Exemplary Project Screening and Validation Reports

Project Candidate:

VOCATIONAL RESIDENTIAL CENTER/
CENTER FOR OCCUPATIONAL AND
PERSONALIZED EDUCATION
(VRC/COPE)
Washtenaw County, Michigan

Abt Associates  Cambridge, Massachusetts
EXEMPLARY PROJECT VALIDATION REPORT

Project Candidate:

VOCATIONAL RESIDENTIAL CENTER/ CENTER FOR OCCUPATIONAL AND PERSONALIZED EDUCATION (VRC/COPE)

Washtenaw County, Michigan

Submitted to:

Ms. Mary Ann Beck
U.S. Department of Justice
Law Enforcement Assistance Administration
National Institute of Law Enforcement and Criminal Justice
Washington, D.C. 20531

December 1976
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1.0 INTRODUCTION

The Vocational Residential Center (VRC) and Center for Occupational and Personalized Education (COPE) programs in Ann Arbor, Michigan provide services for adjudicated and pre-delinquent youth. The Vocational Residential Center provides residential services and counseling programs for adjudicated female juveniles, while the COPE program provides a range of non-residential services including educational, vocational, driver's education, and recreational programs for both male and female youth referred to the program either following adjudication or at the request of the schools or welfare agencies in Washtenaw County, Michigan. The two programs were both part of the Vocational Residential Center until January 1975 when COPE was independently incorporated. The two programs continue to operate in the same building, are closely related, and are treated as a single project submission.

This validation report is based upon a review of the VRC/COPE Exemplary Project submission materials, grant applications, and project and court generated documents. In addition, an Abt Associates staff member and Dr. Andrew Rutherford, a Visiting Professor at Yale Law School, conducted a site visit at the project on December 3 and 4, 1976, and collected further information regarding the project. During the visit, interviews were conducted with the following project staff members: Marilyn Schutjer, Executive Director; John Dietz, Program Director; Wanda Boyd, Study Skills Teacher; Ed Durham, Study Skills Teacher; Harlene Tudich, Study Skills Teacher; Pamela Thomas, Educational Technologist; Donald Kobane, Occupational Counselor; Charles Beatty, Occupational Counselor; Colleen Ling, Occupational Counselor Assistant; and Florence Peterson, Resident Program Supervisor. Interviews were also conducted with Judge Francis O'Brien of the Washtenaw County Juvenile Court, Marcia Machallen, Coordinator of Intake and Community Services for the Juvenile Court, Maxine Virtue, a local attorney, Harold Hints, Superintendent of the Saline School District, and Kathleen Poltik, a member of the Board of Commissioners, of the VRC and COPE programs, and selected staff and clients of the Washtenaw County Juvenile Detention Home. Board meetings of the VRC, COPE, and the Washtenaw Youth Facilities Network were also attended as part of the site visit.

1.1 Background

The Vocational Residential Center opened in March 1971 with funds from an $82,000 LEAA grant. The VRC was located in the former county juvenile detention home, a building resembling a large ranch-style home.* The VRC

* The detention facility had been closed in 1969 and stood empty for two years prior to VRC taking occupancy. Extensive renovations were made in the building prior to its use by the VRC Program.
was intended to provide short-term residential care for up to 12 girls when other alternatives were not available to the court. The VRC program relied upon behavior modification techniques as the main tool for changing the behavior of program residents. An elaborate token economy system was established by the program.

The original grant application to LEAA noted plans for non-residential services at the VRC, but did not request funds for these services. Non-residential service activities began in the summer of 1971. A landscaping project was developed using Neighborhood Youth Corps funds and was directed by a volunteer affiliated with the VRC. In late 1971 the first full-time staff member working on non-residential programs was hired with Emergency Employment Act funds. In 1972 the VRC received LEAA funds to establish non-residential services, and by mid-1972 services included remedial education, employment placement and drivers’ training. In January 1973, a coordinating committee was established to operate the non-residential program and volunteer programs including auto mechanics, photography and discussion groups were developed. The interchange between the residential and non-residential programs increased in 1973. Prior to that time the two programs were relatively independent. Residential clients began to take part in the non-residential educational and occupational programs. This trend continued during 1974, and the non-residential component continued to grow to the point where it was serving an average of 100 youth per week while the residential component had reduced its caseload to 6 residential youth. In January 1975, the non-residential program was incorporated separately from VRC due to the need for more flexible fiscal arrangements, and the Ypsilanti School District served as the fiscal agent for the new corporation.

1.1.1 Factors Leading to the Project’s Development

A number of community members assisted in the project’s establishment, including the Washtenaw County Juvenile Judge Francis O’Brien, the Citizens Advisory Council of Juvenile Court which established “Project 74” in 1964 to study the court, and local civic groups. Mr. O’Brien was elected to one of the two county probate judgeships in 1966. Through a division of labor he assumed primary responsibility for all of the juvenile court work. For juvenile justice, 1966 was a significant year, since at the national level the Supreme Court handed down its landmark Gault decision requiring several elements of due process in juvenile court proceedings; and in Ann Arbor “Project 74” was strongly promoting improvements in the juvenile court and successfully passed a $1,400,000 bond measure to develop a new, expanded juvenile court and court support facility.

Judge O’Brien believed that the court should essentially confine itself to legal matters and that agencies in the community should take the lead in developing and administering programs for youth. He felt very strongly, however, that if the resources required by the court were not available to it the court should be active in rectifying the situation by making
the community aware of its needs. The judge approached organizations such as Project 74, various individuals with particular interest in youth in trouble and leaders of organized labor to support the development of VRC. A grant application was submitted to the Office of Criminal Justice Programs in 1970 to establish the program. Labor support was particularly important in raising matching funds required by the federal grant for VRC, and also in terms of providing services in kind when the time came to convert the old detention facility into a non-jailhouse residence for girls. The Office of Criminal Justice Programs awarded the VRC an $82,000 grant and the programs began in March, 1971. Judge O'Brien was re-elected for a second four-year term in 1974, and is mandated by law to retire from his judgeship on the expiration of this term in December 1978.

1.1.2 Overview of VRC/COPE Funding Sources

VRC/COPE has received funding from a wide range of sources, and these funding sources have exerted some control on the direction of program operations. This section provides an overview of these sources. Detailed fiscal summaries are presented in section 2.3 on project efficiency. As was noted, the original financial support for VRC came primarily through a grant from LEAA. The original LEAA grant provided $82,090 for a period of 16 months, commencing on March 1971. Local matching funds came from the Washtenaw County Board of Commissioners, which also provided housing for the Center, and from individual contributors. The funding pattern became increasingly complex following termination of LEAA funds, and is summarized in Table 1 (prepared by program staff). The most important funding sources for the period from 1971-75 have been:

- **LEAA grants.** These funds were received for the first 4 years of the programs' existence and totalled $297,000 (28.5% of the total).

- **The Washtenaw County Board of Commissioners.** The board has provided support each year since the inception of the program. VRC is supported by the county commissioners in a manner which allows the county to be reimbursed approximately 42% from the State. The county commissioners contributed 25.4% of the Center's total revenue between 1971-1975.

- **State Child Care Funds.** These funds have provided $160,000 or 15.3% of VRC/COPE funds.

- **Emergency Employment Act (EEA).** This source has provided $120,000 or 11.3% of VRC/COPE funds.

- **Comprehensive Employment Training Act (CETA).** These funds cover the first $10,000 of each designated salary and also fringe benefits and have been used heavily in the COPE program, accounting for a total of $100,000 or 9.6% of project funds.
Table 1: Center Revenue by Year and by Source

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<tbody>
<tr>
<td>Wash't'naw County Board of Commissioners</td>
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<tr>
<td>State Child Care Fund</td>
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<td>L.E.A.A. - Office of Criminal Justice Program</td>
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<td>Wash't'naw Intermediate School District</td>
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<tr>
<td>Emergency Employment Act</td>
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<tr>
<td>E.S.E.A. Title I</td>
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<tr>
<td>Section 48 of School Aid Act</td>
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<tr>
<td>Purchase of Service</td>
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<td>State Driver's Education Reimbursement</td>
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<tr>
<td>Comprehensive Employment Training Act</td>
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<tr>
<td>Ann Arbor Public Schools</td>
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<td>Chelsea Schools</td>
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<tr>
<td>Lincoln Consolidated Schools</td>
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<tr>
<td>Manchester Public Schools</td>
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<tr>
<td>Milan Area Schools</td>
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<tr>
<td>Saline Area Schools</td>
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<tr>
<td>Whitmore Lake Public Schools</td>
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<tr>
<td>Willow Run Public Schools</td>
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<td></td>
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<tr>
<td>Ypsilanti Public Schools</td>
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</tbody>
</table>
Section 48 of the State School Aid Act of 1974. This Section was included in this legislation in part as a result of the efforts of Judge O'Brien who was convinced that the state should bear a share of the cost of non-residential school programs. Through Section 48 the legislature currently provides $1,100,000 per year to meet in part the salaries of persons working to provide remedial, academic and socially rehabilitative services. COPE has received $38,000 or 3.6% of its funding from this source.

Local School Districts. These districts, through the "School District's Fair Share", have arranged since January 1975 to collectively meet $20,000 of the Center's budget. This has been organized on a per capita basis with Ann Arbor providing nearly half this amount.

Purchase of Service and Citizen Donations. These sources have contributed $25,000 to the VRC/COPE program in the period 1971-75. Table 2 presents a flow chart noting the relationship of the various funding sources to VRC and COPE separately.

A consistent funding pattern has yet to be established for the Center. The Michigan Office of Criminal Justice programs notified the project on December 21, 1976 that it will be awarded a $107,000 grant. The grant funds will modify the VRC program by providing a day treatment program for up to 12 youth, together with short-term emergency residential care for up to six girls. Although this new LEAA grant has been awarded, additional uncertainties regarding future funding remain. There are doubts concerning CETA funds following next year, and the County Board of Commissioners is not unanimous in its support. A majority of the Board has voted each year to continue to fund the Center. A number of Commissioners, including some members of the Budget Committee, however, annually question the County's responsibilities in this area. It is the opinion of these Commissioners that the project's funding should be provided by the County's School Districts.

1.2 Operations

1.2.1 Intake

VRC/COPE youth have been referred to the project from a number of sources. From the project's beginning in 1971 through 1975, 87% of project youth were referred from the Courts, 6% were referred by the schools, 3% by community programs, and 2% by treatment agencies. Youth are referred for a number of reasons including commission of status offenses, delinquency, and inadequate home situations as judged by the referral agency. Precise data on referral offenses are not available due to problems with the availability of court data. Section 2.1 provides a discussion of some of the data collection difficulties.
Table 2: VRC/COPE Funding Sources Flow-chart

<table>
<thead>
<tr>
<th>VRC Sources</th>
<th>COPE Sources</th>
</tr>
</thead>
</table>

**Table 2: VRC/COPE Funding Sources Flow-chart**

1. **Viasnese County Board of Commissioners**
   - Comprehensive Employment Training Act
   - Vocational Education
   - Residential Treatment

2. **Citizens' Donations**
   - ESEA Title I
   - Section 48
   - Driver's Education

3. **Michigan State Board of Education**
   - Center for Occupational and Personalized Education Board of Directors
   - Center for Occupational and Personalized Education (DOE)
   - On-the-Job Training
   - Driver's Education
   - Study Skills
   - Volunteer Services

4. **Purchase of Services**
   - ESE
   - DSS
   - DGII
   - Resembrace

5. **Share Agreement**
   - Ann Arbor
   - Bloomfield
   - Ypsilanti
   - Willow Run
   - Canton
   - Ypsilanti Lake
   - Cheyenne
   - East Lansing
Table 3 presents a summary of referral sources for the combined VRC/COPE programs. Judge O'Brien has been highly conscious of the possibility that the Center might become increasingly less available to the court if it was also considering youth from many other referral sources. The center has decided to limit non-court intake to approximately 20%, which roughly corresponds to the funding by educational sources. Table 4 provides a flow chart of referral procedures for the VRC and COPE programs separately. The actual referral process is in two stages: (1) a written referral is submitted to the VRC/COPE project; (2) the youth, the person making the referral and Center personnel (representing those components with which the youth will probably be involved) meet to discuss the referral. The Center emphasizes the full participation of the youth in this part of the process. A plan is then developed, tailored to the needs and wishes of the individual youth. Yearly enrollment in the center residential and non-residential programs is indicated in Table 5. Table 6 indicates trends in the number of child-care days for the residential program and the percentage of capacity these days entail.

1.2.2 Services

The programs for VRC and COPE are different and are described separately, although some youth are involved in components of both.

