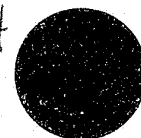


144194



MINORS SECURELY DETAINED IN CALIFORNIA LAW ENFORCEMENT FACILITIES

1991 REPORT

(Previous Report in Series Titled: The 1990 Jail Report)

144194

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**State of California
Department of the Youth Authority
Research Division**

March 1993

144194

STATE OF CALIFORNIA

**PETE WILSON
GOVERNOR**

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Highlights

Annual Survey

- ☐ The 1991 Annual Survey of Minors Securely Detained in Law Enforcement Facilities (jails and lockups) was distributed to 564 law enforcement agencies. The response rate was 100%.
- ☐ Of agencies surveyed, 299 (53%) reported that they placed one or more minors in secure detention during 1991.

Monthly Reporting System

- ☐ Monthly reports submitted by these agencies indicated that 45,270 minors were securely confined during 1991. There were 49,660 such confinements in 1990.
- ☐ Of the confinements in 1991, 44,770 were securely confined for less than 6 hours, 342 were held between 6 and 24 hours, and 158 were held over 24 hours. Of those held over 24 hours, 153 were confined by order of the court.
- ☐ From 1984 to 1991, the number of minors confined between 6 and 24 hours dropped from 11,249 to 342, a decrease of 97%. The number of agencies that confined minors from 6 to 24 hours decreased from 80 to 70.
- ☐ During the same period, confinements over 24 hours dropped 67%, from 485 to 158.

MINORS SECURELY DETAINED IN CALIFORNIA'S LAW ENFORCEMENT FACILITIES

1991 Monitoring Report

This annual monitoring report contains information on the number of minors 17 years or younger placed in secure detention conditions in California law enforcement facilities during calendar year 1991. The Department of the Youth Authority is authorized to collect data on such confinements by various sections of the State Welfare and Institutions Code: 207.1, 209 (b) and (c), and 1752.7. In addition, regulations of the Federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) require that each state adequately monitor the population of minors in jails and other detention facilities and that the results of such monitoring be reported annually to OJJDP.

There are further reasons for the collection of law enforcement monitoring data. The Welfare and Institutions (W&I) Code directs law enforcement facilities that confine minors to self-certify that secure detention standards have been met. The monitoring system is the method by which such facilities are identified.

Furthermore, W&I Code Section 209(c) directs the Youth Authority to publish annual reports on the number of minors securely confined by law enforcement agencies. Lastly, it is hoped that the information contained in these reports will be useful to local agencies in planning and assessing detention needs for juveniles.

Legislation Affecting Secure Confinement of Minors

On January 1, 1987, Senate Bill 1637 made several additions and revisions to the Welfare and Institutions Code.¹ Among the additions was Section 207.1, which prohibits the use of adult jails for the confinement of a minor, unless the minor is 16 or 17 years old and has been remanded

¹Senate Bill 1637 (Chapter 1271), Statutes of 1986, amended W&I Code Sections 206, 207, 209, and 707.1. The following sections were added: 207.1, 209(b), 209(c), and 210.2.

to adult court for proceedings on a serious or violent felony (W&I Code 707(b)). Lockups (defined separately from jails—see below) may be used for temporary confinement of a minor—not to exceed 6 hours—if all of the following conditions are met. The minor is:

1. 14 years or older;
2. charged with a law violation (W&I 602);
3. a "serious security risk of harm to self or others."

The W&I Code requires agencies that securely confine minors to maintain some form of log describing each confinement and to report such confinements to the Youth Authority. To assist agencies, the Youth Authority has provided an example of a log that might be used to satisfy this requirement (see Appendix A).

Role of the Youth Authority

The SB 1637 legislation, which continued in effect during 1991, directed the Youth Authority to carry out the following tasks:

1. provide information to law enforcement agencies as to the provisions of SB 1637;
2. provide, upon request, technical assistance to develop alternatives to the use of jails and lockups for the confinement of minors;
3. inspect any jail that reported holding minors in excess of 24 hours to determine if it meets standards for the secure confinement of minors.

Monitoring System

The system in effect in 1991 stipulated that each lockup that confined or planned to confine minors was to certify the facility's conformance with standards for the confinement of minors. The Youth Authority had the option to then inspect any facility it had reason to believe was not in compliance with standards. Lack of compliance included the holding of a minor in secure confinement in excess of the allowable six hours. If it was found that a facility was not being operated in conformance with standards, the Youth Authority would then give the facility 60 days to achieve compliance. If compliance was not achieved, the Department might then decertify the

facility for the secure detention of minors (i.e., it might prohibit such detention) until such time that re-inspection determined that the conditions that rendered the facility unsuitable had been remedied and the facility now met all requirements of the law.

In 1992, SB 97 was passed. This bill revised a number of W&I Code sections. In part, the new legislation suspended until July 1, 1995, the Youth Authority's authority to conduct inspections of jails and lockups. Inspections and enforcement of confinement standards continue to be within the purview of the juvenile court judge and the local juvenile justice commission. The role of the Youth Authority in these matters beginning in 1992 will be discussed in subsequent reports in this series.

Data Collection System

In 1987, to effectuate the purposes of SB 1637, the Youth Authority developed an appropriate data collection system designed to obtain the following information for its required annual report:

1. Identification of law enforcement facilities that securely confine minors for any length of time.
2. Type of youths confined (W&I 602 or 707).
3. Length of confinement.
4. Type of facility (i.e., jail or lockup).

