The National Institute of Justice (NIJ) works in partnership with the Nation's law enforcement and criminal justice agencies to create more effective approaches to controlling crime and drug abuse. The Institute surveys criminal justice professionals nationwide to determine the changing needs and problems of State and local crime-fighting agencies. NIJ then devises research, development, and demonstration projects that respond to those needs. The Institute evaluates promising strategies, programs, and approaches used in the field, to determine which are effective and which might be adopted in other communities.

New Evaluation and Research Plans

In 1991, the Institute restructured its planning and grant award process, and NIJ published both a Research Plan and an Evaluation Plan. The plans responded to the pressing problems in law enforcement and criminal justice as reported to NIJ in its survey. The two plans also reflected priority interests of the Department of Justice for addressing the major crime problems in the United States. The 1991 priorities were:

- Community-based programs.
- Community-oriented policing and law enforcement programs.
- Criminal behavior programs.
- Criminal justice technology and forensic science.
- Drugs, alcohol, and crime.
- Drug testing.
- Drug use forecasting.

Evaluation topics included community-oriented policing and other community-based programs, prosecution and adjudication, corrections, and intermediate sanctions.

From the Director

Over the past two decades, the National Institute of Justice (NIJ) and law enforcement and criminal justice agencies across the United States have been partners in the fight against crime, violence, and drug abuse. Through research, development, and evaluation, new and innovative methods to reduce and control crime have been applied—methods that were based on lessons learned through well-documented studies and experiments. In fiscal year 1991, NIJ's Research and Evaluation Plans specified the key issues to be addressed in NIJ projects. This Research in Brief, which presents the research and development awards made by the Institute during the past fiscal year, shows how criminal justice professionals and researchers responded to NIJ's program solicitations. As this Brief illustrates, the result of our partnership represents a comprehensive approach to such issues as gangs and violence, drug testing of offenders, sentencing of drug offenders, long-term research on criminal behavior and violence, and new enforcement approaches for rural areas.

Through this report, NIJ pledges its support to the public and to the criminal justice community by sponsoring research that can help achieve our Nation's public safety goals.

Charles B. DeWitt
Director
National Institute of Justice

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• Impact evaluations, which test programs in a mature stage of development.
• Intensive impact evaluations, which focus on why a program has impact, often through field experiments.
• Evaluation reviews, which examine previous evaluations to summarize the current knowledge about a program's effectiveness.

1992 Plan
To prepare its fiscal year 1992 research and evaluation grant solicitations, NIJ conducted several planning workshops with leaders of criminal justice and law enforcement professional associations to determine their perspective on the Institute’s projects. The suggestions provided by these focus groups were integrated into NIJ’s Research and Evaluation Plan 1992, a document which combined the two formerly independent plans for the first time.

In addition, NIJ will form advisory committees to assist the Institute in its planning process. These committees, comprising experts from both the professional and research communities, will focus on the following areas:
• Gangs.
• Drug testing.
• Crime and urban environments.
• Police use of excessive force.
• Drug market analysis.
• Crime and the elderly.
• Child abuse and neglect.

These advisory committees will assist in the formulation of the NIJ strategic plan, now under development, which will detail NIJ’s expectations for research over a 5-year period.

Fiscal Year 1991 Awards
In order to increase communication among NIJ, researchers, and the criminal justice community, the Institute will publish an annual list of all grantees. The following list includes the 1991 awards in research and evaluation.

Community-Based Programs: $645,979
Anticipating and Combating Community Decay and Crime: A Comprehensive Analysis
Urban Institute, 2100 M Street NW., Washington, DC 20037
Adele Harrell
$156,207
Community Anti-Drug Initiatives: A National Assessment
Institute for Social Analysis, 201 North Union Street, Suite 360, Alexandria, VA 22314
Janice Roehl
$149,155
Current Practice in Designing Crime Free Environments: Documentation and Synthesis
University of Southern California Social Science Research Institute, University Park, Los Angeles, CA 90089
Marcus Felson
$185,047
Security by Design: Crime Prevention Through Environmental Design and the U.S. Building Industry
AIA/ACSA Council on Architectural Research, 1735 New York Avenue NW., Washington, DC 20006
Deane Evans
$155,570

