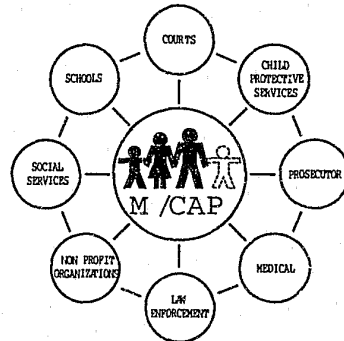


Crimes Against Children Crime Analysis Project Implications and Findings

National Videoconference

A Joint Project
of M/CAP and
the Hillsborough County Sheriff's Office

Participant Materials



July 22, 1993

Prepared under Cooperative Agreement Number 92-MC-CX-K004 from the Office of Juvenile and Delinquency Prevention, Office of Justice Programs, U.S. Department of Justice by Administration Service, 2101 Wilson Boulevard, Suite 135, Arlington, Virginia 22201-3052, 3-6137.

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M/CAP

GRATEFULLY ACKNOWLEDGES

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OF

SOUTH CAROLINA ETV

and

SOUTH CAROLINA CRIMINAL JUSTICE ACADEMY

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PARTICIPANT MATERIALS

Program Agenda

Biographical Sketches of Presenters

Crimes Against Children Crime Analysis Project

- Description
- Tables & Charts
- "Social Autopsies"

M/CAP Description

**CRIMES AGAINST CHILDREN CRIME ANALYSIS PROJECT:
INITIAL FINDINGS & IMPLICATIONS**

Agenda

Site call in

Frances Reynolds

Welcome

Richard Johnson

Executive Director

South Carolina Criminal Justice Academy

Introductions

Tom Clark

Moderator

M/CAP Overview

Carl B. "Bill" Hammond

M/CAP Project Director

Project Background

Colonel Ron Poindexter

Hillsborough County Sheriff's Office

Findings: Part I

Detective Jim Caimano

Crimes Against Children Analysis Unit

Hillsborough County Sheriff's Office

Findings: Part II

Deputy Lisa Kramer

Hillsborough County Sheriff's Office

Taped Interview

"David"

"Social Autopsies"

Detective Jim Caimano

Implications

Kathryn Turman

M/CAP Project Staff

John Wilson

Acting Administrator

Office of Juvenile Justice

and Delinquency Prevention

Colonel Ron Poindexter

Hillsborough County Sheriff's Office

Q & A

Presenters

PRESENTERS

Biographical Sketches (Order of Appearance)

Carl B. "Bill" Hammond

Mr. Hammond is a Principle Associate in the Criminal Justice Services Division with Public Administration Service (PAS). He is the project director for the Missing and Exploited Children Comprehensive Action Program (M/CAP). He is involved in several other criminal justice projects for PAS. Mr. Hammond also acts as a consultant, trainer, and expert witness in the areas of child abuse investigations, police procedures, and related juvenile issues and management for many different federal, state, and local police agencies, universities, and training academies throughout the United States and Canada. He has provided training to over ten thousand law enforcement, social work, and medical professionals in the areas of child abuse investigations and related issues and consulted on thousands of cases. He has fifteen years experience as a police officer working in the area of child abuse. Mr. Hammond holds a B.S. from Furman University and has done graduate work at both Clemson University and the University of South Carolina.

Ron W. Poindexter

Colonel Poindexter is responsible for and serves as Chief of Law Enforcement Operations for the Hillsborough County Sheriff's Office. Before joining the Sheriff's Office he served three years in United States Army Intelligence. Colonel Poindexter holds a B.A. degree from the University of South Florida in Criminal Justice and a Masters degree in Education from the University of Tampa. Colonel Poindexter is also an FBI National Academy graduate. Colonel Poindexter has served the Hillsborough County Sheriff's Office for 24 years, rising through the ranks to the present position of Colonel.

James V. Caimano

Detective Caimano has been with the Hillsborough County Sheriff's Office for eight years. Detective Caimano graduated from the University of Tampa with a B.S. in Criminology/Sociology. While at the Sheriff's Office, Detective Caimano has served in Uniform Patrol, a Drug Task Force, and the Detective Division investigating crimes against children. Detective Caimano is currently working on a project to identify "At Risk" children through a grant from the Office of Juvenile Justice and Delinquency Prevention in the U.S. Department of Justice. He is a member of the Hillsborough County M/CAP team. The Crimes Against Children Crime Analysis Unit is the only one of its kind in the country.

Lisa H. Kramer

Deputy Lisa Kramer has been employed with the Hillsborough County Sheriff's Office for fourteen years. Before entering the Police Academy in 1985, she worked as a Community Service Officer and as a Digital Communications Dispatcher in the Sheriff's Office. Deputy Kramer has served in the Special Investigations Division as as a Narcotics Investigator and attended the Drug Enforcement Agency (DEA) Basic Drug Enforcement School. She is currently assigned to the District II Enforcement Operations as a uniformed patrol deputy. Deputy Kramer has received advanced training in the investigation of child abuse and serves as the squad's designated child abuse investigator (CAI).

Kathryn M. Turman

Kathryn Turman is Senior Staff Associate with Public Administration Service. She was formerly Director of the Missing and Exploited Children Program in the Office of Juvenile Justice and Delinquency Prevention at the U.S. Department of Justice. She founded and co-chaired the Department of Justice Task Force on Crimes Against Children and represented the Justice Department on the U.S. Interagency Task Force on Child Abuse and Neglect and the Interagency Working Group on Child Fatalities. She has worked as a consultant to the National Center for the Prosecution of Child Abuse at the National District Attorney's Association and the American Professional Society on the Abuse of Children. Prior to joining the Department of Justice, Ms. Turman served four years on the staff of the late Senator John Heinz of Pennsylvania.

Ms. Turman participated in Children's Defense Fund's national pilot program "Childwatch", and was a founding member of the D.C. Coalition for Children Project. She co-authored an award winning publication, Washington's Child: Our Challenge for the 1990s. She has served on the community advisory boards for numerous nonprofit agencies working with at-risk, abused, and disabled children.

John J. Wilson, J.D.

John Wilson is the Acting Administrator for the Office of Juvenile Justice and Delinquency Prevention (OJJDP) in the U.S. Department of Justice. He has served as Legal Counsel for OJJDP and Associate General Counsel and Acting General Counsel for the Office of Justice Programs. Prior to joining the Office of Justice Programs, he was with the Law Enforcement Assistance Administration. Mr. Wilson received his J.D. Cum Laude from Detroit College of Law, an M.B.A from Wayne State University, and a B.A. from the University of Michigan. He has authored articles and papers on the legal rights of children and the problems of juvenile offenders.

Mr. Wilson has taught at the School of Social Work at Catholic University and been an adjunct professor and guest lecturer for the School of Public Affairs, Department of Justice, Law, and Society at American University. He has also served as Chair of the Juvenile Court Committee of Montgomery County, Maryland.

William Bieck

Bill Bieck is a Principal Associate with Public Administration Service. He has been involved in policing for over 20 years, having worked on the Kansas City (Missouri) Preventative Patrol Experiment and serving as Principal Investigator on the Kansas City Police Department's Response Time Analysis Study, a five-year study funded by the National Institute of Law Enforcement and Criminal Justice. He was also involved with the Law Enforcement Assistance Administration's Integrated Criminal Apprehension Program, serving as a staff consultant to the program's national director. During the 1980's, he was Manager of the Operations Support Group for the Houston Police Department.

Mr. Bieck has published various reports and articles in the police and emergency medical service fields. He has consulted for federal, state, and city agencies, university and research institutions, and private corporations. He has also served on national advisory boards for evaluation of law enforcement research initiatives.

***Crimes Against Children
Crime Analysis Project Description***

The Crimes Against Children Crime Analysis Project

A Joint Project
of M/CAP and
the Hillsborough County Sheriff's Office

Project Description

The Crimes Against Children Crime Analysis Project is a joint venture between the Missing and Exploited Children Comprehensive Action Program (M/CAP) and the Hillsborough County Sheriff's Office in Hillsborough County, Florida. ***The immediate goal of the project is to develop a prototype crime analysis unit focusing on crimes against children and children at risk. The ultimate purpose of this project is to establish ways to minimize the peril and reduce the hurt suffered by children.*** To do this, information needs to be collected that will help define the problem through systematically documenting the amount of contact police have with children who are victims of crime, at risk of becoming victims of crime, or involved in committing crime.

The first phase of the Crimes Against Children Crime Analysis Project attempted to determine the amount of contact police have with child victims and at risk children. These children may be victims of child abuse and neglect. They may be missing, having run away from home, a foster home, a shelter or detention facility, or they may have been told to leave home thereby being cast out as throwaways. Whether children decide to voluntarily leave a residence, often because of having been abused or neglected, or are pressured or instructed to leave, some, perhaps most, will be either victimized or revictimized and exploited once they are on "the street" and on their own. And some, perhaps most, will eventually begin to perpetrate crime to survive on their own or because of some "character flaw" stemming from earlier abuse, neglect, and exploitation.

Many child victims and potential victims are hidden from view. They fall through gaps in the system because they don't fit the neat little categories required by some agencies. In many cases, a number of different agencies are dealing with a child, but they either don't communicate with each other about that child or they assume that some other agency is taking care of the problem. Adding to the difficulty is the overall lack of focus on children in our society. This can be especially true in law enforcement because many types of child victimization are not necessarily viewed

as crimes in the traditional sense. Experience shows that many of these children will turn up again — either as victims or perpetrators. They are at high risk for both. Early intervention may prevent future problems, but it is impossible to intervene effectively if these children are not clearly identified.

There appears to be an assumption suggesting that police contact with abused, neglected, and exploited children is less pervasive than that of other service providers (e.g., child protective services, the schools, etc.). If this assumption is accurate, it would tend to minimize the impact police have in providing proper intervention to protect children who have been placed in harms way. *While few would question the extent police have with youngsters engaged in perpetrating crime, no definitive count has been made regarding the number of infants and children who are victimized or at risk of being seriously injured or psychologically impaired. Policies governing police responsibilities in dealing with children who are victims of "domestic crimes" are at best vague and at worst ambiguous.*

A strong parallel is beginning to emerge between the way police handle child domestic crimes today and the way they have traditionally handled spouse abuse. Without clear directives governing procedures used to identify and address children as victims of crime, particularly crimes committed against children by members of their own household, it is doubtful that useful information obtained by police as first responders will provide the potential benefit it could have in protecting a child.

