Services and Assistance	14316	DV/SA Agency	111
		Law Enforcement	331
TRANSPORTATION	377	Medical	126
INDIVIDUAL COUNSELING	2442	All Other	1400
CRISIS COUNSELING	2274	Number to:	
GROUP COUNSELING	504	DV/SA Agency	681
		Mental Health Agency	532
		Dept. of H&SS	471
		All Other	7391

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

ABUSED WOMEN'S AID IN CRISIS (Anchorage)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	21	Group	4367
Transportation	97	Crisis Counseling	63
All Other Advocacy	285	Counseling Other	3295
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	65	Safety Checks	262
Divorce/Dissolution	21	Other	2193
Court Services (includes accompaniment & representation)	53		
Advocacy to Law Enforcement	30		
All Other Legal Assistance	117		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	3093	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	88	Self	244
Domestic Violence	2048	Court System	
Incest	2	State Agency	
Other Services and Assistance	1988	DV/SA Agency	5
		Law Enforcement	9
TRANSPORTATION	215	Medical	4
INDIVIDUAL COUNSELING	1007	All Other	38
CRISIS COUNSELING	1264	Number to:	
GROUP COUNSELING	12	DV/SA Agency	73
		Mental Health Agency	40
		Dept. of H&SS	40
		All Other	639

ALASKA WOMEN'S RESOURCE CENTER (Anchorage)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	12	Group	390
Transportation	9	Crisis Counseling	122
All Other Advocacy	180	Counseling Other	565
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	100	Safety Checks	16
Divorce/Dissolution	106	Other	
Court Services (includes accompaniment & representation)	33		
Advocacy to Law Enforcement	18		
All Other Legal Assistance	159		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	3312	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	44	Self	226
Domestic Violence	391	Court System	11
Incest	39	State Agency	6
Other Services and Assistance	3661	DV/SA Agency	11
		Law Enforcement	3
TRANSPORTATION	16	Medical	1
INDIVIDUAL COUNSELING	643	All Other	83
CRISIS COUNSELING	333	Number to:	
GROUP COUNSELING	172	DV/SA Agency	102
		Mental Health Agency	5
		Dept. of H&SS	5
		All Other	289

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

STANDING TOGETHER AGAINST RAPE (Anchorage)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	129	Group	243
Transportation	61	Crisis Counseling	638
All Other Advocacy	57	Counseling Other	1401
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order		Safety Checks	591
Divorce/Dissolution		Other	18
Court Services (includes accompaniment & representation)	18		16
Advocacy to Law Enforcement	123		
All Other Legal Assistance	96		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	428	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	411	Self	711
Domestic Violence	7	Court System	3
Incest	68	State Agency	21
Other Services and Assistance	526	DV/SA Agency	8
TRANSPORTATION	2	Law Enforcement	45
INDIVIDUAL COUNSELING	22	Medical	59
CRISIS COUNSELING	51	All Other	135
GROUP COUNSELING	10	Number to:	
		DV/SA Agency	87
		Mental Health Agency	214
		Dept. of H&SS	126
		All Other	1863

MEN'S SUPPORT NETWORK (Anchorage)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment		Group	
Transportation		Crisis Counseling	
All Other Advocacy		Counseling Other	
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order		Safety Checks	
Divorce/Dissolution		Other	
Court Services (includes accompaniment & representation)			
Advocacy to Law Enforcement			
All Other Legal Assistance			

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	227	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	17	Self	
Domestic Violence	53	Court System	
Incest		State Agency	
Other Services and Assistance	80	DV/SA Agency	
TRANSPORTATION	13	Law Enforcement	
INDIVIDUAL COUNSELING	58	Medical	
CRISIS COUNSELING	13	All Other	
GROUP COUNSELING	10	Number to:	
		DV/SA Agency	
		Mental Health Agency	
		Dept. of H&SS	
		All Other	

