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EVALUATION OF THE

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JUVENILE DELINQUENCY

REDUCTION FUND PROGRAMS

for the

ARIZONA SUPREME COURT

FINAL REPORT

JUNE 1986

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EXECUTIVE SUMMARY

This report presents the results of the first biennial evaluation of the Juvenile Delinquency Reduction Fund Programs mandated by A.R.S. 8-230(E). The evaluation included the following three components: (1) Determination of how the programs are perceived in the community, (2) Determination of how the programs are being implemented in each county, and (3) Analysis of the database of program participants to determine whether program participation reduces the number of repetitive juvenile offenders.

Juvenile probation officers, school principals, law enforcement agencies and parents of juveniles who are or have been in the program were surveyed. All groups were asked if they think it is appropriate for first and second time juvenile offenders to receive consequences for their behavior. Over 83 percent of the respondents indicated that juveniles should always be assigned consequences. Sixteen percent responded that juveniles should sometimes be assigned consequences and less than one percent replied never.

Over 85 percent of the parents responded that the program consequences were appropriate and that they perceive the consequences will help to prevent further delinquent behavior by their child.

In 1985, 10,941 juveniles were adjusted state-wide through the PIC-ACT program; two-thirds were male and one-third were females. The racial/ethnic background of the juveniles in the program were about 70% White, 20% Hispanic, 5% Black, and 5% American Indian.

A total of 14,343 offenses were adjusted with 12,614 consequences during calendar year 1985. About half of the offenses were misdemeanors and about one-quarter were felonies. The remainder were for status offenses, violations of ordinances and similar offenses. State-wide the most frequent offense of juveniles in the program was Shoplifting.

The rate of repeat for first-time offenders who entered the program in 1985 and returned on a second offense before the end of the year varied from 7.5% in one county to 44.4% in another. Several factors, including the short time since implementation of the program, may affect the reliability of the rate.

Overall, the PIC-ACT program provides a lever for the court to insure that juveniles participate in programs which should reduce the possibility of a second offense. While it is unrealistic to expect that this program or any other program will eliminate juvenile delinquency, the PIC-ACT program seems to have the potential to reduce the number of repetitive juvenile offenders.

INTRODUCTION

The purpose of this study is to evaluate the Juvenile Delinquency Reduction Fund Programs mandated by A.R.S. 8-230(E) which states:

"The supreme court shall contract for a biennial evaluation to determine if the provisions of this article reduce the number of repetitive juvenile offenders."

The provisions of the article provide for the adjustment of delinquency complaints without filing a petition if the juvenile acknowledges responsibility for the delinquent act. Before adjusting the complaint, however, the juvenile probation officer must require the juvenile to comply with one or more of the following conditions:

- 1. Participation in unpaid community service work.
- 2. Participation in a counseling program approved by the court, which is designed to strengthen family relationships and to prevent repetitive juvenile delinquency.
- 3. Participation in an education program approved by the court, which has as its goal the prevention of further delinquent behavior.
- 4. Participation in an education program approved by the court, which is designed to deal with ancillary problems experienced by the juvenile such as alcohol or drug abuse.
- 5. Participation in a non-residential program of rehabilitation or supervision offered by the court, or offered by a community youth serving agency and approved by the court.
- 6. Payment of restitution to the victim of the delinquent act.

Funds to support the development of programs to be used as consequences in implementing this legislation were appropriated by the Arizona Legislature beginning in FY 1984-85. The Arizona Supreme Court distributes these funds to the various counties through the juvenile courts. The program has come to be known as the PIC-ACT Program (Progressively Increasing Consequences Act) and that designation is used in this report. This evaluation included the following three components:

- 1. Determination of how the programs are perceived in the community.
- 2. Determination of how the programs are being implemented in each county.
- 3. Analysis of the database of program participants to determine whether program participation reduces the number of repetitive juvenile offenders.

This Final Report includes results of the evaluation for each of the three components. The first section of the Report explains the Study Methodology. The second section presents analysis of data collected on perceptions of the program and the third section presents a summary of the implementation of the program in the counties. The fourth section is the analysis of the program database and the final section includes a summary and recommendations.

STUDY METHODOLOGY

Phase I - Documentation of the implementation of PIC-ACT programs in each county.

Interviews were conducted in each of the fifteen counties to obtain information about how the programs for adjusting delinquency complaints have been implemented. Interviews were conducted with the following persons:

- 1. Chief juvenile probation officer
- 2. Chief juvenile judge
- 3. County attorney or deputy with juvenile responsibilities
- 4. Representative of county sheriff's office
- 5. One or more representatives of local police departments

Based on the data from these interviews, profiles of the programs for each county were developed and are presented in this Report.

Phase II - Evaluation of the perceptions of the six conditions of adjustment throughout the state.

Questionnaires were developed and mailed to selected samples of targeted groups state-wide to determine perceptions of the effectiveness of the six conditions in reducing the number of repetitive juvenile offenders. The selected target groups were: juvenile probation officers, school principals, police departments, sheriff departments, and parents of juveniles who have been in the program.

Phase III - Analysis of the database concerning participants of the program who had delinquency complaints adjusted through PIC-ACT programs.

The Administrative Office of the Arizona Supreme Court has coordinated the development and implementation of a computerized database that includes all juveniles who have had delinquency complaints adjusted in all counties except Maricopa and Pima. Maricopa and Pima counties have their data on these juveniles on individual mainframe computer systems. Data from these three sources was analyzed to determine the number of juveniles who have been adjusted, the types of consequences imposed and, to the extent possible, the number of juveniles who were repetitive offenders. The analysis was conducted using 1985 calendar year data, which was the first full year of data since implementation of the program. This time period was limited for assessing the full impact of the program in reducing the number of repetitive offenders. The second year data (calendar year 1986) will provide more extensive and conclusive data concerning the longterm impact of the program. Research studies on recidivism usually set 18 months as a minimum time in which no further crime has been committed as the standard for whether a client has become a repeat offender.

The evaluation was further limited in that no comparable data on repetitive rates for first and second offenders existed on a state-wide basis in Arizona prior to the implementation of the program. This lack of benchmark data precluded a direct comparison of recidivism rates before and after implementation of the program to determine the program's effectiveness in reducing the number of repetitive offenders. Since the program was implemented state-wide, there were no groups of comparable juveniles available who had not received PIC-ACT type consequences for first and second offenses that could be used for comparison.

The lack of comparative data sources along with the relative short period of implementation has required the evaluation to focus on formative evaluation (the degree of program implementation) and on attempting to develop benchmark repetitive rates for the first and second offenders who received PIC-ACT consequences. The second biennial evaluation to be conducted in two years will have a more extensive database available that will provide a more accurate source for computing recidivism rates. This time period will allow for using an eighteen month period for computing the recidivism rates.

PERCEPTIONS OF THE SIX CONDITIONS OF ADJUSTMENT

A major objective of this Evaluation was to determine the perceptions of those people who work with and are affected directly by the program. Specifically, they were surveyed to determine if they perceive that the program is successful in contributing to a reduction in the number of repetitive juvenile offenders. The targeted groups surveyed were:

- 1. Juvenile probation officers
- 2. School principals
- 3. Law enforcement agencies (police and sheriff)
- 4. Parents of juveniles who are or have been in the program

Table 1 presents the number of survey questionnaires sent by group and the number and percent of response.

Table 1

Response Rate by Targeted Group

	Number in	Number	Percent of	
Target Group	Sample	Returned	Response	
Juvenile Probation Officers	286	197	68.8%	
Law Enforcement Agencies	86	57	66.3%	
School Principals	301	216	71.2%	
Parents	1803	496	27.5%	
Total	==== 2476	=== 966	===== 39.0%	

Some of the questions were the same for all groups and others were specific to each targeted population. The questionnaires for the sheriffs' departments and the police departments were the same. All groups were asked if they think it is appropriate for first and second time juvenile offenders who commit crimes to receive consequences for their behavior. The results for this question are presented in Table 2. Over 83 percent of the respondents indicated that juveniles should always be assigned consequences. Sixteen percent responded that juveniles should sometimes be assigned consequences and less than one percent replied never.

Table 2

Respondent	Alw	ays	Some	times	Nev	ver	Tota	a 1
Group	N	-1- 8	N	8	N	ક	N	8
Parents	411	82.9	84	16.9	1	0.2	496	100
Law Enforcement Agencies	47	82.5	10	17.5	0	0.0	57	100
School Principals	194	90.2	21	9.8	0	0.0	215	100
Juvenile Probation Officers	153	78.9	40	20.6	1	0.5	194	100
Total	806	83.7	155	16.1	2	0.2	963	100

Appropriateness of Consequences by Respondent Group

Analysis of Parent Responses

The remainder of the questions on the parent questionnaire were different than for the other targeted groups. This section summarizes the results of the remainder of the parents' responses.

Table 3 presents the types of consequences in which the responding parents indicated their child had participated. The largest reported participation was in community service work (77.2 percent). It should be noted that the total is greater than 100 percent as some parents reported that their child was involved in more than one consequence. This is a valid response as many juveniles have been assigned multiple consequences by the juvenile probation officers.

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Table 3

and the second		
Number	· · · · · · · · · · · · · · · · · · ·	Percent
383		77.2
76		15.3
61		12.3
57		11.5
24		4.8
22		4.4
623		125.5
	383 76 61 57 24 22 ===	383 76 61 57 24 22 ===

Types of Juvenile Consequences as Reported by Parents

Note: Percentages are computed based on 496 responses

The parents were asked three questions concerning their opinion as to whether the program experience(s) were appropriate and if they will help their child avoid illegal activities in the future. The responses to these questions are summarized in Table 4.

Table 4

Summary of Responses by Parents Concerning Consequences

	Y	es		No	No Resp	
Question	Ν	R	Ν	æ	N	ર્ક
o you feel the program(s) your child participated in helped him/her to understand the						
responsibility for the consequences of his/her act?	437	88.1	51	10.3	8	1.6
Was the penalty or consequence your child received appropriate for the crime committed?	425	85.7	62	12.5	9	1.8
o you think the consequence your child received will help him/her avoid further involvement in illegal activities?		87.1	50	10.1	14	2.8

Over 85 percent of the parents responded that the program consequences were appropriate and that they believe the consequences will help to prevent further delinquent behavior by their child.

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Analysis of Program Effectiveness by Groups Other Than Parents

All groups but the parents were asked to rate the effectiveness of the six types of consequences in reducing the number of repetitive juvenile offenders. The results of the ratings are presented in Table 5.

Table 5

Percent of Probation Officers, Law Enforcement Agencies and School Principals Rating the Consequences Effective or Very Effective

	Percent of Respondents							
Consequence	Juvenile Probation Officers	Law Enforcement Agencies	School Principals					
Community Service Work	81.6	86.0	71.3					
Restitution	76.6	82.5	76.4					
Counseling	76.5	70.2	63.9					
Prevention Education	55.6	61.4	57.4					
Substance Abuse Counseling	56.2	54.4	64.8					
Non-residential Treatment	44.4	33.4	43.1					

Over one-half of the respondents rated five of the six consequences as effective or very effective in reducing the number of repetitive juvenile offenders. Non-residential treatment was the lowest rated consequence.

The results of the ratings were used to rank the consequences by group and then to compute a combined group ranking of the consequences. The results of each group and the combined ranking are presented in Table 6.

