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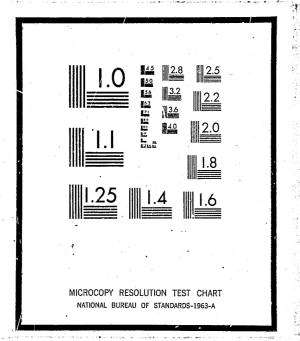
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A Framework for Community Development Action Planning Volume I: An Approach to the Planning Process

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Harold S. Becker Raul de Brigard

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VOLUME I) AN APPROACH TO THE PLANNING PROCESS

Harold S. Becker and Raul de Brigard

A Report to the Connecticut Department of Community Affairs

Institute for the Future Middletown, Connecticut 06457

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February 1971

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ABSTRACT: Volume I: An Approach to the Planning Process

The Connecticut Department of Community Affairs funds a municipal comprehensive planning and management program known as CDAP (Community Development Action Plan). Municipalities joining the program must (a) set goals and objectives, (b) survey needs, (c) evaluate alternative ways to meet the needs, (d) establish priorities, and (e) schedule a five-year action program covering all aspects of physical, economic, and human-resource development. Much emphasis is placed upon citizen participation.

The Institute for the Future, using data derived from a Delphi inquiry, generated check lists of goals and objectives, needs, social indicators, and possible actions for each of 13 areas of municipal development concern. These check lists are intended to be suggestive and are recognized as not being completely comprehensive. However, they are quite broad in coverage and should serve to stimulate the thinking of community groups engaged in comprehensive planning.

The relevance tree, or top-down, approach to planning common to planning-programming-budgeting systems has significant limitations when lay citizens are involved in planning. Instead, the planning process may be viewed as a continuum which can be entered at any point. If this approach is taken, a series of seguential guestions and work sheets, that are intellectually comfortable to laymen, can be constructed to enable communities to relate goals and objectives, actions, and indicators of needs and progress toward solution of those needs.

Volume II: Study Procedure, Conclusions, and Recommendations for Future Research

The Delphi conference, in this case a series of three consecutive questionnaires provided to participants representing a crosssection of Connecticut's communities, facilitated an anonymous debate on the issues being considered. This technique is a demanding but fruitful method to use in generating information about community goals, needs, and social indicators. When addressing such a broad area, there are certain dangers of misinterpretation; for example, respondents may reject an obviously desired goal, qua goal, if the action proposed to reach that goal is viewed as having undesirable side effects.

Furthermore, many insights into community values are latent in the responses of the Delphi participants. This material could provide a basis for further investigations by social scientists.

PREFACE

This is the final report of a research project conducted at the Institure for the Future under a contract with the Connecticut Department of Community Affairs (DCA). The purpose of the project was to investigate methods for improving the analytical process which municipalities use in preparing a Community Development Action Plan (CDAP). The focus of the project was on methods for determining a municipality's goals and needs, formulating action programs, and measuring the impacts of those actions.

The investigation is documented in two volumes. The first volume provides a brief summary of the study flow, describes a novel approach to community development action planning evolved in this project, and presents check lists for use in community planning with this approach. These check lists, compiled during the study, include sets of potential community goals and objectives, actions and their probable consequences, and quantitative indicators capable of providing some measure of the effects of such actions. The second volume describes the study procedure in detail, discusses significant aspects of the study as they emerged, and offers considerations for future research.

The preparation of this report was financed in part through a comprehensive planning grant from the U.S. Department of Housing and Urban Development, and in part through a grant from the Connecticut Department of Community Affairs, authorized by the Community Development Act of 1967. The authors are grateful for the help received from their colleagues on the Institute staff. In particular, Theodore J. Gordon, Selwyn Enzer, and Harold Strudler provided valuable counsel and advice. Tarun Shukla deserves special mention for the long, tedious hours spent in analyzing and

compiling data.

A particular word of thanks and appreciation goes to Dr. Karl Scheibe, Associate Professor of Psychology at Wesleyan University, who consulted with us on the design of the Delphi inquiry through which much of the data used in this investigation was derived. Several persons associated with primary

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and secondary education in the New York City area graciously consented to be interviewed during the formative period of the study, and the insights gained during these discussions were most helpful; our thanks go to Evelyn Felsten, Helen Henley, and Bennett Strudler. A special note of appreciation, for their unstinting efforts in cooperation with this study, goes to the staff of DCA's CDAP Division - Clyde Fisher, Robert Benson, and Rama Katari.

Last, but certainly not least, are those individuals who provided an invaluable contribution through their participation in the Delphi inquiry. Of those participating, the following forty-four have allowed us to list their names in this final report. It should be noted that all but one of these individuals reside and work in Connecticut.

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In addition, various staff members of the Capitol Region Planning Agency provided inputs to the Delphi inquiry. We are grateful to the following individuals for permitting their staff members to participate: Robert D. Brown, Planning Director, CRPA; Stanley G. Horan, II, Executive Director, the Health Planning Council, Inc.; and Dana Hanson, Executive Director, the Capitol Region Council of Governments.

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I. INTRODUCTION

A. BACKGROUND

Large cities and small towns throughout our nation have taken up the task of setting goals for themselves and selecting actions to accomplish these goals. On the one hand, these programs reflect an awareness that communities can create rather horrible living conditions. On the other hand, they reflect a realization that society has at its disposal the means to create a quality of life that can be both physically attractive and intellectually satisfying, thus allowing man to live more than ever before in harmony with his fellow beings and his environment. Creation of goal statements has been part of the way of life for Americans since the earliest settlers arrived. Indeed, the founding documents of the American Republic -- the Declaration of Independence and the U.S. Constitution--present meaningful and far-reaching statements of goals, which laid the foundation for community actions of historic importance.

However, establishing municipal goals, determining priorities, and selecting from among alternative action programs are no small tasks. Communities' value systems and beliefs are subject to scrutiny and question. Furthermore, resources are scarce and municipalities generally turn to state and federal government agencies for assistance. In order to obtain such assistance, municipalities are usually required to comply with regulations, often perceived by the community as being too far removed from its problems.

State and municipal charters have been replete with goals and objectives, and much constraining or enabling legislation has been enacted devoted to accomplishing tasks in "the public interest". Too frequently, however, these statements have had little significance or have been too intangible to those faced with establishing action programs, setting priorities, and making decisions on budget allocations. Moreover, they sometimes have seemed quite remote to the man in the street, especially when he has found contradictions between declared purposes and actions taken. In fact, the very meaning of

the word "goal" is often interpreted differently by the various community interest groups for whom the goal purportedly has been established.

In an attempt to remove certain of these problems and to improve the quality of life of its citizens, the Connecticut legislature in 1967 created the Department of Community Affairs (DCA) and along with it a broad statewide program of municipal planning assistance known as CDAP, meaning Community Development Action Plan. The CDAP program is directed toward significant reform of traditional planning and has as its primary purpose the strengthening of local government's ability to improve the conditions of community life. The program is directed toward facilitating the creation of an action plan by the community for dealing with foremost current problems, and for anticipating, and thus preventing or minimizing, future ones. It is intended that all aspects of community life be examined and that no area of local government's responsibility be overlooked. Specifically included are twelve areas: education, housing, health, recreation, social services, economic development, public utilities and services, public protection, transportation and circulation, culture, inter-personal communication, and general municipal government.

The current approach to development of such an action plan by the community involves several steps. First is the setting of goals and objectives. The community next undertakes an inventory of its physical, human, and economic needs in each of the twelve areas. Once needs are known, the community analyzes and evaluates the costs and benefits of various alternatives for satisfying these needs. It then is asked to establish priorities for the allocation of its resources. Lastly, the community is required to formulate an action plan that defines specific programs and activities to implement the programs it has selected.

Thus, a fundamental aspect of the CDAP planning process is the determination of community needs, an activity requiring a type of soulsearching that appears possible only within a framework of goals. These goals must somehow take into consideration the values and beliefs of an entire community regarding its wishes for the future. Furthermore, the program is based upon the principle that it is the citizens who make their needs and wishes known to their local government in this planning process. Thus, lay or nonprofessional planners to a large extent are the primary architects of the desired community action plans.

If a community development action plan is to be based upon a goal structure, careful attention must be given to how such a structure might best be established, especially by so-called citizen planning groups. This problem is quite formidable, since it has no single answer, even for individuals skilled in techniques of planning and knowledgeable about community needs. Much effort, of course, has been devoted to this area of planning, but, by and large, this work has not been as productive as one would like. Much of it has been primarily speculative or academic in character and has not lent itself to the guidance of actions in the real world. Even within the smaller group of efforts that have been action-oriented--designed to assist in decision-making--it would appear that most have lacked an appropriate tone and perspective. Frequently, professional analysts and planners who have contributed to the work have felt it their proper assignment to develop a goal structure according to their own values and beliefs of what "should" be the case, on the assumption that decision-makers would recognize the superiority of the planners' views and act accordingly.

The remaining work--increasingly important in the last few years--has centered on attempts to develop planning-programming-budgeting systems (PPBS) to assist in planning and the determination of action programs. In its modern form, program budgeting offers a novel and exceedingly promising approach to planning in the real world. During the 1960s the federal government, many state governments (including Connecticut's), and some municipalities moved toward full implementation of PPBS. In this regard, the CDAP process is intended to be nothing less than a well defined PPBS process. However it also is intended to be more; it is a program requiring initiative from local communities and their citizens.

PPBS at the federal and state levels has usually been implemented upon executive order, that is "from the top". Also, the PPBS approach currently has certain practical limitations, not the least of which is that it tends to prescribe a single, complex approach to the generation of needed data. In contrast, the CDAP program offers state financial and technical assistance to municipalities and expects them to "do it themselves" along with

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their citizens. The task is not simple. Fortunately, however, there have been recent developments in methodology and in procedures of thought that lend themselves to use by municipalities and their citizens to define operationally useful goal structures and to develop a planning framework which can lead to meaningful action programs, while avoiding some of the usual complexities associated with typical PPBS approaches. This report deals with work accomplished at the Institute for the

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Future under a contract with the Connecticut Department of Community Affairs to build on certain of these developments and so generate new insights for approaches to community planning. Specifically, this work was directed toward investigating methods of improving the CDAP framework which municipalities can use for determining goals and needs, and within which action programs might be more easily formulated and their potential impact anticipated and measured.

B. STUDY APPROACH

Principal Focus

The principal focus of this investigation from the outset has been the preparation of a goal-oriented framework for community planning. This framework was to include designation of areas or functions which are important to a community's total quality of life and thus pertinent to community development action planning. Additionally, the framework was to present potential alternative goals and subgoals or objectives for each of these areas. Finally the framework was to define means of measuring community needs and progress toward the attainment of certain goals. These means were to be presented in the form of check lists of measurable "indicators". The objective in preparing such a framework was to assist in the

preparation of community development action plans, especially by lay or nonprofessional groups. In addition, the framework was intended to help improve the capability of those who evaluate and judge such plans. While developing the framework, insights were obtained which have resulted in recommendations for approaches to planning in general and community action planning in particular, irrespective of the group engaged in such efforts.

This latter aspect is believed to be a primary contribution of this work. and will be discussed later.

It never was assumed that an investigation such as this could produce a completely comprehensive or permanent set of goals, objectives, and indicators. Yet it was clear that the sets to be produced in this project, if sufficiently broad and meaningful, could enhance community planning by providing a background against which questions could be asked by the community about its needs. Such questions themselves could point the way to additional goals and indicators. If such indicators are truly measurable, numbers or specific evidence can be accumulated for these items and judgments then can be made by the community about its satisfaction with the status or condition of things as revealed by this evidence. Thus the lists of goals and measurable indicators developed in this investigation are intended only as a starting place for a municipality's work in evolving more comprehensive goals, objectives, and indicators truly representative of its local situation. The framework and check lists have, as their major contribution, the ability to assist in organizing and amplifying the thinking of those involved in community planning on the local level. This is particularly important if it can truly provide an approach which is intellectually comfortable to planners in general and nonprofessional planners in particular.

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Study Flow

To construct the framework and check lists for use in community planning, the effort was divided into three phases. The first phase defined a preliminary goal-oriented framework and, using this framework, developed an approach to the formulation of community goals, the identification of community needs in functional areas related to these goals, and the selection of measurable indicators of such needs. The second phase was concerned with expansion and modification of the initial framework through the establishment of more detailed characteristics of the subcategories for each of the functional areas, in terms of subgoals or objectives, potential action programs directed toward satisfying these objectives, and measurable indicators capable of revealing both community needs and the consequences of actions relevant to the objectives. This part

of the work was accomplished with the participation of persons representing diverse viewpoints within Connecticut, including government, industry, academia, public-service organizations, and the general public from various walks of life. These individuals interacted through a Delphi inquiry.¹

In the third phase, the material and insights obtained in the earlier phases were synthesized into the final framework and check lists, forms of data display were decided upon, and methods for use of this information in real-world planning were suggested. This phase began by considering the analytical process of preparing a CDAP in terms of its necessary elements and evolved a novel approach for preparation of such elements in actual planning situations. This approach is believed particularly appropriate for use by nonprofessionals engaged in community planning and, for that matter, for use in planning in general. It is offered as a potential contribution to the overall state of the art in planning. The phase was concluded with the compilation, based on material derived from the Delphi inquiry, of numerous check lists for consideration in community planning using this approach. The check lists, presented in the Appendices of this volume, include: (a) goals for each functional area pertinent to a community's

The Delphi technique is a method whereby individuals are enabled to focus on and debate issues anonymously, thus allowing systematic determination of consensus or dissensus with clear definition of reasons for each. Delphi techniques help illuminate basic differences in values and beliefs, and clarify and remove communication difficulties. The investigation typically is conducted through several rounds of written questionnaires transmitted through the mails. (In the case of this inquiry, some oral interviews also were employed.) The results of each round are collected, collated, and analyzed, and succeeding questions formulated, by an intermediary such as the Institute research team. The intermediary, who determines the basic focus and objectives of the investigation, generally in conjunction with the client, designs details of the inquiry and invites participants, thus maintaining anonymity for the respondents. Names of participants are included in final reports only with their approval. The technique has been shown to be highly useful in precluding such undesirable aspects of conventional face-to-face decision conferences as domination by "a loud voice", or by an individual with impressive reputation but little background directly pertinent to the subject at hand--in short, the "bandwagon effect". Furthermore, Delphi techniques allow individuals to deviate comfortably from their previous publicly expressed views and to submit opinions which may be truly representative of their innermost motivations but which they might often withhold for fear of organizational retribution or perceived loss of reputation.

quality of life; (b) alternative objectives thereof, with respondents' priority rankings for each; (c) potential actions judged likely to promote desirable or undesirable consequences, along with a list of such consequences; and (d) suggested indicators for measuring the status of conditions or progress relative to the goals and objectives.

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II. EVOLUTION OF AN APPROACH TO THE PLANNING PROCESS

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A. HIERARCHICAL PLANNING

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As noted earlier, formulation of an initial goal-oriented framework was necessary in the first phase of the investigation in order to provide an approach to: (a) preparation of community goals, (b) identification of community needs, and (c) selection of means of measuring needs and progress in terms of goals. This was a complex task, since many definitions and interpretations exist as to the meaning and purpose of goals. Basically, however, there is agreement that a goal should express an end state or ideal condition to be attained at some time in the distant future.² Goals in this view are broad statements of intended accomplishment, so formulated wherever possible that their accomplishment can be measured.3

Since goals cover long time spans, it is useful to divide them into more specific subgoals that are more tangible to a community and require less time to accomplish. These subgoals, which should be viewed as means for achieving the larger goal, are usually called "objectives".

The approach by which the Institute staff began preparing the initial framework was typical of those employed by professional planners, whereby an overall focus is defined at a high level of abstraction and succeeding levels are evolved in greater and greater detail. In employing such an approach, referred to as a "top-down" or "relevance tree" analysis, a series of steps can readily be envisioned leading to the desired level of detail. The principles involved are to: (a) create an appropriate overall goal statement and (b) identify its components by applying the rule that the items on any particular level should exhaust the domain of interest, should be mutually exclusive, and should be derived from the same point of view (i.e., derived from a single generic question applicable to that level).

²Wethersfield Community Development Action Plan, Final Work Program (September 1969).

³Maplewood Goals Program, proposal submitted by Ronald A. LaConture, Maplewood, Minnesota (March 196[?]).

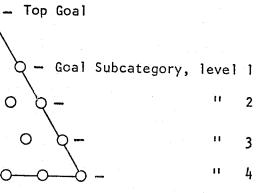
If these principles are followed, it is generally believed that the process will generate a comprehensive, compatible, and consistent set of subitems on each lower level of interest. This approach is summarized in Figure 1.

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Figure 1 - A HIERARCHICAL GOAL STRUCTURE

This procedure is not unique and, in fact, is the basic approach employed in Planning, Programming and Budgeting Systems (PPBS). These schemes have been used in technological development planning and are now being applied to societally oriented programs. In the latter case, it is generally assumed that if such a framework can be developed, it may have application as a check list or intellectual aid in the planning process by allowing the user to duplicate the original thought process comfortably and either add or select items pertinent to the immediate situation. Additionally, it is often offered as a means of data display to facilitate selection from among alternatives. In the case of community action planning, it is generally hoped that such a display will clearly reveal the direct linkages between actions and goals and between indicators and goals. Furthermore, it is



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intended that these one-for-one linkages be visible with only one entry of each item, and with a minimal number of levels, in order to have an intellectually manageable amount of data presented to the decision-maker. However, if one is not familiar or comfortable with this thought process, difficulties may arise in establishing nomenclature and questions for use in evolving succeeding levels of detail which are truly meaningful for the specific problem at hand.

During the investigation it became increasingly evident that application of relevance tree analysis to the (a) generation and (b) display of planning data for the purpose of community action planning could have severe drawbacks. The first round of the Delphi inquiry revealed that at least two additional levels of detail were necessary in order to establish an intellectually comfortable sequential thought process. These additional levels significantly increased the amount of data required in the hierarchical display format. For example, if one level is added with five items pertinent to each item in the level above, the information below that level increases by a factor of five. If another level is added, also with five individual items at each branch point, the data requirements increase by a factor of 25, and so on.

Futhermore, it was observed that the relationships between the various elements of planning data can be exceedingly complex, especially at low levels of abstraction; this complexity is explicitly recognized and in fact stressed by Connecticut's CDAP program. The difficulty, in essence, is that the one-for-one linkage of an item at one level to an item at a level above does not remain the case as lower levels are evolved in societally oriented planning. It is clear that one community action, for example, could have broad application to several goals. Similarly, certain indicators of community needs or of consequences of proposed actions might be pertinent to several goals.

This problem can perhaps be clarified by reference to concrete examples. The action "construction of a community swimming facility at one or more of the local high schools" could contribute to goals concerning (a) the enhancement of physical and mental well-being, (b) improvement in civic pride, or even (c) the removal of social alienation through improvement in social

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intercourse. Such an action thus would span goals in areas of education, recreation, inter-personal communication, and possibly culture. Similarly, such measurable indicators as student drop-out rate, achievement test scores, and absentee records -- primarily related to education -- may also be pertinent to family development and adjustment, employment potential, or level of mental and physical condition, and thus be related to concerns in health, social services, and economic development.

Thus adherence to a hierarchical tree for display of all one-for-one relationships of this nature further contributes to the escalation in the amount of material to be presented and reduces the intellectual comfort which planners and decision-makers need for screening such material and making priority decisions.

A final but highly significant difficulty exists in the employment of a hierarchical tree if it is to be used as an aid to generation of planning data. As noted earlier, such displays invite entry to the planning process by beginning at the top, at a high level of abstraction, and evolving items at ever-increasing levels of detail. The ability to enter a relevance tree at any level, as determined by the intellectual comfort of the contributing planner, is essentially precluded. The freedom offered respondents in the Delphi inquiry to discuss needs initially at a relatively low level of detail and, in fact, with variation in the exact degree of specificity, appears highly desirable, especially to the nonprofessional. These considerations are particularly important in the case of community action planning, where citizen groups, unskilled in the techniques of planning, are to be among the basic architects of the plans. The mutual involvement of local government and citizen groups in the determination of needs and the creation and selection of action programs is the cornerstone of the CDAP process. Indeed, this was the basic assumption for this investigation. In this regard, the Institute researchers became increasingly wary of developing a planning framework which was overly complex and thus difficult to use, especially by citizen planning groups. Too frequently planning procedures such as relevance tree analyses or PPBS schemata demand particuthus creating insurmountable impediments for the nonprofessional participants

lar thought processes and require the generation of vast amounts of data,

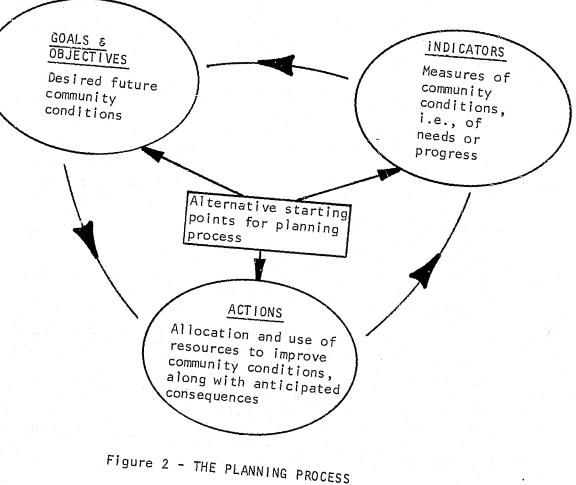
in the planning process. We believe it is of paramount importance that any planning procedure (a) display as simply and succinctly as possible the data or elements required for the total plan and the interrelationships among such elements, and (b) invite participation while allowing flexibility in the nature of that participation. Thus recommendations for any such procedure center about the manner of conveying such concepts; that is, they center on efficient data generation and display techniques which could allow professionals and nonprofessionals alike to contribute to planning in a manner providing greater intellectual freedom and comfort than is experienced with procedures currently employed.

B. A PLANNING CONTINUUM

We conclude that community planning, indeed any planning process, should be viewed as a continuum of steps leading from one to another. Depending upon where the continuum is entered, the planner experiences wide variations in the degree of specificity with which items are being considered. There is no "best place" to enter this continuum, nor is it sensible to demand that the entire process halt in order to allow entry at a specific point. The important factor is to select the entry point which is most convenient and comfortable for the individual or group contributing to the planning process.

Goals and objectives, actions, and indicators of both deficiencies and progress all are necessary elements in establishing community priorities and in allocating resources for specific action programs. In the planning process, it is necessary to generate a total picture or mosaic comprising these elements in order to make the assessments necessary for defining and selecting acceptable programs. However, not every individual, agency, or citizen group can initiate the process by addressing goals at a high level of abstraction, and then break them down in subcategories of ever increasing detail, create indicators which can identify community needs relative to these goals and objectives, and ultimately evolve action programs to meet these needs. Such abstract thought processes are the forte of the professional planner, though in certain cases they have proved to be his albatross.

Other individuals or groups may ordinarily be more comfortable initiating this process with a discussion of potential actions and policies. Others may be able to point to evidence of deficiencies (indicators of need) but be unable to formulate statements of desired future conditions or to define specific action programs to move toward such desired conditions. Still others may be capable and desirous of initially establishing longterm objectives and of specifying conditions believed desirable several years hence, much as is done by professional planners. Because of these differences in ability and interest, it is important that the planning process allow entry at whatever level is most comfortable to the individual or community group involved. It is equally important to ensure that the procedure adopted for planning display the existence of the continuum of elements and facilitate the generating of all such elements regardless of the point at which the process is initiated. This concept is illustrated



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C. PREPARATION OF A COMMUNITY DEVELOPMENT ACTION PLAN

Having established the concept of a planning continuum which should provide the possibility of entry at several points, it next became necessary to explore in detail the possibility of generating usable information within such guidelines. The task was approached by considering a series of generic sequential questions which, if pursued in sufficient detail, would facilitate the production of all necessary data while allowing flexibility for participation in the process. As shown in Figure 2 above, these questions should provide, as minimal elements, the following information:

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- A. specification of conditions desired in the future;
- B. some means of evaluating, usually in quantifiable terms, whether those conditions are being met; and
- C. some means of bringing about those conditions through available and necessary resources, and a recognition of the consequences resulting from such actions.

In other words, the action plan must present: (a) goals and objectives, (b) measurable indicators, and (c) action programs with costs, schedules, and impact analyses.

Should an individual, group, or agency find it most comfortable to plan by initially stating community conditions, in terms of measurable indicators capable of revealing current deficiencies and future progress, the questions would naturally be:

- What are desired future conditions, in terms such that they may be revealed by measurable indicators?
- What actions might be taken to improve community conditions. and what are their anticipated consequences?

Some planners might begin by stating desired future conditions, and then ask:

- What actions might be taken to improve community conditions, and what are their anticipated consequences?

 \mathbf{G}

- What measurable indicators might be used to describe current and future community conditions?

Finally, the planner initially might propose a set of actions for the

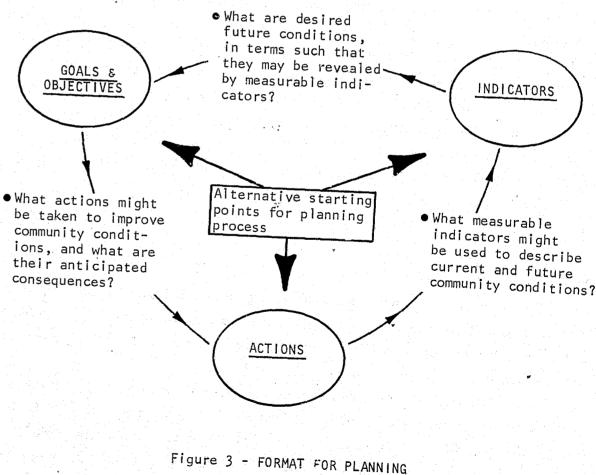
community to address, along with their anticipated consequences, and the questions would be:

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- What measurable indicators might be used to describe current and future community conditions?

- What are desired future conditions, in terms such that they may be revealed by measurable indicators?

Thus, it appears entirely feasible to provide a general format for evolving all three elements no matter which is addressed initially; this format is illustrated in Figure 3. By using this format, the difficulties that arise when the approach dictates a single procedure or initial thought content are avoided, revealing that the planner need not adhere to a rigid format to plan effectively.



III. PLANNING CHECK LISTS AND THEIR USE

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The concept of the planning continuum having been defined, the utility of the so-called check lists became clearly evident. However, it was necessary to structure the check-list information in a form that would be usable in the above planning procedure. Thus these data were prepared in a form that would allow planning to begin by addressing initially either goals and objectives, actions, or indicators.

The check lists were prepared in three main parts: Part A, building blocks for goals and objectives; Part B, community action areas; and Part C, specific actions, some of their potential consequences, and quantitative indicators for the measurement of community conditions. The appendices to this volume present these check lists. This material is based mainly upon the substantive output of the Delphi inquiry; it should therefore be understood that the items in the check lists are not intended to be regarded as being in any sense exhaustive or mutually exclusive or as necessarily representing the opinions of the staff of the Institute for the Future. Nevertheless, the check lists are expected to be of significant utility as a starting point in real-world planning situations.

A. GOALS AND OBJECTIVES

Part A of each appendix presents a listing of building blocks which can be employed to construct an overall goal for an area and also objectives pertinent to that goal. Figure 4 provides an example of Part A for the area of Education.

It is believed highly useful to treat overall goals and objectives as consisting of three basic components, corresponding to the WHAT, FOR WHOM, and WHY of the thought. An overall goal and its objectives should specify the basic output or service desired (WHAT), the recipients of such services in terms of the individuals, groups or organizations intended as beneficiaries

PART A - BUILDING BLOCKS FOR GOALS AND OB	EDUCATION	
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: the development of knowledge, skills, and attitudes,	by the population and organizations in the community,	so that they may continuously im- prove their ability to influence and manage their physical, social, and economic environments.
OBJECTIVES - To provide for:	for:	to enhance:
BASIC ABILITY AND MOTIVATION TO LEARN learning motivation logical aptitude and creativity reading and writing oral and visual communication PERSONAL DEVELOPMENT, SOCIAL ADJUSTMENT physical development emotional development social and intellectual adjustment artistic interests and abilities citizen awareness	 YOUTH in such numbers as are expected in the future in various age groups or grade levels (specify which) intending to pursue college education intending to pursue technical education intending to leave school at 16 YOUTH WITH SPECIAL NEEDS with physical or mental handicaps 	PERSONAL DEVELOPMENT AND SOCIAL WELL-BEING . social adjustment . physical well-being . emotional well-being EFFECTIVENESS (N THE HOME . stability of the family . care of children . management of personal affairs PRESENT AND FUTURE EMPLOYMENT OPPOR TUNITY

VOCATIONAL, TECHNICAL, CONSUMER SKILLS

- . technical, commercial, and other employment skills
- family and home management skills
- . leisure-oriented skills

CULTURAL ENRICHMENT

- knowledge of people and institutions, past or present
- knowledge of physical environment, past or present
- . knowledge of the individual

PROFESSIONAL OR ACADEMIC PREPARATION

- . science and research
- . administration and decision-making
- . social and economic planning
- . education and communication

APPLICATION OF KNOWLEDGE

- . experimentation and problem-solving
- . planning and research
- storage and dissemination of information

 with physical of mental handrcaps
 advanced or behind for their age
 socially or family disadvantaged, or racially segregated
 non-English speaking
 having dropped out of school

ADULTS

- . without high-school diploma
- . with limited or obsolete skills
- desiring additional educational enrichment

ADULTS WITH SPECIAL NEEDS

- . elderly
- . physically or mentally handicapped
- socially or economically disadvantaged

ORGANIZATIONS

- . government
- . business and industry
- . service and citizen groups
- Figure 4 BUILDING BLOCKS FOR GOALS AND OBJECTIVES (EDUCATION EXAMPLE)

. income, financial independence of the individual

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- . employment and occupational potential of the individual
- availability of most needed skills
- . curtailment of obsolete skills

PARTICIPATION IN COMMUNITY AFFAIRS

- . political participation
- . understanding of issues
- . effectiveness in community tasks

(FOR WHOM), and the conditions intended to result (WHY).

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In addition, the alternative building blocks have been grouped into categories which reflect the basic types of considerations which appear important to each area. For example, the WHAT components of Education are categorized in terms of Basic Ability and Motivation to Learn; Personal Development, Social Adjustment; Vocational, Technical, Consumer Skills; Cultural Enrichment; and so on. The FOR WHOM components are grouped by age--Youth and Adults, with special categories for each--and by organizations. Finally, the WHY components are grouped into such categories as Personal Development and Social Well-being, Effectiveness in the Home, Present and Future Employment Opportunity, and so on.

These components can be considered in various combinations; it is not intended that the user be constrained to a horizontal consideration by reading from left to right across the page. An item from the WHAT column may be combined with one of more of the building blocks in both the FOR WHOM and WHY columns. For example, an item pertinent to Personal Development and Social Adjustment in the area of Education could apply to either Youth or Adults (in an appropriate specified category) and be directed toward either Effectiveness in the Home or Present and Future Employment Opportunity.

B. COMMUNITY ACTION AREAS

Part B of each check list presents areas for potential community development actions (see Figure 5 for an example dealing with Education). As explained in Volume II of this report, inputs from Delphi respondents revealed that four categories represent a convenient and useful framework to seek out actions. In one way or another, all actions proposed by the respondents were in terms of one or more of the following:

- improved access to a desired service or function, through such means as
 - a) a greater number or increased capacity of facilities,
 - b) establishment of new services or functions or increases in those already available,
 - c) greater convenience and/or lower cost of transportation,

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the main categories indicating specific needs may be	LAWS, REGULATIONS, CODES	ATTENDANCE AND DISCIPLINE student responsibilities	. student rights	STUDENT PROGRESS	. evaluation	. certification	SIAFF	e quarti (cation stanua) us	promotion	retirement	•	ADMINISTRATION AND MANAGEMENT		boards, local government)
Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.	PLANNING AND COORDINATION	PLANNING OF curriculum	. facilities	. staff	. financing maintenance	. transportation	COORDINATION WITH	. neighboring communities	 regional systems 	. other states	 tederal agencies hicker academic inctitut 	tions	. local private or paroch-	ial schools
<pre>PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.</pre>	STAFFING AND OPERATIONS	FACULTY AND TEACHING AIDES	. teaching specialists	. teacher aides	. counselors teachers in administra-	tive positions	NON-TEACHING AND SUPPORTING	STAFF	. administration	~	 maintenance, janitorial, food off 	. transportation	TEACUINC METUNDS	 curriculum organization
PART B - COMMUNITY ACTION ARE	SERVICES AND FUNCTIONS	REGULAR COURSES AND SCHEDULED ACTIVITIES (courses to be stressed.	course content, number of cour-	ses, and locations offered)	SPECIAL EDUCATIONAL PROGRAMS	 work-study programs "school within a school" 	. electives in special interest	areas, etc.	VOLUNTARY AND FXTRACURBLCULAR		. students and faculty	 parents and general public 	SPECIAL SERVICES, FOR	 health (e.g. use of school

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qualifications salary authority Superin incipal ducation nvo] INTEGRATION OF THE EDUCA-FIONAL FUNCTION WITH THE -0 dent chool <u>b</u> Board regarding pr Ó EXAMPLE) RELATIONS xecutive student problem tenc i I du d sdinships the deal ninerin ō LABOR RELATIONS C the cial (EDUCATION ducat tendent ວ COMMUNITY acul COMMUN I TY ment ഉ 40 гле 00 TIONAL AREAS ę medical person organızat techniques ACT I ON use OF NON-SCHOOL STAFF and fathers BOARDS AND COMMISSIONS teaching, COMMUNITY TRAINING etc.) assroom turers outside mothers police team (tean aids, TEACHER 0 0 I ŝ ūί USE gure i. orienta-5 **B**O scholarships (faculty and other) mentally activities C educational and career elderly capp EQU I PMENT academic/educational GUIDANCE AND COUNSELING **ASSISTANCE** sports/physical σ loans, to: tation king (fac service AND e U **FRANSPORTATION** physically grants, remedial FACILITIES munity social I NANC I AL breakt rehabi assis parki bus s tion nur .

- THE INDICATORS UTILITY OF Necessary Moderately Useful Of Little or No Use Disagreement COMvarious Utility in Measuring Potential Consequences • Necessary students given towards entering MEASURABLE INDICATORS OF MUNITY CONDITIONS t0 ъ б compared unose industries number of co¹¹equirements οx • • tries number of guidance those ind indus labor ŝ THE CONSEQUENCE DESIRABILITY OF тне соизеблеисе **LIKELIHOOD OF** DEVELOPMENT ACTIONS, Desirable
 Unimportant
 Undesirable Desirability Disagreemen and improve THE go to universities later do not like who CONSEQUENCES OF those frustration for or who later universities Not COMMUNITY C employment S POTENTIAL cannot Likely
 As Likely
 Unlikely Likelihood ACTIONS reduce E DUCAT I ON ч С OF O AS C 3 AREA: SUGGESTIONS AND INDICATON Laws, Regulations and Codes those who leave work-study and Coordination courses PANEL MEMBERS' SUGG CONSEQUENCES, AND I AFTER SUCH ACTIONS the Following Category: Operations do [Services and Functions Staffing and Operations Planning and Coordinati -oriented at 16 without skills; career-orie junior high school grade a course of the PROPOSED ACTIONS for and 8th programs school at U 7th PZRT II
- d) improved locations of facilities or of groups which perform the functions or provide services, or
- e) financial subsidies or charges;
- staffing and operational requirements, including means of increasing the competency and capabilities in the staff performing its functions;

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- improved planning and coordination, especially with regard to areas larger than the immediate community, such as regional planning and program implementation; and
- laws, regulations, and codes updated to make them compatible with the values and beliefs of today's society and with current and anticipated technological capabilities.

The action check lists have been constructed according to this basic framework. In addition, the actions have been grouped into subcategories important to each area, in a fashion directly similar to that described above regarding goals and objectives. Thus the Services and Functions category for Education includes items grouped under Regular Courses and Scheduled Activities, Special Educational Programs, Voluntary and Extracurricular Activities, Special Services, etc., as shown in Figure 5 above.

C. SPECIFIC ACTIONS, THEIR CONSEQUENCES, AND MEASURABLE INDICATORS

Finally, Part C of each check list presents the sets of measurable indicators generated in this investigation, as shown in Figure 6 for the area of Education. To aid further in the process of preparing actions, Part C includes the specific detailed actions and their probable consequences as offered and debated by the Delphi respondents. They constitute a major contribution of the Delphi respondents and hold promise for significant direct contribution to community planning; thus they are included essentially in their entirety.

The format of Part C presents the actions along with both (a) their potential consequences and (b) relevant indicators which might reveal the status of conditions relative to such consequences or of progress toward obtaining such conditions. These are presented along with a code that describes the likelihood that each consequence will result from the action

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<pre>sters, especially those who are trying to get higher education when they might be better suited and more sat- isfied with jobs requiring better suited and more sat- isfied with jobs requiring reduce "snob attitude" toward technical schools reduce "snob attic after leaving school at 16</pre>
 taking vocational technical training number and percent who go to technical schools number and percent who go to college and drop out or fail unemployment rate of various x racial groups pay different industries pay differentials for trained vs untrained laborers number of minority group young-sters who lack family or other contacts with potential trades (e.g., construction) number and percent who get jobs after leaving school at 16
 number and percent who go to technical schools number and percent who go to college and drop out or fail unemployment rate of various x racial groups percent of students going into different industries pay differentials for trained vs untrained laborers number of minority group youngristers who lack family or other contacts with potential trades (e.g., construction) number and percent who get jobs after leaving school at 16
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pay differentials for trained vs untrained laborers number of minority group young- sters who lack family or other contacts with potential trades (e.g., construction) number and percent who get jobs after leaving school at 16
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number of minority group young- sters who lack family or other contacts with potential trades (e.g., construction) number and percent who get jobs after leaving school at 16
<pre>sters who lack family or other contacts with potential trades (e.g., construction) - number and percent who get jobs after leaving school at 16</pre>
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after leaving school at 16

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various construction

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such as

with which it is associated and the desirability of each consequence, both as judged by the Delphi respondents.* Thus a planner can scan these check lists, identifying by means of the symbols all consequences judged both desirable and likely, in order to select promising action candidates for subsequent consideration. Indicators pertinent to a particular municipality's circumstances also can be selected from the material of Part C by using the code to identify for initial consideration those sets of indicators deemed to have utility for measuring community conditions of particular concern. Furthermore, the basic category (e.g., Services and Functions, Staffing and Operations, etc.) into which the actions fall is indicated on these forms so that these data can be used directly with the more generalized information of Part B.

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D. REPRESENTATIVE PLANNING DATA

As noted earlier, either goals and objectives, actions, or indicators (and thus either Part A, B, or C) can be addressed initially and the sequential questions applied which would lead to and through each other part.

For example, if goals were chosen as the entry point, Part A would be addressed first. As shown in the work-sheet format in Figure 7, the check-list material could be employed to formulate an overall goal statement consisting of the WHAT, FOR WHOM, and WHY elements. In determining the total thought content for an overall goal, it is believed important to consider the area of interest which is intended for inclusion. Using the example of Education, it appears desirable to give attention to such items as whether or not the curriculum should be influenced by considerations of health, employment, maintenance and development of natural resources, and so on. Additionally, the range of individual freedom of choice should be considered in light of the equal rights for all residents to participate in or benefit from such services. Finally, the extent of society's responsibility should be evident. This is important since many demands are placed upon individuals and groups because they are part of a larger society,

* A detailed explanation of this code is given on pages 36-38.

so that they may continuously improve their ability to in-fluence and manage their physical, social, and economic environments and or-e community, - individuals
organizations) by the population a ganizations in the (recipients groups or o knowledge, the development of know skills, and attitudes,

(desired conditions)

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FOR WHOM

WHAT

TO PROVIDE FOR:

and extent

choice,

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defines the area of interest, range of individual freedom of societal responsibility by specifying:

1

STATEMENT

GOAL

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-23-EXAMPLE) (EDUCATION STATEMENT GOAL OVERALL deficient: FORMAT FOR s. <u>н</u> WORK-SHEET believe you 1 ~ ų., Figure goal this revise Please

and only society can provide solutions or means of satisfying such needs.

-24-

The formulation of such information may be aided through the use of a format such as that shown in Figure 7 where a representative example--such as the one shown--can be provided for consideration, along with space for stating the goal deemed appropriate by the individual or group pursuing this area.

The next step is to formulate objectives which are at a greater level of detail than the overall goal. These may be constructed by using the check list of Part A (Figure 4) and considering the subcategories for each element of a goal. Formulation of objectives may be aided by use of a work-sheet format such as that shown in Figure 8, which also uses Education as an example. Here again, representative but meaningful statements can be presented to the planner for his consideration, along with space for the listing of objectives directly pertinent to the community situation in question. The overall goal statement, or a representative one, also can be offered as a further aid in selecting objectives to meet such a goal. With this in mind, the overall goal statements evolved during the study have been included on the check lists of Part A as shown in Figure 7.

Finally, the urgency or priority of each objective can be elicited and presented on these same forms (see the last column of Figure 8). This consideration is particularly important, since it ultimately relates to the process of establishing the compromises among alternative action programs necessitated by usual resource limitations. The final priority designation typically would be arrived at through a cyclic consideration of actions, resources available, etc. Thus, goal compromises which are evolved would be clearly visible in the process. It can be observed that, if an area remains high on a community's priority list and no suitable actions are found to satisfy the goal or its objectives, the community will remain disgruntled and friction will persist. Hence, the evaluation of goal and objective priorities appears highly meaningful.

The next sequential step is that related to potential community actions. (Of course this step may be addressed first, as previously noted.) The action check lists of Parts B and C can be employed as an aid in preparing material such as is shown in Figure 9, which lists sample actions

PRIORITY								
ΥΗΥ		to enhance social adjustments and the ability to interact with peers to meet personal, home and family	red for present and mployment	to enhance their ability and desire to participate effectively in community activities				ICATION EXAMPLE)
FOR WHOM	in all students	in children and young adults in all	in all students and adults	in the young				-SHEET FORMAT FOR OBJECTIVES (EDUCATION EXAMPLE)
WHAT	TO PROVIDE FOR: 1. improved motivation and basic abilities for learning	 2. the development of personal self-confidence and emotional stability 3. the development of a proper educational foundation 	4. the development of vocational and technical skills and abilities	 cultural environment and the enhancement in knowledge 	2 4	. 80	6	Figure 8 - WORK-SHEET

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saddes future and detailed current to rart B, and responsive t t of most checklist would be is of the action identified which u basis can be the uo <u>IMPORTANCE</u> - Or art C, actions Part (needs. <u>ONS OF</u> ed in F unity n <u>ACTIONS</u> <u>listed i</u> communit

	LAWS, REGULATIONS, CODES																					
	PLANNING AND COORDINATION	SAMPLE ACTION:	. experimentation in	greater use of school	facilities in the eve-	ning for children and	adults, and for dis-	cussions of school and	community affairs		FUK WHUM:	. families who would like	to assemble to discuss	community problems with	youth	CONSEQUENCES:	. better informed adults,	less isolated from each	other, from their child-	ren, and from the school	administration	
	STAFFING AND OPERATIONS									•												
.	1				- -	those who will leave school)	÷				youngsters, especially those	who are trying to get higher						reduce frustration and im-	prove employment for those	who cannot attend universi-	like universities

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Figure 9 - WORK-SHEET FORMAT FOR ACTIONS (EDUCATION EXAMPLE)

in the area of Education. It is believed important to state anticipated consequences and the intended beneficiaries along with each action, as presented in the sequential question process. This will directly aid in establishing linkayes with higher-level goals and objectives. In considering anticipated consequences, it is highly important to include those which may be detrimental to various groups or aspects of community life. As a rule, actions are offered because of anticipated beneficial impacts. However, unless all consequences--both positive and negative--are considered, a proper cost-benefit analysis ultimately cannot be performed.

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Finally, measurable indicators of current community problems or of progress toward desired conditions can be selected in a similar fashion, using the check lists of Part C. Note that the indicators are treated in the same format as was used for objectives--that is, in terms of the content or result of the service or function (WHAT), the characteristics of recipients or beneficiaries (FOR WHOM), and the conditions of interest for the future (WHY). The indicators are further grouped into the same categories as were the objectives; in the case of Education, these categories are Vocational and Technical Skills, etc. This use of the same basic format and categorization for indicators and objectives was intended to facilitate the ultimate linking of indicators to objectives as direct measures of progress if a suitable data display technique is available. Figure 10 presents a representative example of how indicators pertinent to a community's situation may be prepared using the check lists of Part C. In this case the information was obtained in part from the check list example of Figure 6.

