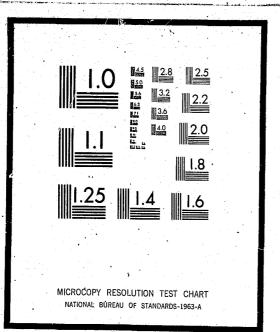
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U.S. DEPARTMENT OF JUSTICE LAW ENFORCEMENT ASSISTANCE ADMINISTRATION NATIONAL CRIMINAL JUSTICE REFERENCE SERVICE WASHINGTON, D.C. 20531

Date filme

CALIFORNIA COUNCIL ON CRIMINAL JUSTICE QUARTERLY PROGRESS REPORT . PROPONENT (name and Address) 2. CITY OF OCEANSIDE 1617 Mission Ave. DUE Oceanside, Calif. 92054 **PROJECT DIRECTOR:** Ward K. Ratcliff Chief of Police Ĩ. 3. PROJECT TITLE REGION U 10/24/75 1st Year

7171 Bowling Drive P.O. Box 9532 Sacramento, California 95823

TYPE OF REPORT SUBMITTED 12-10 lst Quarter [] 12-7 3-10 2nd Quarter [] 3-6 6-10 3rd Quarter [] 6-6 9-10 4th Quarter [] 9-6 Final Report CCCJ #A-1176-73 4. REPORT PERIOD6-1-74/8-31-74 REPORT DATE 9-2-74 PREPARED BY R. A. Crooks TITLE DETECTIVE **PROJECT** ADMINISTRATOR CCCJ #508 6/73

SUMMARY OF ACTIVITIES FOR PERIOD COVERED (6-1-74 to 8-31-74)

- A. Progress and activities in each of the eight phases of this project will be discussed in the following paragraphs.
 - **1. PUBLIC AWARENESS:**

There were no requests for presentations during this guarter and none were given.

2. PUBLICITY:

The radio announcements mentioned in the last report were rewritten and are now aired approximately 6-10 times per day. (See Appendix "A")

There has been no newspaper publicity at all this quarter. They appeared very disinterested in the "one liner" idea, following each burglary story.

There were 725 booklets distributed this quarter; 2,885 for the Grant Year.

3. HOMES AND COMMERCIAL INSPECTIONS:

There were 24 requests for Home Inspections during this quarter.

There was only one request for a Commercial Inspection during the past quarter and it was given.

4. PERMANENT DISPLAY:

During the past quarter, there has been no new efforts towards the implementation of a permanent display. The mall area mentioned in the last report is in the city of Carlsbad. The Burglary Prevention Detail from that city has been unable to set up the formation of said display due to other priorities.

5. SURVEILLANCE & STAKE-OUTS:

There were none during this quarter.

6. PROPERTY RECOVERY:

With the hiring of the additional clerical help, we are now comparing the pawn slips with the Stolen Property Log. This comparison effort on the part of the additional clerk has resulted in the recovery of numerous pieces of stolen property and arrest of PC 496.1 suspects.

-1-



6. PROPERTY RECOVERY (CONT.)

Initial effects of this measure have proven very successful and will be continued and expanded in the future.

Efforts were made with the narcotics officers on preparation for search warrants. The stolen property was taken on several warrant sorvices and resulted in the recovery of an entire stereo system and other pieces of property. This phase is not completely successful, but appears to have some merit if continued and possibly expanded.

7. OPERATION IDENTIFICATION:

14 electric engravers were loaned out to the public during the last quarter.

8. DATA COLLECTION:

Burglaries rose in June'74 from 84 in May to 100 in June. This figure is up 5 from June '73.

They rose again in July '74 to 104, which is only 2 less than in July '73.

There were 97 burglaries in August which is 3 less than the 100 in August of '73.

It appears, in their totality, that the rate of burglaries remain fairly constant.

- Manual, is in the sub-guarantee's file.