Table 6

	Ranking by Group								
Consequence	Combined Groups	Juvenile Probation Officers	Law Enforcement Agencies	School Principals					
Community Service Work	1	1	1	2					
Restitution	2	2	2	1					
Counseling	3	3	3	4					
Prevention Education	4.5	4	4	5					
Substance Abuse Counseling	4.5	5	5	3					
Non-residential Treatment	6	6	6	6					

Ranking of the Effectiveness of the Six Program Consequences by Probation Officers, Law Enforcement Agencies and School Principals

The juvenile probation officers and the law enforcement agencies rankings are identical with community service work and restitution as the highest ranked consequences. Counseling programs were ranked third by these two groups. The ranking by the school principals was slightly different in that they ranked substance abuse counseling more effective than the other two groups.

Summary of Perceptions Concerning the Effectiveness of the Six Consequences

The survey of various groups associated with the program provides useful information concerning the potential success of the program. The parents of juveniles in the program, school principals, law enforcement agencies and juvenile probation officers all agree that consequences for first and second time offenders is appropriate. This type of support should help to ensure the success of the program.

The responses of the parents also support the program because the majority feel that the penalty or consequences assigned to their children are appropriate. This would indicate that the juvenile probation officers are objectively and fairly imposing consequences. The rating of the effectiveness of the six consequences by the juvenile probation officers, law enforcement agencies and school principals reflects the degree of program implementation in each of the fifteen counties. All counties have implemented community service work and restitution as consequences. These two were ranked the most effective by all three groups.

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SUMMARY OF PIC-ACT IMPLEMENTATION BY COUNTY

This section of summarizes the implementation of PIC-ACT in the counties. Table 7 shows a state-wide summary of PIC-ACT programs in each county. In many instances, the consequences were being used prior to implementation of PIC-ACT. In some cases, they were only used for adjudicated youth prior to PIC-ACT. Many counties have expanded their existing programs or added new programs since PIC-ACT was implemented.

The following are definitions for entries for Table 7:

Existed Prior**-Indicates that the county operated this program prior to PIC-ACT for adjudicated and nonadjudicated youth and is new using the program as a PIC-ACT consequence.

Existed Prior, Adjudicated Only - Indicates the county operated this program prior to PIC-ACT only for adjudicated youth and has now expanded the program to include PIC-ACT juveniles.

Expanded-Indicates county has expanded existing program for non-adjudicated youth. The prior number of programs and the current programs are indicated.

<u>New</u>-Indicates that this program was added with the implementation of PIC-ACT.

None-Indicates that this program did not exist prior to PIC-ACT and has not been implemented as a PIC-ACT consequence.

Detailed profiles of the implementation of PIC-ACT programs in each county are in the Appendixof this report. Information for the profiles was gathered during interviews in each county and drafts of the individual profiles have been reviewed by representatives of local juvenile probation offices.

**Note: Although the consequence existed prior to PIC-ACT, the extent of use, implementation, and follow-through may have increased since PIC-ACT.

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Table 7

	Community Service		
County	Work	Restitution	Counseling
Apache	New	Existed Prior Adjudicated Only	Existed Prior
Cochise	Existed Prior Adjudicated Only	Existed Prior Adjudicated Only	Existed Prior Adjudicated Only
Coconino	Existed Prior Adjudicated Only	Existed Prior	Existed Prior 2 Programs
Gila	Existed Prior	Existed Prior	Expanded 2 to 3 Programs
Graham	Existed Prior Adjudicated Only	Existed Prior Adjudicated Only	Existed Prior
Greenlee	Existed Prior	Existed Prior	Existed Prior
La Paz	Existed Prior	Existed Prior	Existed Prior
Maricopa	Existed Prior Adjudicated Only	Existed Prior	Existed Prior
Mohave	Existed Prior	Existed Prior	Existed Prior
Navajo	Existed Prior Adjudicated Only	New	Existed Prior
Pima	Expanded 2 to 3 Programs	Existed Prior	Expanded 3 to 4 Programs
Pinal	Existed Prior	Existed Prior 2 Programs	Existed Prior
Santa Cruz	Existed Prior Adjudicated Only	New	Existed Prior
Yavapai	Existed Prior	Existed Pricr	Existed Prior
Yuma	Existed Prior	Existed Prior	Existed Prior 2 Programs

Summary of PIC-ACT Implementation by County

Note: Although a consequence existed prior to PIC-ACT, the extent of use, implementation, and follow-through may have increased since PIC-ACT.

Table 7 (Continued)

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County	Prevention Education	Substance Abuse Education	Non-residential Treatment		
Apache	New	New	None		
Cochise	New	New	Existed Prior		
Coconino	New	New	New		
Gila	New	Existed Prior	Existed Prior		
Graham	New	None	None		
Greenlee	None	New	Existed Prior		
La Paz	New	New	Existed Prior		
Maricopa	None	New	None		
Mohave	None	None	Existed Prior		
Navajo	None	None	Existed Prior		
Pima	Existed Prior	New	Expanded 1 to 3 Programs		
Pinal	New	New	New		
Santa Cruz	New	None	New		
Yavapai	New	Existed Prior	Existed Prior		
Yuma	Existed Prior	Existed Prior	Existed Prior		

Summary of PIC-ACT Implementation by County

Note: Although a consequence existed prior to PIC-ACT, the extent of use, implementation, and follow-through may have increased since PIC-ACT.

ANALYSIS OF DATA FOR 1985 PIC-ACT PROGRAM

Maricopa and Pima Counties were already automated on mainframe computers prior to the implementation of PIC-ACT programs on July 1, 1984. Part of the implementation of PIC-ACT included the installation of an automated database in each of the other thirteen counties. Uniform microcomputer systems with hard disks and data base management software were purchased for each of these counties.

Each of the thirteen counties implementing the microcomputer systems were provided extensive training by the Supreme Court administrative staff. This training was to help insure uniform and timely installation of the systems. The targeted date for total implementation of the systems in all counties was January 1, 1985. This schedule was to allow time for staff to become familiar with the system and to input the data concerning juveniles who entered the system since July 1, 1984.

The data for the analysis of PIC-ACT participants was down-loaded from each of the fifteen county data systems. Copies of the databases from the thirteen rural counties using the microcomputer systems were collected on floppy disks by the Administrative Office of the Supreme Court. Magnetic tape copies of the relevant data items were obtained from Pima and Maricopa counties.

The data utilized in the analysis was limited to the 1985 calendar year for the following reasons:

- None of the counties had fully implemented the total PIC-ACT program for the first six months of the 1984/85 fiscal year. It was felt that the programs should be implemented as fully as possible prior to the use of the data for evaluation.
- Due to the rapid implementation of the microcomputer databases, the data for the first six months of the fiscal year was not complete or consistent among the counties.
- It was felt that enough time should be allowed for a sufficient number of juveniles to complete some of the PIC-ACT consequences before the data was analyzed.

Based on the above limitations and the need for adequate time to obtain copies of the data files and to evaluate the consistency of data coding, the administrative staff of the Supreme Court agreed that the database for analysis would be for the calendar year 1985. Demographic Characteristics of PIC-ACT Juveniles

The total population of 1985 PIC-ACT juveniles was analyzed. Table 8 presents the total unduplicated number of PIC-ACT program participants by county and sex. A total of 10,941 juveniles were involved in PIC-Act programs in 1985. Males outnumbered females in the programs two to one on a state-wide basis.

Greenlee (86.4%), Santa Cruz (85.7%), La Paz (81.5%) and Yuma (80.3%) counties had over 80 percent males in the programs in 1985. Pima (37.5%), Maricopa (32.0%) and Navajo (31.5%) had the highest portion of females in their programs.

The age distribution of the 1985 participants is displayed in Table 9. The most frequent age of participants was 15 years followed by 16 years and 17 years. There is a marked increase between 12 and 13 years on a state-wide basis.

The racial/ethnic backgrounds of the participants are presented in Table 10. Almost seventy percent of the participants on a state-wide basis were white, twenty percent hispanic, and blacks, American Indians and orientals composed less than ten percent of the total participants.

A comparison of the unduplicated juveniles, total offenses, and total consequences for the 1985 are presented in Table 11. The purpose of this comparison is to document that more than one offense is often included in each referral of a juvenile. Each juvenile in the program state-wide had approximately 1.3 offenses adjusted.

A state-wide average of 1.2 consequences were assigned to each of the juveniles in program. Because of these factors itwas impossible to relate the type of consequence assigned to the type of offense for which the juvenile was referred.

Table 8

County		Male	Female	Total
Apache	N S	105 77.8	30 22.2	135
Cochise	N Ş	341 78.6	93 21.4	434
Coconino	N 8	166 75.8	53 24.2	219
Sila	N S	150 75.4	49 24.6	199
raham	N ¥	49 71.0	20 29.0	69
Freenlee	N &	51 86.4	8 13.6	59
a Paz	N 8	22 81.5	5 18.5	27
aricopa	N S	3658 67.9	1725 32.1	5383
ohave	N &	142 82,1	31 17.9	173
avajo	N F	172 68.5	79 31.5	251
ima	N S	1761 62.5	1056 37.5	2817
Pinal	N &	262 76.4	81 23.6	343
anta Cruz	N St	48 85.7	8 14.3	56
avapai	N &	359 72.2	138 27.8	497
?uma	N X	224 80.3	55 19.7	279
State Total	N &	====== 7510 68.6	3431 31.4	===== 10941

Sex of Juveniles in 1985 PIC-ACT Program

Note: Maricopa County data did not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

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County	:	Under	9	10	11	12	13	14	15	16	17	over	known	Total
	 67		à	A	. e			16	74		Э.F	10		
Apache	N Q	1	2	4	5	9	12	18	24	22	25	10	3	135
	ş	0.7	1.5	3.0	3.7	6.7	8.9	13.3	17.8	16.3	18.5	7.4	2.2	
Cochise	N	6	4	11	15	34	45	67	75	86	58	30	3	434
	*	1.4	0.9	2.5	3.5	7.8	10.4	15.4	17.3	19.8	13.4	6.9	0.7	
Coconino	N	2	5	15	13	18	17	27	41	37	29	14	1	219
	*	0.9	2.3	6.8	5.9	8.2	7.8	12.3	18.7	16.9	13.2	6.4	0.50	
Gila	N	0	0	8	4	19	18	26	35	39	31	13	6	199
	*	0.0	0.0	4.0	2.0	9.5	9.0	13.1	17.6	19.6	15.6	6.5	3.0	
Graham	N	0	1	0	4	4	4	13	15	10	13	5	0	69
OLGUGU	*	0.0	1.4	0.0	5.8	5.8	5.8	18.8	21.7	14.5	18.8	7.2	0.0	05
		0.0		0.0	5.0	5.0	. 3.0	10.0	21,7	14.0	10.0	,	0.0	
Greenlee	N	0	0	2	0	2	7	11	10	12	9	6	0	-59
	\$	0.0	0.0	3.4	0.0	3.4	11.9	18.6	16.9	20.3	15.3	10.2	0.0	
La Paz	N	0	0	0	0	2	0	7	5	7	3	2	1	27
	*	0.0	0.0	0.0	0.0	7.4		25.9	18.5	, 25.9	11.1	7.4	3.7	,
			0.0	0.0	0.0		0.0		10.5	2.3.5			0.,	
Maricopa	N	11	63	132	201	299	548	874	1112	1089	1054	0	0	5383
	ት	0.2	1.2	2.5	3.7	5.6	10.2	16.2	20.7	20.2	19.6	0.0	0.0	
Mohave	N	0	2	4	6	9	14	22	35	29	34	16	2	173
Hondec	÷.	0.0	1.2	2.3	3.5		8.1	12.7	20.2	16.8				
	, T													
Navajo	N	4	5	2	15	11	25	42	44	38	38	12	15	251
	*	1.6	2.0	0.8	6.0	4.4	10.0	16.7	17.5	15.1	15.1	4.8	6.0	D
Pima	N	17	29	61	79	136	301	459	558	509	479	189	0	2817
T TING		0.6	1.0	2.2	2.8	4.8	10.7	16.3	19.8	18.1	17.0	6.7		
		0.0	1.0	£4 + £4	2.0		10.0	10.5	17.0				•••	
Pinal	N	5	10	14	17	37	45	55	56	56	43	5	0	343
	8	1.5	2.9	4.1	5.0	10.8	13.1	16.0	16.3	16.3	12.5	1.5	0.0	D
Santa	N	0	1	0	3	2	2	11	14	7	6	8	2	56
			1.8	0.0	5.4	3.6	3.6	19.6	25.0	12.5	10.7	14.3		
Cruz	4	0.0	т.о	0.0	3.4	3.0	3.0	12.0		16.3	±0.7	T4'3	5.0	• .
Yavapai	N	3	9	10	21	37	56	73	101	87	74	21	5	497
	\$	0.6	1.8	2.0	4.2	7.4	11.3	14.7	20.3	17.5	14.9	4.2	1.0	D .
									ай (<u>1</u> 2) 4 -					
Yuma	N	1	2	6	8	15	24	44	44	51	51	25	8	
	\$	0.4	0.7	2.2	2.9	5.4	8.6	15.8	15.8	18.3	18.3	9.0	2.5	9

