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INDIVIDUAL TECHNICAL ASSISTANCE REPORT

In Response to a Request for Technical Assistance

By the

State of Alaska Council on Police Standards

March 27, 1973

Prepared by:

Public Administration Service 1313 East 60th Street Chicago, Illinois 60637

(Per Contract J-LEAA-015-72)

I. PRELIMINARY INFORMATION

A. Consultant Assigned:

William J. Tarangelo

B. Date Assignment Received:

January 30, 1973

C. Date of Contact with LEAA Regional Coordinator:

January 30, 1973

D. Dates of On-Site Consultation:

February 6-22, 1973

E. Individuals Interviewed:

E. W. Chapple Commissioner of Public Safety State of Alaska

J. P. Wellington Deputy Commissioner of Public Safety State of Alaska

W. V. Lawson Law Enforcement Specialist LEAA, Region 10

L. S. Parker
Executive Director
Governor's Commission on the Administration of Justice

D. W. Hickey Assistant Attorney General State of Alaska

R. J. Sundberg, Chief Fairbanks Police Department Chairman of Alaska Police Standards Council G. G. Ishii, Director Laboratory Division Seattle Police Department

Col. E. Dankworth, Director Alaska State Troopers

E. Hibpshman, Chief Anchorage Police Department

L. H. Carley, Chief Sitka Police Department

R. Hackstuck, Chief Ketchikan Police Department

T. Hanson
Law Enforcement Specialist
Governor's Commission on the Administration of Justice

J. Monagle, Lieutenant Alaska State Troopers Public Safety Academy Commander

M. Korhonen, Sergeant Alaska State Troopers Public Safety Academy Instructor

H. Tew, Sergeant Alaska State Troopers Public Safety Academy Instructor

T. Anderson, Captain Alaska State Troopers Commanding Officer, Criminal Investigation Bureau

T. Mayfield, Captain (Retired) Alaska State Troopers (Now F.A.A. Security)

D. Biven, Sergeant Alaska State Troopers Commanding Officer, Intelligence Unit, Anchorage

H. Hume, Sergeant Alaska State Troopers Commanding Officer, Intelligence Unit, Fairbanks C. Anderson, Captain Anchorage Police Department Commanding Officer, Investigation Division

B. Porter, Lieutenant Anchorage Police Department Personnel and Training Officer

R. Otte, Lieutenant Anchorage Police Department Community Relations Officer

II. STATEMENT OF THE PROBLEM

A. Problem as per Request for Technical Assistance:

Assistance in ascertaining training needs of local police officers in the State and development of a proposed training program to conform with state mandated police standards.

B. Problem Actually Observed:

As stated.

III. FACTS BEARING ON THE PROBLEM

See attached consultant's report.

IV. DISCUSSION OF POSSIBLE COURSES OF ACTION

See attached consultant's report.

V. RECOMMENDED COURSE OF ACTION

See attached consultant's report.

CONSULTANT'S REPORT

This report relates to the on-site Technical Assistance which I furnished to the Alaska Police Standards Council from February 6, 1973, to February 22, 1973, inclusive. During this period I conducted numerous interviews throughout the State, gathered and analyzed data and prepared and submitted all reports, documents, training courses, and a proposed policy and procedure manual requested by both the Alaska Police Standards Council and the Alaska Department of Public Safety directly to those agencies. On February 21, 1973, the final drafts of those documents were reviewed with the Chairman of the Council and the Deputy Commissioner of the Alaska Department of Public Safety for any final changes before submission to the full Council at their planned June meeting.

Project Background

The 1971 session of the Alaska Legislature created the Alaska Police Standards Council (APSC) with the powers to:

- 1. Establish minimum qualifications for hiring and education and training of police officers in the State.
- 2. Establish minimum curriculum requirements for preparatory, in-service, and advanced courses and programs for schools operated by the State or a political subdivision for the specific purpose of training police recruits or police officers.
- 3. Certify individuals meeting the established minimum standards.
- 4. Adopt such regulations as necessary for the administration of the foregoing.

