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### United States General Accounting Office

GAO

Fact Sheet for the Chairman, Subcommittee on Federal Services, Post Office, and Civil Service, Committee on Governmental Affairs United States Senate

June 1989

FEDERAL DRUG-RELATED EFFORTS:

Budget Information by  ${\boldsymbol s}$ trategy

118951

U.S. Department of Justice National Institute of Justice

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United States General Accounting Office Washington, D.C. 20548

#### General Government Division

B-235807

June 16, 1989

The Honorable David Pryor
Chairman, Subcommittee on Federal
Services, Post Office, and
Civil Service
Committee on Governmental Affairs
United States Senate

Dear Mr. Chairman:

This fact sheet responds to your May 31, 1989, request for information on federal agencies' budget authority and outlays by strategy regarding drug law enforcement, abuse, and treatment. We obtained the budgetary data for fiscal years 1981 to 1989 from the Office of Management and Budget (OMB). We did not verify the accuracy of this data.

The information you requested is included in appendixes I, II, and III. As arranged with the Subcommittee, we extracted information for each of the various strategies (e.g., interdiction, prosecution, treatment) from the OMB-provided data and summarized it for (1) fiscal years 1981 to 1989, (2) fiscal years 1986 to 1989, and (3) fiscal year 1989. The figures presented in the percentage column may not total exactly due to rounding.

As agreed with the Subcommittee, we plan no further distribution of this fact sheet until 5 days after the date of issuance, unless you publicly announce its contents earlier. At that time, we will send it to interested parties and make copies available to others upon request.

The major contributors to this report are listed in appendix IV. If you have any questions on this fact sheet, please call me on 275-5074.

Sincerely yours,

Bernard L. Ungar

Director, Federal Human Resource

Management Issues

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### FEDERAL DRUG LAW ENFORCEMENT AND ABUSE SUMMARY BY STRATEGY (in millions)

FY 1981 - 1989

	1901 - 1909			
Strategy	Budget authority	Percent	Outlays	Percent
Interdiction				
Coast Guard Customs Service Department of Defense Department of Justice	\$4,020.6 2,037.8 998.0	53.0 26.9 13.2	\$3,965.9 1,910.9 867.8	56.0 27.0 12.3
Forfeiture Fund Immigration and Naturalization	390.0	5.1	212.3	3.0
Service . Customs/Asset Forfeiture Payments to Puerto Rico	78.9 45.7 15.6	1.0 0.6 0.2	73.9 36.4 15.6	1.0 0.5 0.2
Federal Aviation Administration (FAA)	0.7	0.0	0.7	0.0
Office of Criminal Drug Enforcement	0.0	0.0	0.0	0.0
Subtotal	\$7,587.3	100.0	\$7,083.5	100.0
Investigations				•
Drug Enforcement Administration (DEA) Federal Bureau of Investigation Internal Revenue Service Customs Service U.S. Marshals Service	\$2,071.3 798.2 457.9 405.5 65.5	52.6 20.3 11.6 10.3 1.7	\$1,962.8 787.6 457.9 393.3 62.5	51.7 20.7 12.1 10.4 1.6
Bureau of Alcohol, Tobacco and Firearms	59.7	1.5	55.8	1.5
Immigration and Naturalization Service Bureau of Indian Affairs (BIA) U.S. Park Service Bureau of Land Management U.S. Forest Service Office of Criminal	54.3 15.0 6.1 2.5 1.9	1.4 0.4 0.2 0.1 0.0	54.3 12.6 6.1 2.5 1.9	1.4 0.3 0.2 0.1 0.1
Drug Enforcement	0.0	0.0	0.0	0.0
Subtotal	\$3,937.9	100.0	\$3,797.3	100.0