Note: Maricopa County data did not include juveniles essigned to PIC-ACT programs who turned 18 in 1985.

1118

10.2

1749 2169

16.0 19.7

2079

19.0

1947

17.8

356

3.3

46 10941

0.4

634

5.8

269 391

3.6

2.5

N 50

÷

0.5

State

Total

133

1.2

Т	а	b	1	e	1	0	

Racial/Ethnic Backgrounds of Juveniles in 1985 PIC-ACT

	<u></u>	White	Hispanic		American Indian	Oriental	Unknown	Total
Apache	N X	87 64.0	12 8.9		33 24.4	3 2.2	0 0.0	135
Cochise	N 8	293 67.5	117 27.0	17 3.9	2 0.5	5 1.2	0 0.0	434
Coconino	N 8	124 56.6	13 5.9	3 1.4	79 36.1	0 0.0	0 0.0	219
Gila	N X	148 74.4	41 20.6	2 1.0	5 2.5	0 0.0	3 1.5	199
Graham	N 8	31 44.9	32 46.4	1 1.4		0 0.0	0 0.0	69
Greenlee	N 8	29 49.2	29 49.2	0 0.0	1 1.7	0 0.0	0.0	59
La Paz	N &	18 66.7	6 22.2	2 7.4	1 3.7	0 0.0	0 0.0	27
Maricopa	N 웅	4008 74.5	809 15.0	337 6.3	148 2.7	33 0.6	48 0.9	5383
Mohave	N 욱	165 95.4	2 1.2	0 0.0	6 3.5	0 0.0	0 0.0	173
Navajo	N &	127 50.6	23 9.2	7 2.8	92 36.7	0 0.0	2 0.8	251
Pima	N S	1767 62.7	825 29 . 3	133 4.7		27 1.0	8 0.3	2817
Pinal	N 8	197 57.4	97 28.3	14 4.1	35 10.2	0 0.0	0 0.0	343
Santa Cruz	N &	26 46.4			0.0	0 0.0	0 0.0	56
Yavapai	N S	447 89.9		2 0.4	16 3.2	0 0.0	0 0.0	497
Yuma	N Se	133 47.7	45.2					279
State Total	N 8	7600 69.5	2194	527	489	70	==== 61 0.5	===== 10941

Note: Maricopa County data did not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

<u></u>	Total Unduplicated	Total	Total
County	Juveniles	Offenses	Consequences
Apache	135	167	177
Cochise	434	602	498
Coconino	219	220	239
Gila	199	255	253
Graham	69	83	84
Greenlee	59	70	110
La Paz	27	37	97
Maricopa	5383	6350	6203
Mohave	173	224	221
Navajo	251	276	277
Pima	2817	4128	2870
Pinal	343	530	409
Santa Cruz	56	88	107
Yavapai	497	676	668
Yuma	279	637	401
State Total	===== 10941	14343	===== 12614

Comparison of Unduplicated Juveniles, Total Offenses, and Total Consequences for the 1985 PIC-ACT Program

Note: Maricopa County data did not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

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Offenses of PIC-ACT Juveniles

Table 12 shows the offenses of juveniles assigned to the PIC-ACT program by class of offense for each county. This Table includes a duplicated count of offenses because frequently juveniles were assigned to the program for more than one offense. Because of differences in recordkeeping practices among the counties, comparisons among counties may not be appropriate.

Misdemeanor offenses accounted for just over half of the total number of offenses for which juveniles were adjusted in the PIC-ACT program. About one-fourth of the offenses for which juveniles were assigned to the program were felony offenses.

Although probation officials are required to forward all felony offenses to the County Attorney for review and possible prosecution, the County Attorney has the option to return the case to the Probation Department for adjustment. For example, in the case of criminal damage, the decision may be that participation in one or more components, perhaps restitution and community work service, of the PIC-ACT program may better serve the interests of the court system, the juvenile and the victim.

The Other category (20.6%) included status offenses, violations of ordinances and similar offenses.

State-wide, a total of 14,343 individual offenses were adjusted through the PIC-ACT program in 1985. The largest number was in Maricopa County and the smallest number was in La Paz County.

County	Mi	sdemeanor	Felony	Other	Total
Apache	N §	53 31.7	62 37.1	52 31.2	167
Cochise	N X	378 62.8	160 26.5	64 10.7	602
Coconino	N S	125 56.8	51 23.2	44 20.0	220
Gila	N &	103 40.4	77 30.2	75 29.4	255
Graham	N X	46 55.4	3 3.6	34 41.0	83
Greenlee	N 8	24 34.3	6 8.6	40 57.1	70
La Paz	N X	7 18.9	16 43.3	14 37.8	37
Maricopa	N &	4100 64.6	1358 21.4	892 14.0	6350
Mohave	N &	100 44.6	107 47.8	17 7.6	224
Navajo	N &	148 53.6	73 26.4	55 20.0	276
Pima	N 8	1803 43.7	1033 25.0	1292 31.3	4128
Pinal	N X	296 55.8	· 181 34.2	53 10.0	530
Santa Cruz	N 8	48 54.6	20 22.7	20 22.7	88
Yavapai	N 8	367 54.3	181 26.8	128 18.9	676
Yuma	N &	311 48.8	157 24.6	169 26.6	637
STATE TOTAL	N X	====== 7909 55.1	3485 24.3	2949 20.6	===== 14343

Class of Offense Adjusted Through PIC-ACT in 1985

Table 12

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Note: Maricopa County data did not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

Table 13 presents a rank-ordered list of the offenses for which more than 100 juveniles state-wide were assigned to the PIC-ACT Program. A total of 187 different offense codes were included in the database as the offenses for which juveniles were assigned to the program.

Shoplifting (2303) accounted for about one-fourth of all offenses state-wide for which juveniles were assigned to the program. The second most frequent offense, Runaway, (6001) accounted for only about 5% of the total offenses.

Closer analysis of types of offenses included in the list shows that Theft, Runaway, and Marijuana offense groups were the largest groups following Shoplifting, however, none of these groups accounted for more than 10% of the total offenses.

Table 13

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Offense Code	Offense Name
2303	Shoplifting
6001	Runaway
2391	Theft, less than \$100
1313	Assault-Simple
5315	Loitering-Drugs
3562	Marijuana-Possess
2294	Burglary, Commercial
3567	Marijuana
2900	Damage Property
4104	
5790	Liquor Criminal Trespass-3rd degree
2995	Criminal Damage over \$100
5311	
2300*	Disorderly Conduct Theft-General/Theft over \$100
6002	
	Incorrigible Offense
2996	Criminal Damage-Petty
5700	Invasion of Privacy
2200	Burglary-General
0014	Runaway-Within the County
0012	Truancy-Habitually from School
4100*	Liquor and/or
	False Information to Police
5300	Public Peace/Against Public Order
2291	Burglary of Residence
4803	False Report-Give
3500	Dangerous Drugs/Narcotics
2317*	Theft, under \$100
3564	Marijuana-Other
2396	Theft-\$100-\$250
5313	Curfew
5792	Criminal Trespass-Residence
5791	Criminal Trespass-2nd degree
6003	Vagrancy
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Rank-ordered List of Most Frequent Offenses of PIC-ACT Juveniles State-wide

*Inconsistencies due to lack of uniformity in offense codes used by the various counties.

Consequences of PIC-ACT Juveniles

The statute provides for six consequences which are to be used to adjust juvenile offenders assigned to the PIC-ACT program. The consequences are community service work, restitution, counseling, prevention education, substance abuse education, and nonresidential treatment. Frequently, juveniles are assigned to more than one of the six consequences for one offense or a group of offenses associated with a referral to the juvenile court.

Each county operates programs through the juvenile probation department which are used as consequences. The types of programs available in each county are included on Table 7 in this Report and detailed information about the individual programs in each county are included in the Appendix to this Report. Some counties have more than one program in some categories; others have no programs in some of the categories.

Table 14 shows the total number of consequences to which PIC-ACT juveniles were assigned in the 1985 calendar year. The number exceeds the total number of juveniles who participated in the program because juveniles may be assigned to more than one program. In addition, some juveniles committed subsequent offenses for which additional consequences were imposed. It is important to note that coding practices differed among counties and in some cases, the data for participation in some programs could not be included in the analysis.

Community service work was the most frequently assigned consequence. Nearly 62% of all individual consequences assigned were community service work and it was the most frequently used consequence in all counties. The second largest program was counseling, however, it accounted for a much smaller percentage of the total consequences assigned. These two programs were the only ones for which the database reflected use in all counties. However, restitution was actually used by all the counties. Greenlee County coded restitution with the work program because the Court pays juveniles who owe restitution for their community service work and the money earned compensates victims.

The Other (1.1%) category included a small number of fines which were not on the list of consequences for the period of this evaluation but which were added as a seventh consequence in the most recent legislative session. Also included in the Other category were donations. Home service, a way of assigning work to very young juveniles in one county, was included in the Other category. Also included in this group were license suspensions, essays and sentences, and other consequences which were not directly referenced in the statute.

Nearly 10% of the consequences assigned were in the area of substance abuse education. Prevention education, which included first offender programs and shoplifting programs, accounted for about 5% of all consequences assigned. It should be noted that about 5% of all consequences assigned. It should be noted that some counties operate parent effectiveness training in this category but, in some cases, since only parents participate it was not coded in the database. Non-residential treatment was used the least as a consequence and accounted for only 2.5% of all of the consequences assigned.

A total of 12,614 consequences were assigned to juveniles during the 1985 calendar year.