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

ARCTIC WOMEN IN CRISIS (Barrow)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	72	Group	85
Transportation	171	Crisis Counseling	202
All Other Advocacy	230	Counseling Other	809
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	86	Safety Checks	8
Divorce/Dissolution	23	Other	
Court Services (includes accompaniment & representation)	78		
Advocacy to Law Enforcement	55		
All Other Legal Assistance	34		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	208	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	35	Self	119
Domestic Violence	53	Court System	4
Incest		State Agency	6
Other Services and Assistance	142	DV/SA Agency	2
TRANSPORTATION	11	Law Enforcement	44
INDIVIDUAL COUNSELING	36	Medical	6
CRISIS COUNSELING	155	All Other	70
GROUP COUNSELING	18	Number to:	
		DV/SA Agency	12
		Mental Health Agency	13
		Dept. of H&SS	55
		All Other	251

TUNDRA WOMEN'S COALITION (Bethel)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	45	Group	683
Transportation	440	Crisis Counseling	167
All Other Advocacy	1867	Counseling Other	2235
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	72	Safety Checks	79
Divorce/Dissolution	17	Other	407
Court Services (includes accompaniment & representation)	228		
Advocacy to Law Enforcement	62		
All Other Legal Assistance	300		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	750	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	704	Self	70
Domestic Violence	923	Court System	13
Incest	179	State Agency	22
Other Services and Assistance	1279	DV/SA Agency	9
TRANSPORTATION	1	Law Enforcement	24
INDIVIDUAL COUNSELING	51	Medical	15
CRISIS COUNSELING	16	All Other	54
GROUP COUNSELING	111	Number to:	
		DV/SA Agency	6
		Mental Health Agency	13
		Dept. of H&SS	27
		All Other	38

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

SAFE AND FEAR FREE ENVIRONMENT (Dillingham)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	9	Group	13
Transportation	135	Crisis Counseling	156
All Other Advocacy	340	Counseling Other	285
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	57	Safety Checks	47
Divorce/Dissolution	4	Other	9
Court Services (includes accompaniment & representation)	241		
Advocacy to Law Enforcement	37		
All Other Legal Assistance	242		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	111	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	24	Self	16
Domestic Violence	62	Court System	5
Incest	9	State Agency	
Other Services and Assistance	95	DV/SA Agency	9
		Law Enforcement	37
TRANSPORTATION	1	Medical	6
INDIVIDUAL COUNSELING	19	All Other	11
CRISIS COUNSELING	9	Number to:	
GROUP COUNSELING	4	DV/SA Agency	49
		Mental Health Agency	18
		Dept. of H&SS	4
		All Other	76

WOMEN IN CRISIS-COUNSELING ASSISTANCE (Fairbanks)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	21	Group	1010
Transportation	42	Crisis Counseling	429
All Other Advocacy	161	Counseling Other	1739
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	256	Safety Checks	62
Divorce/Dissolution	135	Other	669
Court Services (includes accompaniment & representation)	219		
Advocacy to Law Enforcement	211		
All Other Legal Assistance	523		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	99	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	8	Self	
Domestic Violence	84	Court System	
Incest	1	State Agency	
Other Services and Assistance	194	DV/SA Agency	
		Law Enforcement	
TRANSPORTATION	3	Medical	
INDIVIDUAL COUNSELING	36	All Other	
CRISIS COUNSELING	17	Number to:	
GROUP COUNSELING	3	DV/SA Agency	
		Mental Health Agency	
		Dept. of H&SS	
		All Other	

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

SOUTH PENINSULA WOMEN'S SERVICES (Homer)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	7	Group	20
Transportation	298	Crisis Counseling	124
All Other Advocacy	199	Counseling Other	296
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	56	Safety Checks	10
Divorce/Dissolution	35	Other	184
Court Services (includes accompaniment & representation)	65		
Advocacy to Law Enforcement	28		
All Other Legal Assistance	58		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	151	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	22	Self	31
Domestic Violence	28	Court System	6
Incest	16	State Agency	5
Other Services and Assistance	273	DV/SA Agency	5
		Law Enforcement	9
TRANSPORTATION	3	Medical	4
INDIVIDUAL COUNSELING	5	All Other	40
CRISIS COUNSELING	8	Number to:	
GROUP COUNSELING	8	DV/SA Agency	19
		Mental Health Agency	20
		Dept. of H&SS	11
		All Other	97