The desired level of the indicator also can be evolved as the process is cycled, in a fashion similar to that noted in the case of priorities for objectives. Designation of the level of an indicator at which community conditions would be judged satisfactory is, in essence, determination of objectives at a fine level of detail, and so has direct use in determining the application or assignment of an indicator to higher-level objectives and goals. Furthermore, the ability to reach satisfactory conditions as measured by such indicators is directly related to the type and amount of action a community is able to take with its available resources. Thus, EDUCATION

II. <u>SELECTED INDICATORS</u> - a) On the basis of the detailed checklists, areas can be selected in which deficiencies currently exist or are likely to arise in the next five years. Wherever possible, these areas should be described in terms of a set of indicators and the value or level of each indicator specified at which conditions would be satisfactory.

WHAT	Desired Level	FOR WHOM (Recipients - individuals, groups, or organizations)	Desired Level	WHY (Conditions)	Desired Level
AREA OF CONCERN: Vocational & technical skills . number and percent who attend technical schools . number and type of voca- tional courses taken in high and junior high school		<pre>. youth leaving school at 16 . minority group youngsters who lack family or other contacts with potential trades (e.g., construc- tion)</pre>		 number of college drop- outs who were encouraged to prepare for college rather than taking vo- cational technical train- ing number and percent who get jobs after leaving school at 16 number and percent who go to college and drop out or fail unemployment rate of various racial groups percent of students going into different industries pay differentials for trained vs untrained laborers, employees 	

Figure 10 - WORK-SHEET FORMAT FOR INDICATORS (EDUCATION EXAMPLE)

if information is properly displayed and actions, necessary in the real v tions, can be made easier, and the d desired conditions can be made clear

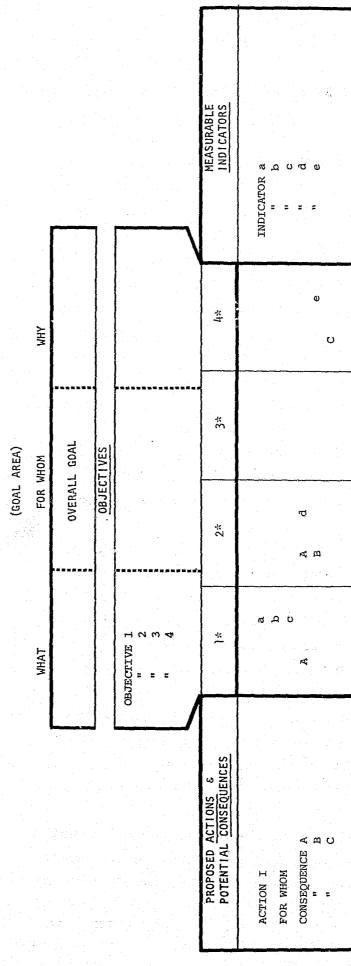
d, compromises among goãis, objectives, world as a result of resource limitaeffect of such compromises on attaining rly visible. IV. A FORMAT FOR RELATING GOALS AND OBJECTIVES, ACTIONS, AND INDICATORS

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Having defined an approach to the planning process and ways of selecting and organizing the data necessary for an action plan, the next task was to consider methods of displaying such data for use by planners and decisionmakers. As noted earlier, several considerations are important in selecting display techniques. One is the need to show the relationships among elements which span a broad range of specificity. That is, it is necessary to display the manner in which action programs or measurable indicators at a fine level of detail relate to desired future conditions or objectives at a higher level of abstraction. Furthermore, it is highly desirable to make visible the total area of application of such actions or indicators. In the case of proposed actions, one is interested in selecting those programs which appear likely to contribute in the broadest manner possible to several goals and objectives. Likewise, a set of indicators may be effective in revealing deficiencies or progress toward several desired conditions.

Efficient display techniques should also provide the possibility of determining if a sufficiently broad set of conditions has been considered in proposing actions, defining future conditions, or indicating current problems. For example, if a planner were to define goal areas without proposing actions or supplying indicators which can, respectively, make and reveal progress toward such goals, an obvious deficiency would exist in his plan. Alternatively, actions might be offered or indicators of purrent problems stated without a clear definition of desired future conditions to which they would make or reveal progress. Therefore, not only should relationships emong elements be revealed in the data displays, but completeness of treatment also should be evident.

Figure 11 shows the basic format, adopted as a result of this investigation, for the overall presentation of planning data, drawing together all the separate elements detailed in Figures 4-10. This format permits the presentation of a series of actions, consequences, and objectives, generated



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WHICH CONSEQUENCES OF AN ACTION WOULD HAVE AN IMPACT ON SPECIFIED OBJECTIVES WHICH SPECIFIC INDICATORS WOULD MEASURE THE STATUS OF CONDITIONS RELATIVE TO SPECIFIED OBJECTIVES LISTED ABOVE 0000 6 0 0 D M INDICATOR " INDICATOR 0 4 A n n u n AB ປ ທ υΩ q 5 β UPPER-CASE LETTERS INDICATE LOWER-CASE LETTERS INDICATE *NUMBERS REFER TO OBJECTIVES UPPER-CASE 1 LOWER-CASE 1 A A AAUA CONSEQUENCE CONSEQUENCE III ACTION II FOR WHOM FOR WHOM ACTION ż NOTE:

Figure 11 - BASIC FORMAT FOR RELATING GOALS AND OBJECTIVES, ACTIONS AND THEIR CONSEQUENCES, AND INDICATORS by the approach presented earlier. Judgments may then be made by the planner as to which, if any, of the actions would affect or make progress toward the objectives shown. As illustrated in Figure 11, the impact of a particular action on a particular objective can be shown by placing symbols in the appropriate cell of the format; in this case, upper-case letters are used, in order to indicate which specific consequences of that action are judged relevant to that objective. The use of this code simplifies the scanning of such listings to determine which actions appear highly effective in promoting many objectives. At the same time, it becomes clearly evident if objectives have been specified without sufficient actions having been provided to accomplish them.

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In a similar fashion, once indicators have been initially selected, they also may be included in such a format and symbolically related to the objectives. In the example shown, lower-case letters are placed in a cell to show which indicators are judged useful for measuring status relative to, or progress toward, a particular objective. It can be seen that use of such a format would quickly reveal the presence of actions without adequate indicators, and vice versa, thus pointing out deficiencies which should be rectified.

Figure 12 presents in this data display format a goal and objectives, one proposed action and its potential consequences, and measurable indicators, all taken from the examples previously given for the area of Education. From this figure, several deficiencies in the data are clearly revealed. For one thing, the total lack of consequences and indicators to link this action with Objectives 3 and 5 demonstrates that other actions must be found to move toward these objectives. Further, the absence of indicators for measuring the WHAT of Objective 1 and the WHAT and FOR WHOM of Objective 2 suggests that other indicators must be found before the full impact of the action on these objectives can be evaluated. Only in the case of Objective 4 do we have a complete set of relevant consequences and appropriate indicators.

It should be stressed that the relationships among the action, the indicators, and the various objectives in this example were estimated by members of the Institute staff. Nevertheless, it is clear from this example that the

		WIA I	LUR HUR	LUM	
	OVERALL GOAL: The develop skills, and	(ERALL GOAL: The development of knowledge, skills, and attitudes	for the population and or- ganizations in the community	so that they may continuously improve their ability to in- filence and manare their	uously coin-
				physical, social, and economic environments	economic
			OBJECTIVES		
	<pre>1. impro</pre>	 improve motivation and basic abilition for learning 	in all students		
	2. devel dence	2. develop personal self-confi- dence and emotional stability	in children and young adults	to enhance social adjustments and the ability to interact with neers	aents and With
	3. devel found	 develop a proper educational foundation 	In all	for meeting personal, home, and family needs	te, and
	4. devel nical	4. develop vocational and tech- nical skills and abilities	in all students and adults	as required for present and future employment	und
	5. provi ment	5. provide a cultural environ- ment and knowledge	in the young	to enhance their ability and desire to participate effectively in community activities	and fectively
PROPOSED ACTIONS &	ſ				
POTENTIAL CONSEQUENCES	· · · ·	14	2* 3*	4 . 5*	MEASURABLE INDICATORS
PROPOSED ACTION (WHAT):		-			WHAT:
. 7th and 8th grade work study programs				ŋ	a. number and percent who go to technical schools
				д	<pre>b. number and type of vocational courses in high and junior high school</pre>
		-		-	

EDUCATION

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aken

ty group youngsters who lack family contacts with potential trades (e.g. uction) group going into different untrain vho were e lege rathe sal traini get jobs after 9 college racial t, ŝ dropouts who re for college nal technical school trained \$ ß leaving who for college dro to prepare f vocational ч rentials fo employees and percent vision at 16 percent r fail rate presently pay diffe. laborers, FOR WHOM: youth YHV ų. ້ຫ້ <u>ц</u>, ч, 0.0 o rd E c a career to n scially those w sducation when 16 ät NOTE: like CONSEQUENCES (WHY): ្ខ Vill FOR WHOM: open group tryin: might fied w those .

OF RELATIONSHIPS AMONG OBJECTIVES CONSEQUENCES, AND INDICATORS

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Figure 12 - EXAMPLE C ACTIONS AND THEIR

INDICATE WHICH CONSEQUENCES OF AN ACTION WOULD TAVE AN IMPACT ON SPECIFIED OBJECTIVES INDICATE WHICH SPECIFIC INDICATORS WOULD MEASURE THE STATUS OF CONDITIONS RELATIVE TO SPECIFIED OBJECTIVES LISTED ABOVE UPPER-CASE LETTERS LOWER-CASE LETTERS ۴ **WINBERS REFER**

OBJECTIVES

use of such a display by an actual planner could quickly reveal the type of deficiencies which can easily exist in planning data and which need to be made visible so as to be corrected early in the planning process.

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It is hoped that this format may provide a fundamental approach to the display of data that will: (a) allow much greater insight into the relationships among the various elements necessary for community development action planning; (b) help in evaluating the completeness of consideration given to such elements in any plan; and (c) facilitate the establishment of priorities and selection of action programs for subsequent detailed evaluation.

Thus these display techniques should assist the agency administering a planning program (e.g., DCA, a city manager, a community action group, etc.) to accomplish initial evaluation and screening of action programs leading to improved insight into areas where a greater degree of detail is necessary for: (a) definition of resource requirements, (b) descriptions of and schedules for consequences or impacts of actions, and (c) definition of the level at which conditions would be deemed satisfactory.

In short, it is believed that one of the contributions of the research reported here is its provision of a much clearer specification of the elements necessary in community planning and of the manner in which these elements may be generated and displayed.

EDUCATION

HOUSING

HEALTH

APPENDICES:

-35-

CHECK LISTS FOR PLANNING

RECREATION

SOCIAL SERVICES

ECONOMIC DEVELOPMENT

PUBLIC UTILITIES AND SERVICES

PUBLIC PROTECTION

TRANSPORTATION AND CIRCULATION

CULTURE

INTER-PERSONAL COMMUNICATION

GENERAL MUNICIPAL GOVERNMENT

NATURAL RESOURCES

The following appendices contain check lists dealing with thirteen functional areas (e.g., Education, Housing, etc.). Each appendix is divided into three parts: Part A, Building Blocks for Goals and Objectives; Part B, Community Action Areas; and Part C, Panel Members' Suggestions as to Community Development Actions, Consequences, and Indicators of Community Conditions before and after Such Actions. Recommendations for use of these check lists in actual community development action planning are presented in the text of this report.

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A code is employed in Part C of each appendix to show, in summary fashion, the judgments of the Delphi respondents. This code is meant to facilitate use of the check lists and was devised to indicate where consensus was reached by the respondents about the relationships among actions, their consequences, and the measurable indicators. Areas of disagreement, i.e., the absence of a consensus, on these items are also shown. Specifically, the code is used in the check lists of Part C to designate panelists' judgment about (a) the likelihood that the indicated consequences will result from the stated actions, (b) the desirability of each consequence, should it result from the action shown or from any other action, and (c) the utility of indicators to reveal whether the consequences are occurring, thus measuring the status of current conditions and of progress towards desired conditions.

As shown in Figure 13, symbols were selected for designation of the degree of likelihood, desirability, and utility. These symbols can be employed by a planner to aid in selecting, for futher consideration, promising items from the check lists. For example, a planner can scan the check lists and select all consequences marked with two solid circles, thereby quickly identifying actions judged likely to cause desirable consequences. In a similar fashion, indicators judged necessary to measure the type of consequences included in the check lists can quickly be selected for subsequent consideration by choosing all those marked with a solid circle. Conversely, ineffective actions, undesirable consequences and indicators of little or no use are designated with an open circle. Additionally, the code shows where actions were judged likely to cause undesirable consequences.

The median, discussed in Figure 13, is the mid-point among the individual

judgments--that is, the point such that there is the same number of votes on each side of it.

Many statistical schemes could have been employed to interpret the degree of likelihood, desirability, or utility as related to the distribution of the vote and the location of the median on the scale provided the respondents. In selecting a scheme to designate the appropriate category for each item, the Institute staff attempted to provide a useful and meaningful discrimination of items in terms of the distribution of the responses. It should be stressed that these responses represent a broad cross section of viewpoints and, therefore, that the ultimate judgment of each item must be based on its applicability to specific community conditions.

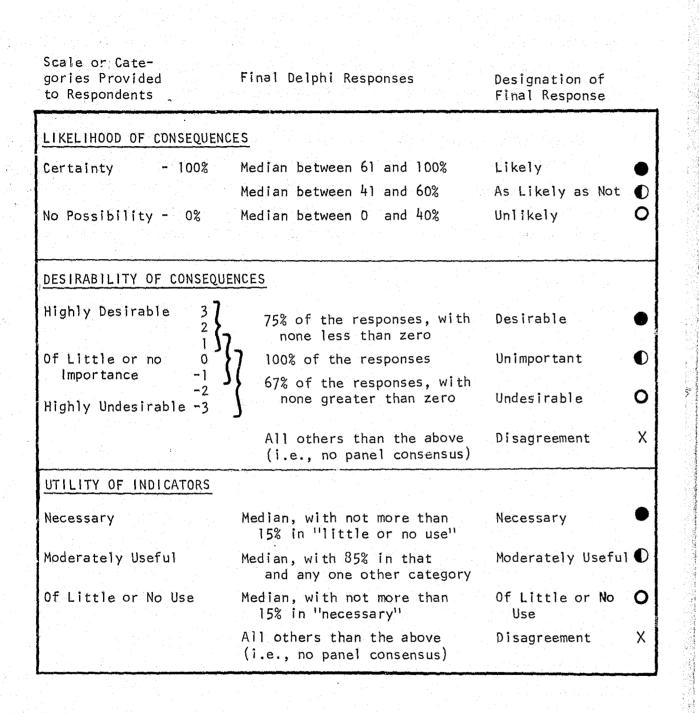


Figure 13 - CODE FOR SUMMARIZING PANELISTS' JUDGMENTS (USED IN PART C OF CHECK LISTS) -39-

APPENDIX 1

EDUCATION

DADE A - BUTT.DING BLOCKS FOR GOALS AND OBJECTIVES

EDUCATION

WHAT	FOR WHOM	<u></u>
OTENTIAL OVERALL GOAL		
	by the population and organizations in the community,	so that they may continuously im- prove their ability to influence and manage their physical, social, and economic environments.
BJECTIVES - To provide for:	for:	to enhance:
 BASIC ABILITY AND MOTIVATION TO LEARN learning motivation logical aptitude and creativity reading and writing oral and visual communication PERSONAL DEVELOPMENT, SOCIAL ADJUSTMENT physical development social and intellectual adjustment artistic interests and abilities citizen awareness VOCATIONAL, TECHNICAL, CONSUMER SKILLS technical, commercial, and other employment skills family and home management skills leisure-oriented skills CULTURAL ENRICHMENT knowledge of people and institutions, past or present knowledge of the individual PROFESSIONAL OR ACADEMIC PREPARATION science and research administration and decision-making social and communication APPLICATION OF KNOWLEDGE experimentation and problem-solving planning and research storage and dissemination of information 	YOUTH in such numbers as are expected in the future in various age groups or grade levels (specify which) intending to pursue college educa- tion intending to pursue technical educa- tion intending to leave school at 16 YOUTH WITH SPECIAL NEEDS with physical or mental handicaps advanced or behind for their age socially or family disadvantaged, or racially segregated non-English speaking having dropped out of school ADULTS	<pre>PER\$ONAL DEVELOPMENT AND SOCIAL WELL-BEING social adjustment physical well-being EFFECTIVENESS IN THE HOME stability of the family care of children management of personal affairs PRESENT AND FUTURE EMPLOYMENT OPPOR- TUNITY income, financial independence of the individual employment and occupational po- tential of the individual availability of most needed skills curtailment of obsolete skills PARTICIPATION IN COMMUNITY AFFAIRS political participation understanding of issues effectiveness in community tasks</pre>

<u>PART B - COMMUNITY ACTION AREAS</u> - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist.indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
REGULAR COURSES AND SCHEDULED ACTIVITIES (courses to be stressed, course content, number of cour-	. teaching specialists	PLANNING OF . curriculum . facilities	ATTENDANCE AND DISCIPLINE . student responsibilities . student rights
ses, and locations offered) SPECIAL EDUCATIONAL PROGRAMS . work-study programs . "school within a school"	. teacher aides . counselors . teachers in administra- tive positions	 staff financing maintenance transportation 	STUDENT PROGRESS . evaluation . certification
. electives in special interest areas, etc.	NON-TEACHING AND SUPPORTING STAFF . administration	COORDINATION WITH . neighboring communities . regional systems	STAFF , qualification standards , salary
 VOLUNTARY AND EXTRACURRICULAR ACTIVITIES, INVOLVING . students and faculty . parents and general public	 audio-visual and library maintenance, janitorial, food, etc. 	 other states federal agencies higher academic institu- tions 	. promotion . retirement . union rights ADMINISTRATION AND MANAGEMENT
SPECIAL SERVICES, FOR . health (e.g. use of school	 transportation TEACHING METHODS 	 local private or paroch- ial schools 	

- nurse, immunization programs, breakfast programs, etc.)
- rehabilitation of mentally or physically handlcapped
- assistance to elderly in community

GUIDANCE AND COUNSELING

- . remedial
- . educational and career orientation

FACILITIES AND EQUIPMENT

- . academic/educational
- . social
- . sports/physical activities

TRANSPORTATION

- . parking (faculty and other)
- . bus service

FINANCIAL ASSISTANCE

. grants, loans, scholarships

curriculum organization
 classroom techniques
 (team teaching, use of
 aids, etc.)

USE OF NON-SCHOOL STAFF . lecturers . mothers and fathers

. outside medical personnel

. police

Strate State State State

BOARDS AND COMMISSIONS TEACHER TRAINING

COMMUNITY RELATIONS

. relationships between Chief Executive, Board of Finance, Board of Education, and Superintendent of Schools relationships of the . faculty, the principal, the superintendent, and the Board of Education with the public . policy regarding involvement of police, health officials, fire department, in dealing with student problems

LABOR RELATIONS

. qualifications

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- . salary
- . authority

EDUCATION (Continued)

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
		INTEGRATION OF THE EDUCA-	
		TIONAL FUNCTION WITH THE	
		COMMUNITY	and the second sec
		. participation of par-	
		ents, local industry,	
		local government, offi-	
		cials, etc., in the	
		teaching process	
an an Alan an A Alan an Alan an		participation of stu-	
승규는 동안을 알려야 한 것이 있는 것이다.		dents in community af-	
		fairs	
가 있는 것이 있다. 이 같은 것은 것은 것이 있는 것이 같은 것이 있는 것이 있		use of non-school faci-	
		lities for training and	
		educational purposes	
		(e.g. community youth	
		centers, museums and	
		cultural facilities,	
		industrial facilities,	
		recreational facilities,	
		libraries, etc.)	
		use of media (TV, radio,	
		etc.) and libraries to	
		reach the community at	
		large	
그는 것은 것을 가지 않는 것을 하는 것을 하는 것			
		 A second sec second second sec	
			the second s
승규는 말 같아요. 정말 것 같아.			and the second
Server and the server of the server se		and the second	
ART C - PANEL MEMBERS' SUGGESTIO	NS AS TO COMMUNITY DEVELOPMENT	ACTITONS	
CONCECUTINGES THE THEFT	TORS OF COMMUNITY CONDITIONS BE.	LOTTOIN Y	and the second

AREA: EDUCATION

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE -Y OF IENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
In the Following Categorg: ✓Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	IKELIHOOD HE CONSEQU ESIRABILIT HE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF THE INDICAT
7th and 8th grade work-study programs for those who leave school at 16 without job skills; career-oriented junior high school courses, such as a course in various aspects of the construction industry (design and planning	 reduce frustration and improve employment for those who cannot go to universities, or who later do not like universities open opportunities for a career to minority group young- stars, especially these who 	• •	 labor requirements of various industries compared to number of students given guidance towards entering those industries number of college dropouts who were encouraged to prepare 	

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through construction and maintenance); increased emphasis on vocational high school and technical two-year college courses (and less university) for all

1997 - 199**9** - 1997 -

- sters, especially those who are trying to get higher education when they might be better suited and more satisfied with jobs requiring lesser education
- . reduce "snob attitude" toward technical schools
- . heighten immediate employment capability of youngsters who leave school early

for college rather than taking vocational technical training

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- number and percent who go to technical schools
- number and percent who go to college and drop out or fail
- unemployment rate of various racial groups
- percent of students going into different industries
- pay differentials for trained vs untrained laborers
- number of minority group youngsters who lack family or other contacts with potential trades (e.g., construction)
- number and percent who get jobs after leaving school at 16

AREA: EDUCATION

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQU</u> ACTIONS	J <u>ENCES</u> OF THE	OF UENCE TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: ✓ Services and Functions ✓ Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Merit pay for teachers; inclusion of more activities in the curriculum such as instrumental music, singing, dancing	 improve morale in students, teache administration bolster discipline self) raise attendance 	rs, and		 number and percent of students expelled number and percent absent (student attendance records) percent leaving school prior to graduation teacher attendance records number of problem cases number of activities voluntarily sponsored by students and teachers turnover rate for teachers number of emotionally disturbed student achievement on standard exams correlation of teachers' salaries with job movements and length of stay in system qualifications of teachers apply- ing for jobs in the community number and percent of incidents of drug usage evaluation of teachers by students (including students of previous years) number of grievances filed by teachers 	

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PART C - (Continued)

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AREA: EDUCATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF ENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	1
In the Following Category: ✓ Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSECUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	
Guidance counselling to 6th, 7th, and 8th grade students	 improve students' ability to decide between high school or vocational school enhance students' ability to understand which type of courses they should take maximize future opportunities enhance discipline and motiva- tion prevent or alleviate mental and health problems lessen emphasis on "college liberal arts" for everybody 		 student ratings of various guidance methods number of counselors per school population number of students arrested number and percent absent number and type of activities students become involved in outside of school number of course changes/year incidence of student drug usage 	
Special classes (day as well as night) for people over 16 who have dropped out of school and cannot complete their education	 prepare individuals for grammar and high school equivalency tests allow all members of the com- munity to complete their education and get jobs 		 number and percent dropouts number of high school equivalency certificates granted number of requests for classes by dropouts number and percent of unemploy- ment in dropouts educational attainment of the community's population (U.S. census) attendance achievement test scores incomes of individuals without high school diplomas number of migrants and migrant workers in the community with- out high school education 	

AREA: EDUCATION

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	• Likely • As Likely as Not • Unlikely	NCES OF THE Herein and the second	THE CONSEQUEN DESIRABILITY THE CONSEQUEN	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement
Involvement with real work situations in the indigenous setting for all students and/or Restructuring of public school curriculum to correspond with motivation of students, with special attention to legal age non-academic students leaving schoolpossibly through in- creased technical education in addition to normal curri- culum, especially for the non-college bound	 make children more participating in develop in the stud realistic underst the way the worki operates develop in the stud understanding of self-discipline reduce student born of interest make children more 	society lent an early anding of ing world dent an the need for edom or lack		 number and percent of dropouts number of electives taken by students teacher ratings of students number of job changes per year for teenagers in the work force number of students in student government post-school follow-up regarding salary/earnings of various groups number and percent teenage un- employed number and percent expelled academic achievement of student not intending to go to college percent students not going to college number of college dropouts tests of student skills in real situations number and percent of unemployed rate of changing majors in school subjects

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PART C - (Continued)

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AREA: EDUCATION

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Desirable</u> <u>Unimportant</u> <u>Ounlikely</u> <u>Desirable</u> <u>Desirable</u> <u>Disagreement</u>	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Richer courses in science and math at elementary and middle school level	 enhance students' ability to cope with unfamiliar data and problems enhance understanding and in- quiry into the nature of technical fields emphasize inquiry and discovery rather than facts 			 quality of projects undertaken independently number and percent taking science attitude survey of elementary, middle, and high school students math achievement test scores (control group vs experimental group) 	• • • • • •
Consumer education, home and family care, budgeting, etc. in cooperation with home economists representing food chains, utilities, and companies for high school students	heighten the ability to make wise choices regarding house and personal furnishings, improve and beautify the home and surroundings, cook and serve meals, and spend money wisely			 amount of social worker's time spent in household planning for welfare cases number and percent on social securi number and percent on welfare number and percent of malnourished elderly and minority groups complaints received by business persons, chamber of commerce, etc. of inferior products bought at high interest rates 	X
Increased social or extra- curricular activities such as dances, banquets, socials, parties, picnics, fashion shows, etc.	. strengthen family ties	0		 number of acts of vandalism, student incidents, and students with problems number of activities families take part in at school number and percent attendance at social functions involving the whole family child attendance at school 	• • • ×

AREA: EDUCATION

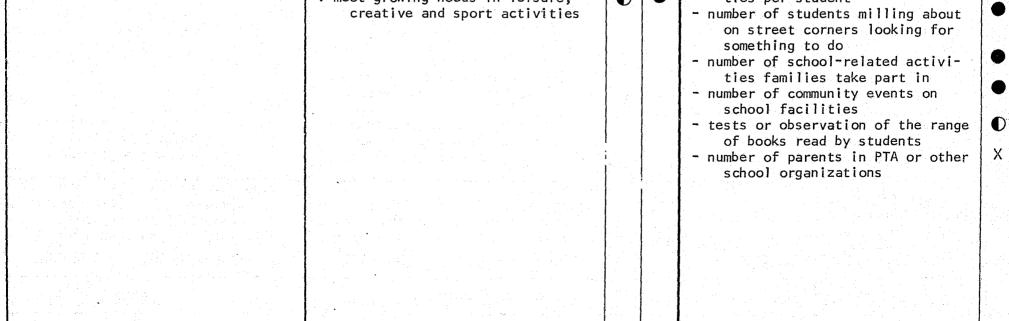
PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS Likelihood <u>Desirability</u>	D OF		3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
• Laws, Regulations and course Courses in family relations and consumer skills beginning in 5th grade	 help girls who marry young maintain a well-managed home give the young a better understanding of when to marry and how many children they can have provide a better understanding of marriage and responsibilitie of both partners reduce unwanted children, child- ren not properly taken care of, or who develop problems 	0		 number of young divorces (divorce rate vs age) number and percent of unwanted, abused, neglected children who develop problems number and percent of births (or aborted pregnancies) outside of marriage personal debt as percent of income x marriages income of families at time of first child (or pregnancy)
Courses or programs in citizenship awareness	 prepare the individual for intelligent participation in the community (local, state and national, international) during adult life develop willingness to learn about current issues enhance involvement in political parties, boards, etc. 			 percent eligible who vote ratio of number capable to those willing to participate on boards number willing to participate on party committees time spent in learning about issues by people in the com- munity "fact tests" on current issues number and percent voting in "minor" elections and local issues number and percent registered number and percent of rejections of proposed budgets forcing budget reductions number and percent of bond issue rejections rating/evaluation of student govt.

PART C - (Continued)

AREA: EDUCATION

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 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant Ounlikely O Undesirable	EL 1HOOD OF CONSEQUEN	SIRABILITY OF E CONSEQUENCE	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary	UTILITY OF
• Laws, Regulations and Codes Integration of school re- creation activities with those of community; courses such as bridge, symphony,	<pre>x Disagreement . improve student and adult way of life . heighten the enjoyment of</pre>		• DES	X Disagreement - attendance by kids at various leisure functions in and out of school	
opera, crafts, travel, etc.	 leisure time promote outside interests integrate school and community recreational activities meet growing needs in leisure, 			 observation of excess leisure time, boredom, loneliness of students number of extra-curricular activi- ties per student 	



AREA: EDUCATION

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions • Staffing and Operations	2. POTENTIAL <u>CONSEQUE</u> ACTIONS <u>Likelihood</u> • Likely • As Likely as Not	NCES OF THE <u>Desirability</u> • Desirable • Unimportant	LIKELIHOOD OF THE CONSEQUENCE	SIRABILITY OF E CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use
 Staffing and Operation Planning and Coordination Laws, Regulations and Codes 	O Unlikely		I I	TH	- number and percent voting for
Integrated environmental awareness program at all levels	 provide individuals greater understar what good quality ment is increase understand how good quality can be achieved 	ding of environ-			<pre>and against issues relating to the environment - appropriations for the enforce- ment of regulations which preserve the environment in the community - percent participation of various age groups in community im- provement actions - levels of knowledge (tests) on quality of environment - number of violations to locally or state promulgated codes and regulations (e.g., unauthor- ized leaf burning, trash and waste disposal, etc.)</pre>
Courses in arts, crafts, and occupational skills for individuals who are physically handicapped or mentally disturbed	 help handicapped a disturbed to acc able skills and cially independe reduce need for f ance or medical individuals who handicapped or disturbed 	become finan- ent inancial assist- supervision to are physically	1		 number and type of jobs held by handicapped income levels of handicapped number, cost and type of services for dependents of physically handicapped average length of employment per job for the handicapped welfare and medical assistance costs for the handicapped number of times emotionally disturbed need medical assistance

PART C - (Continued)

AREA: EDUCATION

• PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF IENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Das Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	IKELIHOO HE CONSE ESIRABIL	Utility in Measuring Potential O Consequences • Necessary • Moderately Useful -
Presentation of instructional or broadly educational mater- ials to people in their homes or place of employment; or	 raise the educational level of residents in the community increase adult awareness of public issues and adult parti- 	0	 test scores of community residents level of knowledge and back- ground on issues affecting the state
more extensive library services and discussion groups outside of school; or lecture and work- shop courses in schools,	cipation in community affairs . provide places for youth to meet and learn outside of school		 number and percent participating as volunteers in community activities number and percent participating

churches, and in the home using radio and TV on handicrafts and skills (e.g., sewing and repairs) . enhance people's ability to attend to their own immediate needs, especially in the home in community meetings

- number and percent voting
- number of library services
- number of community education service groups

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- number and percent graduating from high school
- number of times citizens use public media via letters to editors, complaints, reply to editorials
- number and type of uses of instructional TV in the state
 level of unemployment and skills of unemployed compared to skills required for employment in areas suitable for out of school learning, with educational assistance via TV, correspondence and library services
- job turnover rates as index of low-grade employees

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AREA: EDUCATION

PROPOSED ACTIONS	2. POTENTIAL CONSEQU	ENCES OF THE	D OF QUENC	1 TY 0	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential	0F I CATO
n the Following Category: Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABIL THE CONSEC	Consequences Mecessary Moderately Useful O Of Little or No Use X Disagreement	UTILITY OF THE INDICATORS
Hot lunches for children in inner-city schools and/or Use of school nurse as a	 improve health of especially in in allow for a more of approach between agencies in taki the health of ch 	oordinated various ng care of			 attendance illness rate number of cases of child mal- nutrition number of times school nurse is used as a mental health agent hospital admittances of children 6-13 	
mental health agent					 number of medical agencies to which individual children must go total and per capita use of public medicare total and cost per capita of wel- 	
					fare in community	

PART C - (Continued)

AREA: EDUCATION

• PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	· · · · · · · · · · · · · · · · · · ·	
In the Following Category: • Services and Functions V Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	O O O O O O O O O O O O O O O O O O O	eg Potential Pessary Verately Useful Little or No Use agreement
Improvements in teaching, such as team teaching and independ- ent study; multi-media inter- personal communication; revision of teaching process in elementary schools, and/or elimination of costly gadgets	 improve the teaching process identify school with "what is happening", what is relevant and of interest to the students meet modern needs provide more attention to the happening and happening happenin	 attendance testing of student on current issue number and percent from high school number and percent 	es t dropouts t graduating 1 t of students

which do not add to the total learning process

- s;

individual pupil, especially absent from classes - number and type of student comin elementary schools D . improve student attitudes toplaints - number of student riots, disorders wards school 0 0 - ranking or evaluation of school O . limit distractions by outside specialists regarding effectiveness of teaching methods, materials, techniques O - student/teacher ratio O - number of new methods adopted vs time X - achievement test scores X - grades of students relative to national levels X - total education costs per student

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PART C - (Continued)

AREA: EDUCATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Flanning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUE</u> ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely	<u>Desirability</u> Desirable Unimportant OUndesirable X Disagreement	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
Replacement of present marking (grading) system with a set of behavioral objectives and descriptive evaluation of the student; extended longitudinal curriculum coordination between all levels, with a particular view to individualization and setting of behavioral objectives and/or Greater variation of class levels in which learning of basic reading and writing skills are introduced; or remedial reading classes in all grades	 provide more meanin tion of students and parent use) increase continuity tion, and relevan terial being taug allow the child to terms of his own improve learning mo students match children's de levels with tasks handle effectivel allow for genuine a give children a bet tunity to progres grade levels with bers of the class 	<pre>(for teacher , organiza- ce of ma- ht progress in abilities tivation of velopmental they can y chievement ter oppor- s to higher other mem-</pre>		 achievement test scores, such as reading comprehension,etc. teacher ratings of students as to interest shown and active participation student ratings regarding rele- vance of "material" being taught number and percent graduating from high school student self-evaluation of the effectiveness with which he can handle tasks assigned comparative rate of advancement in terms of grade levels as compared to performance tests (e.g., reading) attendance number of pupils selecting voca- tional courses number of "behavior" cases (as distinct from emotional prob- lems) percent college-preparatory stu- dents who cannot pass reading tests for their grade correlation of students' reading level to IQ 	

PART C - (Continued)

AREA: EDUCATION

In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQ</u> <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Ounimportant Oundesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Integration between special counseling services and normal academic contacts	 provide all childr depth and contin seling (not supe limited contacts tions become drain tions become drain 	en with uity in coun- rficial and when situa-			 number of students vs number of counselors available number of counselors student required to see rate of attendance to academic and social counselors number of social workers in schools number of instances where children do not follow advice without informing counselors number and percent of children emotionally disturbed number and percent of children acting and performing below age level number of problem children who return to the same counselor for guidance 	

AREA: EDUCATION

AREA:	EDUCATION					Sector Sector
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> Likelihood Desirability Likely Desirable As Likely as Not Unimportant Unlikely Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	
• Laws, Regulations and Codes Increased activities involving parents, teachers and students	Provide for better coordination and understanding between parents, teachers and students			 number and percent of unrest, discipline, drug use cases records of disciplinary action number of requests for inter- views between parents and teachers number of runaways at student age number and types of acts of vandalism in various areas parental satisfaction (polls, protests) number and percent attendance at social functions of parents and teachers number of "notes home" by teachers to parents about students 		-56-
Increased parent involvement with the educational process such as engineers included in math curriculum committee, parent representation on boards dealing with discipline problems, mothers providing feedback on adjustments of kindergartners, etc	. greater use of talents which are available in the com- munity			 number of professionals in PTA number of talented parents in the community who participate in education system number of complaints from parents on the curriculum presented to their child number of open public meetings for discussion of operational aspects of schools number of professionals in com- munity 	s x x	

ART C - (Continued)

AREA: EDUCATION

PROPOSED <u>ACTIONS</u> In the Following Category:	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS Likelihood Desirability	OD OF EQUENCE LITY OF	MUNITY CONDITIONS	OF
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 Likely As Likely as Not Unlikely Unlikely Undesirable X Disagreement 	HE CONS HE CONS ESIRABI HE CONS		
Institutional exchanges of students and faculty at high school and college level (as well as on-the-job train- ing)	. provide stronger motivation for traditional instruction	o x	 number of students desiring participation in institutional exchanges number of entries in state, national science, arts, etc. contests 	x x

number and type of college re-jections of high ranking students interested in college
performance on standard exams
number and percent of high school dropouts

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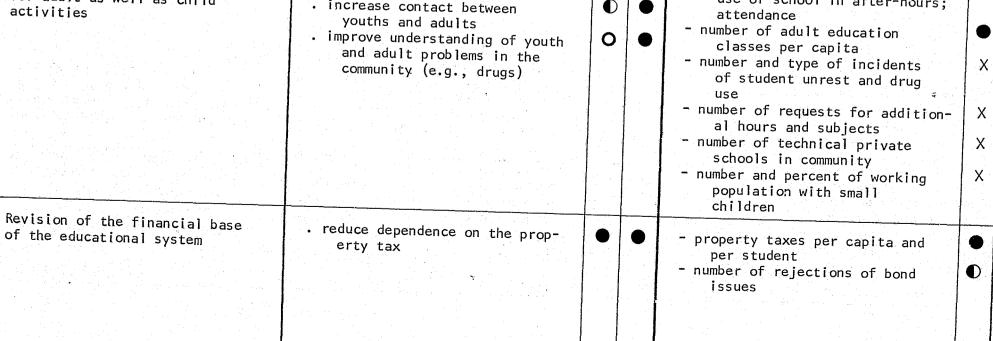
AREA: EDUCATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	<pre>2. POTENTIAL CONSEQU ACTIONS Likelihood • Likely • As Likely as Not • Unlikely</pre>	Desirability • Desirable • Unimportant • Undesirable × Disagreement	THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
Restructuring of the institu- tional relationship between the chief educational adminis- trator (superintendent) and the chief governmental admin- istrator (manager, mayor, first selectman)	 minimize the education of t				 number of public conflicts between various policy making bodies (such as between board of education and town council and between employees, teachers, police, etc.) attitudes (survey) regarding whether or not teaching and administrative employees are justly compensated for services number of specific interchanges and meetings between government and education groups number of teacher educational proposals rejected by superintendent or principal, and superintendent proposals rejected by board or city council turnover rate of superintendents number of complaints to educational and other government agencies by employees 	

PART C - (Continued)

AREA: EDUCATION

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	NCE	0F NCE		2 2
In the Following Category: • Services and Functions • Staffing and Operations V Planning and Coordination V Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable• X Disagreement	I KEL I H	DESIRABILITY THE CONSEQUE	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATOR
Joint use of services and facilities on a regional basis	. enrich educational programs of smaller communities without excessive increases in cost	•	•	 cost of educational programs in smaller communities per capita and per student number and type of educational programs in small communities 	•
Open schools more hours per day and all months of the year for adult as well as child activities	 meet adult needs in cultural or technical education increase contact between youths and adults improve understanding of youth 		•	 number of adult/child hours of use of school in after-hours; attendance number of adult education 	•

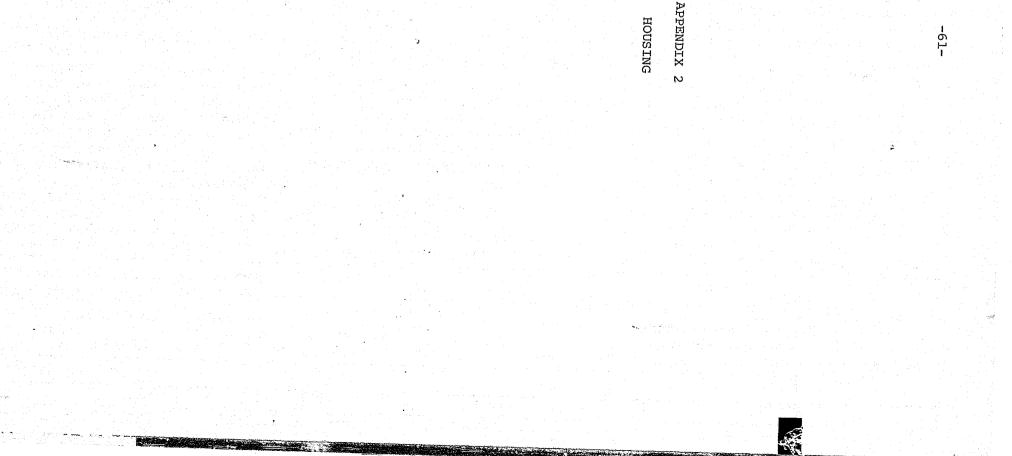


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AREA: EDUCATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Vlaws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> • Likely • Likely • As Likely as Not • Unlikely • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
New definition of the relations and responsibilities of the Board of Education and the Board of Finance	 allow principal to introduce required educational reforms reduce community antagonism toward school systems and conflicts between Board of Education and Board of Finance 		 level of teachers' salaries vs number and type of teacher aids, team teaching, and other innovations to increase teacher effectiveness number of conflicts resulting from inadequate legal defini- tion of the functions and rights of Boards of Education and Boards of Finance social composition of dropouts community's status, relative to others, regarding amount of assistance (dollars) from federal programs index of quality of school buildings 	

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ART A - BUILDING BLOCKS FOR GOALS AND OB.		1
WHAT	FOR WHOM	VHY
DTENTIAL OVERALL GOAL		
O PROVIDE FOR: access to suitable liv- ng accommodations, and equitable and ffective operation of the industries which serve these needs,	for the community and its various sec- tors,	to improve and maintain social and physical aspects of home life with- out exceeding individual and com- munity economic and natural resource
BJECTIVES - To provide for adequate:	for:	to enhance:
<pre>AVAILABILITY OF DWELLING UNITS (IN VAR- OUS OWNERSHIP CATEGORIES - OWNED, RENT- D, COOPERATIVE, CONDOMINIUM, OR PUBLIC; N VARIOUS COST RANGES - LOW, MEDIUM, OR HIGH, SUBSIDIZED OR NONSUBSIDIZED; IN VARIOUS LOCATIONS - CENTRAL, PERIPHERAL, OR BY NEIGHBORHOOD) small "starter" single-family homes larger or more expensive single- family homes cluster-type housing town houses, apartments, and row houses mixed housing developments high-rise units mobile home units AMENITIES (FOR NEW OR EXISTING HOUSING) utilities and waste removal roads, sidewalks, parking, access outdoor spaces and environment social and recreational amenities DUALITY OF DWELLING UNITS, NEW OR OLD (IN VARIOUS OWNERSHIP CATEGORIES, IN VARIOUS COST RANGES, IN VARIOUS LOCA- TIONS) external condition and appearance internal condition and appearance condition of structure quality of internal utilities (elec- tricity, water, sewage, trash) light, heating, ventilation distribution of internal space</pre>	HOUSEHOLDS OF VARIOUS TYPES individuals, couples small families large families elderly HOUSEHOLDS OF VARIOUS INCOMES higher than average average or moderate lower than average limited: pensions, social security, welfare HOUSEHOLDS FROM VARIOUS RACIAL GROUPS whites blacks latins others ORGANIZATIONS AND BUSINESS SECTORS CON- CERNED WITH HOUSING public housing sector non-profit or semi-private housing sector private development sector large- or small-scale building contractors financial sector landlords and landowners	ABILITY TO OBTAIN AND AFFORD A HOME, THROUGH rental individual ownership public ownership LIVING CONDITIONS, IN TERMS OF overcrowding ability to care for family needs package and mail access and de- livery trash disposal intimacy or privacy among fam- ily members freedom to act (without bother- ing neighbors) freedom from intruders (vandals) thieves, and other criminals) access to parking NEIGHBORHOOD UTILITY AND APPEARANCE general appearance and avoid- ance of decay noise abatement safety of people on the street access to schools, shopping, friends, neighbors (by car, on foot, etc.) social and recreational neighbor hood quality

PART A - BUILDING BLOCKS FOR COALS AND OB	<u>JECTIVES</u> HOUSING (Continued)	
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: access to suitable liv- ing accommodations, and equitable and effective operation of the industries which serve these needs,	for the community and its various sec- tors,	to improve and maintain social and physical aspects of home life with- out exceeding individual and com- munity economic and natural resource
OBJECTIVES (Continued)		
OPERATIONS (TECHNOLOGIES AND PROCEDURES) . land acquisition time and expense . planning and construction time . roads, services, utilities (instal- lation time and expense, delays,	HOUSEHOLDS IN SPECIFIC SITUATIONS . living in, or moving in and out of inner cities, suburbs, rural areas . living in overcrowded housing . living in dilapidated housing	SOCIAL OPPORTUNITIES AND DIVERSE, INTEGRATED LIFE-STYLES . social opportunity for the in- dividual . access to jobs

borhoods

employment

. access to jobs living in socially undesirable neigh-

- income and social diversity
 - ability of various groups (e.g. • elderly, young couples, and families with children) to lead their own type of life while benefiting from contact with others

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AND INEQUITIES

PREVENTION OF SOCIAL

sumer

owner

building costs

- . forced racial separation
- . age-group and life-style separation

phasing with housing development)

cost of money to developer or con-

marketing by actual and prospective

PROR

BARRIERS

- . isolation of different income groups
- . consumer or tenant exploitation
- dren coming, leaving, or growing older)

requiring housing amenities more

. living far from where they can obtain

suited to their needs due to changes

in family structure (marriage, chil-

- . subject to social harassment or discrimination
- . desiring to live in closer association with other age groups or social groups, or in more diverse surroundings

PROPER USE OF LAND AND OTHER NATURAL RESOURCES

- . present or intended uses of various land parcels and other resources
- present or intended location and distribution of various facilities and functions
- . control of speculation (landholding for profit)
- control of urban sprawl
- relation of land use to transportation

HOUSING

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be

anticipated over the next five years.