The data monitoring system developed by the Youth Authority uses two separate reporting forms: The Annual Survey of Jails and Lockups (Appendix B) and the Monthly Report on the Secure Confinement of Minors in Jails/Lockups (Appendix C).

Annual survey. During the first week of January, an annual survey is mailed to all law enforcement agencies in the state. Recipients include sheriffs departments (county jails and substations) and police departments (stations and precincts). Each detention location is counted separately. For instance, when surveys are mailed to the San Diego City Police Department, they are sent to a headquarters agency and each of six local stations or precincts.

The survey is used to identify those agencies that securely confined minors during the preceding year. The survey asks whether or not any minors had been securely confined and, if so, what was the maximum length of confinement: (1) 6 hours or less, (2) more than 6 but not over 24 hours, or (3) over 24 hours.

Monthly report. Those agencies identified as having securely confined one or more minors in the survey year are required to submit monthly reports during the subsequent year, even for months in which no minors were confined.

Definitions

Type of facility. W&I Code 207.1(i) provides the following definitions for type of facility:

Jail - Any building which contains a locked facility, the purpose of which is to detain (1) adults charged with violations of criminal law pending trial or (2) adult offenders sentenced for less than one year.

Lockup - Any locked room or secure enclosure in a law enforcement agency which is primarily used for the temporary confinement of adults upon arrest.

For purposes of monitoring, any agency not classified as a jail, but which securely confines minors, will be considered a lockup. This includes any police or sheriff's station that temporarily places a minor behind a locked door.

Secure confinement. W&I Code 207.1 does not contain an explicit definition of secure confinement. However, the code implicitly defines such confinement as occurring when a minor is securely detained, even if only temporarily, by a law enforcement agency. Prior to the implementation of SB 1637, the Youth Authority and an advisory committee containing several law enforcement members developed a mutually comprehensible definition of secure confinement. After undergoing further revisions and refinements, the following definition evolved and has been incorporated for use in the Youth Authority's monitoring system:

Secure confinement occurs when a minor is either (1) detained in a jail or (2) locked in a room/enclosure and/or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility.

This definition is consistent with the purpose of the monitoring system and the monthly reports, which is to obtain a count of youths securely confined by law enforcement agencies. In this report, the terms "confinement" and "detention" are considered to have the same meaning.

1991 Annual Survey

Table 1 shows the number of agencies included in the 1991 annual survey. Of the 564 agencies surveyed, 299 reported holding one or more minors. Most of the 299 agencies (n=224) confined minors for only six hours or less. Of the remainder, 70 agencies sometimes confined a minor for more than six hours (but less than 24). Five agencies held a minor for more than 24 hours.

TABLE 1

Results of 1991 Annual Survey of
Law Enforcement Agencies

Survey Response	No. of Agencies		
	Total	Sheriff	Police
TOTAL SURVEYS DISTRIBUTED	564	180	384
Did Not Hold Minors	265	138	127
REPORTED HOLDING MINORS	299	42	257
6 Hours or Less Only	224	29	195
Over 6 But Under 24 Hrs.	70	8	62
Over 24 Hours	5	5	0

Table 1 also indicates how many sheriff and police agencies confined minors. Of the 180 county jails and stations known to be operated by sheriffs' departments, 42 (23%) reported holding minors. Of the 384 police department facilities, 257 (67%) reported holding minors.

Type of facilities surveyed. Each law enforcement agency that securely confines minors is classified as either a jail or lockup, as defined earlier. The only facilities that may confine youths over 24 hours are jails (and youths must be WIC 707(b) cases). Other minors may be temporarily confined in lockups (never in jails), but not for more than six hours.² The Youth Authority has attempted to determine appropriate classifications for all law enforcement facilities, based on information supplied by the agencies.

Number of Minors in Secure Confinement

Table 2 shows that 45,270 minors were reported as being securely confined for some period of time in 299 facilities. Nearly all confinements (45,109) occurred in 294 lockups; 161 minors were confined in five jail facilities. The latter five facilities are listed in Appendix D. Appendix E contains a list of all 299 law enforcement facilities. It shows the number of minors confined and the maximum length of confinement time.

Of the total of 45,270 confinements, 44,770 (98.9%) were for periods of six hours or less. In fact, many agencies indicated that their policy is to process and release or transfer minors in less than four hours (and some policies direct a maximum of two hours).

TABLE 2

Number of Agencies That Confined Minors During 1991,
by Type of Facility and Length of Confinement

Length of Confinement	Total		Lockups		Jails	
	Facilities	Minors	Facilities	Minors	Facilities	Minors
TOTAL	299	45,270	294	45,109	5	161
6 Hrs. or Less, Only	224	44,770	223	44,764	1	6
Over 6, But Under 24	70	342	70	342	0	0
Over 24 Hrs.	5	158	1	3	4	155

²The law, W&I Code Section 207.1(f)--(SB 236)--allows facilities in counties with no juvenile halls (and one offshore facility) to request an exemption from the provisions of SB 1637 through December 1, 1992.

There were 342 minors held over six but less than 24 hours in 70 facilities. In 29 of these facilities, only one or two minors were held over six hours. There were 158 minors held in excess of 24 hours (down from 186 in 1990). Of these, nearly all (n=153) were identified as being confined in conjunction with a court order.