Masked Incident Survey Tabulation (MIST)

A "masked incident" refers to a dispatched call in which a report was taken that contained incidental information extraneous to the primary nature of the call suggesting the existence of underlying or "hidden" events involving a child or children who had been or were victims of a crime or at risk of becoming victims of a crime or who were missing, abducted, or exploited.

Background

In July 1991, the Crimes Against Children Crime Analysis Project began examining data and analyzing information pertaining to missing and exploited children. This information was primarily obtained from information contained in offense and arrest reports. Detective Caimano began to find children listed in offense

reports as witnesses to violent crimes and domestic violence in the home, but often there was no mention of the condition of the children. The unit also found reports where a child may simply be mentioned in an offense report with no information pertaining to the child's name or identity. ***The idea arose that certain offense reports may have a propensity to "mask" or hide incidents of child abuse or neglect within an incident report.*** The task of identifying these incidents and children involved in these incidents stimulated curiosity.

It was decided to draw a sample of incident reports to examine this issue. Inspection of reports for one month was considered a reasonable amount of time to find any masked incidents. The month of June was chosen for several reasons. This month includes offense reports, over 7,000, generated while children were in school and also when school was adjourned for the summer. This was done to give the unit a fair sample of activity for juveniles who were delinquent and dependent. Detective Caimano began reading the reports and found what appeared to be possible incidents of child abuse or neglect hidden in the offense report. This information was based on narrative contained in the offense report written by the officer who responded to the call.

Procedures

During the month of June 1991, 15,217 crime and noncrime reports originated by the Hillsborough County Sheriff's Office (HCSO), the Tampa Police Department (TPD), the Temple Terrace Police Department (TTPD), and the Plant City Police Department (PCPD) were individually read to identify masked incidents. These reports were filed in case number order, chronologically, and each file contained between 50 and 100 reports, depending upon the number of reports written on each particular day during the month of June 1991. Case files containing reports were manually pulled from the shelves in each agency's records division and carried to a work area within the records division so each report included in the case file could be retrieved.

Beginning with reports completed by the HCSO, thirty-three (33) categories were developed to classify each report (see attached). If a report included more than one crime or noncrime incident, the more serious incident was the one included in the appropriate category. For example, a "Burglary/Involuntary Sexual Battery," was placed in the "sexual offenses" category.

Reports that contained "masked" incidents were then copied for further study. This additional attention involved querying a juvenile's name, the name of a sibling, a parents name, an address or date, etc., through the HCSO Search Master Name Index (SMNI), which provided a way to locate other incidents involving the juvenile, the juvenile's siblings, his or her address, or other juveniles. The SMNI reports were

then printed and retained with the copy of the original incident report. The Hillsborough County State Attorney's Office computer files were periodically accessed to find any additional information that might be pertinent regarding a particular juvenile's delinquent history.

Following work completed on reports taken by the HCSO, reports filed by the remaining three agencies were then reviewed. This effort revealed that some juveniles came into contact with two or more of the agencies involved in this project during June 1991. After all reports were read, report classifications were totaled for each category, and the total number of masked incidents were totaled. A percentage was calculated to determine the proportion of masked incidents for each category, which allows comparison for the total number of a particular category to the total number of all categories.

The Masked Incident Survey Tabulation (MIST) work currently being done at the HCSO is not scientific research or experimentation. And while it is not uncommon for individuals working in other agencies (e.g., the schools, child protective services, hospitals and clinics, etc.) to come into contact with children who have experienced some type of trauma, this project is dealing with a search of *police* records only. It is therefore beyond the scope of this effort, at least at this time, to identify the amount, if any, of crimes against children that are detected by individuals involved with other agencies but who are reluctant to notify the police of these crimes, although it would constitute a violation of Florida's Penal Code.

Preliminary Findings

Preliminary evidence disclosed by M/CAP staff at the Hillsborough County Sheriff's Office indicates that information about some incidents involving children as victims of crime or at risk of becoming victims of crime is recorded as extraneous or incidental to other information contained in reports taken for other incidents. For example, a woman's boyfriend tries to stab her son who is sleeping in a crib. She raises her arm to prevent the child from being stabbed, but in the process she is severely wounded. Responding police officers take an aggravated assault report against the girl's boyfriend. Contained in the narrative section of the report, however, is information that reveals that the infant was the target of the assault.

Another example involves "pulling up" automated dispatch records. Under a category titled, "civil matter," information contained in the clearance code of this record indicates that a mother, at 2:15 a.m. was trying to locate her children, who were left with or had been taken by her boyfriend the previous evening. As best we can determine at this time, although relatively small in number, these "masked incidents" need to be analyzed to help us, again, determine the amount of contact police have with abused, neglected, and exploited children and those at risk of

becoming injured both physically and psychologically. Preliminary work at the HCSO has also found that additional information concerning the plight of children is contained in some "dispatch slips" where no other report was made by officers responding to various types of calls for service. It is also highly likely that there are other calls for service involving children as victims of crime or at risk of becoming victims of crime where no information whatsoever is captured at all. This issue needs to be addressed.

Implications for Future Direction

M/CAP Project Staff will be instrumental in unraveling reasons as to why certain types of incidents are masked and in assessing what implications that might surface from this work may reveal. This will almost certainly involve, in working the Hillsborough County's M/CAP team, establishing an analytical capability to identify children as victims of crime and those at risk of becoming victims of crime. It will also involve analysis of information pertaining to missing and exploited children and youth actively engaged in perpetrating crime along with information on persons suspected to be exploiting, molesting, and abducting children.

It is very unlikely that the HCSO stands out as an anomaly among other law enforcement agencies in masking incidents potentially pertinent to the care and welfare of children. Indeed, work performed thus far represents a bold initiative on the part of the HCSO to rectify a problem that has heretofore gone unrecognized. In this context, the plan is to ***explore organizational culture to unravel reasons and thereby provide explanations as to why some incidents are masked or not reported at all.***

Once the initial phase of this project has been completed, appropriate documentation will be developed to present recommendations that might address internal changes in organizational policies and procedures to more effectively capture pertinent information to identify children at risk of becoming victimized and those that have been and are being victimized. Working with representatives from the HCSO and members of Hillsborough County's M/CAP team, implications that may suggest change in the external environment for improving system process will be discussed.

M/CAP Project Staff will disseminate information regarding the findings from this work to other M/CAP sites and other interested law enforcement agencies. If necessary, all or parts of this effort will be replicated at one or more sites.

The information gleaned from the project has the potential to help communities "unmask" these victims and other at-risk children through changing the reporting system and managing the information about these kids more effectively. What the

project has done so far has improved the analytical capabilities of the Sheriff's Office and will form the basis for developing a full crimes against children crime analysis unit to manage and analyze the information on an ongoing basis. They should be able to build an "early warning" system that identifies children who are already victims or at high risk.

Ultimately, the goal is to intervene earlier and with better results for the child. This can only be done in a community where agencies foster an environment of cooperation and where there are mechanisms in place for sharing information and coordinating services and resources. That's where M/CAP can make the most difference.

M/CAP is administered by Public Administration Service (PAS). For more information call or write the M/CAP Project, PAS Special Projects Office, 2101 Wilson Boulevard, Suite 135, Arlington, VA, 22201-3052, (703) 516-6137.

**AGENCIES INVOLVED IN THE
MASKED INCIDENT SURVEY TABULATION (M.I.S.T.) PROJECT**

Hillsborough County Sheriff's Office

Plant City Police Department

Tampa Police Department

Temple Terrace Police Department

**OTHER LAW ENFORCEMENT AGENCIES NOT INVOLVED IN THE
MASKED INCIDENT SURVEY TABULATION (M.I.S.T.) PROJECT**

Florida Department of Law Enforcement

Florida Fish and Game Commission

Florida Highway Patrol

Florida Marine Patrol

Hillsborough County School Security

Tampa International Airport Police Department

Tampa Port Authority

University of South Florida Police Department

University of Tampa Police Department

Tables & Charts

MISSING AND EXPLOITED CHILDREN COMPREHENSIVE ACTION PROGRAM (M/CAP)