VRC

The VRC program has traditionally provided residential care and counseling services for clients of the program. As noted earlier, this program is currently undergoing modification to bring it in line with the new grant recently awarded by LEAA. The new program design has two components: (1) a day treatment program for a maximum of 12 youth providing up to 12 hours of activity per day for five days each week. These youth will tend to be involved in COPE educational and occupational services, as well as additional recreational and counseling activities. A token economy system, involving rewards conditional on achievement, may be implemented. At the time of the validation visit, six youths were enrolled in the day treatment program. Three of these youths were interviewed (in a group setting) and they spoke in positive terms about the program and the personnel involved; (2) emergency residential care is also being developed with the capacity for six girls at any time. It is not anticipated that visits will exceed 30 days, and the residential care will serve a number of functions including (i) an alternative to preadjudicatory detention; (ii) shelter care for neglected children, and (iii) temporary care for daycare clients experiencing temporary family crises. Clients in the day treatment and residential programs participate in evening group counseling sessions which focus on value clarification and coping skills.
### Table 3
**VRC/COPE Youth by Source of Referral**
March, 1971—September 15, 1976

<table>
<thead>
<tr>
<th>Referral Source</th>
<th>Number of Youth</th>
<th>Percentage of Youth</th>
</tr>
</thead>
<tbody>
<tr>
<td>Court-Related Referrals</td>
<td>180</td>
<td>26.0%</td>
</tr>
<tr>
<td>Arbor Heights Center</td>
<td>16</td>
<td>2.4%</td>
</tr>
<tr>
<td>Brownsville, International Limited</td>
<td>19</td>
<td>2.8%</td>
</tr>
<tr>
<td>Family Group Homes</td>
<td>22</td>
<td>3.2%</td>
</tr>
<tr>
<td>Livingston County Juvenile Court</td>
<td>5</td>
<td>0.7%</td>
</tr>
<tr>
<td>Monroe County Juvenile Court</td>
<td>2</td>
<td>0.3%</td>
</tr>
<tr>
<td>Sheriff Department</td>
<td>2</td>
<td>0.3%</td>
</tr>
<tr>
<td>Washtenaw County Department of Social Services</td>
<td>34</td>
<td>5.0%</td>
</tr>
<tr>
<td>Washtenaw County Juvenile Court</td>
<td>410</td>
<td>72.2%</td>
</tr>
<tr>
<td>Public Schools</td>
<td>28</td>
<td>5.0%</td>
</tr>
<tr>
<td>Ann Arbor</td>
<td>24</td>
<td>3.5%</td>
</tr>
<tr>
<td>Dexter</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Saline</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Willow Run</td>
<td>4</td>
<td>0.6%</td>
</tr>
<tr>
<td>Ypsilanti</td>
<td>8</td>
<td>1.2%</td>
</tr>
<tr>
<td>Community Programs</td>
<td>19</td>
<td>2.8%</td>
</tr>
<tr>
<td>Boys Club of Ypsilanti</td>
<td>18</td>
<td>2.7%</td>
</tr>
<tr>
<td>Model Cities</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Treatment Agencies</td>
<td>14</td>
<td>2.1%</td>
</tr>
<tr>
<td>Adolescent Psychiatric Center</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Child and Family Service</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Huron Valley Child Guidance Clinic</td>
<td>8</td>
<td>1.2%</td>
</tr>
<tr>
<td>University Center</td>
<td>3</td>
<td>0.4%</td>
</tr>
<tr>
<td>Ypsilanti State Hospital</td>
<td>1</td>
<td>0.1%</td>
</tr>
<tr>
<td>Other and Unknown</td>
<td>18</td>
<td>2.6%</td>
</tr>
<tr>
<td>TOTAL</td>
<td>679</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

### Table 7
**VRC/COPE Sources of Referrals 1971—1976**
(Total Number of Youth = 679)

<table>
<thead>
<tr>
<th>Number of Youth</th>
<th>Percentage of Youth</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public Schools</td>
<td>435</td>
</tr>
<tr>
<td>Female</td>
<td>244</td>
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</tbody>
</table>

### Table 8
**VRC/COPE Population by Race**
Total Number of Youth = 679

<table>
<thead>
<tr>
<th>Race</th>
<th>Number of Youth</th>
<th>Percentage of Youth</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
<td>480</td>
<td>72.2%</td>
</tr>
<tr>
<td>Black</td>
<td>184</td>
<td>27.0%</td>
</tr>
<tr>
<td>Other</td>
<td>6</td>
<td>1.0%</td>
</tr>
</tbody>
</table>
Table 4: Client Path

- Youth
- Washtenaw County Juvenile Court
- Suicide Services Agencies
- Schools in Washtenaw County

- Intake Screening Meeting
- Entry into Residential Treatment Program
- Therapeutic Intervention

- Release from Court
- Return to Family/Other Institutions
- Independent Living

- High School Graduation
- Job
- High School Credit

- Driver's License
- Leisure Time Skills

Feedback
Table 5

Yearly Center Enrollment By Program*

<table>
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<tr>
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<tbody>
<tr>
<td>Resident</td>
<td>22</td>
<td>20</td>
<td>20</td>
<td>17</td>
<td>11</td>
<td>90</td>
<td>75</td>
</tr>
<tr>
<td>Driver Education</td>
<td>–</td>
<td>107</td>
<td>76</td>
<td>114</td>
<td>89</td>
<td>377</td>
<td>369</td>
</tr>
<tr>
<td>Vocational Prep.</td>
<td>–</td>
<td>–</td>
<td>–</td>
<td>102</td>
<td>55</td>
<td>157</td>
<td>156</td>
</tr>
<tr>
<td>On-Job Training</td>
<td>17</td>
<td>68</td>
<td>97</td>
<td>130</td>
<td>62</td>
<td>404</td>
<td>305</td>
</tr>
<tr>
<td>Study Skills</td>
<td>13</td>
<td>65</td>
<td>87</td>
<td>141</td>
<td>79</td>
<td>385</td>
<td>200</td>
</tr>
<tr>
<td>TOTAL</td>
<td>52</td>
<td>200</td>
<td>280</td>
<td>504</td>
<td>287</td>
<td>1413</td>
<td>1203</td>
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</table>

* The total enrollment figures are greater than the total number of youth enrolled because some youth were enrolled in several of the programs.
** Similarly, the total number of youth served by each program is less than the totals of each year combined because some youth were in the same program during more than one year.

Total Number of Individual Youth Enrolled from 1971 to September 1975

<table>
<thead>
<tr>
<th>Year</th>
<th>Enrollment</th>
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<tbody>
<tr>
<td>1971</td>
<td>38</td>
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<tr>
<td>1972</td>
<td>201</td>
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<tr>
<td>1973</td>
<td>212</td>
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<tr>
<td>1974</td>
<td>288</td>
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<tr>
<td>1975</td>
<td>163</td>
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<tr>
<td>(Jan-Sept.)</td>
<td></td>
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<tr>
<td>TOTAL</td>
<td>679</td>
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The Center for Occupational and Personalized Education has two central components, study skills and occupational training.

- **Study Skills**: The study skills program serves an alternative school for youth unable to benefit from the public schools. The study skills component is staffed by five teachers who serve on an individual consultative/instructional basis to the youth who are enrolled. Youth work on their own educational program, which is monitored by staff so that the next day's activity can be appropriately planned. A wide variety of courses are offered, as listed in Table 7. The study skills program was endorsed in 1973 by the North Central Association and local high schools can choose to provide credit for courses taken at COPE.

Students vary in the amount of time they spend in the study skills program, depending on the number of courses they are taking in their own high school. An effort is made to have youth actively involved in high school as well as COPE. Most of the students are well below their academic potential. Study skills' personnel estimated that about one-sixth were working to their full abilities. Individual assessments are made on the basis of interviews and a number of tests and goals are then set for each youth. A copy of the study skills initial assessment form is presented in Appendix 3.

The project's study skills teachers were interviewed in a group setting. They stressed the importance of the example they themselves set in terms of inter-personal relationships, and the need to improve the student's self concept through immediate positive feedback. They are convinced that academic achievement is in itself self-rewarding. The small size of the program is important, as is the high student-staff ratio. The staff members appear to have an abundance of both patience and humor, and seem to enjoy working with kids. Staff meetings are held every Friday and the progress of the students is reviewed.

- **Job Skills**: The job skills component is operated by three members of the COPE staff. The program has evolved over the years. The job program in the early years of the project focused upon on-the-job training for youth who had dropped out of school. The current program which began last spring focuses upon students who are still in school or in the COPE study skills program. The current job program generally involves approximately ten weeks of course training; two to three weeks of site experience (unpaid), followed whenever possible and appropriate by job placement. A printed series of 11 units forms the basis of the job skills curriculum and sample materials are presented in Appendix C. Students taking the job course typically attend two ninety-minute sessions per week. The course covers measures of job aptitude, how to look for a job, interviewing skills, and reviews the characteristics of various types of careers. The curriculum is taken for high school course credit and four students had completed the new job course at the time of our site visit.
Table 7
COPE COURSE OFFERINGS

I. Math
  1. General Computational Math
  2. Algebra
  3. Business Math
  4. Individualized Math
  5. Statistics

II. Science
  1. General Science
  2. Life Science
  3. Earth Science
  4. Physical Science
  5. S.R.A. Science Kit Series

III. Government
  1. American Government

IV. History
  1. Black History - Primary Level
  2. Black History - Advanced Level
  3. American History

V. English
  1. Basic English
  2. Advanced English

VI. G.E.D.

VII. Driver's Education

VIII. Consumer Education

IX. Employment Training
  1. Pre-Vocational Training
  2. Pre-Employment Training
  3. Career Education

X. Elective Courses
  1. Photography
  2. Auto Mechanics
  3. Philosophy

XI. Health and Nutrition

XII. Graduation Course

XIII. Creative Writing
Additional Programs

COPE has also traditionally had a driver's education component. The program was terminated one year ago due to the lack of a car but will be resumed again shortly because a local auto dealer has loaned the program a car for a nominal rental fee. Volunteer-operated programs are also in operation including an auto mechanics and a photography program, both of which can provide a student with course credit.

At the time of the validation visit 75 youth were enrolled in the study skills program and 26 in the job skills program. The four youth who were seen during the validation visit (in a group setting) were enthusiastic about the various components of COPE. They expressed high opinions for the alternative educational approaches and the high regard they had for most of the staff. One youth commented with regard to the teachers: "In public schools teachers get mad if you tell them you have a problem, while at COPE they get mad if you don't tell them!" They liked the program because students could work at their own pace. Students unanimously stressed that the teachers showed a genuine interest in their development. They commented that the program did not resemble the county detention center in any way and observed that one significant difference was that the youth constantly discussed techniques of committing crimes at the detention center while such comments became frowned upon by peers at the VRC/COPE program. The planning of future crimes, or the recalling of past misadventures was not part of the informal life of the Center. The students talked of the Center with an impressive and candid level of enthusiasm.

1.2.3 Termination

- VRC. Termination procedures are changing due to the new VRC program which limits residential stays to 30 days. Previous clients were terminated at wide ranging intervals depending upon the court's and staff's judgment of progress. Duration of stay in the day treatment program will depend upon progress in meeting goals set at intake.

- COPE. The study skills program period usually coincides with a school semester so as to fit in with the regular school system. Similarly, the jobs skills program requires approximately three months for completion. Termination from the Center due to discipline problems is rare. The Project Director estimated that about 10% of the COPE intake are terminated due to non-attendance.

1.3 Organization

1.3.1 Evolution of Staff

Table 8 presents an organization chart noting the various positions in the VRC/COPE project and relationships to relevant boards and organizations.
Table 8: VRC/COPE Organizational Chart

- Washtenaw County Board of Commissioners
- Washtenaw County Juvenile Court
  - Vocational Residential Center Policy Board
  - Vocational Residential Center
    - Executive Director
      - Resident Supervisor
        - Residential Treatment Program
      - Jobs Program
      - Study Skills Program
        - Driver's Education
          - Volunteer Services
            - Interest Groups
              - Auto Mechanics
              - Rotator
              - Photography
  - Ypsilanti School Board
  - Washtenaw County Sept. Assn.
  - School Districts of Washtenaw County
    - CCST Board of Directors
      - Center for Occupational & Person-Focused Education
  - Vocational Residential Center Policy Board
  - Ypsilanti School Board
  - Washtenaw County Sept. Assn.
  - School Districts of Washtenaw County
  - CCST Board of Directors
  - Center for Occupational & Person-Focused Education
  - Vocational Residential Center
    - Executive Director
      - Resident Supervisor
        - Residential Treatment Program
      - Jobs Program
      - Study Skills Program
        - Driver's Education
          - Volunteer Services
            - Interest Groups
              - Auto Mechanics
              - Rotator
              - Photography
  - Ypsilanti School Board
  - Washtenaw County Sept. Assn.
  - School Districts of Washtenaw County
  - CCST Board of Directors
  - Center for Occupational & Person-Focused Education
  - Vocational Residential Center
    - Executive Director
      - Resident Supervisor
        - Residential Treatment Program
      - Jobs Program
      - Study Skills Program
        - Driver's Education
          - Volunteer Services
            - Interest Groups
              - Auto Mechanics
              - Rotator
              - Photography
  - Washtenaw County Board of Commissioners
  - Washtenaw County Juvenile Court
  - Ypsilanti School Board
  - Washtenaw County Sept. Assn.
  - School Districts of Washtenaw County
    - CCST Board of Directors
      - Center for Occupational & Person-Focused Education
  - Vocational Residential Center
    - Executive Director
      - Resident Supervisor
        - Residential Treatment Program
      - Jobs Program
      - Study Skills Program
        - Driver's Education
          - Volunteer Services
            - Interest Groups
              - Auto Mechanics
              - Rotator
              - Photography
In 1971 VRC was established to provide a residential program for court referred girls. After a somewhat uncertain start the first director resigned within a few months of taking office. He was succeeded by Dr. Tim Walter, who had trained with Dr. James V. McConnell in behavioral psychology at the University of Michigan. During Dr. Walter's directorship of VRC there was a strong emphasis on behavior modification technology. Staff were given the title "behavior technicians." Dr. Walter did not have a strong interest in developing the non-residential component of the Center and to some extent this focus upon the numerically smaller residential program led to some disagreement with members of the project's Board. Board members also felt that VRC appeared to be used to some extent as a laboratory for behavioral psychology students, and that it was too dependent upon this one particular treatment approach. These tensions surfaced during proposed budget cutbacks of VRC in December 1972 and Dr. Walter resigned at that time.

The Board appointed as acting director Ms. Marlys Schutjer, who had been recruited to the Center by Dr. Walter and had begun to develop the job skills non-residential component which was later to become COPE. Ms. Schutjer was confirmed by the Board as Director in July 1973. She demonstrated considerable ability in the various tasks she had undertaken and had a strong interest in developing the non-residential services. At the time Ms. Schutjer assumed charge of the VRC project funding sources were uncertain. Ms. Schutjer was 32 years old at the time and had received an M.S.W. from the University of Michigan. She had worked for nine years in positions with the Mental Health Research Institute at the University of Michigan.

