

# H E U N I



## ORGANIZATION & ACTIVITIES

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**The Helsinki Institute for Crime Prevention  
and Control, affiliated with the United Nations**

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# HEUNI

## ORGANIZATION & ACTIVITIES



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**U.S. Department of Justice  
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**The Helsinki Institute for Crime Prevention  
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is beginning its second decade in the midst of change.

As the map of Europe is being redrawn, newly emerging democracies are facing a complete restructuring of criminal justice at a time when the combination of economic, political and social change has led to a rapid increase in reported crime. HEUNI has seen one of its primary roles to be to assess those problem areas in crime prevention and criminal justice where international assistance may be of value, and to identify potential sources of expertise and assistance, primarily among Western European countries.

The United Nations crime prevention and criminal justice programme has itself been the subject of considerable change. At the end of 1991 and the beginning of 1992, the United Nations established a new functional commission of the Economic and Social Council, the Commission on Crime Prevention and Criminal Justice. The Commission proceeded at its first session (21-30 April 1992) to define its manner of working and its priority areas. HEUNI is proud to have had the opportunity to play a key role in planning and implementing this process. HEUNI shall continue to work together with the other members of the United Nations network of institutes to promote world-wide cooperation within the framework of the United Nations Crime Prevention and Criminal Justice Programme.

Throughout its first ten years of activity, HEUNI has benefitted from close working relationships with experts throughout Europe and the world. The long list includes criminal justice practitioners and policymakers, academics and researchers. Along with the growing realization of the importance of cooperation and the exchange of experience, this network of experts has become the most important element of HEUNI's work. HEUNI will continue to utilize the goodwill and active assistance extended by experts across international borders as well as across the borders of professions and academic disciplines, in the true spirit of international understanding.

The present report covers the period from 1 January 1991 through 30 June 1992.

Helsinki, 1 July 1992

**Matti Joutsen, Director**

## I. THE ESTABLISHMENT OF HEUNI

The Helsinki Institute for Crime Prevention and Control, affiliated with the United Nations (HEUNI), is the European regional institute for the United Nations Crime Prevention and Criminal Justice Programme. It was established through an Agreement between the United Nations and the Government of Finland, signed on 23 December 1981 and extended on 14 April 1987.

The primary objective of HEUNI is to promote the international exchange of information on crime prevention and control among European countries.

## 2. FUNCTIONS

The main functions of HEUNI, as outlined in the Agreement, are:

- the organization of seminars on crime and criminal justice,
- the collection of information on matters falling within its competence,
- the conducting of research, and
- the organization of meetings serving the objectives of HEUNI.

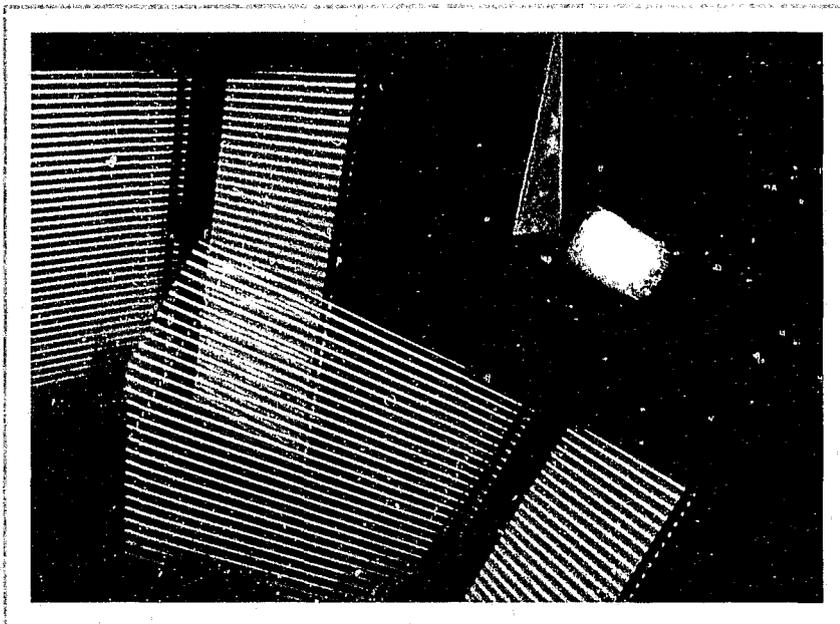
In addition, HEUNI provides scholarships for post-graduate students and junior practitioners in the field of crime and criminal justice. The scholarships can be used either to provide the recipients with the opportunity to carry out their own research at HEUNI and take part in HEUNI activities, or to enable them to take part in study tours in order to become acquainted with practice and research in other European countries. By the end of 1991, some fifty recipients from eighteen European countries have benefitted from the scholarship programme.

## 3. THE UNITED NATIONS AND HEUNI

As noted in Article 55 of the United Nations Charter, one of the main purposes of the United Nations is to create the conditions of stability and well-being which are necessary for peaceful and friendly relations among nations based on respect and the principle of equal rights and self-determination of peoples. For this reason the United Nations is specifically charged with the promotion of

- higher standards of living, full employment and conditions of economic and social progress and development;
- solutions of international economic, social, health and related problems and international cultural and educational cooperation; and

## GENERAL INFORMATION



- universal respect for, and observance of, human rights and fundamental freedom for all without distinction as to race, sex, language or religion.

The problems of crime and criminal justice cut across all of these areas. Within the United Nations system, the primary responsibility for these issues lies with the Economic and Social Council (ECOSOC). Within the Secretariat, they constitute the mandate of the Crime Prevention and Criminal Justice Branch of the Centre for Social Development and Humanitarian Affairs, although specific issues are also covered *inter alia* by the Centre for Human Rights and the United Nations International Drug Control Programme.

The policy is discussed and determined by the United Nations Commission on Crime Prevention and Criminal Justice, which is a functional commission of ECOSOC. The Commission was established by ECOSOC resolution 1992/1, on the recommendation of the General Assembly (GA res. 46/152 of 18 December 1991) as part of a major restructuring of the United Nations Crime Prevention and Criminal Justice Programme. It consists of 40 Member States, and replaces the Committee on Crime Prevention and Control, which was an expert committee of 27 members.

In order to promote training, research and regional cooperation, the United Nations has also established a network of interregional and regional institutes. In addition to HEUNI, the United Nations network includes a global research and training centre in Rome (the United Nations Interregional Crime and Justice Research Institute), a global centre in Vancouver, Canada, focusing on criminal law reform (the International Centre for Criminal Law Reform and Criminal Justice Policy), and regional institutes for Asia and the Pacific (UNAFPI, located in Tokyo), Latin America and the Caribbean region (ILANUD, in San Jose, Costa Rica), Africa (UNAFRI, in Kampala), Australia (AIC, in Canberra) and the Arab countries (ASSTC, in Riyadh).

#### 4. SEMINARS, MEETINGS AND RESEARCH PROJECTS

In carrying out its main functions, HEUNI has organized a number of major European Seminars as well as smaller meetings of experts on specific themes. HEUNI also organizes European Seminars jointly with European governments and institutions. In addition, various research projects are carried out, either independently or in cooperation with other institutions and individual researchers.

The European Seminars are generally organized in several stages. The first stage involves the convening of a working group representing different countries and fields to plan the Seminar and to advise HEUNI on the selection of a project coordinator. During the second stage, the project coordinator prepares the documentation for the meeting, generally on the basis of questionnaires sent to the different countries. The third stage is the organization of the European Seminar itself, which is attended by senior government officials and other experts from the different countries of Europe. The fourth and final stage is the publication of the report of the project coordinator, together with the proceedings of the European Seminar.

The organization of the meetings of experts varies in accordance with the needs of the topic. Some meetings are *ad hoc* meetings for one time only. Such meetings are usually convened to discuss and provide a European perspective on a draft document to be submitted by the United Nations Secretariat to the relevant body, such as the United Nations Congress or the United Nations Commission. Other meetings of experts may involve a series of meetings, interspersed with work by each expert in his or her home country on the theme. Such working groups have been organized, for example, for the European analysis of the responses to the

United Nations Surveys of Crime Trends, Operations of Criminal Justice Systems and Crime Prevention Strategies.

The research projects are, as noted above, often designed to provide the basic documentation for the European Seminars organized by HEUNI. In addition, several research projects have been carried out on themes not otherwise dealt with by a European Seminar of expert meeting, but which would contribute to the discussion on topical themes in Europe and within the framework of the United Nations Crime Prevention and Criminal Justice Programme.

## 5. TOPICS

The topics of the European Seminars, the meetings of experts and the research projects have been selected on the basis of two primary criteria. The first is the United Nations Crime Prevention and Criminal Justice Programme, and the second is the issues of priority for the European region.

Previously, in using the United Nations Programme as one criterion, the focus has been on the planned agenda items for the following United Nations Congress on the Prevention of Crime and the Treatment of Offenders, which are organized every five years. The new United Nations Commission has now established priority areas, which shall themselves largely determine the agenda for the next Congress.

At present, these priority areas are as follows:

(a) national and transnational crime, including organized crime, economic crime (including money-laundering), and the role of the criminal law in the protection of the environment;

(b) crime prevention in urban areas, juvenile and violent crime; and

(c) efficiency, fairness and improvement in the management and administration of criminal justice and related systems with due emphasis on the strengthening of national capacities in developing countries for the regular collection, collation, analysis and utilization of data in the development and implementation of appropriate policies.