APPENDIX I

FY 1981 - 1989

Strategy	Budget authority	Percent	Outlays	Percent
International				
Department of State				
International Narcotics Matters Drug Enforcement Administration Agency for International	\$ \$572.8 549.0	46.2 44.3	\$502.1 505.2	45.4 45.7
Development (AID) U.S. Information Agency	95.4 10.0	7.7 0.8	76.9 9.3	7.0 0.8
Department of State Salaries and Expenses	5.0	0.4	4.0	0.4
International Criminal Police Organization (INTERPOL) Federal Bureau of Investigation U.S. Marshals Service	3.2 3.2 2.0	0.3 0.3 0.2	3.1 3.2 1.8	0.3 0.3 0.2
Subtotal	\$1,240.6	100.0	\$1,105.6	100.0
Prosecution				
U.S. Attorneys U.S. Marshals Service Internal Revenue Service	\$529.2 436.8 39.6	50.2 41.5 3.8	\$509.1 417.4 39.6	50.3 41.2 3.9
Department of Justice Criminal Division Tax Division	36.0 11.6	3.4	34.9 11.4	3.4 1.1
Office of Criminal Drug Enforcement	0.0	0.0	0.0	0.0
Subtotal	\$1,053.2	100.0	\$1,012.4	100.0
Corrections				
Bureau of Prisons	\$2,082.3	87.2	\$1,925.4	87.1
U.S. Marshals Service Support of Prisoners	223.6	9.4	205.1	9.3
Immigration and Naturalization Service	83.1	3.5	80.9	3.7
Subtotal	\$2,389.0	100.0	\$2,211.4	100.0

FY 1981 - 1989

		1981 -	1989	
Strategy	Budget authority	Percent	Outlays	Percent
Intelligence				
Drug Enforcement Administration Federal Bureau of Investigation Customs Service Immigration and Naturalization	\$241.4 41.0 38.5		\$225.2 40.2 37.1	73.6 13.1 12.1
Service Federal Aviation Administration U.S. Forest Service	2.2 0.9 0.2	0.7 0.3 0.1	2.2 0.9 0.2	0.7 0.3 0.1
Subtotal	\$324.2	100.0	\$305.8	100.0
State and local assistance				
Office of Justice Programs (OJP) Department of Justice	\$475.2	48.3	\$234.1	35.2
Forfeiture Fund Drug Enforcement Administration Customs Forfeiture Fund Bureau of Indian Affairs U.S. Forest Service Bureau of Land Management Fish and Wildlife Service	20.8	26.4 17.0 4.2 2.1 1.4 0.3 0.3	40.4 19.0 13.5	2.9 2.0 0.5
National Highway Traffic Safety Administration (NHTSA)	0.4	0.0	0.2	0.0
Subtotal	\$984.4	100.0	\$665.8	100.0
Research and development				
Office of Justice Programs Drug Enforcement Administration Coast Guard Customs Service Agriculture Research Service President's Commission on	\$33.1 23.9 18.5 17.4 12.3	15.7 11.1	\$28.9 26.6 18.1 17.0 12.3	24.5 16.7 15.6 11.3
Organized Crime Immigration and Naturalization	5.0	4.5	5.0	4.6
Service U.S. Forest Service	0.4	0.4	0.4	0.4
Subtotal	\$111.0	100.0	\$108.7	100.0

FY 1981 - 1989

Strategy	Budget authority	Percent	Outlays	Percent
Regulatory and compliance				
Drug Enforcement Administration Food and Drug Administration Internal Revenue Service U.S. Forest Service Department of Justice	15.8 13.5	7.5	13.8 13.5	6.9
Inspector General	0.6	0.3	0.4	0.2
Subtotal	\$210.9	100.0	\$199.5	100.0
Subtotal, drug law enforcement	\$17,839.7		\$16,490.9	
Drug abuse prevention				
Department of Health and Human Services (HHS) Alcohol, Drug Abuse & Mental Health Administration	\$1,501.3 804.8	49.7 26.7		
Department of Education Department of Defense Action Other HHS Department of Justice	530.6 58.4	17.6	490.7 53.4	20.3
Office of Justice Programs (OJP) Department of Labor Department of State (AID) Department of Transportation (FAA) Department of Justice (DEA) White House Conference Department of the Interior (BIA) Drug Czar	20.9 18.0	0.4 0.2 0.2	12.5 13.0 5.4 3.7	0.7 0.5 0.5 0.2 0.2
Department of Transportation (NHTSA) Special Forfeiture Fund	0.0	0.0	0.0	0.0
Subtotal, drug abuse prevention	\$3,018.1	100.0	\$2,419.4	100.0