Changes in Number of Minors in Secure Confinement

Although the Youth Authority began monitoring jails and lockups as early as 1976, mid-1987 marked the beginning of the current system which counts confinements of 6 hours or less as well as those over 6 but less than 24 hours and those over 24 hours. Therefore, 1988 was the first year complete data were available on total number of minors in confinement for any length of time. Data on total reported confinements are shown in Table 3 for the years 1988 to 1991. The number of confined minors has decreased by a small amount each year, dropping from 51,669 in 1988 to 45,270 in 1991.

TABLE 3

Number of Minors Confined for Any Time
During the Years 1988 to 1991

	1988	1989	1990	1991
No. of Agencies Surveyed	534	555	560	564
No. of Agencies Reporting Secure Confinement	286	301	306	299
No. of Minors Confined for Any Length of Time	51,669	50,636	49,660	45,270

However, in considering these figures, it must be taken into account that the accuracy and comprehensiveness of the reporting system is continually changing and improving. The following factors influence the monitoring of numbers:

- Agencies not reporting in the past are added to the system;

- Police departments disband and contract for services with a sheriff's department, which may or may not securely confine minors;
- Agencies become aware of reporting requirements, and begin reporting for the first time;
- Agencies develop prohibitions or alternatives to confinement of minors, and they cease reporting;
- Agencies underreport numbers because of a misunderstanding of what constitutes secure confinement;
- Agencies overreport numbers for the same reason as above.

In 1989, 1990, and 1991, several agencies were added to the monitoring list. It was determined via the annual survey that these additional agencies had confined minors in the preceding year but had not reported the numbers. Adding in the missing data on confinements by those agencies would serve to make actual annual decreases in confinements appear larger.

Since 1984, data have been collected on confinements of more than six hours. These data are shown in Table 4. The number of confinements for 6 to 24 hours decreased from 11,249 in 1984 to 636 in 1987, the year SB 1637 became effective. The number decreased to 562 in 1988, and has decreased annually to 342 in 1991. Confinements over 24 hours have decreased from 485 in 1984 to 158 in 1991. All but five of the 158 minors held in jail over 24 hours were ordered held by the juvenile court under W&I Section 707(b). Appendix D lists those agencies that confined minors for more than 24 hours during 1989, 1990, and/or 1991.

Appendix E shows the number of secure confinements reported by individual agencies in 1990 and 1991, and the number in 1991 held over 6 and over 24 hours.

Conclusions

The monitoring system developed by the Youth Authority in response to SB 1637 seems to be operating efficiently. Accuracy of the reporting system is continually improving. Since passage of SB 1637, frequent contacts between Youth Authority and law enforcement staff have served to remove much misconception and erroneous reporting. The Youth Authority's Parole

Services and Community Corrections Branch staff have worked with local agencies to reduce inappropriate confinements of minors and to improve their systems for reporting information to the Youth Authority. The Office of Juvenile Justice and Delinquency Prevention has conducted an ongoing audit of a selected number of law enforcement agencies and other detention facilities to determine compliance with federal requirements. These efforts have added to the accuracy of the system.

TABLE 4

Number of Minors Confined 6 to 24 Hours
and Over 24 Hours, 1984 to 1991

Year	6 to 24 Hours		Over 24 Hours		
	No. of Agencies	No. of Minors	No. of Agencies	No. of Minors	W&I 707(b) Cases Included
1984	80	11,249	29	485	N/A
1985	75	9,995	27	315	N/A
1986	74	7,691	20	190	N/A
1987	51	636	9*	114	81
1988	76	562	9*	168	133
1989	63	534	9	112	87
1990	71	404	9	186	182
1991	70	342	5	158	153

*Includes one agency which did not submit monthly reports enumerating confinements over 24 hours.

The data for 1991 indicate that just over 45,000 minors were securely confined in law enforcement facilities during the year. This figure is less than half the 100,000-plus confinements that were recorded by the Youth Authority's monitoring system each year from 1976 to 1982.

The numbers confined over 6 hours decreased from over 11,000 in 1984 to 342 in 1991. Those held over 24 hours decreased from 485 in 1984 to 158 in the current year.

The data confirm that fewer minors are now being securely confined in sheriff and police facilities. Credit should be given to law enforcement for changing old and established practices and developing new policies and procedures for the handling of minors. The activities of monitoring agencies have contributed to these changes, and the present data monitoring system has clearly documented the decreasing numbers.

APPENDIX A
MONTHLY LOG FOR THE CONFINEMENT OF JUVENILES

Instructions on reverse

Month

Year

County

Facility

Note: Juveniles are those persons under 18 years of age.

A Complete this section for each juvenile placed in secure detention or non-secure custody.

B Complete this section when juvenile is released.

Juvenile's Name	Sex	Age	Type of Custody S=Secure NS=Non-Secure	Location Where Confined Identify Cell, Rm, etc.	Reason for Confinement		When Confined		Officer Initials	When Released		Total Time Confined Hrs/Min.	Type of Release Code* See Reverse	Officer Initials
					Code* See Reverse	Penal Code Section	Mo. Day	Time		Mo. Day	Time			

*See codes on reverse side.

JUVENILE CONFINEMENT LOG

Section 207.1(d)(6) W&I Code requires that a log or written record be maintained by each law enforcement agency that holds one or more juveniles in secure confinement for any period of time.

This log is to assist you in maintaining information on juveniles placed in secure detention or non-secure custody. At the end of each month, only the entries of secure confinements on the log should be tallied and entered on the monthly Report on the Secure Confinement of Juveniles in Jails and Lockups. This form is for optional local use and submission to the Youth Authority is not required. However, it may be useful in complying with requirements of Section 207.1(d)(6) W&I Code.