- (f) Current OCJP #201 form is attached. (See Appendix "C")

B. (a) STAFF - The new clerical help is working out very well. She is handling the issuing of engravers entirely, scheduling the Home Inspections, keeps daily administrative figures, keeps data figures from the burglary reports, compares and files pawn slips against outstanding stolen property. She also, as the time permits, assists the burglary investigators in preparation of follow-up reports and other supportive material.

(b&c) EQUIPMENT ORDERED - The binoculars have been ordered. Special permission was requested and received from OCJP to purchase fingerprint illuminators from excess funds under Equipment. Standard letter follow-up, as prescribed by the Fiscal Affairs

(d)- \$35,248.40 in Federal Funds has been requested and/or received.

(e)- \$1,166.69 in State Funds has been requested and/or received.

ANTICIPATED ACHIEVEMENTS FOR THE NEXT QUARTER

II.

Due to the fact that this is the final report of the first year, refer to the evaluation and conclusion portion.

-3-

(OSIDE'P. D.)

(KILL / /

HERE'S A 132 REMINDER....

Use metal grillwork on glass entrance doors to prevent someone breaking the glass and reaching inside. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.)

(KILL / /

HERE'S A 132 REMINDER....

To secure patio doors, they should lock from the inside by means of a secondary locking device. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P.D.)

(KILL / /)

HERE'S A 132 REMINDER....

Close garage doors whether at home or away. An open door is an invitation. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

HERE'S A 132 REMINDER....

Change locks when you move.in. You never know who may still have a key. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

appendix "A"

(OSIDE P. D.) (KILL / / /

HERE'S A 132 REMINDER....

Your police department has a home security check program. If you desire this free inspectional service, call 722-1455, ext. 226, Mon.-Fri. before 4 P. M. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /

HERE'S A 132 REMINDER....

Arrange an inspection by a trusted neighbor if you will be gone more than a few days to be sure nothing is disturbed. REMEMBER... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /

HERE'S A 132 REMINDER....

Why not borrow, free, an electric engraver from the police department and mark your household or personal property with your driver license number. Then list your property by serial number and description and store in a safe place. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

OSIDE P. D.) . (KILL / /

HERE'S A 132 REMINDER....

In case you become a victim of the burglar, it's a good idea to have an inventory of your possessions for insurance purposes and to help police identify stolen property. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /

HERE'S A 132 REMINDER....

Put htings away- don't leave articles on sidewalks, lawn, or porch or other areas easily accessible to the general public. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / / /)

HERE'S A 132 REMINDER....

Your police department has a commercial business inspection service. This free service can be obtained by calling -722-1455, EXT. 226, to arrange a convenient time. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.)

(KILL / /)

HERE'S A 132 REMINDER....

Keep few valuables in your apartment or house. Money, jewelry, furs, etc., are safer in a storage vault or safe deposit box. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /)

HERE'S A 132 REMINDER

Don't let strangers enter your home. Use a peep hole and ask for identification. People on legitimate business will be glad to show identification. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /)

HERE'S A 132 REMINDER....

Lock the doors when you go out, even for just a minute. The best locks are useless if not locked. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /)

HERE'S A 132 REMINDER....

Unlocked doors and windows make entry simple even to the least experienced burglar. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

(OSIDE P. D.) (KILL / /

HERE'S A 132 REMINDER

You can reduce the chance of becoming a target for burglar's by using a little extra care and a little extra thought. REMEMBER.... A BURGLARY EVERY 13 SECONDS....

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Appendix "A

MEMO

- **TO:** Fiscal Office Office of Criminal Justice Planning 7171 Bowling Drive Sacramento, California
- FROM: Ward K. Ratcliff Chief of Police Oceanside Police Department **Project** Co-ordinator #1475-1

Reference line #9 of the 12th 201 Report SUBJECT:

The reason for the large amount of estimated Grant Funds for August of 1974 is to allow for the 20% differential originally budgeted for in the Benefits Section of the Personnel Services portion of the grant contract. Benefits have not been requested up to this point, but are now so requested to compensate for the benefit deduction taken out during the course of the Grant year by the reporting agencies' Finance Department. Documentation of payments made for employee benefits are on file at the Office of the Finance Directo for audit purposes.