Table	1	4
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Consequences Assigned for PIC-ACT Adjustments in 1985

		Community			Prevention	Substance	Non-		
County		Work	Restitution	Counseling	Education	Abuse Ed	Residential	Other	TOTAL
\pache	N	108	11	53	0	0	0	5	177
	*	61.0	6.2	30.0	0.0	0.0	0.0	2.8	
ochise	N	343	51	74	14	6	0	10	498
OCHIE		68.9	10.2	14.9	2.8	1.2	0.0	2.0	420
		00.9	****	4407	2.0		0.0	2.0	
oconino	N	121	20	12	58	0	3	25	239
	8	50.5	8.4	5.0	24.0	0.0	1.3	10.5	
Gila	N	151	8	34			38	22	253
	육	59.7	3.2	13.4	0.0	0.0	15.0	8.7	
			and a start of the	-					
raham	N	37 44.0	4	6	37 44.0	0	0	0	84
	*	44.U	4.9	7.1	44.U	0.0	0.0	0.0	
reenlee	N	56	Ó	11	0	43	0	0	110
	*	50.9	0.0	10.0	0.0	39.1	0.0	0.0	220
								1 N	
a Paz	N	35	5	6	25	0	0	26	97
	*	36.1	5.1	6.2	25.8	0.0	0.0	26.8	
laricopa	N	4574	212	447	0	848	122	0	6203
	*	73.7	3.4	7.2	0.0	13.7	2.0	0.0	
• • •			0	0	0	0	2	•	
iohave	N F	219 99.1	0.0	0.0	0.0	0.0	2 0.9	0.0	221
	4	99.1	0.0	0.0	0.0	0.0	0.9	0.0	
Navajo	N	216	12	36	0	5	8	0	277
	*	78.0	4.3	13.0	0.0	1.8	2.9	0.0	
Pima	N	1287	324	708	311	186	54	0	2870
	*	44.8	11.3	24.7	10.8	6.5	1.9	0.0	· · · · · ·
Pinal	N	82	61	122	73	38	33	0	409
	\$	20.0	14.9 .	29.8	17.9	9.3	8.1	0.0	
Santa	N	53	5	49	0	0	0	0	107
Cruz	*	49.5	4.7	45.8	0.0	0.0	0.0	0.0	
F	NT.	260	70	141	62	63	24	38	668
Zavapai	N		72	141	9.3	9.4	3.6	5.7	000
	*	40.1	10.8	21.1	7.3	7.9	3.0	5.7	
Zuma	Ń	263	4	3	30	62	27	12	401
Luna	8		1.0	0.7	7.5	15.5	6.7	3.0	
			<u> </u>			an	~ • •		
STATE	N	7813	789	1702	610	1251	311	138	12614
TOTAL		61.9	6.3	13.5	4.8	9.9	2.5	1.1	
								1. T. 1. 1. 1. 1.	

Note: Maricopa County data did not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

Repeat Rate of PIC-ACT Juveniles

In order to examine the number of juveniles who committed offenses subsequent to participation in the PIC-ACT program, all first offenders who were assigned to the PIC-ACT program during calendar year 1985 were identified. Then, their subsequent contacts with the juvenile court system were examined, whether or not they resulted in another assignment to the PIC-ACT program. No attempt was made to examine the amount of time between the first offense and/or assignment to the PIC-ACT program because the timeframe for the study was too short to make such an analysis feasible.

Bccause recidivism rates can only grow with the amount of time between the initial offense and the point at which analysis is undertaken, the recidivism rates reported for this group of juveniles will not drop below those reported. However, the actual impact of the program will be shown over time if the rates become stable and do not continue to increase.

The data presented in Table 15, with the exception of Maricopa County, includes only repeat offenses during calendar year 1985. The Maricopa data also includes data for the first five months of 1986.

It should be recognized that full implementation of the program in some counties was not accomplished until the latter part of 1985. Therefore, the period of time between assignment of the juvenile to the program and the end of the data collection period was shorter than in other counties where the program was implemented sooner. This fact could have the effect of showing a lower rate of repeat in counties who implemented the program later because juveniles who were assigned to the program early in the year had a longer period of time in which to commit a subsequent offense.

Table 15 shows the number of first offenders in the PIC-ACT program who repeated during the 1985 calendar year. The first column shows the total number of individual juveniles in the county who entered the system in 1985 and were assigned to the PIC-ACT program. The second column shows how many of that group committed a second offense and the percentage indicates the proportion of the original group who committed a second offense. The third column shows how many of the original group committed a third offense and so on. Data on the Table was limited to the the first five contacts but in a small percentage of the cases juveniles had more than five contacts during the year. The largest number of contacts reported for the year was eleven.

The highest repeat rate was in La Paz County (44.4%) and the lowest repeat rate was in Gila County (7.5%).

Table 15

	1	Numb 2	er of Conta 3	acts 4	5
Apache	N 124	19	5	3	1
	% 100.0	15.3	4.0	2.4	0.8
Cochise	N 335	70	19	10	6
	% 100.0	20.9	5.7	3.0	1.8
Coconino*	N * & *	* *	* *	*	*
Gila	N 147	11	2	1	0
	% 100.0	7.5	1.4	0.7	0.0
Graham	N 68	16	4	1	0
	% 100.0	23.5	5.9	1.4	0.0
Greenlee	N 59	20	6	1	0
	% 100.0	33.9	10.2	1.7	0.0
La Paz	N 27	12	5	3	2
	% 100.0	44.4	18.5	11.1	7.4
Maricopa**	N 4409	1084	373	161	82
	% 100.0	24.6	8.5	3.7	1.8
Mohave	N 145	30	8	5	0
	% 100.0	20.7	5.5	3.4	0.0
Navajo	N 223	41	15	4	2
	% 100.0	18.4	6.7	1.8	0.9
Pima	N 2734	318	79	28	11
	% 100.0	11.6	2.9	1.0	0.4
Pinal	N 334	71	27	8	5
	% 100.0	21.3	8.1	2.4	1.5
Santa Cruz	N 55	13	4	1	0
	% 100.0	23.6	7.3	1.8	0.0
Yavapai	N 362	62	17	8	2
	% 100.0	17.1	4.7	2.2	0.6
Yuma	N 150	27	14	8	5
	% 100.0	18.0	9.3	5.3	3.3

Number of First Offenders in the PIC-ACT Program Who Repeated During the 1985 Calendar Year

See notes for Coconino and Maricopa counties on following page.

*The majority of records in the database for Coconino County did not contain contact numbers.

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**Data for Maricopa County includes juveniles who had repeated through May of 1986 but does not include juveniles assigned to PIC-ACT programs who turned 18 in 1985.

SUMMARY AND CONCLUSIONS

The reduction of juvenile crime has the potential to decrease the number of adult offenders because most begin committing crimes in their teenage years. If programs can be developed; implemented and shown to break the cycle of juvenile crime, the goal of the criminal justice system to protect the public can be better served. In addition, since juvenile delinquency and poor academic achievement are usually related, it should follow that reducing the juvenile crime rate should help at-risk juveniles stay in school and ultimately become productive citizens.

The PIC-ACT program is designed to provide first and second-time juvenile offenders who have committed minor crimes with an early introduction into the criminal justice system. The hope is that this early contact will deter further offenses. In reality, a large portion of these youth would be unlikely to return to the system, even with no intervention.

However, some juveniles are just beginning what could become a cycle of repeat offenses that ultimately results in incarceration as an adult. For this group, early entry into the criminal justice system allows for earlier treatment and rehabilitation. Since the effect of treatment is usually greater if it is begun while the youth is still in his/her formative years, this fact alone supports the value of the PIC-ACT program.

Summary

The concept of taking responsibility for criminal actions is central to the PIC-ACT program. All programs used as consequences are meant to assist the youth in avoiding further criminal behavior while demonstrating the power of the court system in forcing compliance with the law. This balance between rehabilitative and punitive approaches to juvenile justice appears to be supported by all groups surveyed during this evaluation.

Juvenile probation officers, school principals, law enforcement agencies and parents of juveniles who were involved in the program were asked if they think it is appropriate for first and second time juvenile offenders to receive consequences for their behavior. Over 83 percent of the respondents indicated that juveniles should always be assigned consequences. Sixteen percent responded that juveniles should sometimes be assigned consequences and less than one percent replied never. All groups asked to rate the effectiveness of the six consequences rated community service work and restitution as the most effective in reducing the rate of repetitive juvenile offenders. The community service work programs and restitution programs are especially meant to force the offending youth to accept responsibility for their own actions and to recognize the obligation citizens have to fellow citizens and the community. These two programs are slightly more punitive than the others, however over 85 percent of the parents responded that the program consequences were appropriate. They also believe the consequences will help to prevent further delinquent behavior by their child.

The work program operates in all counties and most juveniles are assigned to it, frequently with one or more other programs. Restitution is assessed by all counties when it is appropriate. The work program provides a way of making the juvenile personally "pay" for the crime with his/her work. The restitution programs ordinarily encourage youth to earn the money necessary to restore the victim rather the parents taking the ultimate responsibility for payment.

Conclusions

Although it is too early to accurately measure the impact of the program by recidivism rates, it is clear that many juveniles have been introduced into the juvenile court system and have been assigned consequences through the PIC-ACT program. However, the evaluation supported the following:

All counties have implemented the PIC-ACT program.

• The consequences utilized by the counties appear to:

Meet the needs of juveniles served

Are consistent with the judicial philosophies of the communities served

The program provides a cost-effective way of introducing a large number of juveniles to the criminal justice system.

The consequences used by the counties provide juveniles with both rehabilitative and punitive consequences designed to reduce the probability of repeat offenses.

Overall, the PIC-ACT program provides a lever for the court to ensure that juveniles participate in programs which should assist them in avoiding further criminal activities. While it is unrealistic to expect that this program or any other program will eliminate juvenile delinquency, the PIC-ACT program seems to have the potential to reduce the number of repetitive juvenile offenders.

APPENDIX

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COUNTY IMPLEMENTATION SUMMARIES

PROFILE OF PIC-ACT PROGRAMS IN APACHE COUNTY

OVERVIEW

Apache County's PIC-ACT programs are community service work, education programs for delinquency prevention and alcohol and drug abuse, restitution and counseling services for juveniles and their families. The work and education programs were not available for adjudicated or non-adjudicated juveniles in Apache County prior to the PIC-ACT. The services of a full-time family counselor were also added with the PIC-ACT. The counseling program and the restitution program were available before the PIC-ACT.

Because of the County's wide geographical dispersion of population, various components of the PIC-ACT program are offered in St. Johns, Springerville-Eagar-Round Valley and Chinle.

Apache County has experienced an increase in juvenile referrals since the inception of the PIC-ACT. Superior Court staff and law enforcement personnel attribute the increase to the community's improved perception of follow-through by the probation office. An additional probation officer position has allowed for more time in the field and the community work service program has been visible, especially to police officers and sheriff's deputies.

FUNDING INFORMATION

	1984-85	1985-86
Amount Awarded	\$55,322.00	\$57,180.00
Amount Expended	\$48,011.52	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Yard clean-up, painting, woodcutting, washing cars

County Court House, Police/Sheriff's Departments, Senior Center

Varies with offense; 5-10 hours for for minor offense: 40-50 hours for serious offense. Average is about 15 hours.

Contracted Services:

General Structure:

Work crews of 10-20 juveniles supervised by part-time work supervisors; usually Saturdays for 5 hours.

Existed Prior to PIC-ACT:

No

None

COUNSELING

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Type of Service:

Family/Individual Counseling

Number/length of Sessions:

Ten 1-hour sessions; additional if required

Various mental health agencies in

individual communities

Contracted Services:

Yes

Providers:

Existed Prior to PIC-ACT:

Yes

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

First Offender Program

Number/length of Sessions:

One 8-hour session

Average Number in a Group:

Contracted Services:

General Structure:

Separate sessions offered in Round Valley and St. Johns. One parent or guardian must attend with juvenile. Presenters include: Judge, County Attorney, Probation Officers, and MSW from DES. Topics include: Juvenile Justice System, Substance Abuse, Parenting, Community Resources, Problem Solving.

