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CALIFORNIA JUVENILE CAMPS AND RANCHES **POPULATION**



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SUMMARY REPORT NO. 13 CALENDAR YEAR 1989

DEPARTMENT OF THE YOUTH AUTHORITY RESEARCH DIVISION SEPTEMBER 1990

STATE OF CALIFORNIA

GEORGE DEUKMEJIAN, GOVERNOR



YOUTH AND ADULT CORRECTIONAL AGENCY

JOE G. SANDOVAL, Secretary

DEPARTMENT OF THE YOUTH AUTHORITY

Elaine Duxbury, Chief Research Division

Ted Palmer Research Manager

Author:

Robert F. Wedge Research Analyst II

Jackie Hummel Statistical Clerk

Karen Deering
Office Technician (Typing)

C. A. Terhune, Director

Francisco J. Alarcon, Chief Deputy Director

Clyde McDowell, Deputy Director Institutions and Camps Branch

George McKinney, Deputy Director Parole Services Branch

Wilbur A. Beckwith, Deputy Director Prevention and Community Corrections Branch

Barbara Allman, Deputy Director Administrative Services Branch

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CALIFORNIA JUVENILE PROBATION CAMPS AND RANCHES SUMMARY REPORT NO. 13

1989 CALENDAR YEAR

Data Highlights

- During 1989, local probation departments operated 54 camps and ranches with a combined average capacity of 3,994 beds. By December 31, two camps had closed, leaving 3,960 beds in 52 camps.
- The statewide average daily population was 3,502 during 1989, down 6.6% from the previous year's ADP of 3,749. This decrease was primarily the result of the closure of two camps. Also, as of January 1, 1989, Los Angeles County's Special Treatment Program ceased being classed as a camp. Its beds reverted to the San Fernando Valley Juvenile Hall.
- Of the 54 camps, 15 were considered secure facilities and 39 were nonsecure. The 15 secure facilities provided 991 beds, with an ADP of 926. The 39 nonsecure camps had 3,003 beds, and an ADP of 2,576.
- Statewide, the average rate of beds occupied was 87.7%, with a range in monthly rates from 83.8% to 89.8%. The rate in secure camps was higher, at 93.4%.
- The admissions data collection system indicated that there were 15,117 admissions to camps in 1989.
- In 1989, there were 753 incidents of facility overcrowding. Of these incidents, 720 were in Los Angeles County camps, 33 in other camps. Overcrowding decreased 60% from the 1,897 incidents that occurred in 1988. The decrease occurred primarily in Los Angeles County camps. Also contributing to the decrease was the removal of the Special Treatment Program, which had been crowded every day in 1988.

CALIFORNIA JUVENILE PROBATION CAMPS AND RANCHES POPULATION SUMMARY REPORT NO. 13

CALENDAR YEAR 1989

This report provides data on the population of juvenile residential treatment facilities operated by county probation departments during calendar year 1989. Reports on the population of these facilities have been published annually by the Department of the Youth Authority since 1980. Each report summarizes average daily populations by facility and statewide total. Beginning in 1988, the reports provide data on number of admissions. The collective group of county—operated residential facilities will hereafter be referred to as camps—a term long in popular usage.

Brief History of County Camp System

The first county facility for children "in conflict with their community," the San Francisco Industrial School, opened its doors in 1859 and, due to financial difficulties, closed them in 1892. California institutions for juvenile offenders were then lacking until 1927, when Riverside County opened a "road camp." In 1932, Los Angeles County established a forestry camp for transient youths. This concept worked so well that legislation for establishing other such camps was enacted the same year. By 1945, the number of these forestry or conservation camps had grown to 11, with 690 beds. Gradually, camps were recognized as a possible medium for rehabilitation. This spurred expansion in counseling and education services which, in turn, increased camp costs.

The first state subsidy program for local camps was initiated in 1945, with a monthly payment to counties of \$50 per child admitted to their facilities. The amount was increased to \$80 in 1949 and to \$95 in 1953. In 1957, further

legislation provided matching state funds for construction of county camps, ranches, or schools for youthful offenders. By 1964, there were 41 camps in 22 counties providing beds for 2,842 young persons.¹

In 1965, the Probation Subsidy Program was enacted and provided \$4,000 for each youth considered a potential state commitment retained in the community. The Subsidy Program was replaced by the County Justice System Subvention Program in 1978, which in that year distributed \$55 million to county governments. In 1982, the subvention method was changed to a block grant system, and reached a cost of \$67.3 million in Fiscal Year 1988-89.

Camp Population Monitoring System

The Youth Authority is authorized by Section 885 of the Welfare and Institutions Code to set standards for the operation of juvenile camps. Additionally, the California Administrative Code states that the Youth Authority shall establish maximum facility capacities (Article 2, Section 4358). In order to carry out this mandated responsibility, it is necessary for the Youth Authority to collect data on camp population.

The purpose of this report is to provide probation departments and local and state decision makers with information on (1) the statewide capacity of the local juvenile probation camps system (that is, the number of available beds), (2) the average daily population residing in camps, (3) the number of days on which camp populations exceeded maximum rated capacity (overcrowding), and, (4) beginning in 1988, the number of admissions to camps.

The system for monitoring the population of camps was initiated in January 1980. For this purpose, Form YA 10.408 was provided to each facility (see Appendix A). Staff are instructed to record population based on a count taken

¹California Correctional System Study. State Board of Corrections, July 1971.

at 12:01 a.m., thereby reflecting the number of youths occupying beds and not necessarily the number of youths in a facility during regular daytime program operation. Youths absent on furlough, court appearance, etc., are not intended to be included in the daily population count. Camp staff complete the forms and submit them to the Youth Authority Research Division each month. Research staff edit the forms and, if errors are detected, return the forms to the respective camps for correction.

Statewide Capacity and Population in 1989

During 1989, there were 54 camp facilities in operation in 22 counties. This number includes three counties that jointly operate the Fouts Springs Camp. Fouts Springs is also unique in that it includes a new dormitory of 44 beds (opened August 1989) for housing Youth Authority wards on a contractual agreement. (These Youth Authority wards are not included in the admissions and population counts in this report.) Table 1 shows the statewide camp capacity, by month. The average capacity over the 12 months of 1989 was 3,994 beds. Near the end of the year, two camps closed (Contra Costa's Boys Preplacement Center and Los Angeles' Camp Holton II). As of December 1989, there were 52 operating camps with 3,960 beds.