FY 1981 - 1989

Strategy	Budget authority	Percent	Outlays	Percent
Drug abuse treatment				
Department of Health and Human Services Alcohol, Drug Abuse &				
Mental Health Administration Veterans Administration Department of Defense Department of Health and Human Services	\$1,620.1 632.2 185.3	63.1 24.6 7.2	\$1,492.2 626.0 173.4	62.3 26.1 7.2
Indian Health Service Department of Justice (OJP) Department of Justice (Prisons) Department of the Interior (BIA) Drug Czar Special Forfeiture Fund	52.0 45.9 30.9 1.7 1.2 0.0	2.0 1.8 1.2 0.1 0.0 0.0	51.9 20.6 29.7 1.5 0.9	2.2 0.9 1.2 0.1 0.0 0.0
Subtotal, drug abuse treatment	\$2,569.3	100.0	\$2,396.2	100.0
Total federal drug summary	\$23,427.1		\$21,306.5	

APPENDIX II

# FEDERAL DRUG LAW ENFORCEMENT AND ABUSE SUMMARY BY STRATEGY (in millions)

FY 1986 - 1989

	1500 1505				
Strategy	Budget authority	Percent	Outlays	Percent	
Interdiction					
Coast Guard	\$2,089.5	43.6	\$2,034.8	46.3	
Customs Service Department of Defense Department of Justice	1,259.2 914.0	26.3 19.1	1,225.9 798.8	27.9 18.2	
Forfeiture Fund Immigration and Naturalization	390.0	8.1	212.3	4.8	
Service Customs/Asset Forfeiture	77.4 45.7	1.6 1.0	72.5 36.4	1.6 0.8	
Payments to Puerto Rico Federal Aviation	15.6	0.3	15.6	0.4	
Administration (FAA) Office of Criminal	0.7	0.0	0.7	0.0	
Drug Enforcement	0.0	0.0	0.0	0.0	
Subtotal	\$4,792.1	100.0	\$4,397.0	100.0	
Investigations					
Drug Enforcement Administration (DEA) Federal Bureau of Investigation Internal Revenue Service Customs Service U.S. Marshals Service Bureau of Alcohol, Tobacco	\$1,273.8 427.8 214.2 265.5 41.9	54.7 18.4 9.2 11.4 1.8	\$1,176.3 417.2 214.2 256.2 40.2	53.2 18.9 9.7 11.6 1.8	
and Firearms Immigration and Naturalization	35.8	1.5	35.0	1.6	
Service Bureau of Indian Affairs (BIA) U.S. Park Service Bureau of Land Management U.S. Forest Service Office of Criminal	53.8 10.0 3.8 2.5 1.4	2.3 0.4 0.2 0.1 0.1	53.8 8.7 3.8 2.5 1.4	2.4 0.4 0.2 0.1 0.1	
Drug Enforcement	0.0	0.0	0.0	0.0	
Subtotal	\$2,330.5	100.0	\$2,209.3	100.0	

APPENDIX II

FY 1986 - 1989

Strategy		Budget authority	Percent	Outlays	Percent
International					
Department of State International Narcotics Drug Enforcement Administ		\$373.3 353.0		\$309.9 315.6	
Agency for International Development (AID) U.S. Information Agency Department of State		53.2 5.0		58.5 4.8	8.4 0.7
Salaries and Expenses		5.0	0.6	4.0	0.6
International Criminal Po Organization (INTERPOL) Federal Bureau of Invest U.S. Marshals Service		2.7 3.2 1.7	0.3 0.4 0.2	2.6 3.2 1.5	0.5
St	ubtotal	\$797.1	100.0	\$700.1	100.0
Prosecution					
U.S. Attorneys U.S. Marshals Service Internal Revenue Service		\$353.6 289.9 38.0	40.5	\$342.8 277.8 38.0	
Department of Justice Criminal Division Tax Division		26.1 8.4	3.6 1.2	25.6 8.2	
Office of Criminal Drug Enforcement		0.0	0.0	0.0	0.0
St	ubtotal	\$716.0	100.0	\$692.4	100.0
Corrections		•			
Bureau of Prisons		\$1,503.4	86.0	\$1,383.9	85.8
U.S. Marshals Service Support of Prisoners		160.7	9.2	147.5	9.1
Immigration and Naturalia Service	zation	83.1	4.8	80.9	5.0
St	ubtotal	\$1,747.2	100.0	\$1,612.3	100.0