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Existed Prior to PIC-ACT:

No

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None

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Number/length of Sessions:

Contracted Services:

Community/School Presentations

Family Counseling and

12-15 one-hour sessions of counseling; presentations vary

None (Intergovernmental Agreement with Navajo Nation-Court provides Family Counselor at Chinle; Navajos provide probation services to non-Indian juveniles on the Reservation).

Provider:

General Structure:

Counselor at Chinle conducts family counseling sessions and gives presentations in schools and for various community groups.

Family Counselor employed by Court

Existed Prior to PIC-ACT:

RESTITUTION

Type of Program:	Juveniles provide monetary compensation for damages to the victim
Contracted Services:	No
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile pays the Court or Probation Office who pays victim.
Existed Prior to PIC-ACT:	Yes, but only for adjudicated juveniles.

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PROFILE OF PIC-ACT PROGRAMS IN COCHISE COUNTY

OVERVIEW

Cochise County's PIC-ACT programs are community service work, family and individual counseling, non-residential treatment, restitution, and education programs for delinquency prevention and alcohol and drug abuse. The education programs were not available prior to the PIC-ACT, however, the non-residential treatment program existed previously. The work, counseling, and restitution programs were available before the PIC-ACT, but only for adjudicated youth.

Because of the number of population centers in the County, various components of the the program are offered in Benson, Willcox, Douglas, Bisbee, Sierra Vista and Tombstone.

Cochise County has experienced an increase in the number of juvenile referrals in the past year. Some court personnel attribute the increase to an awareness and support of the program on the part of law enforcement agencies. Others feel that possible factors may be broken homes, family breakdown, and the recent addition of a Judge Pro Tempore.

FUNDING INFORMATION

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	1984-85	1985-86
Amount Awarded	\$76,170.00	\$80,250.00
Amount Expended	\$66,311.13	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Clean-up, maintenance, newspaper collection, washing cars

Examples of Work Sites:

County Buildings, Police/Fire Departments, Detention Center, Schools

Number of Hours Assigned:

Varies with offense. For minor offense, usually 16 hours. Average is about 25-50 hours.

Contracted Services:

General Structure:

Juveniles individually assigned to work sites by Probation Officers who coordinate and monitor program. Parents may help find work sites in local community.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles.

None

COUNSELING

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Type of Service:

Number/length of Sessions:

Family/Individual Counseling

Four 1-hour sessions; additional if required. Average is 8 hours.

Contracted Services:

Provider:

Existed Prior to PIC-ACT:

Yes

Cochise Community Counseling

Yes, but only for adjudicated juveniles

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Parenting Groups

Number/length of Sessions:

Four 3-hour sessions

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Separate sessions offered in five major population areas. Parent or guardian attend with juvenile. Two therapists work with each group.

Catholic Community Social Services

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Existed Prior to PIC-ACT:

No

10 - 17

Yes

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Drug/Alcohol Groups

Number/length of Sessions:

Four 2-hour sessions

Average Number in a group:

Contracted Services:

Provider:

General Structure:

Yes

Norma Allmon, M.S.

Separate sessions offered in different communities each month on a rotating basis. Parent or guardian is asked to attend. Includes information and group counseling.

Existed Prior to PIC-ACT:

No

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RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim 44

Contracted Services: General Structure: None

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid to a clerk in the probation office who writes check to the victim. Always assigned if appropriate.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles

NON-RESIDENTIAL TREATMENT

Type of Program:

Contracted Services: General Structure: Juveniles with adjustments through consent decrees are monitored for six months by Probation Officers.

None

Two Probation Officers handle intake and screening of incoming referrals. Located in Sierra Vista and Douglas, these Probation Officers assign consequences and monitor juveniles for six months. If juveniles fail to complete, they are referred to Probation Officers with formal caseloads for filing a petition.

Existed Prior to PIC-ACT:

Yes

PROFILE OF PIC-ACT PROGRAMS IN COCONINO COUNTY

OVERVIEW

Coconino County's PIC-ACT programs are community service work, family, group and individual counseling, non-residential treatment, restitution, and education programs for delinquency prevention and alcohol and drug abuse. The education programs and non-residential treatment program were not available prior to the PIC-ACT. The work program, although in existence before the PIC-ACT, was only for adjudicated youth. The counseling program and restitution programs were available before the PIC-ACT.

Because of the geographic dispersion of population in Coconino County, components of the program are available in Flagstaff, Williams, Page and Fredonia.

It should be noted that the community service work program was suspended between August and November of 1985 due to County problems with liability insurance coverage.

Coconino County has experienced an increase in the number of juvenile referrals in the past year. Among the reasons given for the increase were enhanced community awareness of the philosophy of the PIC-ACT program, more sophisticated juveniles, support for the program from local law enforcement agencies, and better communications with school personnel.

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	1984-85	1985-86	
Amount Awarded	\$55,322.00	\$75,593.00	
Amount Expended	\$47,376.03		

FUNDING INFORMATION

× 10

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Clean-up, trash pick-up

is about 20 hours.

None

Examples of Work Sites:

Parks/recreational areas, senior citizen centers, schools, fairgrounds, Chapter Houses, county-owned sites

Varies with offense. Minimum is 10 hours; maximum is 50 hours. Average

Number of Hours Assigned:

Contracted Services:

General Structure:

Intake Probation Officer or Detention Officers transport work crews on Saturdays and supervise in Flagstaff. Programs in Williams and Page also supervised by court employees. Also use individual placements in Fredonia and other outlying areas.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles.

COUNSELING

Type of Service:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Providers:

Existed Prior to PIC-ACT:

Yes

Type of Service:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Providers:

Existed Prior to PIC-ACT:

Family/Individual/Group Counseling

**

Varies

9 juveniles

Yes

Coconino Community Guidance Adventure Discovery Coconino Behavioral Consultants

Parent Effectiveness Training Nine 2-hour sessions (weekly)

5 parents

Yes

Adventure Discovery

Yes

4.3

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of Sessions:

Property Offender (Shoplifting) Program

One 3 1/2 hour session

Average Number in a Group:

10-14

No

Contracted Services:

Provider:

Juvenile Probation Officer

General Structure:

Juveniles and at least one parent attend class for property offenders held after school. Includes films and lectures, especially targeted for shoplifters. Meets evenings or Saturdays as often as necessary.

Existed Prior to PIC-ACT:

EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Number/length of Sessions:

Alcohol and Substance Abuse Workshop

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Two 3 and 1/2 hour sessions

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Yes (No Charge to Court -

\$25 fee paid by juvenile/parents.

Coconino Behavioral Consultants

Juvenile and at least one parent attends two sessions from 6:00-9:00 P.M. on consecutive Tuesdays. Class scheduled once a month.

Existed Prior to PIC-ACT:

No

12 - 14

RESTITUTION

8.3

Type of Program:	Juveniles provide monetary compensation for damages to the victim	
Contracted Services:	None	
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid to the Juvenile Court who pays the victim.	
Existed Prior to PIC-ACT:	Yes	

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NON-RESIDENTIAL TREATMENT

Type of Program:

In-home Detention Program

Contracted Services:

General Structure:

None

Probation Officers assign juveniles to a minimum of two weeks in-home detention. Monitered by Probation Office staff during the day who call to be sure juvenile is in school. Intake Officer calls in the evening to be sure juvenile is home.

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Existed Prior to PIC-ACT:

PROFILE OF PIC-ACT PROGRAMS IN GILA COUNTY

OVERVIEW

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Gila County's PIC-ACT programs are community service work, family, group and individual counseling, education programs for delinquency prevention and alcohol and drug abuse, restitution and non-residental treatment. The counseling program for parent effectiveness and the delinquency prevention after school tutoring program were new with the PIC-ACT. All other programs were previously available for adjudicated and non-adjudicated juveniles.

Because of the population centers in the County, various components of the program are available in Payson, Hayden, and Globe.

Gila County has experienced an increase in the number of juvenile referrals in the past year. Among the reasons given for the increase were that law enforcement personnel know that something will happen, greater visibility of probation officers in the community, community support and awareness of consequences for juvenile offenders, and that a larger number of sex-related crimes are being reported.

		1984-85	1985-86
Amount	Awarded	\$37,750.00	\$32,385.00
Amount	Expended	\$37,167.40	

53

PROGRAM DESCRIPTIONS

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COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Clean-up, trash pick-up, building renovation

25

Local streets, high school football field, Court House, Chamber of Commerce, Museums, Schools

Varies with offense. Maximum is 100 hours. Average is 16-24 hours.

No

One salaried (Community Service Work Coordinator) and two contract employees who are work crew supervisors.

Crews of 8-22 juveniles meet on Saturdays and Sundays at central location and are transported by van to work sites. Two contract employees supervise. Also some individual placements for after school work.

Existed Prior to PIC-ACT:

Yes

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COUNSELING

Type of Service:	Family Counseling Groups and Individual Family Counseling
Number/length of Sessions:	Groups meet for 6 one-hour sessions in Payson and Hayden. Minimum of four one-hour individual family sessions.
Average Number in a Group:	6-8
Contracted Services:	Yes
Providers:	Gila Guidance Clinic Private Psychologist
Existed Prior to PIC-ACT:	Yes
Type of Service:	Parent Effectiveness Program
Number/length of Sessions:	Nine 2-hour sessions
Average Number in a Group:	8 (four couples)
Contracted Services:	No
Providers:	PIC-ACT Coordinator and a Probation officer
Existed Prior to PIC-ACT:	Νο

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COUNSELING (Continued)

Type of Service:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Providers:

General Structure:

Existed Prior to PIC-ACT:

Summer Camping Trips

Four trips in summer; average juvenile spends about a week total usually 3 days and 2 nights at a time.

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8 juveniles and staff

No

PIC-ACT Coordinator and Probation Officers

Trips to Roosevelt Lake and Payson. Program emphasizes counseling, lifeskills, survival skills.

Yes

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EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of Sessions:

Average Number in a Group: After School Tutoring Program

Operates 2-5 days per week, depending on community, from 4:00-6:00 P.M. Average juvenile attends two days per week.

10

No

Contracted Services:

Provider:

General Structure:

Certified teachers on contract

Tutoring provided in Globe, Miami, and Payson. Juveniles participate until they have a "C" average. Then, grades are monitored; if they fall below a "C", juvenile is put back in program.

Existed Prior to PIC-ACT:

EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Visits to La Cuesta Drug Rehabilitation facility 1.2

Number/length of Sessions:

One 2-hour session

Average Number in a Group:

5-6 juveniles

Contracted Services:

Provider:

Probation staff and therapists from the La Cuesta facility.

General Structure:

Juveniles, addicts, probation officers and drug therapists meet for about two hours to discuss problems of drug/ alcohol abuse.

Existed Prior to PIC-ACT:

Yes

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RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid to the Clerk of the Court who pays the victim.

Existed Prior to PIC-ACT:

Yes

NON-RESIDENTIAL TREATMENT

Type of Program:

Supervison and Consent Program

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Contracted Services:

General Structure:

Usually juveniles between 10-12 years are placed in this program. Supervision/Consent contracts are usually for three months. Youth is monitored closely by regular probation officer. Two to four face-to-face contacts per week.

