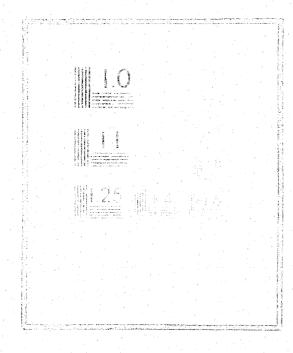


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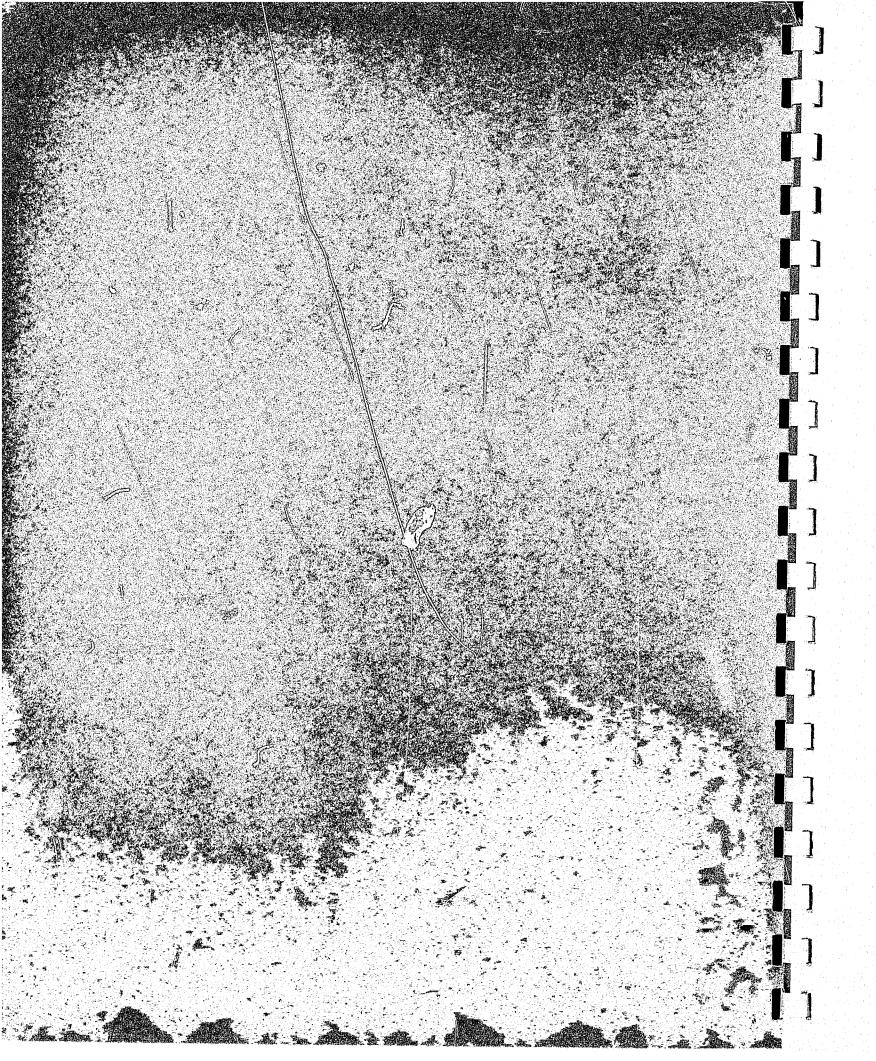
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WAYNE COUNTY, MICHIGAN

BONE-DAY/ BONE-TRIAL JURY SYSTEM

COMPUTER DOCUMENTATION

AS IMPLEMENTED IN



COMPUTER DOCUMENTATION

ONE-DAY/ONE-TRIAL

JURY SYSTEM





NCJRS

MAR 1 1977

ACLUSITIONS

PREFACE

The <u>One-Day/One-Trial Jury System Computer Documentation</u> is one of four publications of the Jury Reorganization Project of the Third Judicial Circuit Court of Michigan. It is meant to provide detailed data processing information for those experienced in that field.

This manual, along with the <u>Sequential Plan of Implementa-</u> <u>tion</u>, <u>The Case Study</u>, and <u>Peers</u>, <u>Venires and Juries</u>: <u>An</u> <u>Attitudinal Evaluation of the One-Day/One-Trial Pilot Project</u>, is intended as a guide for other courts desiring to learn about this new jury plan. Hopefully they can avoid substantial programming costs by taking advantage of these efforts of Wayne County, Michigan.

> Raymond C. Hudy Systems Analyst

September, 1976

David E. Kasunic Project Coordinator

Athene C. Grabow Communications Manager This project was supported by Grant No. 18454-2 awarded by the Law Enforcement Assistance Administration, U.S. Department of Justice, through the Michigan Office of Criminal Justice Programs under the Omnibus Crime Control and Safe Streets Act of 1968, as amended. Points of view or opinions stated in this document are those of the authors and do not necessarily represent the official position or policy of the U.S. Department of Justice.

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3-8-77 pat Jacobs 313-224-5260 Toldus that all of the information found herein is a matter of public record.

DEFINITIONS OF TERMS

- CHAINED A method whereby internal reference pointers are used to locate records contained on a 'TOTAL' file. Thus, a Master record contains a pointer to the first variable record "chained" to it. This variable record in turn contains a pointer to the next variable record, etc. The last variable record on a chain contains a pointer back to the Master record.
- DISTRICT Generally, a numerical designation of a municipality within Wayne County. Thus, the number 28 represents Belleville, the number 29 represents Dearborn, etc. Because the City of Detroit is large, it has district number 03 through 26.
- JURAT A geographical representation of prospective jurors based upon population, i.e., the more people in a particular municipality, the more representation they get in the jury selection process.
- JUROR NUMBER A unique nine-diait number assigned by the computer to all prospective jurors so that they can be accessed in a random manner. (See Appendix B.)
- KEY-NUMBER SYSTEM A method whereby prospective jurors are selected from the Voter Registration Tapes to receive a questionnaire. (See Appendix A.)
- MASTER FILE A file of 'single entry' records having a unique key allowing direct access.
- SERVICE DATE That date on which the 'uror is scheduled to report for jury service.
- SUMMONS NUMBER A unique six-digit number assigned by the computer to each accepted juror selected for service. This number becomes the payroll number. (Also known as the group number.)
- TOTAL A data base management system using master and variable files. All retrieval of data is accomplished through "calls" to specific input/output (1/0) routines contained in the management system.
- VARIABLE FILE A file of multiple entry records chained or linked to associated Master record(s)
- VOTER TAPES All registered voters in Wayne County. Also known as the Master Voter Registration Tapes.

- - - new system

Some programming was required during this first phase. When it was reasonably certain that the recommendation of the feasibility study would be adopted, a programming contract house was engaged so that the necessary programming expertise would be available for the future. Programming for the implementation period began July 1, 1975. The first Juron Personal History questionnaires were mailed August 8, 1975 and the jurors were scheduled to report on September 22, 1975. Although this implementation phase officially ended June 30, 1976, fine-tuning of the system continues.