APPENDIX II

FY 1986 - 1989

			1303	
Strategy	Budget authority	Percent	Outlays	Percent
Intelligence		:		
Drug Enforcement Administration Federal Bureau of Investigation Customs Service Immigration and Naturalization	\$127.0 22.8 25.2	12.8	\$117.8 22.0 24.1	
Service Federal Aviation Administration U.S. Forest Service	2.2 0.4 0.2	1.2 0.2 0.1	2.2 0.4 0.2	1.3 0.2 0.1
Subtotal	\$177.8	100.0	\$166.7	100.0
State and local assistance				
Office of Justice Programs (OJP) Department of Justice	\$440.6	54.1	\$190.9	38.7
Forfeiture Fund Drug Enforcement Administration Customs Forfeiture Fund Bureau of Indian Affairs U.S. Forest Service Bureau of Land Management Fish and Wildlife Service National Highway Traffic Safety Administration (NHTSA)	260.0 50.9 35.5 15.2 8.1 2.5 1.5	31.9 6.2 4.4 1.9 1.0 0.3 0.2	195.2 46.1 35.5 13.4 8.1 2.5 1.5	1.6
Subtotal	\$814.7	100.0	\$493.4	100.0
Research and development				
Office of Justice Programs Drug Enforcement Administration Coast Guard Customs Service Agriculture Research Service	\$29.5 11.7 15.8 9.8 5.3	40.1 15.9 21.5 13.3 7.2	\$25.8 11.5 15.4 9.5 5.3	37.2 16.6 22.2 13.7 7.6
President's Commission on Organized Crime	1.0	1.4	1.3	1.9
Immigration and Naturalization Service U.S. Forest Service	0.4 0.1	0.5 0.1	0.4 0.1	0.6 0.1
Subtotal	\$73.6	100.0	\$69.3	100.0

FY 1986 - 1989

		1300	2303	
Strategy	Budget authority	Percent	Outlays	Percent
Regulatory and compliance				~~~~
Drug Enforcement Administration Food and Drug Administration Internal Revenue Service U.S. Forest Service Department of Justice		12.4 10.9 7.4	\$59.1 9.5 10.1 6.9	8.0
Inspector General	0.6	0.6	0.4	
Subtotal	\$92.7	100.0	\$86.0	100.0
Subtotal, drug law enforcement	\$11,542.9		\$10,427.4	
Drug abuse prevention				
Department of Health and Human Services (HHS) Alcohol, Drug Abuse & Mental Health Administration Department of Education Department of Defense Action Other HHS Department of Justice	\$1,034.3 790.2 314.0 28.5 30.0	34.7 13.8 1.2		23.1 17.4 1.4
Office of Justice Programs (OJP) Department of Labor Department of State (AID) Department of Transportation (FAA) Department of Justice (DEA) White House Conference Department of the Interior (BIA) Drug Czar Department of	25.9 14.7 16.8 11.1 5.4 5.0 3.4 1.2	1.1 0.6 0.7 0.5 0.2 0.2 0.1	22.6 11.3 12.4 11.1 5.2 3.7 3.3 0.9	0.7 0.7
Transportation (NHTSA) Special Forfeiture Fund	0.0	0.0	0.0	0.0
Subtotal, drug abuse prevention	\$2,280.5	100.0	\$1,709.0	100.0

FY 1986 - 1989

Strategy	Budget authority	Percent	Outlays	Percent
Drug abuse treatment			***	
Department of Health and Human Services Alcohol, Drug Abuse &				
Mental Health Administration Veterans Administration Department of Defense Department of Health and		67.6 20.5 5.3	332.9	22.7
Human Services Indian Health Service Department of Justice (OJP) Department of Justice (Prisons) Department of the Interior (BIA) Drug Czar Special Forfeiture Fund	42.1 45.9 16.5 1.7 1.2 0.0	2.8 1.0 0.1	20.6	1.4 1.1 0.1
Subtotal, drug abuse treatment	\$1,627.1	100.0	\$1,469.3	100.0
Total federal drug summary	\$15,450.5		\$13,605.7	