If you have any questions, contact the CYA Data Section at (916) 427-4832.

INSTRUCTIONS

SECTION A

Confinements

Enter information for each juvenile in secure confinement for any length of time. In addition, you may also wish to record information on youths in non-secure custody. At this time only secure confinements are to be included on the pink monthly report for submission to CYA. See definition of secure confinement on the monthly report.

Reason for Confinement Codes

1. Juvenile detained following certification (remand) to adult court, W&I Code, Section 707(b).
2. Disciplinary transfer from county camp or juvenile hall.
3. CYA, detainee, hold, etc.
4. Accused of a felony crime against persons, including homicide, forcible rape, mayhem, kidnapping, aggravated assault, robbery, or extortion.
5. Accused of other felony not listed in #4.
6. Accused of misdemeanor.
7. Hold for another agency.
8. Detained for other reasons.

SECTION B

Type of Release Codes

1. Released on own recognizance.
2. Released on bail.
3. Released to parents/guardians/other.
4. Transferred to juvenile hall.
5. Transferred to other custody (jail, CYA, other).
6. Other type of release.

Department of the Youth Authority
 Research Division
 4241 Williamsborough Drive, Room 216
 Sacramento, CA 95823

Agency Name (or address label)

ANNUAL SURVEY OF JAILS AND LOCKUPS: 1991 Calendar Year

YA 10.400 (12/91)

The State Welfare and Institutions Code authorizes the Youth Authority to conduct surveys of law enforcement agencies on the processing of minors. Instructions on reverse side.

ALL LAW ENFORCEMENT AGENCIES ARE REQUIRED TO COMPLETE THIS SURVEY—INCLUDING AGENCIES CURRENTLY REPORTING TO YA.

I. CHECK THOSE STATEMENTS THAT DESCRIBE PROCEDURES IN YOUR FACILITY DURING 1991.

- ☐ A. MINORS IN CUSTODY WERE NOT BROUGHT INTO THIS FACILITY IN 1991. If you check this box, no further statements are necessary. Sign and return this form.
- ☐ B. ONE OR MORE MINORS WERE HELD IN NONSECURE CUSTODY DURING 1991. See definition of "nonsecure custody" on reverse. Go to next statement.
- ☐ C. ONE OR MORE MINORS WERE TEMPORARILY HELD IN SECURE DETENTION DURING 1991. See definition of "secure detention" on reverse.

IF YOU CHECKED BOX C, COMPLETE SECTION II BELOW.

II. CHECK THOSE STATEMENTS THAT PERTAIN TO SECURE DETENTION IN YOUR FACILITY DURING 1991.

- ☐ A. ONE OR MORE MINORS WERE SECURELY DETAINED, BUT NONE FOR MORE THAN 6 HOURS.
- ☐ B. ONE OR MORE MINORS WERE SECURELY DETAINED FOR MORE THAN 6, BUT NOT IN EXCESS OF 24 HOURS.
- ☐ C. ONE OR MORE MINORS WERE SECURELY DETAINED IN EXCESS OF 24 HOURS.

Important Note: Those agencies that held one or more minors in secure detention for any length of time are required to submit monthly reports. See reporting requirements on reverse side.

COMMENTS:

Signature of Reporting Person	Title
Print or Type Name	Tel. No. Date
Signature of Department Head	Title

ANNUAL SURVEY OF CALIFORNIA JAILS AND LOCKUPS

INSTRUCTIONS

First, read the definitions of *nonsecure custody* and *secure detention* below. Then carefully read each statement in Section I. Check those that pertain to procedures in your facility during the preceding year.

If You Checked Box C in Section I—one or more minors held in secure detention for any period of time—complete Section II. Sign and return form.

Monthly Reporting Requirements

If you checked Box C in Section I, or any box in Section II, you are required to submit a report each month to the Youth Authority, even if no minors were held in secure detention during a given month. The report requires information on the number of minors held in secure detention and for what length of time. A supply of monthly report blanks may be obtained from the address below.

PLEASE SUBMIT YOUR COMPLETED ANNUAL SURVEY BY FEBRUARY 15, 1992 TO:

Department of the Youth Authority
Jail Data Section, Suite 216
4241 Williamsborough Drive
Sacramento, CA 95823
Telephone (916) 427-4832

DEFINITIONS

Minor: A person under 18 years of age.

Jail: Any building which contains a locked facility, the purpose of which is to detain adults charged with violations of criminal law pending trial or to hold convicted adult criminal offenders sentenced for less than one year. A minor may be securely confined in a jail only if found unfit for juvenile court for an offense listed in 707(b) WIC. (See Section 207.1(b) WIC.)

Lockup: Any locked room or secure enclosure under the control of a sheriff or other peace officer which is primarily for the temporary confinement of adults upon arrest. A minor may be securely confined in a lockup only as provided in Section 207.1(d) WIC.

Nonsecure Custody: "Nonsecure custody" means that a minor's freedom is controlled by the staff of the facility; and (1) the minor is under constant personal visual observation and supervision by staff of the law enforcement facility; (2) the minor is not locked in a room or enclosure; and (3) the minor is not physically secured to a cuffing rail or other stationary object.

Secure Detention: Occurs when a person is either (1) detained in a jail or (2) locked in a room/enclosure or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility—for any length of time.