In addition, the Commission noted the need to make provision for special operational activities and advisory services in situations of urgent need and for programme organization, evaluation and reporting obligations.

As for the second criteria noted above, the issues of priority for the European region, HEUNI is increasingly focusing on the needs of the newly emerged democracies of Central and Eastern Europe.

Among the past and present projects undertaken by HEUNI are:

- the development of a crime and criminal justice information system for Europe;
- courses on United Nations criminal policy;
- developments in victim services and victim policy;
- the position of the victim in criminal law and procedure;
- the development of criminal procedure;
- a review of research on juvenile delinquency;
- the principles of prosecution;
- computerization of the criminal justice system;
- the development of non-custodial measures and sanctions;
- crime prevention strategies;
- environmental crime and the response of the criminal justice system;
- the prevention and control of organized crime;
- AIDS and the criminal justice system;
- prison health services; and
- the European analysis of the responses to the United Nations surveys on crime trends, operations of criminal justice systems and crime prevention strategies.

In addition, HEUNI has assisted the United Nations Secretariat in the drafting of various documents for submission to the policy-making bodies of the United Nations (the Commission, its predecessor, the Committee, and the United Nations Congresses).

## 6. INFORMATION MANAGEMENT ACTIVITIES

Beginning with the first European Seminar organized by HEUNI, on "The Feasibility of a European Information System on Trends in Crime and Criminal Policy" (1983), HEUNI has been actively involved in the planning and realization of a global United Nations information system on crime and criminal justice.

The purpose of the information system is to provide interested governments, institutions and individual experts with information on recent developments in crime and criminal justice throughout Europe. Through the computer-linked global United Nations Crime and Justice Information Network (UNCJIN), developments in information technology are being used to seek to ensure that those requiring information would find the best qualified source of information, and would receive the appropriate guidance in the interpretation of the information.

The development of the information system calls for considerable pre-

paratory work, including the ascertaining of present and projected needs for various types of information, the charting of the sources of information, such as data banks and experts in the various countries, and the study of the proper technology to be used in gathering, processing and disseminating the information.

HEUNI's role in the information system is primarily as a clearinghouse which directs potential users to already existing sources of information.

## **7. ORGANIZATION AND FINANCING**

The administrative responsibility for HEUNI lies with the Government of Finland. All Finnish members of the staff are Finnish government officials. In accordance with article 2 of the Agreement, HEUNI operates under the joint auspices of the United Nations and the Government of Finland.

Also the budgetary responsibility for HEUNI lies with the Government of Finland. Thus, the Government of Finland covers the costs of the premises of HEUNI, the salary of the staff members as well as the costs of carrying out the programme of activities.

However, the Agreement encourages the Governments of the countries serviced by HEUNI to participate in and support the operations of the Institute. The Governments of Denmark, Norway and Sweden have consistently provided annual financial support to HEUNI, in the form of earmarked contributions to the United Nations Social Defence Trust Fund (reconstituted in 1992 as the United Nations Crime Prevention and Criminal Justice Fund) or direct contributions to HEUNI. This support approximates one eighth of the HEUNI budget. It is used in order to secure the services of ad hoc experts, consultants and project coordinators appointed by HEUNI as well as the costs of projects planned in close cooperation with the Crime Prevention and Criminal Justice Branch of the United Nations Secretariat. In addition, other European countries (Germany, Poland, the Russian Federation and the United Kingdom) have provided support in the form of cooperation in the substantive arrangement of various projects and meetings.

## **8. ADVISORY BOARD**

The international Advisory Board of HEUNI serves as an important link with the United Nations and the various regions of Europe. The Chair-

man of the Advisory Board and four of its members are appointed by the Secretary-General of the United Nations after consultation with the Government of Finland. Four members of the Board, including the Director of HEUNI, are appointed by the Government of Finland. The Head of the Crime Prevention and Criminal Justice Branch of the Secretariat, or another staff member designated by him, participates, *ex officio*, in all deliberations of the Advisory Board.

## 9. PUBLICATIONS

HEUNI has established two publication series. One publication series, which was launched in 1990 with a review of the criminal justice system of England and Wales, shall provide background data on the various criminal justice systems of Europe and North America. An estimated five reviews shall be published each year, and each review shall be updated as necessary. A second publication series contains the reports of the projects, proceedings of the European Seminars and contributions from European experts in the field.

The publications are primarily in English, which is the working language of HEUNI. However, papers which were presented in French or Russian are published in their original language. The Seminar Reports contain discussion guides in English, French and Russian. In addition, the more recent publications include French and Russian translations of the conclusions and recommendations, or French and Russian summaries.

A list of HEUNI publications is provided in the annex.

## 1. THE PERIOD IN REVIEW

Throughout 1991 and early 1992, the United Nations Crime Prevention and Criminal Justice Programme was restructured. This was the subject of the meeting of the Intergovernmental Working Group in Vienna in August 1991, the Ministerial meeting in Paris in November 1991, and the first session of the United Nations Commission on Crime Prevention and Criminal Justice, in April 1992.

Although HEUNI attended the three meetings in the capacity of observer only, it may well be said that HEUNI had an influential role in the outcome. Consultations arranged by HEUNI as well as background pa-



pers prepared by HEUNI served to guide the process at different stages.

The problems facing the Programme had been realized for a long time, and several abortive attempts had been made to rectify the situation. One contributing event was an informal meeting convened by the Director of the National Research Institute of Legal Policy in Helsinki on 30 November and 1 December 1986. The meeting was attended by Inkeri Anttila, Erich Corves, Dusan Cotic, David Faulkner, Konrad Hobe, Matti Joutsen, Pekka Koskinen, Raimo Pekkanen, Gioacchino Polimeni, Julian Schutte, Bo Svensson and Patrik Törnudd. The participants produced a paper which was influential in the events to come.

HEUNI was directly involved in the work of the subcommittee subsequently appointed by the Committee to analyze the problems and prepare proposals, as well as in the discussions at the Committee and the Congress.

Before the Intergovernmental Expert Meeting in August 1991, HEUNI convened a small ad hoc expert meeting in May 1991 to prepare some documentation. The meeting, which was attended by Roger Clark, Vasily Ignatov, Matti Joutsen, Gioacchino Polimeni and Julian Schutte, produced a discussion paper entitled "A Plan for the Restructuring of the United Nations Crime Prevention and Criminal Justice System". The 10 June 1991 version of this discussion paper largely presaged the resolution ultimately adopted by the General Assembly on 9 and 10 December 1991.

For the first session of the United Nations Commission on Crime Prevention and Criminal Justice (21-30 April 1992), HEUNI prepared a paper entitled "Strategic Management of the United Nations Crime Prevention and Criminal Justice Programme. Setting and Maintaining Priorities". Discussions of an early draft were held with a number of experts, including representatives of the Ministries of Justice of Australia, Italy and the Netherlands, the Departments of Justice of Canada and the United States, the Home Office of the United Kingdom and the Ministry of the Interior of the Russian Federation. The paper was submitted by the Government of Finland to the session of the Commission. The paper was widely welcomed, and was adopted by consensus as the basis for the work of the Commission, as amended.

A second important development during 1991 and 1992 was the decision to increase HEUNI's focus on Central and Eastern Europe. HEUNI has sent a questionnaire to a number of criminal justice agencies and individual experts throughout this subregion, asking for their views as to areas in which international assistance would be of the greatest benefit. At the same time, HEUNI is seeking to identify potential sources of assistance, primarily in Western Europe and North America.

## 2. PROJECTS

### 2.1. Criminal justice and environmental issues

HEUNI organized an *ad hoc* meeting of experts in Helsinki, 6-7 September 1991, for those national experts of European countries who had responded to the survey carried out by HEUNI and the Max Planck Institute for Foreign and International Criminal Law, on cooperation and communication between authorities in the controlling of harm to the environment.

The discussion guide prepared for the meeting was subsequently revised, and was used as the background document for the seminar on the policy of criminal law in the protection of nature and the environment in a European perspective, organized by the Max Planck Institute, the Federal Ministry of Justice of Germany and HEUNI on 26-29 April 1992, in Lauchhammer, Germany.

This latter seminar was timed to provide the possibility of producing recommendations on the subject for the United Nations Conference on Environment and Development, held in June 1992. 33 experts from 22 European countries and 5 international organizations attended the seminar in Lauchhammer. The seminar recommended that environmental criminal law should encompass all areas of the environment. The seminar further stated, *inter alia*, that when using the criminal law and creating new offences in the area of environmental protection, consideration should be given to the need for enforcement resources. It was also mentioned that the environment must be protected not only on the national but also on the international level. In this respect criminal law to protect the environment should also be developed at an international level.

Project officer: Seppo Leppä

### 2.2. Environmental crime, sanctioning strategies and sustainable development

HEUNI has agreed with UNICRI to contribute to the UNICRI research project on Environmental Crime, Sanctioning Strategies and Sustainable Development by participating in the selection of the Czechoslovakian field research team, and in the supervision both of the field research and of the report generation phases of the Czechoslovakian team. HEUNI also financed the field work in Czechoslovakia. A representative of HEUNI participated in an international seminar on protection of the environment and penal law, held in Messina, Italy, 9-11 December 1991, at which the current status of the project was reviewed.