<u>Camp population</u>. The statewide average daily population (ADP) of camps was 3,502. The average percentage of beds occupied was 87.7%. These figures are shown in Table 1, along with the ADP during each month of 1989. The statewide ADP ranged from a high of 3,602 in June to a low of 3,318 in December. The corresponding occupancy rates were 89.8% and 83.8%.

<u>Individual camps</u>. Table 2 summarizes maximum capacity, ADP, and bed occupancy data for each of the 54 camps. The table shows the lowest and highest monthly ADP and the ADP for the full year. For example, the Chabot

facility in Alameda County is shown as having a capacity of 90, an annual ADP of 67.4, and an occupancy rate of 74.9%. The lowest monthly ADP was 57.0 (63.3% occupancy) and the highest was 74.0 (82.2% occupancy). Monthly ADPs for each camp are shown in Appendix B.

TABLE 1
Statewide Camps Average Daily Population by Sex and Percent of Beds Occupied During Calendar Year 1989

Month	Beds Available	Avg. Daily Population	Males	Females	Pct. Beds Occupied
Jan	4,010	3,542	3,272	270	88.3
Feb	4,010	3,575	3,307	268	89.2
Mar	4,010	3,590	3,325	265	89.5
Apr	4,010	3,561	3,305	256	88.8
May	4,010	3,566	3,304	262	88.9
Jun	4,010	3,602	3,348	254	89.8
Jul	4,010	3,578	3,326	252	89.2
Aug	3,980	3,499	3,248	251	87.9
Sep	3,980	3,432	3,176	256	86.2
0ct	3,980	3,437	3,166	271	86.4
Nov	3,960	3,332	3,073	259	84.1
Dec	3,960	3,318	3,053	264	83.8
Annual	3,994	3,502	3,240	261	87.7

Note. The loss of 50 beds (from 4,010 to 3,960 in December) was due to the closure of LA Camp Holton II (30 beds) and Contra Costa Boys Preplacement Center (20 beds).

TABLE 2

Juvenile Probation Camps and Ranches 1989 Calendar Year Population Summary:

Low and High Monthly ADP and Average Annual Population and

Percentage of Capacity Used

			ADI	P		Avg. % o	
Facilities	Maximum Capacity	Mon Low	thly High	Cal. Yr. 1989	Mon Low	thly High	Cal. Yr. 1989
Alameda Chabot Los Cerros	90 100	57.0 76.6	74.0 87.3	67.4 83.4	63.3 76.6	82.2 87.3	74.9 83.4
<u>Colusa, Solano, Yolo</u> Fouts Springs	60	16.6	24.7	20.9	27.7	41.2	34.8
Contra Costa Preplacement Center Byron Boys Ranch Girls Center	20 ^a 74 ^b 19	17.9 48.7 12.7	20.0 67.8 18.0	18.3 60.8 15.9	89.5 65.8 66.8	100.0 91.6 94.7	91.5 82.2 83.7
<u>Del Norte</u> Bar-O-Boys Ranch	42	23.9	30.1	27.3	56.9	71.7	65.0
<u>Fresno</u> C. K. Wakefield	60	38.2	60.8	49.2	63.7	101.3	82.0
<u>Kern</u> Camp Erwin W. Owen Youth Facility	125 72	122.3 71.6	124.8 72.0	124.2 71.9	97.8 99.4	99.8 100.0	99.4 99.9
Los Angeles Camp Afflerbaugh Camp Gonzales Camp Karl Holton Camp Kilpatrick Camp D. Kirby Camp Mendenhall Camp Miller Camp Munz Camp Paige Camp Rockey Camp Scott Camp Scudder Mira Loma-North Barley Flats Mira Loma-North Louis Routh Ricardo M Camp Holton II	116 125 125 ^c 119 100 105 115 105 116 125 116 105 124 92 124 90 67 30 ^d	91.9 120.4 108.2 118.2 95.7 97.2 104.4 94.6 76.8 121.8 61.0 94.7 95.2 82.5 93.5 74.7 58.6 23.4	114.4 127.5 119.4 120.4 98.8 104.5 113.5 104.9 114.5 125.9 81.1 104.6 120.5 92.2 120.3 89.8 59.4 28.9	108.2 124.3 113.2 119.0 97.6 101.5 110.1 100.8 103.9 124.0 68.9 101.5 115.0 88.9 111.9 85.0 58.9 25.5	79.2 96.3 86.6 99.3 95.7 92.6 90.8 90.1 66.2 97.4 52.6 90.2 76.8 89.7 75.4 83.0 87.5 78.0	98.6 102.0 95.5 101.2 98.8 99.5 98.7 99.9 98.7 100.7 69.9 99.6 97.2 100.2 97.0 99.8 88.7 96.3	93.3 99.4 90.6 100.0 97.6 96.7 95.7 96.0 89.2 59.4 96.7 92.7 96.6 90.2 94.4 87.9 85.0

TABLE 2 (Continued)

TABLE 2 (continued)									
		Avg. % Capacity			Avg. % (
Facilities	Maximum Capacity	Mon Low	thly High	Cal. Yr. 1989	Mon Low	thly High	Cal. Yr. 1989		
Orange Los Pinos Joplin Youth Guidance Ctr.	125 60 125	107.3 46.9 116.4	123.8 59.3 122.1	117.9 54.7 119.1	85.8 78.2 93.1	99.0 98.8 97.7	94.3 91.2 95.3		
<u>Placer</u> Treatment Ctr.	20	8.0	17.4	14.0	40.0	87.0	70.0		
<u>Riverside</u> Twin Pines Van Horn	70 44	32.8 35.8	53.7 43.3	42.6 39.6	46.9 81.4	76.7 98.4	60.9 90.0		
<u>Sacramento</u> Boys Ranch Thornton Youth Center	100 50	77.4 46.5	95.3 48.6	88.3 47.6	77.4 93.0	95.3 97.2	88.3 95.2		
San Bernardino Regional Education Verdemont Kuiper Youth Ctr. ^e	40 60 44	38.3 37.0 11.6	39.6 44.8 31.6	39.1 40.9 23.0	95.8 61.7 26.4	99.0 74.7 71.8	97.8 68.2 52.3		
<u>San Diego</u> Rancho Del Rayo Rancho Del Campo Girls Rehab. Facility	106 50 20	86.7 45.0 17.2	102.4 49.3 20.0	93.6 47.5 19.6	81.8 90.0 86.0	96.6 98.6 100.0	88.3 95.0 98.0		
<u>San Francisco</u> Log Cabin	86	49.2	64.9	57.0	57.2	75.5	66.3		
<u>San Mateo</u> Glenwood	64	35.1	47.8	43.1	54.8	74.7	67.3		
<u>Santa Barbara</u> Los Prietos	45	26.7	40.5	33.6	59.3	90.0	74.7		
Santa Clara Wm. F. James Harold Holden Muriel Wright	100 100 41	81.8 79.9 27.3	97.4 98.1 38.4	92.6 88.4 33.9	81.8 79.9 66.6	97.4 98.1 93.7	92.6 88.4 82.7		

