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MANAGEMENT PLANNING

for

FORENSIC SCIENCE LABORATORIES

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August 1, 1971

U. S. Department of Justice Grant NI 71-070-6 University City Science Center, Philadelphia, Pennsylvania been presented.

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ABSTRACT

This study was undertaken as a practical exercise in Operations Research problem formulation and solution by a graduate seminar at the University of Pennsylvania. The study goal was to devise methods for determining the best forensic science service for a particular catchment area. In order to accomplish this the demands placed upon this service by the pattern of criminal activity and the requirements of the judicial system were analyzed for the City of Philadelphia and the laboratories serving the states of Pennsylvania and New Jersey. On the basis of these analyses a simulation model of a laboratory, as a production facility subject to constraints of time, and a capital budgeting model were developed to assist management decisions. Interpretations of various factors of the simulation model as they apply to forensic laboratories were also made. Several surveys of crime laboratories were conducted and the data used in the models have

FOREWORD

This study was carried out with the support of grant NI 71-070-6 from the National Institute for Law Enforcement and Criminal Justice of the LEAA to Professor Ezra S. Krendel, Department of Statistics and Operations Research, University of Pennsylvania, with the administrative support of the University City Science Center. The study began as a project in a University of Pennsylvania graduate seminar as partial fulfillment of the requirements of the degree, Master of Science in Operations Research. The seminar was led by Professor Ezra S. Krendel and Professor Sidney W. Hess and the students were Messrs. John L. Boyle, II; R. Michael Dummer; Leonard R. Freifelder; Dev K. Ghandi; David M. Hill; Josephino Ligaya; Ravi Metre; Jack Nickell; Suchin Phongsak; and John F. Schank. These students contributed the content of the ten technical appendices to this report.

One of the objectives of the grant was to give students in operations research an opportunity to work on criminal justice problems, and hopefully, out of this exposure and after graduation, to develop an interest and capability of applying the techniques and thinking of operations research to the Criminal Justice System.

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Justice.

Many people involved in the Criminal Justice System were, extremely generous with their time, assistance and advice, and we gratefully acknowledge this help. The active cooperation of Mr. Vincent Cordova and his staff at the Philadelphia City Police Crime Laboratory was especially invaluable. The work on this project would have been impossible without their assistance. Others whose assistance we are pleased to acknowledge are: Lt. Zanerelli, Sgt. Vander Berghe, Dr. Richard Saferstein, Forensic Science Bureau, New Jersey State Police; Capt. Lodwick

Jenkins, Sgt. James Sagans, Crime Laboratory, Pennsylvania State Police; Mr. Taras M. Wochok, Assistant District Attorney, City of Philadelphia; Mr. Larry Polanski, Director of Computer Operations, Court of Common Pleas, City of Philadelphia; Inspector James Herron, Computer Unit Philadelphia Police Department; Sgts. Edward McKenna and John Devlin, Records Control, Philadelphia Police Department, Inspector Raymond Capper and Chief Inspector Joseph Golden, Detective Division, Philadelphia Police Department.

Finally, it is our pleasure to acknowledge the support, the comments and the encouragement of Dr. E. I. Golding and Miss Sheila Perlaky of the National Institute of Law Enforcement and Criminal

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CHAPTER 1. INTRODUCTION ()As part of the general trend towards greater use of technology in numerous areas of industry and government, almost every law enforcement agency and judicial system has a forensic science . . service or crime laboratory at its disposal [1, 2, 3, 4]. These facilities were provided in the belief that modern scientific analysis of physical material will enable more accurate reconstruction of certain aspects of a criminal incident. This, in turn, will result in more accurate and efficient dispensing of justice. Such qualitative conjectures are undoubtedly true. However, in order to make a meaningful evaluation of the role of forensic science within the criminal justice system, quantitative information reflecting the degree to which justice is affected is necessary. .0 The role of a department within a larger organization is determined not only by its explicit function but also by the traditions which derive from its origin and position within the larger organization. The origins of forensic laboratories in the Northeastern United States are relatively diverse. Some began by adding a chemist to a Fingerprint or Ballistics File Bureau. Others originated as a result of some notorious or spectacular crime. The Philadelphia Police Laboratory began with the need to analyze bootleg liquor for alcoholic content during prohibition. Many others were a result of general trends and "me too" feelings on the part of local agencies. Their precise positions within the local ()

justice systems differ somewhat as well. Almost without exception, the forensic laboratories in Northeastern United States are connected with some law enforcement agency, either state, county or city police. However, many laboratories in California are connected with the District Attorney's Office.

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- It is not obvious what effect, if any, these organizational differences have on the operating characteristics of a crime laboratory. Regional differences in the organization of the criminal justice system may have necessitated the various laboratory organizations. Thus, an important part of the research has been a systems study of the Philadelphia City Police Department and the Philadelphia County Criminal Court System. The objectives of this study were to determine the responsibilities of these agencies and how they are now fulfilled. This study did give considerable insight into the effects of organizational differences in the Criminal Justice System, and suggested important organizational implications for new laboratories. The system was analyzed both functionally and structurally. The laboratory position is described from both aspects. Further, the role forensic science is playing, could possibly play and ought to play is considered. This is the subject matter of Chapter Two.

In the Third Chapter, an intensive study of forensic science itself is taken. This work includes a complete system study of three particular laboratories. Philadelphia City Police Laboratory, is capable of performing.

New Jersey State Police Forensic Science Bureau in West Trenton, New Jersey and the Pennsylvania State Police Laboratory in Harrisburg, Pennsylvania. An in-depth survey was taken at each of the laboratories to determine various operating characteristics. A more general questionnaire was mailed to a cross section of laboratories throughout the United States. This work determined three important characteristics of crime laboratories: firstly, basic configurations, both of equipment and personnel; secondly, methods of operation; and thirdly, what type of analysis forensic science

Using the information derived from these systems studies, a mathematical model of a forensic laboratory within the criminal justice system has been constructed. The work is described in Chapter Four. This model consists of a series of filtered queues. The filtering devices are determined by requirements of the justice system, methods of operation and professional standards within the laboratory. Further requirements of the justice system provide minimum performance criteria for the model. The decision variable is total cost required to meet these performance criteria. A simulation program has been written to evaluate various laboratory configurations in terms of total cost. Using inputs from this simulation, a dynamic programming model has been constructed to make marginal capital equipment decisions on the basis of cost effectiveness

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for existing facilities.

In the Fifth Chapter, use of the model in making funding and grant decisions is described. Suggestions for laboratory grant procedures are made. Also, methods of collecting and assimilating input data for the model are delineated. The Sixth Chapter deals with general suggestions and recommendations for improving laboratory performance. Some of these suggestions are already in operation in at least one laboratory.

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The above research was carried out in an attempt to attack a simply stated but difficult to approach problem: that is, given a particular criminal justice organization and crime pattern in a particular area, what is the optimal forensic science service. This study indicates how this problem could be solved. It has presented reasonable criteria for defining performance variables and for comparing various laboratory configurations. There is a clear need for the National Institute of Law Enforcement and Criminal Justice to fill the role of providing evaluation technique, information exchange, and managerial assistance to the various crime laboratories throughout the country. This report presents a preliminary version of how the Institute might proceed. Reorganization in the criminal justice system designed to improve the role of forensic science was not considered, although changes within the present system outside of the laboratory were suggested.