Project officer: Seppo Leppä

### **2.3. Prison health in Europe**

HEUNI has undertaken a study of prison medical services in Eastern and Central Europe. A questionnaire on the subject was sent to Albania, Belarus, Bulgaria, Estonia, Latvia, Lithuania, Poland, Romania, the Russian Federation, Ukraine and Yugoslavia.

A corresponding survey has been carried out in the member states of Council of Europe. The tentative results of this survey were presented at the European Seminar on Prison Health Services, held in Tampere, Finland, on September 1991 by the Prison Administration of Finland in cooperation with the Council of Europe.

The results of both surveys are presented in a report published during the summer of 1992. The report was written by Katarina Tomasevski, the HEUNI project consultant.

Project officer: Kristiina Hukkila

### **2.4. Domestic violence manual**

After the Eighth United Nations Congress, the Department of Justice of Canada agreed with the Crime Prevention and Criminal Justice Branch of the United Nations Secretariat that the Department fund and supervise, together with HEUNI, the production of a manual on domestic violence for criminal justice practitioners. The Department thereupon selected Wanda Jamieson as the consultant for the preparation of the manual.

The first international consultation on the draft manual was organized by HEUNI within the framework of the Seventh International Symposium on Victimology, held in Rio de Janeiro, Brazil, in August 1991, where it was the subject of a special roundtable discussion.

The expert meeting on domestic violence was hosted on 22-25 March 1992 by the International Centre for Criminal Law Reform and Criminal Policy in Vancouver. A total of 28 experts attended from every region of the world. Funding for the meeting was provided by HEUNI, the Canadian Department of Justice, the Canadian Department of Health and Welfare and an individual donor.

Project officer: Kristiina Hukkila

### **2.5. Fourth survey**

In a meeting organized by UNICRI in Rome in June 1991 on the Development of the United Nations Criminal Justice Information Programme the questionnaire for the Fourth Survey on Crime Trends and Operations of Criminal Justice Systems was simplified and shortened. HEUNI participated in this meeting.

HEUNI shall organize the analysis of the responses of the European and

North American countries to the Fourth survey as was done with the previous surveys.

Project officer: Kristiina Hukkila

## **2.6. Organized crime**

Together with the Ministry of the Interior of the USSR and the Crime Prevention and Criminal Justice Branch, HEUNI organized an international Seminar on practical measures to prevent and control organized crime. The seminar was held near Moscow in Suzdal on 21-25 October 1991. In addition, HEUNI organized on 16-17 August 1991 a meeting of six experts in Helsinki to prepare the Seminar.

The Seminar was attended by 60 experts from fifteen countries around the world, the CPCJB, INTERPOL and the Office of International Criminal Justice at the University of Illinois at Chicago.

The Seminar report, which is a summary of international experience in the control of organized crime, reviews the forms which organized crime can take, and makes some suggestions as to criminal and procedural legislation, law enforcement methods, organizational structures, international cooperation and evaluation of the impact of organized crime. The report has been submitted to the United Nations and to the Ministerial meeting held in Paris on 22-23 November 1991.

Work is continuing on a report on the stage of organized crime and on national experiences in preventing and controlling organized crime. A HEUNI consultant, Professor Ernesto Savona of Trento University, Italy, is responsible for the preparation of the report.

Project officer: Terhi Viljanen

## **2.7. Cultural heritage**

In cooperation with the Department of Justice and the Department of Communications of Canada, HEUNI is exploring the possibility of expanding the use of automated information exchange to combat crimes against movable cultural property.

In addition, during discussions held between the USSR Minister of Interior Mr. Barannikov, Director Joutsen, Dr. Vetere and Dr. Paris-Steffens in Moscow in October 1991, this topic was mentioned as a possible theme for future cooperation.

Project officer: Terhi Viljanen

## **2.8. Computerization of the administration of criminal justice**

**Subproject:** *Global listing of criminal justice computer applications*

The Eighth United Nations Congress called for a directory of innovative



programmes for the computerization of criminal justice. Mr. Richard Scherpenzeel, as the coordinator of the Computer Workshop at the Eighth Congress, is preparing the directory as a HEUNI consultant. The directory shall provide not only the specifications (description of software application, hardware needed) but also information on how the applications can be obtained.

The Directory shall be published by the Ministry of Justice of The Netherlands, with the assistance of a USD 500 contribution from HEUNI. The provisional cost of a copy of the Directory to the user will be ten US dollars. The possibility of providing copies free of charge to authorities in developing countries is being considered.

Project officer: Matti Joutsen

**Subproject: *Prototype needs assessment***

The Eighth Congress also requested that the Secretary-General establish a technical co-operation programme for the systematization and computerization of criminal justice in order to offer training, assess needs, and formulate and execute specific projects. This would be done in consultation with an international group of experts supported by the Department of Technical Co-operation for Development.

In 1991 and 1992, HEUNI's consultant, Mr. Richard Scherpenzeel, carried out several missions to Poland in order to assess the utility of and needs for computerization, for example of court record-keeping. These missions were designed as a precursor to a possible full-scale technical cooperation project to be carried out by the appropriate United Nations agencies.

Project officer: Matti Joutsen

**Subproject: *Training seminars.*** Together with Mr. Scherpenzeel, Mr. Aaron Caplan (Department of Justice, Canada) and Prof. Edward Rattledge (University of Delaware, the United States), HEUNI has developed a proposal for a regional training seminar designed for senior criminal justice officials, to acquaint them with the process of computerization, and with their key role in this process.

The proposal was used in the organization of a two-week workshop hosted by UNAFEI in November 1991, in connection with the 89th International Training Course on "Effective and Innovative Countermeasures against Economic Crime".

Project officer: Matti Joutsen

## **2.9. Assessment of assistance needs in Central and Eastern Europe**

During March 1992, a questionnaire was mailed to 70 individuals and agencies in 15 countries of Central and Eastern Europe, inquiring about areas in crime prevention and criminal justice in which the respondents believed that international co-operation would be useful, and the form that such cooperation should take. As of early June 1992, 30 replies had been received from 14 countries.

Since the respondents were selected primarily from the HEUNI mailing list, the responses cannot be used to give more than general indications of the need in Central and Eastern Europe for assistance. Furthermore, many respondents simply checked a number (or all) of the examples given in the questionnaire of possible areas of assistance, without specifying exactly what subject or what type of assistance they had in mind. To a large extent, the alternatives listed in the questionnaire guided the respondents in suggesting areas of cooperation.

Given these and similar reservations, some general points can be made.

First, all Central and Eastern European countries are carrying out a general reform of their criminal law, and almost all indicated that they would value assistance in such areas as sentencing, juvenile offenders, drug offences, environmental offences and economic offences. Second, in respect of the administration of criminal law, more than two-thirds (more than

twenty out of thirty responses) noted that assistance would be useful or very useful in respect of mutual assistance (e.g. extradition), human rights in the administration of justice, the position of victims in criminal justice, and crime prevention measures. Somewhat fewer - but still more than one-half - suggested assistance in respect of the organization of the police, the organization of prosecution, pre-trial procedures, and the enforcement of sentences.

Third, in respect of the form in which the assistance could be given, once again the responses seemed to be determined by the alternatives given (training, consultative assistance, technical assistance, information and documentation, and research). Indeed, a surprising number of respondents noted very generally that they would appreciate, e.g., "information and documentation on all kinds of issues concerning crime prevention, the administration of criminal justice and the treatment of offenders" or the like. The ideal would thus be an institution which could serve as a clearinghouse for information on laws, court decisions, policy developments, statistics, research and the literature.

Many respondents favoured study tours that would enable selected practitioners to see how their colleagues in other countries work, and the organization of focused seminars.

Project officer: Seppo Leppä

### **3. SEMINARS**

#### **3.1. HEUNI's tenth anniversary seminar**

A seminar on the occasion of the first ten years of HEUNI's activities was organized in Helsinki on 10-12 January 1992. The seminar brought together some forty high-level experts, including representatives of the United Nations Crime Prevention and Criminal Justice Branch and of all the other members of the United Nations network of institutes around the world. The seminar noted the favourable international recognition which HEUNI has received for its work.

During the meeting, the priorities of HEUNI were discussed in the context of a changing Europe and in the light of the restructured United Nations crime prevention and criminal justice programme. The meeting clearly noted that even more attention and assistance should now be given to the Central and Eastern European countries, in their development of the democratic administration and management of criminal justice.

Project officer: all HEUNI staff members

### **3.2. United Nations expert meeting on implementation and monitoring**

HEUNI provided USD 10,000 as financial assistance for an expert meeting organized by the Home Office of the United Kingdom, in cooperation with the Crime Prevention and Criminal Justice Branch, and the Department of Justice of Canada, on implementation and monitoring of United Nations standards and norms.

The meeting, which was held in Vienna on 14-16 October 1991, brought together some 20 experts selected on the basis of equitable geographical representation, as well as representatives of all United Nations and cooperating institutes. It produced proposals for practical action for consideration by the United Nations Commission.

Project officer: Matti Joutsen

## **4. OTHER ACTIVITIES**

### **4.1. Study tour on policing in Central and Eastern Europe**

HEUNI has funded an extensive study tour by Professor David Fogel (University of Illinois at Chicago) regarding police-community relations and police patrolling in Albania, Bulgaria, Czechoslovakia, Hungary, Poland and the Soviet Union. This seven-week tour, which took place on 1 October - 3 December 1991, provided an opportunity for considerable exchange of information on practical policing problems.