MEN, INC. (Juneau)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment		Group	826
Transportation		Crisis Counseling	26
All Other Advocacy		Counseling Other	692
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order		Safety Checks	9
Divorce/Dissolution		Other	
Court Services (includes accompaniment & representation)			
Advocacy to Law Enforcement			
All Other Legal Assistance			

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	113	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	2	Self	35
Domestic Violence	11	Court System	47
Incest		State Agency	2
Other Services and Assistance	7	DV/SA Agency	6
		Law Enforcement	1
TRANSPORTATION		Medical	
INDIVIDUAL COUNSELING		All Other	46
CRISIS COUNSELING	6	Number to:	
GROUP COUNSELING		DV/SA Agency	1
		Mental Health Agency	4
		Dept. of H&SS	
		All Other	10

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

AIDING WOMEN FROM ABUSE AND RAPE EMERGENCIES (Juneau)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	78	Group	1187
Transportation	430	Crisis Counseling	554
All Other Advocacy	1967	Counseling Other	5221
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	292	Safety Checks	23
Divorce/Dissolution	131	Other	227
Court Services (includes accompaniment & representation)	655		
Advocacy to Law Enforcement	195		
All Other Legal Assistance	478		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	418	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	5	Self	24
Domestic Violence	25	Court System	1
Incest	50	State Agency	
Other Services and Assistance	545	DV/SA Agency	6
		Law Enforcement	3
TRANSPORTATION	3	Medical	3
INDIVIDUAL COUNSELING	9	All Other	5
CRISIS COUNSELING	14	Number to:	
GROUP COUNSELING	5	DV/SA Agency	
		Mental Health Agency	
		Dept. of H&SS	
		All Other	

JUNEAU WOMEN'S RESOURCE CENTER

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	3	Group	34
Transportation	5	Crisis Counseling	232
All Other Advocacy	389	Counseling Other	533
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order		Safety Checks	1
Divorce/Dissolution	11	Other	
Court Services (includes accompaniment & representation)	1		
Advocacy to Law Enforcement			
All Other Legal Assistance	23		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	1495	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	22	Self	110
Domestic Violence	53	Court System	
Incest	9	State Agency	4
Other Services and Assistance	1031	DV/SA Agency	14
		Law Enforcement	2
TRANSPORTATION	25	Medical	2
INDIVIDUAL COUNSELING	201	All Other	33
CRISIS COUNSELING	47	Number to:	
GROUP COUNSELING	8	DV/SA Agency	14
		Mental Health Agency	23
		Dept. of H&SS	10
		All Other	246

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

KENAI/SOLDOTNA WOMEN'S RESOURCE & CRISIS CENTER

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	18	Group	20
Transportation	145	Crisis Counseling	173
All Other Advocacy	243	Counseling Other	405
LEGAL ASSISTANCE:		FOLLOWUP	109
Temporary Restraining Order	59	Safety Checks	19
Divorce/Dissolution	42	Other	
Court Services (includes accompaniment & representation)	53		
Advocacy to Law Enforcement	52		
All Other Legal Assistance	59		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION INFORMATION, SERVICES & ASSISTANCE:	329	REFERRALS:	
Sexual Assault	11	Number from:	
Domestic Violence	111	Self	1
Incest	8	Court System	
Other Services and Assistance	576	State Agency	
		DV/SA Agency	2
TRANSPORTATION	24	Law Enforcement	2
INDIVIDUAL COUNSELING	58	Medical	1
CRISIS COUNSELING	95	All Other	1
GROUP COUNSELING	1	Number to:	
		DV/SA Agency	
		Mental Health Agency	6
		Dept. of H&SS	
		All Other	11

