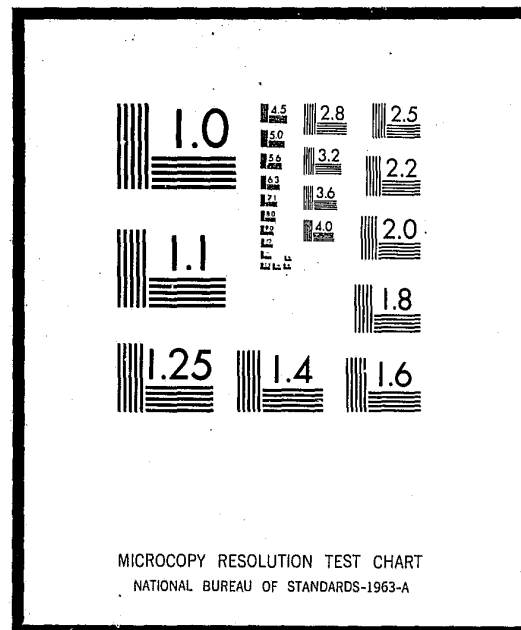


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SAINT LOUIS COMMISSION ON CRIME AND LAW ENFORCEMENT



417 CITY HALL
SAINT LOUIS, MISSOURI 63103
(314) 453-4397 453-4398

impact

OTTO G. HEINECKE
EXECUTIVE DIRECTOR

September 17, 1974

Route to:
Jim Deffen 9-17
Nelson 9-18
Paul 9-18

Mr. W. R. Vermillion
Missouri Board of Probation and Parole
211 Marshall
Jefferson City, Missouri

RE: Intensive Supervision Services
74-MPF2-SL10
Revised Interim Evaluation Report

Dear Mr. Vermillion:

On September 16, 1974, Timothy Dee, Evaluation Analyst, and Eugene Royal, Program Analyst, met with Messrs. Vearl Harris, Eugene Overall, Ted Fertig, Carl Tracer, and J. R. Gitlin, to discuss the Interim Evaluation Report sent to you on September 4, 1974.

Everyone seemed to be in basic agreement that the report was accurate with the exception of one important area. The project staff pointed out that the St. Louis High Impact Anti-Crime funds have not been used for the support of the Volunteer Coordinator position. Therefore, the statements made in the evaluation report relative to the volunteer program are not accurate from the perspective of appropriate expenditure of grant funds. Due to the changes of the grant application affecting the time sequence of the Volunteer Coordinator position in the project activities, this error was made based on the first grant application for the present subgrant period.

Enclosed is a copy of the revised Interim Evaluation Report of the Intensive Supervision Services project with the inaccurate statements about the volunteer program deleted. Please discard the original copy of the report and refer to this copy for your use.

The response from your staff was positive and greatly appreciated.

Sincerely,

Otto G. Heinecke
Executive Director

TD/OGH/bs
Enclosure

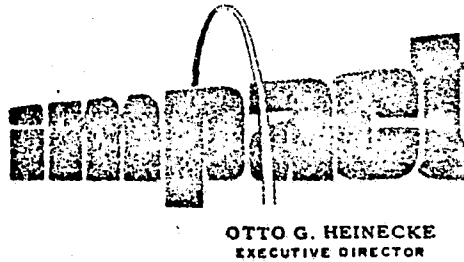
cc: Vearl Harris Brian Odell William Abrams Marc Dreyer
Larry Holmes, Ph.D. Richard Barnes, Ph.D.

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SAINT LOUIS COMMISSION ON CRIME AND LAW ENFORCEMENT



417 CITY HALL
SAINT LOUIS, MISSOURI 63103
(314) 453-4397 453-4398



OTTO G. HEINECKE
EXECUTIVE DIRECTOR

Revised
INTERIM EVALUATION REPORT

Project: Intensive Supervision Services
74-MPF2-SL10

Grant Award: \$406,791.00

Subgrantee: Missouri Board of Probation
and Parole

Subgrant Period: May 15, 1974 to October 14, 1974

Date of Report: September 20, 1974

Project Director: Vearl Harris

Prepared by: Timothy J. Dee
Evaluation Analyst

Authorizing Official: W. R. Vermillion

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INTERIM EVALUATION REPORT SUMMARY

The major emphasis of this project is to provide intensive supervision to those clients on probation or parole who need it the most, namely those most likely to commit a new offense while under supervision. Although the number of positive contacts (face-to-face meetings between probation officer and client) was slightly below the expected minimum number of positive client contacts, the number of actual positive contacts seems to indicate meaningful ongoing project activity.

The two recently created Employment Coordinator positions have not yet resulted in direct client service, but it is expected that they will shortly begin to provide the testing, job development, referrals, and coordination as specified in the grant objectives and within the time schedule submitted.