Community-Oriented Policing and Law Enforcement Programs: $1,238,482
Community Policing Strategies: A Comprehensive Analysis
Police Foundation, 1001 22nd Street NW., Suite 200, Washington, DC 20037
Mary Ann Wycoff
$246,345
Comprehensive Analysis of Community Policing Strategies
Police Executive Research Forum, 2300 M Street NW., Suite 910, Washington, DC 20037
John E. Eck
$231,776

Legal Authority of Citizens, Community Groups, and Private Security
St. Louis University, 221 North Grand Boulevard, St. Louis, MO 63103
Steven Puro
$37,285
Police Killings: A Comprehensive Analysis
Police Foundation, 1001 22nd Street NW., Suite 200, Washington, DC 20037
Anthony M. Pate
$172,672
Police Use of Excessive Force
Police Foundation, 1001 22nd Street NW., Suite 200, Washington, DC 20037
Anthony M. Pate
$250,000
Police Use of Excessive Force
Police Executive Research Forum, 2300 M Street NW., Suite 910, Washington, DC 20037
William Geller
$150,000
What Works: Effective Initiatives in Urban Policing
U.S. Conference of Mayors, 1620 Eye Street NW., Washington, DC 20006
Laura Dekoven Waxman
$150,404

Criminal Behavior Programs: $3,040,813
Cognitive Mapping and Temporal Sequencing of Serial Rape
Federal Bureau of Investigation, Washington, DC 20530
Roland Reboussin
$129,190
Developmental Models of Young Adult Criminality
Columbia University, Box 6, Central Mail Room, New York, NY 10027
Ora Simcha-Fagan
$38,832 (Supplement. Total Award $196,458.)
Domestic Terrorism: A National Assessment of State and Local Law Preparedness
RAND Corporation, 1700 Main Street, Santa Monica, CA 90406
Bruce Hoffman
$149,981
Panel on the Understanding and Control of Violent Behavior
National Academy of Sciences, 2101 Constitution Avenue NW., Washington, DC 20418
Jeff Roth
$84,000 (Supplement. Total Award $760,000.)

Program on Human Development and Criminal Behavior
Harvard University, 1350 Massachusetts Avenue, Holyoke Center 466, Cambridge, MA 02138
Felton J. Earls
$2,614,310 (Supplement. Total Award $3,863,896.)

Study of Assaults on Correctional Officers in California Prisons
California Department of Corrections, P.O. Box 942883, Sacramento, CA 94283
Robert Dickover
$24,500

Criminal Justice Technology and Forensic Science:
$661,973

Experimental Comparison of Vascular Unloading and Cardiographic Methods of Detecting Deception
Federal Bureau of Investigation, Washington, DC 20530
John A. Podlesny
$28,800

Identification and Measurement of Carbon Monoxide and Inorganic Cyanide
University of Washington, McCarthy Hall, GR-10, Seattle, WA 98195
Barry Kerr Logan
$41,548

Less-Than-Lethal-Force Program
University of Baltimore, 1304 St. Paul Street, Baltimore, MD 21202
David Hayeslip
$73,308

Multianalytical Technique Approach to the Dating of Writing
University of Illinois, Urbana, 105 Davenport House, 809 Wright Street, Champaign, IL 61820
Ian R. Tebbett
$42,955

Narrow-Band Light Source for Fluorescent Photography of Patterned Injuries on Skin
Louisiana State University Medical Center, Dentistry, 1100 Florida Avenue, Box 140, New Orleans, LA 70119
Robert E. Barsley
$18,345

Technology Assessment Program Information Center
Aspen Systems Corporation, 1600 Research Boulevard, Rockville, MD 20850
Richard Rosenthal
$457,017 (Supplement. Total Award $1,042,650.)

Drugs, Alcohol, and Crime:
$436,926

Changes in Criminal Careers of Drug Offenders
Carnegie Mellon University, Research Contracts Office, Pittsburgh, PA 15213
Jacqueline Cohen
$187,297

Drug Treatment Within the Criminal Justice System: A Comprehensive Analysis
Public Health Foundation of Los Angeles County, Inc., 13200 Crossroads Parkway North, #135, La Puente, CA 90012
M. Douglas Anglin
$249,629

Drug Testing:
$1,445,489

Development of Methods and Standards for the Analysis of Human Hair for Drugs of Abuse
National Institute of Standards and Technology, Gaithersburg, MD 20899
Michael Welch
$223,000 (Supplement. Total Award $554,704.)