Professor Fogel also provided an assessment of the needs of police forces in these countries for various types of assistance, and suggested various approaches. Professor Fogel's assessment was utilized in the preparation for the meeting held in connection with HEUNI's tenth anniversary, on the future directions of the Institute.

Project officer: Terhi Viljanen

### **4.2. Joint UNDCP/WHO mission to Estonia, Latvia and Lithuania**

The United Nations International Drug Control Programme and the World Health Organization Programme on Substance Abuse sent a mission to Estonia, Latvia and Lithuania from 25 May through 3 June 1992, to exchange views with concerned Government officials and to promote international cooperation in the control of drugs. In addition, the mission sought to assess the extent of the drug problems and its trends, to collect information on existing services and their organizations, and to draw an inventory of needs and identify assistance measures. The Director of HEUNI took part in the mission as a consultant.

The Mission noted that the new Baltic republics are preparing for a rapid increase in drugs trafficking. The new-found independence of these countries, growing international trade, the free movement of persons and the difficulties currently being faced in developing an effective criminal justice system have greatly increased the risk that such drugs as heroin and cannabis shall find their way into these countries, and through them to Western Europe.

Project officer: Matti Joutsen

## **5. INFORMATION MANAGEMENT ACTIVITIES**

### **5.1. Management of internal information resources**

In accordance with the Agreement establishing HEUNI, HEUNI works in close cooperation with the Finnish National Research Institute of Legal Policy. This is of particular benefit to HEUNI in that the Research Institute has a specialized library on crime and criminal justice issues. However, HEUNI's own library, which contains not only books but a rapidly expanding collection of United Nations and Council of Europe publications as well as otherwise unobtainable documents from various congresses, symposia and meetings, is becoming a valuable source in its own right.

The "INMAGIC" computer software developed by the Australian Institute has been installed at HEUNI, and a catalogue and index of the library collection is now being entered into the computer. The software, which allows access by, e.g., key words, geographical regions as well as author and title, has already demonstrated its value in practice. Due to the energetic work of our part-time librarian, Ms. Ulla Kaakinen, our holdings have to a large extent been recorded on computer, and the library itself has been restructured.

Ms. Kaakinen visited the library of the United Nations Interregional Crime and Justice Research Institute in Rome on 12-13 March in order to become acquainted with its holdings and organization, and to discuss cooperation between the libraries of the two institutes.

The office secretary, Ms. Leena Koivu, has completed the first and most difficult stage of reorganizing the HEUNI archives and the HEUNI records management process. Archival regulations for HEUNI were negotiated in cooperation with the Finnish State Archives. These regulations serve as the basis for the systematization and organization of the HEUNI archives. The archives of HEUNI were inspected by the Finnish State Archives in November 1991.

At present, each HEUNI staff member has his or her own IBM-

compatible personal computer (with 20 or 40 Mb hard-disc memory) and matrix printer. One personal computer is linked to a laser printer. In addition, a personal computer dedicated to the use of the library has been installed.

The acquisition of two micro computers to replace two outmoded ones were initiated.

## **5.2. Management of external information resources**

During the period under review, HEUNI has not been actively involved in the work to develop the external holdings of information, primarily due to the ongoing process of combining UNCJIN and WCJLN (the World Criminal Justice Library Network). The first official planning meeting for the WCJLN, at Rutgers University, Newark, New Jersey in April 1991 was attended by Director Joutsen and Programme Officer Kristiina Hukkila. In addition, Ms. Hukkila gave a prepared statement at an information management seminar in Budapest in October.

The possibility of using UNCJIN as a channel of communication between United Nations national correspondents in Europe and North America was discussed at the First European and North American Meeting of United Nations national correspondents, organized at HEUNI in December 1990. At the meeting, HEUNI proposed that, should national correspondents have financial difficulties in becoming connected with the network, HEUNI would cover the hook-up expenses as well as the telecommunications expenses of the first year. The national correspondent in question would be responsible for obtaining the necessary hardware.

HEUNI is a member of the Dutch-based ICPIN database, which covers crime prevention and victim assistance.

## **6. SCHOLARSHIP PROGRAMME**

During 1991, HEUNI provided five scholarships and thus hosted junior practitioners and post graduate students from Estonia, Poland, the Soviet Union, Switzerland and Yugoslavia. The scholarships for 1992 were declared open during the autumn, and HEUNI has received in all fourteen applications from nine countries.

The recipients during 1991 were:

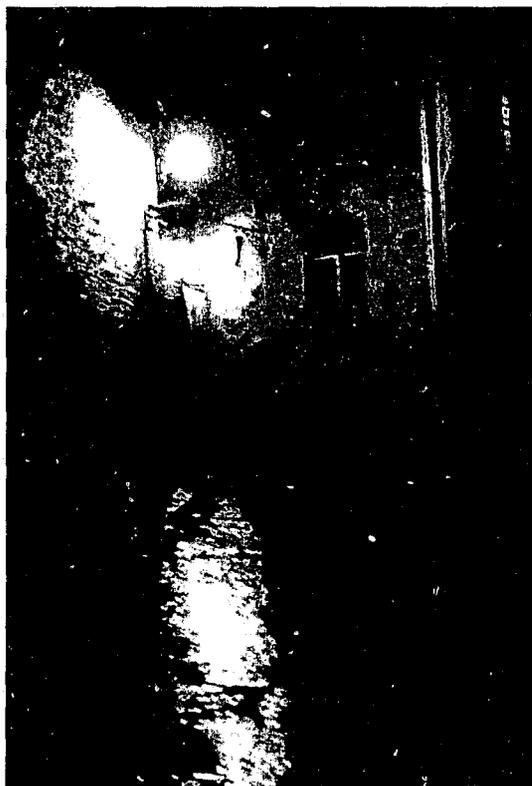
- Dr. Rait Maruste, University of Tartu (Estonia),
- Dr. Janusz Kochanowski, University of Warsaw (Poland),

- Dr. Richard Calame, University of Neuchatel (Switzerland),
- Dr. Darko Ivic, Ministry of the Interior (Sarajevo, Yugoslavia) and
- Mr. Sergey V. Kudrjartsev, USSR Academy of Sciences, Moscow (USSR).

A scholarship was also granted to Dr. Dana Constantinescu (Romania), which she was unfortunately unable to utilize.

The recipients during the first half of 1992 were:

- Dr. Horia Vasilescu, Academy of Sciences (Romania),
- Mr. Andri Ahven, Police Academy (Estonia) and
- Dr. Goran Hersak, University of Zagreb (Croatia).



In addition, HEUNI provided working facilities to Ms. Charlotte Van-  
neste of the Catholic University of Louvain (Belgium).

Contact person: Terhi Viljanen

## **7. PARTICIPATION IN INTERNATIONAL MEETINGS**

The following is a list of meetings at which HEUNI was represented, or  
which were otherwise attended by a member of the staff of HEUNI dur-  
ing 1991 and the first half of 1992. Meetings arranged solely by HEU-  
NI are not listed.

The nature of the participation of HEUNI and HEUNI staff members  
is noted for each meeting.

### **7.1. Meetings co-organized by HEUNI**

- Seminar on the Policy of Criminal Law in the Protection of Nature and  
the Environment in an European Perspective, 25-29 April 1992, Lauch-  
hammer, Germany (introductory paper presented on "Control of Harm to  
the Environment and the United Nations Crime Prevention and Criminal  
Justice Programme")

- Prison Health Care Seminar, 24-27 September 1991, Tampere, Fin-  
land

- The United Nations Domestic Violence Expert Meeting, 22-25 March  
1992, Vancouver, Canada

- International Seminar on the Control of Organized Crime, 21-25 Oc-  
tober 1991, Moscow/Suzdal, USSR

### **7.2. Participation of HEUNI staff as rapporteur or in other formal capacities**

- "The Movement of Social Defence, the Protection of the Environment  
and Fundamental Rights", Twelfth Quinquennial Congress of the Inter-  
national Society of Social Defence, 8-12 October 1991, Paris, France (one  
of the four general reports was presented, on "Implementation of Norms  
for the Protection of the Environment")

- First East-West Victimological Conference, 17-22 March 1991, Kon-  
stancin, Poland (co-rapporteur; paper presented on "The Victim in the  
Criminal Justice System: Pressures and Pitfalls in the Process of Change")

- VII International Symposium on Victimology, 26-30 August 1991,  
Rio de Janeiro, Brazil (one of three general rapporteurs; organization of a  
plenary workshop on the draft Guidelines for Practitioners on Domestic  
Violence; paper presented on "Changing Victim Policy")

- Establishment of the International Advisory Scientific and Professional Council, 21-23 September 1991, Milan, Italy (rapporteur of a working group)