		LAWS, REGULATIONS, CODES
SERVICES AND FUNCTIONSSTAFFING AND OPERATIONSLAND ACQUISITION AND PRESERVATION, IN: . built-up areas . peripheral areasPUBLIC PLANNING AND COMMUNITY ADMINISTRATION . boards and commissions . planning agencies . administration of build- ing codesPUBLIC HOUSING CONSTRUCTION, IN: . built-up areas . peripheral areas. boards and commissions . planning agencies . administration of build- Ing codesPUBLIC HOUSING CONSTRUCTION, IN: . built-up areas . peripheral areas. boards and commissions . loadinistration of build- Ing codesPUBLIC HOUSING CONSTRUCTION, IN: . built-up areas . peripheral areas. boards and commissions . planning agencies . administration of build- Ing codesPUBLIC HOUSING AND REDEVELOP- MENT . public . private . self-help. commissions . agency administration . supervision and maintenance, renova- tion, and repairREFERRAL AND RELOCATION SERVICES . benches . bus shelters. Commissions . care and maintenance, renova- tion, and repairREFERRAL AND RELOCATION SERVICES . beaches . bus shelters. Handlords . banks . developers (and their staff)DISSEMINATION OF INFORMATION . available vacancies . citizen and group rights (eith- er as occupants or as prospect- ive buyers) . housing and real estate poli- cies and decisions. STAFFING AND MAINING . BAND TRAINING FOR HOUSING OFFICIALS AND ADMIN- ISTRATION, STATION, STATION, ADD TRAINING FOR HOUSING OFFICIALS AND ADMIN- ISTRATORS, CODE INSPECTORS, ETC.	OVERALL LAND USE amount and location of residential land relationship to other uses transportation use of natural resources TYPES OF DEVELOPMENT large=lot residential small=lot residential planned unit development small apartments large apartments and high=rise vacant land and its use SITE PLANNING layout, topography, and soil transportation and park- ing convenience appearance and aesthetics outdoor space PUBLIC AND PRIVATE EFFORT role of private, non- profit, and public in- stitutions in supplying needs processing of applica- tions and permits scheduling of road, ser-	<pre>(LOCAL, REGIONAL, OR STATE) ZONING AND LAND USE vacant land large-lot residential small-lot residential cluster or planned resi- dential variances location of public hous- ing TAXATION assessment of various users, of improvements, etc. property tax rates alternate forms of town revenue SUBDIVISION CONTROL frontages and setbacks land for community pur- poses multiple uses of land, air rights amenities and services environmental and natur- al resources preserva- tion BUILDING AND HOUSING CODES structure and materials utility and sewage sys- tome</pre>

PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: HOUSING

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUE ACTIONS	NCES OF THE	0F JENCE	ITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	2
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	• As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	
Provision of apartments and small houses to rent, especially in low density areas, some near mass transportation, for young adults and students, single persons and childless couples, minorities, migrants from core cities	 relieve educational of the burden of H dents improve labor suppl age areas improve access to jo improve the living of improve the variety and the type of ro able, to meet the more varied popula 	institutions housing stu- ies in short- obs environment of housing entals avail- needs of a			 average distance traveled between home and work for various groups inventory of housing by types and form of ownership housing location and characteris- tics for new workers in the com- munity, compared to those leav- ing the workforce of the com- munity, and those staying average length of trip to work of low-income workers (com- pared to other income groups) number of one-family housing units per acre number of laborers per job avail- able in given geographic area characteristics and previous lo- cation of occupants of new hous- ing compared to labor force trends number of reverse commuters (i.e. commuting in the direction of lightest rush-hour traffic) number of people near new housing in the community who feel the environment has been improved rather than just being further 	
					cluttered (rating/opinion polls) - number and percent unemployed X - number and percent of students sleep- ing in off-campus facilities X	

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AREA: HOUSING

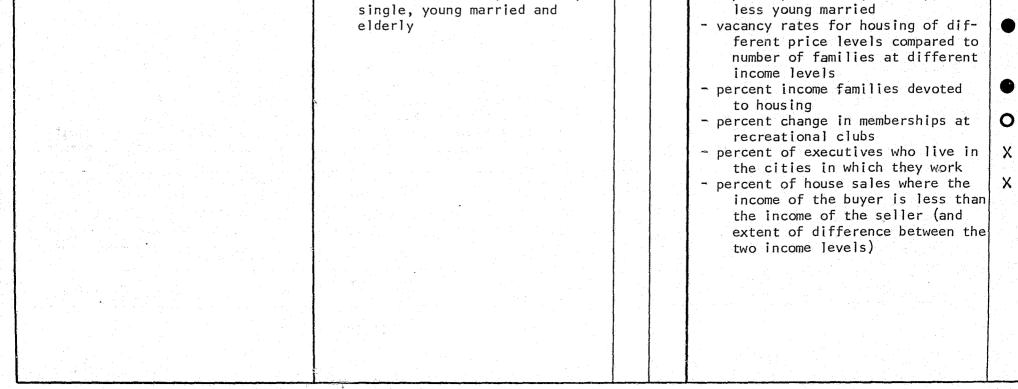
PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATOF
Provision of dwelling options for elderly in terms of both living location and available transporta- tion systems providing access to various parts of town and/or more facilities built in close prox- imity to elderly housing	 increase housing options for the elderly increase opportunities for elder- ly to share in the life of the community insure adequate range of facili- ties within reach of elderly who cannot make use of trans- portation 			 number and percent of elderly shoppers at various locations numbe: of elderly attending cen- ter area entertainment or other events location and distribution of l- elderly in the community ity attendance of elderly at various facilities and events which they are likely to use number of senior citizens who serve in public office age distribution of shoppers (or wayfarers) in the community as compared to the age distribution of population residing in the community number of senior citizens and the percent thereof who ride mass transit facilities number of volunteer taxi services established by or for the elderly 	● ×

PART C - (Continued)

AREA: HOUSING

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	L Z	법 3. MEASURABLE INDICATORS OF COM- KINITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	00-	O Utility in Measuring Potential 0 O Consequences • Necessary • Moderately Useful • Of Little or No Use • Disagreement • H
Provision of more high income houses and sites ranging from private estates to high-rise apartments	 increase total dwellings available to population, including high income increase total turnover, includ- ing high income, and thus availability of appropriate housing for low and medium income households, students, 	•	 number of dwellings per capita percent of vacancies by classificitie cation of housing (high, moderate, low income) number of housing starts vs population number and percent of units occupied by students, elderly, child

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AREA: HOUSING

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENC JENC	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use X Disagreement	UTILITY OF THE INDICATORS
Education for occupants in life style adjustments	improve use of new facilities in a manner compatible with the occupants' physical capabili- ties, social patterns, aesthe- tic needs, values and overall life style		 incidence of vandalism for new buildings repair records (or repairs needed) on new facilities number of requests by new facility occupants for different housing number of code violations (housing sanitation) in new facilities number of building code violations initiated by tenants occupant ratings of life style in different settings, and/or different occupants in the same setting turnover rate in new vs older facilities dollar volume of sales of toothbrushes, sheets, toilet paper, cleansing supplies, etc. in neighborhood stores 	

(Continued) PART C -

AREA: HOUSING

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQU</u> ACTIONS	ENCES OF THE	0F ENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	000
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	HOOD	I RAB I L I T CONSEQU	Utility in Measuring Potential Consequences Necessary Moderately Useful Of Little or No Use X Disagreement	UTILITY OF
Design of dwellings, especially public housing, to include such items as benches for elderly to sit in the sun, trash col- lection areas that are dispersed and conveniently accessible to elderly, etc.	 improve satisfaction physical and esthem and social patter tural values increase costs of cost segregation of spece according to cult 	etic needs ns and cul- construction ial groups		× ×0	 use (nature, extent) of amenities and services attached to build- ings (how often used, amount of trash and extent of vandalism in and around them) grass acreage, number of benches, etc. per capita throughout the situ or in accessing and another or in a service. 	•

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city or in special areas such as
elderly projects
- number of grievances by identifiable units processed by City
Hall, etc., regarding the lack of
amenities
- mortality rate of elderly living
alone, living in homes LY IC С П Ø Х

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AREA: HOUSING

PROPOSED_ACTIONS	2. POTENTIAL CONSEQU	IENCES OF THE	UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant OUndesirable X Disagreement	THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
rovision of dwellings for various nulti-family groups including re- at d families, unrelated fam- lies, non-families with common acilities (such as dining and ecreation), such as semi-public wellings, private homes on public land, or private rooms in public buildings	 provide residents in use of time a reduce restriction from being "tied satisfy needs for ity of young adu single persons 	nd money s on residents to a shelter". greater mobil-	000	××O	 number of students, single, or transitory households as percent of all households rate of turnover of residents in new (non-standard) units number and type of housing units sold in the community (or rent- ed) compared to housing prefer- ences of newly employed workers, new students, new retirees, etc. number of different housing facil- ities used by the average person over time number of illegitimate births, separations, divorces variations in expenditures (dwel- ling, recreation, food, clothes) for families in various housing arrangements number of three-generation families living as a single household 	ant a tra

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PART C - (Continued)

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A: HOUSING

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1.	PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F UENCE	LITY OF EQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
	In the Following Category: ✓Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILI THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagroement	UTILITY OF THE INDICATORS
	New ways to subsidize !cw and moderate income housing through private subsidies (income assistance) rather than build- ing subsidies	 eliminate arbitrary visual separation of these groups from the rest of society increase freedom of location for subsidized families improve chances of integration of minority groups 			 number of families that move to better, higher cost, housing over a specified period after subsidies are made available proportion of assisted families in specific geographical areas re- lative to their proportion in the total community number of home owners on assistance rolls, relative to the number of renters turnover rates for assisted fami- lies 	• × ×
	General integrated subsidy pro- grams covering insurance, down payments, second mortgage loans, income supplements, for public non-profit rental or home owner- ship, primarily to low-income and second-worker families	 scatter sites and integrate the community, thus avoiding continuation or creation of social problems avoid government segregation by fiat in terms of age, race, income, family size, etc. facilitate turnover and upgrade housing choices 	•		 location and number of low income family dwellings rate of housing turnover (number of families or title transfers per dwelling unit in various lo- cations) race and income distributions in various location areas migration pattern of low income families ratio of owner-occupied to tenant- occupied housing relative to assistance programs number of welfare recipients in high income housing districts 	

AREA: HOUSING

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- <u>MUNITY CONDITIONS</u> <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement
Financial assistance to low- income families for dwelling maintenance, and rental charges to subsidized families, related to level of repairs necessary and/or Replacement of private, absentee "slumlords" with non-profit housing development corpora- tions or owner occupants	 improve housing standard of liv- ing of low income families maintain incentives for low in- come families to meet their needs without assistance improve maintenance and condition of dwellings of low income families encourage rehabilitation of property improve appearance of neighbor- hoods improve the ability of agencies to enforce housing codes 		 number of housing code violations per acre or per block in low income districts number of code violations per acre, per block, etc. as a func- tion of form of ownership (ab- sentee landlords, non-profit housing corporations, owner occupants, etc.) incidence of migration from lower quality, or low cost, to higher quality or cost housing number of home improvement build- ing permits requested vs type of ownership number and rate of convictions for code violations, e.g., fines collected, etc., vs type of ow- nership number of structures rehabilitat- ed vs type of ownership percent of low-income families passing physical fitness tests number of absentee landlords who would be willing to sell their buildings at their assessed value market value of homes or apart- ments near non-profit housing corporations vs those near ab- sentee owners

<u>PART C - (Continued)</u>

AREA: HOUSING

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU ACTIONS	JENCES OF THE	OFENCE	Y OF ENCE	3 MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	ORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL CONSEQUENCES OF THE ACTIONS UN Category: Likelihood Desirability Inctions Likely Desirable Inctions As Likely as Not Unimportant ordination Unlikely Undesirable ns and Codes Disagreement Inctions	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS		
					 number of tenant complaints about poor maintenance or condition of dwellings to housing bureau or authority dollars of maintenance assistance required per low income family costs of maintenance per dwelling (actual and required) in rent- al housing vs income of families or rental price of dwelling rental price vs condition of dwel- lings external or internal appearance of dwellings compared to the rest of the community and to other housing at same price number of repair calls, tenant complaints, and time elapsing between call or complaint and repairs operating and maintenance costs per dwelling unit size of budget for assistance pro- grams in relation to income trends of population served over time (as an indication of extent of incentive for families to handle their own needs) number of groups interested in forming non-profit housing cor- porations to replace landlords 	X

AREA: HOUSING

PROPOSED ACTIONS	2. POTENTIAL CONSEQUE ACTIONS	ENCES OF THE	OF UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
n the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY 0
Public support of companies to encourage their participation in the housing business through experimental living programs, various housing concepts, and life styles	 overcome public and allegiance to our ing concepts increase motivatio faction of those sponsibility for housing needs of 	tdated hous- n and satis- who have re- meeting			 percent of new housing with new concepts of construction or land use number and percent of total sales of housing with new construction or land use turnover, vacancy rate, waiting lists, etc. on developments embodying new housing concepts number of identifiable groups (and size of financial backing) interested in participating in privately sponsored innovative projects with public financial support profit ratio or venture employing "new housing" concepts number of companies responding to innovating programs comparative building costs, land costs servicing costs of conventional vs experimental or "new housing" building costs 	

PART C - (Continued)

AREA: HOUSING

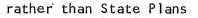
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1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF JENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS	ORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Desirable • Unimportant	LIKELIHOOD (THE CONSEQUE DESIRABILITY THE CONSEQUE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful	UTILITY OF THE INDICAT
Education programs for housing and regulatory officials and planning and zoning decision- makers on the use of the en- vironment, especially regard- ing local needs, and use of professional state guidelines	 improve awareness among housing and regulatory planning and zoning officials of new tech- niques and design approaches improve responsiveness of designs to the needs of intended re- sidents rather than bureau- 	 • • • 	 number and percent of housing officials involved in courses on the environment, planning, etc. numbers of different housing types, locations, building sys- tems and techniques, etc., the 	•

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cratic requirements
. allow the community to find its
 own solutions in meeting both
 local and statewide require ments

regulatory and housing officials must supervise and regulate (\cap)

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- number of performance code adoptions
- number of complaints by entering residents of publicly built or subsidized housing (to housing bureaus, superintendents, etc.)
 incidence of vandalism in new housing
- tests on knowledge of regulatory officials of various design techniques, building components, construction systems, housing layouts, etc., used in various parts of the country as well as locally
- number of chief executives who would support training programs for housing and regulatory officials on a released time basis, on an after-duty public supported basis, or a no-cost-to-city basis - continued -

AREA: HOUSING

PROPOSED ACTIONS	2. POTENTIAL CONSEQU ACTIONS	ENCES OF THE	D OF DUENC	QUENC	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential	UTILITY OF
In the Following Category:	Likelihood	Desirability • Desirable	HOOL	BILI	Consequences • Necessary	Σ
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	• Likely • As Likely as Not • Unlikely	• Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRA THE CC	, Disagicement	-
					 number of housing officials, de- cision-makers, or regulatory per- sonnel desirous of participating in training geared to keep them up to date with housing construc- 	
					<pre>tion and layout considerations - community ratings/public support for housing officials (e.g. by residents of new housing super- vised or under responsibility of such officials)</pre>	
					- number of innovative variances	
	, a de la contra en presenta en la contra de l 1995 - La contra de l 1995 - La contra de					
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PART C - (Continued)

AREA: HOUSING

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PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> ACTIONS	OF THE JO	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	COR C
In the Following Category: • Services and Functions ✓ Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	 Likely Des As Likely as Not Uni Unlikely Undi 	mportant 급 ^O esirable 兰 및	ES.I.R. HE C	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THF INDICAT
Local conservation and development corporation to acquire and hold land for conservation or future development	 improve the ability to a land for public and fo development purposes remove land from private lation substitute leasehold for sale to private develo 	r private specu- D outright D pment		 acres of available land per capita time lag from project start to site location and acquisition in local conservation efforts acquisition costs vs property values and property tax rates number of acres acquired (and ear- marked) vs estimated conservation 	

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desirable to do so

 prevent land cost increases from being a significant factor in long-term housing costs and development needs

 comparative dwelling unit costs vs method used for land acquisition

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- land prices vs time in potential development areas
- fair market value of land in various locations
- amount of acreage conserved and uses to which land is placed
- number and percent of units in the low and moderate income price ranges
- number of councilmen willing to support the role of state and local government as real estate brokers (if the conservation and development corporation is public

AREA: HOUSING

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions V Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> Likelihood Desirabili • Likely • Desirable • As Likely as Not • Unimporta • Unlikely • Undesirab • X Disagreen	LIKELIHOOD OF	DESIRABILITY OF THE CONSEQUENCE		UTILITY OF THE INDICATORS
Acceleration of housing activity through the increased use of local housing authorities, private non-profit housing cor- porations, and a State Housing Authority, working in combina- tion, using mass production	 increase ability to combine go ernmental and private progra provide more scattered housing options for low income and minority groups increase the supply of both lo and moderate income housing 			 number of housing units built by state and local authorities rate of turnover of tenants in public housing number of state legislators willin to support a state housing authority 	• X

PART C - (Continued)

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AREA: HOUSING

I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS			Y OF ENCE	AUNITY CONDITIONS			
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant	LIKELIHOOD OL	CONSEQUENT	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF		
Use of vacant land or air rights over highways for the location of housing for large low- income families	 increase the tax baccreation of taxal reduce housing inf creasing the avai ing and creating tion among landlo improve living come large low-income 	ble properties lation by in- ilable hous- more competi- ords ditions for	0 0 0		 number of low-income units built in locations not previously built up change in grand tax list comparative cost/unit of low in- come housing for alternate choices of development; renew- al, use of existing vacant land 			

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while minimizing relocation problems

. reduce land available for mass transit

 slow and crowded vehicular traffic use of air rights, use of other available land - demand for air-conditioned cars by people who must daily travel on built-over urban highways, as compared to that of the general population - number of persons per room (or per unit) in relation to income - number and size of relocation allowances and assistance costs - number of available acres of vacant land per capita in various built-up areas of the city - vacancy rate (and price) of private units suitable for large families

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(Continued) PART C

AREA: HOUSING

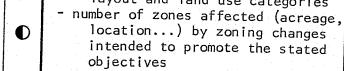
PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQU</u> ACTIONS	ENCES OF THE	0F UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	0F CATORS
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"Mission directed" local govern- ment and reduction in red tape for improving the quantity, quality, availability, and distribution of dwellings	 remove or modify lo ment obstacles enhance government support of housin (reduce red tape lower project overline reduce planning and time increase flexibili program planning mentation 	services in ng programs) head costs d construction ty in housing			 time for various projects vs type of approval practices time and dollars charged to start- up and administration of grants average completion time of pro- jects overhead as percent of total build- ing costs number of state legislators who would favor removal of state constraints for a more flexible local system number of councilmen supporting the removal of state constraints for a more flexible local system 	x x

AREA: HOUSING

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations ✓ Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF THE INDICATORS
Selective zoning for various density patterns allowing such approaches as cluster dwellings with balance in open space to retain overall pop- ulation density and accommo- date population growth while maintaining amenities of open and recreational space	 preserve open space and natural resources reduce public improvement and service costs for roads, sewerage, etc. increase the number of families able to purchase dwellings reduce land acquisition costs 		 dwelling unit costs for different subdivision types: e.g., clust- er vs standard-type subdivision comparative costs for providing services (roads, utilities, etc.) to different subdivision types number of housing starts in various layout and land use categories 	

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- land costs per dwelling unit
- open space acreage per dwelling unit

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- improvement costs per dwelling unit
- incidence of changes (turnover rate) in developments embodying varied and integrated lay-outs and density patterns (e.g. Wesleyan Hills, Middletown...) - land acquisition cost per capita - housing cost per capita - grass acreage per capita

AREA: HOUSING

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u>	OF JENCE TY OF	JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	0F 0F
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination ✓ Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	λĽ
Regional housing agencies and corporations; modification of public housing residency requirements	increase responsiveness of housing policies to regional factors (land availability, distribution of labor markets, migration and transportation patterns, tax and fiscal poli- cies, income distribution, etc.)				



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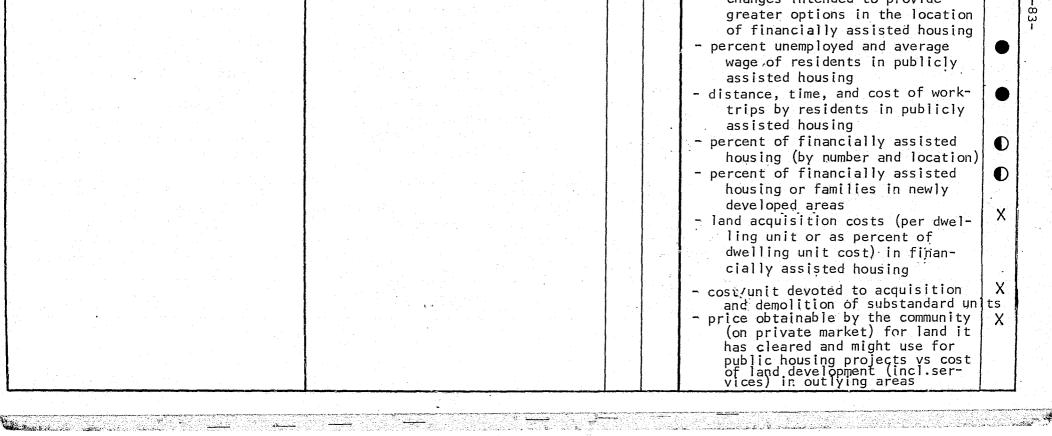
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AREA: HOUSING

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQU</u> ACTIONS	ENCES OF THE	0F JENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	EL I HOOD CONSEQI	CO	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF
Zoning allowing greater location options for finan- cially assisted housing	. enhance job access receiving financ through greater cation options	ial aid	•		 working opportunities for heads of families moving into subsi- dized housing (job market vs distance) percent of land potentially made available by various zoning changes intended to provide 	



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AREA: HOUSING

AREA	HUUSING			
PRCPOSED ACTIONS In the Following Category: • Services and Functions • Staffing and Operations V Planning and Coordination	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirabilit</u> • Likely • As Likely as Not • Unimportat • Unimportat • Undesirabi × Disagreem	ELIKELIHO FHE CONS SESIRABI	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF
Laws, Regulations and Codes Laws, Regulations and regulations allowing introduction of new techniques and technologies such as modular or prefab- ricated housing, excluding mobile homes, in various loca- tionsand an impartial council with broad representation to oversee the State Building Code and/or Continuous, on-going studies to provide recommendations and plans for monitoring housing plans and means of meeting the demand including such con- siderations as housing turn- over	 enhance the ability of low and moderate income families to obtain improved or standard dwellings improve the efficiency of con- struction and lower dwelling unit costs through savings time, materials and labor enhance the ability of improv the quantity and quality of shelters and their distribu 	n ng O S	 percent income devoted to hous- ing, especially for low income families number of housing starts at var- ious price ranges average cost/room of new housing in the lower price range. number of housing starts as a function of the type of codes, labor practices building tech- niques, regulations prevalent in the area number of housing units released by elderly couples moving into housing provided for them, and similar evidence for other housing programs number of low income families in sub-standard housing number and percent of sub-stand- ard units in various areas length of time from land acquisi- tion to resident occupancy 	

PART C - (Continued)

AREA: HOUSING

PROPOSED ACTIONS	2. POTENTIAL CONSEQ ACTIONS	UENCES OF THE	OF JENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination ✓ Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	HOOD	DESIRABILIT THE CONSEQU	OLIFICY IN Measuring Potential Consequences • Necessary • Moderately Useful •
Codes and regulations controlling development of new communities on large tracts with varied housing types and amenities	. create neighborho munities more i income, race, a . provide housing u balancing needs ability	ntegrated by nd family size nits by better			 income distribution of families within given areas racial distribution within given areas family distribution in the neigh- borhood or community by income, race, family size, as compared to whole community or state

 costs of local services per capita (or per dwelling unit) for new communities vs other (traditionally developed) areas
 occupancy rates of housing in new Ĩ

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- (varied and integrated) communities
- incidence of support among administrators and officials for basic changes in codes and regulations
- tenant ratings of choices such as closer built homes so as to get more open space

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AREA: HOUSING

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PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Openly stated realtor commitment to non-discrimi- nation in the housing market	 provide better opportunities for minority groups to take advantage of housing oppor- tunities in private or semi- private markets increase choice of locations for minorities or low income groups using government sub- sidies 	0 × 0 ×	 location pattern of sales and rentals to minority groups number of minority households buying in suburbs through real estate dealers relative age and condition of buildings occupied by minority- group families compared to other families of similar income 	
Shift support of schools and welfare programs away from local government	 reduce local taxes as a portion of housing costs remove or reduce the tie between tax revenues and local govern- ment policy-making regarding housing improvements 		 number of families unable to afford housing sold or rented in the community percent of housing costs attribut- able to taxes rate of housing starts vs rate of growth of total tax revenues of the community school and welfare budgetary re- quirements (and the likely dis- tribution of these costs on com- munity taxpayers vs tax method) property tax revenue per household as related to the percent of var- ious forms and densities of de- velopment in the community (e.g. apartment vs single-family hous- ing) change in real estate tax rates vs time financial priorities in school bud- getaxf group in the scho	

PART C - (Continued)

AREA: HOUSING

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THF CONSEQU	Outling in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF
Revision of tax structure	 increase amount of tax on land and reduce that on improve- ments increase amount of tax on vacant land 	O O X	 improvement tax vs total property tax capital investment on vacant or thinly utilized land vs time Incidence of subdivision of agri- 	
	 increase tax incentives for home improvement increase tax burden on uses of 	×××	cultural, forest, and wildlife acreage for housing, commercial, and industrial uses ys time	

open space

 avoid penalizing good maintenance and improvements housing starts (number, location, value, size of lots or acres/ unit for building permits)
number and acres of (good) building sites held for speculation
number and value of building permits for remodeling, additions, swimming pools, etc.
number of homes requiring maintenance, painting, or repair (code violations, or by inspection)

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AREA: HOUSING

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENC</u> ACTIONS	ES OF THE		 MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS 	LORS
In the Following Category:	<u>Likelihood</u> D	esirability	E QU	Utility in Measuring Potential	0F P
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	• As Likely as Not • • Unlikely •	Desirable Unimportant Undesirable Disagreement	THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Substitution of income or other tax for real estate tax (legislation for new taxes)	 remove real estate ta factor in causing i in housing and indu provide greater freed planning community ments reduce the community to multi-family hou tax purposes (reduce ance to low cost hou reduce incidence of i to industry in order crease its tax base reduce migration in s tax bargains (incre- bility) 	ncreases stry costs lom in develop- resistance using for resist- ousing) nvitations er to in- earch of		 percent of housing costs due to taxes number of community refusals of multi-family housing develop- ments tax revenue per dwelling unit (or household) tax revenue per capita number and pattern of zoning changes to permit multi-family housing tax rate vs property values migration into and out of areas vs tax rates 	



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PART A - BUILDING BLOCKS FOR GOALS AND OBJECTIVES

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HEALTH

WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: comprehensive health care, including prevention, treatment and assistance,	for the population of the community,	to ensure an active, useful, and extended lifetime
OBJECTIVES To provide for:	for:	to enhance:
REDUCTION IN CAUSES OF ILL HEALTH, PHYSICAL OR MENTAL HARM, AND IMPROPER DEVELOPMENT . spread of congenital or inherited defects . complications from childbirth; pre- natal and natal care . spread of communicable diseases . nutritional or dietary deficiencies . environmental pollution . accidents . crime and assaults . poisoning or improper use of drugs . social and occupational factors leading to mental and physical stress . lack of personal hygiene, exercise, and general health care TIMELY DETECTION, CORRECTION OF ILLS . congenital diseases . infant and child development prob- lems . communicable and respiratory diseas- es . metabolic, digestive, and other in- ternal disorders . chronic diseases . emotional and mental disorders . drug and alcohol addiction . minor or emerging physical handicaps (of ears, eyes, teeth, etc.) . disorders of the nervous system or circulation	<pre>for: VARIOUS AGE AND FAMILY GROUPINGS . parents . expectant mothers . children before they are born . infants . young children . adolescents . young married men and women . adult men and women . adult men and women . elderly VARIOUS INCOME CATEGORIES . higher than average . average or moderate . lower than average . limited: on welfare, pensions, social security, workmen's compensation, etc VARIOUS RACIAL GROUPS . whites . blacks . latins . others INDIVIDUALS WITH VARIOUS DEFICIENCIES . blind or with poor eyesight . deaf or mute . physically handicapped . mentally handicapped . addicted to drugs or alcohol . with various prolonged debilities</pre>	<pre>RATE OF PHYSICAL DEVELOPMENT physical fitness physical coordination ability and motivation to enjoy physical activity RATE OF MENTAL DEVELOPMENT mental fitness mental coordination ability and motivation to learn EMOTIONAL DEVELOPMENT social adjustment behavior within the family behavior with peers delinguent behavior</pre>
. broken limbs, wounds, etc.	a ^a	<u> </u>
PART A - BUILDING BLOCKS FOR GOALS AND O	BJECTIVES	· · · · · · · · · · · · · · · · · · ·
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: comprehensive health care, including prevention, treatment and assistance	for the population of the community,	to ensure an active, useful, and extended lifetime
OBJECTIVES (Continued)		
<pre>CARE IN THE EVENT OF PROLONGED INFIRM- ITIES nursing assistance, supervision, and care prosthetic services and internal operations care of mentally ill (in or out of institutions) assistance and guidance in living with acquired physical deficiencies</pre>	<pre>INDIVIDUALS OR GROUPS WITH INADEQUATE ACCESS TO HEALTH CARE in socially or geographically iso- lated areas or neighborhoods (par- ticularly where the individual, for whatever reason, seldom or never receives any preventive health care) with or without some kind of insur- ance (personal, group, or employee, Medicare or Medicaid, etc.)</pre>	
(diabetes, arthritis, high blood pressure, etc.)	 with inadequate or inappropriate coverage (unable to obtain mental 	

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Medicare or Medicald, etc.)
with inadequate or inappropriate coverage (unable to obtain mental health insurance, outpatient insurance, major medical insurance, etc.)
with inappropriate insurance service (e.g. nominally insured but unable to obtain care due to bureaucratic procedures)

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HEALTH

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
<pre>EXAMINING AND PRESCRIBING (GENERAL MEDICINE) . at hospitals . in clinics . in private offices COUNSELING AND TRAINING . group therapy . guidance (e.g., child care, household planning, family plan- ning, training for expectant mothers, guîdance to improve self-sufficiency of handi- capped, etc.) . physical or psychiatric rehab- ilitation SPECIAL SERVICES . tooth and eye care . pharmacies and drugs</pre>	SPECIALIZED MEDICAL . pediatricians . family practice MDs . internists . developmental child psychologists . surgeons	<pre>NEIGHBORHOOD RESPONSIVENESS . centralized vs decen- tralized facilities . central vs neighborhood control . distribution of health services . access and transportation PRIVATE PHYSICIAN SERVICES . within hospitals . links to hospital . use of local clinics . Permanente and coopera- tive systems HEALTH CARE . inpatient vs outpatient . preventive vs remedial . timely remedial vs emer- gency . rehabilitation vs insti- tutionalization AGENCY RELATIONSHIPS . hospitals, doctors, and nurses . medical schools . insurance systems . law enforcement . courts . welfare services . convalescent hoses . public and private schools and colleges LARGE-SCALE EMERGENCIES . epidemics . natural disasters . alerts</pre>	LICENSING . doctors . optometrists and other non-MDS . nurses . suppliers (pharmacists, opticians, etc.) . convalescent homes . health spas HEALTH PRACTICES . review systems . forbidden practices TOXIC AND DANGEROUS PRODUCTS AND MATERIALS DRUGS . prescribed . nonprescribed LEGAL TREATMENT OF ILL . criminals . youth, child delinquency . parental delinquency OCCUPATIONAL HAZARDS ENVIRONMENTAL CONTROLS . sewerage . pests . dilapidated buildings . nutritional value of food

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
CARE OUTSIDE THE HOSPITAL			
. nursing services			
. nursing homes			
. foster homes			
. institutions for handicapped, disturbed, delinquent			
COMMUNITY SERVICES			
. bloodmobiles			
 health tests and immunization 			
in schools			
. mobile or decentralized systems			
to expand preventive detection			
into neighborhoods, industries, etc.			
ENVIRONMENTAL INSPECTION AND			
IMPROVEMENT			la di sena di seria d

IMPROVEMENT

- . housing quality
- . proper care of children
- . air, water quality
- . pest extermination
- . food and nutrition

FACILITIES AND EQUIPMENT FOR THE ABOVE

PUBLIC EDUCATION AND INFORMATION

INSURANCE

- . public or private
- . outpatient
- . hospital
- . surgery
- . mental health

PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: HEALTH

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	CONS	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Publicly financed Family Planning Centers to distribute informa- tion and treatment, and genetic information and counseling ser- vices providing mass genetic screening of couples prior to marriage and/or Prenatal care to all mothers in and out of wedlock, and financial assistance to needy families for the nutrition of children	 promote better spacing of child- ren reduce unwanted children, child abuse, death, and brain damage prevent excess multiparity reduce incidence of prema- turity reduce incidence of genetically transmitted birth defects reduce incidence of mental retar- dation brought about by pre- mature birth reduce effects of prenatal mal- nutrition, which may hinder subsequent mental development 			 infant mortality rates number of "bleeders" disease and other genetic-transmitted diseases number of birth defects incidence rates of brain-damaged births number of diseased births rate of child abandonment rate of premature births incidence of malnutrition in preg- nant women, and in general popu- lation 	
Community Services or Health Centers, as either hospital con- trolled "satellites" or a citi- zens' corporation, for preventive (as opposed to emergency) care to inner city children with parents on welfare or below poverty line; day-care centers in poverty areas, with community control and allied to neighborhood health service facilities	 reduce reversible disabilities eliminate nutritional deficiencies enhance learning and behavioral potential reduce intellectual deprivation of children assist children with family prob- lems reduce delinquency through pre- delinquent remedial intervention 			 incidence of nutritional-linked diseases number and percent of slow learners, i.e., those held back more than once incidence of retardation due to nutritional defects number of cases of delinquency number of hospital "emergency room" repeaters, i.e., families who utilize emergency rooms for normal medical services school grade performance 	

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PART C - (Continued)

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AREA: HEALTH

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F JENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	ЩЩ	DESIRABILITY OF THE CONSEQUENCE	J. HLASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Mcderately Useful • Of Little or No Use × Disagreement
More foster homes for displaced children and reduced child in- stitutionalization through coun- seling services and financial assistance to families willing to take on the burden of rear- ing problem children	improve the ability of displaced children to obtain an envir- onment conducive to social rather than delinquent or alienated behavior			 incidence of criminal charges among institutional children number of children who go from state wards to reformatory to prison long-term studies comparing be- havior of those children reared in good foster homes vs those reared in institutions number of foster children rela- tive to institutionalized children
Mental health services within and/or administered in conjunc- tion with inner city neighbor- hoods to which youngsters ex- hibiting pre-delinquent behavior can be referred for early treat-	 improve pre-delinquent remedial intervention facilitate juvenile court refer- rals 	0 0		 incidence of repeaters to juvenile courts incidence of crimes or arrests of children between 8-15 delinquency rate
ment				

AREA: HEALTH

In the Following Category: ✓ Services and Functions • Staffing and Operations	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> Likelihood Desirability Likely • Desirable • Likely • Desirable • Likely • Unimportant • Unlikely • Undesirable	HE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	THE INDICATORS
 Planning and Coordination Laws, Regulations and Codes Child development clinics to diagnose and service children who manifest early forms of organic or psychological development failure 	x Disagreement reduce the number of children who become "functioning retardates" from inadequate care in public schools or who are excluded from school because of behavior improve educational planning for children who manifest early forms of organic or psycholog- ical development failures			 incidence cf children held back in school classes more than one grade level incidence of expelled children in various age groups number of children excluded from school for "health" reasons, over extended period of time 	• • • •
Personal education in elementary schools, starting at first and second grades, emphasizing know- ledge of self, relationships with others, and gradually expanding into family life, effects of drugs, and sex education	 enhance youth's ability to inter- act with peers while resisting group pressures which lead to experimentation with such things as drugs improve youth's self-confidence and self understanding 			 incidence of drug arrests among adolescents, pre-teens, teens, and young adults number of teens attending social gatherings, school dances, etc. number of students with individual hobbies, as index of self-suffi- ciency incidence of adolescent deaths due to overdose of narcotics 	
Prosthetic, rehabilitation, and assistance services for adults and elderly; rehabilitation of geriatric patients; recreation and counseling for elderly; increased availability of trans- plants, artificial organs, and simple aids	 extend and maintain active and productive lives overcome permanent crippling defects improve the social life of the elderly reduce psychological disorders of the elderly enhance freedom from strokes 			 mortality rates among persons 65-80 in institutions or living alone incidence of heart attacks and strokes among 65-80 age group percent of 65-80 year-olds employed number of suicides in 65-80 age group 	

PART C - (Continued)

AREA: HEALTH

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUI ACTIONS		OF IENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	390.
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant O Undesirable X Disagreement	HE CO	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF
Adolescent services such as teen drOp-in centers involving parent activities and staffed with pro- fessionals, for recreation and counseling; counseling services for adolescents, initially in the form of telephone rescue opera- tions staffed with professionals	 improve peer-group of teenagers promote stability of lent adolescent of periods improve the salvage drug dependent ac reduce incidence of 	luring turbu- levelopmental e rate of lolescents			 number and rate of dropouts in teens, at legal age before graduation rate of teenage suicides incidence of teenage social dis- turbances incidence of teenage drug abuse longitudinal comparison studies of 	

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and volunteers; treatment and rehabilitation centers for teenagers to treat emotional problems with intensive care, and sub-units for the care of drug disorders

and/or

Extension of school physical education programs into areas covering alcoholism and the need to control alcoholic consumption; films, lectures, and discussions on drug addiction in schools

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result from teenage drug use
provide teenage drug users and those contemplating the use of drugs with immediate assistance
reduce teenage drug addiction

treated drug users

- number and rate of arrests for possession of drugs
- number of repeater drug offenders, relative to first offenders

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- incidence of new cases of alcohol or drug addiction
- number of pharmacy robberies
- number of teens referred to psychiatric services
- incidence of auto deaths of teens and young adults
- number of arrests for drunkenness
 number of teen arrests

AREA: HEALTH

•	PROPOSED ACTIONS	2. POTENTIAL CONSEQ ACTIONS	UENCES OF THE	0F JENCE	JENCE	3. MEASURABLE IN MUNITY CONDIT	DICATORS OF COM- IONS	OF CATORS
	In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	0	ring Potential Necessary Moderately Useful Of Little or No Use Disagreement	UTILITY OF THE INDICA
	Services for adults suffering from mild forms of mental retardation, such as half-way houses, employment services, counseling in the area of sex education	 enhance self-religion of persons with retardation enhance the abili with mild forms tardation to ob which they are suited by tempe reduce unwanted p enhance life adju 	mild forms of ty of persons of mental re- tain jobs for shown to be well rament regnancies			- pregnancy and b mild retardat - mild retardates ployment	lates are suited pirth rates among ces 5 in industrial em- 5 of socially dis-	

AREA: HEALTH

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQ</u> <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely	UENCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF
Recruitment programs in high schools to expose young men to opportunities in the field of health; increased training of "sub-professional" staff	 enhance the product to-train skilled through use of putechnical, and ad assistants reduce the shortage dentists, and prostaff enhance the ability ity to contribute requirements for sonnel 	physicians rofessional, dministrative e of doctors, ofessional / of the commun- e to future			 number of doctors, dentists, per 1,000 population rate of entry into medical schools of high school graduates, pre- medical interest size medical school enrollment and numbers existing in various cat- egories size and type of medical personnel entering and leaving community vs needs ratio of labor costs to facility costs of medical treatment in public and private medical centers length of waiting for medical attention from time of applica- tion to time of treatment 	
Updating and evaluation of skills of physicians in private practice through education and relicensing	. improve competence physicians	of front-line			 incidence of complaints to hospit- al, administration, or medical boards and societies by younger M.D.s of incompetency in older doctors number of years since degree con- ferred number of years since state medical exam passed 	• • •

AREA: HEALTH

In t	AREA: POSED <u>ACTIONS</u> the Following Category: Services and Functions Staffing and Operations Planning and Coordination	HEALIH 2. POTENTIAL <u>CONSEQUE</u> <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely	NCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM <u>MUNITY CONDITIONS</u> <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Used o Of Little or No × Disagreement	ful	UTILITY OF THF INDICATORS
Gro fe: th: se	Laws, Regulations and Codes oup practice and other pro- ssional associations outside e hospital; better contact rvices between front-line alth services (physicians, rses, etc.) and hospitals	 reduce professional increase public awa access to service penalizing the l these and major l enhance the effect physicians workin borhood 	l isolation areness and es without ink between hospitals iveness of	00		 number of alternative service specialists, available in s building with number and lo tion of such buildings incidence of specialists' use of emergency rooms of hosp located in low-income area mortality rates in the neigh hood incidence of acute diseases, as coronary thrombosis rate of loss of GPs from pra 	age itals bor- such	×
of he as	raining to provide more health fficers, and integration of ealth officers with other (spects of town management in mall communities	 reduce shortage of officers with pr for this job reduce difficultie from condemnatio of health office coordination bes ment of sanitat remedial action community remove the positi officer from th a political plu 	roper experience es resulting on, through use ers and better tween enforce- ion programs an programs in the on of health e status of m			 increase in recruitment of h officers health officers per capita 		×

PART C - (Continued)

AREA: HEALTH

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
In the Following Category: • Services and Functions • Staffing and Operations ✓Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT	Consequences Moderately Useful o Of Little or No Use	UTILITY OF THE INDICAT
Decentralization and greater neighborhood coordination or control of outpatient health services, with closer links to social welfare, education, employment, housing services, at neighborhood level, partic- ularly in poor inner city areas;	 enhance responsiveness of health services, especially to most needy provide comprehensive preventive care to lower income urban population, especially child- ren of families who are on welfare or are below the pover- 		 incidence of emergency room entry of low-income persons (as evidence of non-preventive medicine, excluding accidents) number and percent of various income and racial groups using hospitals health and educational record of 	•

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ularly in poor inner city areas; training or proper use of parttime services to overcome deficiencies in health workers, social workers, pediatricians, internists, etc. in those neighborhoods

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welfare or are below the poverty line and who presently receive only emergency care from hospital emergency rooms and out-patient clinics
overcome inconveniences, ignorance, or built-in fear and suspicion which keeps users away from health services in all but emergency or highly advanced cases health and educational record of children who receive comprehensive preventive care
 number of complaints against health services, agencies or officials

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AREA: HEALTH

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations ✓ Planning and Coordination Laws, Regulations and Codes 	 2. POTENTIAL <u>CONSEQU</u> ACTIONS <u>Likelihood</u> Likely As Likely as Not O Unlikely 	ENCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHGOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	THE INDICATORS
Joint meetings and comprehensive regional planning (involving the community, hospital boards and staff, private physicians and universities, district nur- ses, welfare organizations, school officers and law enforce- ment agencies) to develop a more integrated approach towards administering the health care system	better health so reduce community costs increase universi improve coordinat hospitals and o private health community, scho nurses enhance access to vices through a	ndividual on, treatment, or groups access e body to whom and with whom s ways to obtain ervice health program ty assistance ion between ther public and services in the ols, physicians, health ser- better distri- ocation of healt community ces equally	0 00 0		 number of service outlood particle outlood p	× ×

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AREA: HEALTH

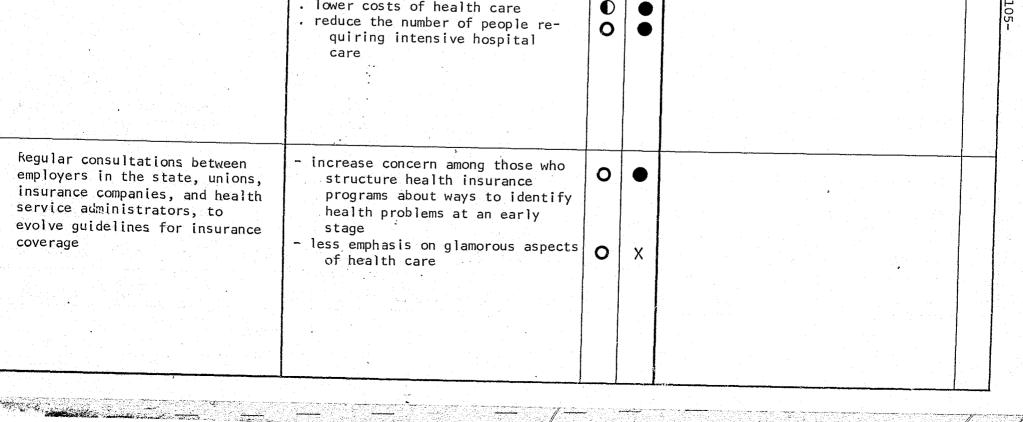
PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE IY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little cr No Use × Disagreement	UTILITY OF THE INDICATORS
Discussion groups and the use of public media on available health programs, desired health practices, effects of drug addiction, etc.	 improve parents' knowledge and ability to understand and assist particularly in drug addiction problems increase awareness of services available improve contact services between front-line health services (physicians, nurses, etc.) and hospitals 		 number of parental drug addict referrals to hospitals, police, etc. number of doctors with which health services or hospitals have contact relative to the number of doctors in the area per unit usage of services in given areas incidence of deaths from drugs 	
Insurance coverage which in- cludes mental illness	 enhance institutional concern for the correction of mental illness increase number of cases of mental illness which are properly treated 	• •	 incidence of mental health treatment incidence of institutional turnover of patients, i.e., average length of stay, and number of "cure" releases 	
Outpatient insurance	 reduce shortage of hospital beds reduce costs 		 number of available beds per capita number of percent of hospital beds used for illnesses that can be treated on an outpatient basis costs of outpatient insurance coverage 	

AREA: HEALTH

PROPOSED ACTIONS	2. POTENTIAL CONSEQU	ENCES OF THE	OF	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Jnimportant OUndesirable XDisagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
Universal Health Insurance providing coverage for low income groups	. provide opportunity needing service . compensate for uney coverage of volum commercial health	to obtain it ven use or ntary and	ο	× O	 usage rates of various "benefits" on private plans number of complaints and law suits for "inadequate" care incidence of law suits against health insurance companies and incidence of awards 	
Private health insurance plans providing freedom of the form in which health care is pro- vided, particularly with regard to outpatient health care	 reduce need for govance enhance ability to latory health can improve ability of pitals, and individevelop preventive remedial health improve ability to ment suited to the than dependent or of insurance cove increase private imputting it out of those who most need to the the those who most need to the the those who most need to the the the the the the the the the the	provide ambu- re doctors, hos- viduals to ve rather than care habits provide treat- he case rather n the nature erage nsurance costs f reach of			 incidence of claims against health insurance number of complaints by profes- sionals about inadequate cover- age incidence of various types of insurance coverage in the popu- lation (for example, number covered for hospital, number covered for surgery, etc.) 	