The organizations in our cities, states and federal government charged with the responsibilities of protecting individual and corporate rights, maintaining behavior within social norms and supervising civil order is a collection of agencies loosely combined into what may be called the criminal justice system. These agencies include all law enforcement agencies as well as official court systems. By expending part of their resources in patrols and by being a visible public presence, law enforcement agencies discourage infringement on individual rights and property. Deployment of resources in this way also puts law enforcement officers close to scenes of abnormal situations which do arise. The officer at such a scene has the authority and responsibility to take charge and resolve the situation, if possible. Finally, patrols are charged with the responsibility for public service and assistance. (See Figure 1.) The magnitude of this function cannot be overemphasized. In the City of Philadelphia in 1970, 1,548,829 of 1,657,000 calls to the Police Department were of a noncriminal nature. When a situation arises which is abnormal enough to be declared criminal, a second phase, that of investigation, begins. Laboratory analysis is an integral part of this phase. An investigation is basically a reconstruction of the incident designed to determine what occurred, whether it was criminal,

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CHAPTER 2. THE CRIMINAL JUSTICE SYSTEM

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and who was involved. The third phase is the presentation of the results of the investigation to a court for deliberation and judgment. This is usually directed by a member of the judiciary but the investigator provides assistance.

To observe the role of a forensic laboratory in a major metropolitan area, the criminal justice system comprised of the Philadelphia Police Department and the criminal section of the Philadelphia Court of Common Pleas was studied. There are no formal organizational links between the police department and the courts. The police department is a city agency responsible through the police commissioner to the mayor. The courts and District Attorney's Office are headed by elected officials responsible to the people. The lack of formal communication links results in some overlap in responsibility. Rather than being redundant, however, this overlap is necessary for proper operation of the system as presently organized. Further, this casual overlap of responsibilities has important implications regarding the crime laboratory's position in the system. Once an incident has been declared criminal, the reason for investigating or reconstructing the event is twofold. Firstly, the investigation and eventually the court must determine if the incident was actually criminal. Secondly, the individual respon-

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sible for the incident must be identified. The two court proceedings in which these matters are considered are the preliminary hearing and the trial. The hearing acts as a screening device. At this proceeding two things must be established: first, that a crime was committed, second, that the defendant probably committed it. As a matter of practice, laboratory analysis incriminating the defendant is almost never presented at the hearing. It is only if scientific analysis is necessary to classify an incident as criminal that the laboratory becomes involved at this point. Narcotics cases are a prime example. Thus, the production-type constraints placed on the laboratory by the court is that the report be completed by hearing or trial date, depending on the function of the report.

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To convict a defendant at trial, guilt beyond a reasonable doubt must be established. A weight of evidence type of argument is often sufficient in this regard. Collaborating physical evidence can be extremely important in this role. It is important to note that reports of laboratory personnel in court are treated in the same manner as witness testimony, with the qualification that it is expert testimony. Since any case, which comes to trial has been screened into a probable guilt category, the result which is most favorable within the current organization of criminal justice is a conviction. Naturally, the more physical evidence which can be brought to bear on a case, the better the laboratory is serving the aims

of the justice system. It is generally believed that, as well as linking known suspects to a particular crime, a forensic laboratory provides a good deal of assistance to investigations in actually identifying suspects. In fact, physical evidence is almost never used in this regard. Organizationally, the crime laboratory in Philadelphia is a service department to the investigating arm. However, functionally, the two departments operate almost in parallel. Evidence is received by the laboratory through the investigating divisions and submitted to the District Attorney's Office through these same divisions. But there is almost no interchange between these two types of analysis. Both groups are analyzing different types of information with the purpose of presentation in court. When the limitations of laboratory analysis is considered, it is not surprising to discover it rarely aids in identifying an actual suspect.

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accurate analysis with accepted standards, 3. completion of the analysis in time for the required court proceedings,

5. providing personnel for expert testimony as required. Appendices I and II provide more detailed descriptions of

the processes described above.

The criminal justice system presently demands the following things from a forensic laboratory facility:

> a sufficient quantity of analysis to have a significant effect on court proceedings, and for less formal plea bargaining between the prosecutor and the defense;

chain of evidence must be maintained,



CHAPTER 3. THE FORENSIC LABORATORY

A forensic laboratory is a configuration of men and equipment capable of analyzing certain physical material with the purpose of classifying the physical and chemical properties of the material. The physical material analyzed has some connection with a criminal incident and the analysis is done at the request of the agency investigating the incident. This classification can play a very important role in criminal justice. Firstly, possession, sale or consumption of certain chemicals is illegal. Certain drugs, narcotics, and hallucinogens are typical examples. Explosives, flammables, and bombs are becoming increasingly important in laboratory analysis. In this case, as in the case of weapons and firearms analysis, the intent is to determine whether the material is dangerous. Making determinations of this type are instrumental in, and very often tantamount to, classifying an incident as criminal. Another use of analyzing physical material connected with a crime is to compare the analysis to analysis of physical material connected with a suspect. Examples of this are clothing particles, physiological fluid samples and paint chips. Comparisons of this type of material collected from different crime scenes may also be compared. In

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of course. However, in September 1971, such a program is scheduled to begin in Suffolk County, New York under the direction of laboratory director Bernard Newman. In addition, the ballistic section of the New Jersey State Police Bureau of Identification regularly compares all weapons received with a reasonable sampling of weapons from outstanding unsolved cases.

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The general organization of forensic science bureaus is quite standard and is determined by the analysis techniques used. The three main sections of any laboratory are ballistics, documents, and chemistry with the latter generally being the largest. Depending on the size of the staff and the equipment configurations, each of these basic sections may have well-defined organizational structures. Detailed organization and systems flowcharts of three area laboratories: Philadelphia City Police, New Jersey State Police, Pennsylvania State Police, are included in Appendix X.

The processing of physical evidence follows well-defined stages. Firstly, material is collected at the scene of a crime and submitted to the laboratory. There are several systems of submission all of which take care to preserve the chain of evidence. In Philadelphia, evidence may be collected directly by the mobile crime laboratory or submitted in person by the officer in charge at the crime scene. Most commonly, evidence

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is submitted to the Pennsylvania State Police Laboratory by

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registered mail. In New York City, off-hours submissions are secured in lockers which are emptied the following day by laboratory personnel. Information submitted with the evidence may

vary from just a listing of what is submitted to a description of the case and the circumstances of the evidence, to a request for specific analysis to be performed.

Submissions to a forensic science bureau may be made either to a single receiving office or directly to the individual units, that is ballistics, documents or chemistry. Once submitted, the evidence is logged in to preserve the chain of evidence, classified by analysis and secured in a tamper-proof area to await processing. The classification of evidence by general type of analysis required is generally routine. A quick visual test may be involved; for example, distinguishing between marijuana and heroin samples. Any non-routine analysis decisions are usually made by analysts or supervisory personnel.

The specificity of classification will depend on the size and organization of the laboratory. In the ballistics and documents sections, each analyst is generally prepared to do all types of analysis which may be required. The chemistry section, however, is usually broken down into chemistry, toxicology and criminalistics

subunits. The subunit performs analysis to identify chemical properties of substances. It is generally staffed by the most highly trained personnel. The toxicology unit performs chemical and biological analysis of physiological or bodily fluids. The criminalistics unit identifies physical properties and does comparison analysis.

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In any event, no matter how the laboratory itself is organized once evidence is received, it waits in storage until the required analysis facility is free. The queueing priority is by earliest submission date. There are cases which will preempt these priorities. These are generally homicides or narcotics cases in which the hearing date has been advanced, or cases which have gained notoriety. Once the analysis is completed a report is made to the submitting agency and the evidence is either returned to the submitting agency or stored at the laboratory.