### 7.3. Presentation of papers by HEUNI staff members

- Meeting on World Criminal Justice Library Network, 24-25 April 1991, Rutgers University, Newark, USA (paper presented on HEUNI's library)
- The British Criminology Conference, 24-27 July 1991, York, England (paper presented on "Changing Victim Policy")
- Intergovernmental Working Group on the Creation of an Effective International Crime and Justice Programme, 5-9 August 1991, Vienna, Austria (paper presented on "A Plan for the Restructuring of the United Nations Crime Prevention and Criminal Justice System")
- The International Conference on Criminal Informatics, 5-19 October 1991, Budapest, Hungary (paper presented on "The United Nations Criminal Justice Information Programme")
- International Seminar on Protection of the Environment and Penal Law, 9-11 December 1991, Messina, Italy (paper presented on "Protection of the Environment and Penal Law, general aspects: the point of view of HEUNI")
- Seventh Joint Programme Co-ordination Meeting of the United Nations Crime Prevention and Criminal Justice Programme Network, 5-7 January 1992, Dhahran, Saudi Arabia (consolidated paper presented on the United Nations network of institutes)
- 30th Anniversary of UNAFEI and 10th Anniversary of the Asian Crime Prevention Council, 4-15 March 1992, Tokyo, Japan (paper presented on "Conditions for Prosperity without Crime: Reflections on the Role of the Asian Crime Prevention Foundation During the 1990s")
- The First Session of the United Nations Commission on Crime Prevention and Control, 21-30 April 1992, Vienna, Austria (background paper presented on "Strategic Management of the United Nations Crime Prevention and Criminal Justice Programme. Setting and Maintaining Priorities")
- 30th Seminar of Nordic Criminologists, organized by the Scandinavian Research Council for Criminology, 21-24 May 1992, Gilleleje, Denmark (introductory paper presented on "Europeiska perspektiv på kriminalpolitikens roll i skyddet av miljön" [A European perspective on the role of criminal law in the protection of the environment])

#### 7.4. Other participation

- Second International Conference on the Reduction of Drug Related Harm, 2-6 March 1991, Barcelona, Spain.
- Meeting of the Advisory Board of the International Society of Criminology, 3-5 May 1991, Paris, France
- International Workshop of Principles and Procedures for a New Transnational Criminal Law, 21-24 May 1991, Freiburg im Breisgau, Germany
- Fourth United Nations Criminal Justice Survey Preparatory Meeting, 3-7 July 1991, Rome, Italy.
- Implementation of United Nations Standards and Norms, 14-16 October 1991, Vienna, Austria
- Committee for Co-operation in Prison Affairs, 5-7 November 1991, Strasbourg, France
- Baltic-Scandinavian Research Seminar, 18-20 November 1991, Helsinki, Finland
- Ministerial Meeting on the Creation of an Effective United Nations Crime and Justice Programme, 21-23 November 1991, Paris, France
- Meeting on the Reform of the Criminal Law of Central and Eastern European Countries, 24-30 November 1991, Siracusa, Italy
- Tenth Criminological Colloquium, Young Adult Offenders and Crime Policy, 25-27 November 1991, Strasbourg, France
- International Meeting on the Protection of Children Instrumentally Used in Criminal Activities, 8-10 May 1992, Rome, Italy
- Ad hoc working group meeting on the establishment of an International Center for the prevention of crime, 12-13 May 1992, Montreal, Canada
- Board Meeting of the International Society of Criminology, 22-24 May 1992, Paris, France
- Medical-Juridical International days on the Psycho-Socio-Health and Penitentiary Treatment of Emerging Infectious Pathologies, 18-20 June 1992, Venice, Italy
- International Conference on "International Perspectives: Crime, Justice and Public Order", 21-27 June 1992, St. Petersburg, Russia

#### 8. PUBLICATIONS

Three new publications have appeared in the HEUNI publication series. Two publications appeared in cooperation with the Ministry of Justice of the Netherlands:

Richard Scherpenzeel (ed.) Computerization of Criminal Justice Infor-

mation Systems, volumes I-II, HEUNI publication series no. 19 and 20, the Hague 1992

The third publication is:

Katarina Tomasevski, Prison Health, International standards and national practices in Europe, HEUNI publication series no. 21, Helsinki 1992

One national criminal justice profile was published during the period under review in the HEUNI series on criminal justice systems in Europe:

Matti Joutsen: Albania

The next profile, of the Netherlands, shall be published during the summer of 1992, and the profile of Hungary shall appear at the end of 1992. Discussions have been carried out with the prospective authors on the profiles of the following countries: Belarus, Canada, Czechoslovakia, Estonia, Greece, Israel, Latvia, Lithuania, Poland, Romania, Switzerland, Turkey, Ukraina, the United States and Yugoslavia.

HEUNI has begun publication of a newsletter, to be published initially twice a year. In addition to news on HEUNI activities, it provides information on past and forthcoming meetings, and so-called "gray literature" (e.g. unpublished papers and reports from meetings) available from HEUNI.

## 9. OTHER PAPERS AND ARTICLES

During the year, the staff of HEUNI presented a number of papers at various meetings, dealing with such subjects as alternatives to imprisonment, environmental crime, crime prevention strategies, and United Nations Surveys on crime prevention and criminal justice.

The following papers prepared by members of the staff and related to the work of HEUNI appeared during 1991 and the first half of 1992:

Kristiina Hukkila, The United Nations Criminal Justice Information Programme, presentation at the International Conference on Criminal Informatics, Budapest, 16-19 October 1991

Joutsen, Matti: Social Defence and the United Nations Crime Prevention Programme: Protecting Children at Risk of Delinquency, in *Cahiers de défense sociale*, 1990/1991, Milan 1991, pp. 119-127

Joutsen, Matti: Changing Victim Policy: International Dimensions, in Gunther Kaiser, Helmut Kury and Hans-Jörg Albrecht (eds.), *Victims and Criminal Justice*, vol. 52/2, the Max Planck Institute for Foreign and International Law, Freiburg-im-Breisgau, 1991, pp. 765-797

Joutsen, Matti: Implementation of Norms for the Protection of the En-

vironment, General Report at the Twelfth International Congress on Social Defence, Paris 12-16 October 1991

Joutsen, Matti: Strafrechtsentwicklung in Finnland, 1986-1988 ("The development of criminal law in Finland, 1986-1989"), the Max Planck Institute for Foreign and International Criminal Law (ed.), Strafrechtsentwicklung in Europa 1986-1988, pp. 259-303, Freiburg im Breisgau, FRG 1991

Leppä, Seppo: Protection of the Environment and Penal Law, general aspects: the point of view of HEUNI, Introductory Statement at the international seminar on Protection of the Environment and Penal Law, Messina, Italy, 9-11 December 1991

Leppä, Seppo: Control of Harm to the Environment and the United Nations Crime Prevention and Criminal Justice Programme, Introductory Statement at the seminar on the Policy of Criminal Law in the Protection of Nature and the Environment in a European Perspective, Lauchhammer, Germany, 26-29 April 1992

Leppä, Seppo: Europeiska perspektiv på kriminalpolitikens roll i skyddet av miljön, Introductory Statement at the 30th seminar of the Scandinavian Research Council for Criminology, Gilleleje, Denmark, 21-24 May 1992

## 10. OFFICES

HEUNI is located in the Helsinki suburb called "Eastern Centre" (Itäkeskus, or Östra Centrum in Swedish). The address is Turunlinnantie 8, 00930 Helsinki.

The close cooperation with the National Research Institute of Legal Policy, which was called for by the Agreement between the United Nations and the Government of Finland, has continued during the period under review. As noted above under "Information Management Activities", this cooperation makes it possible, e.g., for the staff of HEUNI as well as its foreign guests to utilize effectively the specialized crime and criminal justice library of the National Research Institute as well as the specialized journals. Both Institutes have their premises in the same building.

## 11. ORGANIZATION

The administrative responsibility for HEUNI lies with the Government of Finland. All Finnish members of the staff are Finnish government officials. In accordance with article 2 of the Agreement, HEUNI operates un-

der the joint auspices of the United Nations and the Government of Finland.

The staff of HEUNI is as follows:

Director: Matti Joutsen, J.S.D., M.Sc.(Pol.Sc.)  
Senior Researcher: Seppo Leppä, M.Sc.(Soc.)  
Programme Officers: Terhi Viljanen, LL.M.  
Kristiina Hukkila, M.Sc.(Soc. Anthropology)  
Office Secretary: Leena Koivu

During the year, Ms. Ulla Kaainen and Ms. Johanna Uski-Malin have served as part-time librarians and office secretaries, and have entered the holdings of the library into the computer data file.

The budgetary responsibility for HEUNI lies with the Government of Finland. However, the Agreement encourages the Governments of the countries serviced by HEUNI to participate in and support the operations of the Institute.

The support provided by the Governments of Denmark, Norway and Sweden has continued to be used in order to secure the services of ad hoc experts and consultants, and in this connection also to organize projects to be carried out within the framework of the HEUNI programme of activities.

The ad hoc experts and consultants during 1991 and early 1992 were

- Priv.-Doz., Dr. Hans-Jörg Albrecht, the Max Planck Institute for Foreign and International Criminal Law, Freiburg, Germany (Criminal justice and environmental issues),

- Prof. David Fogel, University of Illinois at Chicago, USA (Police-community relations and police patrolling in Central and Eastern European countries),

- Dr. Wanda Jamieson, Jamieson, Beals, Lalonde & Associates, Inc., Toronto, Canada (Domestic violence manual),

- Prof. Ernesto Savona, University of Trento, Italy (Organized crime),

- Mr. Richard Scherpenzeel, Special Consultant, Ministry of Justice, The Hague, the Netherlands (Computerization of the administration of criminal justice),

- Dr. Katarina Tomasevski, researcher, Human Rights Center, Copenhagen, Denmark (Prison health in Europe).