Chief of Police

FINAL EVALUATION AND RECOMMENDATIONS

III.

PROJECT OBJECTIVES: Α.

- Three of them are the following:

 - property.
 - crime.

These three factors, while certainly not being justifications, are indicators for the reason behind the increase in burglaries, and are not limited to these three.

- in burglaries per one thousand population.
- Property Recovery program.

1. The first objective of the Grant, as written in the first year proposal, was to reduce the number of reported burglaries within the Grant period 20% from the 1972 level. This objective was not obtained. In fact, the opposite took place. During 1972, there were a total of 823 reported burglaries. During the Grant period from September 1973 through August of 1974, there were 1,234 burglaries; an increase of almost 50%. There are several factors leading to this rise in reported offenses.

> a. The city experienced an increase in population of some 5,000 persons during the Grant period. **b.** During this period, as in the last several years, there has been a deteriorating economic picture leading to the incentive to commit crime and steal

c. Northern San Diego County, in general, is experiencing an extremely high rise in the increase of

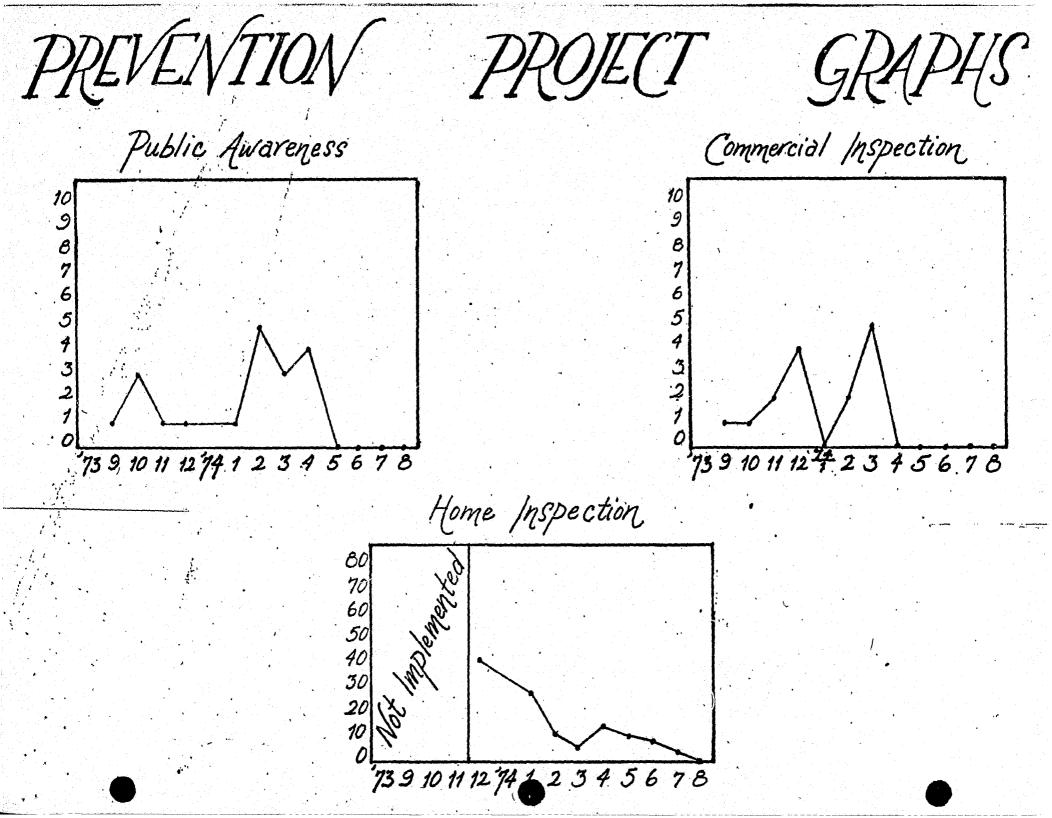
2. The second objective of the Grant was to decrease the number of burglaries from 17 per thousand population, to 14 per thousand population during the project period. This objective was also not achieved because of the increase of reported offenses. The number of burglaries per one thousand population increased from 17 to 23. The same reasons as stated above in letter "a" would be justification for this increase