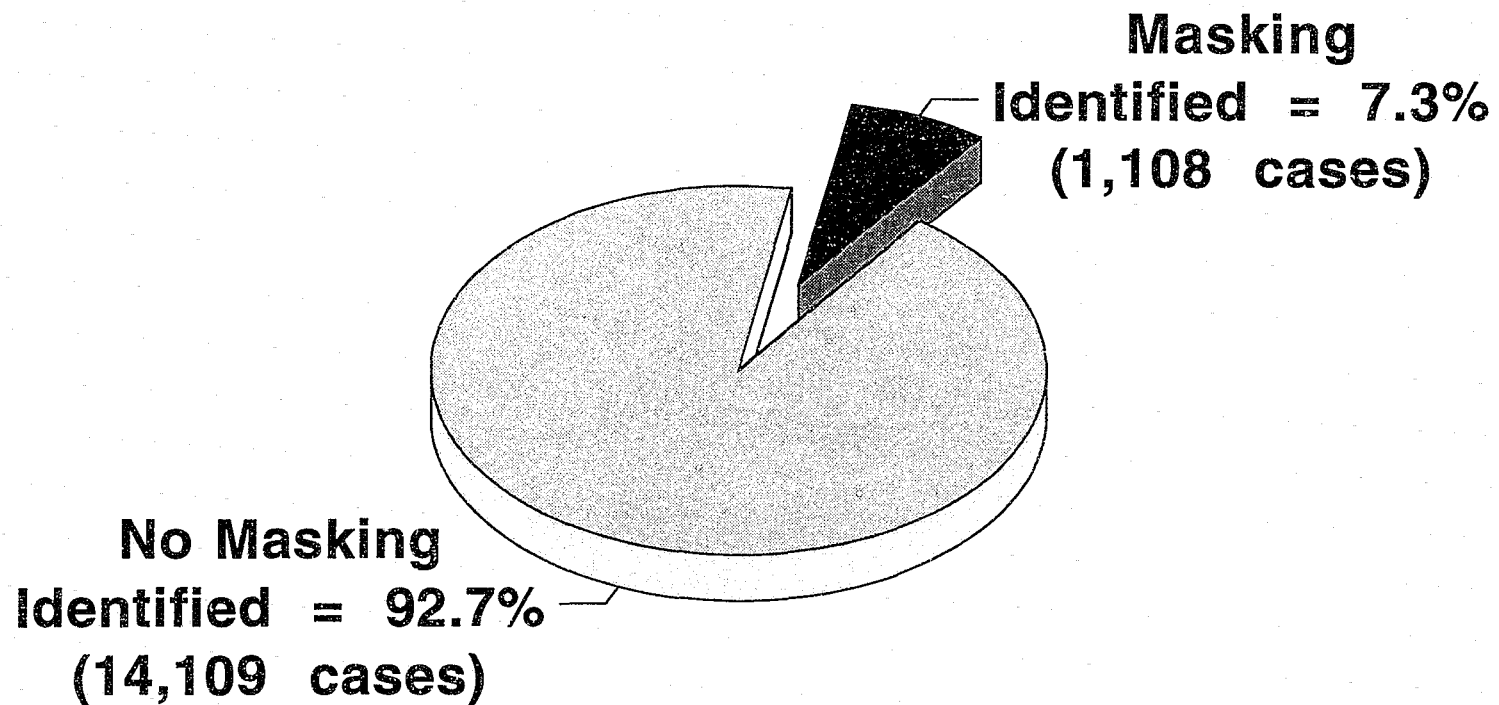
MASKED INCIDENT STUDY REPORTS REVIEWED FOR THE MONTH OF JUNE 1991

ALL AGENCIES

	# REPORTS	# MASKED	% MASKED
MURDER/ATTEMPTED MURDER	13	2	15.384
AGGRAVATED BATTERY	400	71	17.750
KIDNAPPING/FALSE IMPRISONMENT	14	1	07.142
SEXUAL OFFENSES	140	59	42.142
AGGRAVATED ASSAULT	189	29	15.343
ROBBERY (ARMED AND STRONG ARMED)	370	7	01.891
CHILD ABUSE	44	31	70.454
SPOUSE BATTERY/DOMESTIC VIOLENCE	210	61	29.047
BATTERY	996	113	11.345
ASSAULT	25	2	08.000
ARMED BURGLARY	24	0	00.000
MISCELLANEOUS FELONIES	274	11	04.014
DRUG OFFENSES	376	15	03.989
ESCAPE JUVENILE	1	1	100.000
BIGAMY	1	1	100.000
BURGLARY	2840	32	01.126
GRAND THEFT	813	8	00.984
GRAND THEFT AUTO	872	24	02.752
FORGERY/WHITE COLLAR CRIMES/FRAUD	98	3	03.061
CRIMINAL MISCHIEF	1032	21	02.034
PETIT THEFT	1760	47	02.670
MISCELLANEOUS OFFENSES	789	23	02.915
MORALS/PROSTITUTION	93	2	02.150
OVERDOSES/BAKER ACT/SUICIDE	245	35	14.285
MISSING AND/OR RUNAWAY JUVENILES	375	290	77.333
DEPENDENT CHILD/PROTECTIVE CUSTODY/CHILD CUSTODY	20	20	100.000
DEATH INVESTIGATIONS	110	2	01.818
INFORMATION	495	110	22.222
ASSIST OTHER AGENCIES	1414	70	04.950
VIOLATION OF HRS RESTRICTIONS	1	1	100.000
MISCELLANEOUS INCIDENTS	785	16	02.038
TRAFFIC/DRIVING WHILE LICENSE SUSPENDED/DRIVING UNDER THE INFLUENCE/RECKLESS DRIVING	279	0	00.000
ORDINANCE VIOLATIONS	119	0	00.000
TOTAL	15,217	1,108	7.281

MASKED INCIDENT STUDY

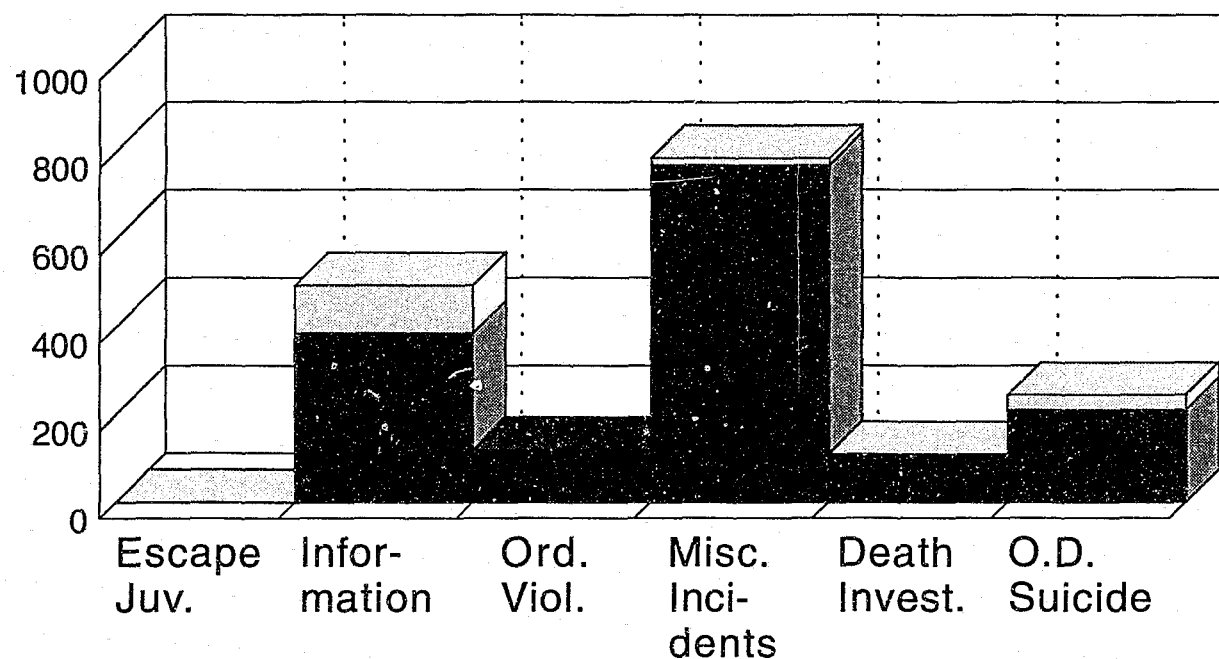
Incident Reports From Law Enforcement Agencies