## 12. ADVISORY BOARD

The international Advisory Board of HEUNI serves as an important link with the United Nations and with the various regions of Europe. The

Chairman of the Board is appointed by the Secretary-General of the United Nations after consultation with the Government of Finland. Four members of the Board are appointed by the Secretary-General and four (including the Director of HEUNI) by the Government of Finland. The Head of the Crime Prevention and Criminal Justice Branch of the Secretariat, or another staff member designated by him, participates, *ex officio*, in all deliberations of the Advisory Board.

The members of the Advisory Board are appointed for a period of five years. The present composition from 1 January 1988 to 31 December 1992 is the following:

- Mr. Bo Svensson, Justice of the Supreme Court of Sweden (Chairman)
- Mr. Dusan Cotic, Member of the Federal Judicial Council of Yugoslavia
- Mr. David Faulkner, Senior Research Associate, Oxford Centre for Criminological Research, United Kingdom
- Academician Vladimir N. Koudriavtsev, Vice-President of the Academy of Sciences of the Russian Federation
- Mrs. Simone Rozes, President (ret.) of the Supreme Court of France
- Mr. Eduardo Vetere, Head of the Crime Prevention and Criminal Justice Branch, United Nations (*ex officio* member)
- Mrs. Inkeri Anttila, Professor Emeritus, Finland
- Mr. Raimo Pekkanen, Justice of the (European) Court of Human Rights, former Secretary General of the Ministry of Justice, Finland
- Mr. Patrik Törnudd, Director of the National Research Institute of Legal Policy, Finland
- Mr. Matti Joutsen, Director, HEUNI (*ex officio* member)

During 1991 and early 1992, the Advisory Board met twice. The first meeting, which was the ninth ordinary meeting of the Board, was held on 7 June 1991 in Helsinki. The second meeting, an informal one, was held on 11 January 1992, in connection with the celebration of the tenth anniversary of HEUNI.

## 1. INTRODUCTION

As noted in the foregoing, HEUNI's work programme is largely determined by two criteria, the priority areas determined by the new United Nations Commission on Crime Prevention and Criminal Justice, and the special regional concerns in Europe.

At its first session in April 1992, the Commission decided on the following priority areas:

(a) national and transnational crime, including organized crime, economic crime (including money-laundering), and the role of the criminal law in the protection of the environment;

(b) crime prevention in urban areas, juvenile and violent crime; and

(c) efficiency, fairness and improvement in the management and administration of criminal justice and related systems with due emphasis on the strengthening of national capacities in developing countries for the regular collection, collation, analysis and utilization of data in the development and implementation of appropriate policies.

Furthermore, the Commission has tentatively suggested the following



agenda items for the next United Nations Congress, to be held in 1995:

(a) International cooperation and practical technical assistance for strengthening the rule of law: promoting the United Nations crime prevention and criminal justice programme;

(b) Action against national and international economic crime and organized crime, and the role of criminal law in the protection of the environment: national experiences and international cooperation;

(c) Criminal justice systems: management and improvement of police, prosecution, courts and corrections; and

(d) Crime prevention strategies, in particular as related to crimes in urban areas, juvenile and violent criminality: assessment and new perspectives.

HEUNI, together with all the other components of the United Nations network of interregional and regional institutes has participated in the organization of research and demonstration workshops at the United Nations Congresses. Consideration is being given to the following as possible themes for the workshop(s) at the Ninth United Nations Congress:

(1) the role of criminal law in the control of harm to the environment;

(2) international criminal justice statistics, victimization surveys and collection of data;

(3) criminal justice information systems; and

(4) the mass media and crime prevention.

A decision on the workshop themes shall be made at the next coordination meeting of the institutes, scheduled for January 1993. The theme selected shall affect HEUNI's work programme.

Finally, HEUNI has increased its focus on the Central and Eastern European countries. Also this shall affect HEUNI's work programme. Since the questionnaire HEUNI is using to guide its orientation in this matter was not sent out until early 1992, no clear indications as of yet exist on what overall themes should be stressed. However, it would appear most likely that HEUNI shall take on the role of "matchmaker", bringing those interested in specific themes in contact with persons and agencies with extensive experience in the area in question. HEUNI's role would thus be more instrumental than substantive. (See immediately below, 2.1.)

## **2. SEMINARS, MEETINGS OF EXPERTS AND PROJECTS**

### **2.1. Responding to the needs for assistance in Central and Eastern Europe**

In the course of its work (see above, section 2.9 of the 1991 annual report), HEUNI has identified a number of initiatives being undertaken to

assist the newly emerging democracies of Central and Eastern Europe in the development of their criminal justice system. The needs for expertise and material assistance is clearly immense, and much is being done on a bilateral and multilateral basis, by governments, non-governmental organizations and individuals.

In order to identify those areas in which such outside expertise and assistance would be of the greatest benefit and to minimize overlap in assistance, HEUNI is establishing a data bank on the needs for assistance as expressed by the Central and Eastern European countries themselves, and on current assistance initiatives. A questionnaire on needs has been developed and sent to individual agencies throughout Central and Eastern Europe. HEUNI shall use the information obtained to tap potential sources of assistance in Western Europe, North America and elsewhere.

Such a data bank must be relatively flexible, operating both in an ad hoc manner (responding to requests for information) and in a more sustained manner, for example through the publication of a regular list of current initiatives, for submission to all parties concerned.

Project officers: Seppo Leppä, Terhi Viljanen, Kristiina Hukkila

## 2.2. Computerization of the administration of criminal justice systems

### *Subproject: Global listing of criminal justice computer applications*

Publication of the directory of computer applications has been delayed due to technical reasons. At present, publication is foreseen for late 1992.

As noted earlier, the Directory shall be published jointly by the Dutch Ministry of Justice and HEUNI. It is being edited by Mr. Richard Scherpenzeel.

Project officer: Matti Joutsen

### *Subproject: Prototype needs assessment (Poland)*

Due in part to the serious economic situation in Poland, the current project on the assessment of the utility of, and need for, computerization of the criminal justice system in the country, and in particular in court record-keeping, has been postponed indefinitely. The possibility of the integration of the project into the general theme of assistance priorities in Central and Eastern Europe shall be considered.

Project officer: Matti Joutsen

### *Subproject: Training seminars*

The two-week workshop organized by Mr. Scherpenzeel, Mr. Aaron Caplan and Professor Edward Ratledge within the framework of

UNAFEI's 89th International Training Course is scheduled to be repeated during the autumn of 1992. Initial discussions have also been carried out with ILANUD on the possibilities of organizing a regional training seminar for the Latin American and Caribbean region.

Project officer: Matti Joutsen

### **2.3. Development of United Nations criminal justice statistical surveys**

In response to resolutions passed by the United Nations Committee on Crime Prevention and Control and the Eighth United Nations Congress, work has been carried out on the simplification of the United Nations surveys on crime trends and operations of criminal justice. The surveys shall also cover shorter periods. The Fourth Survey shall cover 1986 through 1990.

The Commission decided, at its first session in April 1992, that the series of surveys should be continued at two-year intervals, with preparations for the 1990-1992 survey to begin at the end of 1993.

HEUNI's role in this work shall continue to be that of the regional analysis of the results from European countries and, as necessary, Canada and the United States.

Project officer: Kristiina Hukkila

### **2.4. Organized crime**

As one result of the International Seminar on Practical Measures to Prevent Organized Crime, which was arranged in Suzdal near Moscow in October 1991, HEUNI decided to continue the project by preparing a more comprehensive report on the scope of combatting organized crime in various countries. INTERPOL has provided extensive assistance in the work of translating and sending out, during the spring of 1992, the basic questionnaire to the national INTERPOL bureaus in its member countries. The report will be prepared by Professor Ernesto Savona of Trento University (Italy) as a HEUNI consultant.

Project officer: Terhi Viljanen

### **2.5. Cultural heritage**

HEUNI shall continue to explore, in cooperation with the Department of Justice and the Department of Communications of Canada as well as INTERPOL, the possibility of expanding the use of automated information exchange to combat crimes against movable cultural property. The Ministry of the Interior of the Russian Federation has expressed its interest in participating in the project.

Project officer: Terhi Viljanen

## **2.6. Criminal law reform**

Together with the Society for Criminal Law Reform and the Ministry of the Interior of Slovakia, HEUNI is organizing an international conference entitled "Seminar on fundamental issues regarding the criminal justice system for a nation in transition from a single political party system to a multi-party political system".

The seminar shall deal with such subjects as the accountability of the police to the public, the exercise by the prosecutor of discretion, the growing importance of the defence counsel, the role of the judge in ensuring the "equality of arms" between the prosecutor and the defence, and the general interrelationships between the different agencies. The seminar shall also seek to identify existing and potential structures on both the national and the international level for the exchange of information and experience in these fields, for training, for public education and for research.

The conference is scheduled for 28 September - 2 October 1992, and shall be attended by some 50 experts, primarily from Central and Eastern European countries.