Under Ms. Schutjer's directorship the Center gradually adapted its organizational structure to reflect the increasing emphasis placed upon non-residential services. Much of the first year of Ms. Schutjer's directorship coincided with a major crisis regarding whether or not county funding would replace the LEAA grant. During this period Ms. Schutjer, Judge O'Brien and other persons associated with the Center were successful in gaining public support. In November 1973 the County Board of Commissioners voted to continue appropriations to the Center, and have continued to do so since that time. During 1974, discussions were held between the Center's Policy Board and the County Board of Commissioners with the purpose of developing a new organizational structure for the Center that was appropriate to the programmatic and financial changes which had taken place. The major changes adopted were to separate financially the residential from the non-residential program, and to leave the residential program under County auspices but to continue to house both programs in the same facility. By early January 1975 these and other changes had taken effect. The non-residential component was officially designated as COPE and the Ypsilanti Board of Education was contracted to be its fiscal agent.
1.3.2 Policy Boards

With the new structure, two boards rather than one were needed, and the decision was made that the same eleven persons would serve on both boards, but that the boards would hold separate meetings. The VRC board is chaired by Judge O'Brien, and the COPE Board by Ms. Susan Sayre, the former mayor of Ypsilanti, Michigan. In addition, the eleven member board includes a member of the juvenile court staff, a member of the Washtenaw County Board of Commissioners, a member of the Ypsilanti Board of Education, a member appointed by the Washtenaw County Superintendent's Association and five members elected at large and ratified by the Center's members. The general membership of the VRC/COPE organization consists of 45 community citizens with varied expertise and experience. Board members serve on committees dealing with specific functions such as operations, personnel and policy.

The Center's Executive Director serves as director of both VRC and COPE. VRC has its own staff (3 persons) who work for a Resident Supervisor. COPE has 5 study skills teachers and 3 job skills teachers who are responsible to a Program Director.

1.3.2.1 The Center's Relationship to Other Agencies in Juvenile Justice and Education

The VRC/COPE project is located in the marginal territory between the juvenile court and the school authorities. It has been stated that such a location, "at the boundary between very large, traditional systems may be compared with the situation of a village poised over a major geological fault; disaster threatens periodically, but the air is bracing, and the climate is conducive to creativity, invention and rapid growth." As was noted, the VRC was created at the initiative of persons within the Juvenile Court, and is located in the former juvenile detention facility (still owned by the County). Although physically adjacent to the new juvenile courthouse and detention center, it enjoys considerable autonomy from the court. One Board member, Ms. Maxine Virtue, discussed the Center's success in maintaining its independence "in the very jaws of the court" and explained the accomplishment in terms of Judge O'Brien's skills in distinguishing between the court and non-court directed services.

The Center also represents a point of linkage between the court and the various school authorities, and in this sense may be a significant model for other attempts to bridge the gap that often exists. The enactment of Section 48 (described above) and the fiscal contributions to the Center by the school districts on a fair share basis are indications of the respect afforded the Center by the legislature and school authorities. The Center meets the needs of both the court and the schools, and is an unusual example of an attempt to reduce the fragmentation that generally typifies the relationship of the courts and schools.

* MacMillan, M. Vocational Residential Center First Year Grant Report, August, 1972.
2.0 EXEMPLARY PROJECT SELECTION CRITERIA

This section discusses the available evidence on the extent to which the VRC/COPE project meets the criteria for exemplary project selection. The discussion in this section is based on data from project conducted studies of project accomplishments. No outside evaluations of the program have been conducted.

2.1 Measurability

The VRC/COPE project provides a wide range of services to its clients, including academic training, occupational skills training, driver's training, and recreation. Clients of the Vocational Residential Center also receive residential services and counseling. The rationale for the particular array of services provided has been discussed in section 1 and is based upon the judgment that both educational and employment deficiencies contribute significantly to delinquency. The project has a wide range of objectives which relate to the various components of the treatment program.

Project Objectives

Recent project literature suggests the following primary goals for the VRC/COPE projects.

- the project's "overall goal" according to the Center's "Five Year Report" is to "provide program youth with the academic and coping skills that will enable them to function as self-sustaining adults, and to prevent further contact with the criminal justice system." This goal can be operationalized in terms of reduced recidivism on the part of project participants.

- for students participating in the study skills program, goal achievement is assessed by the project in terms of: (1) the awarding of public school credit; (2) successful completion of GED requirements; (3) high school graduation through the Center's efforts; and (4) the provision of remedial and study assistance.

- for students participating in the job skills program, goal achievement is assessed in terms of: (1) successful completion of the job skills course high school credit; and (2) length of stay on a job.

- for students participating in the driver's training program, goal achievement is assessed in terms of (1) successful completion of the course leading to a driver's education certificate, and (2) the number of moving violations received after completion of the course.
for students participating in the residential component of the project (VRC), where appropriate goal achievement is assessed in terms of the criteria listed above, as well as:
(i) participation in volunteer work; and (2) continuation in public school.

Issues Relating to the Measurement of the Project's Goals

This section provides a discussion of the project's efforts to assess its various goals.

1. Client Recidivism

The project has attempted to assess the level of contact of project clients with the criminal justice system following project participation but has experienced numerous difficulties in collecting comprehensive and reliable data on client recidivism. The most preferred research design for assessing recidivism would be a true experimental design in which a potential pool of project clients was divided into an experimental control group by random assignment. Experimental group members would be exposed to the treatment program and their levels of criminal activity, by whatever measure chosen, would be assessed before, during and after participation in the program. Control group members would not participate in any treatment projects during the assessment period and comparable measures of criminal activity would be gathered. If recidivism rates were significantly lower than control levels following exposure to the treatment program, the experiment would allow one to be relatively confident in attributing the reduction by the VRC/COPE project have not been able to employ a control group for comparison purposes and in some cases have not included pre-program criminal activity data on clients to provide a baseline for the assessment of the project's impact. Problems cited by the project in collecting recidivism data include:

- data regarding police arrests of project youth were not available and the project had to rely solely upon data from juvenile court actions. The project used both requests for petitions and adjudicated petitions as their measure of recidivism. Data on adjudicated petitions were presented in the projects "Five Year Report".

Data on "requests for petitions" by the police were presented in the final report of an LEAA grant which terminated in 1974. In this study a baseline period of police requests for petitions to the Washtenaw Juvenile Court of 26 weeks was used and was compared to client recidivism following program participation. The length of time following participation varied from 3 to 70 weeks with an average of 31 weeks of post-program recidivism data per client. Data were analyzed by the project for clients who participated for more than six weeks and also for clients who participated less than six weeks. Completed data on a total of 233 program participants were included in the study.
The project feels that the use of a 26-week baseline period provided a conservative estimate of pre-program client court contacts because a substantial delay often occurs between a client's contact with the court and referral to the program (e.g., due to a youth appealing an adjudication or being referred on a short-term basis to an alternative program.) It was thought that the court contact which precipitated the client's referral may not appear in the 26-week baseline period, and this hypothesis was supported by the fact that 97 youth had no records of petition requests in the baseline period. The fact that some referral arrests are missed due to the "short" baseline period is not necessarily bad because pre-program data including all referral offenses is often open to criticism that regression to the mean is to be expected.

- data on juvenile court records prior to 1973 are virtually inaccessible due to a major change in the information system in 1973. As a consequence, recidivism data on clients participating in the program during 1971 and 1972 were not available. This group of clients made up 35% of the projects five-year population. Data on recidivism by the clients in years following 1972 were available and collected.

- data on adult court actions were not available. The project reports in its "Five Year Report" that "we do not have the staff available to research the records of all of the possible adult courts in this area with which our youth might have subsequently been involved." The project concluded that the delays typical of the adult courts would result in a very incomplete record of court decisions in any event.

- a control group could not be established using youth referred to the project but randomly not accepted into the project because the project was able to serve the youth who were referred to the project without being selective. Such a control group is likely to be justifiable ethically only in circumstances in which a project is forced to be selective due to an insufficient number of project "slots" to accommodate acceptable referrals. The establishment of a control group of comparable youth who were not referred to the project was not possible because virtually all of the youth experiencing a combination of academic difficulties and difficulties with the juvenile court were referred to the project.

Data on adjudicated petitions for project participants were presented in terms of whether the petitions were for class I (felonies) class II (misdemeanors) or class III (status offense) violations. Data were pooled over all project participants regardless of their length of time at risk, resulting in some youth being at risk for three years while others were at risk for only several months. Furthermore all youth having contact with the program were included whether they had participated in only one project component or numerous components and whether they had had a long or short time of contact with the project.
2. Study Skills

As was noted above, the project has used a number of measures to assess the impact of the study skills program. The various measures cited (e.g., provision of public school credit, passing GED requirements) are all straightforward and simply involve tabulating the various achievements. The project also has collected data on changes in the standardized test scores of a sample of project participants. One sample of these data was prepared for the final report of an earlier LEAA grant which terminated in 1974. The test used was the Wide Range Achievement Test and the project's goal was to demonstrate a month's gain for each month of participation in remedial study of reading and math. The particular reliability and validity of a particular test, of course, influences the value of the data. The interpretation of standardized test performance is also influenced by emotional and psychological factors affecting performance. These factors can enter during pre- and/or post-testing sessions and can influence the measured level of ability of the participants. It is conceivable that substantial increases in measured academic performance on the part of clients may reflect in part their greater comfort in the testing situation and their reduced fear of evaluation rather than real academic gains.

3. Job Skills

The project's measures of job skills achievements are straightforward: completion of the job skills course, and length of stay on a job. Experimental design considerations are far less critical in assessing the success of the job placement program than in assessing recidivism because measures are far more reliable (e.g., employed/not employed), and objectives are less complex. The project has not collected data on related aspects of the job program such as the client's quality of performance on a job as assessed by the employer or other observers.

4. Driver's Education

Experimental design considerations are straightforward for the assessment of the project's driver's education component. The project simply tallied the proportion of clients completing the program, and also compared their traffic violation records to the average rate of violations for drivers in the state as a whole. Data were not collected on the youth's access to a car, however, and low access may artificially reduce the youth's number of violations compared to others.

5. Residential Program

As was noted above, project criteria for goal achievement for the residential program were based upon recidivism measures, and the acquisition of study and/or job skills for residents participating in the programs. Re-
lated measures of volunteer work and continuation in school were also used, and as in the case of the study and job skills measures, the collection of data on these outcomes is straightforward. Data on subsequent placements of residential clients have also been collected and the type of placement may serve as a partial indicator of the success of the program with the client. Presumably the less restrictive the subsequent placement, the more effective the project was in achieving its goal of reintegrating the client.

In summary, the project has collected all of its own evaluation data. No systematic outside evaluations have been conducted other than an impressionistic visit to the program by a member of the Bureau of School Services, who wrote a brief report of his perception of the atmosphere of the program. The evaluation data are presented in a series of final reports to LEAA, the project's "Five Year Report" published in 1976, and data from the project which are pooled with those from other local projects in the 1973-1975 reports of the Washtenaw County Youth Facilities Network.

2.2 Goal Achievement

The following analysis discusses the VRC/COPE project's progress toward attaining each of the project's five primary goals. Information regarding the achievement of additional implied goals of the project is also noted.

1. Reduce the recidivism of project participants as measured by level of court contact.

The project has collected data on both requests for petitions by the police and also adjudicated petitions. The data on the two types of measures cover different periods of time. Table 9 presents a summary of the data on the impact of the program on requests for petitions. The baseline period is 26 weeks in length, as was noted in Section 2.1, and a baseline petition rate per week was calculated as a basis for comparing pre- and post-program periods. Post-program data periods varied from three to 70 weeks, with an average post-program period of 31 weeks per client. As can be seen from the table, a reduction in requests for petitions of 47.1 percent was observed for youth participating in project programs for a period greater than six weeks, while the reduction was 29.4 percent for youth participating for less than six weeks. The overall reduction collapsed over the two groups of youth was 44.1 percent. The use of requests for petitions is a valuable technique for the assessment of recidivism, since the incidents reported are ones which the police feel are serious and are able to be prosecuted. Arrest data often include events such as "order-ins" where a youth is brought to the stationhouse simply because a crime was committed in the area comparable to one he had been previously accused of and the police are interested in determining if the youth can account for his activities at the time of the crime under investigation. The data on adjudicated petitions are presented
TABLE 9
Request for Petition
1974 Data

<table>
<thead>
<tr>
<th>Time in Center Programs</th>
<th>Number of Youth</th>
<th>Number with Complete Data</th>
<th>Baseline Petitions</th>
<th>Baseline Weeks</th>
<th>Baseline Petition Rate</th>
<th>After Program Petition</th>
<th>After Program Weeks</th>
<th>After Program Petition Rate</th>
<th>Rate Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 6 weeks</td>
<td>59</td>
<td>55</td>
<td>51</td>
<td>1430</td>
<td>.0357</td>
<td>30</td>
<td>1192</td>
<td>.0252</td>
<td>-29.4%</td>
</tr>
<tr>
<td>More than 6 weeks</td>
<td>189</td>
<td>178</td>
<td>158</td>
<td>4628</td>
<td>.0342</td>
<td>110</td>
<td>6072</td>
<td>.0181</td>
<td>-47.1%</td>
</tr>
<tr>
<td>Total</td>
<td>248</td>
<td>233</td>
<td>209</td>
<td>6058</td>
<td>.0345</td>
<td>140</td>
<td>7204</td>
<td>.0193</td>
<td>-44.1%</td>
</tr>
</tbody>
</table>

1 Number of youth in Study Skills, Driver Ed and JOBS for at least one week during 1974.
2 Data on baseline arrests were not available for 15 youth. 12 of these youth were referred by agencies that send away records when youth leave or are out of county. 3 of these youth lack data because of a clerical error detected too late for correction in this report.
3 Baseline period was the 26 weeks before each youth entered Center programs.
4 After program arrests include all arrests since entering any 1974 Center program.
5 After program weeks include all weeks for each youth from date of entering 1974 programs to December 20, 1974. The range was 3 - 70 weeks. Average weeks per youth was 31.
in Table 10. These data apply only to the post-program period, and are pooled over all youth regardless of their time of entry into the program. Section A of Table 10 presents a summary of the recidivism data of all youth participating in the program from March, 1971, when the program was initiated, to September, 1975. Problems with data collection noted in Section 2.1 resulted in the inability of the project to collect recidivism data for the years 1971-72, thus these data are likely to substantially underestimate recidivism levels. The project assumed that a youth would appear in the 1973 or later records repeating offenses committed in the earlier years for which data were not collected.