Physical evidence if it is presented at a preliminary hearing is done so by stipulation, that is only the laboratory report is presented. However, at the trial, the analyst must appear as a witness. Court testimony is a very important part of an analyst's function and operationally this means time spent on a case equals analysis time plus court time. If the laboratory serves a wide geographic area, travel time and, thus, court time is considerable. This results in an increase in time per case and a decrease in

cases per analyst. An important observation generally to be made about crime laboratories is that narcotics offenses presently make up the largest single crime classification handled by the laboratory. In fact, it commonly makes up thirty per cent of the total caseload. Further, the cases for which the analysis is required by the court at the time of the hearing are almost always narcotics cases for it is these cases that require chemical analysis to establish that a crime has been committed. The lab report for most other cases is required only by the laboratory date. This fact provides a convenient method of segregating cases according to urgency and analysis simultaneously and apportioning resources accordingly.

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CHAPTER 4. A MATHEMATICAL MODEL OF A FORENSIC LABORATORY On the basis of the systems studies of the criminal justice system and the forensic laboratories described previously, the logical genre of model to consider is a queueing model. The logic is twofold. First, the functioning of the laboratory definitely does have a queueing aspect to it, and second, an important factor because of the nature of the justice system's constraint, the distribution of time in the system, is a basic result of a queueing theory type analysis.

The actual queueing system is quite intricate but not irreducibly complex. It consists of a sequence of service facili:ies or types of analysis which are all unique but may consist of more than one server. Demands are placed on each service facility by a common arrival phenomenon, the occurrence of a criminal incident. Actual demands are filtered responses to these criminal incidents and the filtering device for each service

The filtering occurs in two stages. The type of crime has an important bearing on whether and what type of evidence is collected. Some types of crime are more likely to yield useful physical evidence. Seriousness of the crime and general police practice with respect to collecting physical evidence are clearly important

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To determine the absolute arrival discipline for a particular type of analysis, several probabilistic quantities must be defined. Let: f(t) be the probability density function of the occurrence of criminal incidents over time; c: be the probability that a given incident is a crime of type i; (standard reporting classifications are used and in the case of multiple charges, the most serious charge is used) e be the probability that evidence of types j is obtained at the scene of a crime of type i; a be the probability that analysis of type k is used to analyze evidence of type j; p_k be the probability that analysis of type k will be required given a criminal incident has occurred. Then the filtered device is binomial in character with filter probability pk for analysis of type k. Further, p_k į į a_{jk} e_{ij} c_i . Now is defined: $s_k(t)$ to be the probability density function of service time for analysis of type k; $w_{t}(t)$ to be the probability density function of total time in the system if analysis of type k is required; g; (t) to be the probability density function of the time at which analysis is needed in court for a crime of type i. $q_{ik} = \sum_{jk}^{a} a_{jk} e_{ij}$ to be the probability that analysis j of type k will be required given a crime of type i has been committed.

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Then, $h_i(t) =$ is the probability density function of time to completion of total laboratory report. Furthermore, T; is the probability that the laboratory analysis is done by the time the court requires it for a crime of type i. Finally, $T = \sum_{i}^{j} c_{i} T_{i}$ is the probability that the laboratory analysis for a given criminal incident will be done in time. As a by-product of this analysis, if the number of criminal incidents for a fixed period, say R, can be predicted, then the demand for analysis of type K can be predicted as: $A_k = p_k R$. In the formulation of the model, the configurations of equipment and manpower determine the service densities and precise system of queueing. For example, certain equipment will reduce the time for certain types of analysis. Also, because of the training of the personnel, several types of analysis may be performed by one analyst. Then the filter probability for that analyst will be $p = \sum_{k \in G} p_k$ where G is

$$\frac{d}{dt} \begin{bmatrix} \int & \pi_k & q_{ik} & w_k & (t_k) & d & t_k \end{bmatrix}$$

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$$g_{i}(t_{1})h_{i}(t_{2}) d_{t_{1}} d_{t_{2}}$$

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the set of analysis types he performs. This means the effective arrival rate increases.

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The value T acts as a constraint on the system. There is a minimum acceptable value for T and only those configurations of equipment and personnel providing at least this acceptable value of T are feasible. Naturally, of these feasible configurations, the minimum cost configuration would be "optimal". The values of $\{e_{ij}\}$ or evidence matrix, and $\{a_{jk}\}$ or analysis matrix provide further constraints. Sufficiently high values in the evidence matrix insure reasonable use is being made of the facilities. Quality of analysis and professional standards are embodied in the analysis matrix. These matrices are useful criteria for drawing comparisons between laboratories independent of the crime structure in the respective areas.

To obtain estimates of the probabilistic quantities associated with the model, pilot surveys of fourteen days duration were carried out at the Philadelphia City Police Laboratory and the New Jersey State Police Laboratory. Applicable data from 1970 was supplied by the Pennsylvania State Police Laboratory and was used as well. The values c_i , e_{ij} , and a_{ik} were estimated by relative frequency estimators. The density functions f(t) and $s_k(t)$ were estimated by the sample cumulative distribution functions. A description of the structure of the survey and the complete results are presented

in Appendix III. Further, a simulation program of the queueing system has been developed to obtain estimates of T for various laboratory configurations. The simulation model is described in Appendix IV. Using the output of the queueing model of the laboratory, a method for making capital budgeting decisions in an existing laboratory has been developed. The method is most applicable in the situation where the laboratory has a fixed amount available for capital expenditures and is considering only new or improved versions of existing equipment. First, we define: В to be the total capital budget for the period; to be the present annual operating budget of the laboratory to be the annual reduction in operating budget 0C

if capital expenditure i is made; (of course OC; could be negative indicating an increase in operating budget)

Then

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The budgeting decision problem then becomes:

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subject to

where the sum is taken over all capital expenditures which are feasible in terms of the time constraints generated by the

to be the cost of capital expenditure i.

is the cost benefit of capital expenditure i.

queueing model. The laboratory configuration including this expenditure still yields an acceptable value of T. This problem can be formulated as a "knapsack" problem and solved using the dynamic programming algorithm. A computer program has been developed to perform this algorithm, and is described in Appendix VII, and a sensitivity analysis is presented in Appendix VIII.

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If there is no fixed budget or the capital expenditure decisions are not being made solely on the basis of cost effectiveness as is quite reasonable and most likely, calculation of the B_i 's will at least order the prospective expenditures by decreasing cost effectiveness. Thus at least one factor in the decision process can be successfully quantified.

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CHAPTER 5. FUNDING DECISIONS IN THE FORENSIC LABORATORY

In making funding decisions for a forensic laboratory, cost effectiveness of the proposed expenditure should not be the sole criteria. Expenditures which cannot be justified on the basis of improved laboratory performance should be considered in some cases. Forensic science is not merely a collection of technical procedures, and to retain vitality as a science, continuing research is essential. Funding decisions must consider this possibility.

Some research in the forensic sciences is being done at the university level at John Jay College & the University of California (Berkeley), in particular. Some federal laboratories such as the Bureau of Narcotics and Dangerous Drugs and the Federal Bureau of Investigation also do research and development work. Decentralized research work in the various regional laboratories, however, is beneficial from several standpoints. If a laboratory is to be staffed by well trained professional personnel some non-routine work is essential for the maintenance of skills and for morale purposes. If morale is good, better, more imaginative work results. Further, the adoption of new equipment or the development of new techniques may improve the guality of analysis or allow the analysis of previously unusable types of evidence. This will result in more effective testimony in court cases and enable the laboratory to better serve the objectives of the criminal

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justice system.