TABLE 2 (Continued)

			ADP			Avg. % of Capacity Used		
Facilities	Maximum Capacity	Mon Low	thly High	Cal. Yr. 1989	Mon Low	thly High	Cal. Yr. 1989	
Sonoma Sonoma Youth Camp Adolescent Ctr.	20 18	15.9 13.5	19.7 17.4	17.9 15.8	79.5 75.0	98.5 96.7	89.5 87.8	
<u>Ventura</u> Frank A. Colston Work Release Ctr.	37 24	35.9 13.0	37.0 23.4	36.7 17.3	97.0 54.2	100.0 97.5	99.2 72.1	
STATEWIDE (Avg.)	3,994	3,318	3,602	3,502	83.1	90.2	87.7	

^aContra Costa's Preplacement Center closed November 1989. Data were based on 299 days the camp was open.

Secure vs. nonsecure camps. While all camps are residential, not all are secure, or closed. For the purposes of this report, a secure camp is identified by the existence of a locked perimeter fence or locked living units. Information used to identify secure camps was obtained from the Youth Authority's Juvenile Probation Camps Study, the Statewide Needs Assessment conducted by Farbstein and Associates, and directly from camp directors or other probation staff. In 1989, there were 15 secure camps in operation. These are listed in Appendix C. Table 3 shows the bed capacity and ADP for camps grouped as secure and nonsecure. These data are also presented separately for Los Angeles County camps and camps in the rest of the state.

^bContra Costa's Byron Boys Ranch data were based on 362 days the ranch was open.

^CLos Angeles' Camp Holton increased capacity January 1, 1989.

dLos Angeles' Camp Holton II opened January 1, 1989 and closed August 12, 1989.

^eSan Bernardino's Kuiper was closed on weekends (vacant on 78 days). Data were based on 287 days the center was open.

The 15 secure camps contained 991 beds, had an ADP of 926, and an occupancy rate of 93.4% during 1989. The occupancy rate was higher in secure camps than in nonsecure camps in both Los Angeles County and in the rest of the state. Also, the occupancy rate was higher in Los Angeles County in both secure and nonsecure camps. The lowest occupancy rate of 82.4% occurred in the group of 27 nonsecure camps in counties other than Los Angeles.

TABLE 3

Bed Capacity and Average Daily Population in Secure and Non-Secure Camps

	Туре	Type of Camp				
	Secure	Non-Secure				
TOTAL STATE						
Number of Camps	15	39				
Number of Beds	991	3,003				
1989 ADP	926	2,576				
Occupancy Rate - %	93.4	85.8				
STATE LESS LOS ANGELES COUNTY						
Number of Camps	9	27				
Number of Beds	330	1,765				
1989 ADP	289	1,455				
Occupancy Rate - %	87.6	82.4				
LOS ANGELES COUNTY						
Number of Camps	6	12				
Number of Beds	661	1,238				
1989 ADP	637	1,121				
Occupancy Rate - %	96.4	90.5				

Population Trends From 1985 to 1989

Table 4 contains a summary of statewide camp capacity and population data for the five-year period beginning in 1985 and ending with 1989. The data are grouped in three-month (quarterly) periods to better identify any population trends.

Beds available. The number of available camp beds has fluctuated with the opening and closing of facilities, and as facilities reduced or added capacity. In the last quarter of 1989, there were 3,967 beds. This represents a loss of 97 beds over the five-year period. In comparison over the period 1983 to 1987, there was a gain of 319 beds. Appendix D lists camp opening and closures and changes in capacity since 1984.

Average daily population. The statewide ADP in 1989 was 3,502, a figure slightly lower than the 1985 ADP of 3,523 (see Table 4). Over this five-year period, the highest ADP of 3,833 occurred in the second quarter of 1988. Since then, ADP has slightly decreased each quarter.

The decrease in ADP from 1988 to 1989 was primarily the result of two camp closures and the removal of Los Angeles' Special Treatment Program from camp to juvenile hall status. Appendix E contains annual ADPs for the years 1985 to 1989, by individual camp.

Average occupancy rate. The average occupancy rate, or percentage of available beds occupied, has remained remarkably consistent. It was 87.7% in 1985, 88.5% in 1986, 89.2% in 1987, 90.8% in 1988, and 87.7% in 1989. This would seem to indicate that, on the average, 10% to 12% of the statewide camp beds have been vacant. However, both ADP and occupancy rate vary across counties. For instance, the 1989 occupancy rate in nine counties was 70% or lower, while in other counties population overcrowding occurred. Overcrowding is discussed in a following section.

TABLE 4
Statewide Camp Population Trends
From 1985 to 1989, by Quarters

				Facility	Overcrowding
Quarterly Period	Beds Avail- able	ADP	Avg. % Occupancy	No. of Incidents	No. of Facilities w/Overcr.
1985 - 1st Quarter	3,994	3,365	84.3	116	6
2nd Q	3,996	3,603	90.2	126	7
3rd Q	4,018	3,581	89.1	115	5
4th Q	4,064	3,542	87.2	227	13
1985 Total	4,018	3,523	87.7	584	15
1986 - 1st Quarter	4,147	3,645	87.9	234	15
2nd Q	4,184	3,762	89.9	245	17
3rd Q	4,187	3,736	89.2	291	15
4th Q	4,192	3,640	86.8	148	10
1986 Total	4,178	3,696	88.5	918	21
1987 - 1st Quarter	4,144	3,692	89.1	216	13
2nd Q	4,131	3,799	92.0	431	16
3rd Q	4,131	3,719	90.0	462	17
4th Q	4,138	3,550	85.8	336	16
1987 Total	4,136	3,690	89.2	1,445	19
1988 - 1st Quarter	4,141	3,667	88.6	410	14
2nd Q	4,141	3,833	92.6	551	19
3rd Q	4,141	3,765	90.9	459	18
4th Q	4,085	3,728	91.3	477	17
1988 Total	4,127	3,749	90.8	1,897	23
1989 - 1st Quarter	4,010	3,656	91.2	262	15
2nd Q	4,010	3,576	89.2	254	15
3rd Q	3,990	3,503	87.8	131	14
4th Q	3,967	3,362	84.8	106	7
1989 Total	3,994	3,502	87.7	753	22