At the request of the validators, the project collected additional recidivism data for the period from September, 1975, through October, 1976, and categorized these data in terms of status offenses and class I (felonies) and class II (misdemeanors) violations separately rather than pooling class I and II offenses, as had been the practice previously. The results of this data collection effort are presented in section B of Table 10. As can be seen, the recidivism rate increased somewhat from the previous sample (18 percent versus 12 percent), and much of the increase can be seen to occur in the status offense category. The recent data eliminate the problem of missing data. Again, however, the data are difficult to interpret due to the lack of pre-program data for the project participants and the lack of a control group. The previous data on requests for petitions are likely to be more valuable, in any event, because of the potential for bias in the adjudicated petition data. The judge making the adjudication decision was aware of the youth's participation in the project and was intimately involved in the project's development and operations. The possibility for totally unintentional biases in decisions in circumstances such as these has been amply documented in the psychological literature (e.g., see Rosenthal, 1975).

In summary, data on requests for petitions for a sample of over 200 project youth demonstrated a rate of recidivism lower than pre-program levels. Given the lack of a reference standard, this finding is difficult to interpret. Data on adjudicated petitions are additionally difficult to interpret due to the possibility of judicial bias.

2. Improve the educational achievement of project clients.

Section A of Table 11 presents a summary of the educational achievements of the 298 youth participating in the project's study skills component from 1971 to September, 1975. As can be seen, 39 percent of the youth earned high school credit, while lower proportions passed the GED (six percent) or graduated from high school through the project's efforts (three percent). The remaining 52 percent of the program participants received remedial education and study assistance. As was noted in Section 1 of the report, the goals of the study skills component of the project evolved during the life of the project, with the earlier emphasis of the project being purely on the provision of remedial aid. The ability to grant course credit was given to the project in 1973. The validators requested an updated presentation of
Table 10

Section A

Petitions Adjudicated on Youth After Release from VRC/COPE Enrollment
(Total Number of Youth: 580)

<table>
<thead>
<tr>
<th>Number of Youth</th>
<th>Status Offense Adjudicated Petitions</th>
<th>Class I and II Petitions</th>
<th>Total Adjudicated Petitions</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Status Offense</td>
<td>Class I</td>
<td>Class II</td>
</tr>
<tr>
<td></td>
<td>petitions</td>
<td>offenses</td>
<td>offenses</td>
</tr>
<tr>
<td></td>
<td>Number</td>
<td>as a Percentage</td>
<td>Number</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>7</td>
<td>1.2</td>
<td>88</td>
</tr>
<tr>
<td></td>
<td>75</td>
<td>12.7</td>
<td>195</td>
</tr>
</tbody>
</table>

Overall Center Objective Accomplishment: 87.3% of Center enrollees with a history of court contact have had no further juvenile court contact after terminating enrollment at the Center.

Section B

Petitions adjudicated on youth after release from enrollment from the VRC/COPE programs for the time period September 1975 through October 1976. (Total number of youth: 100).

<table>
<thead>
<tr>
<th>Type of petitions</th>
<th># of youth</th>
<th>% of recidivism</th>
<th># of petitions</th>
</tr>
</thead>
<tbody>
<tr>
<td>status offenses</td>
<td>7</td>
<td>7</td>
<td>12</td>
</tr>
<tr>
<td>class I offenses</td>
<td>4</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>class II offenses</td>
<td>7</td>
<td>7</td>
<td>12</td>
</tr>
<tr>
<td>total petitions</td>
<td>18</td>
<td>18</td>
<td>28</td>
</tr>
</tbody>
</table>

87% of Center enrollees with a history of court contact have had no further juvenile court contact after terminating enrollment at the Center.
Table 11
Section A
Goal Accomplishment — Study Skills
(Total Number of Youth: 179)

<table>
<thead>
<tr>
<th>Goal</th>
<th>Number Achieving Goal</th>
<th>Percent Achieving Goal</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public School credit</td>
<td>115</td>
<td>68%</td>
</tr>
<tr>
<td>Passed G.E.D.</td>
<td>19</td>
<td>0</td>
</tr>
<tr>
<td>High school graduation</td>
<td>9</td>
<td>3</td>
</tr>
<tr>
<td>Remedial and study assistance</td>
<td>155</td>
<td>52%</td>
</tr>
</tbody>
</table>

Section B
Goal Accomplishment — Study Skills for the time period of September, 1975 through October, 1976. (179) youth

<table>
<thead>
<tr>
<th>Goal</th>
<th># achieving goal</th>
<th>% achieving goal</th>
</tr>
</thead>
<tbody>
<tr>
<td>public school credit</td>
<td>73</td>
<td>40.8</td>
</tr>
<tr>
<td>passed G.E.D.</td>
<td>7</td>
<td>3.9</td>
</tr>
<tr>
<td>high school graduation</td>
<td>5</td>
<td>2.8</td>
</tr>
<tr>
<td>remedial and study assistance</td>
<td>59</td>
<td>33.0</td>
</tr>
<tr>
<td>in process of earning credit</td>
<td>36</td>
<td>20.0</td>
</tr>
</tbody>
</table>
the study skills data for the past year (September, 1975, through October, 1976) to determine if the educational achievements are substantially different now given the larger staff and modified curriculum. Section B of Table presents these recent data and shows that the pattern of findings is very similar to that of the preceding years. A slightly reduced proportion of students passed the GED in this period (3.9 percent vs. 6 percent), but the data are almost identical to previous data otherwise.

Table 12 presents the results of the test of Wide Range Aptitude Test scores for a sample of students receiving remedial training in math and reading. As can be seen from the table, 66 percent of the students achieved the goal of improving one month on the test score for each month of training in reading, and 66.6 percent had similar success in math. Comparison data for a comparable group of youth are not provided and it is difficult to determine if roughly two-thirds success in the achievement of this goal is noteworthy with this particular sample of difficult to teach students. It should be stressed that these test result data were reported for a sample of youth in 1974, and more recent performance in the program may be better due to the use of an all-professional staff rather than a mixed professional and volunteer staff. Additional educational outcome measures are reported in the project's final report to the Michigan Office of Criminal Justice Programs of their "Volunteers in Education" grant of 1974.

3. Improve the Job Skills of Project Clients.

Table 13 presents a summary of the length of stay on a job of 302 participants in the job program. As can be seen, 44 percent of youth stayed on a job for over three months, which was one of the early goals of the jobs program. The aims of the jobs program have varied widely over the years, and appropriate measures of success are often difficult to determine. The program currently deals primarily with students who are in high school courses and the COPE study-skills program. These students are interested in job skills but no necessarily in beginning a long-term job immediately. These students participate in an 11-module jobs course and receive course credit. A measure of three months on the job would be inappropriate for this group. Earlier incarnations of the jobs program dealt primarily with youth who had dropped out of school and who needed jobs. These earlier programs were very active in arranging on-the-job training, and 53 percent of program participants in 1972 retained a job for over three months.

4. Provide Driver's Education to Clients Needing Driver's Licenses.

Table 14 provides a summary of the accomplishments of the driver's education program. As this table indicates, 85.4 percent of students taking the course received driver's education certificates. The driving records of these students after program completion were quite good, with only 5.7 receiving citations for moving violations after completion of the course. This record is better than that of the general Michigan driving population. 11 percent of whom receive moving violations each year.
### Table 12

MONTH FOR MONTH GAIN IN READING AND MATH (W.R.A.T.)

<table>
<thead>
<tr>
<th>Student</th>
<th>Skill</th>
<th>WRAT Equivelant</th>
<th>Average</th>
<th>Months</th>
<th>Goals Attained</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Pre</td>
<td>Post</td>
<td>Gain</td>
<td>in Program</td>
</tr>
<tr>
<td>1</td>
<td>Reading</td>
<td>8.1</td>
<td>5.9</td>
<td>0.8</td>
<td>5.3</td>
</tr>
<tr>
<td>2</td>
<td>Reading</td>
<td>2.2</td>
<td>2.6</td>
<td>0.4</td>
<td>3</td>
</tr>
<tr>
<td>3</td>
<td>Reading</td>
<td>1.5</td>
<td>1.6</td>
<td>0.1</td>
<td>9.24</td>
</tr>
<tr>
<td>4</td>
<td>Reading</td>
<td>2.0</td>
<td>2.4</td>
<td>0.4</td>
<td>4.16</td>
</tr>
<tr>
<td>5</td>
<td>Reading</td>
<td>3.2</td>
<td>3.6</td>
<td>0.4</td>
<td>4.16</td>
</tr>
<tr>
<td>6</td>
<td>Reading</td>
<td>4.4</td>
<td>4.5</td>
<td>0.1</td>
<td>4.16</td>
</tr>
<tr>
<td>7</td>
<td>Reading</td>
<td>3.9</td>
<td>3.9</td>
<td>0</td>
<td>4.16</td>
</tr>
<tr>
<td>8</td>
<td>Math</td>
<td>4.9</td>
<td>6.7</td>
<td>0.8</td>
<td>6</td>
</tr>
<tr>
<td>9</td>
<td>Reading</td>
<td>3.9</td>
<td>4.9</td>
<td>1.0</td>
<td>3.93</td>
</tr>
<tr>
<td>10</td>
<td>Reading</td>
<td>1.6</td>
<td>1.8</td>
<td>0.2</td>
<td>3.46</td>
</tr>
<tr>
<td>11</td>
<td>Reading</td>
<td>3.2</td>
<td>4.8</td>
<td>1.6</td>
<td>12.24</td>
</tr>
<tr>
<td>12</td>
<td>Reading</td>
<td>3.9</td>
<td>3.2</td>
<td>-0.7</td>
<td>3.46</td>
</tr>
<tr>
<td>13</td>
<td>Reading</td>
<td>2.6</td>
<td>3.5</td>
<td>0.9</td>
<td>3</td>
</tr>
<tr>
<td>14</td>
<td>Reading</td>
<td>2.3</td>
<td>1.4</td>
<td>0.9</td>
<td>3</td>
</tr>
<tr>
<td>15</td>
<td>Reading</td>
<td>2.8</td>
<td>3.4</td>
<td>1.6</td>
<td>6.93</td>
</tr>
<tr>
<td>16</td>
<td>Math</td>
<td>3.7</td>
<td>2.1</td>
<td>-1.6</td>
<td>6.93</td>
</tr>
<tr>
<td></td>
<td>Reading</td>
<td>5.3</td>
<td>6.4</td>
<td>1.2</td>
<td>4.62</td>
</tr>
<tr>
<td></td>
<td>Math</td>
<td>5.7</td>
<td>6.3</td>
<td>0.6</td>
<td>3.23</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Total</th>
<th>Pre Average</th>
<th>Post Average</th>
<th>Gain Average</th>
<th>Months Average</th>
<th>Goal Attained</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reading</td>
<td>14 3.28</td>
<td>3.97</td>
<td>0.69</td>
<td>5.31</td>
<td>9 (64%)</td>
</tr>
<tr>
<td>Math</td>
<td>9 4.13</td>
<td>4.66</td>
<td>0.52</td>
<td>4.85</td>
<td>6 (66.67%)</td>
</tr>
</tbody>
</table>
Table 13
On-the-Job Training — Length of Stay on a Job

<table>
<thead>
<tr>
<th>Length of Stay on Job</th>
<th>Number of Youth</th>
<th>Percentage of Youth</th>
</tr>
</thead>
<tbody>
<tr>
<td>1—13 days</td>
<td>51</td>
<td>18%</td>
</tr>
<tr>
<td>14 days—11 weeks</td>
<td>116</td>
<td>38%</td>
</tr>
<tr>
<td>over 12 weeks or program completion</td>
<td>132</td>
<td>44%</td>
</tr>
</tbody>
</table>

Table 14
Goal Accomplishment — Completion of Driver’s Education Certificate
(Total Number of Youth: 398)

<table>
<thead>
<tr>
<th>Certified</th>
<th>Not Certified</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Youth</td>
<td>315</td>
</tr>
<tr>
<td>Percent of Enrollment</td>
<td>85.4</td>
</tr>
<tr>
<td>Number of Moving Violations: 33</td>
<td></td>
</tr>
</tbody>
</table>

Goal Accomplishment — Completion of Driver’s Education Certificate
(Total Number of Youth: 398)

<table>
<thead>
<tr>
<th>Received Moving Violation</th>
<th>Recurrent Moving Violation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Youth</td>
<td>21</td>
</tr>
<tr>
<td>Percent of Enrollment</td>
<td>5.7</td>
</tr>
</tbody>
</table>

According to Michigan Driver Statistics, Report 85, June 24, 1975, 11% of all Michigan drivers will receive one moving violation during a one-year period. Youth who have completed the Center’s Driver’s Education class have a better driving record by 5.3% than the state average.
5. Provide services to residential clients.