AREA: HEALTH

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant OUnlikely Oundesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary	UTILITY OF THE INDICATORS
Group Practice community health centers and financial and professional incentives for Group Medical Practice	 improve the ability to combine diagnostic and prescriptive care improve the ability to treat illnesses in their early stages improve the accessibility to specialized physician services for various groups 		 incidence of intensive care vs outpatient care number of alternative specialists in a given geographical boundary: building, five-block area, etc. consumer satisfaction surveys 	



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AREA: HEALTH

1. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Total control and elimination of toxic or potentially toxic materials from the community environment	. reduce permanent brain damage caused by ingestion of toxic materials by children	0	 incidence of brain damage due to lead ingestion sales of lead-based paint in low- income areas incidence of remedial students 	
			- incidence of brain damage in 2-12 year olds in various low-income and other areas	X

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A <u>RT A - BUILDING BLOCKS FOR GOALS AND OBJ</u> WHAT	FOR WHOM	WHY
TENTIAL OVERALL GOAL		
TO PROVIDE FOR: access to safe public and private indoor and outdoor activities throughout the year,	for individuals and groups in the com- munity,	to satisfy physical and mental needs
BJECTIVES To provide for:	for:	to enhance:
OCAL COMMUNITY OR NEIGHBORHOOD ACTIVITIES play and exercise wading, sunning, and swimming tennis, golf, skating walking, cycling, and outdoor relax- ation basketball, football, baseball, hockey, etc. arts, crafts, home or local improve- ment activities and many hobbies social functions local fairs and public gatherings LARGE-SCALE PARTICIPANT ACTIVITIES swimming, sunning, and picknicking sport fishing and boating hunting camping and hiking winter sports large-scale festivals and fairs ACCESS TO LARGE-SCALE SPECTATOR SPORTS (ARENA AND STADIUM ACTIVITIES) VACATIONING lodging transportation	<pre>VARIOUS AGE GROUPS young children and toddlers youth and adolescents adults elderly mixed age groups VARIOUS INCOME GROUPS below average average or moderate above average mixed economic groups VARIOUS RACIAL GROUPS whites blacks latins others INDIVIDUALS LIVING IN DIFFERENT AREAS inner-city, peripheral, or rural areas with or without transportation INDIVIDUALS OR GROUPS WITH SPECIAL NEEDS physically handicapped or injured mentally handicapped or deficient individuals with low self-starting ability individuals with high competitive ability those not working, working on week- ends, etc.</pre>	PHYSICAL AND MENTAL WELL-BEING . physical fitness and coordination . mental well-being and satisfac- tion . social awareness and ability to interact with others INTEGRATION OF PEOPLES' LIVES, SOCIAL INTERACTION, AND UNDERSTANDING . relaxation from work, education, and stress in the home . meeting, enjoying, and combining various acquaintances . using one's talents for oneself or for family and friends rather than for cash . strengthened interaction between parents, children, various sec- tors of community INCREASED PRIDE AND CITIZEN SPIRIT IN THE COMMUNITY . common experiences . shared values and beliefs REDUCTION IN ANTISOCIAL OR WASTEFUL BEHAVIOR . vagrancy, milling around, etc. . alienated behavior . delinquency, drug use, crime, vandalism, accidents, etc.

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

				4
 SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, COLES	ŀ
NEIGHBORHOOD FACILITIES (INDOOR AND OUTDOOR) . child centers . wading and swimming . pocket parks	PROGRAM ADMINISTRATION . coordinators . information PROGRAM SUPERVISION	AREA OR REGIONAL DEVELOP- MENT . shared facilities . cost sharing LAND USE, PRESERVATION, AND	ZONING AND LAND USE SUBDIVISION DEVELOPMENT ACQUISITION AND CONDEMNATION	
 tennis courts, local fields subdivision facilities (pedes- trian and bicycle paths, play- grounds, protected outdoor spaces) 	EDUCATIONAL AND TRAINING . coaches . instructors . guidance MAINTENANCE STAFF AND EQUIP-	ACQUISITION preservation of recrea- tional assets coordinated planning of sites	TAX INCENTIVES . developers . operators USER CONTROLS . user fees memberships	
COMMUNITY FACILITIES (SCHOOL, PUBLIC, PRIVATE, OR COMMERCIAL) . community centers . greens, public spaces . multi-purpose or combined in-	MENT . care of grounds . care of buildings and facilities . care and supply of sport-	 rehabilitation and improvement of dense urban areas location (walking or driving distance) 	 memberships town stickers USE OF FACILITIES litter and waste wildlife preservation 	-10

door facilities

. playing fields, tennis courts, golf ranges, etc.

MAJOR INDOOR FACILITIES

- . hockey rinks
- . arenas, stadiums
- . colosseums

MAJOR OUTDOOR FACILITIES

- . inland parks, forests, etc.
- . seashore areas
- . nature, wildlife trails
- . biking trails

• ..

- . bird sanctuaries
- . fishing and hunting areas
- . swimming
- . boating

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- . campsites
- . natural features and landmarks

ing equipment

VOLUNTEERS

- . coordination
- . instruction and supervision

and the second

. cooperation with developers

PROGRAM COORDINATION

- . scheduling of various activities in the community
- . designing and scheduling the use of buildings and facilities so that they may be used for more than one purpose, or by several different groups . facilities sharing with private companies, universities, etc.
- . integration of school and community programs
- . use of streets
- . use year-round, in evenings, etc.

. accident prevention . vandalism

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LICENSING AND INSPECTION

- . hunting
- . fishing
- . boating
- . flying

RECREATION (Continued)

PART B - COMMUNITY ACTION AREAS

Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific ---areas in which needs may currently exist, or in which needs may be ar the next five years.

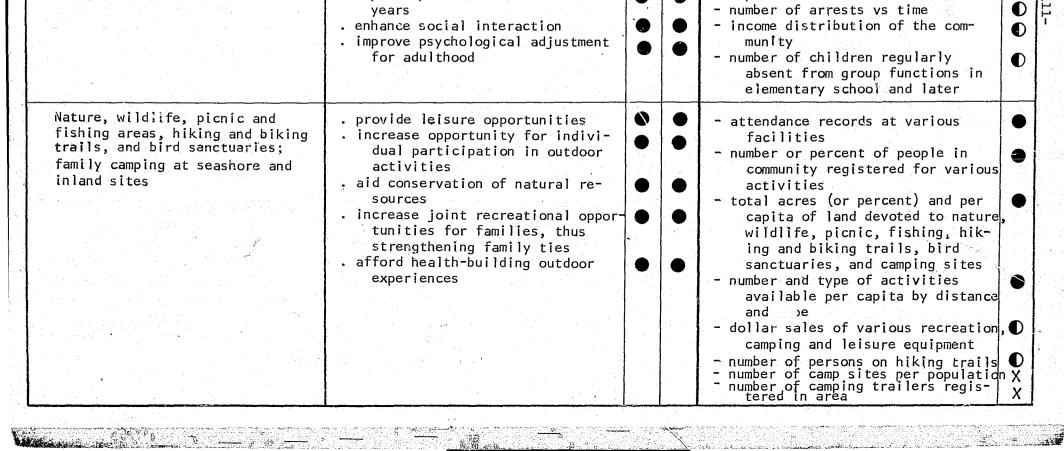
	anticipated over the next			REGULATIONS, CODES
SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINA	TION LAWS,	REGULATIONS, CODEC
OURIST FACILITIES AND SERVICES				
. information				
. sites				
. lodging				
. parking				
ROGRAMS				
. individualized				
. competitive/group				
. arts, crafts, hobbies . clubs and organizations				
. self-help, volunteer programs		 A second state of the second stat		
winter or summer, day, evening,				en la companya da serie de la companya La companya da serie da companya da serie da ser
night				
. education, training and infor-				
mation				
LDLIFE PRESERVATION	$\left\{ \begin{array}{c} 1 \\ 1 \\ 1 \\ 1 \\ 1 \\ 1 \\ 1 \\ 1 \\ 1 \\ 1 $			
ANSPORTATION	[1] A statistical statistical sectors and the sector statistical sector sector sectors and the sector sector sector sector sectors and the sector sector sectors and the sector sector sectors and the sector sectors and the sector sector sectors and the sector sector sectors and the sector sector sectors and the sector sectors and the sector sector sectors and the sector sector sector sector sector sectors and the sector sector sector sectors and the sector sector sector sectors and the sector sect			
. local				
. regional				
UBSIDIES OR COST SHARING, TO				
SSIST:				
. residential developers				
operators				
. users who cannot afford entry				
fees				
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CONSEQUENCES, AND INDICATOR AFTER SUCH ACTIONS	RS OF COMMUNITY CONDITIONS BEF	ORE AND		
ATTER SUCH ACTIONS	A: RECREATION			
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In the Following Category:	Likelihood Des.	irability 80 50 v		uring Potential
Services and Functions	• Likely • De	sirable HING SNG		Necessary
• Staffing and Operations		important		Necessary Moderately Useful Of Little or No Use Disagreement
• Planning and Coordination		desirable 🎽 🖞 🖁 🖞		Of Little or No Use
< Laws, Regulations and Codes	× Di.	sagreement JF 3F	×	Disagreement

- Staffing and Operations Planning and Coordination
- Laws, Regulations and Codes

psychological test scores in early Child play for very young, improve social awareness and such as nursery schools, for ability of children to interact grades and in later years both underprivileged children with peers at early age through school grades in first years and those from "advantaged" child play and later . improve school grades nomes dropout rate associated with early improve performance in later problems

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AREA: RECREATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQU</u> ACTIONS	ENCES OF THE	0F JENCE	JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	1000
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF
Major inland areas close to population centers for parti- cipation and spectator water sports such as swimming, boating and sunning	 reduce trip time for centers to partice spectator activities by allow for reductions and after allow participatice without being suttaffic 	cipant and ties and there- reation after work on on weekends			 attendance records at various facilities on weekdays vs week- ends average trip time and duration of visits by attendees at various facilities traffic density at various loca- tions income of attendees 	
Transportation assistance, subsidies, or passes for low- income families who cannot use existing recreational areas for lack of personal transportation, or who cannot afford entry fees	. improve access and participate for families				 attendance (by number or percent) of such families percent utilization of existing transportation by such families average distances from recreation sites to low income families number of car registrations in low income areas 	
					- income and travel characteristic of users	×
						$\mathbb{P}_{\mathbb{Q}}$

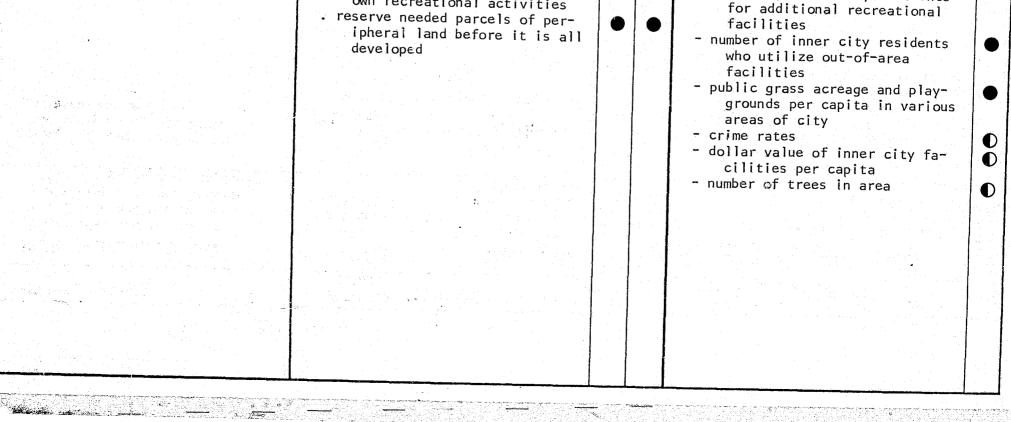
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PART C - (Continued)

AREA: RECREATION

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 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 2. POTENTIAL <u>CONSEQ</u> <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not Unlikely 	UENCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	I KEL 1 HOOD OF HE CONSEQUEN	ABILITY DNSEQUE	TRETCHIONS OF COM-
Facilities such as community centers, tennis courts, playgrounds, wading and swim- ming pools for inner city residents and those in low income rental housing develop- ments, within walking distance	inner city resi those in low-ir	portunities for dents and come rental walking distance eighborhoods program their			 attendance number and types of programs facilities available per capita and by distance from house- holds number of requests, complaints, etc. by inner city residents



Contactor :

AREA: RECREATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u> • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF
Adequate up-to-date equipment for recreation, and proper maintenance and repair	 improve the effectiveness of programs in attracting young people enhance recreational experience for all insure greater utilization of facilities improve safety 		 attendance "out-of-order" time at facilities incidence of accidents in recreation number of requests from facility director for repairs, replacements, etc. number of requests from recreation staff to use other people's and groups' equipment incidence of vandalism (i.e., school windows, insurance claims for wrecked cars) 	

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AREA: RECREATION

I. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> <u>V</u> Services and Functions <u>Staffing and Operations</u> <u>Planning and Greations</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u> • Likely • As Likely as Not • Unimportant	WINITY CONDITIONS WINITY CONDITIONS Utility in Measuring Potential Consequences Necessary	ND I CATORS
 Planning and Coordination Laws, Regulations and Codes Baseball fields for ages from junior high school through 	• Unlikely • Unlikely • Disagreement • improve interest and appreciation	Image: Second	-
young adults; swimming and tennis courts for all ages	of sports of all age groups improve health increase variety in physical ed- ucation activities encourage use of facilities by the whole community at times when they because	creation fields by age, income,	

when . increase ability of youngsters to cord" books \mathbf{O} - number of library requests for play and not just practice develop confidence of all age sport-related books - college athletic fellowships award- \mathbf{O}° groups in their ability to par-Ð ed to high schoolers ticipate in sports - number of Red Cross swim-merit badges in area school - number of drownings in area 0 - number of swim club members O - cost by prorating overhead factors X in school operation - health statistics X ł ------10

MEASURABLE INDICATORS OF COM-DESIRABILITY OF THE CONSEQUENCE LIKELIHOOD OF THE CONSEQUENCE 2. POTENTIAL CONSEQUENCES OF THE 3. MUNITY CONDITIONS PROPOSED ACTIONS ACTIONS Utility in Measuring Potential Desirability Likelihood • Necessary In the Following Category: Consequences • Moderately Useful • Desirable • Likely ✓ Services and Functions o Of Little or No Use • Unimportant • As Likely as Not Staffing and Operations X Disagreement o Undesirable O Unlikely • Planning and Coordination x Disagreement · Laws, Regulations and Codes . enhance social interaction Enlarged sports and recrea-. improve psychological adjusttion programs in schools including winter activities ment for adulthood such as skiing, skating, hiking - ratio of those involved in com-Ð . reduce competitive pressure petitive vs non-competitive Reduction in competitive actiplaced on youngsters vities such as Little League sports X reduce competition within the Ð - number of "mental breakdown" referrals by school counselors community or school psychologists - number and percent of class failures in school

AREA: RECREATION

PART C - (Continued)

AREA: RECREATION

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS			OF CATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQ DESIRABILI	Consequences Moderately Useful O Of Little or No Use	UTILITY 0 THE INDIC
Expansion of the length of the season for indoor and outdoor activities for all age groups, such as all-year swimming programs in schools,	. increase interest in activities . improve the ability to swim and enhance personal confidence . improve health	0 0 0 0 0 0		
including meets between clubs and groups; equipment and facilities for evening and	 increase variety in physical education activities 			

facilities for evening and nighttime use

Use of streets for special recreation activities such as bicycle riding, street bazaars

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encourage use of facilities by the whole community at times when they have most leisure

 increase recreational opportunities and strengthen community spirit



- attendance at community events, parades, fairs, high school football games UTILITY OF THE INDICATORS

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 bicycle registrations or licenses
 individual or group request for use of public facilities and open areas

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AREA: RECREATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use X Disagreement	THE INDICATORS
Centers and meeting places for the aged and youth (par- ticularly the aged)	 increase the happiness of the elderly reduce isolation of the elderly reduce the burden the elderly are to themselves, institutions, and their families 		<pre>tals and rest homes and age at entry - square footage of institutional facilities per person for those over 55 - average length of stay of elderly in various institutions</pre>	
Traditional or modern 2ts and crafts program for all ages	 develop hobbies involving young- sters physically and mentally in their leisure time develop skills such as woodwork- ing, art, metals, ceramics, and plastics develop pre-technical competence in such areas as still and movie photography, TV skills 		fairs - attendance rate at local and re- gional art galleries	

AREA: RECREATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. PGTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant OUnlikely OUndesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Large-scale and small-scale neighborhood and community programs and participant activities such as block parties, church suppers, par- ades, dances, cultural arts, fairs, hobby and crafts ba- zaars, drama groups, band and orchestras, and the formation of recreation clubs for ski- ing on small slopes, outings and swimming, etc. for adults and children	 strengthen interpersonal relations improve community spirit and pride provide additional leisure opportunities maintain social and cultural structures improve the community cultural level provide healthy meeting places for youth preserve family life expose youth to avocations they are not aware of 			vice agency problems and refer- rals	• • ×
More self-help organizations in the community such as a "Community Talent Bank" for entertainment or manpower groups for the construction of needed facilities	 provide additional facilities at reduced financial cost strengthen community spirit 			 number registering for self-help activities (e.g., in fairs) number of professional volunteers for construction or entertain- ment number of facilities closed due to lack of maintenance funds number of community events and entertainments, as evidenced by listing in newspapers, etc. 	

AREA: RECREATION

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	 2. POTENTIAL <u>CONSEQ</u> <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not O Unlikely 	<u>UENCES</u> OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Individualized recreation programs for residents with low self-starting capability	. make recreation to individual needs	more satisfying and personal		•	- number of persons engaged in their own recreation programs	

PART C - (Continued)

AREA: RECREATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQU</u> ACTIONS	DENCES OF THE	OF UENCE	Υ OF IENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS		
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	I HOOD ONSEQ	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	17V	
Land acquisition for larger parks and playgrounds and "pocket parks" inside inner			•				
cities and near central areas	 improve opportunities to enjoy such facilities within walking distance preserve needed parcels of per- ipheral land before it is all developed 			•			

Area or regional development of spectator and participant sports such as football, baseball, outdoor tennis, basketball, golf chipping, putting and driving ranges, 18-hole golf courses, park areas, etc.

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. improve community pride and responsibility by providing activities in which the whole community can share an interest . occupy leisure time

. reduce crime and vandalism

. reduce requirements for mental health recovery

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- attendance at and use rates of various athletic activities and facilities

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- sales of "home team" paraphernalia (e.g., team shirts)
- incidence of vandalism
- per capita expenditure on mental realth
- television rating in time compared to time involved in participant or spectator sports
- incidence of crime by type
- attendance to regional sporting events

AREA: RECREATION

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PROPOSED ACTIONS	2. POTENTIAL CONSEQU ACTIONS	ENCES OF THE	OF	TY O	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement
Designation of schools as neighborhood or community multi-purpose centers for such activities as recreation, education and health; or use of a separate non-school orient- ed multi-purpose facility where various different types of re- creational activities can be held for all ages	 increased integration iences for indivision recreation, hea provide a commonistic activities of a strengthen interpision community bonds minimize costs of gram through confacilities for 	Ith, education) setting for Il age groups ersonal and a varied pro-			 maintenance and supervision costs vs use usage hours/per capita of various facilities number of various facilities and activities number and percent of hours school facilities are used average cost per facility (total cost and per capita) number of spectators of different age groups number of meets involving differ- ent age groups
Agreements among towns to share facilities such as indoor ice skating rinks	 reduce costs broaden recreation ties prevent need for penditures 				 cost per facility per capita number of facilities per thousand population

PART C - (Continued)

AREA: RECREATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	B B B B B B B B B B B B B B B B B B B	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabili• Likely• Desirable• As Likely as Not• Unimporta• Unlikely• Undesirab× Disagreem	ty O	UTILITY OF
Coordinated planning involving private and public groups and agencies; and/or a recreation director to improve the organi- zation and coordination of community-wide activities	 eliminate duplication of effor and facilities eliminate cross-purpose schedu ing improve publicity and reduce p lic confusion and ignorance 	 different agencies number of media announcements of community events, radio, paper number of recreation agencies or 	

formation regarding community events, and index of both con-fusion and interest - number of duplicate and conflict-X ing zoning regulations - acres (and percent) of open space X - number of hours of private use vs Contract arrangements with . broaden availability fo recreaprivate companies to use grounds and facilities in hours granted to public tional resources 9 - number of inner-city or school off hours group trips to such facilities and the 4. **...**

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AREA: RECREATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS		OF JENCE	IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS		
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination VLaws, Regulations and Codes	• As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQU	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF	
User charge on recreational facilities, including differential fees	 broaden recreation resources stimulate commercia recreational acti provide more effect tax dollars for r reduce overcrowding finance luxury faci separate facility u guide investment de discourage use of f residents from ot (reduce overcrowd 	al or private vities ive use of ecreation lities use by purpose ecisions facilities by ther towns	• • • • • • • • • • • • • • • • • • • •	• • • * * * *	 net cost per user of various facilities attendance at various facilities number of new commercial recrea- tion facilities (e.g., mini golf, swim-pools) vs time dollar value of recreation fac- ilities per capita attendance at fee-involved facil- ities (e.g., YMCA pools, beach parking, beach passes for coast towns) 		
Zoning and land use patterns which place greater emphasis on recreation and less on adding to the tax base	 provide more land for recreation in readily accessible loca- tions insure lasting desirability of central areas 				 trends in acreagé and activities available by subarea population trends by income groups for central areas acreage per population in inner- city and other areas average distance of facility to area's residents new business and residential starts in central area land acquisition costs in various areas per capita 		

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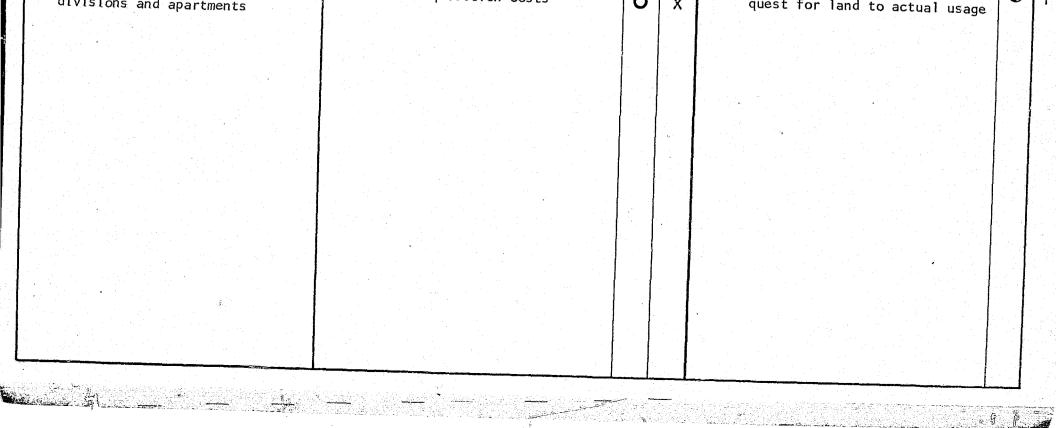
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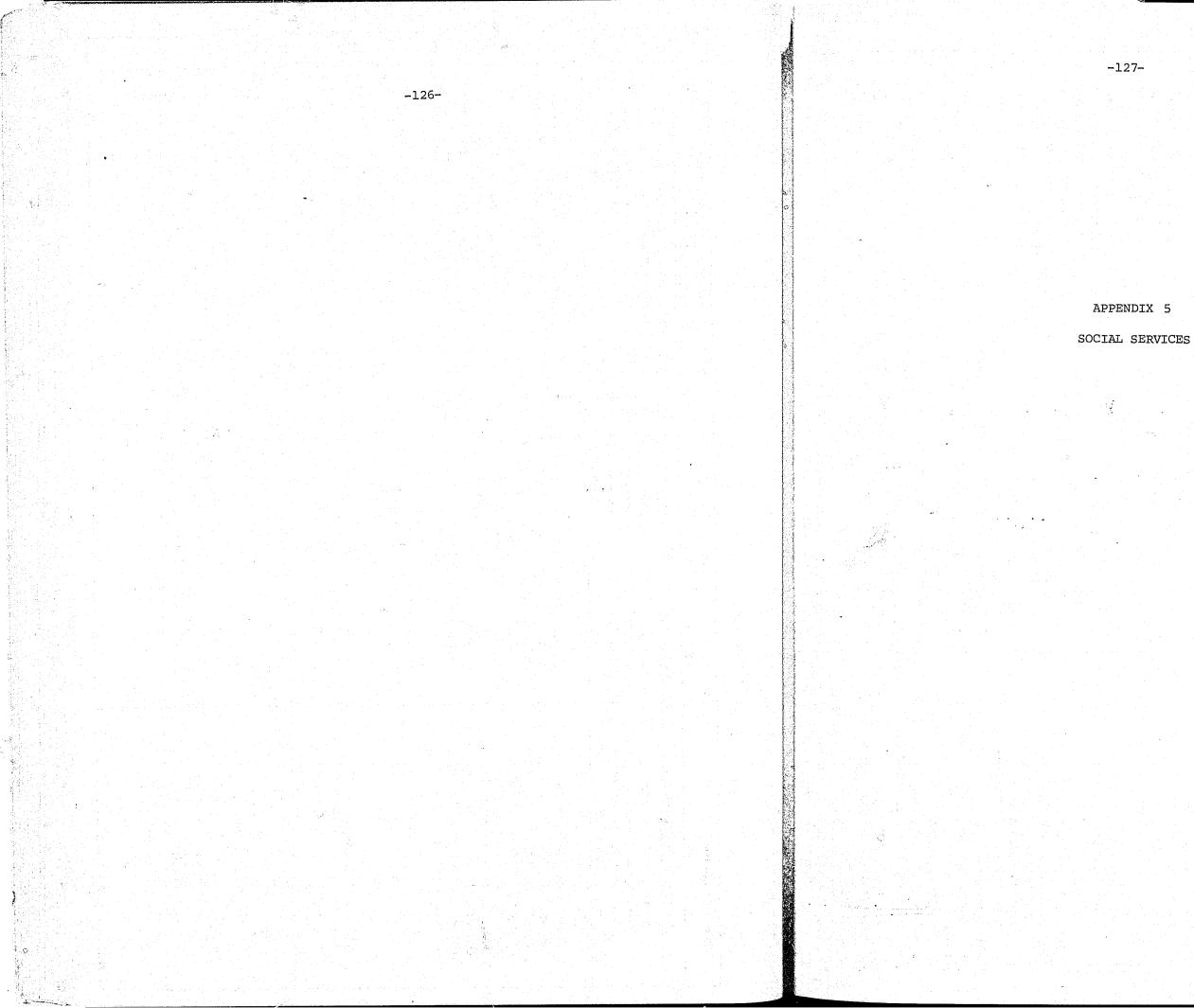
PART C - (Continued)

AREA: RECREATION

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1. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unimportant</u> <u>Oundesirable</u> <u>X</u> Disagreement	Or S In Neastring Potential O G H No In Neastring Potential O G I O S In Neastring Potential In Neastring Potential I O S In Neastring Potential In Neastring Potential I O S In Neastring Potential In Neastring Potential I O S In Neastring Potential In Neastring Potential In Neastring Potential I O S In Neastring Potential In Neastring Potential In Neastring Potential In Neastring Potential I O S I O S In Neastring Potential In Neastring Potential In Neastring Potential I O S I O S In Neastring Potential In Neastring Potential In Neastring Potential I O S I O S In Neastring Potential In Neastring Potential In Neastring Potential I O S I O S In Neastring In Neastring Potential In Neastrin
Experimentation with easements, zoning and development regu- lations and/or cost-sharing with developers to allow more rapid, flexible, and imaginative land acquisition; and require provisions for recreation services in sub- divisions and apartments	 reduce the tendency to acquire only peripheral land reduce delays and resistance to acquisition programs strengthen interpersonal 'con- tacts with locally accessible recreation reduce acquisition costs 	 X - cost of land so acquiredcom- pared with land acquired in traditional fashion X traditional fashion A acreage for recreation per acreage of development A acreage of development A acreage time from developers re- quest for land to actual usage

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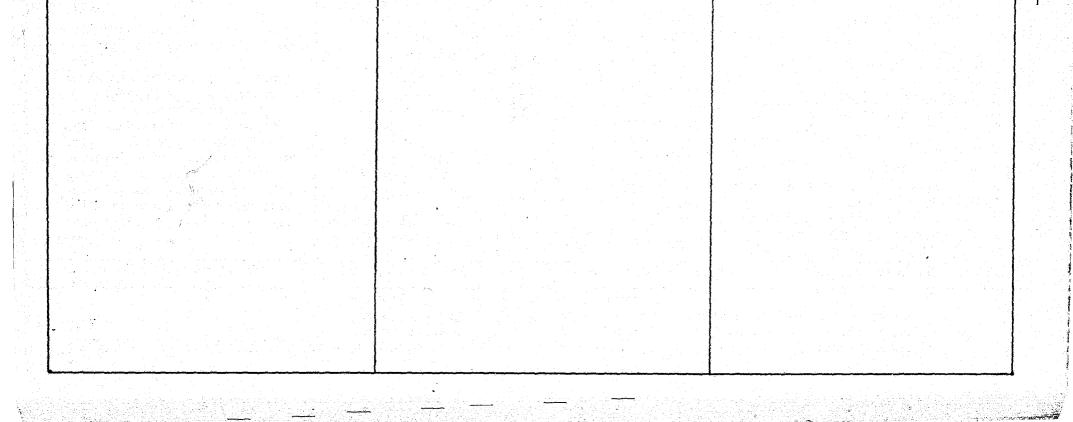




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WHAT	FOR WHOM	WHY
DTENTIAL OVERALL GOAL	<u></u>	
O PROVIDE FOR: special assistance, protection, and due representation,	to all individuals or groups with special needs, particularly those whose opportu- nities are limited by multiple and often self-perpetuating disadvantages,	to equalize social opportunities, enhance personal self-sufficiency, and increase the ability of the community to provide for itself
BJECTIVES To provide for adequate:	for those who are:	to enhance:
<pre>HEALTH MAINTENANCE AND HOME LIFE prenatal, infant, and child care nutritional assistance nursing and convalescent care guidance and counseling child supervision emergency care physical or mental rehabilitation EMPLOYMENT ASSISTANCE employment services job training economic assistance and unemployment compensation relocation assistance elimination of discriminatory prac- tices HOUSING ASSISTANCE relocation and referral maintenance and upkeep financial assistance discriminatory practices PERSONAL PROTECTION rights of consumer, citizen, employ- ee legal assistance protection of minors (from fraud or parental maltreatment) CITIZEN REPRESENTATION . communication with candidates and</pre>	<pre>PHYSICALLY OR MENTALLY HANDICAPPED blind deaf or mute disabled addicted mentally disturbed or retarded in generally poor health SOCIALLY DISADVANTAGED social minorities migratory or newly arriving families FAMILY DISADVANTAGED children from disadvantaged families children from separated families children from separated families malnourished infants, abused, un- wanted children youth runaways; young delinquents elderly with restricted incomes and no family troubled marriages ECONOMICALLY DISADVANTAGED unemployed unable to maintain steady employment poor or on restricted income (wel- fare, pensions, social security, etc.) with large debts and little income POORLY HOUSED in physically deteriorated homes in socially unstable neighborhoods in generally isolated areas or</pre>	<pre>PERSONAL SELF-SUFFICIENCY economic independence social esteem physical ability to take care of one's needs SOCIAL OPPORTUNITIES employment housing education RESPONSIVENESS OF SERVICE TO ALL ability of individuals being served to help determine and provide for their own needs ability of the community to pay for services to its citizens ability of the community to pay for services to its citizens ability of the community to follow through on general ob- jectives or needed changes (benefitting all) without penalizing special groups</pre>
 officials advocacy or voice at local level voice on agency boards representation in political parties 	. in generally isolated areas or neighborhoods INDIVIDUALS OR FAMILIES WITH MULTIPLE PROBLEMS INCLUDING MANY OF THE ABOVE	
ART A - BUILDING BLOCKS FOR GOALS AND OB		
WHAT TENTIAL OVERALL GOAL	FOR WHOM	VHY
D PROVIDE FOR: special assistance,	to all individuals or groups with special	to equalize social opportunities,
otection, and due representation.	needs, particularly those whose opportu- nities are limited by multiple and often self-perpetuating disadvantages,	enhance personal self-sufficiency, and increase the ability of the community to provide for itself
JECTIVES (Continued)		
OMMUNITY AWARENESS . services in the community . government practices and policies . products, private business prac- tices . attitudes about people and life	OTHER SPECIAL GROUPS . veterans . affluent but undisciplined children . others	
RANSPORTATION ASSISTANCE for work		

- for work
 for shopping
 for recreation
 for cultural educational purposes



SOCIAL SERVICES

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

 PROGRAMS counseling (child, youth, fam ily, psychiatric, drugs, con- sumer, home management, legal assistance, etc.) cratining (job service and home skills, attitudes, etc.) care (pediatric and prenatal; mursing, youth, drug or alco- hal rehabilitation, nursing and convalescent care, emergency care, etc.) referral and information (hous- ing, jobs, etc.) referral and information (houses ing, jobs, etc.) referral and information (houses ing, jobs, etc.) referral and information (houses) political representa- tives statines, etc.) referral and information (houses) ing jobs, etc.) referral and non-professional) onal schools, municipal buildings, radio stations, etc.) For the above purposes FINANCIAL ASSISTAWCE general purpose (welfare, unemp pioyment, guaranteed income) special purpose (welfare, unemp pioyment, guaranteed income) general purpose (welfare, unemp pioyment, guaranteed income) special purp
는 제외에 연결하지 않는 것 같은 것 같

CONSEQUENCES, AND INDICATORS AFTER SUCH ACTIONS COMMUNITY DEVELOPMENT ACTIONS, COMMUNITY CONDITIONS BEFORE AND OF

AREA: SOCIAL SERVICES

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable • Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
Community awareness programs, and social, political, and community development train- ing (not just counseling) for neighborbood people	<pre>improve the ability of neighbor- hood people to: develop strategies for imple- menting models and plans coordinate action and follow- through maintain and renew group vision and spirit provide for effective and con- structive ways to exert initia- tive at neighborhood level build models of desired future structures and institutions</pre>			 number of agencies serving the community from a decentralized basis time between planning and implementation of various programs number of residents on boards and commissions determining future of neighborhood number and percent of community involved in political activity (registration, voting, canvassing, volunteering, seeking election) 	
Neighborhood advocates	and the political process		•	 percent of community participat- ing in community affairs, de- bates, meetings, etc. number of complaints and requests for changes in local government structure number of minority group organiza- tions number of requests for legal assistance by neighborhood groups voter participation 	

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AREA: SOCIAL SERVICES

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<pre>2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Likely As Likely as Not OUnlikely Ounlikely Consequence Consequence Desirable Oundesirable X Disagreement Consequence Consequence</pre>	LIKELIHOOD OF THE CONSEQUENCE, DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Public announcements and infor- mation by Consumer Protection Services of harmful products and practices	 improve ability of citizens to make advantageous consumer choices improve services to legislators, Public Commissions, etc. wishing to identify harmful products (e.g., certain deter- gents) and practices 		 number of complaints to Better Business Bureau or other agencies time between public identification of potential harmful effects and government action taken number of illnesses or accidents occurring due to harmful product time delay in removing harmful products from the shelves
A state grievance officer ("om- budsman") and/or a state Administrative Procedure Act with local provisions	 improve local administrative practices improve attitudes of local citi- zens about services improve relations between state and local government officials provide an investigative capa- bility for grievances which does not exist at the state level reduce costs for private legal fees for actions brought against local government 		 number of private legal actions against government or its agencies number of agencies which submit to some type of administrative procedure act number of complaints regarding administrative procedures

PART C - (Continued)

AREA: SOCIAL SERVICES

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	1	THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
xpansion of legal aid services o criminal cases in addition o civil cases	 reduce injustices to low income and minority groups caused by lack of proper legal representa- tion provide adequate defense for indigents and minority groups reduce the workload on the public defender and increase his effi- ciency reduce bitterness and alienation of indigent and minority groups 			 number of minority and low-income group members without counsel (or using public defender) at trial number of guilty pleas by minority and low-income groups number of cases and time spent on each by local public defender amount of time spent by public defender on individual cases 	•
Psychiatric counseling for high school age children	. reduce the number of young people requiring psychiatric care			 number of problem delinquents number of delinquents requiring psychiatric care number of students referred by schools to other mental health or correctional agencies serving the community number of cases of child abuse or neglect number of students with "repeater" problems in disciplinary action by schools number of free psychiatric services available 	•

AREA: SOCIAL SERVICES

PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUE ACTIONS	ENCES OF THE	0F JENCE	IY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o.Of Little or No Use X Disagreement	UTILITY OF
Center for the care and re- habilitation of drug addicts with a community-wide program in school, agencies, etc. on drugs	. improve rehabilitat addicts . prevent undesirable . improve education o adults about drug	drug use of young and			 number of addicts (persons) who have been arrested for drug possession more than two times in one year number of cases of drug abuse or addiction treated by hospital emergency or referred to police incidence of child abuse or neglect among parents using drugs number of addicts receiving treat- ment number of malnourished or delin- quent children on drugs 	
Prenatal services	. decrease infant mor . decrease infant hea				 number and percent of infant deaths number of defective births number of premature births number of cases of mental retard- ation 	
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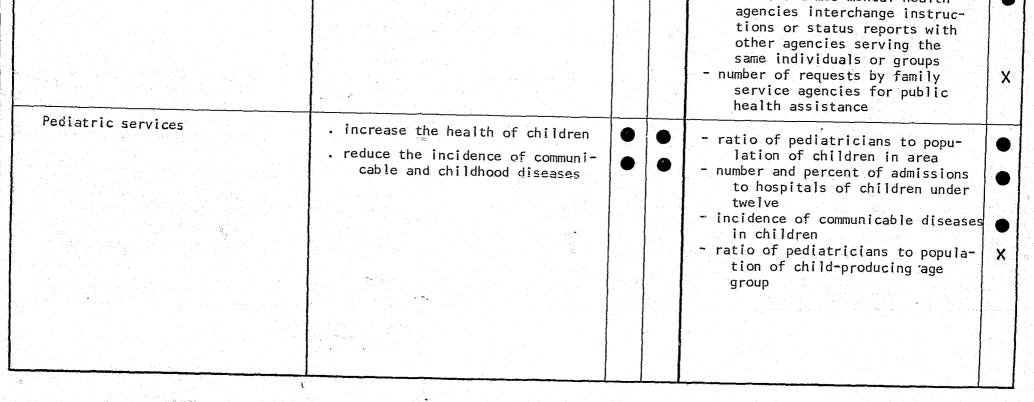
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PART C - (Continued)

AREA: SOCIAL SERVICES

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU	JENCES OF THE	0F UENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	v a
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement 	LIKELIHOOD THE CONSEQU	ABILIT CONSEQU		UTILITY OF THE INDICATORS
weighborhood mental health centers	 reduce the incider health problems reduce costs of me care increase community in mental health 	ntal health 's education	•		 number of citizens having to go outside the community for mental health services and cost of these services number of involuntary and volun- tary commitments to mental hospitals number of times mental health 	



AREA: SOCIAL SERVICES

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU	ENCES OF THE	0F UENCE	JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category:	Likelihood	Desirability	DOD EQ	E DI	Utility in Measuring Potential	0 E
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	● Likely ● As Likely as Not ○ Unlikely	 Desirable Unimportant Undesirable Disagreement 	LIKELIHOOD OF THE CONSEQUENCE	DESIRABI THE CONS	Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY THE INDI
Physical examination for all municipal employees with funds allocated for this purpose from departmental expenses or medical program expenses	 improve early detecorrection of il municipal employ improve prevention illness with los cipal personnel stages reduce anxiety in 40 who worry abo physical conditiconsult a physic 	liness in yees of sudden ss of key muni- at critical persons over out their ion but do not			 number and percent of sick days by city workers number of city employees who have had exam in last 1, 2, 3, 5 years number and percent of disease- or illness-prone age groups in city employ, i.e., 40-60 rate of sudden or serious illness (e.g., heart attacks) in city employees costs and type of hospitalization charges paid out by insurers of municipal employees per cap- ita 	
				1. A		$I \ge 1$

PART C - (Continued)

AREA: SOCIAL SERVICES

1. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> <u>Services and Functions</u> <u>Staffing and Operations</u> <u>Planning and Coordination</u> <u>Laws, Regulations and Codes</u>	 2. POTENTIAL <u>CONSEQU</u> <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not O Unlikely 	ENCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	SABILI CONSEQU	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Employment counseling and training for employers	 change employers' a ward the gifts ar of the poor make more jobs avai poor improve employers' the problems of t 	nd capabilities lable to the knowledge of			 number and percent employment of minority members in various industries number of complaints of unfair practices to human relations boards number of businessmen supporting minority programs and legisla- 	

A computerized public data bank to check cut solutions to problems including regulations, etc.

 identify real sources of problems, O solutions

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 eliminate blind alleys and unworkable programs