Project officer: Terhi Viljanen

## **2.7. AIDP preparatory colloquium**

HEUNI, together with the Finnish National Group of the AIDP, is organizing the preparatory colloquium for the XV International Congress on Criminal Law, on "the Regionalization of International Criminal Law and the Protection of Human Rights in International Cooperation". The preparatory colloquium shall be held in Helsinki on 2-6 September, 1992.

HEUNI's role is largely limited to providing some logistical and financial support. HEUNI's Director shall serve as co-chairman of the preparatory colloquium.

Project officer: Terhi Viljanen

## **3. INFORMATION MANAGEMENT ACTIVITIES**

HEUNI has two areas of focus in its information management. The first is external, and involves the maintenance and development of the production of information for outside users through information networks. The second is internal, and involves the retrieval of information from all relevant sources in order to enhance the quality of internal work processes.

The work on the management of external information resources shall continue through 1992 and beyond. At present, this work shall focus on electronic message handling facilities, and the strengthening of the



network of national contacts in order to enhance the quality and quantity of the information collected.

The organization of HEUNI's library is a long-term project, which shall also continue through 1992 and beyond. Bibliographical data on the books and articles at HEUNI are being entered into computer with IN-MAGIC software.

### **3. SCHOLARSHIP PROGRAMME**

HEUNI offers short-term scholarships for post-graduate students and junior practitioners in the field of criminal policy. These scholarships enable their recipients to visit HEUNI in order to carry out their own work or to become acquainted with the work of the Institute. It would also be possible, under certain conditions, to visit other European locations.

	1991 (final) FIM	1992 (estimated) USD	FIM	USD
1. Salaries and fees				
- full-time personnel	934 700	214 380	952 200	218 394
- fees for experts, Advisory Board, re- serves for temporary staff	127 850	29 323	135 500	31 078
- social security payments	79 690	18 278	81 577	18 710
- pension contributions	241 300	55 344	277 500	63 647
2. Other expenditures				
- premises, office expenses and similar expenditure	331 708	76 080	358 000	82 110
- seminars and conferences	255 000	58 486	280 000	64 220
- grants	43 747	10 034	60 000	13 761
- research and printing	58 173	13 342	120 000	27 523
- travel	196 360	45 037	210 000	48 165
- director's dis- cretionary fund	24 810	5 690	25 000	5 733
3. Office equipment	63 149	14 484	22 000	5 046
<b>TOTAL</b>	<b>2 356 487</b>	<b>540 478</b>	<b>2 521 777</b>	<b>578 387</b>

1 USD = 4.36 FIM (10 June 1992)

In addition to the above regular budget provided by the Government of Finland, HEUNI receives annual contributions from Denmark, Norway and Sweden, either through the United Nations Social Defence Trust Fund or directly.

During 1991, a total of USD 133 429 was received from Sweden and Denmark. This sum constituted Sweden's contribution for 1989, 1990 and 1991 and Denmark's contribution for 1990.

Expenditures on projects agreed upon together with the Crime Prevention and Criminal Justice Branch during the year totalled USD 42 938.

1992



During the first six months of 1992, no new contributions have been paid.

Expenditures on projects agreed upon together with the Crime Prevention and Criminal Justice Branch during the first half of 1992 totalled USD 20 792.

The following is a list of HEUNI publications. Copies are available on request from the Academic Book Store, Keskuskatu 1, 00100 Helsinki, or Criminal Justice Press, POB 249, Monsey, New York 10952.

**1 The Feasibility of a European Information System on Trends in Crime and Criminal Justice.** Report of the Ad Hoc Meeting of Experts held in Helsinki, Finland, 9-10 May 1983, Helsinki 1983 (54 pages)

In addition to the report of the first meeting organized by HEUNI, this publication contains contributions from John Croft (United Kingdom), Brunon Holyst (Poland), Slawomir Redo (the United Nations), Bo Svensson (Sweden) and Patrik Törnudd (Finland).

**2 Towards a Victim Policy in Europe.** Report of the Seminar held in Espoo, Finland, 31 October - 2 November 1983, Helsinki 1984 (230 pages)

The report contains summaries of the discussions in plenary and in the working groups, together with papers by Inkeri Anttila (Finland), Jan van Dijk (The Netherlands), Georges Kellens (Belgium), Ján Kollár (Czechoslovakia), Horst Luther (GDR), Baicho Panev (Bulgaria), Teuvo Peltoniemi (Finland), Peter Southgate (United Kingdom), Wojciech Tomczyk (Poland), Aglaia Tsitsoura (Council of Europe), Jacques Vérin (France), Constantin Vouyoucas (Greece) and Imre Wiener (Hungary).

**3 Effective, Rational and Humane Criminal Justice.** Report of the European Seminar held in Helsinki, Finland, 31 May - 3 June 1984, Helsinki 1984 (314 pages)

Among the themes discussed at the European Seminar were the principles and limits to rationality in criminal justice, rationality in truth-finding, rationality in alternatives, and technological change and rationality.

The report contains summaries of the discussions in plenary and in the working groups, together with papers by Inkeri Anttila (Finland), John Baldwin (United Kingdom), Károly Bárd (Hungary), Bill Burnham (United Nations), Anguel Djambazov (Bulgaria), Konrad Hobe (FRG), Horst Luther (GDR), Helge Røstad (Norway), Rodica-Mihaela Staniou (Romania), Bo Svensson (Sweden), Constantin Vouyoucas (Greece), Thomas Weigend (FRG), Leslie Wilkins (England), Alexander Yakovlev (USSR), Natalya Yakubovich (USSR), Vladimiro Zagrebelsky (Italy), Eleonora Zielinska (Poland) and Josef Zila (Czechoslovakia).

**4 Selected Issues in Criminal Justice, Helsinki 1984 (90 pages)**

This publication contains six reports by four authors. William Clifford (former Director of the United Nations Crime and Criminal Justice Branch) reports on the criminal justice systems of Japan and Singapore. Alexander Yakovlev (USSR) discusses "The Social Functions of the Criminalization Process" as well as "Criminal Justice as an Alternative in Dispute Settlement". Inkeri Anttila (Director of HEUNI) reviews "The

Ideology of Crime Control in Scandinavia. Current Trends", and Matti Joutsen (Senior Researcher of HEUNI) reports on Scandinavian developments in juvenile crime prevention and control.

**5 Criminal Justice Systems in Europe.** Report of the Ad Hoc Expert Group on a cross-national study on trends in crime and information sources on criminal justice and crime prevention in Europe, Helsinki 1985 (139 pages)

The report deals with the European responses to the Second United Nations Survey of Crime Trends, Operations of Criminal Justice Systems and Crime Prevention Strategies (1975-1980). It consists of three parts: conclusions and recommendations; an over-all review of crime and the operation of criminal justice in European countries; and a brief sketch of the criminal justice systems of 21 European countries. The report was prepared by Jerzy Jasinski (Poland), Hans Jürgen Kerner (FRG), Knut Sveri (Sweden), Patrik Törnudd (Finland) and Katja Vodopivec (Yugoslavia).

**6 Course on United Nations Criminal Justice Policy.** Report of the European course held in Helsinki, Finland, 25-29 March 1985, Helsinki 1985 (195 pages).

This compilation of materials prepared for the course provides an overview of the activities of the United Nations and other international organizations in preparation for the Seventh United Nations Congress on the Prevention of Crime and the Treatment of Offenders.

Contributions on the various facets of the organization and work were submitted by Minoru Shikita (the United Nations), Dusan Cotic (the United Nations Committee on Crime Prevention and Control), Ugo Leone (the United Nations Social Defense Research Institute), Ekkehardt Muller-Rappard (the Council of Europe), Pedro David (United Nations interregional advisory services), Helge Röstad (the International Penal and Penitentiary Foundation), Robert Linke (non-governmental organizations), Peter Hünerfeld (International Association of Penal Law), Helge Röstad (International Society of Social Defence), Ezzat Fattah (International Society of Criminology), David Faulkner (Western Europe and the United Nations crime and criminal justice programme) and Igor Karpetz (the socialist countries of Europe and the United Nations crime and criminal justice programme).

In addition, the role of the United Nations Congresses was reviewed by Manuel Lopez-Rey, and the various topics on the agenda of the Seventh United Nations Congress were introduced by Patrik Törnudd, Gerhard Mueller, Matti Joutsen, Derick McClintock and Przemyslaw Mackowiak.

**7 Papers on Crime Policy,** by Károly Bárd, Matti Joutsen and Aleksander Yakovlev, Helsinki 1986 (69 pages)



This publication contains three reports. Károly Bárd (Hungary) deals with "Some General Traits of the Criminal Justice Systems of the Socialist Countries, with Special Reference to Hungary". Matti Joutsen (HEUNI) reports on current research in Europe on juvenile delinquency. Alexander Yakovlev (USSR) discusses "Criminal Law - Individualization of Punishment or Equality Before the Law".

**8 The Legal Scope of Non-Prosecution in Europe**, by Peter J.P. Tak, Helsinki 1986 (102 pages)

The report is a comparative analysis of the prosecutorial systems of 27 European countries. It begins with a review of the right to prosecute and general prosecution principles in these countries. The main part of the report deals with changes in the scope of non-prosecution, grounds for the waiver of prosecution, conditional waiver of prosecution and guidelines for the waiver of prosecution.