WOMEN IN SAFE HOMES (Ketchikan)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	112	Group	140
Transportation	704	Crisis Counseling	250
All Other Advocacy	953	Counseling Other	549
LEGAL ASSISTANCE:		FOLLOWUP	235
Temporary Restraining Order	26	Safety Checks	32
Divorce/Dissolution	12	Other	19
Court Services (includes accompaniment & representation)	132		
Advocacy to Law Enforcement	87		
All Other Legal Assistance	91		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION INFORMATION, SERVICES & ASSISTANCE:	99	REFERRALS:	
Sexual Assault	24	Number from:	
Domestic Violence	32	Self	179
Incest	8	Court System	19
Other Services and Assistance	79	State Agency	35
		DV/SA Agency	
TRANSPORTATION		Law Enforcement	12
INDIVIDUAL COUNSELING	31	Medical	3
CRISIS COUNSELING	72	All Other	102
GROUP COUNSELING	62	Number to:	
		DV/SA Agency	201
		Mental Health Agency	11
		Dept. of H&SS	40
		All Other	300

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

KODIAK WOMEN'S RESOURCE & CRISIS CENTER

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	304	Group	
Transportation	35	Crisis Counseling	203
All Other Advocacy	104	Counseling Other	1396
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	120	Safety Checks	1
Divorce/Dissolution	25	Other	13
Court Services (includes accompaniment & representation)	113		
Advocacy to Law Enforcement	69		
All Other Legal Assistance	139		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	629	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	47	Self	2233
Domestic Violence	47	Court System	11
Incest	114	State Agency	2
Other Services and Assistance	749	DV/SA Agency	2
		Law Enforcement	78
TRANSPORTATION	5	Medical	10
INDIVIDUAL COUNSELING	52	All Other	713
CRISIS COUNSELING	40	Number to:	
GROUP COUNSELING		DV/SA Agency	23
		Mental Health Agency	52
		Dept. of H&SS	48
		All Other	3312

BERING SEA WOMEN'S GROUP (Nome)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	14	Group	189
Transportation	38	Crisis Counseling	64
All Other Advocacy	24	Counseling Other	544
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	17	Safety Checks	69
Divorce/Dissolution	10	Other	
Court Services (includes accompaniment & representation)	29		
Advocacy to Law Enforcement	25		
All Other Legal Assistance	28		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION		REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	2	Self	31
Domestic Violence	4	Court System	17
Incest	3	State Agency	10
Other Services and Assistance		DV/SA Agency	13
		Law Enforcement	23
TRANSPORTATION	3	Medical	5
INDIVIDUAL COUNSELING	2	All Other	16
CRISIS COUNSELING	7	Number to:	
GROUP COUNSELING	18	DV/SA Agency	44
		Mental Health Agency	22
		Dept. of H&SS	27
		All Other	34

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

SITKAN'S AGAINST FAMILY VIOLENCE

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment		Group	11
Transportation	36	Crisis Counseling	63
All Other Advocacy	30	Counseling Other	1015
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	43	Safety Checks	10
Divorce/Dissolution	13	Other	6
Court Services (includes accompaniment & representation)	35		
Advocacy to Law Enforcement	4		
All Other Legal Assistance	9		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION		REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	8	Self	17
Domestic Violence	22	Court System	1
Incest	4	State Agency	3
Other Services and Assistance	99	DV/SA Agency	17
		Law Enforcement	7
TRANSPORTATION		Medical	2
INDIVIDUAL COUNSELING	12	All Other	20
CRISIS COUNSELING	13	Number to:	
GROUP COUNSELING	1	DV/SA Agency	31
		Mental Health Agency	17
		Dept. of H&SS	18
		All Other	91