## FEDERAL DRUG LAW ENFORCEMENT AND ABUSE SUMMARY BY STRATEGY (in millions)

FY 1989

	1303			
Strategy	Budget authority	Percent	Outlays	Percent
Interdiction				
Coast Guard Customs Service Department of Defense	\$628.9 334.9 308.3	41.1 21.9 20.1	\$597.5 327.7 303.1	43.7 24.0 22.2
Department of Justice Forfeiture Fund Immigration and Naturalization	206.0	13.5	90.3	6.6
Service Customs/Asset Forfeiture Payments to Puerto Rico	42.0 10.0 0.0	2.7 0.7 0.0	39.3 10.0 0.0	2.9 0.7 0.0
Federal Aviation Administration (FAA) Office of Criminal	0.0	0.0	0.0	0.0
Drug Enforcement	0.0	0.0	0.0	0.0
Subtotal	\$1,530.1	100.0	\$1,367.9	100.0
Investigations				
Drug Enforcement Administration (DEA) Federal Bureau of Investigation Internal Revenue Service Customs Service U.S. Marshals Service	\$368.5 125.4 48.6 75.1 15.1	55.2 18.8 7.3 11.2 2.3	\$335.8 127.4 48.6 73.5 14.7	52.9 20.1 7.7 11.6 2.3
Bureau of Alcohol, Tobacco and Firearms Immigration and Naturalization	8.8	1.3	8.6	1.4
Service Bureau of Indian Affairs (BIA) U.S. Park Service Bureau of Land Management	21.4 2.4 1.2 0.7	3.2 0.4 0.2 0.1	21.4 2.5 1.2 0.7	3.4 0.4 0.2 0.1
U.S. Forest Service Office of Criminal Drug Enforcement	0.4	0.1	0.4	0.1
Subtotal	\$667.6	100.0	\$634.8	100.0

FY 1989

Strategy	Budget authority	Percent	Outlays	Percent
International				
Department of State International Narcotics Matters Drug Enforcement Administration Agency for International	\$101.0 96.8	46.2 44.3	\$97.0 88.2	45.4 41.3
Development (AID) U.S. Information Agency Department of State	12.7	5.8 0.5	21.6 1.0	10.1 0.5
Salaries and Expenses International Criminal Police	5.0	2.3	4.0	1.9
Organization (INTERPOL) Federal Bureau of Investigation U.S. Marshals Service	1.1 0.4 0.7	0.5 0.2 0.3	1.0 0.4 0.6	0.5 0.2 0.3
Subtotal	\$218.7	100.0	\$213.8	100.0
Prosecution				
U.S. Attorneys U.S. Marshals Service Internal Revenue Service	\$141.4 108.1 15.0	51.0 39.0 5.4	\$139.9 105.3 15.0	51.3 38.6 5.5
Department of Justice Criminal Division Tax Division	10.7 2.2	3.9 0.8	10.6 2.1	3.9 0.8
Office of Criminal Drug Enforcement	0.0	0.0	0.0	0.0
Subtotal	\$277.4	100.0	\$272.9	100.0
Corrections				
Bureau of Prisons U.S. Marshals Service	\$574.4	84.8	\$493.8	83.2
Support of Prisoners Immigration and Naturalization	58.4	8.6	56.3	9.5
Service	44.6	6.6	43.3	7.3
Subtotal	\$677.4	100.0	\$593.4	100.0