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 possibly assist local community and neighborhood groups by giving them access to the information they need to solve their own needs

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- minority programs and legis tion
- number of employers sponsoring job training programs

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- percent of employers taking advantage of publicly funded training programs
- migration rates for the state or region vs number of new jobs

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AREA: SOCIAL SERVICES

Laws, Regulations and Codes Regular annual budget for	Likelihood Desirability Likely Das Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences Moderately Useful o Of Little or No Use x Disagreement
Regular annual budget for		1	
local political parties and provision for office space, research assistance, clerical support; career incentives to these parties	 improve recruitment of candidates for public office improve organization for elect- ions including transportation, communication and fund raising improve communications with the public on issues improve public policies provide a more popular base for democratic government 		 number and percent of various racial groups participating (by wards or districts) in party functions number who appear at public hear- ings number and percent of candidates of various racial backgrounds in elections and primaries as compared to population number and percent of persons voting number and percent registered but not voting

PART C - (Continued)

AREA: SOCIAL SERVICES

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	rors
In the Following Category: Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes	Likelihood Desirability Likely Das Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	LIKELIH00D THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use x Disagreement	UTILITY OF THE INDICAT
A single institution for the coordination of various social agencies	 provide effective service to fam- ilies with multiple problems eliminate duplication within social service programs and with other areas, such as Health and Medicare detect and prevent self-perpetuat- ing problem situations 		 number and percent receiving welfare number of families referred to more than three agencies for care number of families being seen by more than one agency without some service to insure coordina- tion 	

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number of generations in families suffering from poverty or social problems
job turnover rates of recipients of social service agencies
number of minor criminal offenses
number of duplicated social programs -139-

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AREA: SOCIAL SERVICES

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations V Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Dispersion of low and moderate income housing through the community	 provide a decent standard of living for minority group and low income families reduce the housing code viola- tions 	0.	 average rental rates in sub- standard housing districts number of residents in ghetto who have never lived outside it number and percent of crimes occur ring in low-income or minority neighborhoods number of housing code violations 	× × ×
Conversion of public welfare programs to a minimum guar- anteed subsistence level plus incentives for earnings for unemployed and disabled	. improve the well-being of poor families and their children		 number of referrals to family service agencies vs income of families income of families in various neighborhoods development of children under public welfare programs in terms of school achievement, life patterns as adults and percent of such persons who remain on welfare as adults number and percent of malnourished families 	d X

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PART C - (Continued)

AREA: SOCIAL SERVICES

In the Following Category:	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS Likelihood Desirability	D OF QUENCE 1 TY OF QUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential	OF CATORS
 M the Following Category. Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	Likely Likely As Likely as Not Unlikely Unlikely Desirable Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY (THF INDIC
Decentralization of control of social services and their closer coordination with other programs such as health, education, em- ployment and housing at the neighborhood level	 improve the responsiveness of social services to population needs include people affected by services in the planning, operation, and evaluation of these services allow the poor to make more effective use of the powers, abilities, and rights which they have 		 number of services or offerings under-utilized by community number of requests for new or uninstituted services number of welfare area residents represented on community boards and planning meetings number of paraprofessionals em- ployed in services number of demonstrations and com- plaints by service agency per- sonnel number of residents using social services in poverty areas number of marches, demonstrations, etc., by service recipients 	 • •
Community or regional coordi- nation of state agencies dealing with children and teenagers	 improve the ability of community workers to find a public body in the community that can or is willing to take action provide the Juvenile Courts with a place to send youngsters for real care and treatment 		 number of repeat cases of juvenile offenses after stay in treatment centers number and type of juvenile cases number of school children known to be neglected attitude rating by young offenders of Juvenile Court 	• × ×

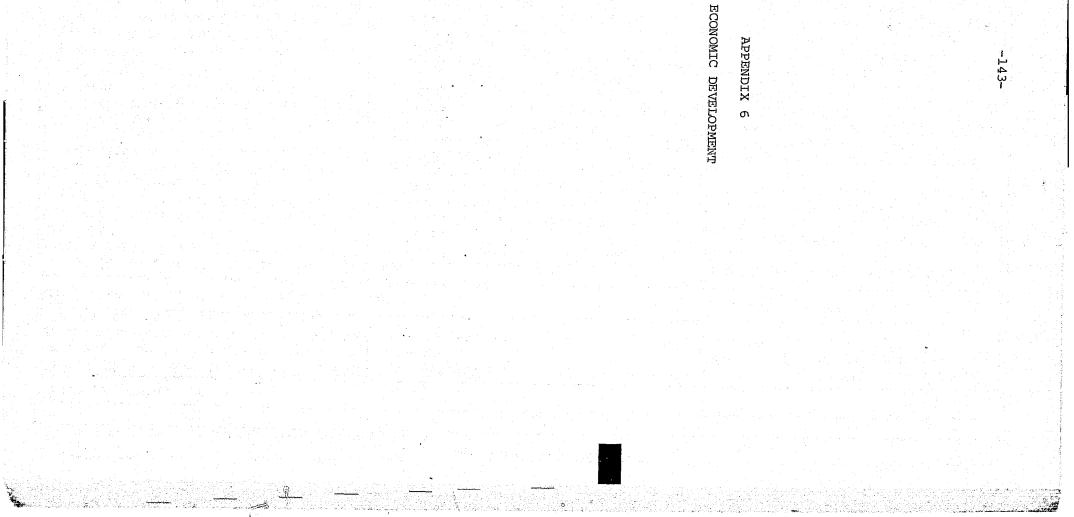
AREA: SOCIAL SERVICES

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU ACTIONS	ENCES OF THE	0F JENCE	ΓΥ OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category:	Likelihood	Desirability	EQU EQU	EQL	Utility in Measuring Potential	OF CA
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	● Likely ● As Likely as Not ● Unlikely	• Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABI THE CONS	Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
State and local institutions, regulations, and services for consumer protection, especially of those who probably soon will be acquiring legal rights and the right to make contracts through the reduction of vot- ing age to 18 years or less	 reduce breach of c (housing, cars, real estate, etc adults, especial 21 years of age) acquire legal an rights reduce bankruptcy 	marriage, .) for young ly those (under who may soon d voting			 number of breach of contract suits number of complaints to Better Business Bureau number of requests for legal aid regarding such suits number and percent bankruptcy by various groups 	
	teenagers . reduce corrupt bus	iness practices				

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FCONOMIC DEVELOPMENT

ART A - BUILDING BLOCKS FOR GOALS AND OB	ECONOMIC DEVELOPMENT JECTIVES	
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: conditions conducive both to economic production and distribution of goods and services, and to private em- ployment opportunities for citizens,	for organizations and individuals in the community,	so that the community, its industry and its residents may mutually prosper.
DBJECTIVES To provide for adequate:	for:	to enhance:
ACCESS TO BUILDING SPACE, LAND AND OTHER NATURAL RESOURCES, UTILITIES, AND PUBLIC SERVICES 1 and availability (for various uses) rental space availability (for various ses) utilities. water, electricity, oil, gas and fuels, telephone, telegraph, etc. sewage and waste removal fire prevention and law enforcement natural resources (preservation and use requirements) CONSUMER ACCESS TO, AND MOVEMENT AND DISTRIBUTION OF, GOODS AND SERVICES quality of the market area (size, composition, and distribution of the population, as they affect sales) promotion of products and services pedestrian and vehicle access access for freight, bulk commodities, packages, mail, etc. (costs and delivery time) access to distributors, wholesalers, and suppliers SUSINESS AND CONSUMER SERVICES AND CON- TRAINTS financing, credit, and taxes data processing legal and court services communication with the community parked of the the community parked of the the community parked of the the community	 INDUSTRY OF VARIOUS TYPES manufacturing (national, regional, local) construction (small and large) agricultural (farming, dairy, produce, forestry, fisheries, etc.) retail (shopping centers, neighborhood outlets) wholesale and distribution (supplies and finished products) recreation and leisure service industries (insurance, professional services, communications, banking and finance, local service outlets, etc.) INDUSTRY ACTING IN. VARIOUS ROLES presently in the community seeking to leave external but employing local residents external but providing essential local services 	<pre>INDUSTRIAL GROWTH, WELFARE, AND VIABILITY growth and/or profitability of manufacturing and commerce competitive position in the mar ket it serves (local, state, or national) general attractiveness of town to industry protection from loss, fraud, an improper claims management-labor relations CONSUMER WELFARE number and type of outlets quality of products or services (inferior, dangerous, difficult to get repaired, etc.) fair business practices (pricin credit, etc., and attitude to- ward the community) RESIDENT AND EMPLOYEE WELFARE economic opportunity and self- sufficiency work conditions and health emotional, intellectual, and mental well-being employment stability (preventio & protection from unemployment)</pre>
PART A - BUILDING BLOCKS FOR GOALS AND OF	BJECTIVES	
WHAT POTENTIAL OVERALL GOAL	FOR WHOM	WHY

TO PROVIDE FOR: conditions conducive both for organizations and individuals in the so that the community, its industry, to economic production and distribution community, and its residents may mutually of goods and services, and to private employment opportunities for citizens, prosper.

OBJECTIVES (Continued)

ACCESS TO LABOR FORCE BY BUSINESS . size, variety, and composition . skills (vs other areas) . wage rates (vs other areas)	VARIOUS TYPES OF RESIDENTS, CONSUMERS, AND EMPLOYEES . service work force: professional, clerical, secretarial, etc. (with	COMMUNITY WELFARE . local tax revenue . market value of land and other
 services to employees and the community (vs other areas) community attraction to labor force housing quality and availability 	various skill levels) manufacturing work force: mechanics, carpenters, etc. (with various skill levels)	resources ability to afford needed roads, utilities, schools, and commu- nity services preservation and proper use of
ACCESS TO JOB OPPORTUNITIES BY CITIZENRY employment market (size, deversifi- cation) social freedom (removal of social barriers)	 individuals in high, moderate, or low income brackets individuals unemployed or on welfare individuals from various racial and ethnic groups and minorities 	 preservation and proper use of natural resources (land, water, air, vegetation, and wild life) neighborhood appearance protection from external economic fluctuations and main-

- information on job opportunities
- . ability to acquire skills and habits required for employment .
- . employment location and transportation services
- . labor intercommunication

. age and family groups (teenagers, heads of families, women working or running the home, senior citizens) . individuals with or without transportation

· special groups (e.g., handicapped)

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tenance of a viable community economic base

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ECONOMIC DEVELOPMENT

PART B - COMMUNITY ACTION AREAS -

Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
DEVELOPMENT OF NEW SITES land preservation land acquisition/sales provision of utilities roads and highway access IMPROVEMENT OF BUILT-UP AREAS site renewal roads (into or around area) parking municipal services (fire, po- lice, waste, sewage, etc.) SPECIAL TRANSPORTATION air water transit, (buses, trains, etc.) taxis PUBLIC RELATIONS AND COMMITMENTS by government officials by private individuals or groups EMPLOYMENT job placement job training and education workmen's compensation LEGAL AND FINANCIAL ASSISTANCE to small businesses to unemployed seeking to move FINANCIAL INSTITUTION SUPPORT OF PUBLIC-PRIVATE PROJECTS SOND RAISING C9 SELF-TAXING ASSOCIATIONS	COMMUNITY PLANNING AGENCIES commission members administration professional planners outside consultants PRIVATE-ENTERPRISE ASSOCIA- TIONS Chamber of Commerce clubs business associations UNIONS AND OTHER LABOR GRGANIZATIONS	REGIONAL PLANNING AND CO- ORDINATION OF: industry location industrial vs residen- tial growth and distri- bution phasing of improvements growth of commercial development REGIONAL COST SHARING LOCAL PLANNING AND COORDINA- TION extension of utilities and roads to match in- tended land-use timing between private developers and munici- palities RELATION BETWEEN GOVERNMENT EFFORTS AND LOCAL BUSINESS EFFORTS IMPACTS OF CHANGES IN MANU- FACTURING OR COMMERCIAL GROWTH ON: existing business housing patterns community services, schools, etc. natural resources local revenues SITE USES AND RELATIONSHIPS TO TRAFFIC ARTERIES AND PEDESTRIAN MOVEMENT, PARK- ING, ETC.	. credit EMPLOYER PRACTICES, REGULA- TIONS & SUPERVISION OF . working conditions . wages . hiring practices . unemployment.compensation LABOR-MANAGEMENT REGULATIONS AND STANDARDS'FOR . unioh rights . employee rights . arbitration proceedings COMMERCIAL INSURANCE AND FINANCIAL LIABILITY TAX INCENTIVES PUBLIC LAND ACQUISITION EQUAL OPPORTUNITY IN EMPLOY- MENT, HOUSING, ETC.

PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: ECONOMIC DEVELOPMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Economic incentives to en- courage industry and business to locate in urban centers and not in suburbs	 increase tax revenues of urban centers improve living standards of workers decrease suburban tax revenues 	0		 tax revenue vs time number of workers living in the community list of areas comprising tax base 	•
Information, guidance, and cour- seling for young people, includ- ing those of elementary school age, on career opportunities in general and vocational education opportunities in particular.	 improve student awareness of career opportunities at high school level improve awareness of benefits of vocational education increase the manufacturing and service sector labor force 			 number of guidance and counseling sessions number of Connecticut students who become employees in state number and type of careers pur- sued by high school graduates labor supply vs demand in various industries number of students taking voca- tional courses compared to those taking college prepara- tory number of transfers of majors (subject area) in college number of inquiries for guidance counseling 	•
Financial donations to local educational institutions	 attract and retain bright, creative young persons needed in industry and business 	0		- number and percent of employees who are professionals in area - number of local students leaving community for work elsewhere	•

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AREA: ECONOMIC DEVELOPMENT

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE FY OF	법 3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS 0 Utility in Measuring Potential 0 Consequences • Necessary • Moderately Useful • Of Little or No Use • Disagreement • Disagreement
Increased training opportunities for the labor force; amendment to State Unemployment Compensa- tion Act permitting payments to workers undergoing job training or retraining and moving allow- ances to workers required to re- locate	 allow unemployed to secure jobs currently available increase available skills improve service industries 		 unemployment rate number and percent of workers in service industries supply vs demand for various work- er types number of applicants for job training number of local students leaving community for work elsewhere number of unemployed workers tak- ing state appointed jobs average income of area vs state levels number and percent of professional X employees in area
Financial and technical assist- ance to inner city community economic development corpora- tions; Black Capital Ventures groups supported with local and state financial and technical aid	 improve employment opportunities for minority groups enhance the career resources of minority group people employed improve the quality of goods and services sold in the community promise financial support, from profits, for other community programs 		 employment rates of various groups rate of improvement of income level of minority groups relative to whites average income of various groups number of businesses opened by black capitalists, and number of business failures thereof number and type of business formations and failures in minority communities credit worthiness (or rating) of business owned by or employing minority groups number and amount of contributions community chests, etc.

PART C (Continued)

AREA: ECONOMIC DEVELOPMENT

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF TH ACTIONS	OF OF TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	ORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabil• Likely• Desirabil• As Likely as Not• Unimport• Unlikely• Undesira• Disagree	ILKELIHOOD HE CONSEQ ESIRABILI ESIRABILI HE CONSEQ	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	ITY OF
An organization for exchange of information and ideas between management and labor	. foster friendly relations be- tween management and labor	•	 number and duration of strikes number and type of worker complaints productivity of labor (output/manhour) and wages overtime in comparison to similar industries and occupations elsewhere 	•

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			 accident rates (number and type) absenteeism rates 	X X
A Vepartment of Consumer Affairs	 improve the quality of goods and services sold in the com- munity reduce amount of shoddy goods and services reduce exploitation of the pub- lic 	0	 number of complaints to Better Business Bureau number of complaints to depart- ment stores, etc. 	•
Regional councils of economic development commissions from each town	 provide development commission with a stronger voice in local and regional industrial planning minimize self-interests in lo- cating industries provide greater success than is attainable with state plans that are controlled "from the top" 	0	- actual locations vs planned industrial location	

AREA: ECONOMIC DEVELOPMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <i>Likely</i> <i>Desirability</i> <i>Desirable</i> <i>Desirable</i> <i>Unimportant</i> <i>OUnlikely</i> <i>Dundesirable</i> <i>Disagreement</i>	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	
• Laws, Regulations and codes Low-income housing and removal of organized secret racial discrimination by realtors	 reduce labor shortages provide job opportunities 			 labor shortages by number and type employment rates average distance and distance distribution of workers in the community to work site number and type of complaints about housing discrimination 		
						<u>]</u>

PART C - (Continued)

AREA: ECONOMIC DEVELOPMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	HE CONS	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
A State Economic Planning and Development Council of pro- fessional economists to assess impact on Connecticut of national and international economic trends and develop- ments and recommend actions and approaches to the Governor and General Assembly	. understand the communities' economic base in relation to the region and state regard- ing the makeup of industry, commerce, services, and the labor force			 incidence of public actions in support of economic legislation number of groups requesting and utilizing such data number of requests for action by various public groups number of state and federal re- sources canvassed by planners number of regional, state, fed- eral contracts available or accessible to community's planners length of residency of industries vs time 	
A regional planning agency to coordinate public improvements; land use legislation which pro- vides for industry location and facilitates public acquisition of land for industrial purposes	 ensure land availability reduce land cost for industrial and residential development ensure adequate transportation and its compatibility with industrial growth 	0		 distribution of transportation time and costs from residential areas to employment centers total acreage and percent avail- able for housing number of planned developments which are compatible with over- all development plan, exhibit efficient land use, and are ap- proved by local or state agency traffic density at various loca- tions vs time amount of land needed for trans- portation relative to land for development unit housing costs in various locations 	

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AREA: ECONOMIC DEVELOPMENT

PROPOSED <u>ACTIONS</u> <u>In: the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination	2: POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unimportant</u> <u>Ounlikely</u> <u>Desirable</u> <u>Undesirable</u> <u>Disagreement</u>	LIKELIHOOD OF THE CONSEQUENC	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- <u>MUNITY CONDITIONS</u> <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
• Laws, Regulations and Codes Greater responsiveness of towns to regional considera- tions in locating commercial and industrial developments	. reduce auto and truck traffic density on various highways and roads	0		- traffic density át various loca- tions vs time	
An economic base study of the community and the region, in- cluding a survey and cataloging of all federal, state, local government, and private finan- cial and technical resources available	 gain thorough understanding of where economic support for a community comes from assist undertakings by various industrial groups 			 incidence of public support of legislation aimed at improving the economic base of the region number of groups requesting and utilizing data describing the economic support of the com- munity number of requests for action by various public groups number of state and federal re- sources canvassed by planners number of regional, state, fed- eral contacts available or accessible to community's plan- ners length of residency of industries vs time 	

(Continued) PART C ÷.....

AREA: ECONOMIC DEVELOPMENT

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<pre>PROPOSED ACT.IONS In the Following Category: Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes</pre>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> Desirability • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
A comprehensive cost-benefit analysis on the use of land and other resources and the need for various services (such as trans- portation, public utilities, etc.) generated by developments before inviting any blue collar (or other) industry to the community	 ensure that community revenue (income) will be compatible with outflow when bringing in new industry ensure that new schools and muni- cipal services will not be overburdened determine pollution impact of projected industrial growth 			 ratio of local revenue to outflow cost of various services per capita school funding per capita and per student projected population by age groups vs time projected environmental pollution levels vs time tax rate for various services 	
Research into and review of fac- tors which seem decisive in new industry location; a comprehen- sive report by towns of areas available for industrial de- velopment	 determine how a community can influence industrial decisions on location inform prospective developers and town officials of areas avail- able for industrial development improve evaluation of whether communities' usual actions repel or attract industry inform the general public so as to improve the acceptability of an industry by a town 			 number of industrial locations with community approval number and size of industrial de- velopment over time (labor force characteristics, long-range pro- fitability, and size of capital investment) as compared to other areas rate of inquiries from industrial prospects vs rate of acceptance number and type of citizens' com- plaints about industry location number and size of industrial de- velopers active in the community ratio of property taxes to profits of industry 	

AREA: ECONOMIC DEVELOPMENT

Ĩ	PROPOSED <u>ACTIONS</u> <u>in the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination	 2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not O Unlikely 2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>Desirability</u> Desirabile O Unimportant O Undesirable 	THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement
E	Laws, Regulations and Codes iconomic research at a high academic level on public is private ownership	 x Disagreement remove duplication in efforts of private industry retain private incentives while converting to consumer orienta- tion and needs control cycles of boom and de- pression 	0	x x x	 number and percent unemployed number of private industries doing same work as public agencies number of private corporations wholly or mainly supported by public monies number of consumer complaints total dollar output of manufactured X goods and services in the com-
					munity
					<u> </u>

(Continued) PART C

AREA: ECONOMIC DEVELOPMENT

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1.	PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> ACTIONS		- Z	ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
	In the Following Category: • Pervices and Functions • Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	 Likely Definition Definition As Likely as Not Unikely Unikely 	sirability esirable nimportant ndesirable	HE CONSEQUENCE	THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
	Cost snaring with time and payback stipulations to small towns for purchase, with re- gional or state approval, of land for future industrial development	 enhance ability of les small towns to reser industrial sites prevent less than opti land for future indu development 	we future mum use of	0		 measure of actual use against accepted land use plan total land acreage purchased by towns for industrial develop- ment in the region, as compared to total foreseeable industrial development for that region money allocated by small towns to 	

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tion at some regional level as percent of town revenues from local tax sources

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- number of acres and percent of land available to small towns for industrial development - number of acres and percent of town's land "taken" by regional or other town developers - number of zoning changes made per-

tinent to regional cost sharing contracts to acquire and develop industrial land

- acres and percent of land requiring redevelopment for industrial development

- number of zoning codes overruled

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AREA: ECONOMIC DEVELOPMENT

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE	IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Cocrelination V Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICAT
Laws and regulations requiring arbitration for small and large claims, insurance claims and traffic court cases	restore respect for legal process and reduce congestion of courts through alternate procedures for obtaining legal settlements			 number and type of citizens' complaints about legal process number and type of court cases on docket average length of time for processing civil claims number of "out-of-court" insurance settlements (by insurance records) number of appeals, or subsequent actions of out of court vs court actions ratio of out-of-court settlements to total settlements court fees paid 	
Enhance new private investment by reducing bureaucratic snarls and discouragements, and thus making the approval process more dis- cernible to industrial investors	. facilitate large projects re- quiring complex permit and regulatory procedure, e.g., -e, powerplants	ο	×	- capital expenditures vs new jobs created - capital expenditures vs time	

PART C - (Continued)

AREA: ECONOMIC DEVELOPMENT

1. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unlikely</u> <u>Desirable</u> <u>Unimportant</u> <u>Ounlikely</u> <u>Desirable</u> <u>Desirable</u> <u>Desirable</u> <u>Desirable</u> <u>Desirable</u>	How
Increased cooperation between separate private developments within city blocks; integration of public auto parking with circulation needs and building design; "mini bus" transit system to center city where necessary	 improve auto circuiation improve parking through pooling reduce curbcuts improve pedestrian circulation enhance activities such as walk- ing, park enjoyment, sitting, meeting, etc. 	 average speed at various locations vs time traffic density at various locations tions vs time number of parking violations vs number of applications for commercial zoning outside of city

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number and type of accidents at various locations vs time
number of persons walking on streets, sitting in parks, etc.
number of pedestrian accidents
number of attacks on pedestrians
walking distance between parking facilities or transit stops and commercial, business, and other destinations
number of shopping and eating facilities catering both to employees and to residents of the area O

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AREA: ECONOMIC DEVELOPMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- <u>MUNITY CONDITIONS</u> <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement	U I
Land use legislation which pro- vides for industry location and facilitates public acquisition of land for industrial purposes at community, regional, and/or state level; a regional planning agency to coordinate public improvements.	 ensure land availability reduce land cost for industrial and residential development ensure adequate transportation and its compatibility with industrial growth 			 distribution of transportation time and costs from residential areas to employment centers total acreage and percent avail- able for housing number of planned developments which are compatible with over- all development plan, exhibit efficient land use, and are ap- proved by local or state agency traffic density at various loca- tions vs time amount of land needed for trans- portation relative to land for development unit housing costs in various locations 	
Zoning regulations, property tax charges, etc.	. reserve and acquire land for offices, retail space, in- dustrial development			 number of acres reserved (or acquired) number of new business and office starts 	▶ >

PART C - (Continued)

AREA: ECONOMIC DEVELOPMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination V Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Appearance guidelines for com- mercial and industrial develop- ments including regulations for pollution and for displays; State funds to assist companies in meeting pollution standards	 regulate pollution control the degree to which in- dustry and commerce influence the natural environment accelerate ability of industry to implement pollution control measures 			 number and type of organizations principally identified as taking advantage of financial incentives provided by state for pollution control number of companies adopting con- trols voluntarily or without prolonged delays number of citizen complaints re- garding appearance of area pollution levels vs time tonnage of solid wastes in shop- ping areas
Connecticut standards for work- men's compensation and unemploy- ment insurance that are equiv- alent to federal standards (i.e., reduce to level of other states)	. make Connecticut industry com- petitive with other states			 number of industries attracted to and moving out of Connecticut vs time percent unemployed compared to national levels labor supply immigration to Con- necticut ratio of Connecticut pay scales compared to other states (fed- eral standards where they exist) number and types of industrial organization in Connecticut vs time

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AREA: ECONOMIC DEVELOPMENT

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> <u>Services and Functions</u> <u>Staffing and Operations</u> <u>Planning and Coordination</u> <u>Laws, Regulations and Codes</u>	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant OUnlikely OUndesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
State assumption of costs and setting of standards for schools	<pre>> balance educational opportunity to all segments of the popu- lation</pre>			<pre>For various communities and seg- ments of the population: number and percent of high school graduates going on to college expenditure per pupil vs achieve- ment rating entry salary vs educational level (e.g., high school diploma) and drop-out rates college board scores Statewide Educational Testing (achievement) results per pupil expenditures</pre>	• • • • •
Regulations requiring employment levels of minority groups ap- proximately equal to their per- centage of the population in state and local government, public utilities, and major government contractors	 improve the ability of minority groups to be self-sufficient increase self-esteem and self- respect of minority groups 			 number of unemployed whose skills are acceptable to employers but who are themselves unacceptable because of race average income and unemployment figures for minority groups number and percent of minority group employed by industry, by function and income number of minority groups on wel- fare, or requiring public ser- vice support rate or promotion of minority group members vs other workers number of civil disturbances incidence of crime (number and type) 	



POTENTIAL OVERALL GOAL	FOR W	11011		WHY
TO PROVIDE FOR: efficient timely dev ment of public and private utilities		of the community,	munity to	ze the ability of the com- o use its resources in a way ot meets present and future ents
DBJECTIVES To provide for adequate:	for:		to enhanc	e:
 UTILIZATION OF TECHNOLOGIES, TECHNIC AND PROCEDURES REGARDING OPERATIONAL UTILITY AND VISUAL IMPACT handling of wastes (in burning, compacting, and energy production recycling of waste improvement of operating and main tenance procedures location and design of facilitie COMMUNITY GROWTH CONSISTENT WITH UTI DEVELOPMENT pattern of housing and other dev opment which is responsive to eventual utility and service req ments (e.g. need for future resins tial sewers, future needs to condidate treatment of industrial watetc.) timing of utility expansion in relation to desired growth availability of sites, rights of way, etc., for later service DEVELOPMENT AND ACCESS TO SERVICES water and power (electricity, gate oil, etc.) refuse and waste disposal (rubbite ashes, street waste, dead animaled ashes, street waste, dead animaled ashes, storm drainage) 	QUES, VARIOUS SECTORS OF TH industrial develo commercial develo residential develo residential develo residential develo recreational and ment variant variant variant streets and publi VARIOUS NEIGHBORHOODS central undeveloped but z uses special areas, su high voltage powe CONSUMERS local demand state and regionation sh, s,	opment opment lopment community develop- ic ways 5 OR LOCATIONS zoned for certain uch as those near er lines, dumps, etc	AESTHETIC appead disponent overad comme air ad ed by sewag tems) qualit and w bilit tanks UTILITY C land dustr agric locat facil cial ECONOMY C indiv operad	rance (uțilities, waste sal sites, junkyards) al quality of industrial, crcial, and residential areas and water quality (as affect- pollution from utilities, ge, and waste disposal sys-
PART B - COMMUNITY ACTION AREAS -	PUBLIC UTILITIES Community actions may be c presented below. Within e areas in which needs may c anticipated over the next	considered in one or each category is a c currently exist, or	hecklist i	ndicating specific
	Community actions may be of presented below. Within e areas in which needs may of anticipated over the next STAFFING AND OPERATIONS	considered in one or each category is a c currently exist, or	hecklist i in which r	ndicating specific

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shredding and compacting (abandoned vehicles as well as solid waste in general)

PUBLIC PROGRAMS AND CAMPAIGNS FOR:

- . separation of waste by customer
- spring and fall cleanup days
- . reusable waste collection centers
- . other

FINANCIAL ASSISTANCE

- . developers and operators
- . customer

TECHNOLOGICAL ASSISTANCE

coordination with private utility companies . site planning to ensure future ability to meet service requirements

. long-term needs

- . sale of non-degradable or hard-to-dispose materials
- . building materials
- . furniture and large residential objects

. leaf burning

. trash

PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

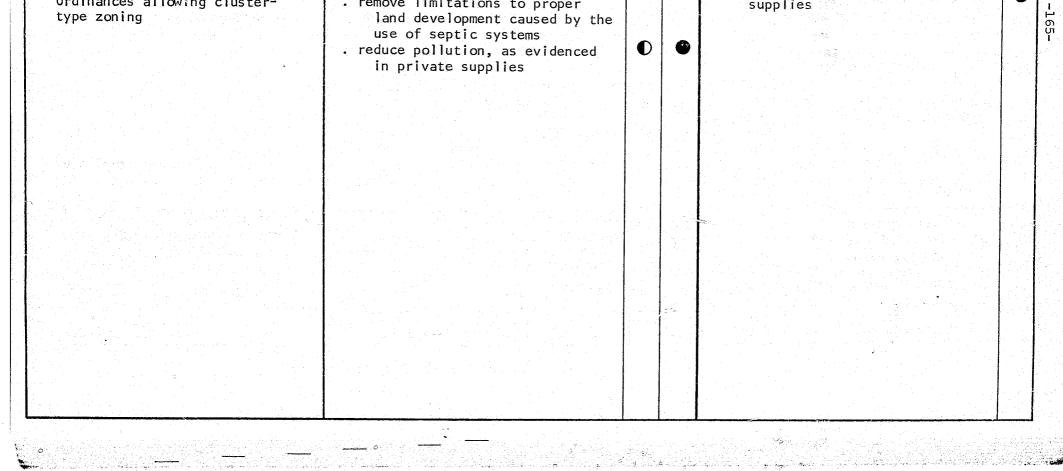
AREA: PUBLIC UTILITIES AND SERVICES

PROPOSED <u>ACTIONS</u> In the Following Category:	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u>	JOD OF SEQUENCI	LITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential	OF CATORS
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 Likely As Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	LIKELIHOOD OF THE CONSEQUENCE	DESIRABI THE CONS	<u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY THE INDI
Regional incinerator facilities	 ensure complete combustion of burnable rubbish provide compact residue suitable for land fill operations in localities other than the dump itself 			 stack testing results of compacted residue percent of uncombusted rubbish amount of tonnage in land fills vs dumps 	
Expansion and upgrading of sewage treatment facilities	 reduce pollution from effluents flowing into rivers enhance ability of Planning and Zoning Commission to accommo- date more compact forms of housing development when needed improve ability to extend sewage lines into portions of town where density of septic tanks and poor soil conditions are causing health hazards 			 capacity of treatment facilities in relation to sewage volume (current and future) pollution levels of effluent pollution levels in rivers soil quality in septic tank areas 	

PART C - (Continued)

AREA: PUBLIC UTILITIES AND SERVICES

1. PROPOS	ED ACTIONS	2. POTENTIAL <u>CONSEQ</u> ACTIONS	UENCES OF THE	OF UENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
✓ Serv • Stat • Plan	Following Category: vices and Functions ffing and Operations nning and Coordination s, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	L I HOOD CONSEQ	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	ITY 0
public	water supply and sewage and/or nces allowing cluster- oning	 remove limitation 	r and sewage rivate septic stems are or ces of pollution s to proper t caused by the		•	 land prices number of cluster-type units built pollution levels in private supplies 	× ×



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AREA: PUBLIC UTILITIES AND SERVICES

1.	PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination ✓ Laws, Regulations and Codes	 2. POTENTIAL <u>CONSEQUI</u> <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not O Unlikely 	Desirability Desirable Unimportant Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
	Legislation requiring regional waste disposal facilities	 improve efficiency disposal through of facilities improve compacting for land-fill us improve pollution improve recycling waste 	n consolidation g of rubbish e control			 levels of air pollution and constituents cost of disposal per ton of disposed material number of land-fill areas needed vs land available for each municipality length of time required for land fill by individual municipalities 	
	Ordinance requiring underground utilities especially from developers building new sub- divisions	 reduce long-term m for public utili improve appearance utility faciliti maximize uninterru service 	ties of public es		•	 maintenance costs vs time comparative maintenance costs vs time (e.g., above vs underground utilities) real estate values number of power poles visible number of service complaints 	•• ***

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PART C - (Continued)

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AREA: PUBLIC UTILITIES AND SERVICES

I. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	
Updating of land use and control regulations, laws, and codes	 improve value of properties adjacent to public utilities facilities preserve physical appearance and	 • •<	 property values number of complaints from area residents number of community rows and public clashes on zoning and building related issues ratio of industry-used acreage to residential acreage in resi- 		-167-

	<pre>zoning Variances which under- mine cohesiveness of commun- ity . foster suitable locations for commerce and light industry which preserve residential areas and areas of natural beauty</pre>	 dential areas number of zoning variances number of building code violations number of gasoline stations per capita number of gasoline stations per mile in various locations number of acres of forest land taken by industry and amount left per capita 	× × × × ×	
State legislation permitting joint development of reser- voirs within municipal bound- aries	. improve use of natural resources . improve recreational development	 ready water potential (volume or population capacity) number of joint reservoir developments number and type of water reaction facilities 		

AREA: PUBLIC UTILITIES AND SERVICES

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimporta • Undesirab × Disagreem	nt IKELIHO	THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- <u>MUNITY CONDITIONS</u> <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
Standards and regulations requiring subsoil testing and evaluation of topographic con- ditions to establish development potential regarding density, spacing requirements on wells and septic tanks, and planning to coordinate town development plan with extension of sewage lines and treatment facilities and/or Codes requiring each municipality to dispose of its own wastes, and to establish where appro- priate a timetable for transition to a sewer system (locally or regionally) with adequate treatment and disposal facilities	 provide for orderly community growth of sewage and waste d posal and treatment faciliti ensure proper decisions are ma regarding extensions of wate and sewage lines enhance preparation of subdivi plan reflecting soil charact istics and/or future plans of the community regarding wate and sewage lines promote adequate planning for day when conversion from sep tanks to a sewer system will required insure that small towns do not find themselves in a hopeles situation in attempting to co pose of sewage within their boundaries 	es de r sion er- f r the tic be s		 existence in the community of a sewage disposal plan (and details of such a plan) disposal load going to private contractors vs time 	

PART C - (Continued)

AREA: PUBLIC UTILITIES AND SERVICES

. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OD OF EQUENCE LITY OF EQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	ITY 0
Requirements for shredding of all abandoned or scrapped motor vehicles and/or Ordinance requiring that former motor vehicles be	. maximize reuse of metals from scrapped motor vehicles . eliminate junkyards per se and improve land appearance and beauty	3 • D •	 number of auto junk yards number of autos scrapped each year acres and percent of land used for junk storage number of junk cars in yards of residents number of abandoned autos towed 	• • × ×

disposed of in a satisfactory manner before being allowed to purchase a new vehicle

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State regulations requiring cooperation between utilities and the community for future developments

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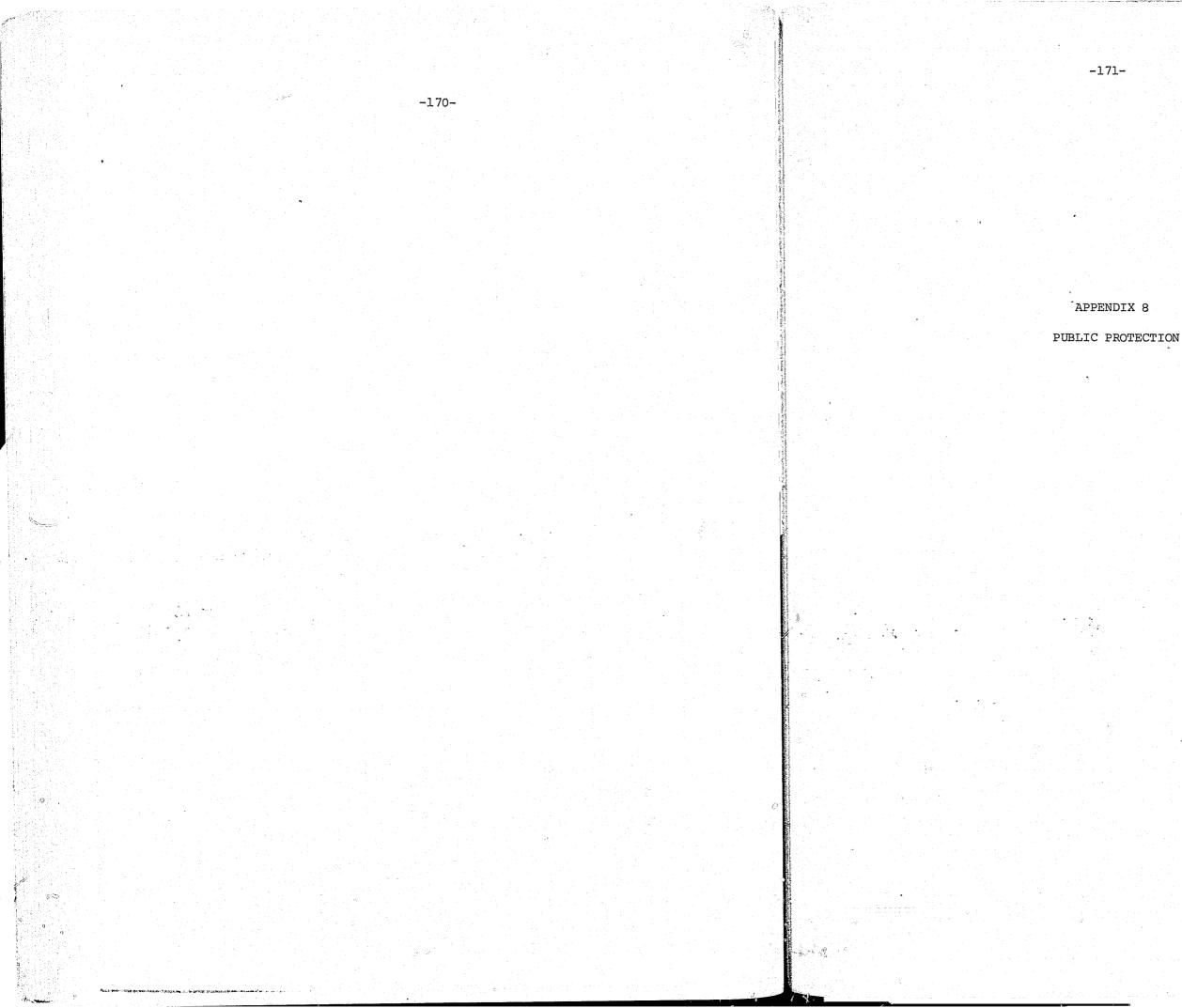
provide better community understanding of regional and statewide utility planning needs for enhanced efficiency and scale of operation
provide better coordination of utility growth policy with public policy ments

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 number of infractions of private developments with public policy statements or codes

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NRT A - BUILDING BLOCKS FOR GOALS AND OBJE	FOR WHOM	WHY
WHAT		
	for individuals and institutions in the community,	so that they may engage in activities free from fear of injury, loss, or de struction of life, limb, or property
To provide for	For •	to enhance:
BJECTIVES protection against: CRIMES, CIVIL OFFENSES, AND MISDEMEAN- DRS, BY TIMELY AND EQUITABLE: . elimination of causes and resolution of emerging conflicts before they become serious (immediate attention, education, information, dialogue, etc.) . investigation, detection, and report- ing of incidents and illegal activity . apprehension of suspects and serving of warrants . pre-trial detention or bail proce- dures . disposition of criminal cases, large and small claims, lawsuits, misde- meanors or minor violations . post-trial detention, custody, par- ole, and rehabilitation of offenders . compensation for victims of crime, theft major disorders, etc.	<pre>For: THE GENERAL PUBLIC VARIOUS INCOME GROUPS higher than average average or moderate lower than average with restricted income: welfare, pen- sions, etc. VARIOUS AGE GROUPS infants youth new households (young marri's) adults elderly VARIOUS RACIAL GROUPS whites blacks latins others VARIOUS INSTITUTIONS IN THE COMMUNITY stores business companies industry private service institutions public institutions</pre>	PROTECTION OF LIFE AND PERSONAL FEELING OF SAFETY . in the home . in the street (while/driving, in buses, etc.) . at work
PART A - BUILDING BLOCKS FOR GOALS AND OBJ WHAT POTENTIAL OVERALL GOAL TO PROVIDE FOR: protection from willful or neglectful acts of man and from natural disasters,	FOR WHOM for individuals and institutions in the community,	. restitution of damages WHY so that they may engage in activit free from fear of injury, loss or
DBJECTIVES (Continued)		struction of life, limb and proper
	<pre>INDIVIDUALS OR INSTITUTIONS IN SPECIAL LOCATIONS in particular neighborhoods on particular streets, in parks, etc. in commercial, residential, or in- dustrial areas in specific areas with high incidence of crime or fire, or prone to exter- nal threats or natural disasters</pre>	. rehabilitation of offenders
	VARIOUS SPECIAL GROUPS . individuals with known or potential problems (arrest records on parole	

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at work, at home) . compensation for damages

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emergency assistance (on the road,

problems (arrest records, on parole, mentally disturbed, drug addicts, or alcoholics, etc.)

- individuals in very difficult situa-tions (hardcore unemployed, youth dropouts, children without homes, etc.)
- organized crime
 other groups or individuals (youth gangs, children of the affluent, etc.)