ADVOCATES FOR VICTIMS OF VIOLENCE (Valdez)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	14	Group	
Transportation	107	Crisis Counseling	134
All Other Advocacy	229	Counseling Other	733
LEGAL ASSISTANCE:		FOLLOWUP	
Temporary Restraining Order	8	Safety Checks	110
Divorce/Dissolution	4	Other	
Court Services (includes accompaniment & representation)	55		
Advocacy to Law Enforcement	59		
All Other Legal Assistance	21		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION		REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	86	Self	15
Domestic Violence	61	Court System	4
Incest	21	State Agency	1
Other Services and Assistance	276	DV/SA Agency	2
		Law Enforcement	26
TRANSPORTATION		Medical	4
INDIVIDUAL COUNSELING	73	All Other	33
CRISIS COUNSELING	13	Number to:	
GROUP COUNSELING		DV/SA Agency	12
		Mental Health Agency	50
		Dept. of H&SS	36
		All Other	134

SERVICE STATISTICS BY PROGRAM
NUMBER OF SERVICES PROVIDED
FY84

VALLEY WOMEN'S RESOURCE CENTER (Wasilla)

CLIENT SERVICES PROVIDED

ADVOCACY:		COUNSELING:	
Medical Accompaniment	13	Group	26
Transportation	413	Crisis Counseling	128
All Other Advocacy	481	Counseling Other	251
LEGAL ASSISTANCE:		FOLLOWUP	32
Temporary Restraining Order	69	Safety Checks	
Divorce/Dissolution	51	Other	
Court Services (includes accompaniment & representation)	22		
Advocacy to Law Enforcement	19		
All Other Legal Assistance	97		

RESOURCE CONTACT SERVICES - NUMBER OF SERVICES:

AGENCY & COMMUNITY INFORMATION	2080	REFERRALS:	
INFORMATION, SERVICES & ASSISTANCE:		Number from:	
Sexual Assault	167	Self	113
Domestic Violence	316	Court System	1
Incest	37	State Agency	
Other Services and Assistance	2716	DV/SA Agency	
		Law Enforcement	6
TRANSPORTATION	55	Medical	
INDIVIDUAL COUNSELING	129	All Other	
CRISIS COUNSELING	108	Number to:	
GROUP COUNSELING	79	DV/SA Agency	7
		Mental Health Agency	24
		Dept. of H&SS	24
		All Other	

APPENDIX B

Recommendations from the U.S. Attorney General's Task Force on Family Violence

RECOMMENDATIONS FOR THE JUSTICE SYSTEM

1. Family violence should be recognized and responded to as a criminal activity.
2. Law enforcement officials, prosecutors, and judges should develop a coordinated response to family violence.
3. Communities should develop a multi-disciplinary team to investigate, process and treat all incidents of family violence, especially cases of physical and sexual abuse of children.

RECOMMENDATIONS FOR LAW ENFORCEMENT

1. All law enforcement agencies should publish operational procedures that establish family violence as a priority response and require officers to file written reports on all incidents. In addition, the operational procedures should require officers to perform a variety of activities to assist the victim.
2. Consistent with state law, the chief executive of every law enforcement agency should establish arrest as the preferred response in cases of family violence.
3. Law enforcement officials should maintain a current file of all protection orders valid in their jurisdiction.
4. Law enforcement officers should respond without delay to calls involving violations of protection orders.
5. Forms for obtaining protection orders should be available at all police stations and sheriffs' offices.
6. When responding to disturbance calls, law enforcement officers should document violations of pre-trial release conditions. The report should verify the facts and circumstances necessary for the prosecutor to request revocation of the release.

RECOMMENDATIONS FOR PROSECUTORS

1. Prosecutors should organize special units to process family violence cases and wherever possible should use vertical prosecution.
 - * The units should work closely with victim assistance providers.
 - * The units should review all law enforcement reports involving incidents of family violence whenever possible.
2. The victim should not be required to sign a formal complaint against the abuser before the prosecutors files charges, unless mandated by state law.
3. Whenever possible, prosecutors should not require family violence victims to testify at the preliminary hearing.
4. Prosecutors should adopt special policies and procedures for child victims. These should include:
 - * Presenting hearsay evidence at preliminary hearings so the child is not required to testify in person;

- * Presenting, with consent of counsel, the child's trial testimony on videotape;
 - * Use of anatomically correct dolls and drawings to describe abuse; and
 - * Limiting continuances to an absolute minimum.
5. If the defendant does not remain in custody and when it is consistent with the needs of the victim, the prosecutor should request the judge to issue an order restricting the defendant's access to the victim as a condition of setting bail or releasing the assailant on his own recognizance. If the condition is violated, swift and sure enforcement of the order and revocation of release are required.