STATE OF CALIFORNIA
DEPARTMENT OF THE YOUTH AUTHORITY
MONTHLY REPORT ON THE SECURE DETENTION
OF MINORS IN JAILS/LOCKUPS
YA 10.402 (1/91)

Period Covered by Report (Month and Year)

Agency Code (From Label)

(14)

(6-10)

(12)
J or L

- If no minors were securely detained in your facility during the month, complete only Section I, sign and return the form.
- If one or more minors were securely detained for any length of time during the month, complete Section II, sign, and return the form.

DEFINITIONS: For purposes of this report "Secure Detention" occurs when a minor (under 18) is either:
(1) detained in a jail or (2) locked in a room/enclosure and/or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility.

I ☐ Check here if no minors were securely confined during the month. Omit Section II, sign and return form.

Reason for Confinement	6 Hours or less	Over 6 But Not More Than 24 Hours	More Than 24 Hours	Total: For Any Length of Time
------------------------	--------------------	-----------------------------------------	-----------------------	----------------------------------

WIC 602 Offense

(14 - 16)

Over 6 But
Not More Than
24 Hours

More Than 24 Hours

Total: For Any Length of Time

(14 - 16)

(18 - 20)

(22 - 24)

(26 - 28)

**WIC 707(b) Remand
(Unfit for Juvenile Court)**

(30 - 32)

(34 - 36)

(38 - 40)

(42 - 44)

Example: If 12 minors were detained, enter 12 ; or if 6 minors were detained, enter 6 . If no minors were held in a category leave box blank. Add numbers across each row and enter total in last set of boxes to the right.

Signature of Reporting Person

Title

Print or Type Name

Telephone No.

Date _____

Signature of Department Head

Title

Upon completion, please return to the address on the reverse side by the 10th of each month. For forms or information, call (916) 427-4832.

APPENDIX D

Law Enforcement Agencies That Confined Minors for More Than 24 Hours During 1991

Agencies	No. of Minors Confined Over 24 Hours		
	W&I 602	W&I 707(b)	Total
Total	5	153	158
L.A. Co. Jail - Sybil Brand	5	3	8
L.A. Co. Jail - Hall of Justice	0	90	90
Orange Co. Jail	0	56	56
San Bernardino SO - Morongo	0	3	3
Tehama Co. Jail	0	1	1

Law Enforcement Agencies That Confined Minors for More Than 24 Hours In 1989, 1990, and 1991

Agencies	No. of Minors Confined Over 24 Hours		
	1989	1990	1991
Total	112	186	158
Del Norte Co. Jail	2	0	0
Inyo Co. Jail ^a	1	0	0
L.A. Co. Jail - Sybil Brand	19	4	8
L.A. Co. Jail - Hall of Justice	71	110	90
L.A. Co. Sheriff - Avalon Station	1	0	0
Mono Co. Jail ^a	2	0	0
Ontario Police Dept.	0	1	0
Orange Co. Jail	12	64	56
Sacramento Co. Jail - Rio Consumnes	2	1	0
San Bernardino SO - Morongo	0	0	3
San Luis Obispo Co. Jail	0	3	0
Tehama Co. Jail	0	1	1
Tulare Co. Jail	2	1	0
Yuba City Police Dept.	0	1	0

^aCounty had temporary exemption from the removal of minors in jails.

APPENDIX E

Agencies Reporting Confinement of Minors During 1991: Change in Confinements From 1990 and Maximum Length of Confinement in 1991