Total Number of Incident Reports Reviewed = 15,217

General Type Incidents

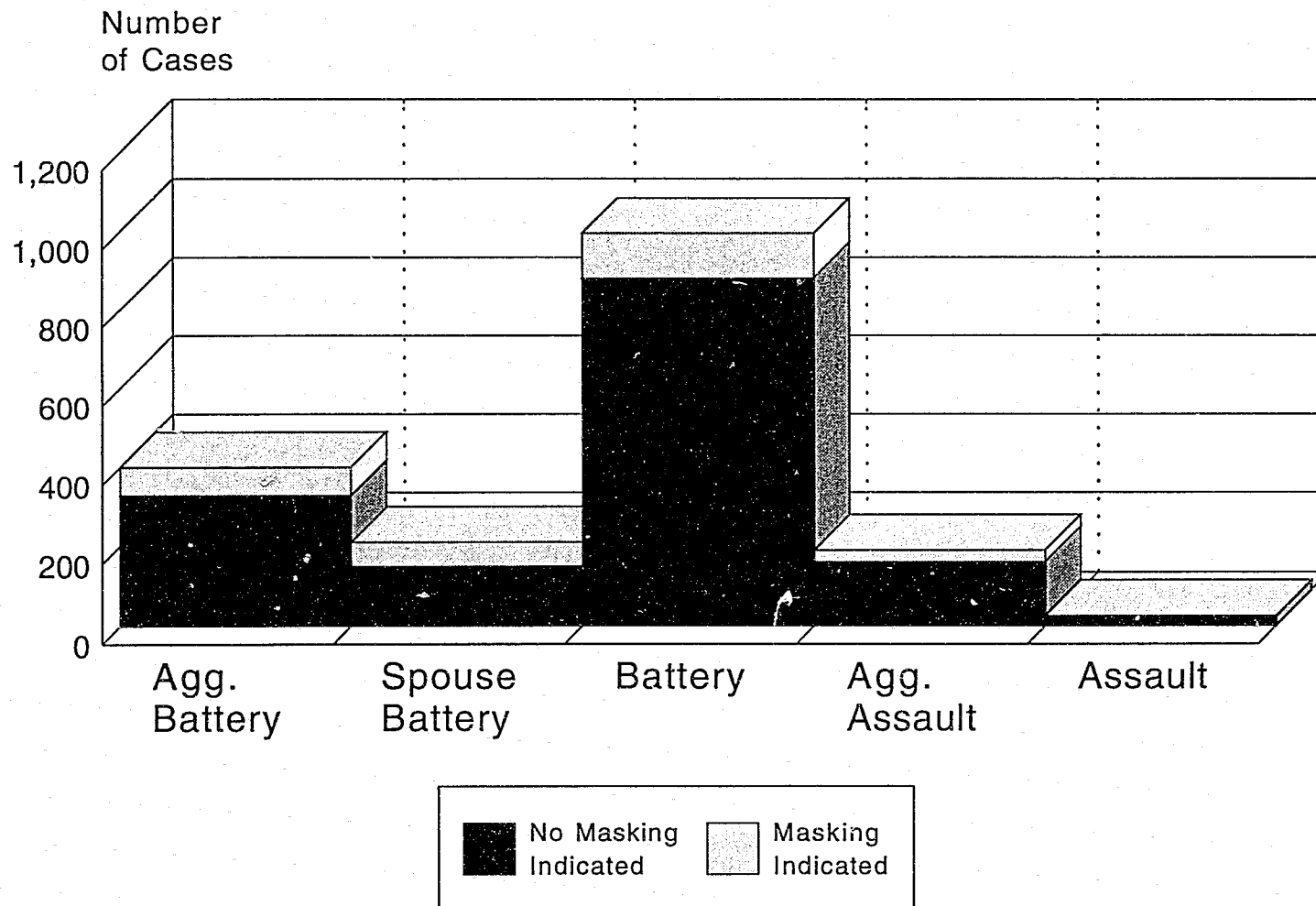
Incident Reports From All Agencies



No Masking Indicated		0	385	119	769	108	210
Masking Indicated		1	110	0	16	2	35

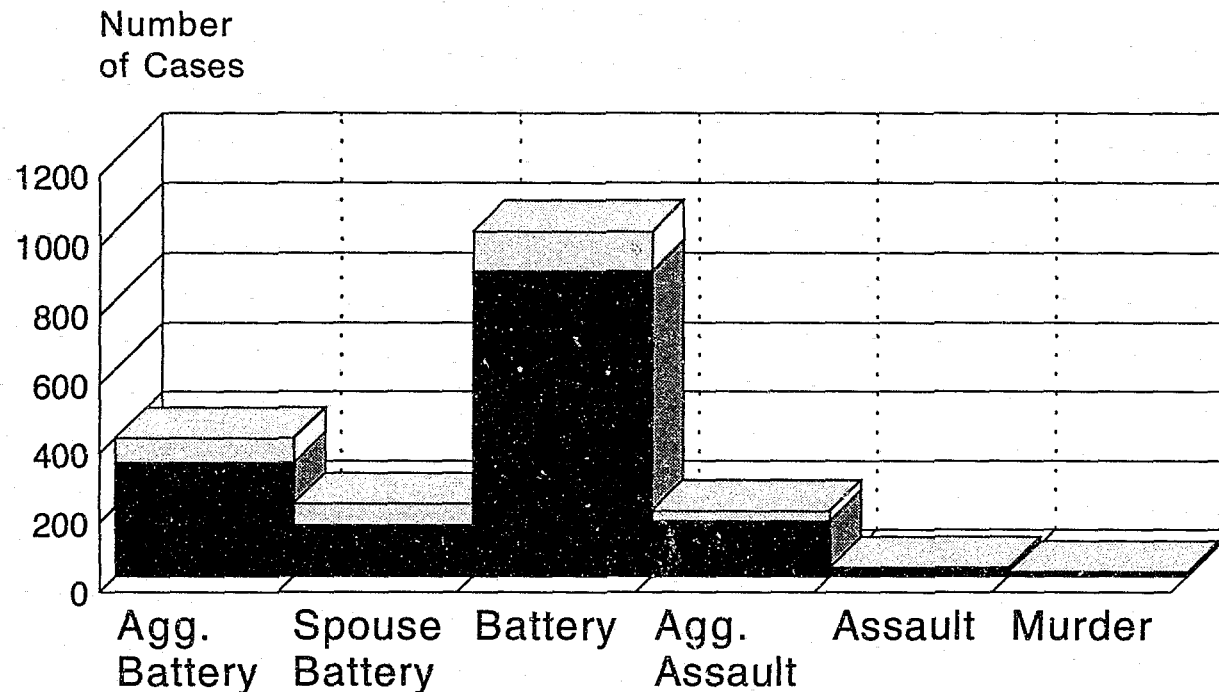
Person Type Offenses



Incident Reports From All Agencies



Assault & Battery Type Offenses

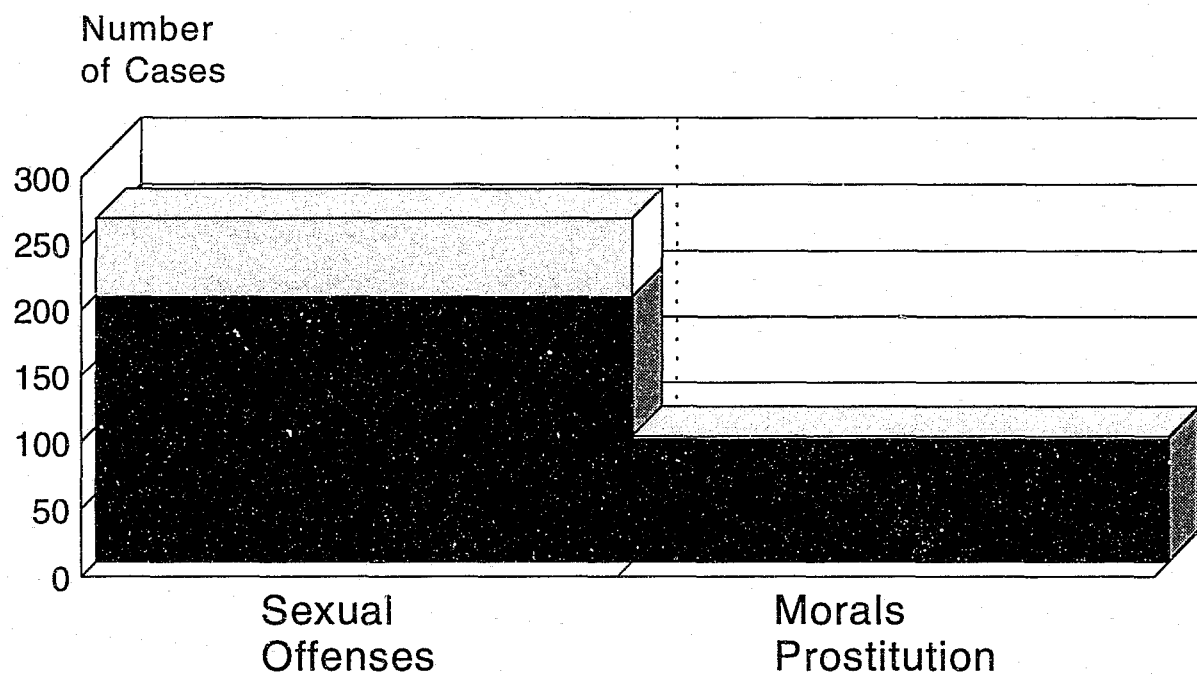
Incident Reports From All Agencies





No Masking Indicated		329	149	883	160	23	11
Masking Indicated		71	61	113	29	2	2

Sexual Type Offenses

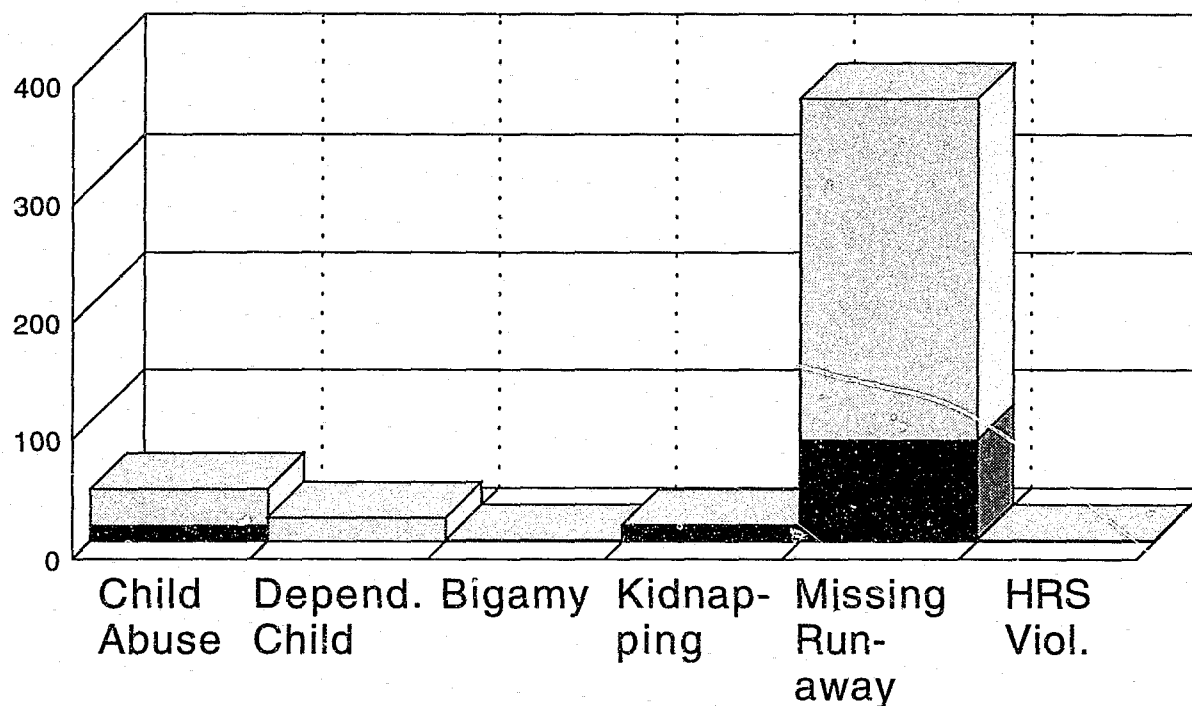
Incident Reports From All Agencies



No Masking Indicated		199	91
Masking Indicated		59	2

Miscellaneous Type Person Offenses

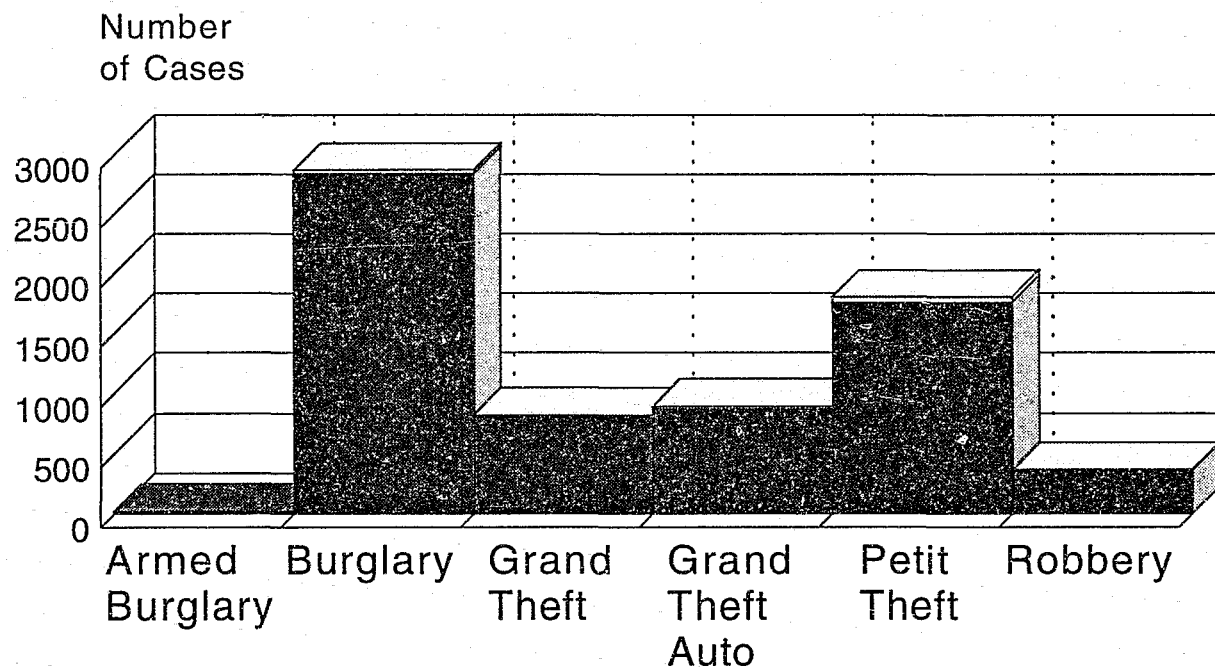
Incident Reports From All Agencies





No Masking Indicated		13	0	0	13	85	0
Masking Indicated		31	20	1	1	290	1

Property Type Offenses

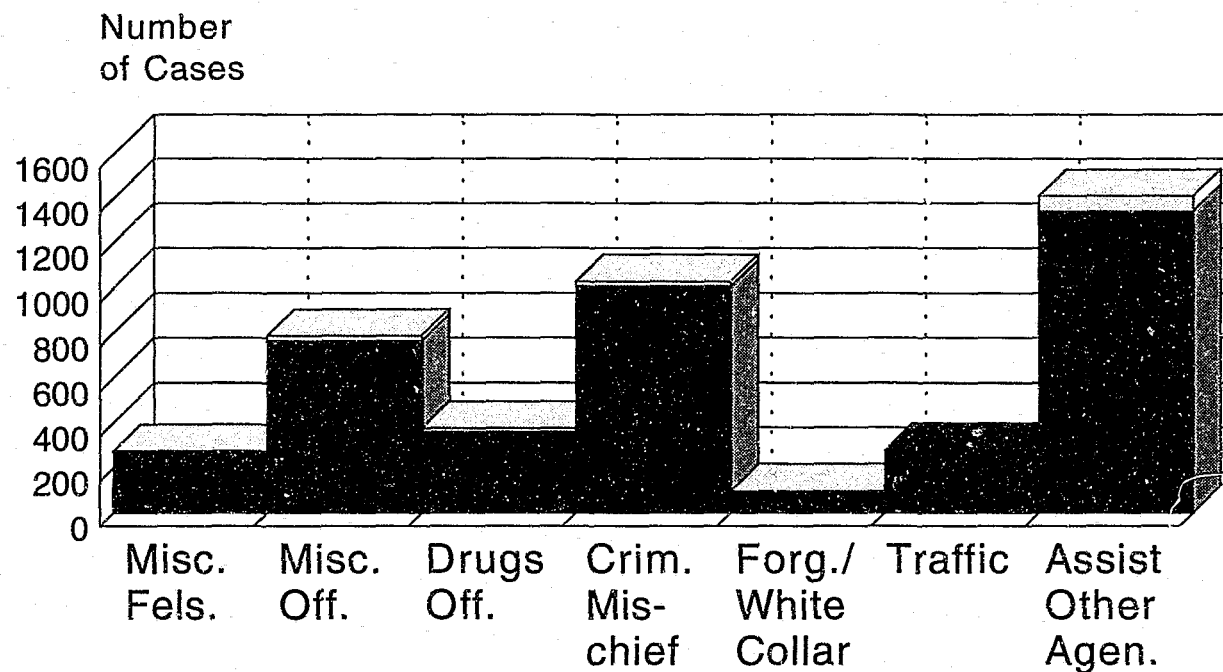
Incident Reports From All Agencies



No Masking Indicated		24	2840	813	872	1760	363
Masking Indicated		0	32	8	24	47	7

Miscellaneous Type Offenses

Incident Reports From All Agencies



No Masking Indicated		263	766	361	1011	95	279	1344
Masking Indicated		11	23	15	21	3	0	70

"Social Autopsies"

"LIZ"

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
11 Years Old		1989
SCH	08-24-89	Entered school (first day of school)
12 Years Old		1990
SCH	06-11-90	Last day of school year
SCH	08-27-90	Entered school (first day of school year)
SOC	12-06-90	Victim / sexual molestation / protective custody
POL	12-06-90	Victim / lewd & lascivious act on a child under 16
13 Years Old		1991
HOS	01-08-91	Victim / sexual abuse (services through 5-30-91)
SCH	01-17-91	Withdrew from school
CRT	03-01-91	Temporary custody to aunt
CRT	05-28-91	Custody returned to mother
SCH	06-17-91	Enrolled in summer school
SCH	07-26-91	Withdrew from summer school
POL	08-16-91	Victim / petit theft
SCH	08-22-91	Entered school (first day of school year)
POL	08-23-91	Victim / child abuse
SOC	08-29-91	Non-secure shelter placement
SOC	08-31-91	Runaway from shelter
POL	08-31-91	Runaway from shelter
POL	09-04-91	Battery
PRO	09-04-91	Battery
POL	09-10-91	Runaway from home
POL	09-11-91	Grand theft
SOC	09-11-91	Assault and/or battery
POL	09-29-91	Attempted suicide
SCH	10-01-91	Withdrew from school
SCH	10-01-91	Re-entered school
SCH	10-14-91	Withdrew from school
SCH	10-14-91	Re-entered school

=====LEGEND=====

SCH-Schools
 POL-Major law enforcement agencies
 CRT-County court

SOC-Youth and family social service agencies
 HOS-Hospital child abuse teams
 PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
POL	10-28-91	Trespassing on school grounds
PRO	10-28-91	Trespassing
POL	10-28-91	Runaway from home
SOC	11-05-91	Trespassing

14 Years Old**1992**

POL	01-15-92	Last seen by a girl friend
POL	06-10-92	Skeletal remains found in field / homicide

Case remains open as of 6/93

=====LEGEND=====

SCH-Schools

POL-Major law enforcement agencies

CRT-County court

SOC-Youth and family social service agencies

HOS-Hospital child abuse teams

PRO-Prosecutor

"DAVID"

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
2 Years Old		1980
HOS	12-02-80	Family assessment through 12-15-80

1981-87

From conversations with "David" we know that this eight year period contained numerous incidents of child abuse and domestic violence — some involving police or social services, but written reports either do not exist or were unavailable for this report.

10 Years Old		1988
SOC	03-01-88	Victim / unsupervised for an extended period
SOC	03-02-88	Victim / inadequate supervision w/caretaker present
SOC	04-03-88	Beyond control
SOC	04-08-88	Voluntary family counseling
SOC	05-02-88	Victim / threatened harm
SOC	05-02-88	Victim / other threatened harm
SOC	05-10-88	Foster care placement begins
SOC	05-10-88	Nonfamily shelter placement through 6-2-88
SOC	05-16-88	Runaway from shelter