BACKGROUND

-1-

The One-Day/One-Trial Jury System, as implemented in the Wayne County Courts, was made possible through a grant from the LEAA. There were two (2) phases to this grant: I. A feasibility study (Completed June 30, 1975)

11. Implementation (Completed June 30, 1976) In the feasibility stage consideration was given to: 1. Review of the old jury selection process 2. Cost/Manpower requirements for the new system 3. Compatability in the existing computer systems 4. Desirable by-products or "spinoffs" from the

Purpose of the System

-2-

In Wayne County the Jury Selection process really involves three (3) areas of concern:

1. Supply of jurors for the Wayne County Circuit, Probate, Juvenile, and Common Pleas Courts]

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- 2. Supply of jurors for District Courts
- 3. Supply of jurors for "Grand Jury" duty

The main programming effort went to point (1) above but as a "spin-off" point (2) was sufficiently covered. Point (3) only has minimal programming since the volume in this category is very small and it was previously determined that it would be done on a manual basis as much as possible.

After the system had been implemented, a fourth area of concern emerged which was anticipated but not included in the grant. This was the regeneration of the Master Voter Registration tape required on an annual basis.

How the System Works

Prospective jurors are selected from the Master Voter Registration tape according to the Key-Number designation. (See Appendix "A".) If a person is "struck," the Master Voter Registration tape is updated to show that the person has been selected to receive a questionnaire, and a master Juror file (JROR) disk record is built, employing a juror number which is unique for each person selected. (See Appendix "B".) If the prospective juror is prohibited or disqualified from jur service, the JROR record is updated and no further processing occurs for this person. If the prospective juror is accepted for jury, the JROR record is updated and this fact is entered on the Accepted voters' file (ACPT). Only persons receiving a questionnaire and classified "accepted" for jury service can appear on the ACPT file.

When it is determined that jurors are needed for service, the ACPT file is scanned and a grouping of jurors is built according to geographical location -- the "Jurat." All jurors comprising a Jurat have their respective ACPT entries deleted, and at the same time, have an entry created on the summoned voters file (SUMM). Hence, only jurors who have received a questionnaire, have been accepted for jury service, and have been placed into a Jurat can appear on the SUMM file. This logical dependency is mentioned at this time since <u>only</u> jurors appearing on the SUMM file will be paid. After the Jurats have been built, they are put into a random-draw program which assigns specific service dates to each juror in the Jurat. The SUMM record is then updated to reflect this service date. When jurors report on their date on service, their names

are matched against a Check-In list, which is produced from the SUMM file.

-4-

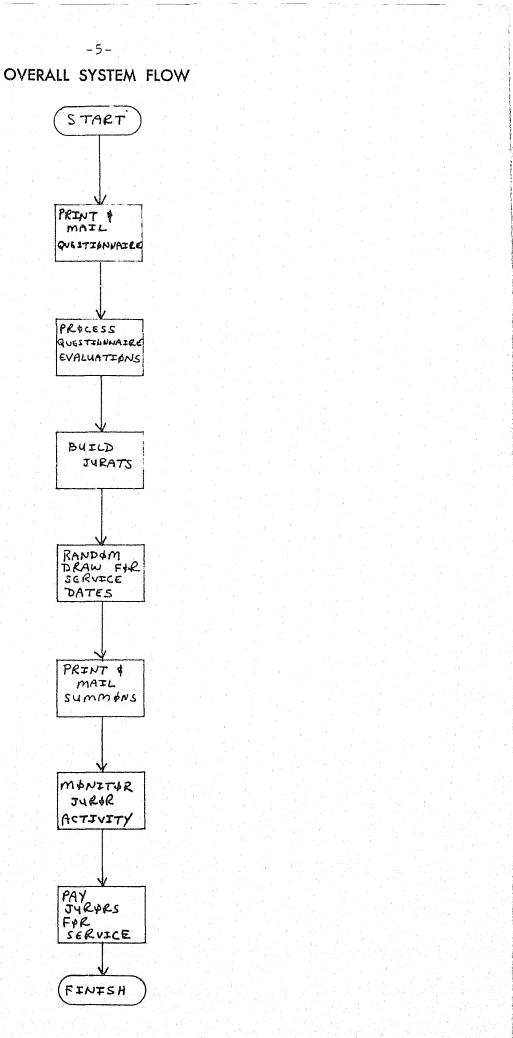
When jurors are empaneled for a trial, an entry is made on the CASE master file containing all the jurors for that particular trial. As the trial progresses day by day, the CASE file is updated and each particular juror SUMM record is also updated, showing each day the juror served.

Once a week, the SUMM file is scanned and payroll records are generated for those jurors who have been in service. When a trial has ended or if the jurors have served for only the one day without being selected for a trial, and they have been on a payroll, then the SUMM records for these jurors are deleted.

Overall System Flow

Objectives of the system:

- 1. Print and mail questionnaires to prospective jurors
- 2. After evaluation of the questionnaire by the Jury Commission, store the results of the evaluation on the computer along with pertinent and historical information
- 3. Build geographical representation of acceptable jurors (Jurat)
- 4. Randomly select jurors from the Jurat and assign them service dates; then print and mail summons
- 5. Check in and monitor jurors as they report for service
- 6. Record and report the progress of jury trials
- 7. Pay the jurors after completion of their service



INSTALLATION RESOURCES

-б-

Installation Configuration

IBM-370, model 135 DOS system with 256K (since upgraded to 512K) 3330-1 disk storage (7-spindle) Tape Drives (2) 1403 Printer 2540 Read/Punch unit Display Station and Keyboard

NOTE #1 - The 256K was divided between background processing and foreground processing. Tele-processing was run in the foreground and normal production work was run in the background. There was approximately 80K reserved for the background. Some program seg-

mentation was necessary.

- NOTE #2 Although 7-spindles were available, they were used mainly to "spread" the data to avoid head-contention. (See page 16 for actual space used).
- NOTE #3 After the One-Day/One-Trial system was implemented, a 3741 diskette unit was installed with the 2540 read/ punch unit being replaced with a 2501 Card Reader and a 3540 diskette read/write unit. Some program modification was needed since the punch unit was no longer available.
- NOTE #4 The display station and keyboard was used for inquiry purposes only throughout the system.

'TOTAL' -	A	data base managemen
'ENVIRON/1' -		terminal display man ith 'TOTAL'
'DSOURCE' -	a	source program libr
	- -	Personnel
Systems Analy	s †	(1)

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System Programmer (1) Programmer (3) A contract programming house was employed so that after all the start-up programs were written, the personnel could be released with no continuing costs. Current program maintenance is accomplished through regular staff programmers.