In supporting the notion of encouraging some decentralized forensic research, LEAA would do well to exploit an existing loose organization of forensic laboratories, particularly in the Northeastern United States. The National Association of Criminal Laboratories centered mainly in the Northeast, is a mechanism for communication between laboratory personnel in this area. Information about a new technique or procedure in use at one laboratory is circulated to the other. This is accomplished through the publication of a newsletter and through periodic conferences. Some work is undertaken jointly, using various facilities of several laboratories. There has been a proposal to initiate a program of temporary exchange of personnel. This could be instrumental in unifying laboratory procedures and in trying new ones; such as described in Appendices V and VI.

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There presently exists no central laboratory or research agency devoted to forensic science research. It is, therefore, proposed that this existing organization and such other similar groups as may exist be exploited for this purpose and that grants be awarded to laboratories through this organization on the basis of a particular proposal's attributes as a research project. If such grants are given the prestige of national projects, large manufacturers may give discounts on equipment costs and may be persuaded to redesign equipment more specifically for forensic science use. A further benefit of well documented research program is that the data and detailed information necessary for other laboratories to make capital budgeting decisions using the proposed model will be available.

For expenditures of a non-research nature, that is, investment in tested procedures and equipment designed to upgrade the performance of the laboratory, the budgeting model is a valuable tool. Ideally, replacement expenditures or fixed budget expenditures can be justified via the model strictly on the basis of cost benefit consideration. Attempts to progressively reduce laboratory operating costs by the introduction of more sophisticated equipment are doomed to failure. It is well documented that laboratory caseloads are increasing annually and more personnel and equipment will be required to provide the same level of service. In fact, some capital expenditure will be necessary just to maintain an acceptable value of T. The reason laboratory work is increasing is because crime rates themselves are rising. In terms of the queueing model, this means the arrival rate or rate of occurrence of criminal incidents has increased. By using a projected crime rate in the simulation model, various expansion configurations can be evaluated to determine feasibility. The feasible configurations can then be ranked on the basis of cost effectiveness.

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In addition to maintaining the present level of service, expenditures designed to upgrade laboratory services should be considered. Procedures for evidence receipt or collection may be redesigned so that evidence is more likely to be received in the event of a criminal incident. Introduction of a mobile crime facility or in-field regional laboratory would have this effect. This effect will be exhibited by changes in the evidence matrix. A change in laboratory analysis procedures would have a similar effect on the analysis matrix. The final result is a shift in the filtered probabilities. Again the simulation model embodying the new filtering matrices can be solved for feasible expenditures which will be evaluated on the basis of cost effectiveness by the dynamic programming model. Of course, both upgrade service and increasing volume of work expenditures can be evaluated simultaneously.

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To aid in making projected estimates of crime rates and evidence and analysis matrices a national survey of crime laboratories was carried out. Inquiries were made into past histories of annual caseload and caseload composition by crime type. Also changing breakdowns of analysts' time was surveyed. The material was used to devise methods of making the projections needed for the budgeting analysis. A description of this work is contained in Appendix IX.

Finally, as an aid to decision-making, the robustness of the evidence and analysis matrices should be examined. These matrices characterize a laboratory, illustrate the constraints under which an individual laboratory operates and compares methods of operation independently of the crime structure in the particular catchment area served.

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Through observing the operation of forensic laboratories and analyzing the flow of evidence through these laboratories, comparisons of methods of operation can be made. Out of these comparisons some general recommendations become obvious. First of all, communication, not necessarily verbal, between the laboratory analyst and others involved in the investigation is important to the analyst's work. This statement seems obvious but it is often ignored in practice. At the very least there should be some communication between laboratory analysts working on the same case. This will be facilitated if all evidence is received and recorded centrally by the laboratory and all reports compiled on a per case basis. Further, submitting agencies should be required to supply some information about the particular case and the circumstances of the material submitted. A submission form requiring this information could be helpful. The use of search theory in both evidence collection and laboratory analysis has been investigated. If the quantity of material available is large so that there is considerable leeway for choice, its utility in saving collection or analysis time can be demonstrated. Information about the case so that weights can be assigned to the evidence is a prerequisite. The technique along with a computer program is documented in Appendix V. As observed earlier, laboratory analysis and work by other police investigators occurs almost independently of each other. This is partly a result of the limitations of laboratory analysis

CHAPTER 6. RECOMMENDATIONS, IMPRESSIONS, CONCLUSIONS

- 26 -

in individualizing evidence. While evidence may not be individualized readily, positive or negative comparisons can be made. This facility can be applied to comparison of physical evidence from similar crimes to determine if there is a common culprit. Thus, if one crime is solved both may be solved. This would provide the investigator with some feedback from the laboratory. Search theory may be applicable here in determining the scope to which these comparisons should economically be made.

- 27 -

A major portion of the laboratory's work is spent in determining whether a substance contains one of a number of prohibited drugs or narcotics. It would be worthwhile to develop a method of determining from a given set of tests with known specificity, an optimal, in the sense of minimum average number of tests per substance, series of tests with well defined stopping rules for a given level of accuracy or probability of error. Such a methodology derived from sequential testing would indicate which characteristics were most valuable in a new test for the greatest improvement in the testing routine. This would provide a means of evaluating the value of a new test under development. Further research into this area would probably be beneficial providing assistance with the crime laboratory's largest volume.

In consideration of the fact that requests for drug analyses make up such a significant part of the laboratory's workload and that this development is relatively recent, it is understandable that a great preoccupation exists among supervisory laboratory personnel with how to analyze great quantities of drugs accurately

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and efficiently. Over emphasis of this aspect of laboratory work could be counter-productive. During prohibition, the major portion of the work in the Philadelphia City Police Laboratory was analysis for illegal alcohol. Today almost no alcohol analysis is done. This possibility exists with drug analysis as well. Thus, laboratories should guard against building up a large, efficient but inflexible drug analysis unit. If tests and techniques which may have wider applications are instituted, the readjustment of the laboratory to falling drug requests would be less traumatic. As an example, much of the drug facility might be redirected to making the cross-crime comparisons suggested earlier.

Forensic science has an important role in criminal justice and may in the future be instrumental in introducing more rigorous methods into other areas of the criminal justice system by serving as a scientific resource within the system. National standards and a data base on procedures and performance times are needed to make the simulation model and the budgeting model more generally applicable. The National Institute can serve an important role in collecting and disseminating such data and information.

The National Institute should take the necessary action to obtain crime laboratory surveys, such as are presented in Appendix III, on a national basis. The forms and questions should first be pretested on a larger sample than was available in preparing the report. This more widely based data should be used in developing planning

- 28 ---

models as described in this report. Assistance in planning, as well as information on administrative and technical procedures should be disseminated from the National Institute both as a generating source for new information as well as a conduit for facilitating the exchange of information among laboratories throughout the country.

- 29 -

The organizational position of the crime laboratory in the various state criminal justice systems has arisen by happenstance. Rationalizing the position of the laboratory in terms of its customers and the infrastructure which supports it could well be suggested following a National Institute study directed to this end.

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- March 1970.
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Joseph, Alexander, Crime Laboratories -- Three Study Reports, A Report, LEAA, Department of Justice, John Jay College of Criminal Justice, The City University of New York, 1968.

()The work summarized in the following appendices was carried out by students enrolled in graduate course, OR800, at the University of Pennsylvania, in the Spring of 1971. Although more than one student participated in several of the appendices, only the main contributors are listed in what follows. What is presented in these appendices is a much briefer version of more extensive original efforts. Much that was learned and many analyses have not been presented here because they were either peripheral to this report or data limitations made them too tentative. In a painful, but almost fitting incident, a great deal of data bearing on the measurement of $\{e_{ij}\}$ and $\{a_{ik}\}$ matrices as described in Appendix III were stolen from one our researcher's automobiles! ()Michael Dummer and Leonard Freifelder, working as research assistants after the conclusion of the semester, both augmented their academic efforts and helped to integrate many of the other student efforts. The student contributors to the various appendices were as follows: Appendix I.....Freifelder II....Ligaya III.....Dummer and Freifelder

Appendix I. II. IV. V. VI. VII. VII. X.