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
ALAMEDA COUNTY						
Alameda PD	85	10	-75	10	0	0
Berkeley PD	432	394	-38	394	0	0
Hayward PD	393	323	-70	323	0	0
Livermore PD	93	101	8	100	1	0
Newark PD	412	255*	-157	252	3	0
Oakland Youth Services	2,817	2,127	-690	2,127	0	0
Pleasanton PD	256	1	-255	1	0	0
San Leandro PD	36	20	-16	18	2	0
Union City PD	125	22	-103	22	0	0
BUTTE COUNTY						
Chico PD	217	289	72	284	5	0
Oroville PD	n/a	b	n/a			
Paradise PD	121	141	20	141	0	0
CONTRA COSTA COUNTY						
Antioch PD	150	165	15	157	8	0
Brentwood PD	73	119	46	119	0	0
Concord PD	218	144	-74	144	0	0
El Cerrito PD	1	5	4	4	1	0
Martinez PD	10	14	4	14	0	0
Pinole PD	208	146	-62	146	0	0
Pleasant Hill PD	74	81	7	81	0	0
San Pablo PD	94	261	167	240	21	0
Walnut Creek PD	191	131	-60	130	1	0
EL DORADO COUNTY						
Placerville PD	12	10	-2	10	0	0
FRESNO COUNTY						
Clovis PD	435	543	108	543	0	0
Coalinga PD	101	76	-25	76	0	0
Firebaugh PD	44	63	19	63	0	0
Fresno PD	117	35	-82	35	0	0
Mendota PD ^c	43	9	-34	9	0	0
Reedley PD	68	87	19	85	2	0
Selma PD	80	179	99	179	0	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
HUMBOLDT COUNTY						
Garberville SO	a	1	1	1	0	0
Hoopa SO	23	55	32	54	1	0
Eureka PD	49	17	-32	17	0	0
Fortuna PD	8	4	-4	4	0	0
IMPERIAL COUNTY						
Calexico PD	216	211	-5	210	1	0
El Centro PD	125	46	-79	46	0	0
Holtville PD	32	11	-21	11	0	0
KERN COUNTY						
Arvin PD	106	147	41	147	0	0
Bakersfield PD	2	2	0	2	0	0
California City PD	a	54	54	52	2	0
Taft PD	24	41	17	41	0	0
KINGS COUNTY						
Corcoran PD	56	55	-1	55	0	0
Hanford PD	11	30	19	30	0	0
Lemoore PD	18	40	22	40	0	0
LOS ANGELES COUNTY						
SHERIFF'S FACILITIES						
LASO Antelope	18	31	13	31	0	0
LASO Carson	62	101	39	101	0	0
LASO Crescenta Valley	57	51	-6	50	1	0
LASO East Los Angeles	127	44	-83	39	5	0
LASO Firestone	135	133	-2	133	0	0
LASO Hall of Justice	110	90	-20	0	0	0
LASO Industry	1,188	907	-281	907	0	0
LASO Lakewood	829	1,979	1,150	1,979	0	0
LASO Lennox	0	16	16	16	0	0
LASO Lomita	189	46	-143	46	0	0
LASO Lost Hills	n/a	1	1	1	0	0
LASO Malibu	42	33	-9	33	0	0
LASO Norwalk	674	32	-642	32	0	0
LASO Pico Rivera	429	41	-388	41	0	0
LASO San Dimas	2	3	1	3	0	0
LASO Santa Clarita Valley	62	40	-22	40	0	0
LASO Sybil Brand	5	9	4	1	0	8
LASO Temple City	445	404	-41	400	4	0
LASO Walnut	128	130	2	130	0	0
LASO West Hollywood	12	18	6	18	0	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
POLICE DEPARTMENTS IN LOS ANGELES COUNTY						
Alhambra PD	28	1	-27	1	0	0
Arcadia PD	128	109	-19	109	0	0
Azusa PD	139	313	174	310	3	0
Baldwin Park PD	a	255 ^f	255	255	0	0
Bell Gardens PD	353	334	-19	334	0	0
Bell PD	193	209	16	209	0	0
Beverly Hills PD	0	1	1	1	0	0
Burbank PD	9	4	-5	4	0	0
Claremont PD	180	150	-30	146	4	0
Compton PD	1,096	1,080	-16	1,080	0	0
Covina PD	22	44	22	44	0	0
Culver City PD	97	32	-65	32	0	0
Downey PD	13	29	16	28	1	0
El Monte PD	512	441	-71	441	0	0
El Segundo PD	71	2	-69	2	0	0
Gardena PD	155	146	-9	146	0	0
Glendale PD	243	293	50	287	6	0
Glendora PD	15	29	14	29	0	0
Hawthorne PD	212	166	-46	154	12	0
Hermosa Beach PD	56	54	-2	54	0	0
Huntington Park PD	62	72	10	63	9	0
Inglewood PD	505	483	-22	462	21	0
LAPD 77th Street	1,143	969	-174	969	0	0
LAPD Central	352	366	14	366	0	0
LAPD Devonshire	85	88	3	88	0	0
LAPD Foothill	76	164	88	164	0	0
LAPD Harbor	536	736	200	736	0	0
LAPD Hollenbeck	865	534	-331	534	0	0
LAPD Hollywood	163	253	90	253	0	0
LAPD Newton Street	1,737	1,258	-479	1,244	14	0
LAPD No. Hollywood	330	628	298	628	0	0
LAPD Northeast Division	308	303	-5	303	0	0
LAPD Pacific	250	262	12	262	0	0
LAPD Parker	123	50	-73	50	0	0
LAPD Rampart	1,076	920	-156	920	0	0
LAPD South Bureau	12	4	-8	4	0	0
LAPD Southeast LA	411	735	324	722	13	0
LAPD Southwest Div.	325	404	79	404	0	0
LAPD Van Nuys	22	206	184	206	0	0
LAPD West Valley	11	8	-3	8	0	0
LAPD West Los Angeles	358	330	-28	330	0	0
LAPD Wilshire	228	319	91	310	9	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
POLICE DEPARTMENTS IN L.A. COUNTY (Cont'd)						
Laverne PD	22	17	-5	14	3	0
Manhattan Beach PD	46	8	-38	8	0	0
Maywood PD	123	132	9	132	0	0
Monrovia PD	193	93	-100	92	1	0
Monterey Park PD	225	18	-207	13	5	0
Palos Verdes PD	75	81	6	81	0	0
Pasadena PD	426	8	-418	7	1	0
Pomona PD	736	1,119	383	1,119	0	0
Redondo Beach PD	174	99	-75	86	13	0
San Fernando PD	112	108	-4	108	0	0
San Gabriel PD	497	322	-175	322	0	0
San Marino PD	39	20	-19	19	1	0
Santa Monica PD	417	278	-139	278	0	0
Signal Hill PD	102	74	-28	74	0	0
So. Pasadena PD	130	69	-61	69	0	0
South Gate PD	581	230	-351	214	16	0
Torrance PD	18	59	41	47	2	0
Vernon PD	102	95	-7	94	1	0
Whittier PD	713	674	-39	668	6	0
MARIN COUNTY						
Mill Valley PD	33	82	49	82	0	0
Novato PD	114	15	-99	15	0	0
San Anselmo PD	33	31	-2	31	0	0
San Rafael PD	27	67	40	67	0	0
Sausalito PD	7	8	1	8	0	0
Tiburon PD	34	34	0	33	1	0
Twin Cities PD	5	1	-4	1	0	0
MENDOCINO COUNTY						
Fort Bragg PD	111	90	-21	90	0	0
MERCED COUNTY						
Atwater PD	25	24	-1	24	0	0
Dos Palos PD	43	35	-8	35	0	0
Merced PD	14	14	0	14	0	0
MONTEREY COUNTY						
Carmel PD	11	3	-8	3	0	0
Gonzales PD	32	61	29	61	0	0