POL	05-16-88	Runaway from shelter
SOC	05-16-88	Returned to shelter
SOC	05-17-88	Runaway from shelter
SOC	05-17-88	Returned to shelter
SOC	05-18-88	Runaway from shelter
SOC	05-18-88	Returned to shelter
HOS	05-19-88	Psychological evaluation & staffing
SOC	05-28-88	Runaway from shelter
SOC	05-28-88	Returned to shelter
SOC	05-28-88	Runaway from shelter
SOC	05-28-88	Returned to shelter
POL	05-28-88	Battery
SOC	05-30-88	Runaway from shelter
SOC	05-30-88	Returned to shelter

=====LEGEND=====

SCH-Schools
POL-Major law enforcement agencies
CRT-County court

SOC-Youth and family social service agencies
HOS-Hospital child abuse teams
PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	06-01-88	Runaway from shelter
SOC	06-01-88	Returned to shelter
SOC	06-02-88	Released from shelter
SOC	06-15-88	Assault and/or battery
PRO	06-30-88	Battery
PRO	07-07-88	Battery — no charges filed
SOC	08-16-88	Victim / inadequate supervision w/caretaker present
SOC	08-28-88	Nonfamily shelter placement through 8-29-88
SOC	08-29-88	Non-secure shelter placement
SOC	09-09-88	Nonfamily shelter placement through 9-30-93
SOC	09-13-88	Runaway from shelter
SOC	09-13-88	Returned to shelter
POL	09-13-88	Runaway from shelter
SOC	09-20-88	Runaway from shelter
SOC	09-20-88	Returned to shelter
PRO	09-23-88	Battery
SOC	09-26-88	Runaway from shelter
SOC	09-26-88	Returned to shelter
SOC	09-26-88	Assault and/or battery
SOC	09-30-88	Runaway from shelter
SOC	10-01-88	Returned to shelter
SOC	10-01-88	Nonfamily shelter placement through 10-2-88
SOC	10-01-88	Runaway from shelter
SOC	10-01-88	Returned to shelter
SOC	10-01-88	Runaway from shelter
SOC	10-01-88	Returned to shelter
SOC	10-02-88	Runaway from shelter
POL	10-02-88	Runaway from shelter
SOC	10-03-88	Nonfamily shelter placement through 10-9-88
SOC	10-04-88	Runaway from shelter
SOC	10-04-88	Returned to shelter
PRO	10-05-88	Battery — arbitration
SOC	10-07-88	Runaway from shelter
SOC	10-07-88	Returned to shelter
SOC	10-08-88	Runaway from shelter
SOC	10-08-88	Returned to shelter
SOC	10-09-88	Runaway from shelter
SOC	10-10-88	Returned to shelter
SOC	10-10-88	Nonfamily shelter placement through 12-29-88
SOC	10-11-88	Runaway from shelter
SOC	10-11-88	Returned from shelter
SOC	10-11-88	Runaway from shelter

=====LEGEND=====

SCH-Schools

POL-Major law enforcement agencies

CRT-County court

SOC-Youth and family social service agencies

HOS-Hospital child abuse teams

PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	10-11-88	Returned to shelter
SOC	10-12-88	Runaway from shelter
SOC	10-12-88	Returned to shelter
SOC	10-12-88	Runaway from shelter
SOC	10-12-88	Returned to shelter
POL	10-12-88	Runaway from shelter
SOC	10-13-88	Runaway from shelter
SOC	10-13-88	Returned to shelter
SOC	10-14-88	Runaway from shelter
SOC	10-14-88	Returned to shelter
SOC	10-14-88	Runaway from shelter
SOC	10-14-88	Returned to shelter
POL	10-14-88	Runaway from shelter
SOC	10-15-88	Runaway from shelter
SOC	10-15-88	Returned to shelter
SOC	10-16-88	Runaway from shelter
SGC	10-16-88	Returned to shelter
SOC	10-18-88	Runaway from shelter
POL	10-18-88	Runaway from shelter
SOC	10-19-88	Returned to shelter
SOC	10-20-88	Runaway from shelter
SOC	10-20-88	Returned to shelter
SOC	10-21-88	Runaway from shelter
SOC	10-21-88	Returned to shelter
SOC	10-22-88	Runaway from shelter
SOC	10-22-88	Returned to shelter
SOC	10-23-88	Runaway from shelter
SOC	10-23-88	Returned to shelter
SOC	10-23-88	Runaway from shelter
SOC	10-23-88	Returned to shelter
SOC	10-25-88	Runaway from shelter
SOC	10-25-88	Returned to shelter
SOC	10-25-88	Runaway from shelter
SOC	10-25-88	Returned to shelter
SOC	10-28-88	Runaway from shelter
SOC	10-28-88	Returned to shelter
SOC	10-28-88	Runaway from shelter
SOC	10-29-88	Returned to shelter
SOC	10-29-88	Runaway from shelter
SOC	10-29-88	Returned to shelter
POL	10-29-88	Runaway from shelter (15:37)
POL	10-29-88	Runaway from shelter (23:20)