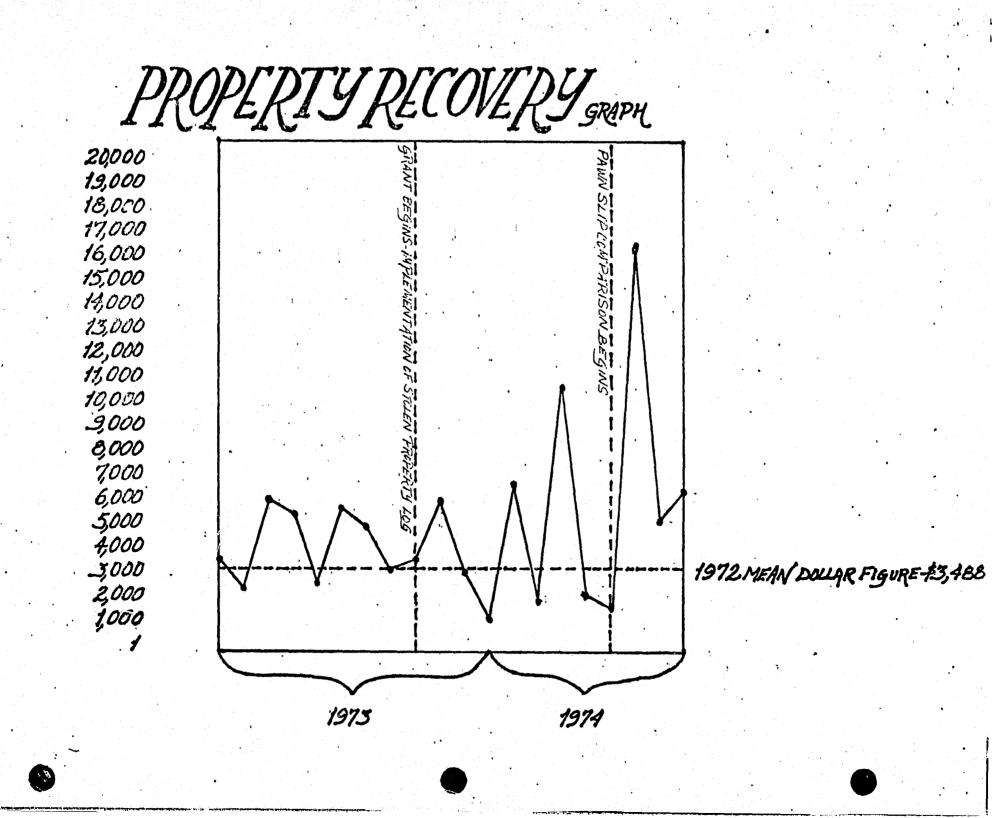
3. The third objective was to increase the number of arrests for burglaries, including both adult and juvenile, by 10% above the 1972 level. The total number of arrests during the 1972 period, both adult and juvenile, were 185. During the Grant period, 236 arrests were made. This increase in the number of arrests by 51 persons equalled an increase in arrests during the Grant period of approximately 21%. Therefore, based on the interpretation of the objective as originally written, this objective was achieved in that the increase in arrests exceeded that of 10% above the 1972 level. There are two basic reasons for this increase. The number of reported offenses increased from 836 in 1972, to 1,231 during the Grant project year, and secondly, implementation of the

III.