RECOMMENDATIONS FOR JUDGES

1. A wide range of dispositional alternatives should be considered in cases of family violence. In all cases, prior to sentencing, judges should carefully review and consider the consequences of the crime on the victims.
2. Judges should treat incest and molestation as serious criminal offenses.
3. Judges should adopt special court rules and procedures for child victims. These should include:
 - * The use of hearsay evidence at preliminary hearings;
 - * Appointment of a special volunteer advocate for children, when appropriate;
 - * A presumption that children are competent to testify;
 - * Allowing the child's trial testimony to be presented on videotape with agreement of counsel;
 - * Flexible courtroom settings and procedures; and
 - * Carefully managed press coverage.
4. Protection orders should be available on an emergency basis in family violence cases.
5. Judges should establish guidelines for expeditious handling of family violence cases.
6. Judges should admit hearsay statements of family violence victims at the preliminary hearing.
7. Expert witnesses should be allowed to testify in family violence cases to familiarize the judge and jury with the dynamics of violence within the family.
8. In granting bail or releasing the assailant on his own recognizance, the judge should impose conditions that restrict the defendant's access to the victims and strictly enforce the order.

RECOMMENDATIONS FOR VICTIM ASSISTANCE

1. Communities should develop and provide a variety of services for family members that include:
 - * Family life centers
 - * Batterers programs
 - * Drop-in crisis centers
 - * Crisis nurseries
 - * Respite day-care centers
 - * In-home services
 - * Shelters
 - * Safe home networks

2. Shelter policies and practices should accommodate the diverse backgrounds of the residents.
3. The Department of Housing and Urban Development should adopt policies that:
 - * Place victims of family violence on priority listings for public housing and section 8 certificates;
 - * Consider only those assets to which the victims has access; and
 - * Require local Public Housing Authorities (PHAs) to permit transfers of residents who are victims of family violence, when safety is an issue.
4. State-level victims compensations programs should include, where possible, family violence victims as beneficiaries.
5. Because of the criminal nature of family violence, the federal government should establish a National Family Violence Resource Center within the Department of Justice.
6. States should establish Coordinating Councils to assess the needs of family violence victims and to coordinate the use of federal and state funds for family violence victims assistance programs.
7. Local governments and community service groups should assess the needs of family violence victims and cooperate in the development of victims assistance services.
8. Volunteers and the private sector should play a key role in meeting the needs of the victims of family violence.
9. The federal government should provide financial incentives and encouragement to the states to train criminal justice personnel, to conduct a family violence prevention and awareness campaign, and to maintain temporary residential facilities for victims of family violence.
10. States should use creative funding approaches for financing programs that support victims of family violence.

RECOMMENDATIONS FOR PREVENTION AND AWARENESS

1. The federal government should, in conjunction with the private sector, develop a national family violence prevention and awareness campaign.
2. As victims assistance resources become available, states, in conjunctions with private organizations, should sponsor 24-hour toll-free hotlines for victims of family violence and publicize it as part of a public information campaign.
3. Hospitals, health facilities, and pediatricians should offer instruction and information about family violence and should work with self-help groups to include prevention information.
4. Schools should ensure that all teachers are familiar with family violence prevention and that a special curriculum is part of every child's school experience.
5. The media should publicize local family violence treatment and service programs and provide substantive stories, articles, and programming, educating the public about the problem.

RECOMMENDATIONS FOR EDUCATION AND TRAINING

1. The curriculum of all relevant professional schools should include courses that offer instruction on the causes, consequences, and prevention of family violence and the appropriate methods of intervention. Special

curricula should be developed especially for doctors, nurses, lawyers, social workers, teachers, ministers and psychologists.