Table 15 provides a summary of the achievements of residential program clients. Many of these clients participated in CPFE programs; 58 percent were involved in study skills sessions, and 30 percent obtained employment. Section A of Table 16 indicates the disposition of residential clients upon release from the VRC program for 1971-75. Over half of the clients returned to their homes or independent living. A summary of the types of institutions clients were transferred to is also noted on the Table. Section B of Table 16 provides a summary of the activities of youth leaving the VRC program during the past year.
<table>
<thead>
<tr>
<th>Activity Description</th>
<th>Number of Youth</th>
<th>Percentage of Total Resident Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>Obtained Employment</td>
<td>23</td>
<td>30%</td>
</tr>
<tr>
<td>Did Volunteer Work in Community</td>
<td>8</td>
<td>10</td>
</tr>
<tr>
<td>Attended Public School While Living at Center</td>
<td>33</td>
<td>43</td>
</tr>
<tr>
<td>Attended School at Center</td>
<td>46</td>
<td>60</td>
</tr>
<tr>
<td>Attended Study Skills</td>
<td>46</td>
<td>58</td>
</tr>
<tr>
<td>Graduated from High School</td>
<td>7</td>
<td>9</td>
</tr>
<tr>
<td>Continued in Public School After Release from Center</td>
<td>19</td>
<td>26</td>
</tr>
<tr>
<td>Attended a Vocational Program</td>
<td>3</td>
<td>4</td>
</tr>
</tbody>
</table>
Table 16  
Section A  
Residential Program Disposition Upon Release  
(Total Number of Youth: 74)  
(1971-75)  

<table>
<thead>
<tr>
<th>Disposition</th>
<th>Number of Residents</th>
<th>Percentage of Residents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Home</td>
<td>34</td>
<td>46.0%</td>
</tr>
<tr>
<td>Independent Living</td>
<td>10</td>
<td>13.5%</td>
</tr>
<tr>
<td>Transfer to Another Institution</td>
<td>17</td>
<td>23.0%</td>
</tr>
<tr>
<td>Married -- Living with Spouse</td>
<td>3</td>
<td>4.0%</td>
</tr>
<tr>
<td>Transfer to Foster Home</td>
<td>10</td>
<td>13.5%</td>
</tr>
<tr>
<td>TOTAL</td>
<td>74</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

"Institutions" in the context used above refers to any out-of-home placement that provides as much, or more, structure than the Center. It is assumed that foster homes provide less structure and therefore are not included in this category. The placement breakdown of the 17 youth included in this category is:

- Browndale, International* 3
- Family Group Homes 1
- Grand Traverse County Detention 1
- Kentucky Children's Shelter 1
- Luella Cummings 2
- Pine Rest Christian Hospital* 3
- Michigan Training School 4
- AWOL (and lost track of) 2

Section B  
(Total number of youth: 20)  

<table>
<thead>
<tr>
<th>Disposition</th>
<th>Number of Residents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Home</td>
<td>8</td>
</tr>
<tr>
<td>Independent Living</td>
<td>2</td>
</tr>
<tr>
<td>Foster Home</td>
<td>1</td>
</tr>
<tr>
<td>Transfer to another institution</td>
<td>4</td>
</tr>
<tr>
<td>Presently enrolled</td>
<td>5</td>
</tr>
</tbody>
</table>

"Institutions"  
- Detention awaiting psychiatric placement 1
- Luella Cummings 1
- Pine Rest Christian Hospital 2

*Note: Pine Rest Christian Hospital and Browndale International are placements for youth with pronounced emotional disturbances.
2.3 Efficiency

The VRC/COPE project has had the following total operating expenses for the period 1971 - September, 1975.

<table>
<thead>
<tr>
<th>Source</th>
<th>Percentage</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Federal</td>
<td>49.6</td>
<td>517,000</td>
</tr>
<tr>
<td>State</td>
<td>20.8</td>
<td>217,000</td>
</tr>
<tr>
<td>Local</td>
<td>27.2</td>
<td>284,000</td>
</tr>
<tr>
<td>Private</td>
<td>2.4</td>
<td>25,000</td>
</tr>
<tr>
<td>Total</td>
<td>100.0</td>
<td>1,043,000</td>
</tr>
</tbody>
</table>

$100,000 of the total is considered to be a one-time start-up expense, resulting in an annual operating expense of approximately $250,000.

A number of techniques can be used to calculate unit costs for the program. As was noted in Table 5, 679 youth were served by the program during the period 1971 - September, 1975 and these youth received 1413 services (defined as one youth's participation in one program element during a portion of one calendar year). Based upon total project expenditures of $1,043,000, unit costs per youth are $1,536 and costs for delivery of a single program element to a youth are $738. In analyzing costs for the VRC and COPE programs separately, the project estimates that the COPE program costs approximately $560 per youth served in a calendar year. The VRC program costs $4,535 per youth based upon a 1975 VRC budget of $99,761 and 22 youth served. The average length of residence of 1975 clients in the VRC program was four months with lengths of stay of individual youth varying widely.

Table 17 provides a summary of specific sources of funding for the VRC/COPE project for the period 1971-75. Section 1.1.2 discusses the contributions of these sources, and Table 1 provides an overview of the time periods during which each source provided funds to the project. Table 2 indicates which funding sources contribute to the VRC program and which to COPE. As can be seen COPE's primary sources of income are from CETA, Section 48 of the State School Aid Act, School District Fair Share contributions, and purchase of service revenues. The non-residential program also has received LEAA funding in the past ($63,129 for the educational program and $35,772 for the occupconational training program). The primary sources of funding for the residential program are Washtenaw County Board of Commissioner funds, and State Child Care funds. In addition, the residential program received $82,090 in LEAA funds during its first year of operations and $115,531 during its second year (including funds for some job program expenses).
Table 1.7
VRC/COPE Sources of Operating Revenue
1971-1973

<table>
<thead>
<tr>
<th>Source</th>
<th>Revenue (in $)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Federal monies</td>
<td>$207,000</td>
</tr>
<tr>
<td>2. Local School District</td>
<td>$210,000</td>
</tr>
<tr>
<td>3. State School Act</td>
<td>$100,000</td>
</tr>
<tr>
<td>4. Public Assistance Act</td>
<td>$10,000</td>
</tr>
</tbody>
</table>

Legend:
1 - Public Assistance Act
2 - State School Act
3 - Federal monies
4 - Local School District
Table 18 presents a summary of the COPE project's projected expenditures for both 1976 and 1977 by operating category. As can be seen, salaries make up by far the largest expenditure. The 1976 VRC budget is $107,702 with $79,222 being spent on salaries and $28,480 on operating expenses.

The project was notified on December 21, 1976 that it would be receiving an LEAA grant from the Michigan Office of Criminal Justice Programs to support the modified VRC program discussed earlier in this report. The LEAA grant will provide $107,000 with the county and State Child Care fund both contributing an additional $57,000 each, for a total of $221,000. $11,961 of the county funds will be considered to be matching funds while the remaining $102,373 will be considered to be maintenance of effort funds to avoid supplanting ongoing county and state expenditures with LEAA funds. Table 19 presents the VRC program's grant application budget to LEAA for the day treatment/sheltercare program and the grant items are suggestive of the likely final funding pattern for VRC. Since additional funds are available in excess of the $189,000 originally requested, the project will be adding a $5,000 evaluation component plus a cook, a half-time bus driver, and a half-time youth counselor. Final negotiations regarding the budget are currently in progress.

Appendix D presents an attempt by the project to estimate the cost to the county of replacing the VRC program. The assumptions of the analysis appear to be valid and conservative, and the memorandum concludes that the county's expense to replace the VRC program would be considerable either with the new VRC program or the old one. Additional summaries of VRC and COPE line item expenses are presented in the project's exemplary project application (Appendix A).
### Table 18

<table>
<thead>
<tr>
<th>Personnel:</th>
<th>1976</th>
<th>1977</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries</td>
<td>127,196</td>
<td>122,196</td>
</tr>
<tr>
<td>Fringes</td>
<td>17,065</td>
<td>17,065</td>
</tr>
<tr>
<td><strong>Total Personnel</strong></td>
<td><strong>144,261</strong></td>
<td><strong>140,261</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Operating:</th>
<th>1976</th>
<th>1977</th>
</tr>
</thead>
<tbody>
<tr>
<td>Office Supplies</td>
<td>100</td>
<td>350</td>
</tr>
<tr>
<td>Printing</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>Educational Supplies</td>
<td>50</td>
<td>1,700</td>
</tr>
<tr>
<td>Other Supplies</td>
<td>300</td>
<td>323</td>
</tr>
<tr>
<td>Auto Supplies - O.T.</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Telephone</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Mileage</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Employee Training</td>
<td>500</td>
<td>600</td>
</tr>
<tr>
<td>Utilities - Auto 'Mor.'</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>Auto 'Mor.' - O.T.</td>
<td>200</td>
<td>200</td>
</tr>
<tr>
<td>Insurance</td>
<td>3,700</td>
<td>3,700</td>
</tr>
<tr>
<td>D.T. Auto</td>
<td>700</td>
<td>700</td>
</tr>
<tr>
<td>Comp. &amp; Premium Ind.</td>
<td>723</td>
<td>723</td>
</tr>
<tr>
<td>Contractual Audit</td>
<td>3,131</td>
<td>3,131</td>
</tr>
<tr>
<td>Ypsilanti School</td>
<td>400</td>
<td>400</td>
</tr>
<tr>
<td>Contingency Reserve</td>
<td>4,000</td>
<td>4,000</td>
</tr>
<tr>
<td><strong>Total Operating</strong></td>
<td><strong>127,690</strong></td>
<td><strong>127,690</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Total Expenditures:</th>
<th>1976</th>
<th>1977</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>127,690</td>
<td>131,092</td>
</tr>
</tbody>
</table>

*Projected expenditures*
### Detailed Budget:

Include the estimated cost or value of all resources necessary to undertake the project. Round to the nearest $100; no cents.

#### A. PERSONNEL (Employees)

<table>
<thead>
<tr>
<th>Name of Employee</th>
<th>Position Title</th>
<th>Salary Rate</th>
<th>% of Time Devoted</th>
<th>Previously Employed At</th>
</tr>
</thead>
<tbody>
<tr>
<td>M. Schurjer</td>
<td>Project Director</td>
<td>$17,539</td>
<td>100</td>
<td>$17,539</td>
</tr>
<tr>
<td></td>
<td>Coordinator Council</td>
<td>$13,236</td>
<td>100</td>
<td>$13,236</td>
</tr>
<tr>
<td></td>
<td>Social Worker</td>
<td>$11,874</td>
<td>100</td>
<td>$11,874</td>
</tr>
<tr>
<td></td>
<td>Youth Counselor</td>
<td>$11,620</td>
<td>100</td>
<td>$11,620</td>
</tr>
<tr>
<td></td>
<td>Youth Counselor</td>
<td>$10,250</td>
<td>50</td>
<td>$5,125</td>
</tr>
<tr>
<td></td>
<td>Bus Driver</td>
<td>$8,520</td>
<td>100</td>
<td>$8,520</td>
</tr>
<tr>
<td></td>
<td>Houseparent</td>
<td>$8,000</td>
<td>100</td>
<td>$8,000</td>
</tr>
<tr>
<td></td>
<td>Youth Attendant</td>
<td>$4,408</td>
<td>50</td>
<td>$2,204</td>
</tr>
<tr>
<td></td>
<td>Youth Attendant</td>
<td>$4,408</td>
<td>50</td>
<td>$2,204</td>
</tr>
<tr>
<td></td>
<td>Youth Attendant</td>
<td>$4,408</td>
<td>50</td>
<td>$2,204</td>
</tr>
</tbody>
</table>

**SUBTOTAL PERSONNEL**: $101,610

#### 2. FRINGE BENEFITS

<table>
<thead>
<tr>
<th>Item</th>
<th>Rate</th>
<th>Time</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. FICA at 5.85%</td>
<td>$6,307</td>
<td>50</td>
</tr>
<tr>
<td>b. Social Security</td>
<td>$7,510</td>
<td>100</td>
</tr>
<tr>
<td>c. Hospitalization</td>
<td>$4,051</td>
<td>100</td>
</tr>
<tr>
<td>d. Other insurance</td>
<td>$1,573</td>
<td>100</td>
</tr>
</tbody>
</table>

**TOTAL PERSONNEL**: $129,000

#### B. CONTRACTUAL SERVICES (Itemize)

1. Individual Consultants, Limited to Reasonable Rate not Exceeding $100 per day

<table>
<thead>
<tr>
<th>Name</th>
<th>Affiliation</th>
<th>Specialty</th>
<th>Rate</th>
<th>Time</th>
</tr>
</thead>
</table>

2. Contracting or Service Organizations and Associations, Competitive Bidding Procedure

<table>
<thead>
<tr>
<th>Name</th>
<th>Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Center for Occupational and Personalized Education, Inc.</td>
<td>$15,000</td>
</tr>
<tr>
<td>Janitorial Services-75%</td>
<td>$5,000</td>
</tr>
</tbody>
</table>

**TOTAL CONTRACTUAL SERVICES**: $20,000

**NEW CASH COSTS**: $249,000
### C. TRAVEL
Transportation and Subsistence of Project Personnel Only.
Consultant Travel to be Included in [B]  

<table>
<thead>
<tr>
<th>Description</th>
<th>Mileage</th>
<th>Lodging</th>
<th>Meals</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Director—out of town</td>
<td>$270</td>
<td>$116</td>
<td>$33</td>
<td>$303</td>
</tr>
<tr>
<td>Project staff—local travel</td>
<td>$810</td>
<td>$33</td>
<td></td>
<td>$510</td>
</tr>
<tr>
<td>Project staff—training workshops</td>
<td>$620</td>
<td>$25</td>
<td>$77</td>
<td>$613</td>
</tr>
</tbody>
</table>