Progr

14-20 Main-Line Programs
10-15 Support and Miscellaneo
6-10 Maintenance to Voter Re
1 Display Station Inquiry
All the above programs were wr
Orientated Language) with the
program which is written in TE
Language). There is one ASSEM
number generator).

itten in COBOL (Common Business exception of the display station BOL (Teleprocessing Business Orientated IBLER program in the system (a random

program

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Programming

n library management system

ay management system compatible

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Software

-7-

JOB DESCRIPTIONS

-8-

There are three Job categories:

- 1. Main-Line JOBS
- 2. Support JOBS
- 3. Miscellaneous JOBS

Jobs are nothing more than the grouping of programs and/or utilities into a logical sequence to accomplish a specific task in a system.

Main-Line jobs are those jobs which are essential to making the system work and some are actually required due to unique practices of the Wayne County Jury Commission (e.g. Jurat

Build).

Support jobs are those jobs which feed the main-line jobs. Miscellaneous jobs are those jobs which can be thought of as "whistles and bells" to the system.

<u>Main-Line JOBS</u>

- JCA100 Selects prospective jurors from the Master Voter Registration Tape and produces questionnaires to be mailed to them.
- JCA200 Accomplishes the primary "maintenance" to the system. It processes questionnaires evaluation, summons responses, name and address changes, as well as any exceptions or processing that may arise. In addition, Examination Notices and Excused Notices are generated from here.

JCA 300	Groups accepted jur random draw.
JCA 350	Randomizes accepted to them.
JCA400	Performs the necess affected by the ran of the drawing are summons forms.
JCA450	Produces "secondary who have been grant service date.
JCA480	Produces the daily
JCA590	Processes all jury day-tc-day case act
JCA600	Produces the payrol tape.
	Suppor
JCA010	Accomplishes miscel extraordinary proce
JCA020	Produces miscellane the system.
JCA110	Lists the voters co tration tapes.
JC.1500	Selects all accepta drawings.
JCA505	Randomly selects ju
JCA510	Performs the necess affected by the rar In addition, the "N
JCA520	Processes the main

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d jurors and assigns service dates

sary maintenance to all the files ndom draw. In addition, the "Minutes" produced as well as the printing of

y" summons forms for those jurors ted a deferment from their original

check-in panel list.

trial empanelments as well as tivity.

oll check register and the payroll

rtive JOBS

ellaneous file adjustments due to cessing conditions.

eous file reports of all data in

ontained on the Master Voter Regis-

able jurors for district court

jurors for district court service.

sary maintenance to all the files andom drawing of district court jurors. Minutes" of the drawing are produced.

Processes the maintenance to district court jurors as r.ported by the district courts. JCA550 Produces secondary and tertiary questionnaire for those prospective jurors who have not responded to a previous mailing.

-10-

JCA750 Produces a listing and a "dot" graph of juror usage on a day-to-day basis as well as a case monitor report.

Miscellaneous JOBS

- JCA025* Unload the DIST/PRCT (District/Precinct) files and reset counters to zero ("initialize").
- JCA028 Adds, deletes, and changes records on the zip code file.
- JCA029 Extracts data from the juror Master File and produces one to five reports for Jury Commission use.
- JCA030* Builds new CALD (Calendar) records for future years.
- JCA036 DIST comparison report.
- JCA037 Summarizes CALD records by week, month, or year.
- JCA060 Produces a statistical report showing monthly counts of various activities relating to Jury Commission activity.
- JCA710 Produces a statistical report listing juror occupations obtained from the returned questionnaires and indicating number summoned and served on trial.
- JCA800* Removes "obsolete" jurors from the data base.
- JCA810 Removes obsolete SUMM records.
- JCA900 All jobs in this series relate to regenerating the JCA999 Voter Registration tapes.
- JCA910* Unloads the JROR file.

* Mainly year-end jobs

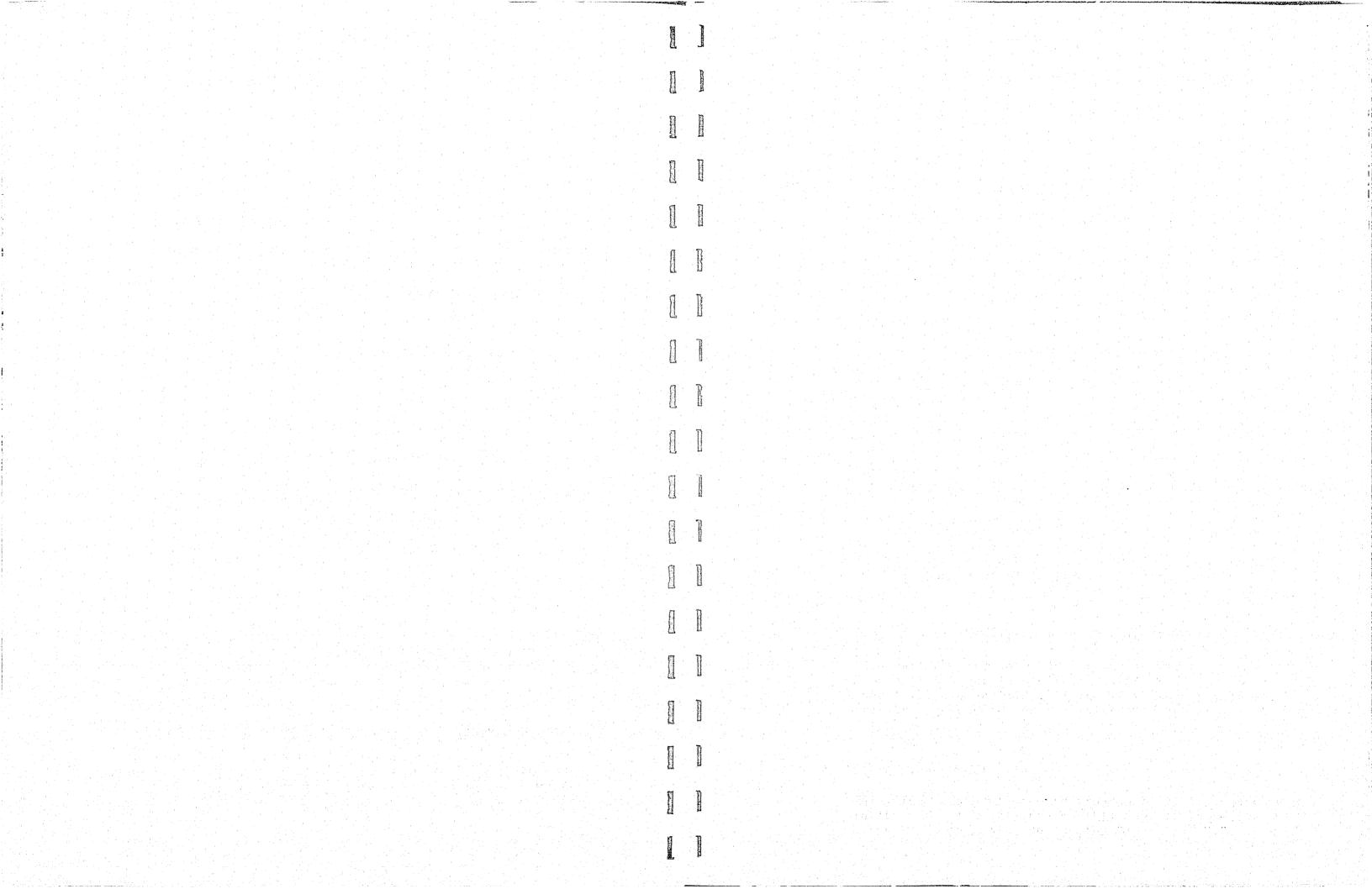
FILE LAYOUTS AND SPECIFICATIONS

Following is a list of the files used in the system and a short description of how each file is used. The space requirements shown were "guestimates" based upon anticipated volume and activity and have proven quite accurate.