- 4. The fourth objective, as originally outlined, was to insure that 25% of all burglary prone residential and commercial establishments contacted by the Burglary Prevention Unit, will take corrective action within the project year. This objective was not achieved, due to the fact that only 22% of the commercial establishments sampled complied with the recommendations made by the Burglary Prevention Unit. Of the residential homes sampled, a total of just under 15% complied completely with the recommendations made by the Burglary Prevention Unit. However, it should be pointed out that an additional 14% of those residences sampled, did partially, in some way or another, comply with some of the recommendations. However, in its totality, it does not appear that the objectives of this inspection program were met.
- 5. The fifth objective of the Grant proposal was to increase the amount of recovered property by 20% within the project year. This objective was analyzed by taking the 1972 base line figure of property recovered at \$41,854.00, and measuring it against the dollar figure for the property recovered during the Grant project year. That figure, for property recovered during the Grant period, was \$65,942.00 This increase in the dollar value of property recovered, shows an increase of 37%, therefore, more than meeting the objectives originally outlined. It is therefore established that this objective was met, during the project year. The fact that the total number of offenses increased 32%, and the increase of property inflation would tend to help explain this 37% increase.

-5-





FINAL EVALUATION AND RECOMMENDATIONS (CONT.)

B. PROJECT ACTIVITIES:

III.

1. PUBLIC AWARENESS:

This service, as implemented at the beginning of the project Grant period, has 'apered off in interest. There were no requests for this service during the last few months of the Grant year, and interest in this service appears to have tapered off.

HOME AND COMMERCIAL INSPECTIONS: 2.

> A sampling was done of 54% of all the homes inspected during the Grant year. This 54% of the total equals 64 different residences. Of the 64 different residences personally evaluated by the Reserve Officers, 14% of them had partially completed the recommendations given; 15.6% had completed all of the recommendations made; and 70%, a total of 45 homes, did absolutely nothing as a result of the recommendations made by the Officers. With regard to the commercial establishments, there were a total of 18 inspections given during the project year. A sampling was taken of 9 of the 18, or 50% of the inspections, and it was found that only 2 businesses had followed the recommendations as originally made, leaving a compliance percentage of only 20%.

PROPERTY RECOVERY: 3.

When the Grant was originally implemented, the use of a Stolen Property Log began. This log is broken down into categories based on the ten most common items taken in burglaries and thefts. It has been in use during the entire project year. In May, with the addition of the clerical help added to the Grant, comparisons were made on a day to day basis with pawn slips and the Stolen Property Log by the clerk typist. Both of these projects indicate success due to the fact that an abundance of property has been recovered, and the stolen property value seems to be up in comparison with the data line in 1972. (refer to enclosed graphs).

PROPERTY IDENTIFICATION: 4.

In Oceanside during 1973, one residence in every 25 was burglarized. During the evaluation of this project, a sampling was taken of 52 residences of those who had borrowed electric engravers to mark their property. Of the 52 sampled, none of the people were victimized by burglars. This sampling may not be a true representation of the entire population, but it is an indicator that the program may be effective.

FINAL EVALUATION AND RECOMMENDATIONS (CONT.) III.

RECOMMENDATIONS: C.

Based on the first year evaluation, the following aspects of the Grant project will be eliminated:

1. PUBLIC AWARENESS:

There appears to have been a tapering off in public interest in the presentation service initially started at the beginning of the Grant year. It does not appear that the time and man hours to make and prepare these presentations are justified by the lack of interest. Therefore, this service will be eliminated in the coming Grant year.

2. PUBLICITY:

It appears that the publicity utilized by the Burglary Prevention Unit is falling off in its effectiveness to the public, due to the fact that the requests for the various services offered as the result of this Grant's implementation have fallen off drastically. Therefore, the publicity campaign, in its entirety, will be eliminated.

HOME AND COMMERCIAL INSPECTIONS: 3.