Admissions to Camps

There has been a recurrent need for information on the number of youths admitted to camps. During 1987, the Research Division developed a form for collecting data on admissions. This form was reviewed by the Probation Institution Administrators Association and suggestions and recommendations

made by that group were incorporated into the form. The form was first distributed in January 1988 and, as of this date, all agencies are reporting.

Probation camps were asked to submit monthly reports providing the following admission counts:

- 1. New court-ordered commitments from within county.
- 2. New commitments on contract from other counties.
- 3. Returns from field probation (including previous camp releases returned to camp on a new commitment).
- 4. Sum of the above categories, representing the total number of admissions to camps.

Table 5 lists the number and percentage of each type of admission to the statewide group of camps during 1989. Of the 15,117 admissions, 11,846 (78.3%) were new commitments and 2,347 (15.5%) were probationers returned to camp. There were 924 commitments on contract from other counties, or 6.1% of the admissions.

There was no particular period of increased admissions, as shown in the list below:

Jan - 1,053	Jul - 1,314
Feb - 1,192	Aug - 1,313
Mar - 1,320	Sep - 1,160
Apr - 1,244	Oct - 1,091
May - 1,518	Nov - 1,137
Jun - 1,407	Dec - 1,368

The overall rate of admissions to county camps was 702 per 100,000 population aged 12 to 17. Comparison figures for 1988 or previous years are not available.

TABLE 5

Number and Type of Admissions to Probation Camps in 1989

	N	%	Males	Females
Total Admissions	15,117	100.0	13,891	1,226
New Commitments	11,846	78.3	10,954	892
Contract Commitments ^a	924	6.1	855	69
Probationer Returns	2,347	15.5	2,082	265

^aCommitments to a camp on contract from another county.

The number and type of admissions to each individual camps is shown in Table 6. Five camps accounted for 40% of the reported admissions: In Los Angeles County, the Lathrop Hall Ricardo M Program (2,648, 17.5%), Mira Loma-North (515, 3.4%), Mira Loma-South (717, 4.7%); in Orange County, Youth Guidance Center (1,404, 9.3%); and in Fresno County, Wakefield School (691, 4.6%).

Facility Overcrowding

One purpose for collecting population data from county camps is to allow monitoring of overcrowding in these facilities. Overcrowding is defined two ways. First, overcrowding occurs when the population of a facility exceeds its maximum legal rated capacity by one or more youths on one or more days. Second, it occurs when individual living units exceed their capacity, as based on state standards governing the operation of youth facilities. When the population of an individual living unit exceeds its rated capacity, overcrowding is considered to have occurred, even if total facility capacity has not been exceeded.

TABLE 6

Number and Type of Admissions to Probation Camps
During 1989, by Individual Camp

County/Camp	Total Admis- sions	Males	Females	New Commit- ments	Contract Commit- ments	Returns
Alameda Chabot Los Cerros	247 341	206 341	41 0	181 276	0	66 65
<u>Colusa</u> Fouts Springs	98	98	0	68	23	7
Contra Costa Preplacement Center ^a Byron Boys Ranch Girls Center	66 415 74	66 415 0	0 0 74	65 255 45	1 8 6	0 152 23
<u>Del Norte</u> Bar-O-Boys Ranch	51	51	0	4	44	3
<u>Fresno</u> Wakefield	691	691	0	525	0	166
<u>Kern</u> Camp Erwin W. Owen Youth Facility	345 240	345 152	0 88	342 203	0 0	3 37
Camp Afflerbaugh Camp Gonzales Camp Holton Camp Kilpatrick Camp D. Kirby Camp Mendenhall Camp Miller Camp Munz Camp Paige Camp Rockey Camp Scott Camp Scudder Mira Loma-North Camp Barley Flats Mira Loma-South Louis Routh Ricardo MD	335 244 183 151 151 264 333 336 319 148 138 306 515 294 717 213 2,648	335 244 183 151 88 264 333 336 319 148 0 306 515 294 717 213 2,344	0 0 0 0 63 0 0 0 0 0 138 0 0 0	332 244 175 139 151 264 333 336 319 148 132 237 515 294 717 48 1,444	0 0 0 0 0 0 0 0 0 0 0 0 728	13 0 8 12 0 0 0 0 0 6 69 0 0 165 476

TABLE 6 (Continued)

		(00110111				
County/Camp	Total Admis- sions	Males	Females	New Commit- ments	Contract Commit- ments	Returns
Orange Los Pinos Joplin Youth Guidance Ctr.	428 295 1,404	428 295 1,169	0 0 235	325 35 876	3 3 0	100 257 528
<u>Placer</u> Treatment Ctr.	76	66	10	58	3	15
<u>Riverside</u> Twin Pines Van Horn	165 91	165 46	0 45	109 69	43 12	13 10
Sacramento Boys Ranch Thornton Youth Ctr.	352 215	352 168	0 43	352 191	0	0 24
San Bernardino Regional Education Verdemont Kuiper Youth Ctr.	94 106 62	94 106 30	0 0 32	67 88 62	24 18 0	3 0 0
San Diego Rancho Del Rayo Rancho Del Campo Girls Rehab. Fac.	337 145 56	337 145 0	0 0 56	327 120 56	0 0 0	10 25 0
<u>San Francisco</u> Log Cabin	158	158	0	144	0	14
<u>San Mateo</u> Glenwood	132	132	0	112	3	17
<u>Santa Barbara</u> Los Prietos	110	110	0	95	4	11
Santa Clara Wm. F. James Harold Holden Muriel Wright	271 251 132	271 251 64	0 0 68	271 251 121	0 0 0	0 0 11
Sonoma Sonoma Youth Camp Adolescent Ctr.	48 23	48 21	0 2	47 15	0 1	1 7

TABLE 6 (Continued)

County/Camp	Total Admis- sions	Males	Females	New Commit- ments	Contract Commit- ments	
Ventura Frank A. Colston Work Release Ctr.	171 132	154 126	17 6	141 132	0	30 0

Note. Camp Holton II (LA County) closed August 12, 1989. Data on admissions not available.