Greenfield PD	67	16	-51	16	0	0
Marina Dept. Public Safety	13	1	-12	1	0	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
MONTEREY COUNTY (Cont'd)						
Monterey PD	212	200*	-12	200	0	0
Pacific Grove PD	103	154	51	154	0	0
Salinas PD	671	82*	-589	82	0	0
Seaside PD	181	204	23	204	0	0
Soledad PD	n/a	b	n/a			
NAPA COUNTY						
Napa PD	23	11	-12	11	0	0
St. Helena PD	4	8	4	8	0	0
NEVADA COUNTY						
Grass Valley PD	74	120	46	120	0	0
ORANGE COUNTY						
Orange Co. Jail	69	60	-9	4	0	56
Anaheim PD	n/a	b	n/a			
Brea PD	16	11	-5	8	3	0
Buena Park PD	223	135	-88	133	2	0
Cypress PD	218	42	-176	42	0	0
Fountain Valley PD	78	49	-29	49	0	0
Fullerton PD	161	186	25	186	0	0
Garden Grove PD	10	15	5	15	0	0
Huntington Beach PD	8	48	40	46	2	0
Irvine PD	233	193	-40	193	0	0
La Habra PD	29	30	1	27	3	0
La Palma PD	17	4	-13	4	0	0
Laguna Beach PD	36	34	-2	34	0	0
Newport Beach PD	32	23	-9	23	0	0
Orange PD	365	349	-16	345	4	0
Placentia PD	34	23	-11	23	0	0
San Clemente PD	114	115	1	115	0	0
Santa Ana PD	253	535	282	535	0	0
Seal Beach PD	104	20	-84	20	0	0
Westminster PD	287	278	-9	272	6	0
PLACER COUNTY						
Rocklin PD	13	13	0	13	0	0
RIVERSIDE COUNTY						
Elsinore SO	159	188	29	188	0	0
Hemet SO	a	127	127	127	0	0
Moreno SO	a	1,004	1,004	976	28	0
Cathedral City PD	167	175	8	171	4	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
RIVERSIDE COUNTY (Cont'd)						
Corona PD	337	358	21	350	8	0
Hemet PD	92	76	-16	62	14	0
Indio PD	112	99	-13	99	0	0
Palm Springs PD	55	41	-14	40	1	0
Perris PD	d	e	34	27	7	0
SACRAMENTO COUNTY						
Rio Consumnes SO	1	1	0	1	0	0
Folsom PD	89	94	5	94	0	0
Galt PD	58	48	-19	48	0	0
Sacramento PD	427	352	-75	352	0	0
Sacramento PD South		g				
SAN BERNARDINO COUNTY						
Central SO	n/a	b	n/a			
Morongo SO	114	153	39	141	9	3
Twin Peaks SO	66	79	13	79	0	0
Yucaipa PD	6	1	-5	1	0	0
Adelanto PD	19	33	14	33	0	0
Barstow PD	121	103	-18	102	1	0
Chino PD	621	572	-49	572	0	0
Colton PD	324	318	-6	314	4	0
Fontana PD	203	161	-42	161	0	0
Montclair PD	165	31	-134	30	1	0
Ontario PD	605	176	-429	176	0	0
Redlands PD	477	440	-37	439	1	0
Rialto PD	691	325	-366	325	0	0
Upland PD	125	79	-46	77	2	0
SAN DIEGO COUNTY						
Encinitas SO	72	45	-27	45	0	0
Imperial Beach SO	94	81	-13	77	4	0
Lemon Grove SO	63	75	12	71	4	0
Poway SO	19	11	-8	11	0	0
Ramona SO	a	12	12	12	0	0
Santee SO	195	257	62	257	0	0
Carlsbad PD	41	52	11	52	0	0
Chula Vista PD	47	90	43	90	0	0
Coronado PD	21	23	2	23	0	0
El Cajon PD	154	110	-44	109	1	0
Escondido PD	185	23	-162	19	4	0
La Mesa PD	295	218	-77	218	0	0
National City PD	261	85	-176	83	2	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SAN DIEGO COUNTY (Cont'd)						
Oceanside PD	367	302	-65	302	0	0
San Diego PD	71	66	-5	66	0	0
SDPD Eastern	239	200	-39	197	3	0
SDPD Northeastern	177	70	-107	70	0	0
SDPD Northern	159	147	-12	146	1	0
SDPD Southeastern	301	114	-187	114	0	0
SDPD Southern	153	178	25	176	2	0
SDPD Western	175	218	43	218	0	0
SAN FRANCISCO COUNTY						
SFPD Southern	43	48	5	48	0	0
SFPD Central	106	164	58	164	0	0
SFPD Ingleside	181	109	-72	109	0	0
SFPD Mission	82	118	36	118	0	0
SFPD Northern	216	139	-77	139	0	0
SFPD Park	25	35	10	35	0	0
SFPD Potrero	273	307	34	307	0	0
SFPD Richmond	139	80	-59	80	0	0
SFPD Taraval	170	282	112	282	0	0
SAN JOAQUIN COUNTY						
Lodi PD	82	22	-60	22	0	0
Manteca PD	46	194	148	194	0	0
Ripon PD	5	37	32	37	0	0
Stockton PD	92	92	0	86	6	0
SAN LUIS OBISPO COUNTY						
Arroyo Grande PD	12	88	76	88	0	0
Grover City PD	47	45	-2	45	0	0
Morro Bay PD	15	26	11	26	0	0
Paso Robles PD	30	22	-8	22	0	0
Pismo Beach PD	29	22	-7	22	0	0
San Luis Obispo PD	90	63	-27	61	2	0
SAN MATEO COUNTY						
Atherton PD	a	8	8	8	0	0
Belmont PD	14	30	16	30	0	0
Burlingame PD	a	28	28	28	0	0
Daly City PD	353	25	-328	25	0	0
East Palo Alto PD	26	33	7	33	0	0
Half Moon Bay PD	31	20	-11	20	0	0
Menlo Park PD	18	13	-5	13	0	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SAN MATEO COUNTY (Cont'd)						
Pacifica PD	35	23	-12	23	0	0
Redwood City PD	284	33	-251	33	0	0
San Bruno PD	111	182	71	182	0	0
San Carlos PD	8	20	12	20	0	0
San Mateo PD	251	75	-176	75	0	0
So. San Francisco PD	52	36	-16	32	4	0
SANTA BARBARA COUNTY						
Carpinteria PD	10	11	1	11	0	0
Lompoc PD	13	6	-7	6	0	0
Santa Barbara PD	189	198	9	198	0	0
Santa Maria PD	24	50	26	50	0	0
SANTA CLARA COUNTY						
Campbell PD	34	111	77	111	0	0
Gilroy PD	176	118	-58	116	2	0
Los Altos PD	7	31	24	31	0	0
Los Gatos PD	37	28	-9	28	0	0
Milpitas PD	143	179	36	179	0	0
Morgan Hill PD	100	143	43	143	0	0
Mountain View PD	88	144	56	144	0	0
Palo Alto PD	117	98	-19	98	0	0
San Jose PD	838	647	-191	647	0	0
Santa Clara PD	182	266	84	266	0	0
Sunnyvale PD	156	137	-19	135	2	0
SHASTA COUNTY						
Anderson PD	n/a	b	n/a			
Redding PD	37	40	3	40	0	0
SOLANO COUNTY						
Benicia PD	111	73	-38	73	0	0
Dixon PD	n/a	b	n/a			
Fairfield PD	350	271	-79	271	0	0
Rio Vista PD	a	2	2	2	0	0
Vallejo PD	243	179	-64	179	0	0
SONOMA COUNTY						
Cloverdale PD	70	50	-20	50	0	0
Cotati PD	43	23	-20	23	0	0
Healdsburg PD	57	57	0	57	0	0
Petaluma PD	79	62	-17	62	0	0
Rohnert Park	24	40	16	40	0	0