Drug Testing for Youthful Offenders on Parole: An Experimental Study
California Youth Authority, 4241 Williamsborough Drive, Sacramento, CA 95823
Rudy Haapanen
$377,689

Experimental Evaluation of Drug Testing and Interventions for Probationers in Maricopa County
RAND Corporation, 1700 Main Street, Santa Monica, CA 90406
Peter Greenwood
$499,646

Hair Analysis for Drugs of Abuse
University of California, Davis Campus, Accounting Office, Extramural Funds, Davis, CA 95616
Gary Henderson
$345,154 (Supplement. Total Award $587,257.)

Drug Use Forecasting:
$2,798,667

Analysis of Statewide Drug Use Forecasting Data Collected From Illinois Arrestees
TASC, Inc., of Illinois, 1500 North Halsted, Chicago, IL 60622
Melody Heaps
$24,373

Assessing the Need for Treatment: Developing a Model for Policy
St. Louis, Missouri, Board of Police, 1200 Clark Street, St. Louis, MO 63103
Scott H. Decker
$14,300

Demonstrating the Use of DUF Findings: Portland, Oregon, and Denver LINC, P.O. Box 406, Lincoln, MA 01773
Marcia R. Chaiken
$195,658

Drug Use Forecasting, Atlanta
City of Atlanta Office of Corrections, 236 Peachtree Street SW., Atlanta, GA 30303
Thomas Pocock
$25,320 (Supplement. Total Award $48,840.)

Drug Use Forecasting, Birmingham
City of Birmingham Finance Department, 3015 Seventh Avenue South, Birmingham, AL 35203
Foster Cook
$119,384 (Supplement. Total Award $165,817.)

Drug Use Forecasting, Chicago
TASC, Inc., of Illinois, 1500 North Halsted, Chicago, IL 60622
Melody Heaps
$155,241 (Supplement. Total Award $278,346.)
Drug Use Forecasting, Cleveland
Cleveland Department of Public Safety, 501 Lakeside Avenue, Room 230, City Hall, Cleveland, OH 44114
Mitchell Brown
$124,068 (Supplement. Total Award $232,819.)

Drug Use Forecasting, Denver
County Division of Criminal Justice, 700 Kipling Street, Suite 3000, Denver, CO 80215
Mary Mande
$117,641 (Supplement. Total Award $164,864.)

Drug Use Forecasting, Fort Lauderdale
Broward County Sheriff's Office, 2600 Southwest Fourth Avenue, Fort Lauderdale, FL 33315
Bruce Hamersley
$122,364 (Supplement. Total Award $248,413.)

Drug Use Forecasting, Houston
Houston Galveston Area Council, P.O. Box 22777, Houston, TX 77227
Margie Quince
$107,210 (Supplement. Total Award $264,223.)

Drug Use Forecasting, Kansas City, Missouri
Kansas City, Missouri, Police Department, 1125 Locust Street, Kansas City, MO 64106
David Bremsen
$94,813 (Supplement. Total Award $183,314.)

Drug Use Forecasting, Los Angeles
Public Health Foundation of Los Angeles County, Inc., 13200 Crossroads Parkway North, #135, La Puente, CA 90612
Gayle Chapman
$172,612

Drug Use Forecasting, Miami
Metro Dade County, 111 Northwest First Street, Suite 2740, Miami, FL 33128
Martha Lide
$79,540 (Supplement. Total Award $116,780.)

Drug Use Forecasting, New Orleans
Orleans Parish Sheriff, 2800 Gravier Street, New Orleans, LA 70119
Peggy Sullivan
$41,760 (Supplement. Total Award $129,040.)

Drug Use Forecasting, New York
New York Division of Criminal Justice Services, Executive Park Tower, Albany, NY 12203
Bruce Johnson
$145,014

Drug Use Forecasting, Philadelphia
District Attorney's Office, 1421 Arch Street, Philadelphia, PA 19102
Willie Williams
$123,654

Drug Use Forecasting, Phoenix
TASC, Inc., of Arizona, 2234 North Seventh Street, Phoenix, AZ 85006
Barbara Zugor
$66,011 (Supplement. Total Award $200,691.)