FILE	· · · · · · ·	
NAME		DESCR
<u></u>	n na se ser se	
JROR	Juror Master	File
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	prospective	
	Through "sta	
	on this file	, a jurc
	the system.	Pertine
	on this file	
	1. Nam	e, Addre
		ial Secu
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	6. Tot	al days
PERS	Personal File	e – "cha
	Records on th	his file
	may or may no	
	1. Spo	use's na
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		es serve
		a trial)
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		pening 1
		Status/
	JROI	R file,

IPTION/USAGE

pe is generated for each eceiving a questionnaire. reason" codes contained or is "tracked" through ent information contained te: ess, and Zip Code urity Number le and Reason Code pation mber paid ained" to the JROR File e contain information which eeded for each juror, i.e.: ame and occupation children ed on trial (if juror sits entries recording all actions to a juror; i.e., every time /Reason Code changes on the an entry is made on this file.



		NAME	DESCRIP
FILE NAME	DESCRIPTION/USAGE	SLNK <u>Statistica</u>	l Link File
SUMM	The Summoned Juror File - "chained" to JURY, DIST, JROR, AND CALD	THE JURI	detailed ac SYSTEM" rec be obtaine
	Each record on this file represents a juror who has received a summons. Once a juror has completely finished his service (whether on a case or not), and has been paid, the record is removed from this file. Entries in each record on 'this file assure a maximum of 12 pay dates per pay-period. Jurors cannot be paid unless they have a record on this file.]]]]]]]]]]]]]]]]]]]	umber of ju umber of qu umber of ac umber of ex
CALD	The Calendar File	Besides being d	ivided into
	This file has records corresponding to the days of the year. As each juror is given a service date, the SUMM record is added and chained to the corre- sponding date record on this file, and from this date record, the check-in panel list is printed. Also, deferred summons are printed from the date record on this file. As an additional feature, counts are recorded on each date record showing: 1. How many summons were printed 2. How many jurors are scheduled per day 3. Day of the Week Codes and holiday	types, the files can by usage. They are: 1. Expand 2. Contra	be further
	designation 4. How many questionnaires were mailed and on what dates, etc.		require sep
ZIPP	Zip Code File	remove old records, Of the shared f	
	Rather than carry the full city, state, and zip code designation on each JROR record, a 3-character		
	alpha-numeric representation is stored. When the full city, state, and zip code is needed, this 3-character alpha-numeric is used to access the records on this file which contains the city, state, and zip code.	적인 가는 것 같은 것을 가지 않는 것을 가지 않는다. 같은 것 같은 것은 것은 것을 가지 않는다. 것은 것 같은 것을 가지 않는다.	space liste

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RIPTION/USAGE

ile - "chained" to STAT

activities that are linked to record defined above. Monthly ined for:

jurors empaneled questionnaires mailed accepted jurors processed excuses granted, etc.

nto MASTER and VARIABLE file

her categorized into three types

cords are continually added)

records are added and deleted)

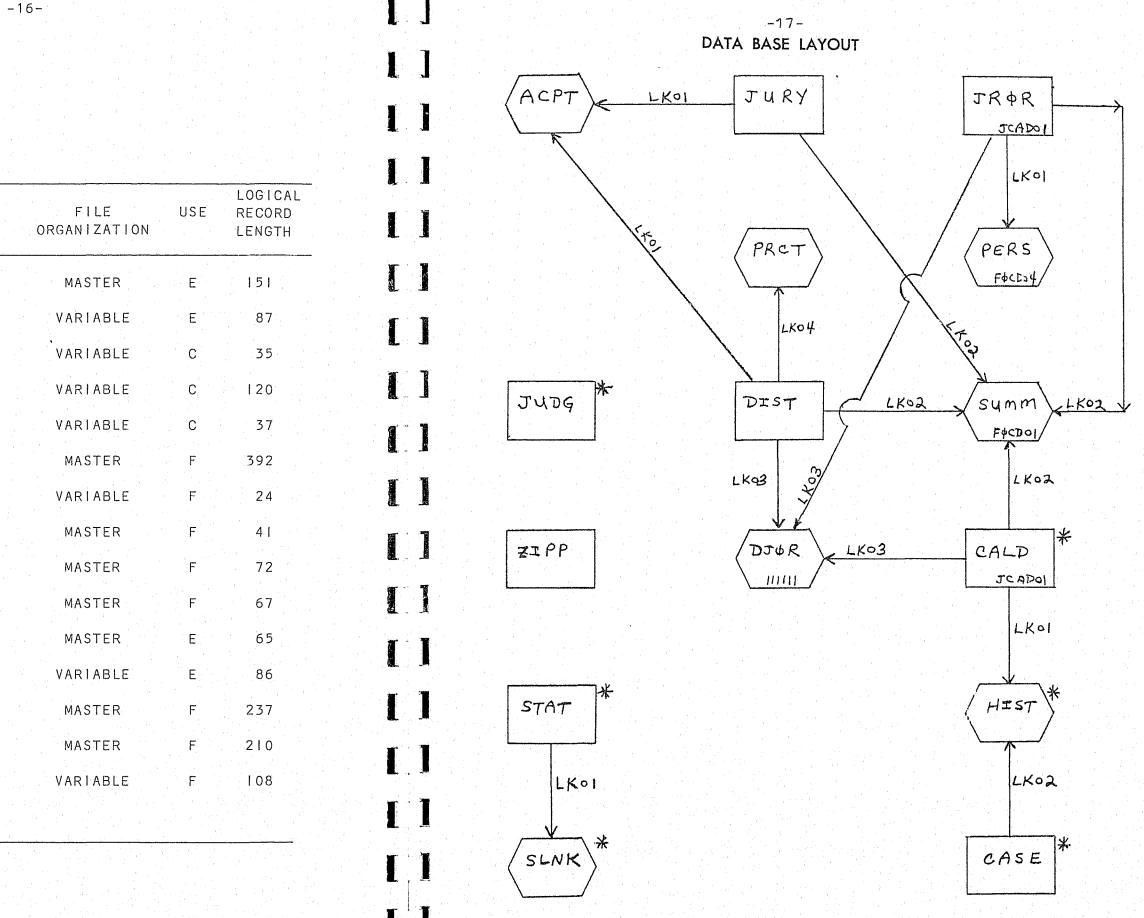
of records are relatively nstant (F)

separate maintenance programs to

on an annual basis.

e CASE and History (HIST) files, as

, actually use only approximately sted.