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PUBLIC PROTECTION

PART B - COMMUNITY ACTION AREAS

TION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be

anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
POLICE patrol and surveillance investigation and arrests emergency assistance traffic (and parking) control community awareness, rumor-con- trol, information and education services required facilities and equipment for above CORRECTION AND DETENTION youth centers half-way houses reformatories security prisons mental institutions ADMINISTRATION OF JUSTICE bail defense and legal assistance prosecution sentencing parole services arbitration services facilities and equipment requir- ed for above	 boards and commissions administration investigators and detectives patrolmen specialized staff (riot control, community service, narcotics, etc.) support staff (emergency handling, handling arrests, communications, etc.) paraprofessionals forr community work (youth helpers, etc., and informers) training of law enforcement personnel DETENTION AND CORRECTION administration guards teaching, guidance, mental rehabilitation, etc. volunteer workers maintenance, food, etc. ADMINISTRATION OF JUSTICE defense counselors prosecutors parole officers judges juries court recorders and administration 	COOPERATIVE CRIME PREVENTION APPROACHES INVOLVING: . health and welfare ser- vices . schools . correctional institutions . courts and prosecutors . police and neighborhood leaders COOPERATION IN EMERGENCIES . police. . hospitals . ambulances . road services . fire-department COMMUNITY RELATIONS . contact with community leaders . role of boards and com- missions . relationships with re- tailers, business, etc. REGIONAL, INTERSTATE, AND FEDERAL COOPERATION . in stemming organized crime, conspiracies, etc. . in handling of civil disorder . in tracing fugitives . in civil defense or natural disaster	APPROPRIATE OR UNIFORM LAWS, PENALTIES, AND SETTLEMENT PROCEDURES . misdemeanors . civil offenses . criminal offenses . arbitration . out-of-court settlements . sentencing options POLICE PRACTICES AND INDIVI- DUAL RIGHTS . use of weapons . search . warrants . evidence . detention . pre-trial bail SALE AND DISTRIBUTION OF PRODUCTS AND SERVICES . drugs . weapons . consumer products . consumer services ENVIRONMENTAL SAFETY . housing (condition, loca- tion, structural quality, exits, entrances) . streets (design and main- tenance) and drivers (traffic control, licens- ing) . maintenance of automo- biles . occupational hazards . industrial pollution
PART B - COMMUNITY ACTION ARE	AS - Community actions may be	ROTECTION (Continued) considered in one or more of	the main categories
	<u>AS</u> - Community actions may be presented below. Within areas in which needs may anticipated over the nex	considered in one or more of each category is a checklist currently exist, or in which t five years.	indicating specific needs may be
<u>PART B - COMMENITY ACTION ARE</u> SERVICES AND FUNCTIONS CLVIL DEFENSE AND NATURAL DISASTERS	Community actions may be presented below. Within areas in which needs may anticipated over the nex STAFFING AND OPERATIONS	considered in one or more of each category is a checklist currently exist, or in which	indicating specific

private public

INSURANCE AND COMPENSATION

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PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: PUBLIC PROTECTION

1. PROPOSED <u>ACTIONS</u> In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	N H	DESIRABILITY OF THE CONSEQUENCE		UTILITY OF THE INDICATORS	175 134 144
A special police youth corps to patrol the inner city areas and work with youngsters and/or Human relations training for police officers	 improve police/community relations and mutual cooperation reduce tensions and resentments against police reduce adverse contacts between police and youth increase the mutual respect between the community and the police reduce crime 			 number and rate of complaints regarding police attitudes per year number of police recruited from local or neighborhood areas incidence of police-community cooperation percent of police trained in human relations number of riots, disturbances aimed at police number of police fatalities and injuries number of reformatory sentences relative to other alternatives 		-176-
State funded residential youth centers offering more intensive services (such as counseling, education and guidance) than can be provided in the home or in reformatories for troubled youngsters and/or Juvenile half-way houses	 provide courts and juvenile authorities with other alter- natives besides jails and reformatories (increase the sentence options) improve rehabilitation of young offenders 			 number of "repeaters" in juvenile court. number of juvenile offenders subsequently employed for one year or more number of reformatory sentences relative to other alternatives (such as residential youth centers, juvenile half-way houses, etc.) when these op- tions are provided 		

PART C - (Continued)

AREA: PUBLIC PROTECTION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions ✓ Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes 	Likely As Likely as Not Unlikely O Unlikely	rable	ESIRABILITY HE CONSEQUEN	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	
Work release programs allowing non-dangerous persons convicted of non-felonies to work while spending nights and weekends in confinement	 improve freedom (e.g., th work release programs) to non-dangerous person convicted of non-feloni to benefit the individu and society reduce cost and enhance enderson 	given os es ual		 recidivism rate number of convicted persons employed for one year or more cost per conviction of prison systems 	• • ×	
Full-time public defender system with adequate invocti	. improve defense of indiger		•			177-

gative staff

 reduce injustices caused by lack of proper defense
 reduce alienation

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 percent of guilty pleas for public defendant cases vs private counsel cases
 percent of convictions and nature of sentences for cases with public defendant vs cases with private council
 amount of consultation time for each defendant with public defender
 percent of defendants requesting public defender

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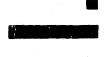
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AREA: PUBLIC PROTECTION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Serations Planning and Coordination 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant OUnlikely Oundesirable	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEMIFANCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF THE INDICATORS
• Laws, Regulations and Codes Restructure police staffing to increase professionalism by such means as division of labor to relieve patrolmen, specialized training for patrol-	 X Disagreement improve overall staff competency and efficiency of the police department improve the image of the police improve organizational structure 		 number of major vs minor crimes solved ratio of convictions to arrests number of reported crimes for which there are no arrests 	5 #
men (replacing the "man with a gun"), and hiring of paraprofessionals for control of traffic and for dealing with drunks	of police service free policemen to concentrate on major criminal activity reduce non-productive police activity		or no convictions - rate of turnover of professional police officers - amount of time spent on misde- meanors vs felonies for officers, including paperwork and court time - number of police job applications	•
Different wage scales for police and fire activities as the capabilities and risks required by each be- come increasingly different	. improve the ability to attract competent personnel to police and fire activities		 from various population groups number of applicants to police and fire departments relative to the number of who continue beyond a period of time number of college graduates 	•
			 applying for police and fire positions number of college graduates staying in respective public safety departments median education of police officers 	

















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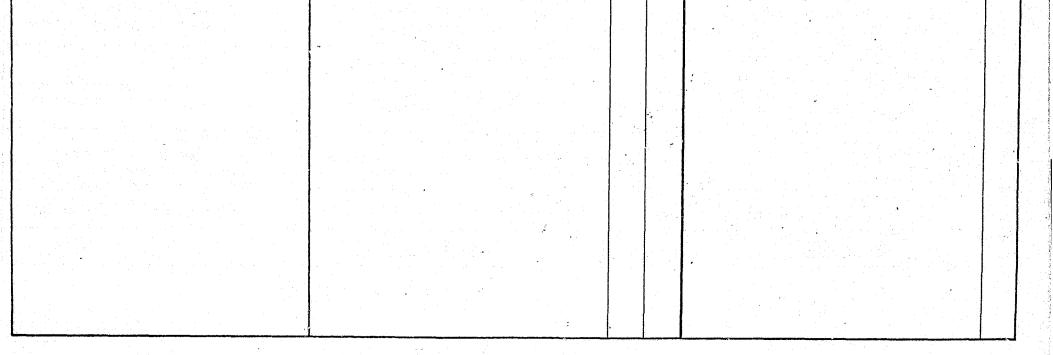


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PART C -(Continued)

AREA: PUBLIC PROTECTION

1.	PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F UENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	rors
	In the Following Category: • Services and Functions ✓ Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	I KEL 1 HOOD HE CONSEQ	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICAT
	Psychological testing and screening to aid in hiring police officers	. reduce illegal police actions . improve law enforcement . improve caliber of personnel		•	 number of cases of police brutality number of citizens' complaints ratio of arrests to convictions rate of "nollo contendre", i.e., cases dropped by prosecution 	



AREA: PUBLIC PROTECTION

1. PROPOSED <u>ACTIONS</u> In the Following Category:	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u>	00D OF SEQUENCE	I RABILITY OF CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary	UTILITY OF THE INDICATORS
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 Likely As Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	LIKELIH THE CON	DESIRAB THE CON	• Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY THE IND
An overall State Public Safety Agency	 improve efficiency and responsiveness of service 	0	×	 costs of municipal agencies or departments per capita length of time from first client visit to "case closed" 	× ×
A study of the sociological and psychological causes of crime	. improve the ability to prevent crimes at the source	0	×	 number and percent of criminal convictions which are "repeat" (recidivism rate) age of convicted criminals number and percent of arrests which are "repeat" 	•
Replacement of the Red Cross with a public organization	 reduce the necessity for people to rely on private charity in cases of natural disaster 		×	 number and percent of victims served by public agencies in times of disaster number and percent of victims served by private service agencies in times of disaster 	
Improvement in communication with the community (especially persons in the higher socio- economic status who feel they are or should be immune to apprehension and prosecution) on the nature of police work, the facilities they employ, emergency service, etc.	.reduce vandalism and destruction of public property such as fire and street signs, equip- ment, and so on			 equipment replacement (number and cost) per capita vs time number of accidents due to faulty street signs and other road aids number of complaints about police per year 	
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PART C - (Continued)

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AREA: PUBLIC PROTECTION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- <u>MUNITY CONDITIONS</u> OF COM- <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement
Criminal trials conducted within one month of arraign- ment	 improve the ability to comply with the right to speedy trial reduce the number of persons on bail for protracted periods of time insure a greater measure of safety from possible criminals out on bail 		 length of time from arraignment to disposition of case number of defendants not tried within month number of crimes by already known criminals number of defendants who commit crimes while on bail
Disposal of misdemeanor cases in neighborhood police centers rather than in criminal courts	 enhance subsequent employment possibilities for misde- meanor offenders improve administration of courts through reduction of petty cases improve efficiency of the police improve respect of ghetto residents for the law by relieving the aggressive- ness of their contact with it 		 rate of arrests and convictions among unemployed backlog list of courts in criminal divisions ratio of number of convictions per number of arrests number of minor cases handled by courts number of ghetto resident com- plaints of police number of employed ex-crimi- nals
Change the prison system from its current form	enhance rehabilitation of prison inmates		 number of repeat arrests and trials of former inmates percent of total arrested and tried which are former inmates

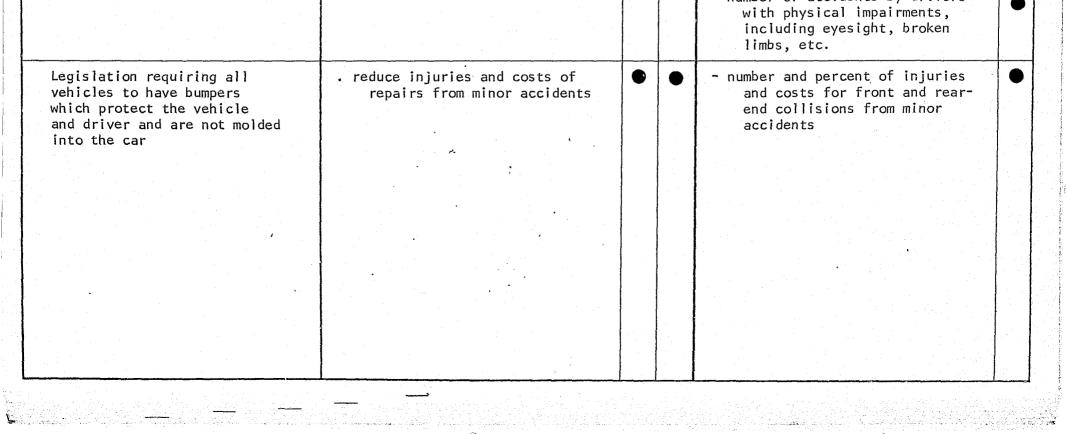
AREA: PUBLIC PROTECTION

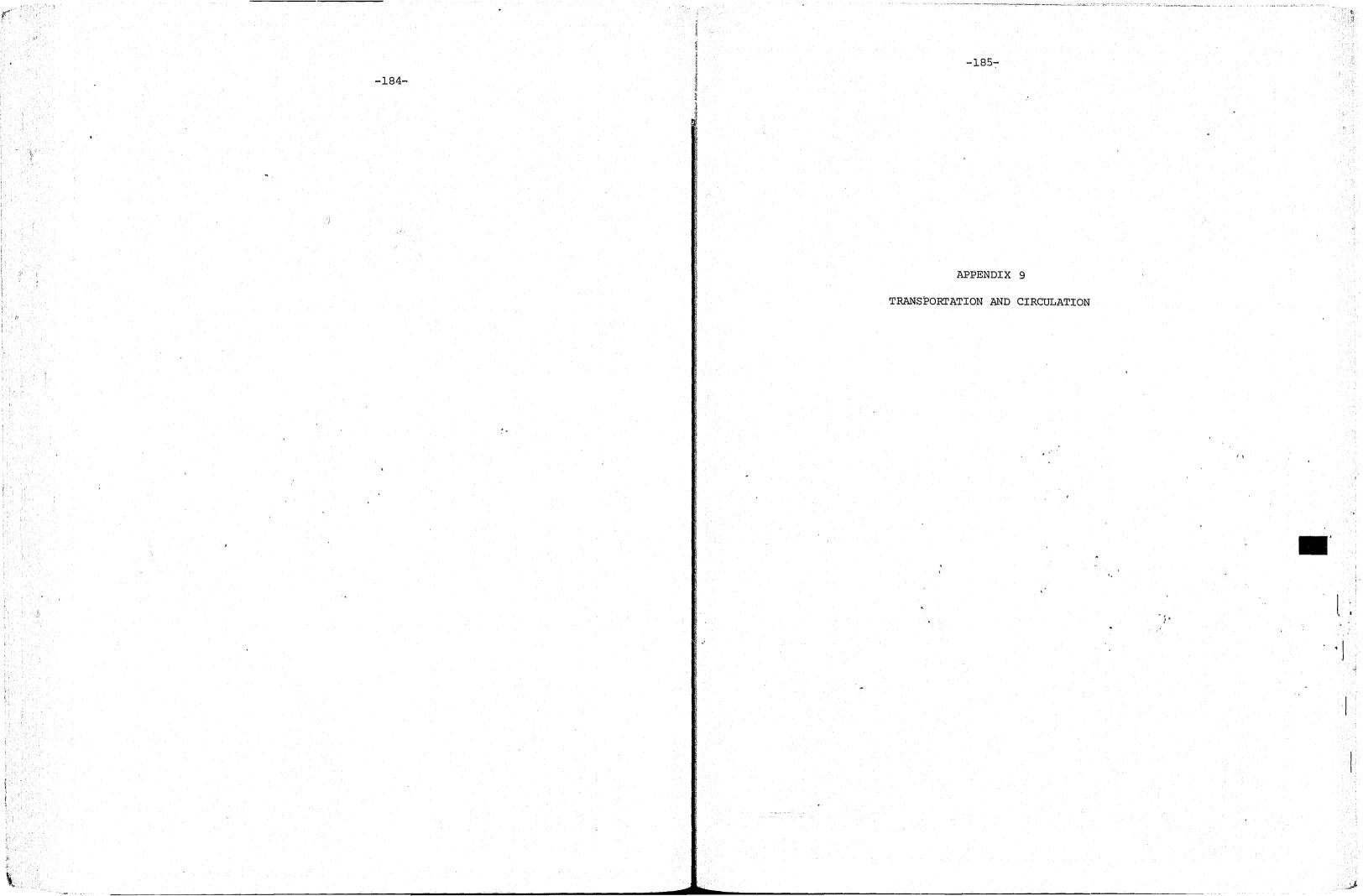
 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination ✓ Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF ACTIONS <u>Likelihood</u> <u>Desirab</u> • Likely • Desirah • As Likely as Not • Unimpor • Unlikely • Desirah • Undesin × Disagre	ble HO rtant H rable H	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Restructuring of laws defining crimes to ensure that they reflect up-to-date concepts of law and crime prevention, enforcement, and correction techniques	. improve compatibility of law with current concepts of prevention, enforcement a correction to ease enforce ment and reduce crime	nd		 number of laws on books for which arrests have not been made for a period of time number of laws on books for which arrests but no convictions have been made for a period of time police time (and injuries) associated with different arrests number of cases where other com- munity agencies have collab- orated with police in fore- stalling specific crimes 	•
Licensing of all gun owners and registration of guns	 ease enforcement reduce crime 			 number of accidental gun wounds (fatal and non-fatal) ratio of gun-related crimes to others number of shooting murders number of sniper incidents 	

PART C - (Continued)

AREA: PUBLIC PROTECTION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination ✓ Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant Unlikely Oundesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THF INDICATORS	INDICALO
Inspection of all motor vehicles	. improve highway safety (reduce deaths and injuries)	• •	- number of accidents related to faulty motor vehicle equip- ment	•	
Periodic driver examinations	. restrict licensing of incapable drivers and improve highway safety	•	 number of accidents in various age groups, especially elderly vs middle-aged number of accidents by drivers 	•	-183-





TRANSPORTATION AND CIRCULATION

PART A - BUILDING BLOCKS FOR GOALS AND OB	JECTIVES	T
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: the use of private means and the availability of public services for safe; convenient, attractive, and economical movement of people and goods among various locations.	by individuals and organizations in the community,	to enhance personal and business ac- tivities while making best use of natural and other resources
OBJECTIVES To provide for adequate:	for:	to enhance:
MOVEMENT WITHIN THE IMMEDIATE NEIGHBOR- HOOD OR VICINITY pedestrian access (among residences, local stores, schools, community ac- tivities, recreation, culture, etc.) pedestrian protection from the en- vironment (shade; snow removal; wind, rain, and snow shelter; street lighting, etc.) availability of public & private local services (taxis, small & large buses, parking facilities) use of cars for short trips MOVEMENT AMONG NEIGHBORHOODS direct access among adjoining areas avoidance of congestion and proper separation of local from thru traf- fic (in and around local commercial and downtown areas, etc.) availability of public & private ser- vices (taxis, buses, subways, etc.) access of delivery trucks, vans, public service vehicles, etc. pedestrian access to parking, bus stops, etc., and various destina- tions 	<pre>. commuting file the community . commuting out from the community . with and without personal auto SHOPPERS . with and without a car . from outside the community . working or living in the community . night and weekend shoppers . elderly, adults, or youth RESIDENTS (ACCESS TO COMMUNITY SERVICES) . elderly, adults, or youth . with and without a car . distant from hospitals, community . centers, cultural facilities, etc.</pre>	<pre>JOB OPPORTUNITIES AND RESIDENTIAL CHOICE choice of employment opportuni- ties (in or out of the communi- ty) residence improvement without changing jobs job improvement without shifting residence SHOPPING, RECREATIONAL AND CULTURAL OPTIONS, AND ACCESS TO SERVICES ability to obtain suitable re- tail services choice of recreational, cultural, and leisure time activities ability to obtain effective pro- fessional services (medical, educational, business, etc.) PHYSICAL & MENTAL WELL-BEING protection of pedestrians (children and adults) protection of drivers and pas- sengers environmental safety (air pollu- tion, noise, etc.) aesthetic and mental satisfac- tion</pre>
PART A - BUILDING BLOCKS FOR GOALS AND OB. WHAT	TECTIVES	
POTENTIAL OVERALL GOAL	FOR WHOM	ИНҮ

POTENTIAL OVERALL GOAL				
TO PROVIDE FOR: the use of private means and the availability of public services	by individuals	and organizations	in the	to enhance personal and business ac-
for safe, convenient, attractive, and	community,			tivities while making best use of
economical movement of people and goods				natural and other resources
among various locations,	•			

OBJECTIVES (Continued)

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	MOVEMENT OVER LONG DISTANCES (FOR WORK, SHOPPING, BUSINESS, RECREATION, LEISURE,	INDUSTRY (EXISTING OR NEW) . close to the center or the inner	INDUSTRIAL, BUSINESS, AND COMMERCIAL OPPORTUNITIES (IN OLD AND NEW AREAS)
	AND CULTURE)	city	. scope of external markets and
	. location of and access to major high-	. in various outlying areas	suppliers
	ways and expressways		. size of the local consumer market
20 20	. avoidance of congestion (on main ar-		. quantity and quality of avail-
1	teries and their intersections, en-		able labor
	trances & exits, near major gather-		
	ing places)		DEVELOPMENT AND PRESERVATION OF
5	. availability, quality, and cost		RESOURCES
	effectiveness of mass transit ser-		. property values
	vices (trains, buses, etc.)		. availability and cost of land
	availability, location, and costs		for future use (residential,
	for long duration parking terminals		industrial, commercial, recrea-

- bus stops, etc. (for commuting, shopping, interconnections, major gatherings, etc.)
- . movement, transfer, and storage of goods & products

PROMOTION OF SAFETY

- . driving skills & habits
- . design and condition of sidewalks, paths, roads, railroad tracks, waterways, bridges, etc.
- . condition of vehicles
- signs, signals, lighting for vehicular and pedestrian traffic

PROTECTION OF AESTHETIC AND ENVIRONMEN-TAL QUALITIES

- . control of exhaust emissions
- . control of noise
- appearance (roads, highways, tracks, adjoining developments, parking, etc)
- . use of land and space (roads, highways, parking, etc.)

tional, open space, etc.)
. growth and redevelopment patterns (urban decay, speculation,
land use for roads, parking,
etc.)

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 preservation of vegetation, wildlife, air, and water resources

ABILITY TO MINIMIZE COMMUNITY AND USER COSTS

economy of public and private transportation to consumer
economy of construction, maintenance, and operation of facilities and services

TRANSPORTATION AND CIRCULATION

PART B - COMMUNITY ACTION AREAS -

Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
 ACILITIES AND SYSTEMS sidewalks and paths local roads and streets (in subdivisions, etc.) feeder systems or by-passes fo high-activity areas major arterial roads new or improved links to major highways or expressways parking (lots, structures, more complete systems) bus stops and terminals bus stops and terminals bus services (shuttle buses, large buses, etc.) taxis rail systems and stations airports transfer areas (for people or freight) docks bridges, overpasses (for cars, trains, and pedestrians) RAFFIC DIRECTION AND CONTROL police traffic lights and signs child assistance at major crossings near or far from school COOPERATIVE EFFORTS promotion of car pools self-help delivery services THANCIAL SUBSIDIES ACCIDENT AND EMERGENCY SERVICE ACGIDENT AND EMERGENCY SERVICE 	MAINTENANCE OF ROADS administration and scheduling road repair and mainte- nance snow removal litter removal MASS TRANSIT administration	<pre>(LOCAL, REGIONAL, OR STATE): COORDINATION OF DEVELOPMENT relationship to land uses and forms of sub- division parking city and suburb growth transportation and natural resources decay of older or down- town areas shared facilities (such as recreation to mini- mize trips) COORDINATION OF DIFFERENT MODES OF TRANSPORTATION separation of systems (pedestrian and vehicu- lar or vehicular and truck) terminals and parking (facilitation of trans- fers and combined uses) preservation of communi- ty resources by com- bining systems COORDINATION OF USERS staggered work hours traffic diversion car pools phasing of public with private development cost sharing DOWNTOWN PARKING AND CIRCU- LATION</pre>	LAWS, REGULATIONS, CODES (LOCAL, REGIONAL, OR STATE): TRAFFIC AND DRIVER REGULATION . speed . traffic patterns . curb parking . exclusion of autos from certain areas at certain times . limits on passengers . driver licensing . fines and processing of violators . drinking . accidents . toll collection . truck zones VEHICLE STANDARDS . pollution . noise . mechanical condition . quality of repair PEDESTRIANS . jaywalking . pedestrian protection RIGHTS OF WAY . acquisition (eminent do- main, required compensa- tion, protection of natur- al resources) . maintenance (litter and discarded vehicles) PRIVATE SERVICES . private bus and taxi operator licences

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	ORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILITY THE CONSEQUE	Utility in Measuring Potential b Consequences • Necessary • Moderately Useful b	INDI
Special paths for walking, horseback riding, or cycling, in low density housing sub- divisions	 increase the safety of individual walking enlarge opportunities for recreation 		 number of pedestrian accidents in low density housing developments number of children playing or walk- ing on the streets number and percent of houses which are inaccessible except by car or by walking on the street (as opposed to footpaths or sidewalks) 	-189

or sidewalks) Relief airports to handle general provide for the growing volume of • - number of general aviation air-O Х aviation general aviation without interports fering with the operation of - usage, as percent of capacity, of airports designed for commer-0 general aviation reports cial flights - airport congestion on runways due 0 to non-commercial flights - number and percent of non-commer-6 cial planes in area - number of aircraft accidents O . ÷.

PART C - (Continued)

AREA: TRANSPORTATION AND CIRCULATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant Unlikely Undesirable X Disagreement X	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Rewards or incentives for car pools entering congested urban centers; car holding facilities on the periphery of major cities tied to public transport; fringe parking lots in suburban areas for car pooling and express bus service	 reduce congestion on expressways minimize public costs of improved transportation in cities return streets of major urban centers to use for internal purposes 		tions vs time - number of vehicles entering	
Support for maintenance and repair of local streets	 improve decency and comfort of circulation on local streets reduce costs of rebuilding roads and drainage systems 		 expenditures for preventive main- tenance expenditures for long-term repair and major refurbishment traffic density on ill-kept streets 	x x D

PART C - (Continued)

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUACTIONS	UENCES OF THE	OF ENCE	Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: ✓ Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD (THE CONSEQUE	ESIRABILIT	Utility in Measuring Potential Utility in Measuring Potential Consequences • Necessary • Moderately Useful > 2 • Of Little or No Use > 4 × Disagreement > 4
Shuttle buses within a shopping district or mini-buses within large suburban centers integrated with perimeter ground transport for commuting and shopping	 reduce congestion autos assist movement of free large land and for parking for uses 	from individual shoppers eas required		•	 acres converted to parking from other uses traffic density at various lo- cations vs time (e.g. shopping area exits) number of shoppers at various locations vs time number of illegal parkings at various locations vs time

		 various locations vs time air pollution levels in shopping areas number of stores accessible per unit of time at various loca- tions doilar volume of sales within a given location vs parking spaces available 	● ● ×
A new system of on-grade, arterial roads and boulevards for urban areas	 assist movement and distribution of traffic in and through the city as expressway systems approach completion 	 number of bumper accidents in city, due to congestion, during peak hours time taken to go through city vs time to go around it on highway traffic density at various loca- tions vs time average trip time and distance vs number of business, industry, household, etc. trips 	X X O O

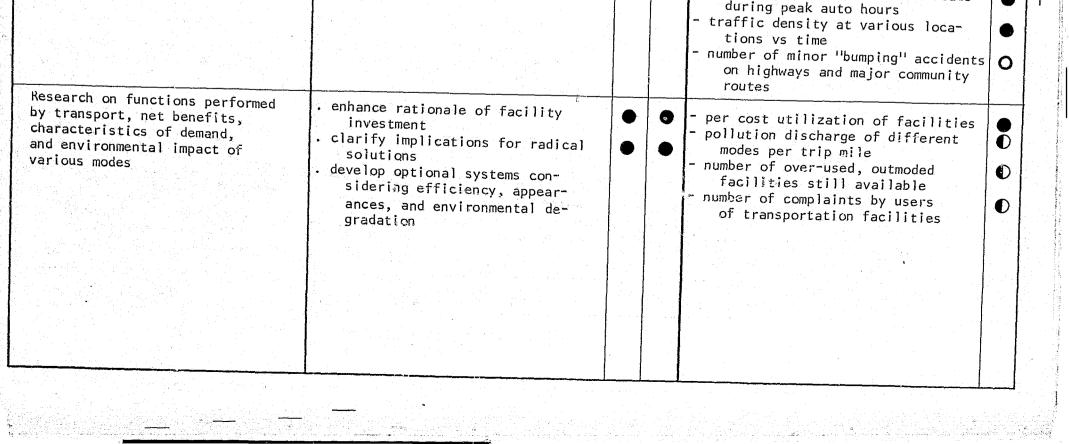
AREA: TRANSPORTATION AND CIRCULATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 Likely Das Likely as Not Unikely Unikely Unikely Unikely 	<u>S</u> OF THE sirability esirable nimportant ndesirable isagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Regional transportation ter- minals in major cities for high speed trains or other vehicular mass transit	 consolidate transportation for long distance transportation of the second second	avel			 number of changes in transportation modes per traveler, from point of origin to point of destination time and cost of long distance travel vs time and cost to reach leave or change terminals númber of and distance between transportation terminals in same area volume of inter-terminal travel traffic densities at selected locations vs time estimated fare and time savings from consolidation of duplicate facilities lack of correspondence between schedules of one mode and another 	
Improvement of rail service	. assist industry in moving to and from markets	ing goods			 tons of cargo and passengers moved (1) within, (2) into, and (3) out of the community by various modes and their rela- tive costs rail transport rates for goods number of long-distance commuter runs added or dropped for given areas 	

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PART C - (Continued)

• PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF ENCE	3. MEASURABLE INDICATORS OF COM-
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD O THE CONSEQUE DESIRABILITY THE CONSEQUEI	Consequences • Necessary
Complete system design of transportation, which considers collection and distribution aspects, relationship between different modes, implications of separating trips, etc.	 shorten journey to work reduce congestion make better use of facilities 		 per cost utilization of facilities (actual vs design capacity) average trip time and speed by type and distance of trip number of mass transportation system breakdowns and their duration number of trucks on various roads



AREA: TRANSPORTATION AND CIRCULATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Y Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant Unlikely Undesirable X Disagreement X	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	ITE INVIATION
Interdisciplinary concept teams for new highway planning	 better integration between high- way design and other needs of the community joint development of right of way and adjacent ground and air rights 			 percent of community area devoted to transportation compared to that devoted to other uses (parks, open-space, historical sites) number of residential "pockets" created by highway system average time from residential pockets to community services (schools, shopping) number of businesses or homes sold in various locations sur- rounding a highway prices obtained for homes sold surrounding a highway compared to prices in the rest of the community traffic density at various loca- tions vs time 	x x x x x	
Development of ways to make effective use of communication or apply new communication tech- nologies	 reduce the number or distance of trips for business, industry, household, etc. 			 average trip time and distance vs number of business, industry, household, etc. trips total time spent traveling, by type or purpose of trip 		

PART C - (Continued)

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF OF TY OF		ßS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirabilit Likely & Desirable As Likely as Not OUnimportan OUnlikely OUndesirable X Disagreemen	HE CONSEQ ESIRABILI HE CONSEQ	Utility in Measuring Potential Consequences • Necessary	UTILITY OF THE INDICATO
Experiments with staggered hours for major employers in metropolitan areas	• reduce peak-hour congestion	•	 working hours of various major businesses in downtown areas and number of employees of each 	
			 traffic density at various loca- tions vs time number of cars parked on streets at various locations vs time 	• ×

Development of land use patterns which permit alternate forms of transport	 minimize environmental degradation resulting from increased need for highways, roads, and cars minimize future congestion and ease transportation 		•		
Development of alternate inland recreation centers	 make recreation more accessible reduce weekend congestion on shoreline 	•		 traffic density at various locations vs time percent recreation time spent traveling time, by number and percent of population, spent at major recreation areas 	

AREA: TRANSPORTATION AND CIRCULATION

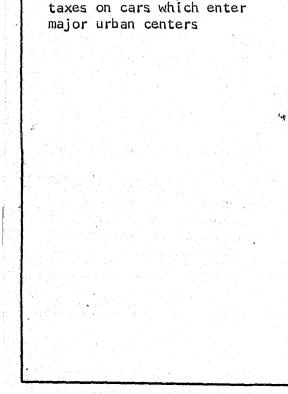
I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF	JENCE Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination ✓ Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Improved planning and financing of right of way acquisition, especially including compensa- tion to displaced persons and other disruptive impacts on community	. locate new facilities where needed rather than where easiest	0		 leyel of disruption by traffic (noise, pollution, pedestrian injuries) number of complaints about land acquisition number of congested facilities coexisting with sparsely used facilities, i.e., a crowded road when one block away lies an empty one 	© x x
Regional coordination for investigating suitable ground mass transport between cities and suburbs	. alleviate downtown parking problems			 number of vacant parking spaces in various locations air pollution levels (i.e., weight of pollutants such as SO₂, CO₂, etc.) emitted per day in various locations length of time to travel a mile at various locations vs time number of illegally parked cars in town 	• × × ×
Federal/state takeover of rail service if necessary	. maintain and modernize passenger rail service			 tons of cargo and passengers moved within, (2) into, and (3) out of the community by various modes and their relative costs number of system breakdowns and their location freight costs of rail shipment 	•

PART C - (Continued)

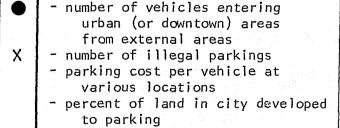
AREA: TRANSPORTATION AND CIRCULATION

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS		0F UENCE		법 3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS		
In the Following Category: • Services and Functions • Staffing and Operations V Planning and Coordination V Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	IKELIHOOD HE CONSEQ	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful	UTILITY OF THE INDICATO	
Enforcement of limits on num- ber of passengers in mass transit vehicles, and re- arrangement of routes to reduce transfers on mass transit systems	 raise the comfort and attract- iveness on various modes of public transportation 		•		 number (or percent) of total passenger traffic using various modes number of passenger complaints of ill-comfort and delays in travel 	•	
Rewards for car pools; taxes on cars which enter major urban centers	 reduce congestion on express- ways minimize public costs of improved transportation 		0 0		 traffic density at various loca- tions vs time number of vehicles entering 	•	

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- minimize public costs of improved transportation in cities
- return streets of major urban centers to use for internal purposes



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AREA: TRANSPORTATION AND CIRCULATION

. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F JENCE	-Y OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination ✓ Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use X Disagreement	UTILITY OF THE INDICATORS
Restrictions on curb parking	. make more efficient use of existing streets and reduce congestion			 traffic density at various locations vs time with and without curb parking number of accidents to parked cars at various locations 	• ×
Improvement or elimination of toll collection	. lessen trip times by improve- ment or elimination of toll collection	Đ		 -cost (to the state and community) of servicing, policing, main- taining, expanding, and financing highways - speed and volume of movement through tolls as compared to rest of highway - toll revenue - number of toll-related bottle- necks 	• • × ×
Separation of trucks from cars on roads	. reduce roadway hazards by separation of trucks from cars	0		 number of auto-truck accidents number of bottlenecks due to slower moving traffic comparison of average vehicular speed on highways with truck and auto traffic and those with only auto traffic 	

PART C - (Continued)

AREA: TRANSPORTATION AND CIRCULATION

I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUE ACTIONS	NCES OF THE	0F UENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS		OKS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	• As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	SEQ	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use X Disagreement	UTILITY OF THE INDICATORS	
Annual inspection of motor vehicles, including air pollution control mechanisms and/or Licensing of mechanics perform- ing automobile maintenance	 improve air quality hazards from poor tained vehicles improve quality of maintenance and re services 	ly main- vehicle	•	•	 air pollution levels (i.e., weight of pollutants such as SO₂, CO₂, etc.) emitted per day in various locations comparison of emissions of cars with and without regular 	•	
and repair	 reduce roadway haza sloppy repairs reduce costs of main 		0 0	•	<pre>maintenance - number and percent of accidents from faulty vehicles</pre>		

 provide for controls on certification of anti-pollution maintenance

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number of auto breakdowns and failures "on the road"
rate of expenditure on maintenance per vehicle by type
number of patients admitted for respiratory diseases
number of persons engaged in maintenance services

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PART A - BUILDING BLOCKS FOR GOALS AND OB		1
WHAT	FOR WHOM	WHY
POTENTIAL OVERALL GOAL		
TO PROVIDE FOR: deeper appreciation and expression of values, beliefs, and experiences of individuals, groups, and cultures,	within the community and its sectors,	to enrich the mind and spirit, enhance tolerance, and improve com- munity appearance
OBJECTIVES To provide for adequate:	for:	to enhance:
<pre>EXPRESSION AND UNDERSTANDING OF CULTURAL HERITAGES present traditions and inherited customs rapidly disappearing cultures past cultures past cultures past physical surroundings foreign cultures, traditions, cus- toms natural history EXPOSURE TO CONTEMPORARY KNOWLEDGE AND EXPERIENCE arts, music, etc. artistic talent current social issues and events movies, TV, radio programs, new books, etc. individuals from foreign cultures individuals with special knowledge of or views on society (politicians, writers, or reporters, etc., local or national) PRESERVATION OR USE OF COMMUNITY ASSETS AND LANDMARKS</pre>	<pre>VARIOUS AGE GROUPS children teenagers young couples parents and adults elderly the whole family various age groups together VARIOUS INCOME GROUPS higher than average average or moderate lower than average MEMBERS OF ETHNIC AND RACIAL GROUPS, HAVING various customs, religions, beliefs various occupations, life-styles various backgrounds (rural, urban, newcomers and oldtimers) vario us foreign experiences INDIVIDUALS WITH DIFFERENT INTERESTS OR CAPABILITIES talented young children and adoles- cents</pre>	 TOLERANCE, COOPERATION, AND MUTUAL UNDERSTANDING BETWEEN young and old parents and their children individuals with different occupations (e.g. white collar, blue collar, farmers) groups with different ethnic backgrounds and traditions different nations and societies citizens dealing with social and political issues PRIDE AND INVOLVEMENT IN COMMUNITY LIFE social interaction and interest awareness of local traditions, problems and community objectives extent of local improvements extent of local cultural assets contribution by creative artists and professionals
 residential areas (appearance or quality) commercial areas (appearance or quality) 	 professional talent those interested in specific skills, crafts, radio, TV, etc. handicapped 	 warmer or more direct relation- ships with surroundings and other people participation in political or
 public facilities public spaces local historic buildings, sites, etc. important or unusual natural features and landmarks natural or wildlife settings 	<pre>INDIVIDUALS LIVING !N DIFFERENT AREAS inner-city, peripheral, or rural areas with or without transportation</pre>	 social activities understanding of media creativity and personality professional ability

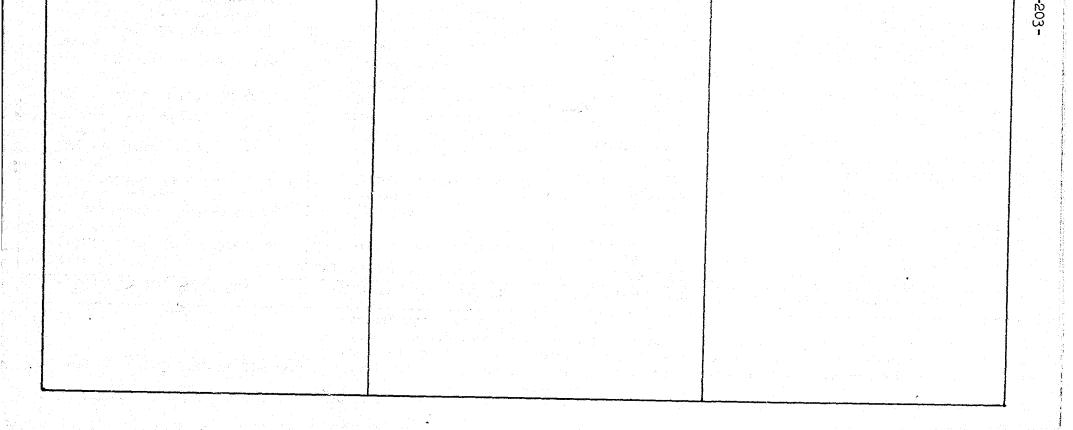
WHATFOR WHOMWHYPOTENTIAL OVERALL GOALTO PROVIDE FOR: deeper appreciation
and expression of values, beliefs, and
experiences of individuals, groups, andwithin the community and its sectors,
and expression of values, beliefs, and
experiences of individuals, groups, andto enrich the mind and spirit,
enhance tolerance, and improve com-
munity appearance

CULTURE (Continued)

OBJECTIVES (Continued)

PART

<pre>ing, painting, games, dance, music, photography, gardening, crafts, and many other sideline skills, even if not "artistic") . performing art skills (e.g. acting) . professional talent</pre>	 enjoyment and utility of public spaces avoidance of unsightliness and urban decay incorporation of nature and wild-life into community life
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CULTURE

PART B - COMMUNITY ACTION AREAS

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- Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be articipated over the next five years.

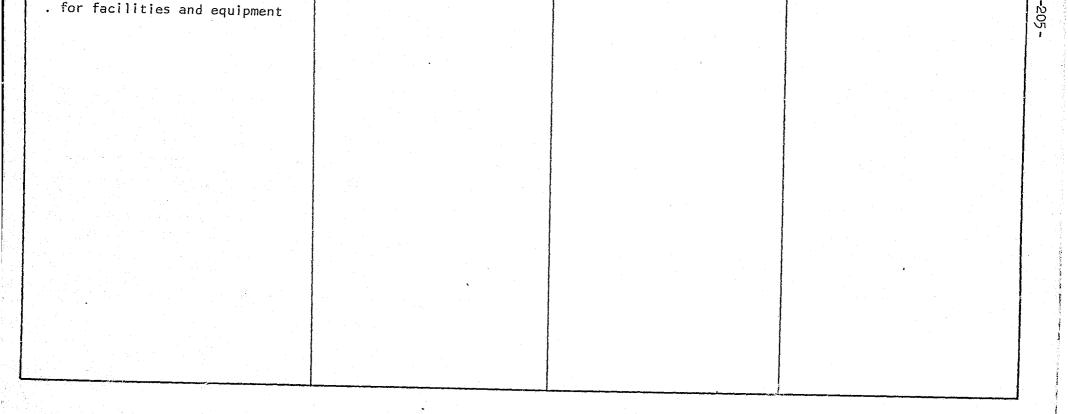
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SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
<pre>PARTICIPANT ACTIVITIES walking, touring, traveling, observing music, dance, theater and drama, singing photography, painting, arts and crafts social gatherings, garden groups traditional sports PERFORMING ARTS, SPECTATOR ACTIVI- TIES music, dance, theater, drama, choral movies, slides, lectures art and historic displays (galleries, museums, historic buildings and sites, etc.) traditional sports wildlife and nature settings (zoos, planetariums, arbore- tums, natural geologic and archaeologic exhibits) GENERAL PROGRAMS formal clubs and associations community-wide cultural pro- grams, fairs, and major festi- vals expert and professional guidance and classes internship programs in local institutions (schools, TV or radio stations) media programs: movies, TV, radio, newspaper cultural sec- tions, etc. public education</pre>	COMMISSIONS OR BOARDS SUPERVISORY AND ADMINISTRA- TIVE libraries museums and galleries historic sites and build- ings zoos, acquariums, plane- tariums, and arboretums public or community-wide programs school cultural activities PROFESSIONAL STAFF teaching and counseling lecturers, tour leaders recruitment of local artists, musicians, arch- itects VOLUNTEERS	REGIONAL DEVELOPMENT museums and galleries aquariums zoos concert theaters fine arts centers historic assets natural landmarks or (state) parks COMMUNITY AND EDUCATIONAL ORGANIZATIONS universities' staff and facilities (supplement- ing local programs, providing technical assistance) use of school and com- munity facilities in and out of school activities of youth ALLOCATION OF LOCAL PHILAN- THROPY AND TAX MONEY PHYSICAL OR SITE PLANNING area visual design plans land use and development city architectural and graphic plans INFORMATION AND EDUCATIONAL PROGRAMS state and local govern- ment government and industry and educational insti- tutions private groups volunteer organizations	<pre>STAFF QUALIFICATIONS . librarians, curators, etc. . directors and others SIZE AND DISTRIBUTION GUIDE LINES, FOR . libraries . museums and galleries . historic sites and build- ings . zoos, aquariums, plane- tariums, and arboretums . natural geologic and archaeologic features ARCHITECTURAL DESIGN, MAINTENANCE, AND PRESERVATION . public and private de- velopment . use of signs . setbacks and skylines . control of sprawl upkeep and maintenance preservation of historic monuments or sites . contemporary monuments, displays etc.</pre>
	CULTURE		

- COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	
<pre>COMMUNITY FACILITIES community centers youth centers fine arts centers art galleries, museums, libra- ries streets that can be used for cultural events use of public spaces, malls, parks school facilities</pre>			LAWS, REGULATIONS, CODES
<pre>SUBSIDIES AND FINANCIAL ASSISTANCE for local talent for local displays and perfor- mance for facilities and equipment</pre>			



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<u>PART C</u> - <u>PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS,</u> <u>CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND</u> AFTER SUCH ACTIONS

AREA: CULTURE

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F JENCE	TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: ✓Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Activities and displays for younger children, which involve them in touching, seeing, smelling, feeling	 enhance appreciation of younger children for beauty discover and foster growth of youthful talent improve creative ability in youth develop artistic talent in younger children promote multi-sensory coordination in younger children improve confidence in children of their ability in the performing arts 			 attendance and participation, in various activities, for children performance rating in school arts and the humanities number and type of things children can do at home or bring home from school art class registration for younger children number of art-fair entries in com- munity by younger children 	• • • • • • • •
A program of leisure time, not necessarily professional activi- ties, for citizens at all ages, with emphasis on interpersonal teaching and free expression in areas such as fine arts, applied arts, performing arts	 enhance the ability of citizens at large to obtain the satis- faction of innate creative expression 			 enrollment (attendance) at various adult education classes incidence of problems related to mental health number of arts and crafts fairs, clubs number of people with sideline occupations (e.g. supplying vegetables and flowers) 	• × × ×
A lecture series (and other infor- mation services) informing resi- dents about community life, ser- vices available, and town codes and regulations	 e,hance understanding of community life, services available and town codes and regulations and improve comprehension of mutual responsibility of town to citi- zen and citizen to town 	ο		 percent voting number of infringements of local ordinances and regulations attendance at town meetings, school meetings, community- sponsored events number of public-citizen inquiries to town agencies about local codes, laws, etc. 	• • • ×

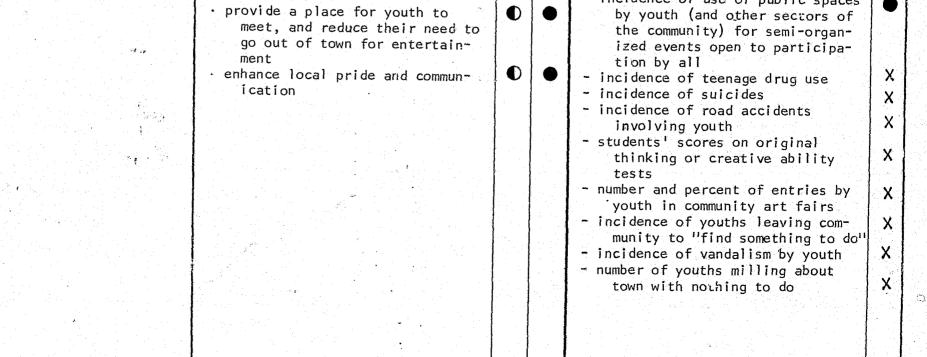
PART C - (Continued)