Existed Prior to PIC-ACT:

Yes

PROFILE OF PIC-ACT PROGRAMS IN GRAHAM COUNTY

OVERVIEW

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Graham County's PIC-ACT programs are community service work, individual counseling, education programs for delinquency prevention, and restitution. All programs were used prior to the the PIC-ACT, however, community service work and restitution were only for adjudicated.

Graham County has experienced an increase in the number of juvenile referrals in the past year. The PIC-ACT program was not believed by those interviewed to be a factor in the increase, because few changes have been made since the program began. Community and law enforcement awareness of the program was thought to be negligible; law enforcement personnel reported that consequences may not be strict enough until the third offense.

FUNDING INFORMATION

	1984-85 1985-86
Amount Awarded	\$11,475.00 \$11,461.60
Amount Expended	\$10,469.55

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Contracted Services:

General Structure:

Yard clean-up, building construction, maintanence

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Local churches, homes of senior citizens, public offices

Usually 5 hours for first offense and 12-24 for second offense. Curfew violations may be only 1-2 hours.

No

Parents, child and Probation Officer agree on number of hours. Parents and juvenile find work site for individual placement and a contract is signed.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles.

Graham County

COUNSELING

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Type of Service:

Number/length of Sessions:

Individual Counseling

One 1-hour session

Contracted Services:

Providers:

Existed Prior to PIC-ACT: Yes

Graham/Greenlee Counseling Various private providers

Yes

Graham County

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

LAMP (Layton's Attitude Modification Program)

One 1-hour session

1-6

No

Chief Probation Officer

Classes meet every other week from 4:00-5:00 P.M. Juveniles spend half the time reading pamphlets about the type of offense they committed (i.e. shoplifting, vandalism, alcohol) and then take a 20 question test. Remainder of class is an interactive discussion on positive attitude. Parents may attend.

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Existed Prior to PIC-ACT:

Graham County

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RESTITUTION

Type of Program:	Juveniles provide monetary compensation for damages to the victim
Contracted Services:	No
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid through the Clerk of the Court to the victim. Always assigned when appropriate.
Existed Prior to PIC-ACT:	Yes, but only for adjudicated juveniles.

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PROFILE OF PIC-ACT PROGRAMS IN GREENLEE COUNTY

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OVERVIEW

Greenlee County's PIC-ACT programs are community service work, individual counseling, substance abuse education program, restitution and non-residential treatment. All programs except the substance abuse education program existed before the PIC-ACT, however, the restitution component did not include the Court paying juveniles to work prior to the PIC-ACT.

Greenlee County has experienced an increase in the number of juvenile referrals in the past year. Major reasons cited for the increase were problems with the mine and the flood. Many families suffered economic hardships and stress that led to an increase in juvenile delinquency. Assaultive crimes increased as did property crimes.

FUNDING INFORMATION		
	1984-85	1985-86
Amount Awarded	\$14,000.00	\$12,210.00
Amount Expended	\$12,741.23	

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PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

General clean-up, construction

Local churches, cemetaries, parks, county buildings, schools, Coronado Trail

Usually ten hours for first offense.

Minimum is 3 hours. Maximum is 80 hours. Average is 12-15 hours.

Number of Hours Assigned:

Contracted Services:

General Structure:

Juveniles work after school and on Saturdays. Combination of work crews and individual placements. Report directly to work sites in their community. Program operates in Morenci, Clifton, and Duncan. Usually 7-9 juveniles supervised by work crew supervisor hired by Court. Participant Performance Evaluations are completed by work supervisor.

Existed Prior to PIC-ACT:

Yes

Greenlee County

COUNSELING

Type of Service:

Number/length of Sessions:

Contracted Services:

Providers:

Existed Prior to PIC-ACT: Individual or Family Counseling

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One 1-hour session; then counselor recommends

No (Pay for services provided)

Graham/Greenlee Behavioral Health

Yes

Greenlee County

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

No

7

Substance Abuse Program

Classes meet weekly from from 3:00-6:00 P.M.

No (Pay for Services as Provided)

Graham/Greenlee Behavioral Health

Four 3-hour sessions

Greenlee County

RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim by working on community service work with salary paid by Court.

No

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile is paid \$2.50 per hour. Court makes check payable to juvenile who signs it over to victim.

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Existed Prior to PIC-ACT:

Yes, but without Court paying salaries for community service work

Greenlee County

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NON-RESIDENTIAL TREATMENT

Type of Program:	Informal Supervision
Contracted Services:	No
Providers:	Probation Officers
General Structure:	Usually assigned for 6 months. Report once a week. Almost daily contact with some.
Existed Prior to PIC-ACT:	Yes

PROFILE OF PIC-ACT PROGRAM IN LA PAZ COUNTY

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OVERVIEW

La Paz County's PIC-ACT programs are community service work, individual counseling, education programs for delinquency prevention, substance abuse eduction programs, non-residential treatment and restitution. All the programs except the education programs were operating before the PIC-ACT. All components of the program operate in Parker, but community service work assignments are made on an individual basis in outlying communities.

La Paz County reported no change in the number of juvenile referrals in the past year.

FUNDING INFORMATION

		1984-85	1985-86	
Amount	Awarded	\$9,440.00	\$9,440.00	
Amount	Expended	\$7,917.86		

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PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Trash pick-up, general clean-up, landscape construction/ maintenance

Cemetaries, football/baseball fields,

public buildings, Ehrenberg Cactus Garden, Salome Justice Court, local

Younger/less severe juveniles are assigned 4-5 hours. Average is

Examples of Work Sites:

Number of Hours Assigned:

Contracted Services:

General Structure:

No Juveniles report to work site on Saturdays for 8 hours; sometimes work after school. Supervised by work crew supervisor on an hourly rate. Usually about 5 juveniles on a crew. Use individual placements in areas outside

Existed Prior to PIC-ACT:

Yes

Parker.

parks

16-48 hours.

La Paz Courty

COUNSELING

Type of Service:

Number/length of Sessions:

Individual or Family Counseling

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Varies; average 6-9 one-hour sessions based on counselor recommendations.

Contracted Services:

Yes

Providers:

Existed Prior to PIC-ACT:

Life Health Center

La Paz County

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EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Property Offenses Program

Number/length of Sessions:

One four-hour session

Average Number in a Group:

5-6

No

Contracted Services:

Provider:

General Structure:

Part-time education coordinator employed by Court

Classes after school and on Saturday. One group per month. Topics include legal system, values clarification, peer pressure, and alternatives.

Existed Prior to PIC-ACT:

No

La Paz County

EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Substance Abuse Program

Number/length of Sessions:

One 4-hour session

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Part-time education coordinator employed by Court

Classes meet after school and on Saturdays. About one and a half groups per month. Topics covered include values clarification, criminal justice system, selfesteem, peer pressure, and consequences.

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Existed Prior to PIC-ACT:

No

5-6

No

La Paz County

9

RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim

No

Yes

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile pays money directly to victim or gives it to Probation Officer who gives juvenile a receipt and pays victim. Infrequently used because usually a petition would be filed.

Existed Prior to PIC-ACT:

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NON-RESIDENTIAL TREATMENT

Type of Program:

Contract Services:

Providers:

General Structure:

Informal Supervision

No

Probation Officer

Usual assignment is 90 days. Includes follow-up to be sure counseling is completed. Juvenile usually reports one to four times per month. Includes field supervision. Existed Prior to PIC-ACT:

PROFILE OF PIC-ACT PROGRAM IN MARICOPA COUNTY

OVERVIEW

Maricopa County's PIC-ACT programs are community service work, family counseling, education programs for alcohol and drug abuse, and restitution. The drug and alcohol education program was not in existence before the PIC-ACT program. The other programs were available, but only for adjudicated youth.

Maricopa County has experienced an increase in the number of juvenile referrals in the past year. Reasons given for this increase include population growth and the effects of high density population.

FUNDING INFORMATION

1984-85

1985-86

1,328,875.35

Amount Awarded\$464,432.00Amount Expended239,781.19

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

General clean-up, trash pick-up, janitorial work

Examples of Work Sites:

Schools, libraries, fire/ sheriff's departments, public and government offices

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Varies with offense. Usually 10-24 hours; average is about 10 hours.

No

Probation Officer personnel

Individual placements with public and government agencies. Juveniles are responsible for transportation to work site. Supervision and verification is by officials at placement site. Probation staff also verify compliance with placement site personnel.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles.

Maricopa County

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COUNSELING

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Type of Service: Family Counseling Number/length of Sessions: Seven 1-hour sessions Contracted Services: Yes Providers: 35 different providers Existed Prior to PIC-ACT: Yes

Maricopa County

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Number/length of Sessions:

Average Number in a group:

Contracted Services:

Provider:

General Structure:

One 7-hour session 20-30 juveniles Yes TASC of Maricopa County Five or 6 classes per month; a minimum of 1 in Phoenix. Topics/areas covered include: information about dangers of drug use, decision-making skills, self-concept development, and attempts

to modify attitudes about

Chemical Abuse Education

Existed Prior to PIC-ACT:

No

drug use.

Maricopa County

RESTITUTION

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Type of Program:	Juveniles provide monetary compensation for damages to the victim
Contracted Services:	No
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid directly to the victim by the juvenile.
Existed Prior to PIC-ACT:	Yes, but compliance verification for for non-adjudicated juveniles was minimal.

PROFILE OF PIC-ACT PROGRAMS IN MOHAVE COUNTY

OVERVIEW

Mohave County's PIC-ACT programs are community service work, family, group and individual counseling, restitution, and nonresidential treatment. All these programs were available before the PIC-ACT program.

Mohave County provides components of the PIC-ACT program in Lake Havasu, Bullhead City and Kingman in order to serve juveniles throughout the County.

The number of juvenile referrals in Mohave County has increased over the past year. Among the reasons cited for the increase are population growth and the addition of police officers when Bullhead City was incorporated.

FUNDING INFORMATION

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1985-86

\$44,558.00

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Amount	Awarded		\$44,839.00		
Amount	Expended		\$28,074.37		

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Painting, weeding, clean-up, trash pick-up, grounds maintenance

Highways, streets, Chamber of Commerce, county buildings

Varies with offense and number of prior referrals from 4-512 hours. Average is 4-8 hours.

coordinators hired by the Court.

Contracted Services:

Providers:

General Structure:

Crews of no more than 6 youths work after school and on Saturdays. Parents transport juveniles to work site.

Two part-time work service

Existed Prior to PIC-ACT:

Yes, however individual placements were made and monitered by the Probation Officer.

No

COUNSELING

Family/Individual/Group Counseling Type of Service: Number/length of Sessions: Varies from 1-6 one-hour sessions. Average Number in 5 a Group: Contracted Services: Yes Providers: Mohave Mental Health-Kingman Private Psychologist-Lake Havasu Existed Prior to PIC-ACT: Yes

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RESTITUTION

Type of Program:	Juveniles provide monetary compensation for damages to the victim
Contracted Services:	No
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid directly to the victim by the juvenile.

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to PIC-ACT:

Yes

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NON-RESIDENTIAL TREATMENT

Type of Program:	Informal Supervision
Contracted Services:	Νο
General Structure:	Juveniles ususally assigned for for 30-60 days. One contact at beginning and one follow-up. May also be doing other consequences.
Existed Prior to PIC-ACT:	Yes

PROFILE OF PIC-ACT PROGRAMS IN NAVAJO COUNTY

OVERVIEW

Navajo County's PIC-ACT programs are community service work, family counseling, restitution and non-residential treatment. The restitution program was not in existence before the PIC-ACT program. The work program was operational before the PIC-ACT, but only for adjudicated youth in individual placements. The counseling program and non-residential treatment program were available before the PIC-ACT.