* Shared with other systems

FILE

NAME

JROR

PERS

ACPT

SUMM

DJOR

DIST

PRCT

ZIPP

JURY

JUDG*

CASE*

HIST*

CALD*

STAT*

SLNK*

TRACKS

ALLOCATED

2,000

1,900

38

133

19

3

4

3

1

19

1,045

15,352

76

38

38

RECORDS

CAPACITY

159,980

273,564

13,590

13,806

6,375

1,965

798

140

3,525

3,939

2,265

4,379

200,592

2,226,011

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* = SHARED FILES

SYSTEM CODES

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The following is a list of Status Codes and Reason Codes as used in the system. These Status/Reason Codes are used to "track" the juror through the system.

There are four (4) broad categories of these codes:

- 1. Circuit Court Codes
- 2. Trial Codes
- 3. District Court Codes
- 4. Miscellaneous Codes

Some overlapping of the codes exist; i.e., a particular code can be used in the Circuit Court category and also in the Trial category.

These Status/Reason Codes are maintained on the JROR files and are continually changing as jurors progress through the system with new codes overlaying the previous codes. In order to maintain a historical profile of the jurors, duplicate entries are made on the PERS files which are not overlayed.

Status Codes and Explanation - General

EV This status is used for jurors at the evaluation stage. The juror remains in this status until an evaluation is made by the Jury Commission as to the voter's qualification or disqualification for jury service. As a guide to the various situations existing at this stage, the following Reason Codes are applicable:

> Q1 - received the first questionnaire, but has not responded

02 - received the second questionnaire, but has not yet responded (There could be a Q3, etc. if additional contact is desired.) E1 - called in for a personal examination E2 - called in for a personal examination the second time M1 - Medical forms were mailed to the voters for completion by their doctor Upon evaluation of the questionnaire, personal interview, or medical report, the Jury Commission has accepted the voter for jury duty. Upon evaluation of the questionnaire, personal interview, or medical report, the Jury Commission has determined that the voter is exempt from jury duty, or an excuse should be recommended. At this time, a reason for the exclusion is also recorded: OA - old age PR - prohibited NO - not qualified, etc.

The juror has been selected into a jurat but has not yet received a service date.

The juror has been assigned a service date and a summons has been mailed.

The juror requested and was granted a deferment from the original service date. The juror will report for service on some date in the future. A "counter" is associated with this code which records the number of deferments a particular juror has been granted.

The juror has been excused from juror service after receiving a summons. The "Reason" Code is used to differentiate between jurors excused at the evaluation stage and jurors excused after they have received a summons.

\$\$ Juror has served and has been paid. This code may appear

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more than once since the juror may be on a lengthy trial and would be paid many times.

SC A "show cause" order was issued against the juror, for continued disregard of questionnaires and summons.

Status Codes and Explanation - Trial

- JE Juror is empaneled on a trial.
- The juror is on a trial that is at 'end-of-day'. The ΕĐ trial will continue the next day (or in the event of a week-end or a holiday, the next working day).
- The juror is on a trial that has been adjourned to some AJ. date in the future.
- The juror is on a trial that is currently is deliberation. DL
- BL The juror has been excused from the trial "by lot" and is paid for that day. (One or two alternates are empaneled to hear the evidence. They are excused prior to deliberations by means of a drawing.)
- The juror did not appear and was terminated from a trial ΒN and receives no further pay.
- The juror has been on a trial which has been declared MS a mis-trial; the juror is excused. The trial may or may not continue.
- JV The juror has been on a trial that has gone to successful conclusion; a verdict was rendered and the juror is now excused.
- JN The juror has been on a trial that has gone to conclusion but no verdict was rendered; the juror is now excused.

Status Codes and Explanation - District Service

- DD The juror has been selected for a District Court drawing.
- The juror has been selected to serve in a District Court DS

and is currently on that assignment.

- DJ. The juror served in a District Court.
- EX entries leading up to the excusals).

Surger State

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vice until a later date.

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HO

Status Codes and Explanation - Miscellaneous

- P0
 - to the new juror number.
- ТΧ Jury Commission.
 - further action by the Jury Commission.

The juror has been excused from District Court service (NOTE: this is the third occurrence of the EX status code. To know how this code applies in a given situaiion, it will be necessary to examine the historical

The juror has been selected for District Court service but has requested and been granted a deferment for ser-

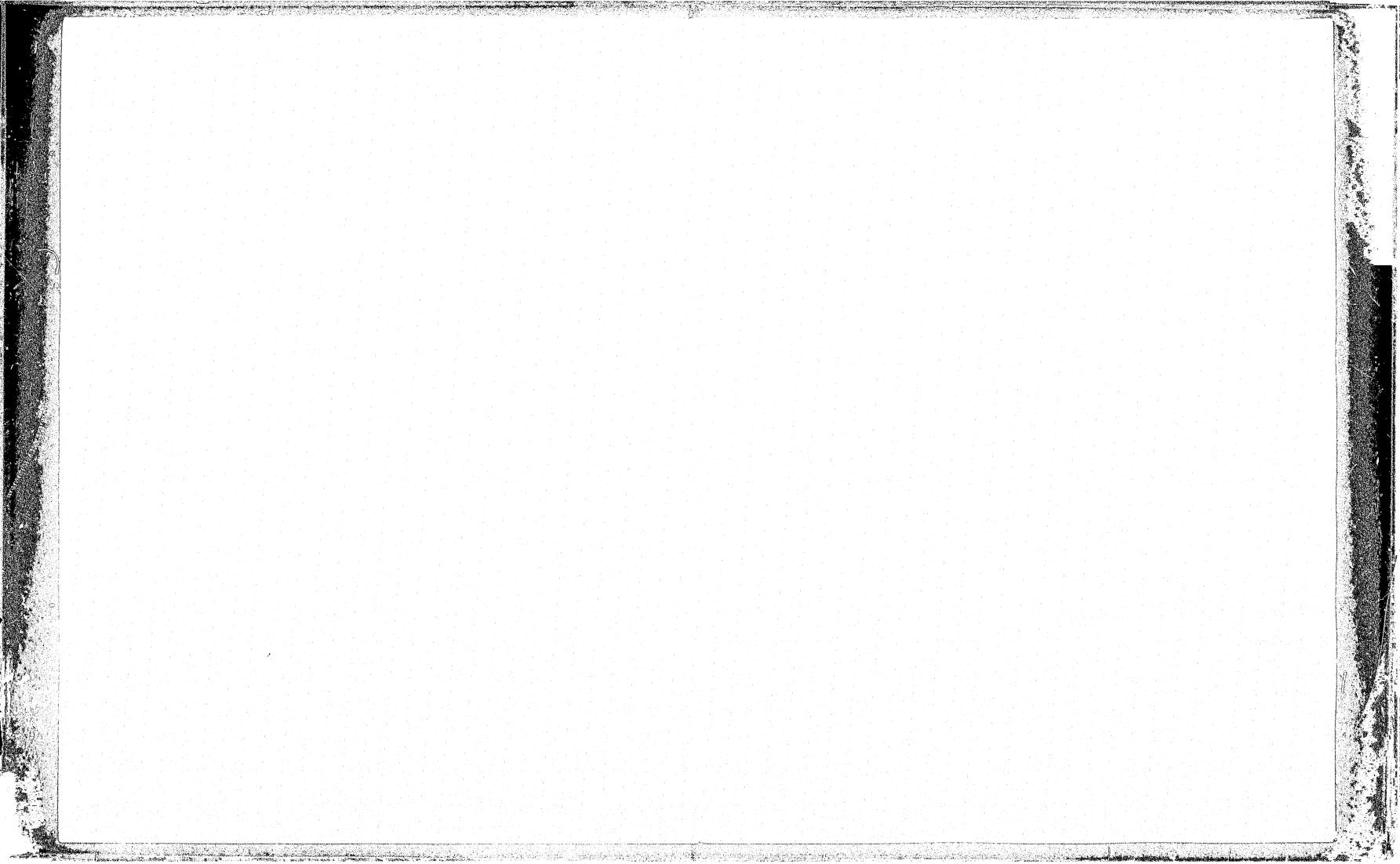
The juror has received some mailed matter, but it has been returned by the Post Office. This code can appear at any stage, i.e., questionnaire, summons, pay check, etc.