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> udent contributors to the various appendices were as follows: ix I.....Freifelder II.....Ligaya III.....Dummer and Freifelder IV.....Freifelder and Dummer V.....Ghandi VI.....Ghandi VI.....Boyle and Hill VII.....Boyle and Hill VIII.....Shank and Hill IX.....Shank and Hill IX......Shank and Metre X.....Freifelder



THE POLICE DEPARTMENT

- I-1 -

Figure I-1 presents a detailed analysis of the police department and its effect upon the criminal justice system. The flows represented on the chart specify the entire range of possibilities and do not represent the actual procedures followed in any specific case. A description of the police department and how its units

The police department responds to all calls for aid and assistance by dispatching a patrol car to the scene of the alleged crime. The patrolmen decide whether the incident is not of a criminal nature. Of course, an affirmative decision at this stage results in termination of their responsibility and action by the police department. If, however, the response is not affirmative, investigation continues.

Moving to the second stage of the investigation requires that a detective team be assigned to the incident - now considered a crime. This team may, in important and obvious cases, be requested directly by the patrol car, or ordered through the district from which the police car was assigned.

It is the job of the detective to obtain from the patrolmen a description of the crime and any information subsequently given by



witnesses or complaintants. The detectives then begin a search of the crime scene to ascertain if there is any physical evidence to be collected. If the detective finds evidence, or believes that useful evidence may be present, a request is made for the mobile crime laboratory. The detective will <u>never</u> collect evidence himself; it is his duty to request the assistance of the mobile lab. Depending upon the severity and complexity of the incident, the assigned detective team may request additional assistance. Such aid takes the form of special detective squads - narcotics, homicide, etc. - who are specifically trained to investigate a particular class of crimes. If called, the special squad and the original team will discuss the case and continue the investigation as one unit.

Upon arriving at the sca laboratory begins evidence co detective. The mobile unit v evidence by the detectives. <u>Investigation</u> The detectives, once inf may release the patrol unit a where the patrol unit has app crime. identifications and st

Responsibility of Mobile Crime Laboratory

Upon arriving at the scene of the crime, the mobile crime laboratory begins evidence collection under the directions of the detective. The mobile unit will collect those items designated as evidence by the detectives.

The detectives, once informed as to the nature of the crime, may release the patrol unit and continue the investigation. In cases where the patrol unit has apprehended a suspect at the scene of the crime, identifications and statements from witnesses will be obtained.

- I-3 -

If a suspect is not immediately found, the detectives will attempt to reconstruct the crime through witnesses and any other facts of which they are aware. Such procedures will generally lead to a suspect, for whom a warrant is obtained, as well as warrants for specific articles that may link the individual to the crime.

- I-4 - ·

Laboratory

It is the responsibility of the laboratory to analyze all materials and objects brought to them, by the mobile crime labs and the various police units.

There are several possible uses of laboratory findings. If there has been no arrest, the results of the laboratory's analysis may lead to arrest of the suspect. If an arrest was made, a negative finding by the laboratory may lead to release of the suspect. When analysis is positive, the results will be forwarded to the judicial branch, for possible use in court.

Further Investigation

When the laboratory findings are negative, or not sufficiently conclusive, the investigation of the crime may continue. Generally, the detective activity will be at a manpower level reduced from that utilized in the initial stages. Further evidence or suspects uncovered by such work, will, of course, be submitted to detailed analysis and examinations in an attempt to link it to the crime.

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On an intuitive basis, one would believe a crime laboratory could be of considerable assistance in the investigation of crimes. Not only should the lab be of assistance in reconstructing the crime, but also in identifying likely suspects. The results of laboratory analysis are frequently used to reconstruct the crime in court. However, statistics show that physical evidence is almost never the basis for making an arrest. In a sample of forty(40) cases from early 1971 in the Philadelphia area, only two of the cases had the lab analysis completed before the arrest was made. In both of these instances, no arrest was made and the case was declared inactive. The sample was interesting in that it included a spectacular, violent burglary. Much police effort was expended in the investigation. The lab personnel had believed that their extensive analysis of numerous files for latent fingerprints was responsible for the arrests of the defendants. However, the facts reveal that the arrests were made four days before the lab analysis was completed. Further, to the credit of the Philadelphia crime laboratory, in all narcotics cases, the analysis was completed previous to the preliminary hearing date. The reason laboratory analysis is rarely used in police investigations is simply because the laboratory is incapable of providing such fine analysis. The types of functions the laboratory can perform

- I-5 -

Physical Evidence in the Police Investigation Process

best are either identification of chemicals or comparison of physical material. To ask the laboratory to identify a particular individual on the basis of trace physical elements is unrealistic.

- I-6 -

However, a compromise use of the laboratory is possible which is both realistic and helpful to police investigators. Since the laboratory can perform comparisons of trace elements effectively, it is suggested that a program of comparing physical evidence from two separate crimes be instituted to determine whether or not they were committed by the same individual. Naturally, making all possible comparisons over all possible crimes is again unrealistic. However, using the fact that certain types of criminals tend to commit similar type crimes repeatedly in the same area, probability estimates of getting a positive match for certain types of comparisons can be made by police investigators. In fact, this process is periodically used on an informal basis already by detectives. Once these prior probabilities are made explicit, search theory can be used to determine which comparisons are reasonable to make from a cost-benefit point of view.

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APPENDIX II

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COURT FLOW PROCESSES

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ng for a crime laboratory entails budgeting, f new instruments, or whether it entails ally available resources, e.g., sequencing of the es submitted to the laboratory, the specific use s of the laboratory analysis will be put must deration.

nds, a flow chart of the criminal courts system The flow chart on Figure II-1, supported in part ough II-7 provides insights that concern the

on of the criminal laboratory with the courts ad in what courts the results of crime laboratory as of physical evidences are needed ad in what courts personnel of the crime cory are needed as expert witnesses on rate of cases

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four hours after arrest in Philadelphia, the t to the Municipal Court for preliminary arraigns initial stage in the court process that:

ant is initially informed of the charge m, and of his right to representation rney,

rtaining to bail are determined and,

or a preliminary hearing is determined, or tence for the charge does not exceed two ate for trial at the Municipal Court level ed.

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DISPOSITION

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the preliminary arraignment. Preliminary Hearing

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if a crime has been committed and, a) b) if the defendant may probably have committed it. The court proceedings last from fifteen to twenty-five minutes and are attended by the defendant, the judge, a district attorney, a defense lawyer or public defender, the arresting police officer and eyewitnesses. Though the criminal laboratory personnel who have performed analysis on physical evidences that relate to the case may be called as expert witnesses, this almost never occurs; testimonies from the crime laboratory are usually done by stipulation. Use of physical evidence by the District Attorney to

- II-9 -

Preliminary hearings are to be held three to ten days after the preliminary arraignment. If trial will be the next stage, however, it is scheduled to be held twenty days to six weeks after

Cases submitted before the preliminary arraignment courts are dismissed only when the District Attorney believes that the Commonwealth has no basis for a case against the defendant. This happens in very minor cases which accounts for less than one per cent of the total cases that enter preliminary arraignment.

The preliminary hearing is concerned with the establishment of a prima facie case against the defendant, i.e., it aims to

establish a prima facie case is maintained at a low level, evidences being cited only if they are imperative to establish a case against the defendant, e.g., in charges of possession of dangerous drugs.