Because of population dispersion in several geographic areas, portions of the program are available in Winslow, Holbrook, Snowflake and the White Mountain Districts.

Navajo County has experienced an increase in the number of juvenile referrals in the past year. The reasons cited for this increase are population growth, unemployment and an increase in part-time residents whose unattended homes become targets for crimes like burglary and vandalism.

FUNDING INFORMATION

	1984-85	1985-86
Amount Awarded	\$78,313.00	\$79,265.00
Amount Expended	\$26,320.68	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Yard clean-up, waste water treatment, janitorial, painting, clerical, road patching, woodcutting

Golf courses, churches, schools, senior citizen centers, public buildings, police/fire departments, parks, private homes of widows

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Varies. Minimum 16 hours. Maximum 160 hours. Average 40 hours.

No

Part-time work supervisors and voluntary supervisors.

Crews of 6 juveniles work with supervisor on Saturdays for 8 hours and after school for 2-4 hours on community projects. Also have individual placements at various sites. North program for Winslow and Holbrook; South program for White Mountain Districts and Snowflake.

Existed Prior to PIC-ACT:

Yes, but only individual placements monitored by Probation Officers for adjudicated juveniles.

Navajo County

COUNSELING

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Type of Service:

Family and individual Counseling

Number/length of Sessions:

Six 1-hour sessions; more if recommended by counselor.

Contracted Services:

Providers:

Yes

Community Counseling Centers in Winslow, Holbrook, and Show Low

Existed Prior to PIC-ACT:

Navajo County

RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim by working on community service projects with salary paid by the Court.

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile is paid \$2.00 an hour but is only allowed to work the number ofhours necessary to repay victim. Payroll record is submitted in the juvenile's name, but the check is written to the victim by the Navajo County Finance Department.

Existed Prior to PIC-ACT:

No

No

Navajo County

NON-RESIDENTIAL TREATMENT

Type of Program:

Contracted Services:

Providers:

General Structure:

Diversion Program

NO

Probation Officers

Juveniles assigned to 3-6 months of informal supervision. Juvenile reports once a month. Probation Officer monitors compliance with PIC-ACT consequences. Contract with Probation Officer, juvenile and parent.

Existed Prior to PIC-ACT:

PROFILE OF PIC-ACT PROGRAM IN PIMA COUNTY

OVERVIEW

Pima County's PIC-ACT programs are community service work, family, group and individual counseling, education programs for delinquency prevention and alcohol and drug abuse, restitution and non-residental treatment. Two of the work programs, one of the counseling programs, a drug/alcohol education program, and the day support programs were new with the PIC-ACT. All other programs were operating before PIC-ACT.

Because of the dispersion of population, some components of the program operate in Green Valley/Sahaurita and Marana.

Pima County has experienced an increase in the number of juvenile referrals in the past year. Among the reasons given for the increase were population growth, a change in policy of the Tucson Police Department and the Pima County Sheriff's Office in the handling of status offenders, and a shift in the demographics of the City.

FUNDING INFORMATION

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		1984-85	1985-86
Amount	Awarded	\$434,789.00	\$452,588.00
Amount	Expended	\$345,462.12	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Clean-up; general maintenance, painting

Examples of Work Sites:

Parks, Mt. Lemmon Forest Service lands, county-owned sites, "A" Mountain, highways and Palo Verder Overpass

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Two and a half Probation Aides hired by the Court serve as work supervisors.

Varies. Maximum is 80; minimum is 8 hours. Average is 26 hours.

For juveniles who are very young or those who are not cooperative or for those who have missed assigned times. Program targets youths who need stronger supervision.

Existed Prior to PIC-ACT:

Yes

No

COMMUNITY SERVICE WORK (Continued)

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Clean-up; general maintanence

City park lands and equipment

Varies. Maximum is 100 hours. Minimum is 8 hours. Average is 30 hours.

No (Intergovernmental Agreement with City provides funds for recreation in exchange for service work done by juveniles.)

City of Tucson (Community Service Program-Carson)

For juveniles 11-18 who reside in a specific geographical area designated as "high crime." Juveniles must complete work hours before participation in recreational activites. Also includes self-development education (i.e. drug abuse, peer relations, shoplifting) and educational/vocational tutoring and assistance.

Existed Prior to PIC-ACT:

No

COMMUNITY SERVICE WORK (Continued)

Examples of Work:

Clean-up, trash pick-up, painting, janitorial

In community non-profit agencies

Examples of Work Sites:

Number of Hours Assigned:

25 or more

Yes

and nursing homes

Contracted Services:

Providers:

General Structure:

Voluntary Action Program

Juveniles 14-18 are placed individually at work sites. Youth is responsible for transportation.

Existed Prior to PIC-ACT:

Yes, but at no charge and only for adjudicated juveniles.

COUNSELING

Type of Service: Family, Individual, and Group Counseling (Reading Clinic, Outreach Services, Spanishspeaking services, substance abuse and counseling) Number/length of Varies, depending on type of Sessions: service and provider. Contracted Services: Yes Providers: 40 different agencies Existed Prior to PIC-ACT: Yes, but with less flexibilty for non-traditional programs. Sex Offender Treatment Program Type of Program: and Treatment for Sexually Abused Number/length of Sessions: Can be up to 18 months. Average is 1 year. Individual and family sessions are 1 hour; group sessions ar 1 and 1/2 hours. Average Number in a Group: 6-8 Contracted Services: Yes Provider: Catalina Counseling Associates

Existed Prior to PIC-ACT:

Yes, but very limited.

COUNSELING (Continued)

Type of Service:	In-house Counseling
Number/length of Sessions:	One 1-hour session
Average Number in a Group:	2 (Juvenile and Parent)
Contracted Services:	No
Providers:	Probation Officers
Existed Prior to PIC-ACT:	Yes
Type of Service:	Level III- Substance Abuse Counseling (Individual, Family and Group)
Number/length of Sessions:	Up to twenty-four 1-hour sessions
Average Number in a Group:	20
Contracted Services:	Yes
Providers:	La Frontera
General Structure:	Substance abuse screening and counseling. May include youth and family in individual and/ or group sessions. Juveniles attend once a week.
Existed Prior	No

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of

Shoplifting Program for Firsttime Referrals

One 3-hour session

Average Number in a Group:

Contracted Services:

No

20-25

Provider:

Sessions:

General Structure:

Probation Officer

Probation Officer, police officers and County Attorney present class once a month. Discuss court system and show a film on shoplifting. Parents attend with juvenile.

Existed Prior to PIC-ACT:

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Substance Abuse Education-Level II

Number/length of Sessions:

One 3-hour session

Average Number in a group:

es: Yes

Contracted Services:

Provider:

General Structure:

La Frontera (Assisted by one Probation Officer)

Juveniles attend once on Saturday to receive information about substance abuse. Includes time for questions/answers and discussion. Parents attend with juvenile.

Existed Prior to PIC-ACT:

No

20-25

RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile directly pays victim or gives a money order to the Court. Always used as a consequence if appropriate.

Juveniles give donations to

various charities

Existed Prior to PIC-ACT:

Yes

No

No

Type of Program:

Contracted Services:

General Structure:

Juvenile is required to make donation to a charity of his/her choice. Probation officer determines amount and provides a list of charities if juvenile doesn't know of one.

Existed Prior to PIC-ACT:

NON-RESIDENTIAL TREATMENT

Type of Program:

Day Support Program (Second Chance-Phase I)

Contracted Services:

Provider:

Tucson Urban League

General Structure:

Juveniles receive weekly individual, group and family counseling for 6-8 hours per week. Also includes individual program plan with counseling, recreational activities, and volunteer services placements. (90 day program)

Existed Prior to PIC-ACT:

No

NON-RESIDENTIAL TREATMENT (Continued)

Type of Program:	Day Support Program (Self Awareness through Feminine Expression Program)
Contracted Services:	Yes
Provider:	Creative Learning Systems
General Structure:	Juvenile girls with a past history of emotional, sexual, or physical abuse receive services for 6 hours per week. Includes family/child counseling and some group activities. Usual length of treatment is 3-4 months
Existed Prior to PIC-ACT:	No
Type of Program:	Formal Diversion Program
Contracted Services:	No
Provider:	Intake Probation Officers
General Structure:	Targets juveniles on first or second felonies. Usually for 3-4 months. Requires initial office contact and 3 field contacts. Juvenile may call in and Probation officer may call juvenile. Usually have some contact at least once a week.

Existed Prior to PIC-ACT:

PROFILE OF PIC-ACT PROGRAMS IN PINAL COUNTY

OVERVIEW

Pinal County's PIC-ACT programs are community service work, family, group and individual counseling, education programs for delinquency prevention and alcohol and drug abuse, restitution and non-residental treatment. The work, counseling and restitution programs existed before the PIC-ACT, but the education programs and non-residential treatment programs were new with the PIC-ACT. Various components of the program are offered in Florence, Apache Junction and Casa Grande to meet the needs of the County's population.

Pinal County has experienced an increase in the number of juvenile referrals in the past year. Among the reasons given for the increase were that law enforcement personnel know "that something will happen" and are writing more referrals.

FUNDING INFORMATION

	1984-85	1985-86
Amount Awarded	\$91,350.00	\$74,314.21
Amount Expended	\$23,549.85	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Clean-up, trash pick-up, wash police/fire vehicles, landscaping

Senior citizen's center, police/ fire departments, cemetaries, county jail, churches

Varies. Minimum is 10 hours.

is about 30 hours.

Probation Officers

Maximum is 100 hours. Average

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Intake officers place juveniles at individual work sites and monitor compliance.

Existed Prior to PIC-ACT:

Yes

COUNSELING

Type of Service:

Number/length of Sessions:

Family, Individual and/or Group Counseling

Twelve 1-hour family sessions; more if counselor recommends and Probation Officer agrees. All PIC-ACT youth are referred for a minimum of 10 hours.

Average Number in a Group:

Family members/5 in juvenile groups

Contracted Services:

Providers:

Behavioral Health Agency of Central Arizona Tri-Community Behavioral Health La Clinica del Pueblo Copper Basic Behavioral Health Epicenter

Existed Prior to PIC-ACT:

Yes

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Shoplifter Program

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Number/length of Sessions:

One 8-hour session

National Correctional Training

the \$40 fee; however, the Court will pay a maximum of \$30

Casa Grande and Apache Junction.

Juvenile is expected to pay

if youth/family is not able. Youth must pay \$10. Class is offered on Saturdays in

Average Number in a Group:

No

10

Institute

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

No

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EDUCATION PR	OGRAM -	PREVENTION	OF	DELINQUENT	BEHAVIOR	(Continued)

Type	of	Program:
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Number/length of Sessions:

Parenting Education Program

Five 2-hour sessions

In-house Counselors

Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Meets weekly from 6:00-8:00 P.M. Only parents attend. Includes communications skills, encouragement skills, discipline, and techniques for effective family management. Interested parents from the community may attend along with juveniles.

Existed Prior to PIC-ACT:

No

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

Type of Program:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT: Substance Abuse Program-Defiance to Dependency (Other than alcohol)

Two 1 and 1/2 hour sessions plus one 1-hour individual follow-up

6-8

No

In-house Counselors

One class offered per month. Topics include information addition/dependency problems and alternatives.

