

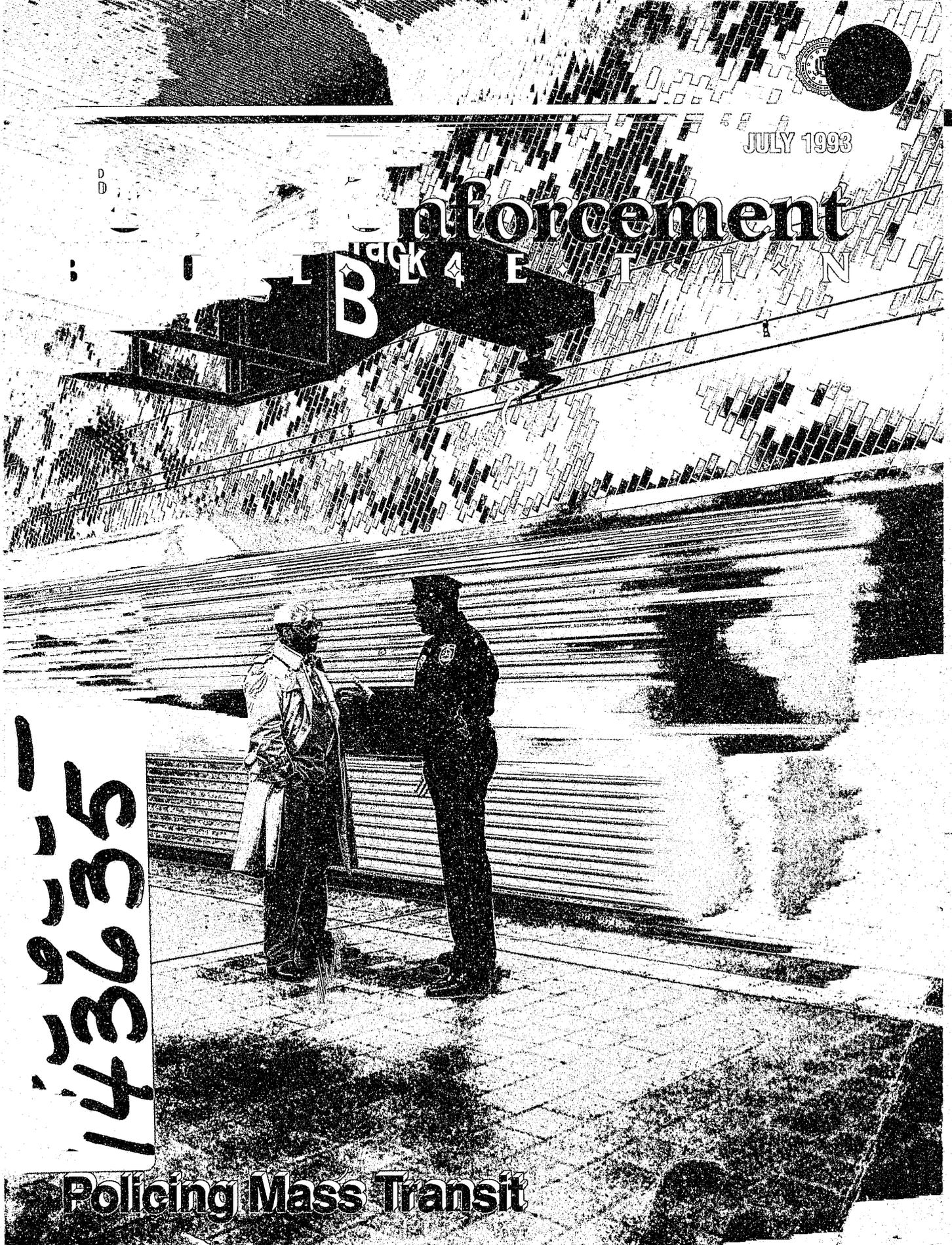


JULY 1993

# Enforcement

BACK 4 E T I N

# B



143635

## Policing Mass Transit

July 1993  
Volume 62  
Number 7

United States  
Department of Justice  
Federal Bureau of  
Investigation  
Washington, DC 20535

William S. Sessions,  
Director

Contributors' opinions and statements should not be considered as an endorsement for any policy, program, or service by the FBI.

The Attorney General has determined that the publication of this periodical is necessary in the transaction of the public business required by law. Use of funds for printing this periodical has been approved by the Director of the Office of Management and Budget.

The *FBI Law Enforcement Bulletin* (ISSN-0014-5688) is published monthly by the Federal Bureau of Investigation, 10th and Pennsylvania Avenue, N.W., Washington, D.C. 20535. Second-Class postage paid at Washington, D.C., and additional mailing offices. Postmaster: Send address changes to *FBI Law Enforcement Bulletin*, Federal Bureau of Investigation, Washington, D.C. 20535.