- II-10 -

Roughly ten per cent of the total cases that enter into preliminary hearings are discharged at this stage. The remaining ninety per cent are then scheduled for the indicting grand jury no sconer than ten days and usually three to four weeks after the preliminary hearing.

Indicting Grand Jury

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The indicting grand jury hears cases for the same purposes as the preliminary hearing, i.e., to determine if a crime has been committed and to determine if the defendant may probably have committed it. In this stage of the court process, the District Attorney reads the case and the results of the preliminary hearing before the presiding judge and the grand jury and then leaves the court room. The grand jury decides, relying solely on the written reports of previous court stages, whether or not to dismiss the case. Dismissal of cases happen in less than five per cent of the total cases that read the indicting grand jury process. The remaining ninety-five per cent are then scheduled for the major arraignment, usually seven weeks after the indicting grand jury hearing.

Arraignment

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eleven weeks. Pre-Trial Hearing

At pre-trial hearings motions for suppression of evidences or testimonies are presented. Pre-trial motions are to be filed with the Clerk of Quarter Session no later than ten days before the trial date as scheduled by the arraignment session. The petition is sent to a judge at the Miscellaneous Court who then orders a hearing on the motion. For felonies, the pre-trial hearing is usually held to the date of the trial itself.

- II-11 -

Arraignment is set only to schedule the trial date and to decide issues of bail. The arraignment session is conducted by a court administrator with the participation of the District Attorney, the defense attorney, and the defendant. By virtue of its purpose, no cases are dismissed at this stage. There is also no legal rule as to when trial is to be held, though statistics reveal that the average time from arraignment to trial is six to

If the defendant is to remain in jail either because he cannot afford to set bail or because no bail has been set for the charge against him, then he may file a "180 day" petition. If the defendant remains in jail and the trial is not conducted for longer than 180 days after the petition is filed, the defendant is released and the charge against him automatically dismissed.
It is the policy of the District Attorney's Office to cite as few physical evidences as possible in the pre-trial stages of the criminal court process since the main concern is only to establish that the defendant may probably have committed a crime. This is generally the case for all charges except that of possession of dangerous drugs where chemical identification of the drug in question is usually needed. General court principles aim to insure, however, that each party has the chance to rebut any arguments of the opposing party. Hence, if the defense believes that there are other physical evidences available to the District Attorney but which have not been cited in previous court session, the defense may file a bill of particulars to request that the District Attorney declare all the evidences at his disposal.

Trial

Trial is held to determine if "guilt beyond reasonable doubt" may be established or not. Trial is held from six to ten weeks after arraignment and involves the defendant, the judge, the jury (if a jury trial is selected), the district attorney, the defense attorney and witnesses (eyewitnesses, expert witnesses and arresting officers). Trial sessions usually last for one day only, but special characteristics of cases extend this length to much longer sessions. Furthermore, sentence may or may not be given at the trial date itself.

to establish their credibility; i.e., that they have special

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At this stage in the court process the results of the analysis by the crime laboratory of the physical evidences relating to the case on trial must be available to the District Attorney for use as he sees appropriate for the proper disposition of the case. Also, though testimony by personnel of the crime laboratory can be admitted by stipulation, analysts from the crime laboratory are called to the court sessions as expert witnesses, not only to testify on the results of the analyses done on the physical evidences, but also

knowledge. The value of crime laboratory personnel testimony may be fortified or denegated by examination as to his general experience, his means of knowledge in a particular case, and the facts and reasons on which he bases his conclusion.

- II-13 -



The results of the surveys of both the Philadelphia Crime Laboratory and the New Jersey State Crime Laboratory are presented on the following figures. Both sets of data were obtained by two week surveys using forms as presented in the following pages. The data from the Philadelphia Laboratory are in the form of proportions; whereas, the data from the New Jersey State Crime Laboratory Survey are expressed in terms of entries. Not all the data have been presented here because of the small number of entries in some cases. The survey allowed the computation of processing times and queue lengths as well, and these values were helpful in establishing credible ranges for the parameters in the simulation described in Appendix IV. Figure III-1 illustrates the approach we have taken in analyzing the crime laboratory. The data needed to describe the last two boxes, the $\{e_{ij}\}$ and the $\{a_{kj}\}$ matrices implied in Figure III-2 were generated from the crime laboratory surveys. Table III-1 presents the {e_{ij}} matrix as obtained from the Philadelphia data and Table III-2 the $\{a_{kj}\}$ matrix as derived from the same source. Table III-3 through III-5 are similar akj matrices from the New Jersey State Laboratory. Although additional data were obtained, the size of the samples due to the limited time interval under study do not warrant their inclusion. The survey forms which are presented are suggested as prototypes for a subsequent larger

- III-1 -





PHILADELPHIA CRIME LABORATORY

Spring 1971

Distribution of Evidence/Given Crime

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Evidence Crime	Powder Residue	Narcotic	Alcohol	Fiber	Live Ammo	Projectile	Weapon	Documents	Paint	Impressions	Wood	Physical Mater	Fingerprints	Clothing	Photos	Other Fluids	Physio Fluids	Totals
Aggravated Assault												.01	.016	.01	.032	.012	.012	250
Burglary						.01		.01	.01	.01	.01	.01	.010		.010			962
V.U.F.A.					.137	.025	.219				а -			-				160
Forgery								.612										23
Gambling								.01				ţ						321
Homocide				.182				.054				1.0	.682	.454	1.0		.591	22
Larceny	· .							.017				1			.01			334
Liquor			.01					.01										89
Narcotics	-		1.0					.01							.01		.035	319
Robbery	.01				.01		.01					.01	.015		.020		.01	405
Rape														.207		.035	.137	29
Misc.		Γ	Γ						.01				.01		.01	.01	.01	

Table III-1

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Miscellaneous Class Consists Mainly Of: Arson, Suicide, Suspicious Death, Threatening Letters .01 indicates some positive quantity < 1%

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PHILADELPHIA CRIME LABORATORY

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Spring 1971

Distribution of Analysis/Given Evidence (same conventions as previous chart)

Analysis Evidence	General	Compar. Phys. Mat.	Counterfeit Documents	Machine Ident.	Ink Paper Comparison	Handwriting Analysis	Fingerprint Analysis	Weapon Anal.	Ammo Anal.	Spectography	Spectophoto- metry	Microscopy	Chromotography	Chemica1	Densitometry
Physio Fluids	-									· .				1.0	.588
Other Fluids										.353	.681		.751	1.0	. 375
Photos	1.0				-				1						
Clothing		1.0	1.								1				-
Fingerprints							1.0						-		1
Physical Material		1.0			1			1						T	T
Wood				· *		-						1.0			
Impressions												1.0			
Paint										-		1.0			
Documents			.133	.167	.127	.523	.047								
Weapon							.079	1.0							
Projectile									1.0						
Live Ammo				{					1.0						
Fiber											1	1.0			1
Alcohol						,								1.0	
Narcotic						÷ *	2			1. S.	.316	.862	.791	.979	
Powder Residue										.667	.333	.667		11	.33

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Table III-2

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Evidence Crime	Alcohol in Blood	Building Materials	Corrosive Materials	Drugs in Urine	Explosives	Fibers	Fire Producing Material	Gunpowder Residues	Hallucinogens	Narcotics	Prescription Drugs	Impressions	Lacrymators	Liquor	Paint Chips	Physiological Fluids	Poisons	Soil Samples
Aggravated Assault																		
Arson		6				1							-					1
Burglary		2										1	1.1.1			1		Γ
Carrying Concealed Deadly Weapon																		
Forgery					1													T
Gambling ·																		T
Homicide																	· .	T
Larceny		1													1			Γ
Liquor Law Viol.											<u>.</u>					3		T
Narcotics						`			57	8	20						 	T
Rape																		Γ
Robbery																1. a - A		T
Other														[1	ان	-	f