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	10-30-88	Runaway from shelter
SOC	10-30-88	Returned to shelter
SOC	11-09-88	Foster care related services
SOC	12-27-88	Non-secure shelter placement
POL	12-29-88	Runaway from shelter

11 Years Old**1989**

POL	01-26-89	Runaway from shelter
SOC	02-16-89	Nonfamily shelter placement through 2-17-89
SOC	02-16-89	Runaway from shelter
SOC	02-17-89	Returned to shelter
SOC	02-17-89	Nonfamily shelter placement through 2-19-89
POL	02-17-89	Runaway from shelter
POL	02-19-89	Runaway from shelter
SOC	03-01-89	Non-secure shelter placement
SOC	03-02-89	Runaway from shelter
SOC	03-23-89	Non-secure shelter placement
SOC	03-24-89	Runaway from shelter
POL	03-24-89	Runaway from shelter
SOC	05-13-89	Non-secure shelter placement
SOC	05-15-89	Runaway from shelter
SOC	05-15-89	Returned to shelter
SOC	05-23-89	Runaway from shelter
SOC	05-23-89	Returned to shelter
SOC	05-24-89	Runaway from shelter
SOC	05-24-89	Returned to shelter
POL	05-24-89	Runaway from shelter
SOC	05-26-89	Runaway from shelter
POL	05-26-89	Runaway from shelter (08:26)
POL	05-26-89	Runaway from shelter (09:50)
POL	05-28-89	Burglary
SOC	05-28-89	Burglary
SOC	05-28-89	Secure detention placement through 6-2-89
PRO	05-31-89	Burglary
POL	06-02-89	Victim / assault misdemeanor (shelter dorm)
SOC	06-02-89	Non-secure detention placement through 6-13-89
POL	06-09-89	Involuntary sexual battery (while in detention)
SOC	06-12-89	Assault and/or battery
SOC	06-13-89	Secure detention placement through 7-3-89
PRO	06-14-89	Rape

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	07-03-89	Non-secure shelter placement
SOC	07-07-89	Runaway from shelter
SOC	07-08-89	Returned to shelter
SOC	07-08-89	Non-secure shelter placement
POL	07-11-89	Runaway from shelter
SOC	07-16-89	Runaway from shelter
SOC	07-16-89	Returned to shelter
POL	07-16-89	Runaway from shelter
PRO	07-18-89	Burglary — no sentence
SOC	07-19-89	Runaway from shelter
POL	07-19-89	Runaway from shelter
SOC	07-20-89	Returned to shelter
SOC	07-21-89	Runaway from shelter
POL	07-21-89	Runaway from shelter
POL	08-02-89	Runaway from shelter
SOC	08-03-89	Non-secure shelter placement
SOC	08-04-89	Returned to shelter
POL	08-04-89	Runaway from shelter
POL	08-15-89	Runaway from shelter
PRO	09-19-89	Burglary
SCH	10-05-89	Entered school (first day of school 8-24-89)
POL	10-07-89	Runaway from shelter
SOC	10-12-89	Non-secure shelter placement
SOC	10-12-89	Runaway from shelter
SCH	10-17-89	Withdrew from school

12 Years Old

1990

POL	01-07-90	Ran from SOC office
SOC	01-17-90	Secure detention placement through 2-7-90
SCH	01-19-90	Re-entered school
PRO	02-07-90	Burglary — juvenile community control
PRO	02-07-90	Rape — juvenile community control
POL	02-07-90	Runaway — returned to secure placement
SCH	02-08-90	Withdrew from school
SOC	02-28-90	Technical violation of community control
POL	03-18-90	Aggravated assault suspect
PRO	03-09-90	Violation of community control
POL	03-11-90	Assist other agency
SOC	03-12-90	Secure detention placement through 3-13-90
SCH	03-12-90	Re-entered school

=====LEGEND=====

SCH-Schools

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PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SCH	03-14-90	Withdrew from school
POL	03-23-90	Runaway from foster home
SOC	03-23-90	Local runaway
POL	04-20-90	Failure to appear
SOC	04-20-90	Secure detention placement through 4-23-90
SOC	04-23-90	Non-secure detention placement through 4-23-90
SCH	04-23-90	Re-entered school
SOC	04-24-90	Secure detention placement through 5-18-90
PRO	05-18-90	Violation of community control
SCH	05-21-90	Withdrew from school
SOC	05-30-90	Non-secure shelter placement
SOC	05-31-90	Runaway from shelter
SOC	05-31-90	Returned to shelter
SCH	06-01-90	Re-entered school
SOC	06-02-90	Runaway from shelter
POL	06-02-90	Runaway from shelter
SCH	06-11-90	Withdrew from school (last day of school)
POL	06-13-90	Grand theft auto/petit theft
PRO	06-28-90	Violation of community control
SOC	07-27-90	Secure detention placement through 8-18-90
SOC	08-18-90	Non-secure shelter placement
SOC	08-18-90	Runaway from shelter
SOC	08-18-90	Returned to shelter
SOC	08-19-90	Runaway from shelter
SOC	08-19-90	Returned to shelter
SOC	08-19-90	Runaway from shelter
SOC	08-19-90	Returned to shelter
POL	08-19-90	Runaway from shelter (11:24)
POL	08-19-90	Runaway from shelter (15:55)
SOC	08-28-90	Runaway from shelter
POL	08-29-90	Runaway from shelter
SOC	08-29-90	Secure detention placement through 9-19-90
SCH	08-30-90	Entered school (first day of school 8-27-90)
SOC	09-19-90	Foster care related services
SOC	09-19-90	Non-secure shelter placement
SOC	09-20-90	Runaway from shelter
POL	09-20-90	Runaway from shelter
SCH	09-20-90	Withdrew from school
SCH	09-26-90	Re-entered school
SCH	10-12-90	Withdrew from school
POL	10-22-90	Runaway from shelter
SCH	10-23-90	Re-entered school

=====LEGEND=====

SCH-Schools
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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	10-23-90	Secure detention placement through 11-13-90
SOC	11-13-90	Non-secure shelter placement
SOC	11-13-90	Runaway from shelter
SCH	11-13-90	Withdrew from school
SOC	11-23-90	Non-secure shelter placement
SOC	11-24-90	Runaway from shelter
POL	11-24-90	Runaway from shelter
SOC	11-24-90	Returned to shelter
SOC	11-24-90	Foster care related services
SOC	11-25-90	Runaway from shelter
POL	11-25-90	Runaway from shelter
SOC	12-24-90	Secure detention placement through 12-25-90
SOC	12-25-90	Non-secure shelter placement
SOC	12-25-90	Runaway from shelter
POL	12-25-90	Runaway from shelter
SOC	12-29-90	Foster care related services

13 Years Old**1991**

SOC	01-09-91	Non-secure shelter placement
SOC	01-10-91	Runaway from shelter
POL	01-10-91	Runaway from shelter
SOC	03-08-91	Secure detention placement through 3-9-91
SOC	03-09-91	Non-secure shelter placement
SOC	03-09-91	Runaway from shelter
POL	03-09-91	Runaway from shelter
SOC	03-14-91	Secure detention placement through 3-21-91
POL	03-14-91	Runaway assist other police agency
SCH	03-15-91	Re-entered school
SOC	03-21-91	Non-secure shelter placement
POL	03-22-91	Runaway from shelter
SCH	03-22-91	Withdrew from school
POL	06-18-91	Burglary
SOC	06-18-91	Secure detention placement through 7-9-91
SCH	06-19-91	Re-entered school (summer school)
SOC	06-27-91	Foster care related services
SOC	07-09-91	Non-secure shelter placement
SOC	07-10-91	Runaway from shelter
POL	07-10-91	Runaway from shelter
SCH	07-10-91	Withdrew from school (summer school)
SOC	07-16-91	Non-secure shelter placement

=====LEGEND=====

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CRT-County court

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PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	08-02-91	Runaway from shelter
POL	08-02-91	Runaway from shelter
SOC	08-02-91	Returned to shelter
PRO	08-02-91	Violation of community control — no sentence
SCH	08-22-91	Entered school (first day of school)
PRO	09-03-91	Violation of community control
SOC	09-23-91	Runaway from shelter
POL	09-23-91	Runaway from shelter
SCH	10-07-91	Withdrew from school
POL	12-29-91	Grand theft auto
SOC	12-29-91	Auto theft
SOC	12-30-91	Secure detention placement through 1-20-92

14 Years Old**1992**

PRO	01-17-92	Violation of community control
SOC	01-20-92	Non-secure shelter placement
SOC	01-20-92	Runaway from shelter
POL	01-20-92	Runaway from shelter
PRO	01-30-92	Auto theft
POL	02-03-92	Runaway from shelter
SOC	03-13-92	Secure detention placement through 3-31-92
PRO	03-31-92	Theft — juvenile commitment
SOC	03-31-92	Non-secure shelter placement
POL	04-01-92	Runaway from shelter
POL	07-05-92	Grand theft auto
PRO	07-09-92	Auto theft
SOC	07-15-92	Auto theft
POL	07-26-92	Grand theft auto
SOC	07-28-92	Secure detention placement through 8-17-92
SOC	07-30-92	Auto theft/grand larceny
PRO	08-05-92	Auto theft
HOS	08-25-92	Medical review
POL	09-01-92	Grand theft auto
SOC	09-03-92	Secure detention placement through 9-4-92
SOC	09-04-92	Non-secure detention placement through 9-15-92
PRO	09-09-92	Auto theft
SOC	09-09-92	Auto theft
POL	09-15-92	Burglary / attempted grand theft auto / other felony
SOC	09-15-92	Burglary / resist arrest without violence / and other felony

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	09-15-92	Secure detention placement through 10-6-92
PRO	09-30-92	Theft — juvenile community control
POL	10-07-92	Criminal mischief
SOC	10-12-92	Criminal mischief
PRO	10-13-92	Theft — juvenile commitment
SOC	10-13-92	Secure detention placement through 10-23-92
SOC	10-23-92	Halfway house placement through 11-12-92
POL	10-24-92	Escape
POL	10-25-92	Burglary
SOC	10-25-92	Burglary
SOC	10-25-92	Secure detention placement through 11-14-92
PRO	10-28-92	Burglary
SOC	11-03-92	Approved for residential treatment / waiting list
SOC	11-10-92	Substance misuse
SOC	11-17-92	Halfway house placement through 02-03-93
SOC	11-20-92	Victim / sexual molestation
PRO	11-23-92	Escape

15 Years Old**1993**

SOC	01-24-93	Secure detention placement through 2-12-93
SOC	01-29-93	Escape secure detention
PRO	02-03-93	Theft — juvenile commitment
SOC	02-12-93	Secure detention placement through 2-16-93
SOC	02-16-93	Secure detention placement through 2-24-93
PRO	02-17-93	Burglary — juvenile commitment
SOC	02-24-93	Secure detention placement

Minimum assignment through September 1993. Must successfully complete goals and objectives set forth by state before he will be released.