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1991		
	1990	1991	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SONOMA COUNTY (Cont'd)						
Santa Rosa PD	113	68	-45	68	0	0
Sebastopol PD	156	65	-91	65	0	0
Sonoma PD	0	3	3	3	0	0
STANISLAUS COUNTY						
Oakdale PD	73	54	-19	54	0	0
Turlock PD	39	35	-4	35	0	0
SUTTER COUNTY						
Yuba City PD	317	54	-263	54	0	0
TEHAMA COUNTY						
Tehama Co. Jail	1	1	0	0	0	1
Red Bluff PD	1	59	58	59	0	0
TULARE COUNTY						
Dinuba PD	136	127	-9	126	1	0
Porterville PD	131	473	342	473	0	0
Tulare PD	104	59	-45	57	2	0
Visalia PD	20	42	22	42	0	0
VENTURA COUNTY						
SO East	104	50	-54	50	0	0
SO Ojai	45	54	9	53	1	0
SO Santa Clara Valley	133	186	53	186	0	0
SO West	49	21	-28	21	0	0
Port Hueneme PD	104	51	-53	51	0	0
Santa Paula PD	169	157	-12	157	0	0
Simi Valley PD	18	41	23	40	1	0
YOLO COUNTY						
Davis PD	31	11	-20	11	0	0
West Sacramento PD	a	274	274	274	0	0
Woodland PD	133	176	43	176	0	0
YUBA COUNTY						
Marysville PD	a	90	90	90	0	0
STATE TOTAL						
No. of Confinements	49,660	45,270	-4,390	44,770	342	158
No. of Agencies	306	299	-7			

APPENDIX E FOOTNOTES

^aAnnual Survey indicates secure confinement occurred in 1990, but number not available from agency. Began reporting in 1991.

^bAnnual Survey indicates secure confinement occurred in 1991, but number not available from agency. Began reporting in 1992.

^cMendota PD disbanded during 1991. City now serviced by sheriff's department.

^dData on number of confinements not available.

^eData submitted by Perris PD for 6 months in 1991.

^fBaldwin Park PD began as of October 1991 to report the number of minors booked and confined in the police facility by the local school district. During the period of Oct.-Dec. 1991, 30 of 71 confinements were booked by the school district.

^gSacramento PD-South: opened in 1991.

*Site visits and audits by consultants indicate that this facility over-reported secure confinements in 1990 and 1991. Corrected figures not available.