AREA: CULTURE

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF ENCE Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Desirable Desirable Desirable Desirable Desirable Desirable Desirable Disagreement 	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement
A Culture Center for Youth, per- haps in an old barn or building, for participation of youth and other interested members of the family in creative arts: music, slide lectures, discussions, sculpture, painting, and to pro- vide a place for socializing	 provide a link between inside and outside of school activi- ties of youth enhance enjoyment of present cul- ture: its music, its art increase exposure of and contact with artistic talent in the community and retain creative artists 	• •	 number and types of programs available for youth attendance at cultural or communi- ty events (plays, operas, movies, etc.) and requests for repetition number of artists, musicians, etc. in community incidence of use of public spaces

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AREA: CULTURE

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination 	2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely Desirable As Likely as Not Unimportant Unlikely O Undesirable	HE CONS HE CONS ESIRABI HE CONS	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
• Laws, Regulations and Codes A Fine Arts Center (perhaps in cooperation with other towns) pro- viding expert guidance and facili- ties for instruction and individ- ual practice to talented young (13-20 years old) in Art, Music, and Drama	 x Disagreemer encourage young (13-20) talent develop individuals who could be come outstanding performers 		 test scores and evaluation by professionals of basic capabilities and interests attendance, by age group, at art centers incidence in exodus of native talent to Europe, or the West Coast (especially in field of musical arts) number of youths attending professional classes in the performing arts, dancing, drama, singing number of art classes, and the like, in schools number of school cultural performances (e.g. plays, dances, etc.) and quality of these in the judgment of those who have participated in or seen others in the past 	

PART C - (Continued)

AREA: CULTURE

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF UENCE	3. MEASURABLE INDICATORS OF COM-
In the Following Category: ✓ Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	I KEL I HOOD HE CONSEQ ES I RABILI HE CONSEQ	Utility in Measuring Potential
"Living" monuments (libraries, museums, community centers) rather than statues, dedicated to historical individuals and events	. insure that monuments do not become static expressions of past concepts and values		 number of public buildings, streets, etc. named after local or national celebri- ties number of people (e.g., young- sters) who know about the people being celebrated (when

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people being celebrated (when they lived, what they did) and why a particular type of monument was erected for or by them (e.g., "Why the New Haven Green?") - type of activities, attendance and use generally in or around various monuments

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PART C - (Continued)

AREA: CULTURE

PROPOSED ACTIONS	2. POTENTIAL CONSEQU	JENCES OF THE	OF	IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	LUDC
n the Following Category:	Likelihood	Desirability	E O O	EOL	Utility in Measuring Potential	U C
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				a Ali ang		
Subsidies for young artistic talent for public outdoor displays and monuments (as was done with WPA)	 allow and encoura artists to cont their own commu improve opportuni nonprofessional experience and keep the creative the community 	ribute to nities ties for young s to gain exposure			 number and type of works produced by local talent number and type of artistic ob- jects displayed or performances given in public, in the commun- ity vs time incidence of movement of artists from the community 	•
					 number of artists, etc., on public works projects, planning boards, etc. 	
					 incidence of recognition given to local artists from sources out- side the community (word of 	
					mouth, popularity or professional interest generated by their works or performances) vs the	
					number of times they have been of service to local schools	
					 number of private community pro- jects for youthful artists and students 	
					 measured effects of local artists on the political life of the community 	O
					- aesthetic quality of many local communities, especially the traditional "Green"	×
					- number of artists in community	X

RT C - (Continued)

AREA: CULTURE

I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF ENCE Y OF	법 3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	ORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	HE CONSEQU	Utility in Measuring Potential	E INDICAT
Instruction in film and TV for students and adults, e.g., summer internship programs for students in TV stations	 enhance discrimination of movie and TV viewers provide skills useful in today's society establish bond of communication between old and young in discussing movies 		 number of students requesting audio-visual courses in local schools movie attendance, percent of population by age groups and types of movies each age group sees number and type of discussion 	

groups o jects - self-rating analyses of various community groups of expertise in films and TV - requests for employment or volunteer service in film and TV activities - number and type of activities (e.g. employment opportunities) in the community open to individuals knowledgeable in film and TV - number of TV-radio stations established in area - number of private schools teach-X 113

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ing broadcasting or enrollments in such schools

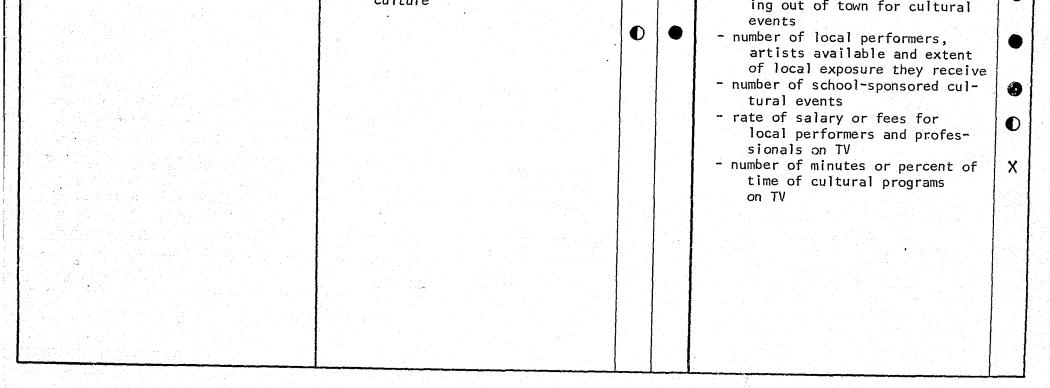
AREA: CULTURE

I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQU</u> ACTIONS	JENCES OF THE	OF JENCE TY OF	JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Transmission of culture directly into homes, schools, and offices	 enhance civic pride foster cultural and reduce burden and ties of schools provide new and e to instill dire (commercial, population 	wareness responsibili- xpanded means ct propaganda		- 1	 student-teacher ratio number of alternative cultural facilities or programs per capita compared to towns of different size number of programs transmitted on TV to homes, schools, offices, which can be incor- porated into or related to prescheduled local educational and cultural activities such as schools, churches, community groups, employers number and type of local cultural or educational activities gen- erated for TV transmissions to the community from the out- side number of items borrowed for home use from libraries, etc. incidence of migration of groups in search of better education- al opportunities than can be afforded locally number of requests and comments for educational and cultural programs transmitted into homes, schools, and offices, in small towns 	

PART C - (Continued)

AREA: CULTURE

1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	HE CONSEQ ESIRABILI HE CONSEQ	Occurring In Measuring Potential 0 0 Consequences • Necessary • Moderately Useful • Of Little or No Use
A public local Educational TV Service	 enhance awareness and pride in local cultural assets increase exposure and income of local performers lessen reliance on outside sources for most of the town' "culture" increase involvement in modern culture 		 citizen acceptance rating and public financial support of local educational TV service acceptance ratings from organiza- tions seeking to participate in local educational TV ser- vices incidence of population travel-



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AREA: CULTURE

PROPOSED ACTIONS	2. POTENTIAL CONSEQU	ENCES OF THE	OF	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category:	<u>Likelihood</u> • Likely	Desirability Desirable 	L I HOOD CONSEQ	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful	UTILITY OF
 Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	• As Likely as Not • Unlikely	• Unimportant • Undesirable × Disagreement	LIKE THE	DESI THE	o Of Little or No Use x Disagreement	5
Preservation of landsites with geologic and education- al values	. enhance the educa appreciation of generations for geologic landsi	future natural		•	- incidence of sales of available land, historic or otherwise, resulting in major land use changes or demolition of geologic sites	
					 number of parks per capita incidence of geologic or historical evidence discovered in the community as a result of highway construction, brush- clearing, dredging, etc. 	
					(fossils, land formations, Indian artifacts) - number of historic sites	

(Continued)

AREA: CULTURE

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU ACTIONS	IENCES OF THE	0F JENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: Services and Functions Staffing and Operations • Flanning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	HE CONSEQU	ESIRABILIT HE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Exhibits, adult and regular education, cultural exchanges, etc., covering elements of various cultures, national- ities, and civilizations and/or	 enrich the cultur life of the com foster cultural a pursuits in the make people more of the variety viewpoints, and 	munity wareness and community knowledgeable of cultures,	•	•	 percent of population not native-born Americans, or immigrants from other parts of the nation number of diverse cultural groups in area amount of space in museums and

0

Greater use of school facilities, especially the auditorium, for community-wide cultural programs

and/or

'A Culture Committee (advisory, under the Town Council)

coexist in the world promote desire to contribute . to one's own culture

indices currently gr LΟ various nationalities (their histories, cultures, etc.) related to the number of percent of such groups in the community

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- attendance at cultural affairs of various nationalities and ethnic groups

- number of hours of community use of school facilities for cultural activities

- number of cultural affairs in schools, and public attendance at these

- number of cultural events sponsored by community

- number of available artists in community

- ratings regarding stereotypes of various nationalities and of prejudices held by the community X
- incidence of periodic drives to
 raise local funds

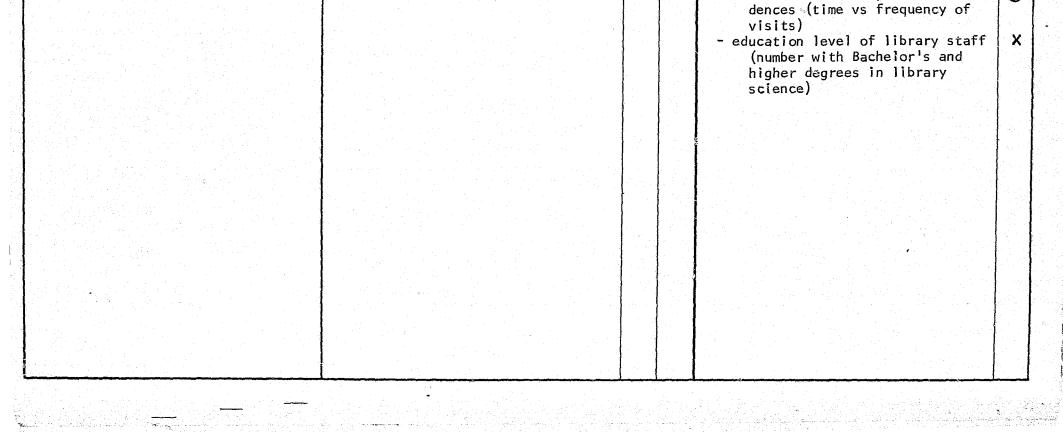
AREA: CULTURE

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Use of public areas such as the town Green for the display of outdoor art (painting, sculpture, street theatre, dance, music)	 expose community to newer forms of art, culture create a realistic expression of the community's creativity and pride preserve the culture of minor- ity-groups as a source of pride for minorities and for better intercultural under- standing and appreciation 		 requests for space in public areas, such as town Green, for displays, fairs, etc. registration and attendance at fairs, displays, etc. incidence of racial conflict and increase in understanding number of sculptures and other displays and performances on public thoroughfares and Greens number of fairs and public gatherings, etc. by minorities and nonnationals in the area number of artists on community boards, etc. test score on awareness of new vocations among youth 	

PART C - (Continued)

AREA: CULTURE

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQU ACTIONS	JENCES OF THE	L Z	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement	SEQ.	DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
pgrade qualifications of librarians nd consolidate small libraries serving less than 10,000 persons)	. insure good quali services and ma those serving I 10,000 persons	terials for			 percent of population with library cards record of materials used from libraries per user number of books, prints, etc., per capita distance of library from resi-



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AREA: CULTURE

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 2. POTENTIAL <u>CONSEQUACTIONS</u> <u>Likelihood</u> Likely As Likely as Not O Unlikely 	JENCES OF THE <u>Desirability</u> • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS <u>Utility in Measuring Potential</u> <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Pooling resources of three or four communities into multi- purpose "Regional Cultural Cen- ters" (performing arts, museums, art galleries, programs for children and adults, etc.); and/ or greater regional cooperation in providing cultural programs for the community and/or Transmission of culture directly into homes, schools, and offices	 fill cultural need towns which lack provide greater va choice of cultur to small towns allow small towns colleges and un side their busin 	c facilities ariety and ral activities to draw on iversities out-			 number of requests and comments for educational and cultural programs transmitted into homes, schools, and offices in small towns number of items borrowed for home use from libraries, etc. incidence of migration of groups in search of better educational opportunities than can be afford- ed locally number of alternative cultural facilities or programs per capita compared to towns of different size number of programs transmitted on TV to homes, schools, offices which can be incorporated into or related to prescheduled local educational and cultural activi- ties such as schools, churches, community groups, employers number of town residents sending children out of town for training attendance or participation in performing and creative arts number and type of local cultural or educational activities generate ed for TV transmission to the community from the outside distance to various colleges number of other towns in region with no, or limited, facilities 	

PART C - (Continued)

AREA: CULTURE

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: • Services and Functions • Staffing and Operations ✓ Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Net• Unimportant• Unlikely• Undesirable• Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICA
Access to consultants from surrounding universities	. improve ability to identify buildings and landsites of historical significance	•	- extent of documentation available on historic buildings and sites and the people who used	×
			<pre>them - number of sites and buildings of various historical periods (revolutionary, civil war, etc.) relative to present periods, their conditions, and historical</pre>	

			<pre>their conditions, and historical value (uniqueness, etc.) - number of certifications of his- toric sites - attendance at historic sites</pre>	× ×	
A visual design plan as part of the community's development plan, including preplanned facilities, abundant preser- vation of woodland, "islands of green", separation of com- munity from urban areas and urban sprawl	 enhance aesthetic and ecologi- cal aspects of the community expose children to wildlife and natural settings encourage development of an aesthetically pleasing com- munity, with a proper re- lationship between natural and man-made assets 		 level of air, water, noise pollution number and acreage of parks and forests per capita and level of use by various age groups ratio of park acreage per residential acreage and commercial acreage microclimate in the city (temperature variation, moisture, shade in summer, light in windication) 	•	
			ter, dust and wind) at various locations vs time - percent deaths in inner city from respiratory ailments - percent land area of neighborhood built and paved	€ X	

AREA: CULTURE

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Regionalized development of major or unique facilities such as museums, aquariums, zoos, planetariums, concert halls, and theatres	 maximize the likelihood for a real and viable demand necessary to warrant the cost of building and maintaining large permanent cultural facilities provide proper natural settings for zoos, aquariums and other outdoor facilities ensure locations for museums, aquariums, zoos, planetariums, concert halls, theatres, etc. with good accessibility to all 		 attendance at various facilities number and type of services required by the users of such facilities (roads, gas stations, restaurents, parking) vs existing and projected services in the community average distance of facility to residents using it vs number required to maintain facility number and percent of citizens with no facility who leave area to visit in another city or state number of universities in area with facilities traffic densities in or around major facilities noise, spatial and environmental characteristics of the facility vs that of surrounding area 	

AREA: CULTURE

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	<pre>2. POTENTIAL CONSEQUENCES OF THE ACTIONS Likelihood Desirability Likely</pre>	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary & Moderately Useful o Of Little or No Use x Disagreement
Normal high school education incorporating a conscious con- cern for community cultural development	heighten public confidence in pressing for cultural improve- ments through the normal poli- tical process		 allotments of state and federal funds for such local cultural centers local funds allotted to cultural activities number of cultural improvements voted on by community number and percent of population

against) to raise or appropriate funds for cultural projects proposed in the community

attending meetings (for or

-220-

A survey of the community of single landsites and buildings as well as whole historical areas (e.g., surrounding a green)

(Continued)

 enhance the ability to assess the community's potential for historical preservation

number of sites and buildings of various historical periods (revolutionary, civil war, etc.) and their conditions and historical value (uniqueness, etc.)
number and type of visitors to various buildings, etc.
number of certifications of historic sites

X

X

AREA; CULTURE

. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE	ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	rors
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	THE CONSEQUENCE	THE CONSEQU		UTILITY OF THE' INDICATORS
Standards for private and public development and main- tenance, control in the arch- itectural design of public buildings; land use and community development standards, etc., and a master architectural and graphics plan for the city	 enhance conformance with natural beauty and historic personal- ity in new developments re- garding land use and arch- itectural design insure continued beautification rather than deterioration of architectural design make natural and man-made beauty more widespread and evenly distributed throughout the community insure better integration be- tween architectural require- ments, convenience, accessi- bility, and overall aesthetic requirements 			 number of culture displays number of new architectural forms in area incidence of loss of historic sites, buildings, etc. incidence of public or historic site land acquisition extent, volume, and convenience of pedestrian vs automobile activ- ity in the area community ratings on the visibil- ity, convenience, and impact of commercial signs to the driver and to the pedestrian number of requests to policemen, gas station attendance, ped- estrians, etc., for directions 	× × • • • • •
Regulations promoting a more diverse makeup of Boards and Commissions of public and semi-public institutions	• make Boards and Commissions of public and semi-public insti- tutions more responsive to the needs of the whole com- munity			 incidence of public reaction to proposals initiated in the com- munity promoting a more diverse makeup of Boards and Commissions of public and semi-public in- stitutions number of minority group members, artists, businessmen, teachers, and nonprofessionals on board 	

APPENDI



INTER-PERSONAL COMMUNICATION

	FOR WHOM	1 w(1
<pre>resolve conflict, and the opportunity to offer solutions to community problems, OBJECTIVES To provide for adequate: PUBLIC EXPRESSION OF VIEWPOINTS, NEEDS, AND DESIRES . use of media by individuals and groups . assemblies (to exchange views and make needs known) . communication among officials and general public on policies PUBLIC COOPERATION AND OFFERING OF SOLUTIONS . constituent representation or in- volvement . recipient feedback, representation, or involvement in the operation of service agencies . self-help local activity . employer and employees . use of public media</pre>	FOR WHOM for organizations, individuals, and groups	WHY to enhance personal and community self-esteem, reduce alienation, and increase relevance of services and institutions to enhance: PERSONAL AND COMMUNITY SELF-ESTEEM AND MUTUAL CONCERN . social interaction and communica- tion (especially between groups or institutions which depend on but seldom talk to each other) . awareness of how people com- municate . awareness of the needs of others . confidence in the ability to be of service . assurance that one's personal needs are remembered and others are capable and willing to assist . pride in local efforts and re- spect for others . respect for order and laws . respect for government and the political process
<pre>. emergency assistance PUBLIC KNOWLEDGE OF EXISTING SITUATIONS, OPPORTUNITIES, AND DUTIES . misinformation and rumor . deadlines . legal rights . available services and agencies . events sponsored by various groups . public issues</pre>	 apartment residents INDIVIDUALS OR GROUPS OPERATING IN VARIOUS SETTINGS administrators, employees, and recipients of municipal or state services (health, education, welfare, law enforcement, etc.) "confrontation groups" in the community (opposing parties, minorities, etc.) individuals who cannot function in typical employment settings, or their employers people on the street, in shops, etc. 	RELEVANCE OF SERVICES AND INSTITU- TIONS awareness of available services information to administrators and officials on needs and effectiveness of service immediate assistance updating organizations respect among public and private institutions, their employees, and the consumer

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
 neighborhood sounding boards dial-a-friend services referral services outdoor public gatherings volunteer recruiting services 	<pre>PUBLIC AGENCIES organizational structure as it relates to communi- cation at various levels staff responsiveness (officials, administra- tors, supervisors, field workers, inspectors, etc.) SCHOOLS curriculum as it relates to student interaction staffing NEIGHBORHOOD LEADERS; CITI-</pre>	NEIGHBORHOOD COALITIONS • volunteer agencies • neighborhood development corporations (local and among communities) PUBLIC SERVICES • various welfare or spe- cial services • services provided locally and those centralized for whole areas • public services at neigh- borhood level SCHOOLING	<pre>PUBLIC ASSEMBLY . town meetings . right of assembly in pub- lic spaces, shopping areas, schools, etc. CONTROL OF MEDIA . local programming and presentation of local issues REPRESENTATION</pre>
COmmunication means (it mu	TEERS. ETC	. communication from one	various public and private

- newspapers, newsletters, etc.) community centers and meeting places, store-front offices, etc.
- benches and places to sit and watch or be with others
- parks and squares
- . telephone lines for rumor control or for emergencies

FINANCIAL ASSISTANCE

- . volunteer rewards
- subsidies for institutions providing community service (e.g. local TV, radio)

- community school to another (faculty, students)
- high schools with universities (faculty and students)

PUBLIC-PRIVATE COORDINATION AND USE OF EXISTING SERVICES AND FACILITIES

- radio, TV, news media for local purposes
- (in sponsoring campaigns, in encouraging dialogue on issues affecting the community, etc.)
- schools for neighborhood meetings and programs
- . shopping centers and mails for events and gatherings
- streets for public purposes

agencies • employer duties

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PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: INTER-PERSONAL COMMUNICATION

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF IENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS
In the Following Category: ✓Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Neighborhood Development Corporations in mixed racial areas or the further development and coalition of such corporations where they exist	 provide a mechanism which can enhance relevance of services to needs of specific neighborhoods enhance citizen representation and participation in neighbor- hood activities reduce tensions, fears, ignorance, and social or ethnic class bar- riers within mixed racial neigh- borhoods improve neighborhood surroundings and local satisfaction with living conditions improve the emotional temperament of adults and children and build a suitable environment for youngsters to grow up in attend to leisure time need of population 		 number of interracial conflicts in mixed neighborhoods number of different health, welfare and governmental agencies contacted for services by the community which have no clearly designated policy-setting arm or vehicle responsible to that community and its constituents existence of a representative organization at community or neighborhood level through which services for that community can be coordinated and feedback obtained on their effectiveness number of race or vandalism riots number of acts of vandalism by neighborhood youths number and percent of neighborhood owned businesses number and percent of residents voting number of times agency services have been specifically evaluated by a coalition of affected neighborhoods and actions taken as a result of such evaluations number and percent of residents on planning committees number and percent of residents who are professionals level of mental health and crime problems

PART C - (Continued)

AREA: INTER-PERSONAL COMMUNICATION

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I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	FATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	ITY 0
Small regular group meetings of parents, teachers, and students at junior and high school level, for open- enged discussion	. overcome barriers to understand- ing and communication between various age groups and parents, teachers and students		 number and percent attendance of various groups at community meetings number of actions taken as a result of community discussion groups number of disturbances within school 	

	 number of drop-outs and suspens- ions number and percent of students involved in school activities number of runaways from school percent of residents in PTA or similar organizations number of school's teachers liv- ing in school's neighborhood number of youth referred to fam- ily-life or psychiatric ser- vices number of students disciplined by teachers 		
improve understanding between people in cities and in suburbs	 number of friends listed by city people in suburbs and vice versa number and percent of city people moving to suburbs and vice versa 	×	

Dialogue groups (as above) among different communities

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AREA: INTER-PERSONAL COMMUNICATION

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	L OF UENCE IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICA
Community workshops and sensitivity training	 correct "images" that keep variou social groups from getting in touch with one another improve social understanding reduce rigidity in institutional settings and relationships reduce social pressures 		 number of heterogeneous social gatherings, of different classes, cultural groups, etc. and attendance by various groups at such meetings differential in absenteeism rates for individuals of different rank in organizations (e.g., executives vs foremen vs employ- ees) number of "race" or "minority- majority" clashes 	• • ×
A rumor-control line	. reduce the spread of misinforma- tion	0	 number of tips and rumors re- ceived by police and fire depart- ment number of unclarified or unanswer- ed rumors as reported by the local news number of false alarms answered by police and firemen 	×

PART C - (Continued)

AREA: INTER-PERSONAL COMMUNICATION

1. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> <u>Services and Functions</u> • Staffing and Operations • Flanning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unimportant</u> <u>Ounlikely</u> <u>Desirable</u> <u>Unimportant</u> <u>Oundesirable</u> <u>X Disagreement</u>	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	MUNITY CONDITIONS Utility in Measuring Potential Consequences Moderately Useful Of Little or No Use
Training and opportunities for individuals to express view- points in public for all citizens beginning with the young	 improve citizen ability to voice viewpoints on issues through radio, TV, newspapers, school intercom systems, interracial neighborhood meetings enhance citizen involvement in social decisions 	• • • •	 number and percent voting number of riots, clashes between races, between police and cit-izens, etc. number of nonprofessionals and neighborhood residents on boards, etc.

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 number of letters to public media from various groups and neighborhoods

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Neighborhood "storefront" offices for community assistance (preferably subdivisions of a central multi-purpose service agency)

provide local access to some immediate and personalized assistance ("when it counts")
provide a sounding board for neighborhoods to express and discuss their needs
give officials a more accurate

indication of the feelings of local citizenry

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number of meetings of various groups with visits by local government individuals
comparison of requests or complaints with actions taken
number of calls to police for minor civil and family problems
number and type of community institutions which can provide personalized assistance at night
number of "explosive minor incidents" in the community
number of public complaints to municipal agencies for "minor problems", such as fallen trees

AREA: INTER-PERSONAL COMMUNICATION

3

[1.	PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F JENCE	IY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	rors	
	In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATO	
	A 24-hour Interpersonal Com- munications Center (not an Emergency Center) in the center of town for discussion and in- formation, or a "Propaganda Center" to supply complete information on issues	 provide citizens with a broad scope of pro and con information on any given subject improve community communication and information on issues overcome fear, suspicion, and ap- prehension 			 number of telephone calls in which information is requested, by category number and percent voting on local issues number of complaints or comments received by social or municipal agencies and staff time avail- able to handle them 	•	-230-
	Funding or other means of allowing public use of news, radio and other communication media such as 30 seconds of free TV time per year for broadcasting use by each fam- ily (to be used individually or with others)	. decrease the sense of powerless- ness and alienation in the community	0		 number and percent voting number and percent registered to vote number of requests for positions on community boards composition of commissions and boards 		

PART C - (Continued)

AREA: INTER-PERSONAL COMMUNICATION

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓ Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes 	 2. POTENTIAL <u>CONSEQU</u> <u>ACTIONS</u> <u>Likelihood</u> Likely As Likely as Not OUNLIKELY 	JENCES OF THE Desirability Desirable Ounimportant Oundesirable X Disagreement	I KEL 1 HOOD OF	DESIRABILITY OF THE CONSEQUENCE	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful	UTILITY OF THE INDICATORS
Opportunities through newspaper columns and "Meet the Press" type radio shows for indivi- duals to question and exchange views with local officials	. bring citizens in a with officials . make officials more	closer touch		x x	 number of phone contacts and visits to City Hall number of complaints by citizens on actions taken, time elapsing number of complaints by citizens of official lack of responsive- ness 	•

		 ness number of letters sent to offices of officials number of radio-TV interviews with public officials specific measures of progress in issues outlined by officials during their election campaign 	● × ×	
A minority group newsletter	 enable minority groups to com- municate effectively develop in minority groups a sense of community and self- awareness enhance ability of minority groups to share ideas, problems, solutions 	 number and readership of minority group newspapers number of community-minority sponsored projects, socials, affairs, etc. radio-station air time used or devoted to minority groups 		

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AREA: INTER-PERSONAL COMMUNICATION

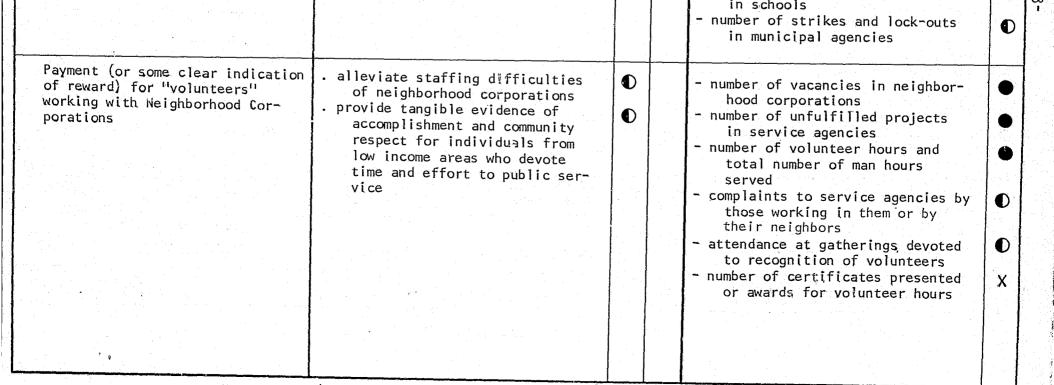
 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> • Likely • Desirable • As Likely as Not • Unimportant • Unlikely • Undesirable × Disagreement:	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
 Laws, Regulations and Codes A public relations program to enlist volunteer services of women whose lives have become too circumscribed, narrow or empty, or who feel they have some time to spare, and who might find fulfillment through assisting in schools, hospitals, helping young mothers, working on community problems, etc. 	<pre>x Disagreement: . provide greater self-fulfillment for women in the community . enhance social interaction in the community . supply personal services which could not otherwise be afforded</pre>			 number of unemployed women in area number of single women under 30, and married women with no children or adult children job vacancies in hospitals and other medical service areas value of time donated by volunteers in the community 	•

PART C - (Continued)

AREA: INTER-PERSONAL COMMUNICATION

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1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUI ACTIONS	ENCES OF THE	OF	Y OF ENCE	MINITY COURTERING	ORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	IKELIHOOD HE CONSEQU	RABILIT		ITY OF
Educational seminars, training and counseling in schools and industry for municipal employ- ees and officials, realtors, business leaders, minority groups, and other citizens	 improve understandin people communicate improve working and ditions in schools 	teaching con-	•		 number and percent of various groups attending public meet- ings, boards, etc. number of public complaints of mishandling by agencies and businesses number of strikes and lock-outs 	•



ومعجد متهد الأناري

AREA: INTER-PERSONAL COMMUNICATION

PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unlikely</u> <u>Desirable</u> <u>Unlikely</u> <u>Desirable</u> <u>Undesirable</u> <u>X</u> Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Opportunities for 11th and 12th grade students to spend a semester in a school other than the one they are attend- ing	. enhance communication between students from public and private schools and from affluent and poverty areas			 number of friends listed from outside of neighborhood number of students interested in social work careers number of different neighborhoods in which individuals have lived and spent time 	• • • • • • • • • • • • • • • • • • • •
New educational methods in schools	 give young individuals new images of self, community, and the world provide greater citizen involve- ment in community development teach intelligent voting to the young and improve their ability to participate in political process 			 number of school activities involving participation between races, students and faculty and parents, for cooperative planning number of students who involve themselves in community development number of conflict situations coming to attention of school officials 	

PART C - (Continued)

AREA: INTER-PERSONAL COMMUNICATION

	2. POTENTIAL CONSEQUENCES OF THE	1	
	ACTIONS	OF ENCE	3. MEASURABLE INDICATORS OF COM-
In the Following Category: • Services and Functions • Staffing and Operations V Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Likely As Likely as Not Unlikely Undesirable X Disagreement 	IKELIHOOD HE CONSEQU	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
work, physical and mental health, various forms of family and personal assistance	 provide regulatory authorities (e.g., the police) with ready access to a comprehensive array of professional assistance provide an objective agency which does not have other custodial responsibilities 		 number of referrals of one agency to another number of clients who must go to various agencies for satisfaction of a given request number of individuals duplicating functions in numerous agencies

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and has specialists in various areas (social work, psychiatry, psychology, demography, and urban planning)

assistance areas

 provide a single center where all factors of an individual's life can be properly addressed and service organizations

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AREA: INTER-PERSONAL COMMUNICATION

1. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	0F CATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use X Disagreement	UTILITY OF THE INDICA
Standards or other means to encourage or force public media (radio, TV, newspaper, etc.) to inform the community at large of local neighborhood activities and encourage minor- ity groups to become involved in the political process	 develop community pride in local activities performed by various racial and interest groups reduce mistrust and apprehension of minority groups toward city government 	0		 number of requests, for information to public agencies about local activities on the part of var- ious segments of community number and percent of nonminority participation in minority social- cultural functions and vice versa number and percent registered to vote and voting in local election comparative tests of readership of local media number and percent of minority groups with municipal agencies or seeking election to local positions 	•
Veletion of unenforceable regulations from laws cover- ing the right of assembly and the freedom to demonstrate	. allow individuals to collectively express their needs, desires, and viewpoints without disre- spect for the law	0	0	 number of demonstrations, peace- fully conducted compared to those resulting in riotous action number of complaints against police handling at demonstrations number of assemblages and number of participants in each number of arrests for disorderly assembly 	

GENERAL MUNICIPAL GOVERNMENT X 12 . Shi ji

APPENDI

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WHAT	FOR WHOM	WHY
OTENTIAL OVERALL GOAL	for some se sprender at the second	
TO PROVIDE FOR: the effective operation of various executive, legislative, and judicial functions,	so that the community	may manage its resources with max- imum economy in a way which is responsive to citizen needs
BJECTIVES To provide for adequate:	for:	to enhance:
 PUBLIC AWARENESS ability to discuss openly, obtain, and distribute accurate information on matters affecting (or of interest to) the citizenry timely presentation of issues, pos- sible solutions, and decisions taken insight on the performance of government and its various officials REPRESENTATION OF VARIOUS INTERESTS voter participation in choice of candidates and representatives citizen contribution to resolution of issues affecting them citizen participation in government programs representative bodies reflecting various community group interests and concerns competitive party structures (oppor- tunity for party ascendancy, pre- vention of collusion, etc.) PUBLIC DECISION-MAKING PROCESS accountability of various govern- ment branches and officials timely decisions on issues continuity in fiscal, economic, and social planning and personnel man- agement communities, with state and federal government, with private sectors, and of officials with the public) 	<pre>VARIOUS GROUPS, ACCORDING T0</pre>	 ABILITY TO REDUCE CONFLICTS AND BRING GROUPS TOGETHER TO ACT IN THE COMMON INTEREST clarification, of issues, needs, and priorities reduction of misinformation, rumors, etc. provision of orderly channels for instituting change protection of individual rights attraction and reward of pri- vate and individual initiative reduction in mistrust, suspi- cion, and fear of government, institutions, and groups in society enhancement of community morale and pride PROVISION OF SERVICES AND OPERATIONS anticipation and prevention of long-term problems response to immediate needs, priorities, and complaints MANAGEMENT OF RESOURCES taxes and borrowings use of local funds distribution, utilization and preservation of natural re- sources regional, state, or federal funds
WHAT	TECTIVES	
DTENTIAL OVERALL GOAL	FOR WHOM	WHY

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TO PROVIDE FOR: the effective operation so that the community of various executive, legislative, and may manage its resources with maxijudicial functions, mum economy in a way which is responsive to citizen needs 4

OBJECTIVES (Continued)

 ADMINISTRATION OF MUNICIPAL SERVICES (PUBLIC AND PRIVATE) planning and programming (social and physical needs) budgeting and fiscal management economies of scale and methods of operation (overlapping or inappro- priate jurisdictions) compatibility in services and plan- 	OUTSIDE PUBLIC AUTHORITIES WHICH ALSO SERVE THE COMMUNITY . state and federal agencies and departments . state planning officials, legisla- tors, etc. . representatives and officials in neighboring communities	REPRESENTATION IN INTERGOVERNMENTAL RELATIONS AND PROGRAMS • regional contracts and agree- ments • state and federal programs and legislation • state and federal agencies	
ning among public and private agencies guidance, regulation, and facilita- tion of private investment (resi- dential, commercial, industrial, etc.)	<pre>MISCELLANEOUS COMMUNITY CONTRIBUTORS dedicated individuals, leaders, and volunteers small business and merchants volunteer agencies and community groups</pre>		-239-

groupsprospective industry and commerceothers

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GENERAL MUNICIPAL GOVERNMENT

PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
<pre>GENERAL MANAGEMENT (Specify particular areas in which there is a need for:) preparat, n and submission of proposals investigations and reports adoption of plans and regula- tions budget preparation, appropria- tions, and control of expendi- tures establishment of fiscal obliga- tions (bonds, tax rates, loans) personnel management maintenance of town records judicial services general changes in procedure RELATIONSHIP WITH THE PUBLIC council or town meetings open or closed hearings public interviews, question and answer periods, visits by officials, etc. publishing of agendas, reports, meeting notices, etc. public education in government voter registration and services primaries, referenda, and elections caucuses, town committee meet- ings, and informal communication NUNICIPAL FACILITIES AND EQUIPMENT purchase construction maintenance</pre>	COMMISSIONS, DEPARTMENTS, BOARDS, AND AUTHORITIES planning and zoning building, development, redevelopment, housing. parking fire, police health, education, wel- fare parks, recreation, con- servation industrial development tax review public works, sanitation ELECTED AND APPO!NTED OFFI- CERS mayor, city manager selectmen councilmen city planner zoning and building in- spectors school superintendent tax assessor, collector appointees (partisan, non-partisan, independ- ent) clerks, registrars comptroller, treasurer attorney, common counsel sheriff, constables, war- dens justices of the peace personnel director other	FISCAL establishment of accu- rate cost estimates (added services and fac- ilities) establishment of accu- rate revenue estimates (from added development in town) use of state and federal assistance resolution of differences among Chief Executive, Board of Finance, Board of Education and Common Council, etc. (in estab- lishing fiscal priori- ties) PERSONNEL continuity and clarity of policies and bargain- ing responsibilities recruiting and transfer- ring among communities or departments SERVICE CONSOLIDATION intertuwn or regional (fire, police, waste disposal, health, re- creational development,	<pre>TOWN CHARTER AND ADMINISTRA- TIVE PROCEDURES mayors, selectmen, town manager, common council, town meetings, etc. authority and account- ability (boards and com- missions, department heads, the mayor, etc., to each other and the public) approval for budgets, capital outlays, routine appropriations, etc. public grievance proce- dures, calls for meetings, hearings, and referenda PERSONNEL PROCEDURES civil service regulations appointment and/or dis- missal (department heads, directors, etc.) promotion or transfer of employees salaries and pensions standards of competence, etc. the right to organize, bargain, and strike CONTRACT PROCEDURES WITH PRIVATE SECTOR TAXATION AND ASSESSMENTS</pre>
SERVICES AND FUNCTIONS	anticipated over the next STAFFING AND OPERATIONS	five years. PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
MUNICIPAL SERVICES . fire . police . health . education . welfare . parks and recreation . public works	TEMPORARY COMMISSIONS, AD HOC GROUPS, AND NEIGHBORHOOD REPRESENTATIVES		PERMITS AND APPLICATIONS required from private investors in the commun- ity (industry, developers, small builders, and home owners) required from individuals desiring to take advantage
OTHER MUNICIPAL FUNCTIONS . community relations . city planning . zoning . building . redevelopment . parking		 citizen participation COOPERATION WITH OTHER PUB- LIC AUTHORITIES 	of various assistance pro- grams NOMINATIONS, ELECTIONS, APPOINTMENTS . selection of candidates (primaries, caucuses, town committees, etc.)

conservation

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. tax assessment collection and	
 tax assessment, collection, and review 	
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representatives and officials in neighboring communities

legislators, etc.

MANAGEMENT OF CONTRACTS WITH PRIVATE SECTOR

- . urban renewal, housing, etc.
- . utilities, roads, transportation, etc.
- appointed officials . minority requirements

. voter registration and elections

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- . public information
- . boards and commissions

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PART C - PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

AREA: GENERAL MUNICIPAL GOVERNMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> ✓Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirabilit</u> • Likely • As Likely as Not • Unimportan • Unlikely • Disagreeme	HE CONS ESIRABI	MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful
Communication from Government to Citizens such as a quarterly "State of the City" message by the Chief Executive; a month- ly "Open House" by the Chief Executive at City Hall or in the neighborhoods; a town report distributed to every household with summaries of all activities, fiscal details (as appendices)	 overcome lack of information of public issues reduce the public's dependence on word of mouth, bias, and misinformation improve understanding of loca government structure and its problems, operations, and functions 		 percent of adults who use, read, or hear town report, messages, etc. number of queries concerning issues to municipal agencies, public media, government offi- cials tests of individual citizen know- ledge of local government attendance at meetings correlated with type of coverage provided on various issues number of written or phone re- sponses from requests placed by government in media normally used to disseminate local news (as a test of effectiveness of communication)

(Continued

AREA: GENERAL MUNICIPAL GOVERNMENT

1. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF JENCE	3. MEASURABLE INDICATORS OF COM-
In the Following Category: Services and Functions Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential
Education in local government operations in community schools	 make individuals more knowledge- able in local government functions from the time they are young increase general participation in politics and in government operations attract capable people to hold office 	• •	 percent voting number (or percent) of young people in community activities such as elections, beautifica- tion, building playing fields number of people (various ages) involved in canvassing during local elections tests of individual citizen know

ledge of local government - results of exams in schools on "current events" - number of queries concerning issues to city and media - number of students who receive 0 school credit for work in political process and government - number of citizen complaints O against government agencies and boards, etc. - number of students who attend 0 government meetings and hearings Х - demand for books on government from libraries, stores, etc.