**Editor**

Dr. Stephen D. Gladis  
**Managing Editor**

Kathryn E. Sulewski

**Art Director**

John E. Ott

**Associate Editors**

Andrew DiRosa

Karen F. McCarron

Kimberly J. Waggoner

**Assistant Art Director**

Amelia J. Brooks

**Production Manager**

T.L. Wilson

**Staff Assistant**

Darlene J. Butler

Cover photo by  
Charles M. Taft, Jr.,  
SEPTA Police Department

# FBI Law Enforcement

B ♦ U ♦ L ♦ L ♦ E ♦ T ♦ I ♦ N



## Features

### Policing Mass Transit: The SEPTA System

By David Scott

1

*Innovative programs decrease crime on a mass transit system.*

### The Legislative Process: Law Enforcement's Role

By Johnny C. Whitehead

5

*Involvement in the legislative process can benefit a police department's operations and its personnel.*

### Teenage Drinking in Rural America

By Ed Williamson

12

*A proactive approach to teenage drinking can bring law enforcement personnel and citizens together to combat this growing problem.*

### Interpersonal Communication: Improving Law Enforcement's Image

By Garry L. Pritchett

22

*Police departments can reap the rewards of an effective communication training program.*

### Lies, Promises, or Threats: The Voluntariness of Confessions

By A. Louis DiPietro

27

*Interrogation tactics impact the voluntariness of confessions.*

## Departments

10 Focus on Research  
The NCJRS

19 Bulletin Alert  
Drug Pen

16 Notable Speeches  
Intolerance of  
Crime and Violence

20 Police Practices  
Community Directories

**U.S. Department of Justice  
National Institute of Justice**

143630-  
143635

This document has been reproduced exactly as received from the person or organization originating it. Points of view or opinions stated in this document are those of the authors and do not necessarily represent the official position or policies of the National Institute of Justice.

Permission to reproduce this ~~document~~ material has been granted by

FBI Law Enforcement Bulletin

---

to the National Criminal Justice Reference Service (NCJRS).

Further reproduction outside of the NCJRS system requires permission of the ~~copyright~~ owner.

# Notable Speeches



New York City Police Commissioner Raymond W. Kelly delivered this speech at the Second Annual FBI Symposium on Addressing Violent Crime through Community Involvement.

## Toward a New Intolerance of Crime and Violence

**F**earing crime, or becoming one of its victims, is to lose a fair measure of freedom in a democratic society. And, my premise is that we have gotten far too accustomed to, and accepting of, crime and violence.

The public and law enforcement alike have acquired a new tolerance to both. Why? Perhaps the numbers are just too overwhelming. Perhaps it's because we know that law enforcement can't work miracles. We know that the problems that land on the doorstep of law enforcement stem from vast social failures that the police alone will never solve.

Yet, the police can't withdraw either. We are engaged in addressing society's worst problems, and the public looks to us for solutions. They look to us for leadership. We can ill-afford to become numb to violence and the community erosion it causes. People rely on the police to make a difference.

I believe the vehicles to help us regain some ground over violent crime are there. One is gun control; the other is community policing. We need to focus on both to make the kind of breakthrough that will make measurable differences in public safety.

There's no doubt about how violent we've become. The homicide rate in America is now about 10 for every 100,000 Americans. In Canada, the rate is 5 for every 100,000 Canadians, and in Japan, it's less than 1.

The fact is that we have become too tolerant of murder. In New York City, there has somehow arisen a new benchmark for homicides. Over 2,000 homicides a year is considered bad; up to 2,000 is somehow "expected" or "acceptable." The old chestnut of laying things end-to-end to get a sense of proportion becomes frighteningly macabre when you realize that 2,000 bodies laid end-to-end would stretch for over 2 miles.

So, of course, it is *not* acceptable...simply familiar. We have grown accustomed to the staggering numbers.

We were not always as tolerant. In an issue of *The American Scholar*, Senator Daniel Patrick Moynihan writes how shocked the America of 1929 was when seven mobsters were murdered on St. Valentine's Day. "It would appear," Senator Moynihan wrote, "that the society in the 1920s was simply not willing to put up with this degree of deviancy." But now, it seems, we are. The fact is: Our larger cities regularly reach a body count of one-half dozen or more over 2- and 3-day periods, but rarely do we call them "massacres" anymore.

Society's increasing tolerance of crime and antisocial behavior, in general, is abetting our own enslavement. The erosion of freedom caused by crime is so pervasive that we are in danger of failing to notice it at all.

It is an accepted practice that the elderly stay home at night. They are easy prey, so they make themselves scarce. They check before getting into elevators. Women of all ages take similar precautions. And, increasingly, we worry about our children's safety going to and from school, and even *in* school.