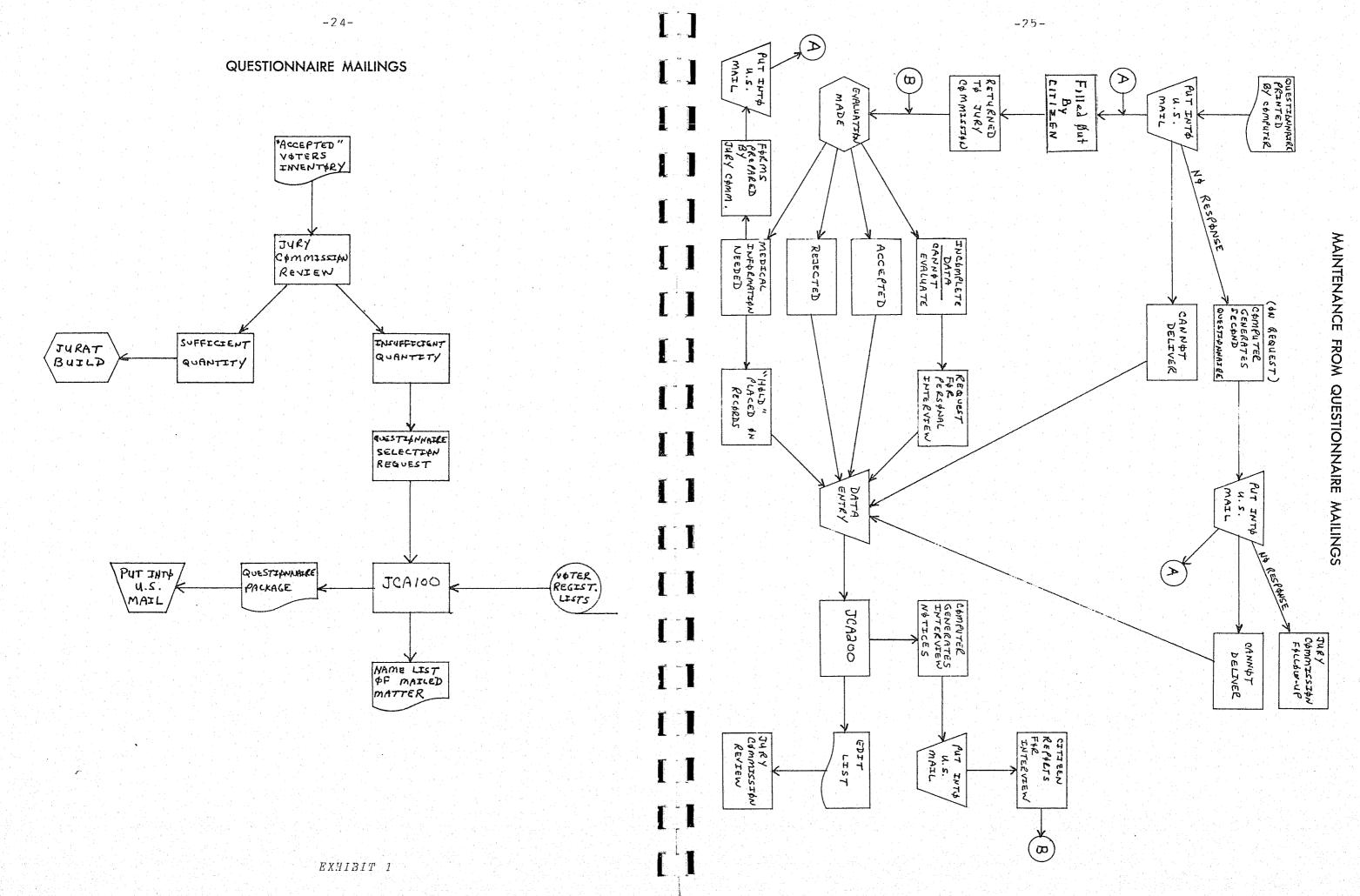
The juror has received a questionnaire at one municipality, but has in the meantime moved to enother municipality within the county. In this situation, a new juror number is generated and the old juror number contains a reference