NO

Alcohol Abuse Program

Two 1 and 1/2 hour sessions plus one 1-hour individual follow-up

6-8

No

In-house Counselors

Offered once a month. Topics include information on problems of dependency and altternatives to drinking. Includes group discussion.

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RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim or hours of direct victim service to repair damage.

Contracted Services:

General Structure:

No

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Money is paid to the Chief Probation Officer who pays the victim.

Existed Prior to PIC-ACT:

NON-RESIDENTIAL TREATMENT

Type of Program:

Intake Supervision (Informal Probation)

Contracted Services:

General Structure:

Intake Probation Officers assign supervision as a consequence. Usually used for those 12 and under for a period of 3 months. Probation Officer makes visits to home to monitor, sends letter monthly, meets twice a month and/or call periodically.

Existed Prior to PIC-ACT:

No

PROFILE OF PIC-ACT PROGRAMS IN SANTA CRUZ COUNTY

OVERVIEW

Santa Cruz County's PIC-ACT programs are community service work, counseling, education programs for delinquency prevention, restitution, and a non-residential treatment program. The community service work and restitution programs existed before the PIC-ACT but only for adjudicated juveniles. The counseling program operated before the PIC-ACT, but the education for delinquency prevention program and the informal supervision were new with PIC-ACT.

Santa Cruz County has not experienced an increase in the number of juvenile referrals in the past year.

FUNDING INFORMATION

	1984-85	1985-86
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Amount Awarded	\$24,000.00	\$23,285.00
Amount Expended	\$16,902.81	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

General clean-up, trash pick-up, janitorial work, office assistance, tour guide

Examples of Work Sites:

Twenty non-profit work sites including library, churches, historical society, government buildings, police/fire/sheriff's departments

Varies from 1-100. Usually 25-40 hours.

No

Number of Hours Assigned:

Contracted Services:

General Structure:

Individual placements with public and government agencies. Juveniles are responsible for transportation to work site. Supervision and verification is by officials at placement site. PIC-ACT staff also verify compliance and performance with placement site personnel.

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles.

EDUCATION PROGRAMS - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Job Training/Counseling Program

Number/length of Sessions:

Program operates twice a week after school for 2 hours.

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

No

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Probation Officer Aide

Juveniles participate in program for up to 40 hours. Minimum is 10 hours. Activites include counseling, pre-employment skills development, juvenile justice system, self-esteem, and drug awareness.

Existed Prior to PIC-ACT:

Type of Program:

RESTITUTION

Juveniles provide monetary compensation for damages to the victim by working on community service work with salary paid by the Court.

Contracted Services:

General Structure:

No

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile is paid \$2.25 per hour. County Treasurer writes check to the victim.

Existed Prior to PIC-ACT:

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COUNSELING

Type of Service:	Individual, family and group counseling
Number/length of Sessions:	Varies. Based on counselor recommendation after first session.
Contracted:	Yes
Provider:	Santa Cruz Family Guidance Center
Existed Prior to PIC-ACT:	Yes

NON-RESIDENTIAL TREATMENT

Type of Service:

Contract:

Providers:

General Structure:

Informal Supervision

No

PIC-ACT Probation Officer Aide

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Juveniles are usually assigned for 3-6 months depending on anticipated time for completion of consequences. Weekly call-ins and weekly face-to-face meetings. Contact may be more frequent depending on the juvenile.

Existed Prior to PIC-ACT:

PROFILE OF PIC-ACT PROGRAMS IN YAVAPAI COUNTY

OVERVIEW

Yavapai County's PIC-ACT programs are community service work, family, group and individual counseling, education programs for delinquency prevention and alcohol and drug abuse, restitution and non-residental treatment. With the exception of the education program for delinquency prevention, all programs were available prior to the PIC-ACT. The non-residential Day Support Program was only for adjudicated youth, but the other previously available programs were used with pre-adjudicated juveniles. In order to meet the needs of the population centers, some of the consequences are available in Prescott and the Verde Valley.

Yavapai County has experienced an increase in the number of juvenile referrals in the past year. Population increase is the major reason given for the increase.

FUNDING INFORMATION

	1984-85	1985-86
Amount Awarded	\$52,250.00	\$54,703.00
Amount Expended	\$48,490.24	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work: Trash pick-up; general maintenance Examples of Work Sites: Forest Service campgrounds, schools, community agencies Number of Hours Assigned: Varies. Minimum is 8 hours up to 24 hours. Over 40 hours handled by Youth Employment Program. Contracted Services: No Providers: Three part-time work supervisors Each supervisor takes a crew of General Structure: 5 juveniles every Saturday. One crew works weekly in Prescott. Two others work biweekly in Prescott and Verde Valley. Juveniles meet at central site and are transported to work site by supervisors in

Existed Prior to PIC-ACT:

Yes, but all placements were individually monitored by the Probation Officers.

private vehicles.

COUNSELING

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Type of Service:

Number/length of Sessions:

Contracted Services:

Providers:

Existed Prior to PIC-ACT:

Family and Individual Counseling

Eight 1-hour sessions

Fee for service basis

West Yavapai Guidance Clinic Verde Valley Guidance Clinic

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Shoplifting Program

Four 2-hour sessions

6 juveniles plus parents for some sessions

Yes

West Yavapai Guidance Clinic

Parents attend with juveniles for first and last sessions. Targets 8-14 year old firsttime referrals. Program is offered once a month. Topics include effects of shoplifting, peer pressure and decision-making.

Existed Prior to PIC-ACT:

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Alcohol/Drug Abuse Program

Number/length of Sessions:

Four 2-hour sessions

parents pay \$41)

decision-making.

8 juveniles plus parents

No (Self-supporting; youths/

West Yavapai Guidance Clinic Verde Valley Guidance Clinic

Juveniles and parents attend all four sessions. Topics covered include: information on effects, peer pressure,

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

RESTITUTION

Type of Program:	Juveniles provide monetary compensation for damages to the victim
Contracted Services:	No
General Structure:	Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile pays the Probation Office with a money order or check and Probation Department writes check to victim. Sometimes juvenile directly pays the victim.

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Existed Prior to PIC-ACT:

NON-RESIDENTIAL TREATMENT

Type of Program:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

Yes, but only for adjudicated juveniles

mandatory parent support group. Usual assignment is 6 months.

Prescott Child Development Center

Targets high-risk juveniles. Program operates from 1:30 P.M. to 5:30 P.M., Monday through Friday. Includes counseling,

recreation, tutoring and

Day Support Program

Yes

Type of Program:

Contracted Services:

Provider:

General Structure:

Volunteer in Probation Program Yes

Big Brother/Big Sister Program

Big Brother/Big Sister screens volunteers and matches referred juveniles with appropriate volunteer. Caseworkers from contractor meet monthly with child, parent, and volunteer to monitor progress. Match is for 6 months; may be extended for 6 additional months. Training for volunteers is also provided by contractor.

Existed Prior to PIC-ACT:

Yes

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NON-RESIDENTIAL TREATMENT (Continued)

Type of Program:	Diversion Supervision
Contracted Services:	No
Provider:	Probation Officers
General Structure:	Juvenile is usually assigned for 6 months. Probation Officer sees juvenile weekly to monitor progress.
Existed Prior	

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to PIC-ACT:

PROFILE OF PIC-ACT PROGRAMS IN YUMA COUNTY

OVERVIEW

Yuma County's PIC-ACT programs are community service work, family and individual counseling, education programs for delinquency prevention and alcohol and drug abuse, restitution and non-residental treatment. All programs existed before the PIC-ACT.

Because of the dispersion of population, the education program for delinquency prevention is offered in Yuma, Wellton and the Somerton/San Luis area. Community service work program is also available in the areas outside Yuma with individual placements.

Yuma County has not experienced an increase in the number of juvenile referrals in the past year.

FUNDING INFORMATION		
	1984-85	1985-86
Amount Awarded	\$75,250.00	\$79,200.00
Amount Expended	\$35,764.87	

PROGRAM DESCRIPTIONS

COMMUNITY SERVICE WORK

Examples of Work:

Examples of Work Sites:

Number of Hours Assigned:

Contracted Services:

Providers:

General Structure:

Trash pick-up; general maintenance, janitorial, yard clean-up

Schools, library, streets, senior citizen center, parks, cemetaries

Varies. Minimum is 8 hours. Maximum is 80 hours. Average is about 16 hours.

NO

Full-time work supervisor hired by the Court.

Work crews of 10-12 juveniles are picked up in County van by work supervisor and taken to work site. Usually work after school 3 days a week and on Saturday. Some individual placements, especially for those in outlying areas.

Existed Prior to PIC-ACT:

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COUNSELING

Type of Service:

Number/length of Sessions:

Contracted Services:

Providers:

Family and Individual Counseling

Eight 1-hour sessions; more if necessary.

Yes

Rio Colorado Health Services Behavioral Health Services of Yuma Catholic Community Services Various private providers

Existed Prior to PIC-ACT:

Yes

Type of Service:

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Providers:

Existed Prior to PIC-ACT:

Group Counseling

Eight 1 and 1/2 hour sessions; more if necessary.

8

Yes

Catholic Community Services

EDUCATION PROGRAM - PREVENTION OF DELINQUENT BEHAVIOR

Type of Program:

Number/length of Sessions:

First Offender's Program

Seven 1-hour sessions

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

6-12 juveniles plus parents

for some sessions

Yes

Catholic Community Services (Yuma) Yuma Behavioral Health (Wellton and San Luis)

Parents attend with juveniles for three of seven sessions. Topics include peer relationships, society and the law, drug/ alcohol education, communication skills, and family relationships.

Existed Prior to PIC-ACT:

Yes

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EDUCATION PROGRAM - DRUG/ALCOHOL

Type of Program:

Drug Education Program-Level I (First Offenders)

Number/length of Sessions: Six 1-hour sessions

Catholic Community Services

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Program targets first offenders and provides drug/alcohol education and counseling aimed at modifying behavior. Parents are required to attend 3 sessions.

15-20 plus parents at some sessions

Existed Prior to PIC-ACT:

Type of Program:

Drug Education Program-Level II (Second Offenders)

Catholic Community Services

5-6 plus parents at some sessions

Program targets second offenders and stresses decision-making skills and counseling. Parents

Six 1-hour sessions

attend 3 sessions.

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

Yes

Yes

Yes

Yes

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EDUCATION PROGRAM - DRUG/ALCOHOL (Continued)

Type of Program:

Drug Education Program-Level III

Behavioral Health Services of Yuma

Program targets serious substance abusers. Includes urine screening and counseling. Juveniles stay in the program 30 days to 6 months.

Weekly 1-hour sessions

Number/length of Sessions:

Average Number in a Group:

Contracted Services:

Provider:

General Structure:

Existed Prior to PIC-ACT:

Yes

8-12

RESTITUTION

Type of Program:

Juveniles provide monetary compensation for damages to the victim

Contracted Services:

General Structure:

Amount of damage determined by law enforcement personnel and/or victim reports to Probation Officer. Juvenile pays the Court who pays victim.

Existed Prior to PIC-ACT:

Yes

NO

NON-RESIDENTIAL TREATMENT

Type of Program:	In-home Detention Program
Contracted Services:	No
Provider:	Probation Officers
General Structure:	Juvenile, parent, and Probation Officer agree to confining the juvenile to his/her home for a given period of time. Child is allowed to leave home when supervised by parent/guardian. Target group is 10 years old and under. Usually for 3 weekends.
Existed Prior	Vec

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