The Prevention and Community Corrections Branch of the Youth Authority closely monitors the daily population of all county juvenile facilities. When overcrowding in a facility occurs on more than 15 days during any consecutive 30-day period, a Branch consultant contacts staff of the facility and works with them to identify causes of the overcrowding and to develop plans and procedures for reducing or eliminating the overcrowding problem.

Table 7 lists those facilities that had one or more days when the total facility population exceeded capacity. Twenty-two (22) facilities had one or more days of overcrowding, for a total of 753 daily incidents. Sixteen (16) of the 22 camps with overcrowding are located in Los Angeles County. Incidents of overcrowding decreased 60% from the 1,897 incidents recorded in 1988. The overcrowding rate in 1989 was the lowest since 1985, when there were 584 occurrences. The reduction in overcrowding was clearly related to the reduction in ADP. Also contributing to the decrease in overcrowding was the removal from camp status of the LA Special Treatment Program, which had been overcrowded for 366 days in 1988.

^aContra Costa Preplacement Center closed November 1, 1989.

^bData on admissions partially estimated. Includes all admissions to Lathrop Hall.

Table 8 displays the second measure of overcrowding—the number of days that any individual living unit exceeded its legal rated capacity. There were 1,226 such incidents in 1989. Occasionally, overcrowding may be counted more often in total facilities than in living units. The explanation for this seeming anomaly is that some camps have "floating" unit capacities, which, in aggregate, may exceed the capacity for the total camp. For example, a camp with a maximum facility capacity of 100 may have two living units with maximum capacities of 60 beds each. This means that either unit may have up to 60 youths in residence as long as the combined population in the two units does not exceed the maximum facility capacity of 100. Camps known to be operating under this condition are Camp Owen in Kern County, Los Pinos in Orange County, James Ranch in Santa Clara County, and Los Angeles County Camps Gonzales, Holton, Kilpatrick, and Rockey.

TABLE 7

Number of Days That Total Facility Population Exceeded Maximum Legal Rated Capacity During 1989, by Month

			Dui ii	19 150	, by	110110	· 1 l						
				DAYS	OF TO	DTAL	FACIL	ITY O	VERCR	OWDIN	G		
Facilities	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec	Total
<u>Fresno</u> C. K. Wakefield									5	23			28
<u>Kern</u> Camp Erwin W. Owen						e I			1				1
Los Angeles Camp Afflerbaugh Camp Gonzales Camp Karl Holton Camp Kilpatrick Camp Mendenhall Camp Miller Camp Munz Camp Paige Camp Rockey Camp Scudder Mira Loma - North Barley Flats	1 26 6 10 9 1 4 7	19 9 16 3 8 5 8 6 3	24 1 13 5 6 1 11 3	1 22 11 4 3 4 3 4 5	27 3 15 3 4 11 4	4 12 7 18 3 11 6 11 4	23 3 1 5	9	4 21 19	8 24	1 7	9 2 11 2	6 143 26 176 30 13 33 19 112 32 3 61
Mira Loma - South Louis Routh Ricardo M Karl Holton II	3 1	7	8	11 2	11 1	6	8 2	2	2			1	1 54 9 2
Orange Los Pinos	·					1							1
Sacramento Thornton Youth Ctr.		·					1						1
<u>San Diego</u> Rancho Del Campo		1										ı	1
<u>Santa Barbara</u> Los Prietos					:			1					.1
TOTAL	88	96	78	73	88	93	60	19	52	69	12	25	753

TABLE 8

Number of Days That Maximum Legal Rated Capacity
Was Exceeded in Any Living Unit
During 1989, by Month

				DAY	S OF	LIVIN	G UNI	T OVE	RCROW	DING			
Facilities	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec	Total
<u>Fresno</u> C. K. Wakefield									5	23			28
<u>Kern</u> Camp Erwin W. Owen						30	31	31	30	31	30	31	214
Los Angeles Camp Afflerbaugh Camp Gonzales Camp Karl Holton	1 2 31	1 28	2 31	30	31	4 1 30	31	31	30	31	30	31	6 6 365 1
Camp Kilpatrick Camp Dorothy Kirby Camp Mendenhall Camp Miller Camp Munz Camp Paige	9 1 4	3 8 5	5 6 1	5 4 3 4 3	3	3 11 6	3 1 5				6	2	11 30 13 33 19
Camp Rockey Camp Scudder Mira Loma - North	1 7	6 3	2 3	4	4	2 4	3 2	1	·	1	2	4 2	18
Barley Flats Mira Loma - South Louis Routh	21	20	7 10	9	13	24	17	11	2	8	11	7	150 1 139
Ricardo M Karl Holton II	7	6	7	6 2	7	6	31	31	30	6	6	6	149
<u>Sacramento</u> Thornton Youth Ctr.							1						1
<u>San Diego</u> Rancho Del Rayo Rancho Del Campo		1					1			2			3 1
<u>Santa Barbara</u> Los Prietos								1		. :			1
TOTAL	102	111	75	90	77	135	140	123	102	102	85	84	1,226

APPENDIX A POPULATION MONITORING REPORT FORM YA 10.408 (Revised August 1987)

APPENDIX A

Prepared by:

STATE OF CALIFORNIA
DEPARTMENT OF THE YOUTH AUTHORITY JUVENILE CAMPS, RANCHES, AND HOMES POPULATION REPORT YA 10.408 (8/87) (Instructions on Reverse Side) Telephones County Code (1 - 2) (9 · 12) Facility Max. Capacity (6 - 8) County/Facility Date: Pacility Code (3 - 5) Month Year CYA UNIT DESIGNATION В C D E P G Н ı J UNIT MAXIMUM CAPACITY DAILY TOTALS DAILY UNIT POPULATIONS DATE TOTAL MALE FEMALE (13 - 14) (15 - 17) (27 - 29) (30 - 32) (33 - 35) (36 - 38) (39 - 41) (45 - 47) (48 - 50) (51 - 53) (18 - 20) (21 - 23) (2: - 26) 01 02 œ 04 05 06 07 08 09 10 11 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 30 31

INSTRUCTIONS FOR JUVENILE CAMPS, RANCHES, OR HOMES POPULATION REPORT

This report may be typed or hand written. however, if done by hand, special care must be taken to ensure that it is clear and easy to read. Population determination will be actual count in each living unit at 12:01 a.m. daily. Completed forms for each month are to be submitted by the 10th of the following month to:

Chief, Division of Field Services
Department of the Youth Authority
4241 Williamsbourgh Drive,
Sacramento, California 95823

COUNTY/FACILITY

Enter name of county and facility and then fill in the codes for county and facility. These are the standard codes and may be obtained from the Youth Authority.