The Statute also states that no person may be appointed a permanent police officer in Alaska unless he satisfactorily meets the minimum standards established. The Statute applies to all police officers hired after July 7, 1972.

The APSC held its first meeting on January 17 and 18, 1973, at which time it organized and elected as its Chairman, Robert J. Sundberg, Chief of Police, Fairbanks, Alaska. The Commissioner of Public Safety or his designee is a member and the Council has seven other members. At this two-day meeting, which was also attended by Mr. Walter Lawson of LEAA Region 10 and a representative of the Alaska Criminal Justice Agency, it was decided that the necessary first step was the development of minimum hiring and training standards. Mr. Lawson was asked if he could obtain technical assistance for 15 to 20 for the Council to develop such standards and Mr. Lawson agreed that he would attempt to do so.

Nature of the Problem and Assistance Required

After consultation with the Deputy Commissioner of Public Safety, James P. Wellington (the Commissioner's designee on the Council) and with the Chairman, it was decided that in order to satisfy the requirements of the Statute and prepare the most effective program, it would be necessary to spend two days in Fairbanks laying out the parameters and direction of the project with Chief Sundberg. At the conclusion of the meeting in Fairbanks, it was hoped that I could accomplish the following before leaving Alaska:

- 1. Ascertain the most desirable and yet feasible mandatory minimum standards for hiring and training through interviews and consultation with the Commissioner and Deputy Commissioner of Public Safety, the Chairman, and other members of the APSC, the Director of the Alaska State Troopers and other officers of the Troopers, Chiefs and other officials of several municipal police departments, and the Training Officer of the Anchorage Police Department. To further assist, I was to analyze prior municipal training programs for police, the training program for the Alaska State Troopers, and the training program for the Anchorage Police Department.
- 2. Separate, tabulate, and evaluate the various opinions and facts to assist in developing standards that would best meet the State's needs and still be economically and operationally feasible and realistic.
- 3. Devise, develop, and prepare those standards; the regulations necessary to implement them; the specifications which would supplement the regulations with details and amplification; and the

forms necessary to operate APSC and effectuate the minimum hiring and training standards program and make the necessary certifications. For this phase we used the Model Police Standards Manual as a guide.

- 4. Develop and prepare two alternative training programs for consideration by the Council—one program to consist of 270 hours training, of which five weeks (230 hours) would be in classroom training and 40 hours in on-the-job training; the other program would consist of 308 hours training, of which six weeks (268 hours) would be in classroom training and 40 hours in on-the-job training. The curricula to be developed must include a listing of each subject, the number of hours per subject, and a brief description of the content of each subject and its terminal objectives.
- 5. Develop a set of rules and regulations to cover the day-to-day operation of the Municipal Police Academy (the name decided for the school at which the training would be conducted. Actually it is the Alaska State Trooper Academy in Sitka) and to which the students must adhere. (Please note that Items 2, 3, 4, and 5 are combined to form the Alaska Police Standards Council Policies and Procedures Manual.)
- 6. Prepare an analysis of the differences between the five-week and the six-week classroom training courses to assist the Council in judging whether the value of the additional week of training would warrant the additional expense and loss of police patrol time.
- 7. Discuss the proposed training program with the Alaska State Trooper Academy Commander and his instructional staff for their comments as to quality, need, practicality, and ability to instruct.
- 8. All of the previously mentioned documents and reports were prepared and completed at Sitka. A final meeting was held with Mr. Wellington and Chief Sundberg in Anchorage at which we conducted a detailed review of all of the documents which would comprise the APSC Policies and Procedures Manual. This was a word by word review and after retyping by Chief Sundberg's office, it will be submitted to the entire Council for approval as the official Manual of the State of Alaska.

Recommended Course of Action

The recommended course of action has been described above and all phases of that course of action have been completed. This course of action was necessary because it was mandated by the Alaska Statutes and desired by the Alaska Police Standards Council and the Alaska Department of Public Safety.

The proposed Manual has been completed and delivered to the Chairman of the Council for submission to the full Council. The Technical Assistance Project was completed on February 22, 1973.

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