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NEW JERSEY STATE CRIME LABORATORY

EVIDENCE/CRIME MATRIX

Entries From Firearms, Latent Prints and Documents Survey July 1971

	÷		Firea	ms –			Docum		
Evidence Crime	Casings	Shells	Bullets	Атто	Weapons	Fingerprints	Handwriting Iden.	Ink & Paper Comp.	Machine Iden
Aggravated Assault		3	6	a Ara	5	.1			
Arson						3			
Burglary					1	1			
Carrying Concealed Deadly Weapon					20				
Forgery							10		
Gambling								1	
Homicide		2	2	3	2	1			
Larceny									
Liquor Law Viol.									
Narcotics									
Rape									
Robbery	1			1	4				
Other (Specify)		3	3		11		3		

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Table III-4

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	Other	Immunology		photometry	Spectro-		Spectrograp	Microscopy	tography	Chroma-		Physical		Chemi cal	Evidence Analysis
			fluorescence	visible	ultraviolet	infrared	nyemission		thin layer	gas	density	refractive index	melting point		
				-				-							Alcohol in Blood
	6							1		1	1	1			Building Materials
															Corrosive Materials
										1					Drugs in Urine
															Explosives
			-					1							Fibers
								1							Fire Producing Material
	1					-					-				Gunpowder Residues
		-	7		7			55	11		-			57	Hallucinogens
					_										Narcotics
	2		2		2 14			5 3	\vdash	3 2		-	Η	7 20	Prescription Drugs
	3														Impressions
			-	_				1							Lacrymators
			H		_						_		-		Liquor
						\vdash	4	14		1. 1. 1.	-	-		14	Paint Chips
			1					1		3				3	Physiological Fluids
	1														Poisons
															Soil Samples

Entries From Chemistry and Criminalistics Survey July 1971

NEW JERSEY STATE CRIME LABORATORY

EVIDENCE/ANALYSIS MATRIX

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The data presented from the Pennsylvania State Police Laboratory were not collected through the same survey conducted at West Trenton and Philadelphia and, therefore, does not follow the same format. It is being collected as a matter of ordinary record reporting. It is a good example of the type of records now being kept which, with a little encouragement from the National Institute, could be turned into a valuable source of analysis to assist in planning for crime laboratories.

The evidence and analysis matrices for New Jersey and Pennsylvania State Police Laboratories have not been normalized because appropriate crime rates were not presently available.

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- III-9 -



922 793	Toolmarks	33	24	Assault and/or Attempted Homicide		enn	syl all
101	Miscellaneous	0		Auto Accidents		sylv	vani isti
i 73 137	Ammunition			ALLO ACCIDENTS		ania	S S S S S S S S S S S S S S S S S S S
7	Make of Weapon	72	61	Buglary & Larceny	· · · · ·	Sta	ate ecti
50 53	(from slug) $\stackrel{f_1}{\underset{a}{\overset{a}{\overset{a}{\overset{a}{\overset{a}{\overset{a}{\overset{a}{a$	17		Game Violations	Evic	сте Н	Orin
23	Make of Weapon H. V.				lence	olic	ле Ца - Уеа
i 11 259	Automatics	33	57	Homicide	10	e e	abora arly
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-	X	26	50	Miscellaneous		genc	sbur 70
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18 349	Fingerprints						
43 40	Miscellaneous						

Table III-

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III-11

Taple III-8	P P P	Microsopic Chemistry Sectory Harrisburg Chemistry Section - Yearly Summary, 1970 PSP = Pennsylvania State Crime Laboratory, Harrisburg Chemistry Section - Yearly Summary, 1970 PSP = Pennsylvania State Police OA = Other Agencies PSP = Pennsylvania State Police OA = Other Agencies PSP = Pennsylvania State Police OA = Other Agencies Pridence Fridence Summary, 1970 Patal Accidents Hit and Run Miscellaneous Secology Toxicology Toxicology Toxicology Toxicology 1037	
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EVIDENCE GATHERING FORMS for

e_{ij} and a_{kj} matrices



LEAA CRIME LAB SURVEY

Evidence Fact Sheet Latent Print Analysis

A. <u>Crime Classification of Case</u>:

1.	Aggravated Assault	7.	Homicide
2.	Arson	8.	Larceny
3.	Burglary	9.	Liquor Law Viol
4.	Carrying Concealed	10.	Narcotics
	Deadly Weapon	11.	Rape
5.	Forgery	12.	Robbery
6.	Gambling	13.	Other (Specify)

B. Type of Evidence:

1. Latent Print Analysis 2. Other (Specify)

C. <u>Time Data</u>:

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	Da	te	Time	AM
Receipt of Evidence	1	1		PM
				AM
Analysis by Technician Begins	/	1	••••••••••••••••••••••••••••••••••••••	PM
				AM
Analysis by Technician Ends	/			PM

D. <u>Results of Analysis:</u>

۵n		Identification	Could	• • • •	b a			
UII	t,	Comparison	Could not	<u> </u>	of	the	on the analysi	basis

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E. Amount of Evidence:

The number of pieces of evidence was



- III-15 -()LEAA CRIME LAB SURVEY \bigcirc Evidence Fact Sheet Documents A. Crime Classification of Case: 1. Aggravated Assault 7. Homicide 2. Arson

- 8. Larceny 3. Burglary 9. Liquor Law Viol. 4. Carrying Concealed 10. Narcotics Deadly Weapon ll. Rape 12. Robbery 5. Forgery 6. Gambling 13. Other (Specify)
- B. Type of Evidence to be Analyzed:
 - 1. Handwriting Identification 3. Machine Identification 2. Ink and Paper Comparison
 - 4. Other

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- C. <u>Type of Analysis</u>:
 - 2. Identification 1. Comparison
- D. <u>Results of Analysis:</u>

An { Identification Comparison Could Could } be made on the basis Could not of the analysis.

E. <u>Amount of Evidence</u>:

The number of pieces of evidence was

F. <u>Time Data</u>:

Receipt of Evidence	Date Time	AM PM
Analysis by Technician	Begins / /	AM PM
Analysis by Technician	Ends / /	AM PM