**TOTAL TRAVEL** $1,716

### D. OPERATING EXPENSE

<table>
<thead>
<tr>
<th>Description</th>
<th>Explanation</th>
<th>Monthly Rate</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Telephone</td>
<td></td>
<td>$350</td>
<td>$1300</td>
</tr>
<tr>
<td>Printing</td>
<td></td>
<td>$600</td>
<td>$600</td>
</tr>
<tr>
<td>Supplies</td>
<td></td>
<td>$1,200</td>
<td>$1,200</td>
</tr>
<tr>
<td>Postage</td>
<td></td>
<td>$60</td>
<td>$60</td>
</tr>
<tr>
<td>Rent</td>
<td>Building Op.</td>
<td>$100</td>
<td>$100</td>
</tr>
<tr>
<td></td>
<td>Veh. Oper. &amp; Other Misc.</td>
<td>$80</td>
<td>$80</td>
</tr>
</tbody>
</table>

**TOTAL OPERATING EXPENSE** $23,890

### E. EQUIPMENT (Itemize)

<table>
<thead>
<tr>
<th>Description</th>
<th>Quantity</th>
<th>Purchase Price</th>
<th>Lease Rate</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>12 passenger van</td>
<td>6,000</td>
<td>$6,000</td>
<td>$600</td>
<td>$6,350</td>
</tr>
<tr>
<td>Furniture</td>
<td>1015</td>
<td>$1015</td>
<td>$66</td>
<td>$10,815</td>
</tr>
<tr>
<td>Office Furniture &amp; Equip.</td>
<td>674</td>
<td>$674</td>
<td>$40</td>
<td>$5,500</td>
</tr>
<tr>
<td>Recreational Equip.</td>
<td></td>
<td></td>
<td></td>
<td>$2,000</td>
</tr>
</tbody>
</table>

**TOTAL EQUIPMENT** $13,100

### F. CONSTRUCTION

1. Remodeling  
2. New Construction  

**TOTAL CONSTRUCTION** $5,000

### G. SOURCE OF FUNDS

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Federal</td>
<td>$150,000</td>
<td>50%</td>
</tr>
<tr>
<td>2. State Buy In For Local Subgrants</td>
<td>$20,000</td>
<td>5%</td>
</tr>
<tr>
<td>3. Local Cash Match</td>
<td>$9,400</td>
<td>5%</td>
</tr>
<tr>
<td>4. State Cash Appropriation</td>
<td>$9,400</td>
<td>5%</td>
</tr>
</tbody>
</table>

**TOTAL FUNDS** $189,800 100%
2.4 Replicability

Five issues concerning the replicability of the VRC/COPE project are reviewed in this section: (1) the generality of the problem addressed by the project; (2) the appropriateness of the project's organizational placement; (3) the similarity of project conditions to those elsewhere; (4) the issue of whether the project needs to be replicated in full; and (5) the likelihood of resource availability to support similar projects.

2.4.1 Does the Center Address a Problem of Sufficiently Common Concern?

There is little disagreement as to the need for alternative educational approaches for many youth who come to the attention of juvenile courts, or that the needs of such youth are rarely met by the regular public school system. Even with the absence of a demonstrated causal link between educational under-achievement and delinquency there is considerable evidence that many delinquents with educational problems respond positively to alternative approaches.

2.4.2 Are the Organizational Boundaries of the Center Appropriate?

A very common complaint is that many court-referred youth with educational problems fall between the cracks of existing educational or correctional arrangements. As was noted, the Center is located on the boundaries of the juvenile court and the public school systems. It has served as a useful link between these two bureaucracies, while at the same time maintaining its independence from both.

2.4.3 To What Extent Would Similar Conditions Exist Elsewhere To Facilitate the Development of Similar Programs?

The Center was developed and sustained through the insight and commitment of a number of people in key positions. A similar set of personalities would not necessarily be required in a replication effort. Support, however, would be required from the juvenile courts and school district officials. The Center has been especially fortunate in acquiring and maintaining a highly committed director and staff. The project has experienced a relatively low level of staff turnover. The acquisition of good staff should not be a problem in most jurisdictions if the project's working conditions are good and care is taken in recruitment.
Replication would not depend upon particular legislative provisions. The passage of Section 48 in Michigan may encourage alternative educational developments in that state. It has not, however, so far had much impact on the Center in terms of funding. Of greatest importance is the ability of a project to tap a variety of public funding sources, as well as to generate financial and moral support from private individuals and organizations. There do not appear to be any critical demographic features unique to Washtenaw County. The fact that the Center is located in a university town would not seem to be particularly significant. Of greater importance is the presence of a progressive juvenile court. Adaptations would have to be made according to the size of the community served, although it is likely that the Center would lose some of its effectiveness if it were made larger, because the present "home-like" atmosphere would be lost in a larger organization.

2.4.4 Would the Center Need to be Replicated in Full?

This question essentially concerns the combination of the residential and non-residential components of the Center. Most persons associated with the Center stress the complimentary nature of the two components, although they note that both components are in constant flux with regard to size and relative significance. The role of the residential program in leading both "CCE" and "CPE" clients to perceive the project as a home has been stressed.

Some persons concede that the non-residential component could exist alone, and replication would probably still be consistent with the Center's main thrust if it did not include the residential program. Any description of the Center would need to emphasize its evolutionary character, and replication should allow for growth and adaptation. The essence of the Center is to be found in its location between the court and the school system, and in its ability to make educational programs attractive to young persons who have generally only experienced failure and disappointment in school.

2.4.5 Would Sufficient Local Resources be Available to Replicate the Project?

A major continuing concern of the Center has been the need to generate local sources of funds. Federal monies played a vital role in the establishment of the Center, and in the support of new development. In the long run, Section 48 of the Michigan State School Aid Act may provide a firmer basis for local support than now exists, and this type of legislation may usefully provide a model for what will be required elsewhere.
In summary, a community considering replicating the VRC/CPF project should conduct a needs assessment to determine the size of the relevant population of youth needing remedial educational facilities and related programs and should carefully consider whether a residential, non-residential or combined program is needed by that population of youth.

2.5 Accessibility

2.5.1 Inquiry and Visitation

The Center is conveniently located in Ann Arbor and welcomes interested visitors. Staff members and youth are very willing to describe the various aspects of the program and answer questions. Considerable documentation exists describing the Center's evolution from the time of its inception. This documentation also outlines its relationship with other agencies such as the court and the school system. Printed materials on the content of both the study skills and occupational skills programs are also available.

2.5.2 Continuation of the Center

Although various funding uncertainties continue to characterize the Center's life it appears likely that the Center will continue to operate for the foreseeable future. During its six years it has shown a marked capacity to adapt and develop according to changing circumstances and needs. These adaptations have been in accord with national trends in approaching the problems of juvenile justice and delinquency prevention, and further such developments should be anticipated. The project's on-going momentum for building on its experience and for responding to the needs of the youth it serves is one of its most potent strengths.
3.0 STRENGTHS AND WEAKNESSES

3.1 Project Strengths

- The project is providing valuable educational and job skills training to youth who have experienced great difficulties in the public schools.
- The project director and staff are highly committed, energetic, and very concerned about the project's clients.
- The project has been very responsive to the needs of the client population and has adapted the project accordingly.
- The project has shown a remarkable ability to acquire funding from multiple sources.
- The project serves as a valuable and needed link between the schools and juvenile court.

3.2 Project Weaknesses

- Detailed evaluative data on the project's impact are not available for all of the project's objectives due to problems cited in the report. A number of difficulties occur in interpreting project recidivism data.
- The project has not been institutionalized into the state or local budget. The project has responded effectively to this precarious fiscal situation, however.
- The VRC component of the project is currently being radically changed and it is too early to evaluate the effectiveness of the new VRC day treatment program.
APPENDIX A

Exemplary Project Recommendation

with

Attachment A - Program Review Memorandum

and

Letters of Recommendation
EXEMPLARY PROJECT RECOMMENDATION

1. PROJECT DESCRIPTION

1. Name of the Program
Vocational Residential Center / Center for Occupational and Personali

2. Type of Program
Residential treatment and non-residential academic, vocational, and
leisure time services.

3. Name of Area or Community Served
Washtenaw County, Michigan
a. Approximate total population
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
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   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (according to 1970 census)
   234,103 (accordin...
6. Project Duration
March, 1971 - present

7. Project Operating Costs
Breakdown of total operating costs, specify time period:

<table>
<thead>
<tr>
<th></th>
<th>Cost</th>
<th>Years</th>
</tr>
</thead>
<tbody>
<tr>
<td>Federal</td>
<td>$17,000</td>
<td>1971-76</td>
</tr>
<tr>
<td>State</td>
<td>$17,000</td>
<td>1971-76</td>
</tr>
<tr>
<td>Local</td>
<td>$284,000</td>
<td>1971-76</td>
</tr>
<tr>
<td>Private</td>
<td>$25,000</td>
<td>1971-76</td>
</tr>
<tr>
<td>Total</td>
<td>$41,043,000</td>
<td>1971-76</td>
</tr>
</tbody>
</table>

Of the above total, indicate how much is:

a. Start-up, one-time expenditures: $100,000
b. Annual operating costs: $250,000

8. Evaluation Costs
Total Cost | Time Period | Principal Cost Categories
|-----------|-------------|----------------------------|
| $5,500    | January, 1971 | Consulting with staff
|           | January, 1975 | Collecting data
                      |               | Analyzing data and writing reports

9. Continuation. Has the project been institutionalized or is it still regarded as experimental in nature? Does its continuation appear reasonably certain with local funding?

In answer to part 1 of question #9, the V.R.C./C.O.P.E. project would not fall into either the institutional or experimental category. Instead it is more appropriate to state that this project has been given legitimacy by the local community and by the state of Michigan as a viable option for youth who are considered to be problematic to the community. As can be seen by reading the project's five year report, the V.R.C./C.O.P.E. program has received a recommendation from the North Central Association of Colleges and Secondary Schools and has been a prime mover in advocating legislation for this type of youth at the state level.

In answer to part 2 of question #9, continuation of the V.R.C./C.O.P.E. project through local funding only is not possible. The project will have to rely on federal, state, and local monies along with the possible acquisition of foundation grants.

II. Attachments

1. Project Summary

The objectives of the V.R.C./C.O.P.E. project can be summarized as follows: 1) To provide residential programming and treatment to teenage girls in such a way as to keep them involved with their own community, thereby effecting behavioral changes which are long term. 2) To provide an individualized learning environment to non-residential youth who are categorized as behaviorally problematic in the academic, vocational and leisure time domains in such a manner as to increase the youth's self-concept through their acquisition of skills.

The methods of operation which address themselves to these goals include:
1) A token economy system to help residents maintain at least a basic functioning level, by awarding points based on task completion and attitude and are redeemable for treats and cosmetics from our "token store" and all privileges such as evenings out, telephone usage in the evenings and visitors. 2) An individualized school program (Study Skills) which is available to both the residential and non-residential population. Programming in Study Skills is done in cooperation with the public schools in Washtenaw County and every effort is made to keep youth enrolled in the mainstream public schools programs, at least on a minimal level. 3) An On-The-Job Training program which provides youth with a legitimate means of earning money and exposure to the world of work and the required appropriate job behaviors. 4) A Driver Education program for youth who are out of school and need their license in order to get a job, for behavior-problem youth whose reading level is below that required to read the textbooks that must be read in order to pass the course, and for youth cited in traffic court for violations that include driving without a license. 5) Volunteer run programs such as photography, auto mechanics and recreation for youth who are interested in acquiring leisure time skills. For a more comprehensive treatment of the V.R.C./C.O.P.E. programming, see pages 18-23 in the Five Year Report.

2. Criteria Achievement

a. Goal Achievement

1) For an answer to this question please refer to pages 12-19 in the V.R.C./C.O.P.E. Five Year Report. Tables 11, 12, 13, 14, 15, and 18 specifically address themselves to the goals, measures and outcomes of the V.R.C./C.O.P.E. project.

2) To our knowledge there are no other projects which address the same problem and target population as the V.R.C./C.O.P.E. project. When our project was initiated in 1971 it was viewed by the community as being novel and experimental in nature. Since then other communities have begun to recognize the same
CONTINUED

1 OF 2
need as Washtenaw County but have used other means to remediate the problem. In response to the questions regarding success, we cannot offer comparative statistics because we cannot locate another program similar to the V.R.C./C.O.P.E. project. However, a study of our outcome data will reveal what we consider to be evidence of the success of the project.

b. Replicability

1) The V.R.C./C.O.P.E. project addresses a problem of reasonably common concern. The 1975 Michigan Comprehensive Law Enforcement and Criminal Justice Plan points out the fact that, "The majority of juveniles who are arrested by police agencies in a given year are not referred to the juvenile court. Therefore, the police agencies in Michigan are diverting a large number of juveniles out of the system. However, this diversionary process is unstructured and not monitored. Many juveniles are not being channeled into meaningful programs and services. If a youth needs some type of structured intervention, there are few if any programs available. There is a definite need to offer the police agencies, schools and citizens a structured and meaningful alternative to the juvenile justice system."

Other studies by experts such as Dr. Martin Gold reveal that the need to have such programs exists and at this time may be the only answer in reducing the problem.

2) The V.R.C./C.O.P.E. Five Year Report, the LEAA Annual Reports, the Washtenaw Youth Facilities Network Annual Reports, and the Washtenaw County Juvenile Court Annual Reports document the V.R.C./C.O.P.E. project's methodology and operations very adequately.

3) The factors which appear to be principally responsible for the success of the V.R.C./C.O.P.E. project are program methodology and staff commitment. The Center's emphasis on providing skill training on an individual basis at the youth's own functioning level seems to be one of the key elements in increasing both the quantity and quality of their performance. This type of programming also results, we believe, in the enhancing of the youth's self-concept through the feedback the staff gives on performance and on modeling of the behaviors of the staff. The second factor which makes the V.R.C./C.O.P.E. project is the commitment of the staff to the youth and to the program. The staff is selected only after an intensive screening process (which includes a minimum of three interviews and a period of actual on-site work). Throughout their first year, they are given both informal and formal feedback on their performance and training in handling youth is ever present. Another aspect which affects staff commitment is the concept of teamwork. In each program, the staff work together and jointly make decisions regarding the operations of that program. It is our contention that these factors can be replicable in other projects if the organization makes a commitment to them, not only in words but also in practice.

c. Measurability

1) The V.R.C./C.O.P.E. project has been in existence for more than five years. Therefore the outcome data will be reliable and valid.