FACILITY MAXIMUM CAPACITY

Enter maximum rated facility capacity in appropriate box.

DATE

Enter the month and year using a four-digit code. For example, January 1988 would be entered as 0188; November would be 1188.

UNIT MAXIMUM CAPACITY

Enter maximum capacity for each living unit in columns A, B, C, etc. The same units should appear in the same columns each month. For example, if your Unit I is listed in form column A, it should appear in that column each month.

Note. If facility or unit capacities change during the month, please attach note or memorandum indicating date and nature of change.

DAILY TOTALS

Enter total facility population and total number of male and female residents. For facilities consisting of a single living unit, no further population information need be entered. For facilities with two or more units, please complete daily unit populations.

DAILY UNIT POPULATIONS

Enter population for each living unit. Sum of unit populations must equal daily total population shown in columns 15-17.

Note. Because these data are to be entered into a computer file, population entries must contain three (3) digits. For example, if actual number is 45, use a leading zero by writing "045".

APPENDIX B

Average Daily Population in Camps During 1989, by Month

		Max. Pop.	-				AVERA	GE DAIL	Y POPUL	ATION				
	Facilities	Limit	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec
	<u>Alameda</u> Chabot Los Cerros	90 100	70.5 84.7	73.9 81.4	74.0 78.8	67.8 83.6	71.2 84.9	66.8 87.3	70.9 84.9	72.2 86.1	63.1 84.7	62.3 84.8	59.6 82.8	57.0 76.6
	Colusa, Solano, Yolo Fouts Springs	60	22.3	16.6	18.4	23.1	23.3	22.3	18.7	17.7	17.7	24.7	23.0	23.0
	Contra Costa Preplacement Center Byron Boys Ranch Girls Center	20 ^a 74 ^b 19	19.7 64.5 15.3	19.9 64.8 15.8	20.0 67.6 15.1	19.7 67.8 14.3	19.2 66.4 16.5	19.6 66.1 17.5	19.3 66.7 17.1	19.9 58.8 16.0	17.9 50.1 12.7	5.6 56.2 14.6	0.0 48.7 18.0	0.0 51.1 17.1
23	<u>Del Norte</u> Bar-O-Boys Ranch	42	30.1	26.4	23.9	25.3	27.5	27.8	27.6	26.1	25.4	29.9	29.1	28.1
	Fresno C. K. Wakefield	60	38.2	39.7	48.0	47.9	49.7	50.8	51.8	50.2	54.8	60.8	51.6	46.3
,	<u>Kern</u> Camp Erwin W. Owen Youth Facility	125 72	124.8 72.0	124.2 71.9	124.6 72.0	124.6 72.0	124.7 71.9	124.7 72.0	124.3 72.0	124.3 71.9	124.5 71.6	122.9 71.6	122.3 71.9	124.3 72.0
	Los Angeles Camp Afflerbaugh Camp Gonzales Camp Karl Holton Camp Kilpatrick Camp D. Kirby Camp Mendenhall Camp Miller Camp Munz Camp Paige Camp Rockey	116 125 125 ^C 119 100 105 115 116 125	114.2 126.9 117.8 118.9 97.9 104.5 112.6 103.9 99.7 123.6	113.9 126.2 119.4 119.5 97.6 104.2 111.3 103.4 114.5 123.5	114.2 127.5 114.9 119.1 98.6 103.6 113.5 103.7 114.2 124.2	114.3 126.6 115.5 119.2 98.0 103.7 112.1 102.6 113.7 121.8	114.0 127.5 117.8 119.4 98.8 103.2 111.8 100.2 113.9 124.6	114.4 125.0 117.9 119.9 97.9 103.4 111.2 104.9 114.5 124.5	121.9 109.7 119.8 96.7 100.9 110.3 103.7 112.6	103.5 120.4 108.2 118.2 95.7 99.4 109.2 96.1 104.5 123.6	122.7 109.2 120.0 98.3 97.2 109.5 94.6 103.1	91.9 124.3 110.5 120.4 97.7 100.8 104.4 98.5 93.4 124.9	97.7 122.0 109.0 117.3 95.7 98.7 104.6 101.1 86.6 122.9	108.5 121.2 109.3 117.0 98.0 98.1 110.3 96.9 76.8 124.1