Drug Use Forecasting, Portland
TASC, Inc., of Oregon, National Consortium, 1727 Northeast 13th Street, Room 202, Portland, OR 97212
Linda Tyon
$79,496 (Supplement. Total Award $211,250.)

Drug Use Forecasting, San Antonio
San Antonio Police Department, P.O. Box 830388, San Antonio, TX 78283
Dale Jacobs
$97,839 (Supplement. Total Award $153,665.)

Drug Use Forecasting, San Diego
San Diego Association of Governments, 401 B Street, Suite 800, San Diego, CA 92101
Susan Pennell
$72,287 (Supplement. Total Award $175,487.)

Drug Use Forecasting, San Jose
Santa Clara County Executive, 70 West Hedding, 11th Floor, San Jose, CA 95110
Trudy Kilian
$182,032 (Supplement. Total Award $295,551.)

DUF-Related Research
Task Force on Violent Crime, 300 Rockefeller Building, 614 Superior, Cleveland, OH 44113
Michael L. Walker
$15,532

Expanding the Applications of DUF Data
Urban Institute, 2100 M Street NW., Washington, DC 20037
Adele Harrell
$84,144

Expanding the Applications of DUF Data in New York City
Narcotic and Drug Research, Inc., 251 New Kamer Road, Albany, NY 12205
Mokkerm Hossain
$184,367

Laboratory Analysis of Approximately 42,000 Urine Specimens
Pharmchem Laboratories, Inc., 3925 Bohannon Drive, Menlo Park, CA 94025
Keith W. Patten
$313,602

Maximizing Use of DUF Results for Planning and Policymaking
San Diego Association of Governments, 401 B Street, Suite 800, San Diego, CA 92101
Susan Pennell
$30,165

Prostitution and Cocaine: An Analysis and Extension of DUF Data
Cleveland State University, Department of Sociology, Cleveland, OH 44115
Thomas E. Feucht
$10,240 (Supplement. Total Award $36,138.)

Evaluation:
$4,802,426

1991 Conference on Evaluating Drug Control Initiatives
Criminal Justice Statistics Association, 444 North Capitol Street, Suite 606, Washington, DC 20001
Joan C. Weiss
$272,980

Anti-Drug Abuse Act of 1988:
A Program Assessment
RAND Corporation, 1700 Main Street, Santa Monica, CA 90406
Terry Dunsworth
$499,990
Anti-Drug Initiatives in Small Cities and Towns: A Program Assessment
Southern Illinois University, General Accounting, Carbondale, IL 62901
James Garofalo
$147,492

Assessing the Impact of the Dade County Drug Court on Drug-Related Felons
State Justice Institute, 1650 King Street, Suite 600, Alexandria, VA 22314
Richard VanDuizend
$114,172

Boot Camp, Drug Treatment and Aftercare: An Evaluation Review
Southern Illinois University, General Accounting, Carbondale, IL 62901
Ernest Cowles
$49,820

Community Effects of Street Level Narcotics Enforcement
Vera Institute of Justice, 377 Broadway, New York, NY 10013
Susan Sadd
$150,000 (Supplement. Total Award $600,000.)

Drug Testing Throughout the Criminal Justice System: An Intensive Impact Evaluation
Botec Analysis Corporation, 1698 Massachusetts Avenue, Cambridge, MA 02138
David P. Cavanagh
$199,997

Emerging Drug Enforcement Tactics: A Program Assessment
Police Executive Research Forum, 2300 M Street NW., Suite 910, Washington, DC 20037
Deborah Weisel
$99,749

Evaluating the New York City Police Department's Model Precinct Program
Police Foundation, 1001 22nd Street NW., Suite 200, Washington, DC 20037
Antony M. Pate
$125,202

Evaluation Conference and Workshops
Institute for Law and Justice, Inc., 1018 Duke Street, Alexandria, VA 22314
Edward F. Conners
$480,000

Evaluation of the Application of DNA Technology in Forensic Science
National Academy of Sciences, 2101 Constitution Avenue NW., Washington, DC 20418
Oskar Zaborsky
$25,000 (Supplement. Total Award $175,000.)

Evaluation of the Baltimore County Police Department's Community Oriented Drug Enforcement Program
University of Baltimore, 1304 St. Paul Street, Baltimore, MD 21202
David Hayeslip
$72,226 (Supplement. Total Award $97,666.)