The juror is temporarily excused pending action by the

A hold is placed on all the juror information pending

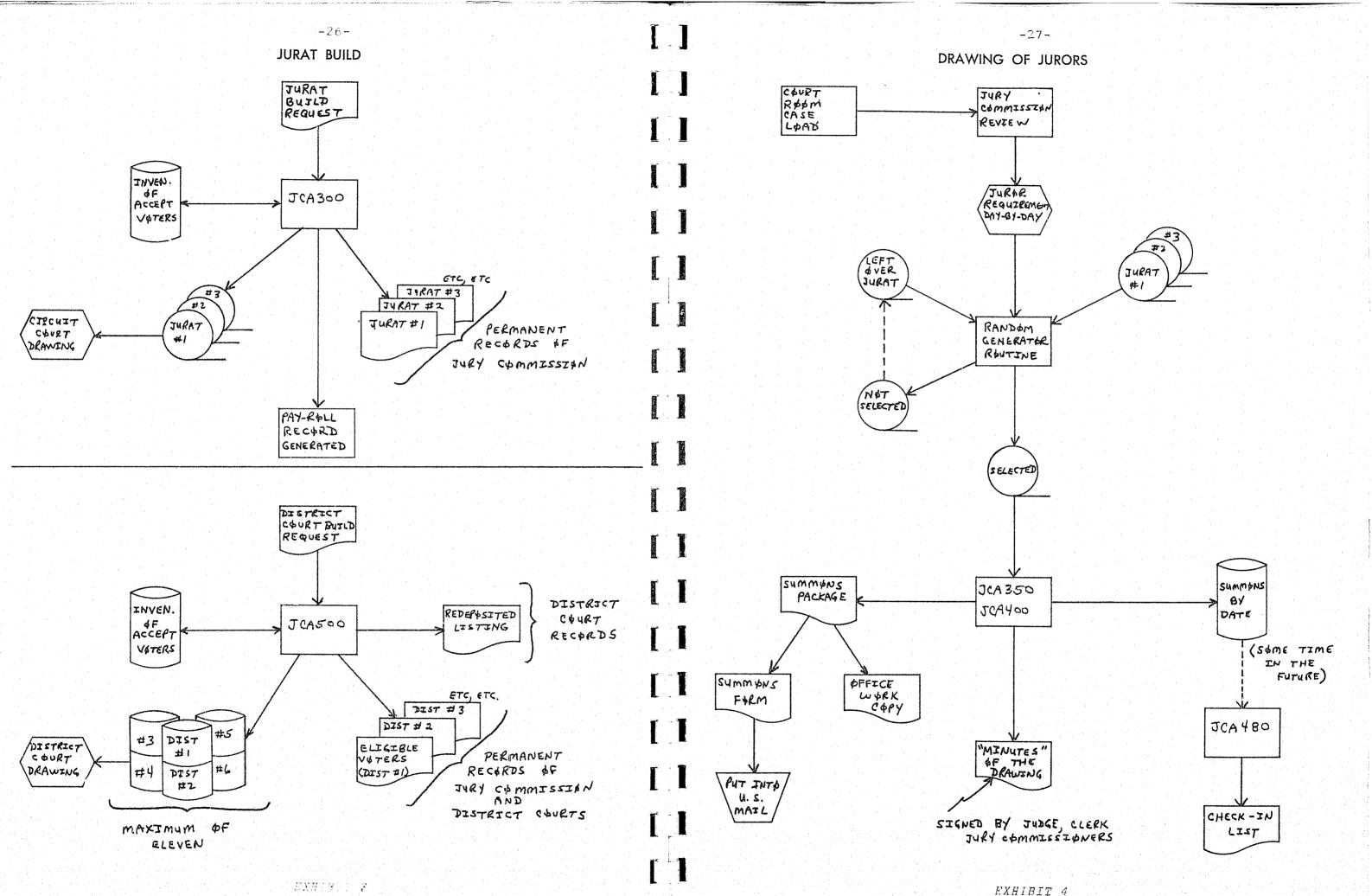
In addition to all the above codes, there is a set of codes that are applicable only to Grand Jurors.