**9 Non-Prosecution in Europe**. Report of the European Seminar held in Helsinki, Finland, 22-24 March 1986, Helsinki 1986 (338 pages)

This Seminar Report is a companion volume to the preceding report. In addition to the 27 national reports prepared for the European Seminar, it contains the general report prepared by Károly Bárd (Hungary) and papers

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by Pierre-Henri Bolle (Switzerland), Uno Hagelberg (Sweden), Baicho Panev (Bulgaria) and Peter Tak (The Netherlands).

**10 Papers on Crime Policy 2.** Contributions from HEUNI scholars, Helsinki 1986 (207 pages)

This is a collection of articles prepared by practitioners and researchers who have received HEUNI scholarships. It contains the following reports:

Márta Bittó (Hungary): Professional Regulation as Part of the Actus Reus or Mens Rea in Hungarian Criminal Law

Dagmar Cisarová (Czechoslovakia): The Position of the Victim in Czechoslovak Criminal Proceedings

Helena Coelho (Portugal): A South European Looks at the Swedish Prison System

Bojan Dekleva (Yugoslavia): Community Politics - Between Institutionalization and Informal Movements

Akos Farkas (Hungary): Alcoholism, Crime and Criminal Policy in the Hungarian People's Republic

Michal Jankowski (Poland): New Trends in Polish Criminal Policy

Wayne Morrison (United Kingdom): Reflective Considerations for a Post-Modern Penology: Science and the Narratives

Karel Netík (Czechoslovakia): On the Problems of Relations between the Personality of Juvenile Offenders and the Prevention of Violent Crimes

Péter Polt (Hungary): The Treatment of Foreigners in the Hungarian Criminal Justice System

Bernardo del Rosal (Spain): Alternatives to Imprisonment in the Spanish Criminal Justice System: The Current Situation and Outlooks for the Future

Helena Válková (Czechoslovakia): The Opinions of Juvenile Offenders on Penal Proceedings and Prison Punishment

**11 The Role of the Victim of Crime in European Criminal Justice Systems.** A Cross-National Study of the Role of the Victim, by Matti Joutsen, Helsinki 1987 (368 pages)

This doctoral dissertation provides a cross-national analysis of the legal position of the victim of crime in fifteen European countries (Austria, Denmark, England, the FRG, Finland, France, the GDR, Hungary, Italy, the Netherlands, Norway, Poland, Scotland, Sweden and the USSR). The position of the victim is followed from the commission of the crime through the various stages of the criminal justice process (reporting to the police, police investigation, prosecution, the trial and enforcement) to the question of restitution and State compensation.

**12 Computerization of Criminal Justice Information Systems: Realities, Methods, Prospects and Effects.** Report of the European Seminar held in Popowo, Poland, 18-22 May 1987, Helsinki 1987 (published jointly with the Ministry of Justice of the Polish People's Republic) (second printing 1988) (280 pages)

The report contains the general report of the Seminar, by Jan van Dijk (the Netherlands), together with the following papers:

Jan van Dijk (the Netherlands): Modelling the Criminal Justice Network

Doug Maclean (United Kingdom): The Coordination and Use of Computers for the Administration of Criminal Justice

Juliusz Petrykowski (Poland): Computerization of Information Systems in the Polish Criminal Justice System

Vagn Greve (Denmark): The Protection of Computer Data: Security of Information Systems

Matti Joutsen (HEUNI): Computerization and the International Exchange of Information on Crime and Criminal Justice

Erik Harremoes (the Council of Europe): The Work of the Council of Europe in the Field of Information and Law

Richard Scherpenzeel (the Netherlands): The Dutch Criminal Justice Information System "MITRA".

**13 HEUNI - The First Five Years, Helsinki 1988 (180 pages)**

This trilingual anniversary publication describes the work of HEUNI during its first five years. It includes contributions from persons who have played a key role during this initial period: Inkeri Anttila (former Director of HEUNI), Erich Corves (FRG), Dusan Cotic (Yugoslavia), Pedro David (the United Nations), David Faulkner (United Kingdom), Pekka Koskinen (Finland), Raimo Pekkanen (Finland), Simone Rozès (France), Minoru Shikita (former Chief of the United Nations Crime Prevention and Criminal Justice Branch), Bo Svensson (Sweden), Wojciech Tomczyk (Poland), and Patrik Törnudd (Finland).

**14 Non-Custodial Alternatives in Europe, by Norman Bishop, Helsinki 1988 (second printing 1988) (364 pages)**

The report is a comparative analysis of the use of non-custodial punishment in 28 European countries. It begins with a review of criminal policy aims and ambitions in these 28 countries, and an analysis of the means to achieve these ends. The main part of the report discusses the legislated non-custodial measures, the difficulties that arise with alternatives to imprisonment, and the acceptability and effectiveness of these alternatives. It ends with a detailed set of conclusions and recommendations for policy.

The publication also contains the responses from the 28 countries on the central questions in the study.

ANNEX

**15 Alternatives to Custodial Sanctions.** Proceedings of the European Seminar held in Helsinki, Finland, 26-28 September 1987, Helsinki 1988 (293 pages)

This Seminar Report is a companion volume to the proceeding report. In addition to the general report by Károly Bárd, it contains contributions by Andrea Baechtold (Switzerland), Erich Buchholz (GDR), Helena Parada Coelho (Portugal), Christian Eliaerts (Belgium), Tibor Király (Hungary), Kurt Neudek (the United Nations), Christian Kuhn (the NGO Alliance - Vienna), Svetlana Polubinskaja (USSR), Wolfram Schädler (FRG), Aglaia Tsitsoura (the Council of Europe) and Vladan Vasiljevic (Yugoslavia).

**16 Changing Victim Policy: The United Nations Victim Declaration and Recent Developments in Europe.** Report of the Ad Hoc Expert Meeting held in Helsinki, 16-17 November 1988, Helsinki 1989

This volume contains a review prepared by Matti Joutsen (HEUNI) and Joanna Shapland (United Kingdom) of developments in the policy of European countries towards victims since the adoption of the United Nations Declaration of Basic Principles of Justice for Victims of Crime and Abuse of Power (1985). The publication also contains reports by Ewa Bienkowska (Poland), Jan J.M. van Dijk (the Netherlands), Sten Falkner (Sweden), Robert Fico (Czechoslovakia), Gina Piffaut (France), Wolfram Schädler (FRG), Zvonimir Paul Separovic and Ivo Josipovic (Yugoslavia), Joanna Shapland (United Kingdom), Aglaia Tsitsoura (Council of Europe) and Fely Gonzales Vidosa (Spain)

**17 Criminal Justice Systems in Europe and North America.** Edited by Ken Pease and Kristiina Hukkilä, Helsinki 1990.

The report parallels publication no. 5, and reviews the European and North American responses to the Third United Nations Survey of Crime Trends, Operations of Criminal Justice Systems and Crime Prevention Strategies (1980-1986). In addition to conclusions and recommendations, a review of crime and crime control in 29 European countries, the United States of America and Canada, as well as a brief sketch of the criminal justice systems of these countries, it contains an analysis of certain dynamics in criminal justice. The experts in the working group were Marie-Danièle Barré (France), Jerzy Jasinski (Poland), Hans-Jürgen Kerner (FRG), Graeme Newman (United States), Ken Pease (United Kingdom), Victor Rezvykh (USSR), Alenka Selih (Yugoslavia), Knut Sveri (Sweden), Patrik Törnudd (Finland) and Slawomir Redo (UN).

**18 Crime Prevention Strategies in Europe and North America,** by John Graham, Helsinki 1990 (193 pages)

This report contains four main chapters dealing with social, situational and community crime prevention, and the planning, implementation and

evaluation of crime prevention measures. It also provides detailed information on crime prevention projects which have been carried out in Europe and North America.

**19 Computerization of Criminal Justice Information Systems, vol. I**, edited by Richard Scherpenzeel, the Haag 1992 (published jointly with the Ministry of Justice of The Netherlands) (168 pages)

Publications 19 and 20 contain the proceedings from the First United Nations Workshop on Computerization of Criminal Justice Information, held in connection with the Eighth United Nations Congress on the Prevention of Crime and the Treatment of Offenders (Havana, 26 August - 6 September 1990). The first volume contains the discussion guide prepared by HEUNI and the United Nations Secretariat, the executive summary of the United Nations manual on computerization in the management of criminal justice, prepared by Doug Maclean and the United Nations Secretariat, and reports by Aaron Caplan, Edward Ratledge, Graeme Newman and John Myrtle, Christopher Lewis, and Henk Bosman.

**20 Computerization of Criminal Justice Information Systems, vol. II**, edited by Richard Scherpenzeel, the Haag 1992 (published jointly with the Ministry of Justice of The Netherlands) (538 pages)



## A N N E X

The second volume contains a total of 25 national and individual reports, from Australia, Canada, Colombia, Cuba, Finland, France, Germany, Greece, Guatemala, India, Italy, the Netherlands, Sweden and the United Kingdom.

**21 Prison Health, International standards and national practices in Europe**, by Katarina Tomasevski. HEUNI Helsinki 1992. The study reviews the prison health services throughout Europe, on the basis of questionnaires sent to the national prison health services, and of supplemental information. The study reviews the response of the prison health services to a complex set of problems, such as the health problems suffered by prisoners on entering prison, the problems caused by the prison environment itself, and the at times conflicting role of the prison physician as both a physician and a prison staff member. The study concludes by suggesting the development of national and international guidelines.