=====LEGEND=====

SCH-Schools
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 PRO-Prosecutor

"SALLY"

AGENCY DATE

INCIDENT

12 Years Old

1989

SCH	08-24-89	Entered school (first day of school)
SOC	10-02-89	Victim / sexual molestation
POL	10-02-89	Victim / lewd & lascivious act on a child

13 Years Old

1990

SOC	03-26-90	Children's protective service
SCH	06-11-90	Withdrew from school (last day)
SCH	08-27-90	Entered school (first day of school 8/27/90)
POL	10-30-90	Runaway from home
SOC	11-13-90	Foster care shelter placement
SCH	11-14-90	Withdrew from school
SCH	11-16-90	Re-entered school

14 Years Old

1991

POL	02-18-91	Runaway from foster care
SCH	02-19-91	Withdrew from school
SCH	02-22-91	Re-entered school
SOC	03-08-91	Foster care related services
SOC	03-26-91	Children's protective services
SOC	03-28-91	Non-secure shelter placement
SOC	03-28-91	Runaway from shelter
POL	03-28-91	Runaway from shelter
SCH	04-09-91	Withdrew from school
SCH	04-09-91	Re-entered school
SOC	04-18-91	Non-secure shelter placement
SCH	04-19-91	Withdrew from school
SOC	04-19-91	Runaway from shelter
POL	04-19-91	Runaway from shelter
SOC	04-19-91	Returned to shelter
SCH	04-19-91	Re-entered school
SOC	04-21-91	Non-secure shelter placement

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	04-21-91	Runaway from shelter
POL	04-21-91	Runaway from shelter
SOC	04-21-91	Returned to shelter
SOC	04-22-91	Runaway from shelter
SOC	04-22-91	Returned to shelter
SOC	04-24-91	Non-secure shelter placement
SOC	04-24-91	Runaway from shelter
POL	04-24-91	Runaway from shelter
SOC	04-25-91	Returned to shelter
SOC	04-25-91	Runaway from shelter
POL	04-25-91	Runaway from shelter (6:28)
SOC	04-25-91	Returned to shelter
SOC	04-25-91	Runaway from shelter
POL	04-25-91	Runaway from shelter (15:34)
SOC	04-29-91	Returned to shelter
SCH	04-29-91	Withdrew from school
SCH	05-06-91	Re-entered school
POL	05-08-91	Runaway from foster care
SOC	05-12-91	Returned to foster care
SOC	05-12-91	Non-secure shelter placement
SOC	05-12-91	Runaway from shelter
POL	05-12-91	Runaway from shelter
POL	05-12-91	Petit theft
SOC	05-12-91	Returned to shelter
SOC	05-13-91	Non-secure shelter placement
SOC	05-13-91	Runaway from shelter
POL	05-13-91	Runaway from shelter
SOC	05-14-91	Non-secure shelter placement
SOC	05-14-91	Runaway from shelter
POL	05-14-91	Runaway from shelter
SOC	05-14-91	Returned to shelter
SCH	05-14-91	Withdrew from school
SCH	05-14-91	Re-entered school
SOC	05-15-91	Runaway from shelter
POL	05-15-91	Runaway from shelter
SOC	05-15-91	Retail theft
PRO	05-15-91	Theft / violation of community control
SOC	05-16-91	Victim / physical injury (at shelter)
SOC	05-17-91	Non-secure shelter placement
SOC	05-17-91	Runaway from shelter
POL	05-17-91	Runaway from shelter (15:04)
SOC	05-17-91	Returned to shelter

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	05-17-91	Runaway from shelter
POL	05-17-91	Runaway from shelter (17:24)
SOC	05-20-91	Non-secure shelter placement
SOC	05-20-91	Runaway from shelter
POL	05-20-91	Runaway from shelter (14:42)
SOC	05-20-91	Returned to shelter
POL	05-20-91	Runaway from shelter (21:24)
SOC	05-21-91	Non-secure shelter placement
SOC	05-21-91	Runaway from shelter
POL	05-21-91	Runaway from shelter
SOC	05-21-91	Returned to shelter
SOC	05-22-91	Runaway from shelter
POL	05-22-91	Criminal mischief
SOC	05-22-91	Criminal mischief
SOC	05-22-91	Returned to shelter
SOC	05-24-91	Runaway from shelter
POL	05-24-91	Runaway from shelter
SOC	05-24-91	Returned to shelter
PRO	05-28-91	Criminal mischief
SOC	05-29-91	Runaway from shelter
POL	05-29-91	Runaway from shelter
SOC	06-01-91	Non-secure shelter placement
SOC	06-01-91	Runaway from shelter
POL	06-01-91	Runaway from shelter
SOC	06-01-91	Returned to shelter
SOC	06-01-91	Runaway from shelter
SOC	06-01-91	Returned to shelter
SOC	06-02-91	Runaway from shelter
POL	06-02-91	Runaway from shelter
SCH	06-03-91	Withdrew from school (last day)
POL	06-03-91	Burglary
POL	06-03-91	Trespassing
SOC	06-03-91	Trespassing
SOC	06-03-91	Auto theft
SOC	06-03-91	Secure detention placement
PRO	06-12-91	Trespassing
POL	06-24-91	Fled from SOC worker while transporting
SOC	06-26-91	Non-secure shelter placement
SOC	06-26-91	Runaway from shelter
POL	06-26-91	Runaway from shelter
POL	06-26-91	Assist other agency / theft
POL	06-26-91	Secure detention placement

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	07-02-91	Non-secure shelter placement
SOC	07-02-91	Runaway from shelter
POL	07-02-91	Runaway from shelter
SOC	07-03-91	Non-secure shelter placement
SOC	07-03-91	Runaway from shelter
POL	07-03-91	Runaway from shelter (15:45)
POL	07-03-91	Runaway from shelter (18:55)
SOC	07-05-91	Non-secure shelter placement
SOC	07-05-91	Runaway from shelter
POL	07-05-91	Runaway from shelter
SOC	07-07-91	Non-secure shelter placement
SOC	07-07-91	Runaway from shelter
POL	07-07-91	Runaway from shelter
SOC	07-07-91	Returned to shelter
SOC	07-08-91	Runaway from shelter
POL	07-08-91	Runaway from shelter
POL	07-09-91	Petit theft
SOC	07-09-91	Non-secure shelter placement
SOC	07-10-91	Runaway from shelter
POL	07-10-91	Runaway from shelter
POL	07-10-91	Petit theft
SOC	07-10-91	Petit larceny
SOC	07-10-91	Return to shelter
SOC	07-11-91	Non-secure shelter placement
SOC	07-12-91	Runaway from shelter
POL	07-12-91	Runaway from shelter (20:24)
SOC	07-12-91	Returned to shelter
SOC	07-12-91	Runaway from shelter
POL	07-12-91	Runaway from shelter (22:08)
POL	07-13-91	Runaway from shelter
POL	07-13-91	Grand theft auto
SOC	07-13-91	Auto theft
SOC	07-13-91	Resisting arrest without violence
SOC	07-13-91	Secure detention placement
SOC	07-15-91	Petit larceny
PRO	07-15-91	Theft
PRO	07-17-91	Theft
SOC	07-17-91	Non-secure detention placement
POL	07-26-91	Runaway from shelter
POL	08-01-91	Overdose / suicide attempt
PRO	08-05-91	Criminal mischief
PRO	08-05-91	Theft — juvenile community control

=====LEGEND=====

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<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
PRO	08-05-91	Criminal mischief — no sentence
SOC	08-05-91	Children's protective services
POL	08-13-91	Runaway from shelter
POL	08-19-91	Runaway from foster care
POL	08-19-91	Grand theft auto
SOC	08-20-91	Tech violation of community control
SOC	08-23-91	Trespassing
SOC	08-23-91	Secure detention placement
SCH	08-23-91	Entered school (first day of school 8/22/91)
SOC	08-28-91	Auto theft
PRO	08-28-91	Theft
PRO	09-18-91	Violation of community/juvenile community control
PRO	09-20-91	Theft — no file-waiver signed
SCH	09-27-91	Withdrew from school
PRO	10-01-91	Burglary
PRO	10-01-91	Theft — no sentence
PRO	10-01-91	Trespassing — no sentence
PRO	10-08-91	Theft — juvenile community control
SOC	12-30-91	Victim / inadequate supervision w/ caretaker present
POL	12-31-91	Victim / child abuse

15 Years Old**1992**

HOS	01-07-92	Consultation
POL	02-10-92	Runaway from shelter
SOC	03-30-92	Tech violation of community control
PRO	04-16-92	Violation of community control
POL	04-19-92	Grand theft auto / petit theft
SOC	04-22-92	Auto theft
SOC	04-22-92	Petit larceny
PRO	04-23-92	Theft
POL	04-23-92	Grand theft auto / Trespassing
SOC	04-24-92	Trespassing
PRO	04-30-92	Trespassing
PRO	05-18-92	Violation of community control — no sentence
PRO	05-28-92	Violation of community control — juvenile commitment
POL	06-02-92	Grand theft auto / burglary / petit theft
SOC	06-02-92	Auto theft / burglary / petit theft
POL	06-03-92	Grand theft auto / burglary / resist arrest w/o violence

=====LEGEND=====

SCH-Schools
 POL-Major law enforcement agencies
 CRT-County court

SOC-Youth and family social service agencies
 HOS-Hospital child abuse teams
 PRO-Prosecutor