Evaluation of Drug Offender Treatment in Local Corrections
National Council on Crime and Delinquency, 685 Market Street, Suite 620, San Francisco, CA 94105
James Austin
$346,020

Implementation and Impacts of Innovative Neighborhood Policing
Vera Institute of Justice, 377 Broadway, New York, NY 10013
Sally T. Hillsman
$399,920

Improving the Court Response to Drug Cases: A Program Assessment
National Center for State Courts, 300 Newport Avenue, Williamsburg, VA 23187
Thomas A. Henderson
$150,806

Innovative Neighborhood Policing in Rural Areas
Queens Enforth Development, 432 Columbia Street, Cambridge, MA 02141-1048
Richard Larson
$400,000

Multiagency Approach to Drug and Gang Enforcement
San Diego Association of Governments, 401 B Street, Suite 800, San Diego, CA 92101
Susan Pennell
$177,294

Past and Future Directions of the Drug Abuse Resistance Education (DARE) Program
Research Triangle Institute, 3040 Cornwallis Road, P.O. Box 121, Durham, NC 27709
Christopher Ringwalt
$300,000

Prosecuting Complex Drug Cases: A Program Assessment
Jefferson Institute for Justice Studies, 1910 K Street NW., Suite 601, Washington, DC 20006
Joan E. Jacoby
$144,348

Structured Fines: An Impact Evaluation
RAND Corporation, 1700 Main Street, Santa Monica, CA 90406
Joan Petersilia
$299,942

Study of Less-Than-Lethal-Force Weapons
Institute for Law and Justice, Inc., 1018 Duke Street, Alexandria, VA 22314
J. Thomas McEwen
$149,828

Weed and Seed in Kansas City: Evaluation Design for a Multiagency Crackdown on Drugs
University of Maryland–College Park, 3121 Blair Lee Building, Room 2103, College Park, MD 20742
Lawrence W. Sherman
$197,640

Fellowship Programs
Graduate Fellows:
$21,636

Estimation of the Termination Rate of Criminal Careers
Carnegie Mellon University, Research Contract Office, Pittsburgh, PA 15213
Andrew Golub
$11,000

Reanalysis of Minneapolis RECAP Experiment Using a Quasi-Experimental Design
Rutgers State University of New Jersey, P.O. Box 1089, Administrative Services Building, Room 3, New Brunswick, NJ 08855
Michael E. Buerger
$10,636
Fellowship Programs
Visiting Fellows:
$763,822

Impact of Community Policing at the Street Level: An Observation Study
Pennsylvania State University Institute for Policy Research, 207 Old Main, State College, PA 16802
Stephen D. Mastrofski
$213,225

Intermediate Sanctions and Corrections: Research and Policy
State Board of Pardon and Parole, 2 Martin Luther King Drive, Fifth Floor, E Tower, Atlanta, GA 30334
William D. Kelly
$201,176

Post Occupancy Evaluation of Correctional Facilities
Knapel, Carole. 308 San Jose Avenue, Capitola, CA 95010
Carole Knapel
$212,761

Search for a Definition of Community Policing
Ryan, Joseph F., Ph.D., NYPD, 1 Police Plaza, New York, NY 10038
Joseph F. Ryan
$136,660

Gangs and Violence:
$1,091,140

Criminal Behavior of Gangs
Ohio State University Research Foundation, 1314 Kinnear Road, Columbus, OH 43212
C. Ronald Huff
$228,001

Gangs in Correctional Facilities: A National Assessment
American Correctional Association, 8025 Laurel Lakes Court, Laurel, MD 20707
Dennis G. Baugh
$136,660

Impact of Gang Migration: Developing Effective Responses
University of Southern California Social Science Research Institute, University Park, Los Angeles, CA 90089
Cheryl Maxson
$249,999

National Assessment of Law Enforcement Anti-Gang Information
West Virginia University Research Corporation, Department of Sociology, 213 Glenlock Hall, Morgantown, WV 26505
G. David Curry
$141,988

Patterns of Organized Crime Activities in Asian Businesses
Rutgers State University of New Jersey, P.O. Box 1089, Administrative Services Building, Room 3, New Brunswick, NJ 08855
Jeffrey Fagan
$125,000 (Supplement. Total Award $383,570.)