2. Federal, state, and local government agencies should train relevant personnel to diagnose and appropriately intervene in family violence cases.

3. National professional organizations and community service groups should educate their members on the nature and extent of family violence, appropriate methods of intervention, and the importance of public awareness and prevention efforts.

4. Schools and hospitals should train their staffs to recognize the early warning signs of family violence.

RECOMMENDATIONS FOR DATA COLLECTION AND REPORTING

1. The Uniform Crime Reports of the Federal Bureau of Investigation should be revised to collect and publish data that:

* Indicate the age of the victims and the relationship of the victims to the offender for crimes of aggravated assault, simple assault, rape, sex offenses (except prostitution), and offenses against the family and children; and

* Record incidents of family violence crimes, regardless of whether an arrest is made.

2. The National Crime Survey efforts to more accurately measure the extent of family violence in American, especially the physical and sexual abuse of children and abuse of the elderly, should be continued and supported.

3. Federal statutes and regulations for alcohol and drug abuse treatment programs should not conflict with state laws that require reporting of all instances of child abuse, neglect, and molestation.

4. Professionals currently required to report child abuse should be required to report elder abuse.

RECOMMENDATIONS FOR RESEARCH

1. All federally-funded research on family violence should be coordinated with the Department of Justice.

2. National research efforts should be directed in several areas.

RECOMMENDATIONS FOR STATE LEGISLATIVE ACTION

1. States should enact laws to extend the statute of limitations in criminal cases of child sexual assault.

2. States should enact laws to permit law enforcement officers to make warrantless arrests for misdemeanor offenses involving family violence when the officer has probable cause to believe a crime has occurred and the safety of the family is in jeopardy.

3. States should enact legislation making the violation of a protection order issued in a family violence case a criminal offense.

4. States should enact legislations that permits overnight incarceration of persons arrested for incidents of family violence in appropriate cases.

5. States should enact legislation to enable businesses and organizations to have access to sexual assault, child molestation or pornography arrest or conviction records of job applicants whose work will bring them in regular contact with children.

6. States should enact laws to require professionals currently required to report child abuse, to report elder abuse.

RECOMMENDATIONS FOR FEDERAL EXECUTIVE AND LEGISLATIVE ACTION

1. Federal regulations should require criminal history backgrounds on all volunteers or employees working for agencies receiving federal funding and providing care, training, supervision, entertainment or otherwise dealing with children.

2. To recognize the importance of the family and the values it sustains and to continue to relieve the financial pressures on the family, the federal income tax deduction for dependents should be increased.

3. Confidentiality statutes and regulations for federal alcohol and drug abuse treatment programs should be amended to require compliance with state laws on mandatory reporting of child abuse, neglect and molestation.

4. The federal government should provide financial incentives and encouragement to the states to train criminal justice personnel, to conduct a family violence prevention and awareness campaign, and to maintain temporary residential facilities for victims of family violence.

RECOMMENDATIONS FOR THE MILITARY

1. Military officials should be encouraged to continue their responsiveness to ending violence and abuse within military families and should continue to work cooperatively with state and local governments in addressing the problem. Specifically, military offices should:

- * Make the issue of family violence a command priority;
- * Coordinate their activities with and make use of local service providers;
- * Provide adequate training to all personnel involved in family violence issues; and
- * Share information and resources regarding family violence cases with state and local officials.

RECOMMENDATION FOR GRANDPARENTS' RIGHTS

1. In the event of family dissolution or dysfunction, grandparents or other members of the extended family should be considered as possible guardians for the children.

RECOMMENDATION ON VIOLENCE IN THE MEDIA

1. The Task Force places major responsibility for reducing and controlling the amount of violence shown on television on the networks, their affiliates, and cable stations.

2. The motion picture industry should reevaluate its rating standards to make the ratings more specific and informative.

RECOMMENDATIONS ON PORNOGRAPHY

1. The Task Force endorses the creation of the National Commission on Pornography.