The position of Volunteer Coordinator has been funded by the State of Missouri as of July 1, 1974. Therefore, project funds are not needed for this function. Since the project was expected to receive grant funds for the last month of this subgrant period for the purpose of operating the volunteer program, and since the State of Missouri assumed funding for the volunteer program, the third objective originally stated in the grant application is no longer applicable to the funding of this project.

Overall, the major emphasis of this grant to provide an intensive supervision experience for those clients most needing it has been generally successful regarding the effort of project staff to perform the tasks expected. This is especially true when a comparison is made between the amount of contacts received by each project client during this subgrant period compared with the Phase II subgrant period. Therefore, it is expected that the problems pointed out in this report will be able to be resolved so that at the end of this subgrant period the effectiveness of this project will be able to be shown based on a lower number of clients against whom felony and misdemeanor warrants are issued.

SCOPE OF EVALUATION:

This interim evaluation of the Intensive Supervision Services project was based upon a review of the supportive documentation for the monthly statistics compiled during the months of June and July, 1974, the personnel rates of employment according to grant specifications, and any other significant project activity not contained in the monthly statistics.

SUMMARY BACKGROUND INFORMATION:

The Intensive Supervision Services Project was originally funded under the title of the Special Supervision Unit for \$150,000 for a six month subgrant period beginning June 30, 1972 through December 31, 1972. The overall goal of Phase I of the project was to achieve a reduction in the stranger-to-stranger crimes of robbery, assault, and burglary by establishing and operating a special probation and parole unit within the City of St. Louis for persons arrested for Impact Program offenses. Phase I was ultimately extended through March 31, 1973. Phase II of the project was awarded with a subgrant period of April 1, 1973 through March 31, 1974. The approved Phase II federal budget was \$441,217.44.

The Final Evaluation Report for Phase II prepared by the St. Louis High Impact Evaluation Unit indicated that the number of positive contacts to project clients, though more than the number of positive contacts received by the control group, was not sufficient to meet the needs of the clients, relative to the low employment and low client adjustment ratings observed. The primary effect measurement of the project was the revocation-absconder rate and the new conviction rate. Since there was no statistical or observable difference between the treatment and control groups, the second phase of this project had no clear effect upon the criminal behavior of the probation/parole clients under supervision to the Missouri Board of Probation and Parole - City of St. Louis.

The stated objectives in the present subgrant period are as follows:

- 1) Provide intensive supervision to more than 1000 clients utilizing 26 probation officers with individual caseloads of 25 to 40.
- 2) Directly assist in providing and/or obtaining tests for more than 300 project clients per year and provide employment, educational, and/or vocational training placement for approximately 200 project clients per year, through the utilization of two Employment Coordinators.
- 3) Recruit and train 15 to 20 volunteers per month through the utilization of a Volunteer Coordinator.

The objectives as stated in the present subgrant period reflect the recommendations made in the evaluation report of the second phase of the Intensive Supervision project (See Attachment A).

PERSONNEL RATES OF EMPLOYMENT

The two employment (resource) developers have been chosen for the project. They were probation/parole officers (one man and one woman) and they seem to have assumed their new positions with excitement and a comprehensive planning approach. They will begin to give vocational tests to clients, refer clients for testing and job referrals, and develop jobs for clients during the month of August. It is stated in the grant application that the Volunteer Coordinator will be expected to be employed, and functioning in his duties by approximately September 15, 1974. Of the 26 Probation/Parole Officer positions funded during this subgrant period, thirteen positions were allocated for the North office, seven positions for the South office, and six positions for the Central office. All positions are filled as of September 16, 1974, when the final Probation/Parole officer position was filled in the North office.

STATED OBJECTIVES:

- (1) Provide intensive supervision to more than 1000 clients utilizing 26 probation officers with individual caseloads of 25 to 40.

In order to provide the most comprehensive supervision possible for clients on probation/parole for Impact offenses, those clients needing regular supervision who were Impact offenders were to be included as project clients. Therefore, all project clients were not necessarily to receive intensive supervision. To reiterate from the project grant application, project clients were to be chosen on a priority system: (1) Impact offenders needing intensive supervision; (2) Non-Impact offenders needing intensive supervision; (3) Impact offenders needing regular supervision.

It was found from the monthly statistics in July, 1974 that 548 persons were receiving intensive supervision. From the expected turnover in the need for intensive supervision for the various types of eligible clients, it is expected that this project will easily meet its goal of providing intensive supervision to 1000 clients during the present subgrant period. Of those clients receiving intensive supervision, a sample of 75 clients was randomly chosen revealing that approximately half are under supervision for an Impact offense and half for a Non-Impact offense. Of all project clients receiving either intensive or regular supervision, 39% are Impact offenders receiving regular supervision.