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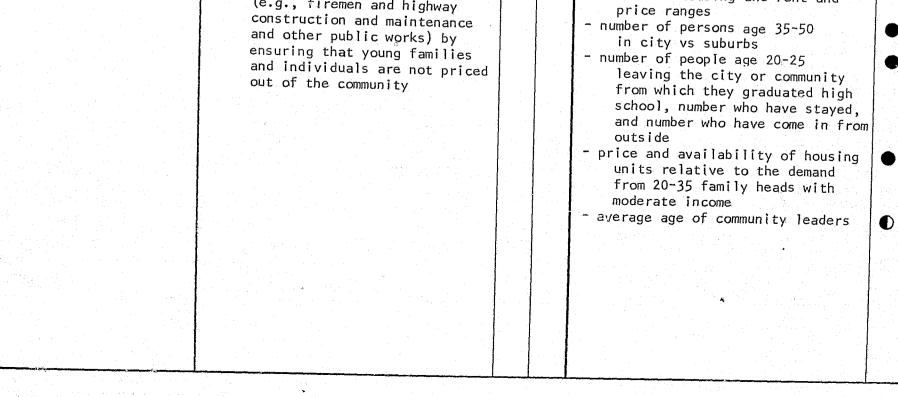
AREA: GENERAL MUNICIPAL GOVERNMENT

I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F JENCE	Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TOP C	CHU
In the Following Category: ✓Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Desirable De	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	115 1NU LA
Greater numbers of voting polls in varied locations accessible to low income, elderly, and minority groups; increased voter registration services; revision of election and voter registration laws permitting door-to-door re- gistration and neighborhood registration year round	 facilitate citizen participation in the political process enhance ability of minority groups and working people to get registered increase involvement of low-income, minority groups and elderly increase responsiveness of elected officials to low income, minority, and elderly groups provide a legal Channel for change for low-income, elderly, and minority groups 			 number (or percent) of registered votersfor elderly, low- income, and minority groups number (or percent) votingfor elderly, low-income, and min- ority groups in various loca- tions number of individual and group requests compared with actions taken number of elderly, low-income, and minority groups attending public hearings 		

(PART C - (Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

PROPOSED ACTIONS	2. POTENTIAL CONSEQ ACTIONS	UENCES OF THE	OF UENCE	Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATODO
In the Following Category: Services and Functions Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	I KEL I HOOD HE CONSEQ	DESIRABILIT	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	
Housing and local amenities at reasonable cost and of reasonable quality	 reverse migration cities of the a mally most qual vide leadership ity (middle-age family) relieve recruitment 	from central ge group nor- ified to pro- in a commun- d heads of			 compare residence location with marital status, salary, and position of government employees and officials periodic judgment of school superintendent and town manager on recruiting difficulty from 	•



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AREA: GENERAL MUNICIPAL GOVERNMENT

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PROPOSED <u>ACTIONS</u> In the Following Category:	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u>	00D 0F SEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful
 Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	 Likely As Likely as Not Unlikely Unlikely Undesirable X Disagreement 	LIKELIH THE CON	DESIRAB THE CON	Consequences Necessary Moderately Useful Of Little or No Use X Disagreement
Nonpartisan elections of the Board of Education (can- didates being nominated by petition)	 permit use of much talent in community that is not used permit Board members to be responsive to the entire community and not to political bosses 	•		 number of requests from individuals and groups vs action taken by Board and delay in taking such action number of times Board members endorse position of party percent dissatisfied over profes- sional qualifications of Board members, among persons affected (e.g., parents vs Board of Education)
More politicians in elected office with business and manage- ment training; encouragement of business to provide incentives (financial, public relations, etc.) for qualified individuals to run for public office	provide competent top-level administrators of town govern- ment, able to make informed decisions and "ask the right questions!"			 comparison of actual performance of elected officials with specific objectives outlined at time of taking office and as revised after one year of office number of business and managerial persons elected to office percent of managers, top level personnel, etc., without pre- vious administrative as well as "grassroots" leadership experi- ence budget deficits and time delays in various city departments

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PART C - (Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUEN</u> ACTIONS	ICES OF THE	LITY OF	생 3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	0F CATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	• Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable Disagreement	CON SON	Consequences • Necessary • Moderately Useful	UTILITY OF THE INDICAT
An executive administration with bermanent personnel (permanent legislative personnel, a full- time professional town or city hanager); and/or a personal staff for elected chief executive officers to assist in independently pathering and sorting information on public issues	 give continuity to tage ment and use expering a from other in gained from other in management, and perpolicies achieve greater experisions, a same time avoiding consultants and nor academic studies 	<pre>ience towns nning, fiscal rsonnel rience and secure ts ''seat~of~the while at the expensive</pre>		<pre>requested and received by muni- cipality, as well as a ratio of the two - rate of job turnover of administra- tive officials (including mayor)</pre>	
Expansion or improvement of educational preparation or pro- fessional skills required for the administration of government (skills in management and com- munity relations)	 strengthen the level management head off growing gap citizens and town b 	between 🔊		 number and percent of administrat- ors and middle-level government personnel with Bachelor's, Master's, or Ph.D. degrees number of administrators, etc., teaching courses in management, human relations, etc. 	• × × ×

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AREA: GENERAL MUNICIPAL GOVERNMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Desirability</u> <u>Desirable</u> <u>Desirable</u> <u>Unimportant</u> <u>OUNLikely</u> <u>Desirable</u> <u>Unimportant</u> <u>Dundesirable</u> <u>XDisagreement</u>	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Salaries of elected positions comparable to those offered to similar appointed positions (e.g., salaries of mayors comparable to those of town managers if the responsibilities are comparable); salaries and pensions in town government more comparable to those in similar level occupations in private industry or in education	 raise attractiveness of government jobs raise governmental profession- alism 	•	•	 percent of time (or hours) spent by elected officials for duties directly connected with their elected office income of elected officials com- pared to appointed officials in similar communities number of professionaly qualified persons applying for either elected or appointed positions income of elected officials com- pared to their previous jobs 	• • •
A full-time personnel director in the community	 inform both employer and employee of rights and regulations ensure bargaining continuity monitor the quality of new employees ensure more careful selections of new employees 			 number of lock-outs or strikes job turnover rate of city employees number of pension or medical in- surance misunderstandings and complaints availability of published informa- tion regarding rights and regula- tions for employees turnover of individuals who handle personnel decisions for the com- munity vs that of union leaders number of delays in bargaining with city personnel number of cases when initial bar- gaining agreements are rejected by a higher authority 	

PART C - (Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

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 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> <u>Services and Functions</u> <u>Staffing and Operations</u> <u>Planning and Coordination</u> <u>Laws</u>, Regulations and Codes 	2. POTENTIAL <u>CONSEQU</u> <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely	<u>Desirability</u> <u>Desirable</u> <u>Unimportant</u> <u>Undesirable</u> <u>X Disagreement</u>	LIKEL-1HOOD OF THE CONSEQUENCE	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Opportunities for transfers or promotions across city depart- ments (e.g., from fire to police) or from community to community within one or more departments	 enhance mobility of and hence recruitr level allow for effective velopment in local develop individuals executive offices ience in several b government cause resistance by are not permanent 	personnel ment at every career de- l government for higher with exper- oranches of officials who residents			 number of transfers between departments average rate of promotion for employees in various departments number of options for employees in areas where promotion is blocked due to a lack of openings at higher levels number of employees who resign from local government to accept positions elsewhere number of persons in executive positions who have had experience in other branches of government number of applicants from same and from different departments for available civic jobs average number of agencies or departments in which individuals have been employed
A contract of the second se	. improve legal service work for commission mittees	s and reduce s and com-			 waiting time for legal opinions on town business matters number of items on backlog list of court cases, and of legal work in drafting and preparing legisla- tion number of legal deadlines and settle ments of cases missed vs time number of items on backlog list

AREA: GENERAL MUNICIPAL GOVERNMENT

PROPOSED ACTIONS In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQUENC		UTILITY OF THE INDICATORS
• Laws, Regulations and Codes Revamping of the civil service system, such as salary scales based on performance, contribu- tion, and merit rather than on time spent in the system; freedom to hire and fire at department level; incentives for individuals at the top of the salary scale which do not require upgrading the whole departmental scale (especially in education)	 reduce the indifference the civil service system encourages in employees, especially with re- gard to the public ease' recruitment of municipal employees from qualified per- sonnel increase desire of municipal em- ployees to excel rather than meet minimum standards cause union opposition 			 number of job applicants for civil service positions number of municipal employees fired vs time number of citizen complaints for services ill-provided or not provided by city employees percent of employees rated by supervisors as meeting, and ex- ceeding, stated standards of performance costs to hire employees of various levels of education job turnover rates in various lev- els of governmental agencies comparison of job records and ach- ievement with those in other communities which are under dif- ferent civil service plans number of union grievances number (or percent) of senior teachers seeking promotions in administrative positions 	•

PART C - (Continued)

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AREA: GENERAL MUNICIPAL GOVERNMENT

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1. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS	2421
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable• X Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS	
Development of new avenues for citizen participation such as increased participation of the poor and minority groups on city agency boards (educa- tion, finance, redevelopment, etc.)	 make more effective use of talent available in the community break down fear and mistrust of established government and of public servants among minori- ties increase involvement of the poor and minorities in decision- making assist in long-term problem pre- vention give all citizens a mutual under- standing of problems and ways or methods of solving them enhance responsiveness of govern- ment agencies to contemporary urban problems raise community morale and pride, especially among poor or minor- ity groups reduce trust in government offi- cials by the majority create a political football, e.g., state tickets made up of candi- dates chosen because of ethnic reasons rather than ability 	 • •<	 number of citizens involved in various community activities publicized background on public appointees vs known or suspected background of the same (e.g., links to crime syndicates, busi- ness interests, real estate interests, or nature of profes- sional competence) number of minority groups repre- sentatives in various agencies and public boards length of time since a particular district or neighborhood has had a representative in partic- ular elected positions attendance at open public meet- ings, debates, planning ses- sions, etc. 		

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AREA:	GENERAL MUNICIPAL GOVERNMENT 2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0 0F QUENCE 1TY 0F QUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement
In the Following Category: • Services and Functions	LikelihoodDesirabilityLikelyDesirableLikelyDesirableAs Likely as NotUnimportantUnlikelyDisagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	X DISUGL
• Staffing and Operation Planning and Coordination • Laws, Regulations and Codes A program to generate community- wide consensus on general guide- lines regarding the population the town should attempt to absorb and/or the specific en- vironmental aspects it should seek to preserve	 increase government and public awareness of fundamental planning choices make planning more responsive to overall community objectives reduce effectiveness of town planning functions because of too many fingers in the pie 		 availability of and demand for published up-to-date information on community planning programs number of resolutions passed by town meeting vs time number of disgruntled citizens during and after project planning number and percent in labor force unemployed of various ages, pro-
			<pre>unemployed of various is (i.e., fessions, incomes, etc. (i.e., heterogeneity of citizens vs composition of unemployed in the state) - number of public meetings and forums, etc., on planning choices and attendance at these</pre>

(Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	DENCE UENCE TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	rn e c
In the Following Category: • Services and Functions ✓ Staffing and Operations ✓ Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQL DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
Establishment of entities for the evaluation of regional solu- tions, such as formation of councils of elected officials by region, participation in joint intercity functions, an inter-government advisory agency attached to the Town Council, and/or assistance in programs	. improve ability to study and evaluate types of involve- ment on a regional basis		 number of friends or associates which an official has in other municipal governments or agen- cies cost per capita of services in smaller communities vs cost for similar services in larger communities number and frequency of regional 	•

problems

A Single Public Works Department combining various maintenance tasks in the community (roads, parks and recreation, educational facilities)

. make full use of equipment and staff on a year-round basis

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purposes) - number of services provided in individual municipality vs number requested by citizens

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- use and time data for personnel and equipment

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AREA: GENERAL MUNICIPAL GOVERNMENT

1. PF	ROPOSED ACTIONS	2. POTENTIAL <u>CONSEQU</u> ACTIONS	ENCES OF THE	OFUENCE	TY OF UENCE	3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS	TORS
	the Following Category: Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILI THE CONSEQ	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
ph pl fu pl in zo ex au ab	social plan, or an updated ysical, social and economic an reviewed every five years; ull-time professionals for anning/community development; accorporation of planning and oning under the powers of the ecutive; and/or increased uthority, status, and account- oility of the local Planning pard in the community	 clarify community intentions regar things as the de of low-income ho community insure proper dept tion on plans su consultants increase sensitivi and zoning funct purposes 	ding such sirability using in the h of delibera- bmitted by ty of planning			 actual and projected rate and composition of population growth as compared to density and land use standards for which each community in the state is planning its services number and attendance at meetings dealing with community issues: by the public and by town officials 	
no fe	ncreased use of modern tech- ology and department pro- essionals for modernizing win management	. use more efficient already develope those presently banks) for tax c routine accounti	d (similar to employed by ollection and			 costs of revenue collection as percent of revenue number of professionals in muni- cipal management amount of money spent on new technologies and resulting savings number of cases to Board of Appeals number of protests in town meeting 	

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PART C - (Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUENCES OF THE ACTIONS	OF ENCE Y OF	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Likely As Likely as Not Unlikely Undesirable X Disagreement 	HE CONSEQU ESIRABILIT	Utility in Measuring Potential 0 Consequences • Necessary • Moderately Useful 1 • Of Little or No Use 1
More sophisticated economic planning in the community; a full-time fiscal officer; a centralized Administration of Finance, including Board of Edu- cation; election rather than appointment of members of the Board of Finance and/or	 reduce deficits (and surpluses) increase revenue from municipal investments anticipate costs for additional municipal services necessitated by industrial expansion sharpen the ability of the budget- makers to sense what it is that people value and are willing to 		 ratio of estimated to actual costs of budget items vs time size and frequency of deficits and surpluses vs time amount and profitability of money derived from municipalities investments costs of city's loaning or purchas- ing money

ing money

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measures of progress in selected

ing renewal, roads, social

issues receiving high priority

at elections (education, hous-

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Complement standard "auditing" procedures for the budget with a service (possibly provided by the State) which provides technical assistance to communities for evaluating the budget from the standpoint of feasibility and/ or complement the annual audit with a complete "operational audit" of one or more major departments

- pay for
- establish a better match between requests for and expenditures of funds
- make better estimates of future expenditures
- . develop better criteria to determine when services are no longer needed
- . improve planning, to the extent that the budget is in effect a community program
- improve services

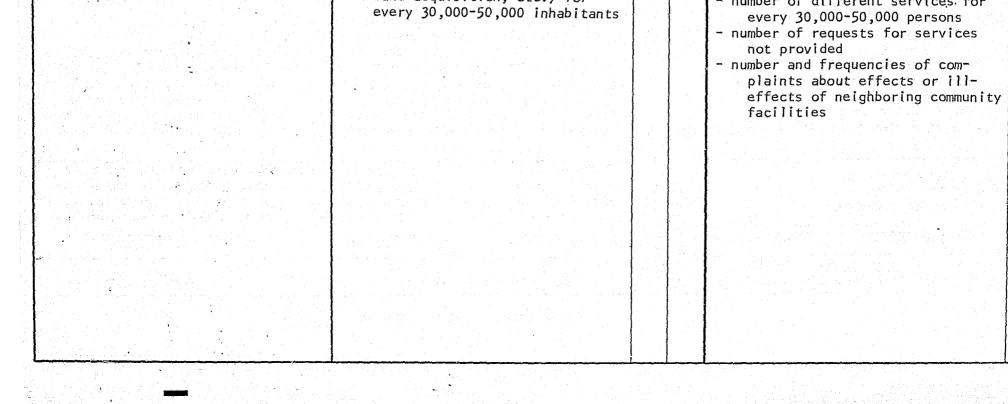
AREA: GENERAL MUNICIPAL GOVERNMENT

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions 	 2. POTENTIAL <u>CONSEQUE</u> ACTIONS <u>Likelihood</u> Likely As Likely as Not 	<u>Desirability</u> • Desirable • Unimportant	LIKELIHOOD OF THE CONSEQUENCE	SIRABILITY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF THE INDICATORS
 Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	0 Unlikely	o Undesirable x Disagreement	H C	DESII	x Disagreement	> +
Elimination of minority party representation requirements on municipal boards	 discourage collusion party bosses permit various part candidates in nom each office give the voter a gr allow for greater t ineffective repres reduce opportunity party to achieve make it difficult f party to keep inf what is going on 	ies to place ination for eater choice urnover of sentatives for minority ascendancy for minority	0000	× × × × × 0 0	 parties represented on various municipal boards number of times same slates of candidates run on ballot number of times certain candidates have been elected before; length of term in office number of disclosures and scandals about activities of party in office number of candidates proposed for various offices number of parties represented on specific ballots over period of time 	• • • • •
Elimination of the political town committee system and use of the caucus system and/or an ombudsman for solution or media- tion of citizen grievances against governmental agencies	 reduce citizens' si mistrust of gove public servants reduce governmenta increase the numbe become involved ion of candidate make primaries and system more repr much more open 	rnment and l indifference r of people who in the select- s political			 number (or percent) voting in primaries, number (or percent) taking part in caucuses, number (or percent) voting for town committees number of complaints vs action taken by agencies (and delay tim in such actions) number of phone calls and visits to City Hall 	ne

PART C - (Continued)

AREA: GENERAL MUNICIPAL GOVERNMENT

PROPOSED ACTIONS	2. POTENTIAL CONSEQU	UENCES OF THE	OF ENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination ✓ Laws, Regulations and Codes	Likelihood • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable × Disagreement	I HOOD ONSEQU	ESIRABILIT HE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
Reevaluation of the size of a political community, or alteration of effective community boundaries	 enhance planning an of services by be ing actual econor cation networks, centers, etc. increase efficience services (such an waste, dumps, re land acquisition 	etter reflect- mic and communi- transportation y by combining s police, creational	• •	×	 number of services developed in cooperation with one or more towns number of duplicated services per given boundary number of inter-municipal problems (such as traffic, pollution, land acquisition) 	



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AREA: GENERAL MUNICIPAL GOVERNMENT

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQU</u> ACTIONS	IENCES OF THE	OF UENCE	TY OF UENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	0F CATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability Desirable Unimportant Undesirable X Disagreement 	LIKELIHOOD THE CONSEC	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDIC/
Reduced dependence on the property tax, such as legis- lation for income tax and other means of taxation of increased federal revenue- sharing with states	 establish school bu patterns, and ind ment on more obje prehensive criter ing tax benefits community increase funds avai urban needs for s education, housin etc. lessen tax burden c property 	ustrial develop- ctive or com- ia than result- or losses to lable to meet ervices in g, welfare,			 funds required vs amount available if dependence of property tax is reduced costs of services (education, util- ities, etc.) per capita vs prop- erty tax revenue per capita associated with various forms and various densities of develop- ment, e.g., industrial vs resi- dential, apartment vs single family housing property tax rate vs time incidence of business and residents moving out of municipalities re- lative to those moying in sales of farms vs time number of property-owners' groups forming to complain against taxes per capita expenditures on various services for the community 	

AREA: GENERAL MUNICIPAL GOVERNMENT

1. PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination Laws, Regulations and Codes	2. POTENTIAL <u>CONSEQUENCES</u> OF THE <u>ACTIONS</u> <u>Likelihood</u> <u>Likely</u> <u>AS Likely as Not</u> <u>Unlikely</u> <u>Desirable</u> <u>Unimportant</u> <u>O Undesirable</u> <u>X Disagreemen</u>	Image: State of the state o
Streamlining of government or- ganizations by such measures as creation of an Executive Admin- istration staffed with profes- sionals with training and ex- perience; a Town Charter in com- munities where government is based on a mixture of Sections of General Statutes, Special Acts and Ordinances: an execu-	 broaden and strengthen the efficiency of town management provide more visible and better coordinated lines of authority and responsibility improve understanding of local government structure, problems, operations 	 existence of town charter or organizitional chart clarifying responsibilities and procedures attendance at town meetings number of routing iteration

tive committee of all town boards and commissions, and/or a Town Manager form of government

ntinued)

- . ensure coordination and minimize duplication of effort
- sharpen responsibility by eliminating overlap in boards and committees

number and cost of duplicated projects or tasks by various municipal agencies

pal agencies
- cost of duplicate services and
functions

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- number (or percent) of personnel providing duplicate services and functions
- number of professional-degreed persons on staff

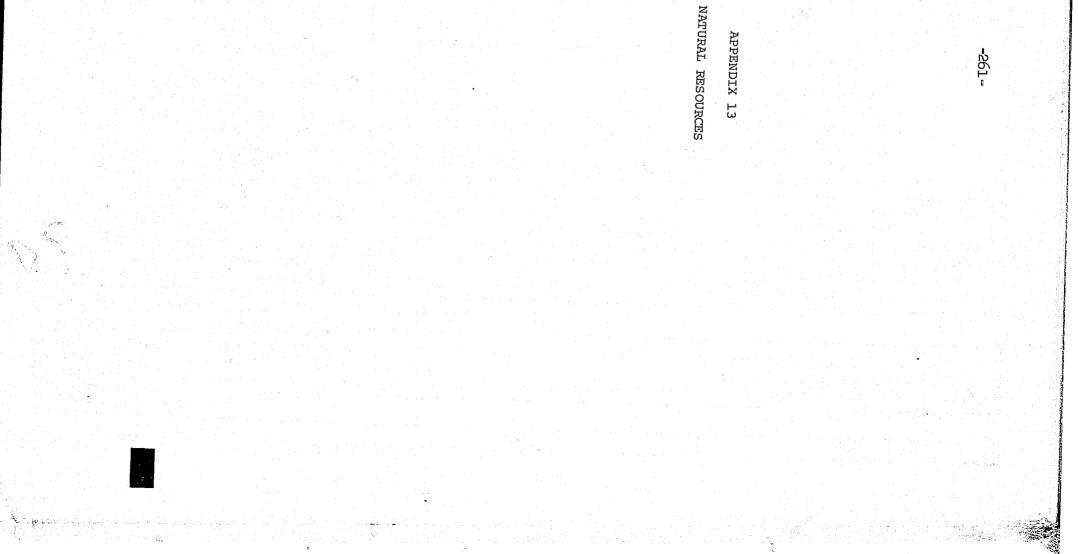
GENERAL MUNICIPAL GOVERNMENT AREA:

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE -Y OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: • Services and Functions ✓ Staffing and Operations • Planning and Coordination ✓ Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICAT
A legislative body, an enlarged Board of Selectmen, or a Common Council, using the town meeting as a formal hearing device for the approval of town budgets and capital outlays on machines	 improve local government's ability to study and to develop support for needed legislation centralize authority, especially on routine items increase responsiveness to im- mediate needs permit planning for development improve coordination between selectmen and Board of Finance in planning future policy 		 amount of time available to various responsible Boards and repre- sentatives as well as the citi- zenry at large, to inform them- selves and evaluate new legisla- tion, budget proposals vs inci- dence of acceptance amount of time devoted to planning as a function of incidence of plans accepted number of routine items of busi- ness handled at Boards or town meetings 	

APPENDIX 13

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NATURAL RESOURCES

	NATURAL RESOURCES	
PART A - BUILDING BLOCKS FOR GOALS AND OB.	FOR WHOM	WHY ·
WHAT		
POTENTIAL OVERALL GOAL TO PROVIDE FOR: timely control of all ac- tivities and facilities affecting the natural environment, and protection and rehabilitation of over-exploited resource	for individuals and organizations in the community	human and ecological requirements.
OBJECTIVES To provide for:	for (and in cooperation with):	to enhance:
 PRESERVATION AND DEVELOPMENT OF WATER RESOURCES (COASTLINES, RIVERS, STREAMS, LAKES, MARSHES, RESERVOIRS, WATERSHEDS, ANT UNDERGROUND RESERVES) control of effluents or discharges (from energy production facilities, sewers and septic tanks, dumps, water transportation, boating, etc.) protection of vegetation on edges and bottoms (from filling and dredging, dumping of solid waste, erosion, im- proper development, etc.) orotection of natural drainage sys- tems public access to scarce future water resources preservation of streams, marshes, etc., which sustain wildlife (local and migratory) PROPER UTILIZATION AND DEVELOPMENT OF LAND (MOUNTAIN, CLIFFS, MAJOR LANDMARKS, SLOPES, FLATLAND, AND AREAS ADJACENT TO RIVERS, LAKES, AND THE SEA) usage compatible with the potential value of soil, fauna, and vegetation for ecological and various human purposes maintenance of slope and drainage characteristics & control of erosion construction and distribution of facilities which take into account needs for future growth and needs for future utility expansion while minimizing land devoted to trans- portation etc. 	 those retired or engaged in leisure and recreation ENTERPRISES WHOSE ACTIVITIES EMPLOY LOCAL RESOURCES agriculture manufacturing commerce residential & business developers recreation industry municipal utilities energy suppliers and distributors SPECIAL GROUPS AND INSTITUTIONS WITH PARTICULAR INTEREST IN THE OUTDOOR ENVIRONMENT youth youth youth from central cities outdoor clubs and organizations (scouts, rod and gun clubs, etc.) local schools and universities contributors of major outdoor cul- tural and recreational assets (ar- boretums, local conservation groups, etc.) 	ready access to outdoors) . scenic enjoyment . neighborhood pride GROWTH OF PLANTS AND WILDLIFE . fertility of spawning and breeding grounds . richness of wildlife habitats . growth of woodlands and condi- tion of clearings and open spaces . ability of soil, water, and the outdoor environment in the com- munity to provide for varied forms of life RECREATION AND LEISURE ENJOYMENT . familiarity with the natural environment . open space activities . woodland activities . water-related activities OVERALL BENEFITS FROM ECCNOMIC
· · · · · · · · · · · · · · · · · · ·	BJECTIVES	1
WHAT	FOR WHOM	<u>WHY</u>

POTENTIAL OVERALL GOAL

	TO PROVIDE FOR: timely control of all ac-	for individuals and organizations in th	e to enhance the long-term utility of
	tivities and facilities affecting the	community,	the environment and accommodate
	natural environment, and protection and		human and ecological requirements.
÷	rehabilitation of over-exploited resource		

OBJECTIVES (Continued)

- protection of major environmental features (e.g., key open spaces), design which preserves visual impact and scenic value of landscape, and care of forests and fields
- . preservation of scarce natural features, for conservation, public recreational, and educational uses
- preservation of wildlife areas
- . design, maintenance, and rehabilita-
- tion of urban areas to maximize appearance, climate, and utility . reduction in the accumulation of
- litter, junk, and chemicals which

reduce soil productivity

PRESERVATION OF ATMOSPHERIC QUALITY (REGIONAL, LOCAL, AND MICRO-SCALE)

- control of pollution (from vehicles, energy plants, heating and airconditioning, waste disposal, manufacturing, etc.)
- control of noise (from vehicles, construction and repair, garbage pickup, lawn-mowers, manufacturing, recreational activities such as boating, snow-mobiling, etc.)
 use of landscape and vegetation in absorbing noise and preserving temperature, humidity, and chemical balance
- design of open space to preserve shade, minimize wind, etc.

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NATURAL RESOURCES

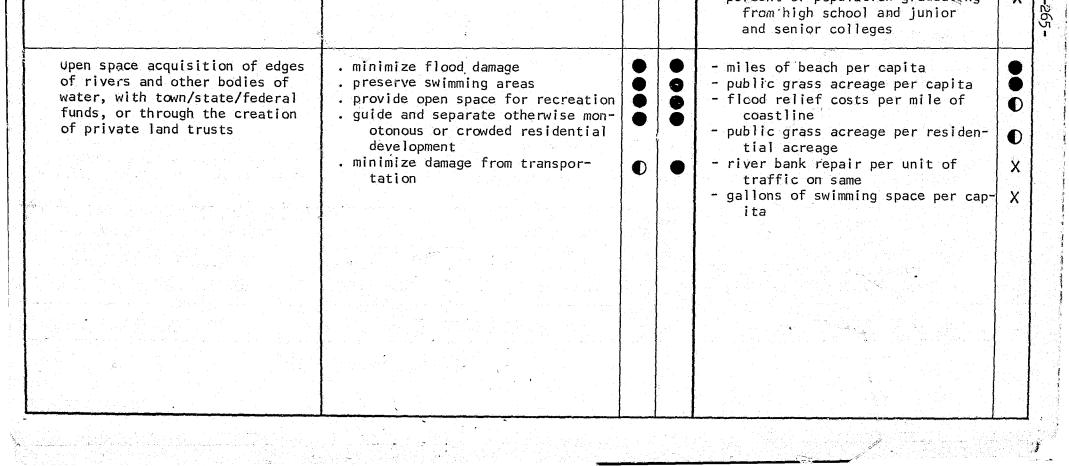
PART B - COMMUNITY ACTION AREAS - Community actions may be considered in one or more of the main categories presented below. Within each category is a checklist indicating specific areas in which needs may currently exist, or in which needs may be anticipated over the next five years.

SERVICES AND FUNCTIONS	STAFFING AND OPERATIONS	PLANNING AND COORDINATION	LAWS, REGULATIONS, CODES
<pre>FACILITIES AND PROGRAMS FOR THE IMPROVEMENT OF . sewage collection, treatment, and disposal . trash and solid waste separa- tion, collection, disposal and incineration . resource rehabilitation (re- stocking, replanting, cultiva- tion of soils, banks and slopes highway borders, etc.) . recreation and other human use (trails; picnic and camping, swimming, and boat launching areas; look-out points, sign posts and fences) COMMUNITY EDUCATION . informative outdoor signs . school, community or media pro- grams and information centers VOLUNTEER PROGRAMS AND CAMPAIGNS . for actual improvements . for legislative feedback PROFESSIONAL ACTIVITY AND TECH- NOLOGICAL ASSISTANCE . maps and data surveys . professional counseling . preservation of areas for study LAND CONSERVATION PROGRAMS . public acquisition . private trusts PROGRAMS FOR THE REHABILITATION OF ALREADY DEVELOPED AREAS . redevelopment . beautification GRANTS, LOANS, AND SUBSIDIES</pre>	<pre>SUPERVISORY AND REGULATORY wardens rangers inspectors program administrators commissions volunteers (for all above) IMPROVEMENTS AND MAINTENANCE clearing and cleaning planting, trimming repairing volunteers (for all above) RESEARCH AND DATA COLLECTION scientists technicians assistants volunteers (for all above) PUBLIC EDUCATION AND PARTI- CIPATION</pre>	PDPULATION distribution size LAND USE regional and local dis- tribution neighborhood and residen- tial mix relation to economic growth allocation of land for specific purposes WASTE DISPOSAL regional coordination, cycling and reuse FISCAL AND ECONOMIC GROWTH employment needs land use impact fiscal impact TRANSPORTATION air water land relation to land use WATER RESOURCES services for human con- sumption varied and multiple uses of lakes, rivers, streams, reservoirs impact of bordering de- velopment ENERGY PRODUCTION location of plants location of utilities PUBLIC VS PRIVATE EFFORTS	POLLUTION CONTROLS . chimneys, exhausts . sewage disposal . litter and waste . consumer products . energy exchange and heat

PART C PANEL MEMBERS' SUGGESTIONS AS TO COMMUNITY DEVELOPMENT ACTIONS, CONSEQUENCES, AND INDICATORS OF COMMUNITY CONDITIONS BEFORE AND AFTER SUCH ACTIONS

> NATURAL RESOURCES AREA:

1. PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE 'Y OF IENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Likelihood Desirability Likely Likely as Not Unlikely Unlikely Desirable Unimportant Undesirable X Disagreement 	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Otifility in Measuring Potential Consequences • Necessary • Moderately Useful	UTILITY OF
Public acquisition or reserva- tion of sites for retail and office space	 provide for the necessary growth of white-collar jobs in the community 	0	 number and percent of white-collar jobs in the community number of want-ads for white-col- lar clerk jobs relative to labor; 	
			er jobs - percent of population graduating from high school and junior and senior colleges	X



AREA: NATURAL RESOURCES

PROPOSED ACTIONS	2. POTENTIAL CONSEQUE ACTIONS	ENCES OF THE	0F UENC	TY OL	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	<u>Likelihood</u> • Likely • As Likely as Not • Unlikely	Desirability • Desirable • Unimportant • Undesirable X Disagreement	LIKELIHOOD OF THE CONSEQUENCE	DESIRABILI THE CONSEQ	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	1 TY
Extension of roads and utilities and provision of public trans- portation	 increase the availar residential sites enlarge the choice especially for the or prefer not to reduce land prices 	s of housing, hose who cannot drive			 number of residential sites resulting from extension of roads and utilities number of residential housing unit starts number of residential housing unit starts vs population pollution and congestion in already developed areas due to urban development in peripheral areas number and percent of newly developed residential acreage according to various land characteristics (present use, slope, subsoil, forestation, etc.) unit selling price of residential housing unit starts number of housing starts relative to new business starts in various locations average miles traveled to indust trial sites by employees amount of housing available 	

PART C - (Continued)

AREA: NATURAL RESOURCES

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I. PROPOSED <u>ACTIONS</u>	2. POTENTIAL CONSEQUENCES OF THE ACTIONS	OF JENCE Y OF ENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	F ATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICAT
Airport facilities and/or improvement of access to air transportation; improvement of major highways; improvement of harbor facilities for industrial purposes	 improve the community's access to places of employment enhance the desirability of the community as an industrial area raise the desirability of cities and industrial areas near waterfronts 	• • • × • ×	 vehicle traffic density at various locations vs time average distance of various lo- cations to major industries by type average distance of area to air facilities 	

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Acquisition by housing authoritles of land for residential development of all kinds

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- reduce land prices by minimizing speculation
- increase the supply of housing for elderly and low income groups
- number of housing units by type built by housing authorities on acquired land
 acres of land acquired for such purposes in past (e.g., 5 years)
 unit land sales prices by location
 zoned uses vs relative suitability of land for various uses and densities (geologic-economic survey)

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- number of dwelling units per capita
- actual use (e.g., percent vacant)
 vs zoned use for land parcels
 in various zoning categories
 over time

AREA: NATURAL RESOURCES

. PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE TY OF	법 3. MEASURABLE <u>INDICATORS</u> OF COM- MUNITY CONDITIONS	TODC
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Bicycle paths and trails; pub- lic ownership and preservation of millponds; proper use of water reservoirs for certain types of limited water recrea- tion; trails and rest areas in already acquired open space and/or Development of mountains, rivers, and streams with walk- ways and hiking trails	 enlarge opportunities for whole- some outdoor activities, through proper care and development of woods, millponds, reservoirs, and open spaces preserve scenic views protect major natural landmarks from being destroyed by deve- lopment 		 amount of visible hilltops, river edges, etc., overtaken by development number and length (miles) of trails and bicycle paths number and percent of population using bicycle paths, trails, rest areas residential location of users in nearby overcrowded facilities number of cases and percent of physical unfitness in high school gym classes dollar sales of recreation equip- ment (bikes, skis, water skis, motor boats, etc.) vs facilities in area number of bicycle registrations relative to miles of bicycle paths available 	

PART C - (Continued)

AREA: NATURAL RESOURCES

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PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE	LY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU	DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful o Of Little or No Use x Disagreement	UTILITY OF THE INDICATORS
Development of landscaped areas and corridors (parks, golf courses, highway borders, old rights-of-way)	 reduce and dissipate noise and heat pollution around high- ways, buildings, airports protect quiet areas in parks and wilderness 		•	 ratio of noise levels in land- scaped corridors to noise levels in adjacent residential areas without such corridors ratio of temperatures attainable near landscaped corridors to temperatures at U.S. weather stations in same area 	•
Ample and properly equipped parks within city limits accessible to pedestrians	 reduce crowding and aimless con- gregating of teenagers in shopping centers 	Ð	•	- amount of debris on town green - grass acreage per residential acreage in various locations	0
Modern waste disposal facilities; intermunicipal incinerator fac- ilities with high-temperature combustion and adequate pollution control; new techniques for solid waste disposal involving recycl- ing or compaction; acquisition and reservation of suitable waste disposal sites; improved pick-up services and requirements for litter and junk cars	<pre>disposal . reduce air and water pollution . overcome shortage of land-fill sites . reduce soot and fly ash emission from waste disposal processes</pre>			 ratio of solid waste completely burned to the total solid waste placed in incinerators ratio of waste tonnage incinerated to tonnage used in land-fill levels of air and water pollution incidence of soot dispersion and removal ratio of land-fill acres to resi- dential acres 	

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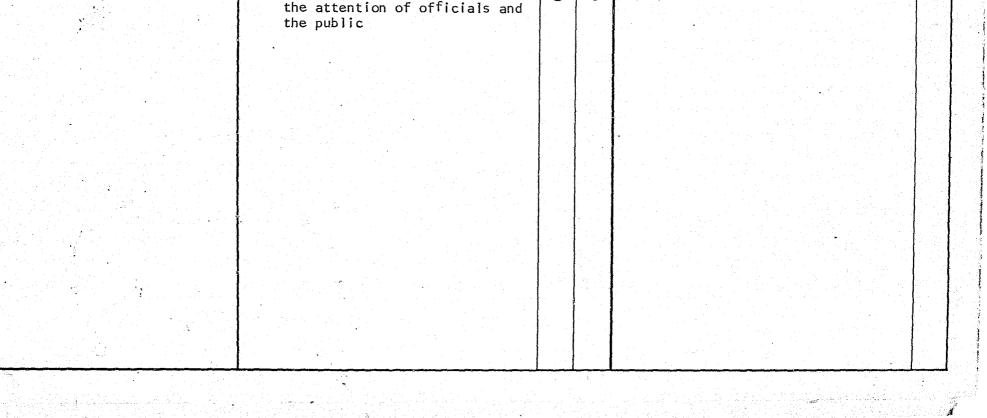
AREA: NATURAL RESOURCES

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0 OF DUENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSFOUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF
Substitution of sewer systems for septic tanks in residential areas that are crowded or have poor drainage	. eliminate health hazards and pre- vent defacement of lawns and property from septic tanks		 percent of community on sewer systems vs density of develop- ment number and percent of septic tanks replaced number of septic tanks per dwel- lings in given area incidence of land contamination as a ratio of septic tank dwellings periodic survey of lawns 	
Community educational programs	 obtain better understanding by all concerned of the trade-offs involved in the use of natural resources 	0	 number of classes offered in uses of natural resources number and percent of students taking classes in uses of natural resources 	

PART C - (Continued)

AREA: NATURAL RESOURCES

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF UENCE IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD THE CONSEQU DESIRABILIT THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful © Of Little or No Use X Disagreement	UTILITY OF THE INDICAT
A student conservation corps to assist in the construction and maintenance of trails and rest areas, and to develop anti-pollution projects; a "Citizen's Alert" for report- ing evidence of pollution vio-	 make the public more responsible for the quality of their own environment increase the commitment and in- volvement of all age groups in preservation of natural resour- ces 		 tonnage of litter picked up per capita numbers by type of vandalism in and around schools number of arrests for littering, vandalism 	



AREA: NATURAL RESOURCES

PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	0F UENCE IY OF JENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	TORS
In the Following Category: Services and Functions • Staffing and Operations Planning and Coordination • Laws, Regulations and Codes	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSEQUENCE	Utility in Measuring Potential <u>Consequences</u> • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Design of industrial parks and extension of services to industrial areas	 assist the economy aid the development of young bus- iness in the community 		 number of successes in attracting industry according to avail- ability of industrial parks and restrictions imposed upon indus- tries grand list number and percent unemployed tax revenue number of new business starts 	
Development of new neighbor- hoods as mixed use, hetero- geneous, planned unit develop- ments	. promote a friendly and socially varied residential environment		 ratio of types of residential units available in planned unit development with those provided by subdivision development percent of plans submitted by Planned Unit Developers to the total number of completed pro- jects Planned Unit Developments granted by local government as percent of total development 	• • ×
Downtown structures and sub- urban subdivisions which incor- porate recreational, aesthetic, and social amenities as part of the development	. integrate recreation with other activities in the community		- number of recreation facilities per dollar value of industrial development	X

FART C - (Continued)

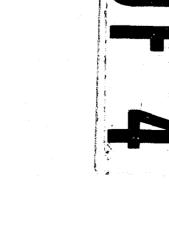
AREA: NATURAL RESOURCES

PROPOSED <u>ACTIONS</u>	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	JENCE		3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	LORS
In the Following Category: Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	LikelihoodDesirability• Likely• Desirable• As Likely as Not• Unimportant• Unlikely• Undesirable× Disagreement	LIKELIHOOD OF THE CONSEQUENCE	THE CONSEQU	Utility in Measuring Potential Consequences • Necessary • Moderately Useful o Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Development of and access to waterfronts near downtown areas for recreational purposes (e.g., parks, strands, etc., possibly combined with marinas, restaurants)	. improve image of downtown . improve recreational opportuni- ties for downtown residents and workers				
Integrated planning, linking development to employment growth; establishment of re- alistic functional and nuisance categories as a basis for plan- ning	 prevent decay of urban areas minimize need for public ser- vices induce closer location of jobs to houses minimize transportation demands 			 number and percent unemployed vs time ratio of residential land to industrial development per area ratio of industrial employees to residents in various areas number of housing and building code violations vs time 	• • • ×
Use of extra heat produced by electric generation or waste incineration for other purposes (e.g., using excess thermal energy for a municipal heating system)	. reduce heat disposal problems (into air or water) of electric generation or waste incinerator			 incidence of wild life destruction from industrial heat pollution temperature of water in rivers, reservoirs, etc. air temperature and humidity and incidence of fog number of citizen complaints of thermal pollution of atmosphere and water 	• • • ×

AREA: NATURAL RESOURCES

PROPOSED ACTIONS 2. POTENTIAL CONSEQUENCES OF THE ACTIONS 9 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	 Planning made into a function of the executive (mayor's) office, and creation of an Environmental Quality Commission at state level and/or Shifting taxes away from real . make the management of natural resources more deliberate at both local and state levels. . make the management of natural resources more deliberate at both local and state levels. . allow land use planning to be based on functional relation-ships rather than on tax revenue. . ensure better use and relation-ship of uses of land . Shifting taxes away from real 	PROPOSED ACTIONS	2. POTENTIAL CONSEQU	JENCES OF THE	0F JENCE	Y OF	 MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS 	
of the executive (mayor's) office, and creation of an Environmental Quality Com- mission at state level and/or Shifting taxes away from real	of the executive (mayor's) office, and creation of an Environmental quality Con- mission at state level and/or Shifting taxes away from real property	 Services and Functions Staffing and Operations Planning and Coordination 	• Likely • As Likely as Not	Desirability • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD THE CONSEQU	DESIRABILIT THE CONSEQU	Consequences • Necessary • Moderately Useful • Of Little or No Use	UTILITY OF
		of the executive (mayor's) office, and creation of an Environmental Quality Com- mission at state level and/or Shifting taxes away from real	resources more d both local and s allow land use pla based on functio ships rather tha . ensure better use a	eliberate at tate levels nning to be nal relation- n on tax revenue and relation-		•	pared with established model	



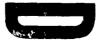












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AREA: NATURAL RESOURCES

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PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	<pre>2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> <u>Desirability</u> • Likely • Desirable • As Likely as Not • Unlikely • Unimportant • Unlikely • Unimportant • Unlikely • Disagreement</pre>	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF THE CONSECUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement
Uniform state regulations which allow, but control, the activities of industries which exploit local resources (especially mining)	 permit industries which exploit local resources to prosper while minimizing environmental damage reduce need for long-distance transportation of goods (espe- cially sand and gravel) which can be produced and used locally 	• X• X	- sand and gravel hauling costs - cost of redeveloping current in- dustrial land vs cost of new land (virgin) acquisition
Zoning or land acquisition and more widespread use of various forms of communication to el- iminate strip development along commercial arteries	 increase shopping convenience and ease transportation demand improve aesthetics of community maintain viability of community culture 		 traffic density at various lo- cations vs time number of shopkeepers, businesses, etc., willing to install ad- vanced communication equipment with access to home owners, housewives, etc.
Use of national standards to anticipate recreational needs; designation and preservation of open space; strong regu- lations to protect already acquired open space	 ensure adequate land for future recreational needs prevent raiding of land now designated as open space 		 per capita land available for recreation incidence of sales of public and open space land for recreation or other than recreation purposes

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PROPOSED ACTIONS	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS	OF JENCE TY OF	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS	OF CATORS
In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination V Laws, Regulations and Codes	LikelihoodDesirabilityLikelyDesirableAs Likely as NotUnimportantUnlikelyUndesirableX Disagreement	LIKELIHOOD OF THE CONSEQUENCE DESIRABILITY OF	Utility in Measuring PotentialConsequences• Necessary• Moderately Useful• Of Little or No Use× Disagreement	THE INDICA
Zoning and subdivision regula- tion for structuring community growth so that public facili- ties may subsequently be pro- vided within reach of those being served	. insure availability of land for future public community facili- ties (schools, hospitals, community centers, other ser- vices)		- per capita land used for ser- vices such as hospitals, schools etc., vs time.	
Architectural, landscape, aesthetic guidelines (regarding site setbacks, parking, solid waste containment, general garishness)	. minimize the intrusion of man- made commercial strip facili- ties and shops upon the natural landscape		 number of billboards number of variances from ordinances requested by commercial land users interview of local architects as to effect of community guidelines on their professional practice number of tourists at various areas 	• × ×
Ordinances to dispose of junk cars on private property; regular pick-up of roadside litter (other than occasional civic campaigns)	 maintain the appearance of road- sides and of private property adjacent to public areas 		 number of abandoned billboards and cars in various areas tonnage of highway litter per mile of road in various location number of roadside commercial and trash disposal facilities number of cars impounded by police as abandoned number of tickets issued for abandoned autos 	

AREA: NATURAL RESOURCES

PART C - (Continued)

AREA: NATURAL RESOURCES

 PROPOSED <u>ACTIONS</u> <u>In the Following Category:</u> Services and Functions Staffing and Operations Planning and Coordination Laws, Regulations and Codes 	2. POTENTIAL <u>CONSEQUENCES</u> OF THE ACTIONS <u>Likelihood</u> • Likely • As Likely as Not • Unlikely • Unlikely • Desirable • Unimportant • Undesirable × Disagreement	LIKELIHOOD OF THE CONSEQUENCI	DESIRABILITY OF THE CONSEQUENCE	3. MEASURABLE INDICATORS OF COM- MUNITY CONDITIONS Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	UTILITY OF THE INDICATORS
Federal and state air and water pollution standards and controls; "on site" tertiary treatment (which removes chemical impurities) and re- cycling to protect water purity	 preserve water supplies for future needs protect surface water supply areas or aquifers maintain air quality 		•	 water pollution levels at various locations ratio of gallons of "unpolluted" water reserves to 1,000 persons vs time percent of corporate tax revenues devoted to pollution control 	
Local ordinances or state laws to preserve remaining areas of open land, especially in areas being rapidly urbanized	 maintain openness and attractive- ness of landscape avoid overpopulation avoid excessive pollution 	• 00		 population density atmospheric pollution levels acres of open land per capita open land acreage as ratio of developed and residential acreage 	
Taxing of land more than improvements	 encourage demolition of wornout buildings and improvements of good land increase desire to rehabilitate 	0	X	- ratio of dollars spent in demoli- tion for given area to indus- trial tax dollars	

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3. MEASURABLE INDICATORS OF CCM- MUNITY CONDITIONS	Utility in Measuring Potential Consequences • Necessary • Moderately Useful • Of Little or No Use × Disagreement	 ratio of agricultural (for example, tobacco) acreage to other areage number of acreas (or percent of time of total area) of farms sold vs time market value of homes bordering on or overlooking open agricultural land over time 	
LA OF	THE CONSEQUED	$\bullet \bullet $	
	LIKELIHOOD	$\bullet \bullet $	
2. POTENTIAL CONSEQUENCES OF THE ACTIONS	LikelihoodDesirability• Likely• Desirable• As Likelyas Not• Unimportant• Unlikely• Oundesirable• Unlikely• Sisagreement	 preserve existing open space and retain agricultural heri- tage keep farms in production keep farms in production keep farms in production preserve tobacco industry as a source of employment and as a contributor to the tax base maintain a more diverse pattern of land use integrate and harmonize uses adopt a "balanced and integrated zoning approach" ensure the provision of open space shorten journey to work foster varied housing develop- ments 	
PROPOSED ACTIONS	In the Following Category: • Services and Functions • Staffing and Operations • Planning and Coordination • Laws, Regulations and Codes	Financial assistance to agri- culture in meeting economic and social problems; tax policies which do not drive tobacco growers to sell their land to developers, and better housing for tobacco workers Mission-oriented zoning and other land-use controls; con- sideration of zoning and land use plans in terms of capital- ization required for services, pollution and transportation requirements, and labor force projections; zoning (and par- ticularly industrial develop- ment) not only in terms of tax	

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