Street Gangs and Drug Sales
University of Southern California Social Science Research Institute, University Park, Los Angeles, CA 90089
Malcolm W. Klein
$179,531

Sentencing Practices for Drug Offenders: A National Assessment
Lazar Institute, 6726 Lucy Lane, McLean, VA 22101
Raymond H. Milkman
$148,827

Multijurisdictional Task Forces:
$1,342,621

Hartford Drug Market Analysis Program
Hartford Police Department, 50 Jennings Road, Hartford, CT 06120
James Donnelly
$201,801

Jersey City Drug Market Analysis Program
Jersey City Police Department, 280 Grove Street, Jersey City, NJ 07302
Frank Gajewski
$346,794

Kansas City Drug Market Analysis Program, Dragnet Phase II
Kansas City, Missouri, Police Department, 1125 Locust Street, Kansas City, MO 64106
Dennis Shreve
$399,990

New Model for Organized Crime Control in a Public School Construction Program
Harvard University, 1350 Massachusetts Avenue, Holyoke Center 466, Cambridge, MA 02138
Mark Moore
$56,547

Pittsburgh Drug Market Analysis Program, Phase II
Pittsburgh Department of Public Safety, 1600 West Carson Street, Pittsburgh, PA 15219
Earl Buford
$337,489 (Supplement. Total Award $654,758.)

Prevention and Education:
$1,448,580

AIDS/HIV Education in Lockups and Booking Facilities
Abt Associates, Inc., 55 Wheeler Street, Cambridge, MA 02138
Joan Mullen
$1,000,000 (Supplement. Total Award $1,940,000.)
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<tr>
<th>Project Description</th>
<th>Recipient</th>
<th>Award Amount</th>
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<tbody>
<tr>
<td>Dissemination of SMART Program</td>
<td>Anaheim Union High School District, 501 Crescent Way, Anaheim, CA 92803</td>
<td>$80,000</td>
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<td>Management of Probation Caseloads for Drug Offenders: A National Assessment</td>
<td>Leroy L. Kellogg</td>
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<td>Electronic Benefit Transfer Pilot Project, Phase II</td>
<td>Abt Associates, Inc., 55 Wheeler Street, Cambridge, MA 02138</td>
<td>$80,000</td>
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<td>Prevalence of Drug Abuse and Addiction in South Carolina's Black Communities</td>
<td>University of South Carolina, 516 1/2 South Main Street, Columbia, SC 29208</td>
<td>$48,000</td>
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<td>SMART Program Phase II, Model Dissemination to Urban School Districts</td>
<td>Long, Robert W., 3770 Torrey Pines Boulevard, Sarasota, FL 34238</td>
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<td>Prosecution and Adjudication:</td>
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<td>Development and Dissemination of a Model Drug Precursor Act</td>
<td>American Prosecutors Research Institute, 1033 North Fairfax Street, Suite 200, Alexandria, VA 22314</td>
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<td>Money Laundering: A National Assessment</td>
<td>Police Executive Research Forum, 2300 M Street NW., Suite 910, Washington, DC 20037</td>
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<td>Prosecuting Gang Crime: A National Assessment</td>
<td>Institute for Law and Justice, Inc., 1018 Duke Street, Alexandria, VA 22314</td>
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<td>Prosecution of Drug Cases: A National Assessment</td>
<td>American Prosecutors Research Institute, 1033 North Fairfax Street, Suite 200, Alexandria, VA 22314</td>
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<td>Institute for Law and Justice, Inc., 1018 Duke Street, Alexandria, VA 22314</td>
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<td>Securities Fraud: A National Assessment</td>
<td>Indiana University, Poplars Building, Bloomington, IN 47402</td>
<td>$145,796</td>
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<td>Victims:</td>
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<td>$223,596</td>
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<td>Determinants of Fear-Induced School Avoidance Behaviors</td>
<td>Research Triangle Institute, 3040 Cornwallis Road, P.O. Box 121, Durham, NC 27709</td>
<td>$49,988</td>
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Total Awards: $21,537,911

The Assistant Attorney General, Office of Justice Programs, establishes the policies and priorities, and manages and coordinates the activities of the Bureau of Justice Assistance, Bureau of Justice Statistics, National Institute of Justice, Office of Juvenile Justice and Delinquency Prevention, and the Office for Victims of Crime.

NCJ 136317