2) Evaluation Activity | Duration | Available Documents
---|---|---
Prior: LEAA | 1971-1973 | LEAA Annual Reports
LEAA | 1974-1975 | LEAA Annual Reports
Bureau of School Services | 1973 | Summary of Evaluation
Section 48 | 1973-present | YFS Annual Report
Current: Section 48 | 1975-1976 | YFS Annual Report
VRC/COPE Five Year Report | 1976 | VRC/COPE Report

d. Efficiency

1) and 2) In order to answer these questions, we will quote from the final evaluation report on our Volunteers in Education grant through the State of Michigan Office of Criminal Justice Programs. This report was performed by an outside evaluator and his comments are the most objective in terms of cost-benefit.

For $240,000, the Center served 189 youth for a minimum of 6 weeks each and cut their weekly arrest rate in half. Other youth were served for less time with a smaller effect on their rate of arrests. If each youth served a year without the Center (or any other treatment), we would expect them to have 340 arrests as defined in this report. If each youth served for a year after their enrollment at the Center, we would expect them to have 170 arrests. The approximate cost for this reduction is $1400 per arrest ($240,000/170). It is probably lower due to our conservative indicator of arrest reduction. A range of $800 to $1400 seems reasonable.
One year of one project gives no context for judging whether the result was worth the cost. Until other treatment efforts are judged by a comparable outcome measure, the reader must decide whether it was worth it."

For a more complete treatment of this subject, refer to Volunteer in Education Final Report March, 1975, pages 28-30.

e. Accessibility

1) The V.R.C./C.O.P.E. project is agreeable to having the project submitted for evaluation, publicity, and visitation.

2) It is reasonably certain that the V.R.C./C.O.P.E. project will continue to exist so that the evaluators may collect data; the project be publicized; and the project be visited by those who learn of it through the Exemplary Projects Program.

f. Accessibility

There are three outstanding features of the Location Center: it has been the vehicle for improved juvenile court and public school relationships both formally and informally. Efforts of people involved with the

Informally, Health staff have provided juvenile court workers assistance in arranging more appropriate school schedules for their clients.

Second, V.R.C./C.O.P.E. has provided nearly 700 "behaviorally disenfranchised youth" with a legitimate option for improving social, academic and vocational behaviors. Third, it has successfully exhibited to the community that this type of youth by and large can be treated in the fashion. The second weakness is in terms of physical space allotment. As the program has increased its enrollment and programming, it is becoming apparent that more space is needed. The V.R.C./C.O.P.E. project has submitted a proposal to the Kresge Foundation for some major reno-

4. Weaknesses

There are two areas of weakness in the V.R.C./C.O.P.E. project. The first has to do with the instability of funding. Each year most if not all of the Center’s funding contracts have to be renegotiated in some fashion. The second weakness is in terms of physical space allotment. As the program has increased its enrollment and programming, it is becoming apparent that more space is needed. The V.R.C./C.O.P.E. project has submitted a proposal to the Krause Foundation for some major reno-

5. Degree of Support

Pages 24, 25, 26 and 27 in the Five Year Report will give some indication of the degree of local support the V.R.C./C.O.P.E. project has received. Another indication of support can be seen by viewing our present funding sources.
Center for Occupational and Personalized Education

**Income**

<table>
<thead>
<tr>
<th></th>
<th>1975</th>
<th>Proposed 1976</th>
</tr>
</thead>
<tbody>
<tr>
<td>C.E.T.A.</td>
<td>107,802</td>
<td>109,033</td>
</tr>
<tr>
<td>Section 48</td>
<td>10,219</td>
<td>11,427</td>
</tr>
<tr>
<td>State Driver Ed.</td>
<td>3,090</td>
<td>1,450</td>
</tr>
<tr>
<td>School Districts Fair Share</td>
<td>(19,500)</td>
<td>20,000</td>
</tr>
<tr>
<td>Purchase of Service</td>
<td>(3,299)</td>
<td>3,000</td>
</tr>
<tr>
<td><strong>Total Income</strong></td>
<td></td>
<td><strong>$144,910</strong></td>
</tr>
</tbody>
</table>

**Estimated Year End Balance 12/30/75**

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Estimated Year End Balance</td>
<td>3,000**</td>
<td></td>
</tr>
<tr>
<td>Total funds available</td>
<td><strong>147,910</strong></td>
<td></td>
</tr>
<tr>
<td>Estimated Expenses 1976</td>
<td><strong>144,910</strong></td>
<td></td>
</tr>
</tbody>
</table>
| Estimated Year End balance 12/30/76 | **$ 3,000****

**Operating:**

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Mileage</td>
<td>2,000</td>
<td></td>
</tr>
<tr>
<td>Conferences/Inservice</td>
<td>1,000</td>
<td></td>
</tr>
<tr>
<td>Office Supplies</td>
<td>500</td>
<td></td>
</tr>
<tr>
<td>Educational Supplies</td>
<td>200</td>
<td></td>
</tr>
<tr>
<td>Telephone &amp; Telegraph</td>
<td>350</td>
<td></td>
</tr>
<tr>
<td>Machinery and Equipment</td>
<td>400</td>
<td></td>
</tr>
<tr>
<td>Auto Insurance (D.E.)</td>
<td>310</td>
<td></td>
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<tr>
<td>Comprehensive and Premises Liability</td>
<td>400</td>
<td></td>
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<tr>
<td>Director's Liability</td>
<td>300</td>
<td></td>
</tr>
<tr>
<td>Contractual (Audit)</td>
<td>500</td>
<td></td>
</tr>
<tr>
<td>Unearned Reserve</td>
<td>1,059</td>
<td></td>
</tr>
<tr>
<td><strong>Total Operating</strong></td>
<td><strong>8 9,219</strong></td>
<td></td>
</tr>
</tbody>
</table>

**Total Anticipated Expenditures:**

**$139,718**

* Actual receipts to date. Figure in parenthesis indicates anticipated by 12/30/75

** Because of a cash flow difficulty, it is necessary to maintain adequate cash on hand to meet bi-weekly payroll.
### 1976 Personnel Recommended Expenditures

<table>
<thead>
<tr>
<th>Name</th>
<th>Original Date</th>
<th>1976 Beginning</th>
<th>1976 Gross</th>
</tr>
</thead>
<tbody>
<tr>
<td>Schutjer</td>
<td>3/72</td>
<td>2,511</td>
<td>2,511</td>
</tr>
<tr>
<td>Dietz</td>
<td>5/72</td>
<td>16,295</td>
<td>17,113</td>
</tr>
<tr>
<td>Puzilski</td>
<td>4/72</td>
<td>9,061</td>
<td>9,061</td>
</tr>
<tr>
<td>Beatty</td>
<td>9/72</td>
<td>14,843</td>
<td>14,955</td>
</tr>
<tr>
<td>Bailey</td>
<td>7/72</td>
<td>12,400</td>
<td>12,862</td>
</tr>
<tr>
<td>Ling</td>
<td>10/75</td>
<td>8,487</td>
<td>8,461</td>
</tr>
<tr>
<td>Adler</td>
<td>9/72</td>
<td>11,838</td>
<td>12,210</td>
</tr>
<tr>
<td>Durham</td>
<td>3/75</td>
<td>11,273</td>
<td>11,871</td>
</tr>
<tr>
<td>Tudich</td>
<td>8/75</td>
<td>11,273</td>
<td>11,561</td>
</tr>
<tr>
<td>Reid</td>
<td>10/75</td>
<td>12,400</td>
<td>12,644</td>
</tr>
</tbody>
</table>

**Total Salaries:**

$113,249

**Fringes:**

- Life Insurance - ($15,000 each) 700
- Health Insurance (Blue Cross/Blue Shield) 6,400
- Workmen's Compensation 250
- Unemployment 1,200
- Disability Income 1,700
- F.I.C.A. (5.85) 7,000

**Total Fringes:**

$17,250

**TOTAL PERSONNEL:**

$130,499
Vocational Residential Center
Proposed 1976 Operating Expenditures

Personnel:
Salaries to be determined by County Controller

Staffing:
Director (Marlys Schutjer)
Resident Supervisor (Florence Peterson)
Youth Counselor 8-4 (Marie Jones)
Youth Counselor 4-12 (Wendy Tucker)
House Parent—midnights & weekends (Alesia Packnet)
On-call Youth Counselor (Jackie Foster)
On-call Youth Counselor (unfilled)

Operating:

<table>
<thead>
<tr>
<th>Category</th>
<th>1975</th>
<th>1976</th>
</tr>
</thead>
<tbody>
<tr>
<td>Health Services</td>
<td>200</td>
<td>150</td>
</tr>
<tr>
<td>Printing &amp; Binding</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>Postage</td>
<td>300</td>
<td>300</td>
</tr>
<tr>
<td>Utilities—Heat</td>
<td>1,500</td>
<td>1,500</td>
</tr>
<tr>
<td>Electricity &amp; Water</td>
<td>2,000</td>
<td>2,000</td>
</tr>
<tr>
<td>Telephone &amp; Telegraph</td>
<td>2,800</td>
<td>2,800</td>
</tr>
<tr>
<td>Travel</td>
<td>1,200</td>
<td>800</td>
</tr>
<tr>
<td>Equipment Rental</td>
<td>250</td>
<td>200</td>
</tr>
<tr>
<td>Work Study</td>
<td>1,058</td>
<td>900</td>
</tr>
<tr>
<td>Bldg. Rep. &amp; Maint.</td>
<td>750</td>
<td>750</td>
</tr>
<tr>
<td>Equip. Rep. &amp; Maint.</td>
<td>600</td>
<td>600</td>
</tr>
<tr>
<td>Vehicle Rep. &amp; Maint.</td>
<td>800</td>
<td>800</td>
</tr>
<tr>
<td>Off. Eq. Rep. &amp; Maint.</td>
<td>400</td>
<td>400</td>
</tr>
<tr>
<td>Education Co. Vards</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Office Supplies</td>
<td>1,350</td>
<td>1,200</td>
</tr>
<tr>
<td>Janitorial Supplies</td>
<td>250</td>
<td>200</td>
</tr>
<tr>
<td>Food</td>
<td>6,500</td>
<td>6,500</td>
</tr>
<tr>
<td>Vehicle Op. Supplies</td>
<td>175</td>
<td>175</td>
</tr>
<tr>
<td>Other Supplies</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Clothing &amp; Bedding</td>
<td>200</td>
<td>200</td>
</tr>
<tr>
<td>Gas, Oil, Grease, &amp; Anti-Fr.</td>
<td>1,200</td>
<td>1,050</td>
</tr>
<tr>
<td>Laundry Supplies</td>
<td>200</td>
<td>200</td>
</tr>
<tr>
<td>Machinery &amp; Equipment</td>
<td>800</td>
<td>800</td>
</tr>
<tr>
<td><strong>TOTALS</strong></td>
<td>$24,983</td>
<td>$24,675**</td>
</tr>
</tbody>
</table>

*If County budget reduction is $800
**If County budget reduction is $2,500...The $1,700 difference will have to be made up with other funds
September 8, 1976

Ann Beck
Program Development Division
Office of Technology Transfer
National Institute of Law Enforcement and Criminal Justice
Law Enforcement Assistance Administration
U.S. Department of Justice
Washington, D.C. 20531

RE: Exemplary Project Status for Vocational Residential Center 0492-01, 0492-02; Occupational Training Program 0492-03; Volunteers in Education 16144-1

Dear Ms. Beck:

The Vocational Residential Center/Center for Occupational and Personalized Education represents an innovative approach to providing services to court wards and pre-court wards. The program provides youth with services which are individually tailored to their personal needs. The program also uses existing community services when and where they are available. We consider the program to be worthy of consideration for exemplary status.

The program works. Proof of this is offered in the reports which were forwarded to you as part of the request for consideration of exemplary status. But, more important, there are three other measures which indicate it is working. First, the program enjoys the support of youth served by the project - they keep their appointments. Second, the program has received continued funding from a variety of community sources. Third, local agencies make use of the program.

The program has continued for several years. During these years the program approach has changed to tailor its services more directly to youth. And the program has gained and retained support from several funding sources in the face of tight fiscal constraints.

The program has value as a model for other areas. Its high points are providing services to youth which supplement existing resources with a minimum amount of labeling. It serves as an alternative for some youth in lieu of formal processing by the juvenile justice system. And for some youth, it represents an opportunity to live in a structured setting for a short time to get a handle on their lives.

Sincerely,

OFFICE OF CRIMINAL JUSTICE PROGRAMS

Ralph Monnma
Delinquency Prevention Specialist

cc: Marilyn Schutjer
Anne Solan
APPENDIX B

Sample Study Skills Assessment Form
STUDY SKILLS ASSESSMENT

Name ____________________ Referral Agent ____________________
School ____________________ GRADE ____________________

PERSONAL CHARACTERISTICS

1.) Do you think that you can read the textbooks that you use in your classes well enough to pass the courses?

______________________________________________________________________________

2.) Do you think that you can write well enough to pass the written assignments that are given in these classes?

______________________________________________________________________________

3.) Can you do adding, subtracting, multiplying and dividing of fractions and of decimals, besides doing adding, subtracting, multiplying and dividing of whole numbers?

______________________________________________________________________________

4.) Do you want to read better or are you satisfied with the way you now read?

______________________________________________________________________________

5.) What subjects do you like the most? Are these the subjects that you get the highest grades in?