Based on the number of positive contacts to be provided to the clients as stated in the grant application, it was expected that during the month of July there would be a minimum of 2136 positive contacts provided. This was based on the information that there were 253 clients who were not meeting the client activity expected, 190 clients who were meeting the client activity expectation but who still required intensive supervision, and 358 clients who were meeting the client activity expectation, who were Impact offenders, and who required regular supervision. There were 1983 positive contacts to project clients during the month of July, 1974. Although slightly below the expected minimum

number of positive client contacts, the number of actual positive contacts seems to indicate ongoing project activity that probably will increase when both the clients and the probation/parole officers become more familiarized with the scheduling demands required.

A problem that needs to be pointed out is that 83 of the 906 project clients were not seen during the month of July. Another deficiency is the lack of any specific treatment goals that are systematically worked toward in any documented, planned manner. The 75 sample files reviewed had only two instances in which oral or written contracts between the probation/parole officers and clients were documented.

- (2) Directly assist in providing and/or obtaining tests for more than 300 project clients per year and will provide employment, educational, and/or vocational training placement for approximately 200 project clients per year, through the utilization of two Employment Coordinators.

Because it has taken an expected amount of time to organize the project to begin to provide this service, the Employment Coordinators have not yet begun to provide the direct client service stipulated in the project objective. Because there were 253 project clients in the month of July who were not meeting the client activity expectation, it would seem that the objective relative to 300 clients per year will not reach all the clients needing such services, even if the project meets its objective.

- (3) Recruit and train 15 to 20 volunteers per month through the utilization of a Volunteer Coordinator.

It was stated in the grant application that the Volunteer Coordinator will be expected to be employed, and functioning in his duties by approximately 9-15-74. Since July 1, 1974 the position of Volunteer Coordinator has been funded by the State of Missouri. Since the project was expected to receive grant funds for the last month of this subgrant period, September 15, 1975 through October 14, 1974, for the purpose of operating the volunteer program

and since the State of Missouri assumed funding for the volunteer program, the third objective originally stated in the grant application is no longer applicable to the funding of this project.

Overall, the major emphasis of this grant to provide an intensive supervision experience for those clients most needing it has been generally successful regarding the effort of project staff to perform the tasks expected. This is especially true when a comparison is made between the amount of contacts received by each project client during this subgrant period compared with the Phase II subgrant period. Therefore, it is expected that the problems pointed out in this report will be able to be resolved so that at the end of this subgrant period the effectiveness of this project will be able to be shown based on a lower number of clients against whom felony and misdemeanor warrants are issued.



MISSOURI LAW ENFORCEMENT ASSISTANCE COUNCIL

REGION 5

812 OLIVE, SUITE 1032

SAINT LOUIS, MISSOURI 63101

314 421-2323

April 16, 1974

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Mr. Walter Santorius
Missouri Board of Probation
and Parole
211 Marshall
Jefferson City, Missouri 65101

Re: Intensive Supervision Services
S-MP42-72-fl

Dear Mr. Santorius:

On April 9, 1974, the written response to the project evaluation report sent by Vearl Harris was received.

On April 11, 1974, a meeting to discuss the evaluation recommendations was held at MLEAC - Region 5. Those present were: Vearl Harris, Jean Overall, and Carl Tracer from the Missouri Board of Probation and Parole; Floyd Richards, Dodey Horstman, Brian Odell, and Timothy Dee from Region 5; Walter Barry from the St. Louis Commission on Crime.

It was agreed that the client population would be limited to between 25 and 40 clients per project officer with 26 line probation/parole officers in the project directly supervising clients, three (3) assistant supervisors each supervising approximately one-half caseload, and two officers to be hired at a salary level above the normal starting salary of a line probation/parole officer to coordinate the efforts of project client vocational and employment testing, development, and placement.

(continued)

Mr. Walter Sartorius

April 16, 1974 - Page Two

The clients for the project will be chosen based on the offense for which arrested and subsequently placed under supervision, on the Client Analysis Scale, and time left under supervision. The priority of client selection will be the following from highest to lowest priority:

- 1) Impact offender who is scaled as an intensive case;
- 2) Non-Impact offender who is scaled as an intensive case;
- 3) Impact offender who is scaled as a non-intensive case.

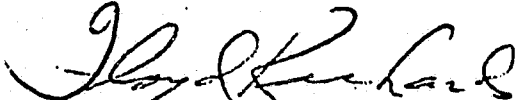
No Non-Impact offenders who are also scaled as non-intensive cases will be eligible for client selection into this project. Each client must have at least six (6) months of supervision remaining at the time of selection in order to be included in the project. Each potential project client will have a Client Analysis Scale completed for him(her) within no longer than three months before inclusion into the project.