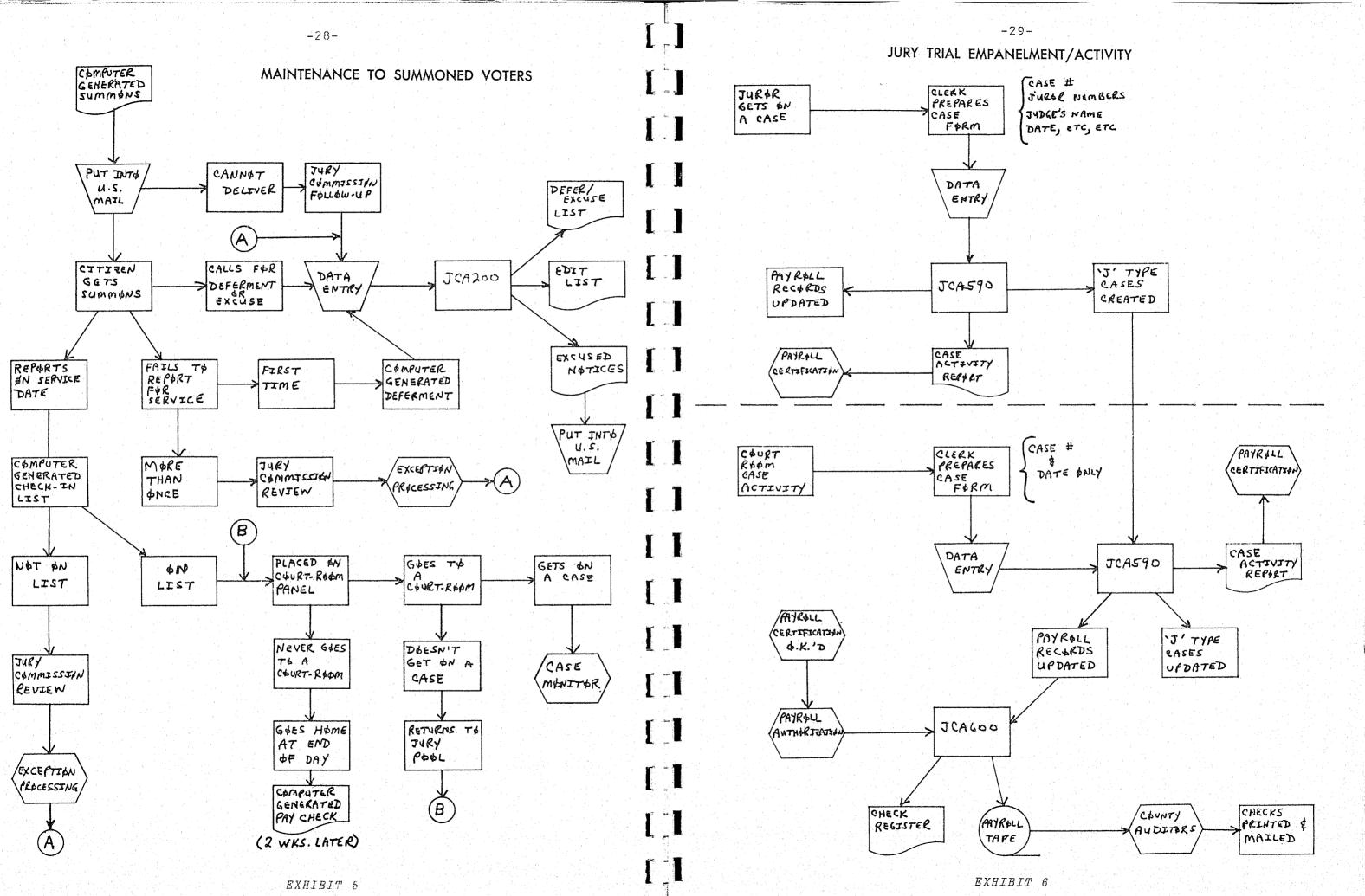


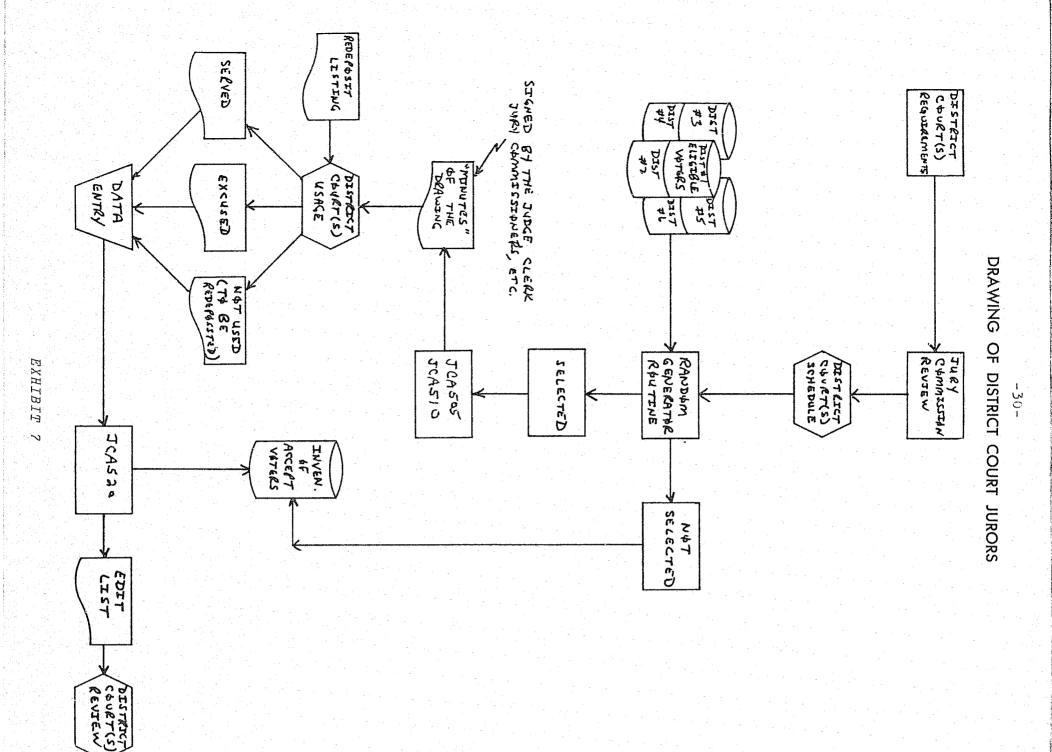


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06-01-76 T	107	0	0	0	0	0	C		86	20	17	14	5	34		06-18-7
06-02-76 W	106	0	0	0	. 0	0	0		91	50	10	5		38	06-16-76	
<u>06-03-76 T</u>	88	0	9000	0	0	589	0	131	93	21	18	<u>- 6</u> 1	<u> </u>	43	06-17-76	
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06-08-76 T	103	0	0	0	0	0	0	70	131	7	10	10	8	26	06-22-76	
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06-16-76 W	139	. 0	0	· · 0		0	0		0	0	10	0		0	06-30-76	
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EXHIBIT 13

Peport P-0035 <u>JOB-JCA200</u> This report shows how many voters are at the "accept" stage. The "redeposited" voters apply only to those districts that have district courts. The "ratio" is a number that means "how many questionnaires have to be mailed in order to get one (1) accepted voter." This number is based on experience

L 06/14/76 ND 'n P 5.5 63 62 67 66 54 50 50 56 2 50 57 55 38 NAME د ۵ VAN RIJREN TWP. REDFORD TWP. HURON TWP. GROSSE POINTE CANTIN TWP. WYANDDITE WESTL AND WAYNE PLYMOUTH TWP. GRUZSE BROWNSTOWN NORTHVILLE TWP. FINAL SUMPTER TWP. WOODHAVEN l o A ISLE TWP. L TWP. HULDUVER ΤΠΤΔ ML ð INVENT 1,318,674 Σ VATERS AYNF 38,027 21,053 38,913 6,893 4,330 9,617 5,117 2,736 2,031 5,057 9,120 4,9]4 3,068 9,131 1,297 þ COUN 1,848 TOTAL JUDICIAL JUDICIAL REDEPOSITED PRETS DIST LAST DRAWN VOTERS RY [] 11 48 12 31 42 10 -3 υ 9 12 اد ٥ 5 ۲ ۲ 00 3 4 34 17 3 35 ω 4 ω ω 3 لر در 00 18 29 ند. س A C -36-C I R C U I T h r p t e n VNTER COURT 114 382 ы. Л **---**4 UNT EP S S ACCEPTEN VOTEPS 6,190 157 143 130 117 319 112 147 210 101 R 31 3 63 27 L 618 QUOTA 21 30 5 5 ω ¢, 2 ίω. o. , u ω. - East RATIN PRCT VNTER 4 ت ب 4 ÷ 5 ί.J ω لال 11 12 12 τ**υ** ÚJ . , j**-**8 F PAGE 052 216 255 142 878 507 571 731 187 320 359 JCA035 13 66 3ñ U

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2 30	0. Due to programming consideration, the jury pool is analyzed at 10 minute 0 increments
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BEGINING POOL SIZE	66
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EXHIBIT 22

07/22/76					WAY	NE	сои	NTY	JU	RY	сом	MIS	SIO	N			:	-	PAGE	1
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DAYS ON A CASE	1-D	2-D	3-0	4–0	5-D	<u> 6-D</u>	7-D	8-D	9-D	10-D	11-D	12-D	13-0	14-0	15-D	16-0	17-0	OVER	UNKN	TOT
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FEBRUARY	54	230	216	146	31	12	23		14	6	4	1	1		· · ·	-	· .			739
MARCH	50	365	(279)	152	105	- 35	6	7	20	3	7	9	· · .					F	·	104
APRIL	75	283	320	86	82	41	21	22	26	8	6		<u>-</u>							97
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JUNE	77	197	195	141	61	54	10	39	21	(15)	19		1		6				1	84
JULY	50	15	26															- 1	338	429
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OCTOBER	90	2 5 3	180	124	45	10	20	6	15		1	• [*] .								74
NOVEMBER	107	153	179	-59	47	18	25	26	12	14	·	1	6					10		657

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		WALTER J	RUK IF	910-220-70-5	• ٤
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DECEMBER 44 176 183 66 28 42 11 11 6

> Report P-0705A JOB-JCA750

This report shows monthly counts of how many days jurors, have served on a trial. Hence, 279 jurors in March served on trials that lasted 3 days; 15 jurors in June served on trials that lasted 10 days, etc.

567



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	07/22/76			WAY	NE COUN	ΤΥJ	URY CO) M M I S S I O N		PACE 3
 	003319		้ ม บ	ROR	SERVIC	ERE	PORT -	CASE & DAYS	DBGENJP2	P-07054
· .	TYPE OF COURTS		CIRCUT	· · · · ·	PRUBATE COURT		JUVENILE	COMMON PLEAS COURT	UNKNOWN	TALS
-	JANUARY		620					128		748
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TOTALS	6405	il i statu A	126	53	1394	7943

Report <u>108-1CA750</u> P-0705B

P-07058 This report shows how many jurges served in a particular court or record on a monthly basis. Hence, 597 Jurons served in Circuit Court in February and 150 jurons served in Common Pleas Court in December, etc.

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