	·	,			- (0,0110			<u> </u>	·				
	May Don	и				AVERA	GE DAIL	Y POPUL	ATION				
Facilities	Max. Pop. Limit	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec
Camp Scott Camp Scudder Mira Loma - North Barley Flats Mira Loma - South Louis Routh Ricardo M Camp Holton II	116 105 124 92 124 90 67 30 ^d	81.1 104.6 119.1 92.2 118.2 87.0 58.7 23.4	76.8 103.8 120.5 92.1 118.1 89.5 58.7 25.6	72.6 104.0 119.5 90.8 119.5 88.0 58.7 26.3	65.4 103.3 119.0 91.4 120.3 89.8 58.7 28.9	63.1 103.5 118.4 91.0 95.5 89.2 58.7 27.7	61.0 104.2 119.2 91.2 117.8 88.9 58.7 25.0	68.9 103.1 118.5 90.2 119.6 89.1 59.4 25.4	66.2 98.5 116.6 87.9 118.6 86.9 59.4 15.6	65.6 94.7 115.2 82.5 113.9 81.9 59.4 0.0	70.4 97.0 112.2 83.0 108.3 77.6 58.6	66.2 100.4 95.2 87.8 93.5 77.1 58.7 0.0	70.3 100.9 106.6 86.7 100.6 74.7 58.6 0.0
Orange Los Pinos Joplin Youth Guidance Center	125 60 125	117.1 56.4 116.9	113.8 57.0 121.9	116.0 55.5 120.3	111.5 46.9 116.4	123.2 53.7 122.1	122.7 57.7 119.3	117.5 54.1 119.9	120.3 51.9 119.4	123.4 50.6 117.5	123.8 57.7 121.2	118.1 54.9 116.9	107.3 59.3 117.3
<u>Placer</u> Treatment Center	20	8.0	8.9	13.0	12.4	14.2	13.7	15.1	15.1	17.4	17.2	15.8	16.4
Riverside Twin Pines Van Horn	70 44	42.5 39.7	38.9 39.5	43.9 38.5	39.2 36.2	32.8 41.4	37.0 43.3	40.1 41.6	46.5 40.5	53.7 39.7	49.0 41.4	46.0 37.9	41.5 35.8
<u>Sacramento</u> Boys Ranch Thornton Youth Center	100 50	77.4 46.8	83.9 46.9	90.8 47.9	91.7 47.6	91.5 47.7	92.1 48.6	91.9 48.5	95.3 47.5	87.3 48.0	92.3 48.1	86.8 46.8	78.9 46.5
San Bernardino Regional Education Verdemont Kuiper Youth Center	40 60 44 ^e	39.6 39.5 27.1	38.9 41.2 26.8	39.2 40.5 27.0	38.9 41.4 31.6	39.0 44.8 27.3	38.5 42.6 28.0	39.5 44.4 28.1	39.4 41.3 27.9	39.3 35.4 23.2	39.4 40.8 16.3	39.6 42.2 11.6	38.3 37.0 12.6
San Diego Rancho Del Rayo Rancho Del Campo Girls Rehab. Fac.	106 50 20	101.5 48.7 20.0	102.4 49.1 20.0	97.6 47.0 20.0	93.4 47.2 20.0	88.3 47.9 20.0	91.2 49.3 20.0	91.0 47.7 20.0	91.1 45.6 20.0	92.2 48.4 19.9	98.5 47.1 18.5	89.6 46.7 17.2	86.7 45.0 20.0
San Francisco Log Cabin	86	57.7	58.5	64.9	62.3	59.6	58.8	58.8	54.1	51.6	53.3	54.4	49.2

APPENDIX B (Continued)

	M D					AVERA	GE DAIL	Y POPUL	ATION				
Facilities	Max. Pop. Limit	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec
<u>San Mateo</u> Glenwood	64	43.7	43.6	44.4	43.9	44.9	45.8	43.8	38.7	35.1	37.6	47.5	47.8
<u>Santa Barbara</u> Los Prietos	45	26.7	28.6	30.2	27.5	28.4	33.3	40.5	39.2	39.2	37.6	36.9	34.3
<u>Santa Clara</u> Wm. F. James Harold Holden Muriel Wright	100 100 41	94.5 81.5 31.3	95.4 90.0 38.4	97.4 82.2 37.4	97.1 85.4 37.5	94.7 94.1 28.1	93.6 98.1 29.6	96.4 95.4 27.3	96.6 95.5 34.1	90.5 89.2 36.9	84.4 84.8 36.4	81.8 79.9 35.2	89.0 85.0 35.4
<u>Sonoma</u> Sonoma Youth Camp Adolescent Center	20 18	19.3 16.4	18.4 16.7	17.1 17.0	15.9 17.1	18.1 17.0	19.7 15.3	17.6 15.2	16.9 17.4	15.0 16.4	18.6 15.7	19.6 13.5	18.8 11.5
Ventura Frank A. Colston Work Release Center	37 24	36.4 14.2	35.9 15.2	37.0 16.8	37.0 23.1	37.0 23.4	37.0 19.5	36.6 17.1	36.5 13.0	36.6 16.3	36.5 16.2	36.8 14.4	36.6 18.3

aContra Costa's Preplacementer Center closed in November 1989.
bContra Costa's Byron Boys Ranch was vacant for 3 days. ADP based on data for days facility was open and occupied.
CLos Angeles's Camp Holton increased capacity to 125 January 1, 1989.
dLos Angeles's Camp Holton II closed August 12, 1989.
eSan Bernardino's Kuiper closed weekends. ADP based on data for days facility was open and occupied.

APPENDIX C
Probation Camps Classified as Secure

County and Camp	Capacity	County and Camp	Capacity
Contra Costa - Boys Center	20	Los Angeles – Rockey	125
Contra Costa - Girls Center	19	Los Angeles - Ricardo M Prog.	67
Fresno - Wakefield School	60	San Bernardino - Reg. Ed. Ctr.	40
Kern - Youth Facility	72	San Bernardino - Kuiper Ctr.	44
Los Angeles - Gonzales	125	Sonoma - Adolescent Ctr.	18
Los Angeles - Kilpatrick	119	Ventura - Colston Youth Ctr.	37
Los Angeles - Kirby	100	Total Secure Camps	991

<u>Definition of Secure Facility</u>

A secure facility has either or both a locked perimeter (fence, wall, etc.) and locked living units or individual rooms. All of the above facilities have locked perimeters, with the exception of the Sonoma Adolescent Center. All of the facilities have locked rooms or living units. Not all living units or rooms within a facility are locked. Camp Rockey in Los Angeles County has one locked unit and one that is not locked. This type of mixture applies to several camps. However, since these units are located within a locked perimeter, the camp is classified as secure. The Sonoma Adolescent Center, with no locked perimeter, only locks its rooms at night.

APPENDIX D

Camp Capacity Changes Since 1983

- 1984 Imperial County's Residential Center closed.
 Kern's Owen Residential Center closed.
 San Bernardino's Community Responsibility Training program closed.
 Santa Barbara and Santa Clara Counties had small increases in capacity.
- 1985 Inyo opened 6 beds for girls.
 Ricardo M commitment program (67 beds) opened at LA's San Fernando Juvenile Hall.
 Orange closed its Los Amigos facility.
 San Diego opened Rancho Del Campo (50 beds).
 Sacramento added 20 beds to the Thornton Youth Center.
- 1986 Inyo closed its girls facility.
 Los Angeles added 24 beds to 3 camps.
 Orange opened a 20-bed facility for girls and added 10 beds to its Youth Guidance Center.
 San Bernardino opened the 40-bed Regional Education Center.
 San Diego added 6 beds to Rancho Del Rayo.
- 1987 Mono's Camp O'Neal closed.
 Orange's Girls Re-entry was changed to boys Short-Term and gained 10 beds.
 Riverside Crossroads ceased functioning as a camp program.
- 1988 Tulare's Camp Meyers closed 55 beds.
 Orange's Boys Short-Term closed 30 beds, but transferred 29 of them to Los Pinos.
 The 100 beds of the Los Angeles Special Treatment Program were returned to San Fernando Juvenile Hall as of December 31, 1988.
- 1989 Contra Costa Boys Preplacement Center (20 beds) closed.