<u>AGENCY</u>	<u>DATE</u>	<u>INCIDENT</u>
SOC	06-03-92	Auto theft / burglary / resist arrest w/o violence
PRO	06-08-92	Theft
POL	06-13-92	Grand theft auto / burglary / petit theft
SOC	06-14-92	Auto theft / burglary
PRO	06-17-92	Theft
PRO	07-10-92	Theft — juvenile commitment
PRO	07-10-92	Trespassing — juvenile commitment
POL	07-11-92	Grand theft auto / burglary
POL	07-12-92	Grand theft auto
POL	07-14-92	Armed burglary of a dwelling / grand theft firearm
POL	07-15-92	Armed robbery / grand theft auto
POL	07-16-92	Grand theft auto / robbery
POL	07-20-92	Grand theft auto
POL	07-22-92	Robbery
SOC	07-23-92	Burglary / grand larceny / armed robbery / auto theft / petit larceny
PRO	07-27-92	Burglary
SOC	07-28-92	Auto theft
PRO	07-28-92	Theft
SOC	07-29-92	Victim of other threatened harm
PRO	07-30-92	Theft / burglary / robbery
PRO	08-17-92	Theft — juvenile commitment
PRO	08-17-92	Burglary — juvenile commitment
SOC	08-21-92	Escape
PRO	08-27-92	Burglary — juvenile commitment
SOC	09-11-92	Escape
SOC	10-17-92	Escape
POL	10-18-92	Grand theft auto / resist arrest w/o violence
POL	10-24-92	Grand theft auto
POL	10-26-92	Grand theft auto
POL	10-28-92	Grand theft auto / burglary / resist arrest w/o violence
SOC	10-28-92	Burglary / auto theft / resist arrest w/o violence
PRO	10-28-92	Burglary / theft
SOC	10-29-92	Other felony / trespassing / resist arrest w/o violence
POL	11-02-92	Grand theft auto
SOC	11-03-92	Auto theft / burglary / resist arrest w/o violence
SOC	11-06-92	Auto theft
PRO	11-10-92	Robbery — juvenile commitment
SOC	12-01-92	Approved for residential treatment / waiting list
SOC	12-08-92	Escape
POL	12-17-92	Escape

=====LEGEND=====

SCH-Schools

POL-Major law enforcement agencies

CRT-County court

SOC-Youth and family social service agencies

HOS-Hospital child abuse teams

PRO-Prosecutor

AGENCY DATEINCIDENT**16 Years Old****1993**

POL	01-05-93	Possession of burglary tools / trespassing / resisting arrest without violence
POL	01-05-93	Grand theft auto
PRO	01-05-93	Burglary / theft
PRO	01-05-93	County jail (status: juvenile) — pending trial
PRO	06-11-93	Sentenced to 5 years in State prison
	As of 6/24/93	In county jail

=====LEGEND=====

SCH-Schools

POL-Major law enforcement agencies

CRT-County court

SOC-Youth and family social service agencies

HOS-Hospital child abuse teams

PRO-Prosecutor

Description of M/CAP

M/CAP

(Missing and Exploited Children
Comprehensive Action Program)

Project Description

Introduction

The complex social and psychological problems that affect the victimization of children are difficult for the mosaic of community agencies that serve youth and families to address. Multiple agencies may serve the same children and families without coordination. Case workers may bump into each other on the door step of a home and withhold information because of misinterpreted laws and policies. No one agency or individual has a complete picture of the child, because each is holding different pieces of the puzzle. These flaws in our approach to serving children and families are common in child abuse and neglect; they are also present and often aggravated in cases of children who are victims of family or nonfamily abductions, who runaway, who are thrown away, or who become missing for unknown reasons. These cases may turn into unnecessary tragedies due to the policies and procedures, or lack of them, in place in many communities. It is critical that community agencies learn to work together around the missing or exploited child and all child victims.

In recent years, the broad concept of multi-disciplinary teams (MDTs) has become a popular and recognized approach to the handling of child abuse cases. There are as many versions and prototypes of the MDT as there are jurisdictions, with varying degrees of success and failure. Some exist in name only, meeting minimal mandated requirements but having little impact on the way community agencies respond individually and collectively to child victims.

What is M/CAP?

The Missing and Exploited Children Comprehensive Action Program (M/CAP) is funded by the Department of Justice to serve as a vehicle for improving community response to child victims and their families and to missing and exploited children in particular. Establishment of an M/CAP project site is a collaborative process beginning with detailed self-assessment and involving the participation of law enforcement, courts, prosecutors, social services, child protective services, schools, medical community, and nonprofit organizations. Once selected, each site receives a one-week training and team-building course in which participants are guided

through the development of a long-range action plan and interagency agreements for their community. In addition, M/CAP teams continue to receive support in the form of specialized training, information systems assistance, or other help for a problem area identified by the site. Community agencies are *not* required to allocate new or additional resources to the project, and the M/CAP grant project does not provide grant funds directly to participating jurisdictions for service delivery; the focus, instead, is on *assisting* them to use their existing resources more effectively. M/CAP is based upon the following principles:

(1) *Change is most likely to occur when agencies are committed to adopting new ways to solve long-standing problems.* Jurisdictions adopting the M/CAP process must be committed to improving the way their agencies handle cases of missing, exploited, and abused children. Commitment to positive change is revealed in the track record of an agency, as well as the level of involvement and investment by administrators; however, change can only take place in an environment where the front line staff are an integral part of managing the change process.

(2) *Collaboration is more than cooperation.* Cooperation involves communication among agencies and a process for jointly assessing needs. Collaboration extends to the establishment of common goals and coordinated policy development, pooled resources, shared case management, and even co-location of services. While task forces or coordinating committees may accomplish short-term objectives and encourage interagency cooperation, rarely are long-range goals identified or formal policies for sharing relevant and appropriate case information established. Team members recognize that making the best decisions regarding the protection and well-being of child victims and their families is possible only when the most complete and accurate information is available.

(3) *An interagency problem-solving process needs to be established in each project site as a method for addressing issues in a continually evolving setting.* Professionals in community agencies express frustration with countless hours spent in committees talking around a tough issue without coming to consensus on a workable plan of action. Using proven techniques adapted from corporate management, M/CAP assists agency personnel to establish a mechanism of communication and collaborative problem-solving that is dynamic and adaptable.

(4) *To make a lasting and significant impact, the program must be designed around the specific needs and resources of the individual community.* M/CAP stresses the promotion of a systematic, problem-solving process rather than a "paint by numbers" program. While there are universal issues related to missing and exploited children and their families, each community has its own specific issues that must be addressed in ways that are workable for their jurisdiction given its particular needs and resources. As a result, each site has the flexibility and

support to carry out custom-tailored versions of the M/CAP project, with training and technical assistance adjusted accordingly.

(5) *To be effective, training should focus on active learning.* Training is more effective when participants have the opportunity to put their knowledge to work as a part of the learning process. Lecture material is supplemented by participatory group exercises. Motivation is greater because team members see tangible results materialize at the end of a training session as a direct result of their collaborative work.

(6) *Building an interagency team is a critical element in breaking down communication barriers and developing common goals.* The experience of M/CAP staff has been that few agencies and individuals have extensive experience working as a part of a team. Everything about the M/CAP process is designed to reinforce interagency partnership. This is especially true of the initial 40-hour training, which is attended by top level and middle level managers from each of the agencies directly affected by the project. Further technical support continues to focus on helping the newly established teams work together.

(7) *Ownership and control of the program must be based in the local agencies.* Leadership of the team is determined by team members and rotated so that no single agency develops exclusive control. M/CAP team officers should have the capability to keep the project on track and to broaden the interagency process.

(8) *Progressive State legislation will be more likely to occur in response to "grass roots" interest by local officials who have made a demonstration project work.* While national commissions may develop policy initiatives, state officials are more likely to be influenced by the results obtained through community-based demonstration projects. This bottom-up approach allows practitioners from local government to serve as persuasive spokespersons for a process of change they know firsthand and that has proven to be effective in their own communities.

Current Sites

To date, M/CAP exists in seven sites: Hillsborough County (Tampa), Florida; Macon County (Decatur), Illinois; Richland County (Columbia) and Spartanburg County, South Carolina; Washoe County (Reno), Nevada; Solano County (Fairfield), California; and El Paso County (Colorado Springs), Colorado. South Carolina has begun statewide replication. A number of other sites are conducting self-assessments. With a new three-year award from the Justice Department, M/CAP is in the process of expanding to 90 sites by the end of 1995.

Based upon needs identified by the M/CAP teams, a number of special technical assistance projects have been developed for potential replication in the

M/CAP sites and for applicability to other programs and jurisdictions as well. They include development of the only full-time crime analysis unit in a law enforcement agency focusing on crimes against children, an automated case management software system (CASEMAN) for multi-agency management of child victim cases and services, a workshop designed to assist families in transition through separation and divorce, and development of suggested protocols and tools for screening child care and youth service workers. Specialized training also has been developed on abduction trauma in children, sexually aggressive youth, and investigating cases involving abducted, runaway, throwaway, and abused children.

No two sites are the same. They represent a variety of populations, resources, and problems. Each site decides upon the population of child victims they will focus upon as well as the role the team will play. Basically, M/CAP teams fall into one of three categories: (1) treatment team; (2) diagnostic team; or (3) advisory team. A treatment team is involved in specific case and service management on child victim cases that meet the community's established criteria. The members of this team engage in the sharing of case-specific information. The diagnostic team functions on a broader base than the treatment team. While the team may deal with certain types of missing, exploited, or abused child cases, its primary concern is to deal more in general issues than in specific cases. This team works toward identifying and alleviating obstacles to effective handling of child victim cases on the community level. The advisory team primarily exists in the population areas that are experiencing a high volume of missing, exploited, or abused child cases. The main function of the advisory team is to assist the primary service provider agencies by dealing with related issues on both local and state levels.

A district attorney on one M/CAP team summed up their experience so far: "People within separate agencies have talked about streamlining operations for years, but it took M/CAP to spark real action and create a workable mechanism for change. We've overcome what I thought would be the biggest hurdle, just getting people from all these agencies together in one room. We've learned a lot about the other agencies and rid ourselves of a lot of misconceptions that were slowing down the system. We've seen the child victim dealt with more quickly, thoroughly, and consistently, from the first contact all the way through follow up. We realize now that it doesn't necessarily take more money to throw at this problem. It takes communication and the collective strength of all of these groups to improve the overall service we're giving."

M/CAP will continue to evolve as additional teams develop and identify issues and needs. But the focus will stay the same: helping child victims by helping local community agencies make the most of their resources. *M/CAP is administered by Public Administration Service (PAS). For more information call or write the M/CAP Project, PAS Special Projects Office, 2101 Wilson Boulevard, Suite 135, Arlington, VA 22201-3052, (703) 516-6137.*