______________________________________________________________________________

6.) What subjects do you like the least? Are these the subjects that you get the lowest grades in?

______________________________________________________________________________

7.) In your classes at school, do you like to talk with other students or do you keep to yourself?

______________________________________________________________________________

8.) In your classes at school, do you like to get up and walk around or do you prefer sitting for the length of time that class is going on?

______________________________________________________________________________

9.) Do you like to study in a room by yourself or would you rather study in a room with other people in it?

______________________________________________________________________________

10.) When you find a teacher who you like, would you prefer having that person be your only instructor or would you rather be instructed by different teachers?

______________________________________________________________________________

11.) If we could find a person in the community who could tutor you in the subjects that you find difficult, would you like that? (Remember that this person would be there the entire time you would be studying and be available to help you at any moment.)

______________________________________________________________________________

12.) Let's say that you were writing a book report for your class in English and you mispelled 10 words, do you feel bad when the teacher corrects you in front of other people?

______________________________________________________________________________

13.) Let's say that you were driving in the Driver's Education car, and that you hit a curb while turning, would you quit the class or would you ask for more time at the wheel in order to learn how to turn properly?

______________________________________________________________________________
14.) When you are enrolled in our programs; Study Skills, Recreation, Driver's Education, can we expect that you will attend all your assigned sessions, complete the work set out for you, behave appropriately etc?

---

**Assessment of Academic, Driving and Recreational Skills**

1.) Wide Range Achievement Test **Reading** **Math**
2.) Kay Math Test
3.) Informal Reading Inventory
4.) Can you name the physical education courses that you have taken in school and do you remember what your grades were in these classes?

<table>
<thead>
<tr>
<th>Class</th>
<th>Grade</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

5.) Was the reason why you didn't do well in physical education, your not suiting up for it?

---

6.) Do you have any personal goals in learning physical education skills such as basketball, football, baseball, etc.

---

7.) What are your reasons for wanting to get a driver's license?

---

---

8.) Have you ever driven a car? If so, how often have you driven?

---

**Optional** 9.) During your driving experience, did you feel as if you have control over the car?

---

10.) Did the youth, upon personal inspection, have the following characteristics:

1) clean hair  
2) clean teeth  
3) clean hands  
4) clean face  
5) clean nails  
6) good breath  
7) no body odor

---

11.) Did the youth identify the following road signs? If not, circle those he/she did not correctly identify?

1) warning  
2) regulatory  
3) guide

---

12.) Did the youth identify the four mechanical systems of an automobile?

1) electrical  
2) combustion  
3) fuel  
4) lubrication

---

13.) Did the youth identify the five requirements of having a safe driving attitude?

1) aim high on the steering wheel  
2) get the big picture  
3) keep your eyes moving  
4) make sure they see you  
5) leave yourself an out

---

14.) What is your attitude towards drinking and driving?

---

15.) Time estimate to obtain goals
APPENDIX C

Sample Module from the Job Series Course
INTERVIEWS

Name _______________________

You are going to learn about interviews. They are probably the most important part of landing your first job.

I. Learn about Interviews:

2. Listen to tapes: Making a Good Impression Handling Difficult Questions. Sell Yourself.
3. Do exercise 91 in this unit.

II. Take the written post-test. When you have completed it satisfactorily go on to Part III.

III. Practicing the Interview

1. Make a plan for an interview using a job you would like to have (pick an actual business in the area, even though you will be interviewed by one of the teachers). You will contact the teacher doing your interview when you are prepared and will be rated, so get lots of practice before you set up the interview time. Use the practice sheet included in this section to gather the information you will need. If you have any other questions, check with your instructor.

Use the following steps:

A. Find out about the company: Products, Services, etc.
B. Call or write for an interview appointment. (Record your telephone number, the name and person to see.
C. Locate the company on the map.
D. Ask for the person you can rely on.
E. Gather all the things you will need: a pen, your Social Security card, your Personal Data Sheet, etc.
F. List 3 things you have to offer the employer (i.e. dependability, special training, etc.)
G. List 3 questions you want to ask the interviewer.
H. List 3 tough questions you might have to answer.
I. List the answers you would give to those questions.

2. Role play your interview with a friend and in group.

IV. When you are ready: set the interview with one of the teachers. Have him/her rate you on the interview. You will have finished this unit when you have been rated 5 points (out of ten) on each part of the interview. Evaluation at the end of this unit.

EXERCISE 91

If you were the owner of a store and had to hire a clerk, would you know whom to hire? If you were interviewing people for the clerk's job, and during the interview they did the things that are listed below, would you hire them? If you would, write yes. If you wouldn't, write no.

<table>
<thead>
<tr>
<th>Item</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Cheeked gum during the interview.</td>
</tr>
<tr>
<td>2. Arrived late for the interview.</td>
</tr>
<tr>
<td>3. Was friendly and alert.</td>
</tr>
<tr>
<td>4. Talked about himself constantly.</td>
</tr>
<tr>
<td>5. Saw very little during the interview.</td>
</tr>
<tr>
<td>6. Answered your questions carefully.</td>
</tr>
<tr>
<td>7. Bragged too much about what a good worker he was.</td>
</tr>
<tr>
<td>8. Seemed eager to get the job.</td>
</tr>
<tr>
<td>9. Had a very good appearance.</td>
</tr>
<tr>
<td>10. Was sloppily dressed.</td>
</tr>
<tr>
<td>11. Seemed to be too friendly.</td>
</tr>
<tr>
<td>12. Had good references.</td>
</tr>
<tr>
<td>13. Looked at his watch while you were talking.</td>
</tr>
<tr>
<td>15. Bit his nails while you were talking.</td>
</tr>
</tbody>
</table>
INTERVIEWS

Written post-test

1. List 5 things an interviewer will look for during an interview.
   1. ____________________________
   2. ____________________________
   3. ____________________________
   4. ____________________________
   5. ____________________________

2. Name 3 things an employer might ask during an interview.
   1. ____________________________
   2. ____________________________
   3. ____________________________

3. What are 3 things you would want to find out during the interview?
   1. ____________________________
   2. ____________________________
   3. ____________________________

4. List 4 things you should do before an interview.
   1. ____________________________
   2. ____________________________
   3. ____________________________
   4. ____________________________

5. Read the following story. Answer the questions.

   Mary is an attractive girl and has a winning personality. She typed 50 words per minute on the typing test, and she has taken one year of shorthand in addition to two years of typing. Her grades in school were mostly B's and C's. She arrived five minutes late for the interview.

   Just the idea of being interviewed was frightening to Mary so she brought her friend, Carol, along for support. They arrived five minutes early and, although nervous, Mary presented herself well. She was neat, neat, and well dressed. She typed 55 words per minute on the typing test, and took one year of bookkeeping in addition to two years of typing in high school. Her grades were mostly B's.

   Vera arrived for the interview five minutes early. She answered each question accurately and pleasantly. On the typing test she scored 48 words per minute. Vera took one year of bookkeeping and two years of typing in high school. Her grades were mostly C's.

   Who would you hire? Why?

6. List 3 ways to follow up on an interview.
   1. ____________________________
   2. ____________________________
   3. ____________________________

---

PRACTICE SHEET FOR INTERVIEWING

Use this sheet to gather the information you need for your interview.

Company Name ____________________________
Address ___________________________________
Phone ____________________________

Products & Services

Appointment Time ____________________________ Date ____________________________ Person to see ____________________________

Transportation

The 3 things I have to offer are:
   1. ____________________________
   2. ____________________________
   3. ____________________________

The 3 things I want to ask the interviewer are:
   1. ____________________________
   2. ____________________________
   3. ____________________________

The interviewer might ask me these 3 hard questions:
   1. ____________________________
   2. ____________________________
   3. ____________________________

My answers to these questions would be:
   1. ____________________________
   2. ____________________________
   3. ____________________________

---

71
1. APPEARANCE -- Does applicant seem healthy and have a pleasing appearance?

2. DRESS -- Is applicant neatly and tastefully dressed?

3. POISE -- Is applicant nervous and unsure of himself or is he calm and composed?

4. SPEECH -- Does applicant express himself clearly and well? Does he talk too much? Does he know the difference between what's important and what's unimportant?

5. ADAPTABILITY -- Will applicant be able to adapt to working conditions? How will he get along with his superiors and his fellow workers?

6. INTEREST -- Does applicant seem to have a real interest in the job?

7. JOB CAPABILITY -- Will applicant be able to perform well on the job? Does he have the necessary ability to do the job well?

8. GROWTH ABILITY -- Does applicant seem to have the ambition and ability to take on higher positions of the same type?

9. TOTAL RATING --

10. REMARKS --
The 1977 county appropriation request for the current 6-bed capacity V.R.C. was $57,641. This is matched by another $57,641 from the State Child Care Fund. This $57,641 from the County makes possible the housing of 6 females at a time or an average turnover of 22 youth per year. In addition this $57,641 makes possible the C.O.P.E. program which is housed on the same premises as the V.R.C. and serves approximately 100 youth per week or 250 youth per year.

Many of the C.O.P.E. youth would have to be placed in expensive residential care if C.O.P.E. did not exist, so that they could receive the same individualized programming that they now receive on a non-residential basis. C.O.P.E.'s annual budget is approximately $140,000, or $560/youth. Without V.R.C., or C.O.P.E. the Juvenile Court will have to place youth in facilities outside of their homes at the following rates (based on 1976 schedule):

- Family Group Homes for Youth-644.38/day or annual equivalent of $16,198.70
- Boardwalk, Visc. - $80.00/day or annual equivalent of $28,800.00
- Pines: The above three placements are the primary ones used by this Court for females. However, even though Family Group Homes for Youth is located in a county other than where their primary population is State Wards from other counties and therefore the local court has had little success in placing youth there during the past 2 years because of the competition for space. If we make a conservative estimate of the current rate for dollars needed to place youth who would otherwise have been housed in the V.R.C., in one of the above 3 placements, it looks like this (based on representative placement distribution as reported by the local court over the past 2 years):

- Total: $16,198.70
- Total: $28,800.00
- Total: $77,641.80

Additional Estimated Cost to County of eliminating V.R.C. current program: $12,690.65

If we add to this the additional costs of placing in residential care even 5% (or 13 youth) of the youth currently maintained in their own homes through C.O.P.E. programming, the following additional County dollars would be required. (These data are derived from up-to-date 1976 placement costs for the representative placements used by this court for males.)

- Total: $163,224.25
- Total Cost to the County: $81,122.13

Clearly it is absurd to assume that the only increased costs for the elimination of C.O.P.E. would be institutionalization of 13 youth/year. If one were to be realistic, one would have to triple the number of youth who would have to be placed, and to estimate lost revenue to the schools in order to provide services to all school districts in Wabamun County as they would be required to institute programs to meet the needs of the youth that C.O.P.E. currently meets, increased costs for law enforcement--police processing, court processing, etc., increased costs for public assistance, etc., etc. However, use of such statistics would be based on future projections that when all is said and done is questionable, is subject to strong bias and is not likely to be used as factual support for any cost saving analysis.

The increased County costs stated above, however, are not allusive statistics based on pie-in-the-sky guesstwork, but are conservative estimates based on current placement costs and current placement and treatment requirements as ordered by the Juvenile Judge.

The Day Treatment/Shelter Care proposal that would revamp the current V.R.C. programming would triple the current capacity of 5 youth, and could instead serve 18 youth at any given time (5 in the day treatment program and 6 in the shelter care program). This increase in the capacity would be effected by increasing the budget by a total of $59,219 in operating costs (the grant proposal requests an additional $15,300 in one-time equipment and remodeling monies), or $29,605.50 in non-Child Care costs. This change in the V.R.C. program model effectively cuts the V.R.C. per diem in half, as well as allowing C.O.P.E. to continue to operate on the same premises. Furthermore, if the grant proposal for this revamped program is funded even at only 50% of the requesting amount, or $94,900, the amount of County funds that would be needed to finance the program as stated in the grant proposal would be only $47,450 plus an equal amount from the State child care fund, for the first year of grant (1977), for the second year an 8% inflationary factor and subtracting the one-time equipment and remodeling costs and assuming the same percentage of grant support as would be only $47,450/year.

For the third year (1979), local support (including child care reimbursement) is to 50% of grant costs according to grant guidelines. Again assuming an 8% inflationary factor, the County dollars would be $74,326. The total 3 year County costs (including the grant monies) would be $147,352.

If the V.R.C. were maintained with its current 6-bed capacity and were granted the same amount of $47,450, it would have no change in the current costs for the 3 year total appropriation (with 8% yearly inflationary factor) would be $187,122 (or $16,231 higher than the revamped program with partial L.E.A.A. funding, and triple capacity). Simultaneously, of course, a savings should be realized in terms of juvenile placement costs and State Department of Social Services shelter-care costs.

If T of the third year of the grant, a cost benefit analysis of the program would have to be performed dealing with actual child care days the program was used, instead of the above projected capacity, and a decision on whether to continue the program based on that analysis would then be made.

(3) A new juvenile code is certain to be enacted within 2 years or less. The reason is that the State, through the Office of Juvenile Justice Services, is pushing to create changes in Juvenile Law and facilities to conform with the 1974 federal delinquency prevention act, and therefore be eligible for these federal dollars. All these planned changes are the result of a report to the legislature recommending the responsibility for placing youth in 'non-secure alternative facilities' in preference to detention. This means that the Court will be obliged to place now youth in shelter care while they are awaiting adjudication. As of March 1, 1978, the State Department of Social Services will no longer place status offenders in secure custody facilities administered by the Department. There is a statewide "Willigen Law" to develop shelter facilities for those youth. The new model of which is the only facility in the County set up to provide temporary housing and programming for 'high risk' girls. In summary, then, any way you calculate it, it will cost more of County dollars to eliminate V.R.C., than to keep it open.