> It appears here, based on the samplings and evaluations of both homes and businesses, that the vast majority of those establishments where an inspection is conducted, do not, as a result of this inspection, implement any of the recommendations made. It appears that the compliance of the people who REQUEST the inspection is very low. One possible reason for this is that the recommendations made by the Burglary Prevention Unit utilize proven equipment as part of their recommendation. Some of the equipment recommended is expensive, and when inspecting an entire business or home, the owner is confronted with a large bill if he intends to implement the security recommendations. This would also explain why some homes and businesses implemented part of the recommendations, but not all of them. It appears here, that the deteriorating economic picture eluded to at the beginning of this report, would be very prevalent in this area. Because of the lack of compliance by the people, this program, both home and commercial, will be eliminated entirely.

III. FINAL EVALUATION AND RECOMMENDATION (CONT.)

PROPERTY RECOVERY PROGRAMS: 4.

The evidence of this program is not conclusive, however, it appears indicative of some form of progress. It appears that the objectives in the Grant, with regard to Property Recovery projects, were met, and have been successful, namely the increase in property recovery value and the increase in arrests for burglary, are all directly related to the Property Recovery Program. Also, implementation of the Property Recovery Program can be administered by the administrative help added to the Grant, thereby freeing the sworn officer of this duty, and allowing him to conduct other duties more vital to the apprehension of burglary suspects. Therefore, the Property Recovery Program, namely the Stolen Property Log and the pawn slip comparison, will be continued into the second year of the Grant project.

5. OPERATION IDENTIFICATION:

It appears here that based on the expected frequency of victimization, that the Property Identification project appears to be effective, in that it discourages burglars because of the fact that prior knowledge indicates that the property has been marked, therefy making the usefulness of pawning or selling the property after it is stolen, dangerous at best. This program will be continued and will also be managed by the administrative support hired under the second year of the Gant.

FINAL EVALUATION AND RECOMMENDATIONS (CONT.)

D. CONCLUSION:

III.

Based on the first year evaluation, several conclusions have been made. It appears that several of the Prevention programs have been proven to be unsuccessful, and therefore, are earmarked for elimination in the second year of the Grant. The rest of the Prevention programs or supportive programs that will **remain** can be, and will be, administered by the administrative support staff hired under the Grant. This elimination of Prevention and other supportive activities, will result in the freeing of the detective for more time to devote to investigations and apprehensions of burglaries. We recommend that the detective assigned to the Grant, devote all of his time, in fact, to investigation activities, and that the objective of project be re-stated as Realistic Achieveable Objectives. Under the provision of investigative support, the full time detective, in the second year of the Grant, will devote full time to investigations and apprehensions of burglary suspects, and would be assigned to the Property Crime Unit of the Detective Bureau of the Oceanside Police Department. The addition of one man will allow the Department to re-channel the man hours utilized from prevention to investigation, which should increase the report/clearance ratio, thereby allowing for the successful closure of an increased number of reports.





OFFICE OF THE CHIEF OF POLICE

WARD RATCLIFF



September 18, 1974

Mr. Palmer Stinson Chief of Planning & Program Division Office of Criminal Justice Planning 7171 Bowling Drive Sacramento, California 95823

RE: Program Change

Dear sir:

The primary goal of this project is to reduce the incidents of burglaries in Oceanside, California. Based on the first year evaluation of Project #1475-1, Crime Specific Burglary, it became apparent that the prevention activities are of little, if any, value in the reduction of the incidents of burglary. This Department can hope to reduce crime by increasing the percentage of clearance of those events to which they are made aware. It is this approach that the second year, Project #1475-2, Crime Specific Burglary, is advocating. We propose to focus our activities on investigation, rather than prevention, thereby increasing our ability to clear burglary cases and make the crime less tempting for the perpetrator. The focus on investigation will be implmented by relieving the detective assigned to the Grant of fruitless prevention activities, (as noted in the first year evaluation), and devoting these man-hours to investigation. The property recovery programs implemented during the first year will be continued to act as an aid in the investigation function. We are therefore proposing that the second year project program be adjusted to reflect the following changes:

DEPARTMENT OF POLICE

1617 MISSION AVENUE P. O. BOX 750 OCEANSIDE, CALIFORNIA 92054 TELEPHONE: (714) 722-2166

REF. NO.