FY 1989

	1909			
Strategy	Budget authority	Percent	Outlays	Percent
Intelligence				
incerridence				
Drug Enforcement Administration	\$31.4			
Federal Bureau of Investigation	3.5	7.9	3.5	8.5
Customs Service	8.3	18.8	8.1	19.7
Immigration and Naturalization Service	0.8	1.8	0.8	1.9
Federal Aviation Administration	0.1		0.1	0.2
U.S. Forest Service	0.1	0.2	0.1	0.2
Subtotal	\$44.2	100.0	\$41.2	100.0
Chaha and Jama's and about				
State and local assistance				
Office of Justice Programs (OJP)	\$141.8	48.1	\$89.5	50.8
Department of Justice				
Forfeiture Fund	120.0		55.2	
Drug Enforcement Administration	13.8	4.7	12.6	7.1
Customs Forfeiture Fund	12.0 3.6	4.1 1.2	12.0 3.8	
Bureau of Indian Affairs U.S. Forest Service	2.0	0.7	2.0	1.1
Bureau of Land Management	0.6	0.7	0.6	0.3
Fish and Wildlife Service	0.4	0.1	0.4	0.2
National Highway Traffic	V•4	0.1	0.4	0.2
Safety Administration (NHTSA)	0.4	0.1	0.2	0.1
Subtotal	\$294.6	100.0	\$176.3	100.0
Research and development				
1000mm; and acresophics				
Office of Justice Programs	\$12.5	50.6	\$10.9	
Drug Enforcement Administration	2.7	10.9	2.5	10.9
Coast Guard	4.0		4.0	17.5
Customs Service	3.7	15.0	3.7	16.2
Agriculture Research Service	1.3	5.3	1.3	5.7
President's Commission on		0.0		^ ^
Organized Crime	0.0	0.0	0.0	0.0
Immigration and Naturalization	0.4	1.6	0.4	1.7
Service U.S. Forest Service	0.1	0.4	0.1	0.4
o.b. rolest service				
Subtotal	\$24.7	100.0	\$22.9	100.0

	FY	
1	989	

Strategy	Budget authority	Percent	Outlays	Percent
Regulatory and compliance				
Drug Enforcement Administration Food and Drug Administration Internal Revenue Service U.S. Forest Service Department of Justice	\$19.1 6.7 4.7 2.6	56.7 19.9 13.9 7.7	\$17.4 4.7 4.7 2.6	58.4 15.8 15.8 8.7
Inspector General	0.6	1.8	0.4	1.3
Subtotal	\$33.7	100.0	\$29.8	100.0
Subtotal, drug law enforcement	\$3,769.6		\$3,353.9	
Drug abuse prevention				
Department of Health and Human Services (HHS) Alcohol, Drug Abuse & Mental Health Administration Department of Education Department of Defense Action Other HHS Department of Justice Office of Justice Programs (OJP) Department of Labor Department of State (AID) Department of Transportation (FAA) Department of Justice (DEA)	\$428.7 354.5 89.0 7.9 30.0 11.5 5.7 5.2 4.2 2.2	45.6 37.7 9.5 0.8 3.2 1.2 0.6 0.6 0.4 0.2	\$350.0 210.9 85.0 5.0 3.0 10.0 3.4 5.4 4.2 2.1	51.4 31.0 12.5 0.7 0.4 1.5 0.5 0.8 0.6 0.3
White House Conference Department of the Interior (BIA) Drug Czar Department of Transportation (NHTSA)	0.0 0.8 1.2	0.2 0.0 0.1 0.1	0.0 0.8 0.9	0.3 0.0 0.1 0.1
Special Forfeiture Fund	<del></del>	<del></del>		
Subtotal, drug abuse prevention	\$940.9	100.0	\$680.7	100.0

FY 1989

Strategy	Budget authority	Percent	Outlays	Percent
Drug abuse treatment				
Department of Health and Human Services Alcohol, Drug Abuse &				
Mental Health Administration Veterans Administration Department of Defense Department of Health and	\$462.1 93.9 23.0	15.1	\$382.6 93.6 22.0	
Human Services				
Indian Health Service Department of Justice (OJP) Department of Justice (Prisons)	18.7 17.0 5.1		5.0	1.9
Department of the Interior (BIA) Drug Czar Special Forfeiture Fund	0.0 1.2 0.0	0.0 0.2 0.0	1.5 0.9 0.0	0.3 0.2 0.0
Subtotal, drug abuse treatment	\$621.0	100.0	\$534.3	100.0
Total federal drug summary	\$5,331.5		\$4,568.9	

APPENDIX IV

#### MAJOR CONTRIBUTORS TO THIS REPORT

### GENERAL GOVERNMENT DIVISION, WASHINGTON, D.C.

Lucille B. Kauffman, Assistant Director, Federal Human Resource Management Issues Ronald J. Cormier, Assignment Manager Terry L. Draver, Evaluator-in-Charge APPENDIX IV APPE

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