In regard to the level of supervision given to each project client, each client who does not maintain the 30 hour per week activity expectation, as explained in the recommendations of the evaluation report, will be provided a positive office or positive home contact by the probation/parole officer at least weekly. When the client meets the 30 hour per week activity expectation but still is scaled as a person requiring intensive supervision, he(she) will be provided a positive office or positive home visit at least once every two weeks by the probation/parole officer with client phone contact maintained once every two weeks also. If a project client is scaled as a person needing only minimum supervision, the client will be discharged from the project, and will be maintained on the caseload of a state-paid probation/parole officer.

Although not specifically discussed, a project client would come under the category of not meeting the 30 hour client activity expectation if the client has been supervised within the project for at least six weeks without meeting the 30 hour client activity expectation. This guideline applies only to the evaluation of client performance not to the level of supervision given.

Please thank the Project Director and his staff for their written and verbal criticisms and suggestions. If you have any questions concerning the evaluation report and recommendations or the meeting held on April 11, 1974, please contact Brian Odell or Timothy Dee of our staff.

Sincerely,


Floyd D. Richards

Attachment B
S-MP42-72

Month: _____
Year: _____
Office: _____

Monthly Office Statistics

Average of June and July,
1974, for all three offices combined

Intensive Supervision Unit

1. Number of probation/parole officers in the Intensive Supervision Unit project who are supervising only project clients from this office this month.

0	2	5
1	2	3

2. Number of project clients supervised by probation/parole officers in the Intensive Supervision Unit project from this office this month by type of supervision:

Intensive

5	2	5
4	5	6

Regular

3	6	5
7	8	9

Minimum

0	0	0
10	11	12

3. Number of positive contacts (both office and field) to project clients from this office this month by this project's Probation/Parole Officers.

6	5	1
13	14	15

4. a. Number of project clients from this office in a residential treatment program this month.

0	6	0
16	17	18

- b. Number of project clients from this office in an out-client treatment program this month.

1	5	6
19	20	21

- c. Number of project clients from this office incarcerated sometime during this month.

0	5	5
22	23	24

5. Number of project clients from this office seen by this project's Probation/Parole Officers this month:

Zero times

1	1	6
25	26	27

Two Times

2	3	7
31	32	33

Four or more times

1	1	3
37	38	39

One Time

3	0	4
28	29	30

Three Times

1	2	0
34	35	36

6. Number of project clients in this office referred by Resource Developers to whom at least one vocational test was administered this month by:

Magdala Foundation

0	2	0
40	41	42

This project's Employment/Vocational Counselors

N/A Not Yet Begun

---	---	---
43	44	45

Other Agency, specify _____

0	1	7
46	47	48

7. Number of jobs obtained this month for project clients from this office and referred by Resource Developers by:

Magdala Foundation

0	0	0
1	2	3

This project's Employment/Vocational Counselors

0	0	0
5	6	7

Other Agency, specify _____

0	1	3
8	9	10

8. Number of project clients from this office for whom a direct referral through the Resource Developers to a regular academic or vocational school was made by:

Magdala Foundation

0	1	0
11	12	13

This project's Employment/Vocational Counselors

0	0	0
14	15	16

Other Agency, specify _____

0	1	2
17	18	19

9. Number of community volunteers working with project clients on a one-to-one basis in the office this month.

3	5
20	21

10. Number of one-to-one positive contacts (both home and office) between community volunteers and project clients this month from the office.

0	8	9
22	23	24

11. Number of project clients who are meeting the client activity expectations in this office this month.

5	2	2
25	26	27

12. Number of project clients in this office revoked this month:

0	3
28	29

13. Number of project clients in this office against whom felony warrant was issued this month:

1	8
30	31

14. Number of project clients in this office against whom a non-traffic misdemeanor warrant (plus Driving while Intoxicated, Driving While Under the Influence of Alcohol, Driving While License Suspended or Revoked) was issued this month.

1	5
32	33

15. Number of project clients in this office referred to the Resource Developers for vocational testing this month.

34	35	36

16. Number of project clients in this office referred to the Resource Developers for job placement this month.

Not applicable
Not Yet begun

37	38	39

17. Number of project clients in this office referred to the Resource Developers for regular academic or vocational school this month.

40	41	42

18. Month, ex. Jan.=01, Feb.=02., Dec.=12

43	44

19. Year, ex. 1974=74, 1975=75

45	46

20. Office, ex. 7 North=71
7 Central=72
7 South=73

47	48

2
49

END