IN REPLYING PLEASE GIVE OU

ELIMINATION OF OBJECTIVES

- A. Objective #1 Due to the fact that there was a 50% increase in measure of project success.
- target hardening to justify its continuation.
- glary project.
- AMENDMENT OF OBJECTIVES II.
- III. EVALUATION

Evaluation of the second year effort will concentrate on assessing the impact of the additional man-hours on the overall performance of the Property Crimes Unit. This will be accomplished by the comparison of man-hours and productivity measures from January 1972 through the second project year. The following statistics will be maintained on a monthly basis:

- 1. Man-hours for the Property Crime Unit
- 3. Clearances (adult, juvenile, total)
- 4. Reports (residential. other, total)
- 5. Man-hours per clearance
- 6. Man-hours per man

Preliminary research indicates a negative corelation between manhours per man and man-hours per clearance. (i.e., as man-hours per man go up, man-hours per clearance go down) These preliminary results suggest that when increased workload is matched by experienced detective man-hours, that productivity raises to a higher level than when the increased workload is assumed by temporary help from an outside unit. The evaluation will consist of comparing the man-hours

reported burglaries during the first project year, it appears that the 1972 base period is not realistic. Due to the lack of definition of the indicator, reported burglaries, we cannot assume that this statistic will tell us anything about project effectiveness, and it is recommended that it not be used as a

B. Objective #2 - The burglary victimization rate has the same re-strictions on it as does the reported rate mentioned in item #3, and therefore, should not be used as a measure of project success.

C. Objective #4 - The first year evaluation indicated that home and commercial inspections did not generate a significant amount of

D. Objective #5 - The dollar value of property recovered is a highly unpredictable figure and should not be used as a measure of project success. Due to the fact that all burglaries are not necessarily theft oriented, this measure is not meaningful to a bur-

A. Objective #3 - It is recommended that this objective be amended to read. "to improve the report/clearance quotient by a statistically significant margin over the previous project year."

2. Number of men generating those hours during any given month

III.

EVALUATION

(cont.) per clearance figure predicted from the relationship between man-hours per man and man-hours per clearance to the man-hours per clearance derived from the benefited Property Crimes Unit, during the project year.

Very truly yours, RATCLIFF Chief of Police



SAN DIEGO REGIONAL

CHAIRMAN REGIONAL ADVISORY COMMITTEE RAYMOND L. HOOBLER CHIEF OF POLICE . CITY OF SAN DIEGO

> VICE CHAIRMAN FRANK PANARISI COUNTY HEALTH CARE AGENCY ADMINISTRATOR

September 30, 1974

Mr. Pliny Murphy Criminal Justice Specialist Office of Criminal Justice Planning 7171 Bowling Drive Sacramento, CA 95823

Dear Pliny:

Enclosed please find the 4th Quarterly Report, first year evaluation of Crime Specific Burglary--Oceanside, #1475-1, and a recommended program change. The first year evaluation has shown some real deficiencies in formation of objectives and an extreme lack of public concern for burglary prevention efforts. The lack of public concern is important in this instance since less than 25% of those requesting services implemented changes; a much higher percentage of those showing interest in prevention (target hardening) would have been expected to take corrective action.

The essence of the program change being requested by the project and concurred in by regional staff is the elimination of prevention activities and focus of project resources on clearance. This approach will result in valuable information concerning the comparison of experienced manhours vs. inexperienced manhours.

Regional staff believes this to be a good approach to this project and would appreciate your directing this transmission to Planning and Programs.

Sincerely, ~

Robert H. Langworthy Research Analyst

RHL:1g Enclosure

WKR:td cc: Regional Planning Board

READ AND FILE CRIMINAL JUSTICE PLANNING BOARD 1600 PACIFIC HWY, ROOM 268 . SAN DIEGO, CA 92101 . (714) 236-2844