 LA's Camp Holton increased by 25 beds. Camp Holton II opened 30 beds and closed all 30 beds during the year.

APPENDIX E

Average Daily Population of Individual Camps
1985 through 1989

198	ss through	1989			
Facilities	1985	1986	1987	1988	1989
Alameda Chabot Los Cerros	67.2 92.6	69.8 95.0	72.7 95.7	69.2 83.0	67.4 83.4
Colusa, Solano, Yolo Fouts Springs	44.2	40.0	36.1	32.6	20.9
Contra Costa Preplacement Center Byron Boys Ranch Girls Center	18.1 62.2 16.3	18.3 62.7 15.4	19.4 61.0 15.9	19.6 66.0 16.6	18.3 ^d 60.8 15.9
<u>Del Norte</u> Bar-O-Boys Ranch	33.0	36.5	33.7	26.7	27.3
<u>Fresno</u> C. K. Wakefield	46.1	53.0	50.3	48.3	49.2
<u>Inyo</u> Girls Center	1.9	1.6ª			
Kern Camp Erwin W. Owen Youth Facility	117.6 70.8	117.8 74.3	119.8 75.9	124.2 72.8	124.2 71.9
Los Angeles Camp Afflerbaugh Camp Gonzales Camp Karl Holton Camp Kilpatrick Camp D. Kirby Camp Mendenhall Camp Miller Camp Munz Camp Paige Camp Rockey Camp Scott Camp Scudder Special Treat. Prog. Mira Loma-North Barley Flats Mira Loma-South Louis Routh Ricardo M Camp Holton II	104.1 120.4 103.2 115.8 99.1 91.1 107.7 97.9 103.8 120.3 109.1 95.2 123.4 95.3 83.4 95.3 83.4 95.2 76.3 56.0	114.2 123.0 103.7 117.3 98.8 103.0 112.4 102.6 113.5 123.9 110.6 103.0 132.1 107.8 89.8 108.0 88.1 88.1	110.5 124.6 113.0 118.0 98.3 102.1 112.7 102.6 107.6 123.7 87.2 101.9 147.0 118.1 88.3 113.1 89.5 60.9	111.3 127.7 129.9 120.4 98.3 102.4 113.3 103.7 108.8 126.4 85.7 103.8 156.2 ^b 118.8 87.8 117.4 89.7 56.1	108.2 124.3 113.2 119.0 97.6 101.5 110.1 100.8 103.9 124.0 68.9 101.5 115.0 88.9 111.9 85.0 58.9 25.5e

APPENDIX E (Continued)

Facilities	1985	1986	1987	1988	1989
Mono Camp O'Neal	18.7	15.9	f		
Orange Los Pinos Joplin Boys Short-Term ^g Youth Guidance Ctr.	74.8 50.1 75.6	84.5 47.5 17.7 88.7	88.3 55.8 19.6 112.8	98.2 56.9 28.9 117.5	117.9 54.9 119.1
<u>Placer</u> Treatment Center	16.4	12.7	10.2	10.6	14.0
Riverside Twin Pines Van Horn Crossroads	62.3 36.0 64.4	55.1 38.8 58.9	57.9 38.4 h	55.0 35.5	42.6 39.6
Sacramento Boys Ranch Thornton Youth Ctr.	66.5 28.3	60.0 36.9	67.3 43.9	80.3 45.5	88.3 47.6
San Bernardino Regional Education Verdemont Kuiper Youth Ctr.j	49.7 34.5	35.0 ⁱ 46.8 28.9	36.6 46.2 32.1	38.9 48.8 31.5	39.1 40.9 23.0
San Diego Rancho Del Rayo Rancho Del Campo Girls Rehab. Facility	94.9 46.0 ^k 19.9	96.4 47.7 20.0	99.6 48.3 20.0	100.9 50.1 19.0	93.6 47.5 19.6
San Francisco Log Cabin	63.2	58.1	52.0	64.8	57.0
<u>San Mateo</u> Glenwood	38.2	35.0	37.4	40.5	43.1
<u>Santa Barbara</u> Los Prietos	37.6	27.9	31.1	29.1	33.6
Santa Clara Wm. F. Holden Harold Holden Muriel Wright	92.1 80.4 37.5	93.5 84.8 31.7	86.4 79.0 25.7	80.8 75.2 23.0	92.6 88.4 33.9
Sonoma Sonoma Youth Camp Adolescent Ctr.	14.9 17.3	16.6 16.4	15.8 12.8	19.3 14.5	17.9 15.8

APPENDIX E (Continued)

T-21212-	1005	1000	1007	1000	1000
Facilities	1985	1986	1987	1988	1989
<u>Tulare</u> Camp Meyers	37.8	27.9	30.6	35.5	
<u>Ventura</u> Frank A. Colston Work Release Ctr.	27.7 13.9	32.7 15.1	34.0 16.3	36.3 19.1	36.7 17.3
STATEWIDE (Avg.)	3,523	3,696	3,690	3,749	3,502

^aInyo's Girls Center opened January 1985 and closed May 31, 1986.

bLos Angeles' Special Treatment Program closed December 31, 1988.

^CLos Angeles' Ricardo M opened June 1985.

dContra Costa's Preplacement Center closed November 1, 1989.

^eLos Angeles' Camp Holton II opened January 1, 1989 **and closed** August 12, 1989.

fMono's Camp O'Neal closed March 1, 1987.

^gOrange's Los Amigos closed June 1985, reopened as Girls Re-entry January 1986. Then in November 1986 it changed to Boys Short-Term, then closed October 16, 1988.

hCrossroads ceased functioning as a camp at the end of 1986.

ⁱSan Bernardino's Regional Education Center opened January 1986.

jKuiper closed on weekends. ADP based on days camp was open.

^kSan Diego's Rancho Del Campo reopened September 1985.

¹Tulare's Meyers Youth Center closed September 30, 1988.