 A. <u>Crime Classification of Case</u>: Aggravated Assault Arson Larceny Burglary Liquor Law Viol. 4. Carrying Concealed Narcotics Deadly Weapon Rape Forgery Robbery Gambling Other (Specify) B. <u>Type of Evidence to be Analyzed</u>: Casings Casin		Evidence Fact S	heet Firea	rms	
<pre>1. Aggravated Assault 7. Homicide 2. Arson 8. Larceny 3. Burglary 9. Liquor Law Viol. 4. Carrying Concealed 10. Narcotics Deadly Weapon 11. Rape 5. Forgery 12. Robbery 6. Gambling 13. Other (Specify) B. Type of Evidence to be Analyzed: 1. Casings 4. Ammo 2. Shells 5. Weapons 6. Bullets C. Type of Analysis: 1. Comparison 2. Identification D. Results of Analysis: An { Identification Could could not } be made on the bac of the analysis. E. Amount of Evidence: The number of pieces of evidence was</pre>	A	Crime Classification of Case	• • • • • • • • • • • • • • • • • • •		
Deadly Weapon 11. Rape 5. Forgery 12. Robbery 6. Gambling 13. Other (Specify) B. Type of Evidence to be Analyzed: 1. Casings 4. Ammo 2. Shells 5. Weapons 6. Bullets C. Type of Analysis: 1. Comparison 2. Identification D. Results of Analysis: An { Identification Could Comparison Could not } be made on the base of the analysis. E. Amount of Evidence: The number of pieces of evidence was		 Aggravated Assault Arson Burglary Carrying Concealed 	7. Homicia 8. Larceny 9. Liquor 10. Narcot	de Y Law Viol.	
 B. Type of Evidence to be Analyzed: Casings Shells Shells Bullets C. Type of Analysis: Comparison Comparison Identification Results of Analysis: An { Identification Could Could not } be made on the base of the analysis. E. Amount of Evidence: The number of pieces of evidence was		Deadly Weapon 5. Forgery 6. Gambling	11. Rape 12. Robbery 13. Other	(Specify)	
 1. Casings 2. Shells 3. Bullets 4. Ammo 5. Weapons 6. Bullets 6. Bullets 7. Time Data: 4. Ammo 4. Ammo 5. Weapons 5. Weapons 5. Weapons 5. Weapons 6. Bullets 7. Weapons 7. Identification 7. Identification 7. Could not ¹ be made on the base of the analysis. 	В.	Type of Evidence to be Analyz	<u>:ed</u> ;		
 C. <u>Type of Analysis</u>: Comparison Comparison Identification Results of Analysis: An [Identification Could could not] be made on the base of the analysis. E. <u>Amount of Evidence</u>: The number of pieces of evidence was F. <u>Time Data</u>: 		1. Casings 2. Shells 6. Bullets	4. Ammo 5. Weapons		
 Comparison Identification Results of Analysis: An { Identification Could Could not } be made on the bac of the analysis. Am of Evidence:	c.	Type of Analysis:			
D. <u>Results of Analysis</u> : An [Identification Could Comparison Could not] be made on the bac of the analysis. E. <u>Amount of Evidence</u> : The number of pieces of evidence was F. <u>Time Data</u> : Date		1. Comparison	2. Identif	ication	
An { Identification Could Comparison Could not } be made on the ba of the analysis. E. Amount of Evidence: The number of pieces of evidence was F. Time Data:	D.	<u>Results of Analysis</u> :			
E. <u>Amount of Evidence</u> : The number of pieces of evidence was F. <u>Time Data</u> :		An { Identification { Comparison	Could Could not }	be made on t of the analy	he basis sis.
The number of pieces of evidence was F. <u>Time Data</u> :	Ε.	Amount of Evidence:			
F. <u>Time Data</u> :		The number of pieces of evider	nce was		· · · · · · · · · · · · · · · · · · · ·
Date Time AM	F.	<u>Time Data</u> :			
Receipt of Evidence / / PM		Receipt of Evidence	Date / /	Time	AM PM
Analysis by Technician Begins / / PM	an an the State of the State of the Let of the Let of the State of the	Analysis by Technician Begins			AM PM
Analysis by Technician Ends / / AM PM		Analysis by Technician Ends			АМ <u>РМ</u>

LEAA CRIME LAB SURVEY

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7.	Homicide
8.	Larceny
9.	Liquor Law Viol.
10.	Narcotics
11.	Rape
12.	Robbery
13.	Other (Specify)
	7. 8. 9. 10. 11. 12. 13.

per of pieces o	f evidence	was		
of Evidence		Date / /	Time	AM PM
by Technician	Begins	1 1		AM PM
by Technician	Ende			AM

LEAA	CRIME	LAB	SURVEY	•

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Evidence Fact Sheet Laundry & Jewelry Marks

Crime Classification of Case: Α.

1. Aggravated Assault 7. Homicide 2. Arson 8. Larceny 3. Burglary 9. Liquor Law Viol. 4. Carrying Concealed 10. Narcotics Deadly Weapon 11. Rape 5. Forgery 12. Robbery 6. Gambling 13. Other (Specify)

B. Type of Evidence:

- 1. Laundry and Jewelry Marks
- C. Time Data:

Receipt of Evidence		Da'te / /	Time	A Pl
Analysis by Technic	ian Begins	1 1		Al Pl
Analysis by Technic	ian Ends	1. 1		Al Pl

D. Results of Analysis:

An	f Identification	Could		
	Comparison	Could not	be made on the of the analysis	basis

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2. Other (Specify)

E. Amount of Evidence:

The number of pieces of evidence was



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LEAA CRIME LAB SURVEY

Evidence Fact Sheet

Voice Print

Crime Classification of Case:

l.	Aggravated Assault	7.	Homicide
2.	Arson	8.	Larceny
3.	Burglary	9.	Liquor Law Viol.
4.	Carrying Concealed	10.	Narcotics
·	Deadly Weapon	11.	Rape
5.	Forgery	12.	Robbery
6.	Gambling	13.	Other (Specify)

2. Other (Specify)

		Date			Time	AM
Evidence			1	1		PM
7 Technician	Begins		1	1		AM
/ Technician	Fnda			,		AM
recumental	Linds	-				PM

Identification	6 Luo						
Comparison	Could	}	be	made	on	the	basis
ee[ea	Coura	not	of	the	anal	vsi	3

A Section of the sect

The number of piece of evidence was

LEAA CRIME LAB SURVEY

- III-19 -

Evidence Fact Sheet Mobile Crime Collection

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A. Crime Classification of Case:

1	Aggravated Assault	7.	Homicide
	Arcon	8.	Larceny
2.	Burglary	9.	. Liquor Law Viol.
з. И	Carrying Concealed	10	. Narcotics
4.	Deadly Weapon	11	Rape
Ē	Forgery	12	Robbery
5.	FOLGELY	13	Other (Specify)
6.	Gambling		

B. Evidence Collected:

11

	1. Photographs	2.	Other (Specify)		
c.	Time Data:	Date	Time	АМ	
	Receipt of Call			PM AM	\cap
	Call Answered		/	PM AM	
	Call Finished		/	PM	





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LEAA CRIME LAB SURVEY

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EVIDENCE FACT SHEET

& CRIMINALISTICS

CHEMISTRY

A. Crime Classifications of Case:

 Aggravated Assault Arson Burglary Carrying Concealed Deadly Weapon 	5. 6. 7. 8. 9.	Forgery Gambling Homicide Larceny Liquor Law Violations
Type of Evidence to be Analyzed:		
1. Alcohol in Blood	7	174

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2. Building Materials 21000 ---wire ---glass ---insulation 3. Corrosive Materials ----acids ----alkalines

- 4. Drugs in Urine
- 5. Explosives

6. Fibers ---human ---textile ---animal ---vegetable

C. Type of Analysis

1. Comparison

- 7. Fire Producing Material
- 8. Gunpowder Residues
- 9. Hallucinogens
- 10. Narcotics
- 11. Prescription Drugs 12. Impressions
- ---shoe ---tire
- ---hand
- 13. Lacrymators
- 14. Liquor
- 15. Paint Chips
- 2. Identification

- 10. Narcotics 11. Rape
- 12. Robbery
- 13. Other (Specify)
- 16. Physiological Fluids ---blood ---semen ---urine ---saliva 17. Poisons 18. Soil Samples 19. Stains ---lipstick ---grease ---tar ---oil ---food ---gasoline 20. Tool Marks

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21. Other

LEAA CRIME LAB SURVEY

CHEMISTRY (continued) EVIDENCE FACT SHEET

& CRIMINALISTICS

D. Nature of the Analysis:

In the matrix below please record the type of evidence analyzed (by its number) in the blank spaces at the top; and in the corresponding columns, check the squares of the techniques used to analyze the evidence,

-Type_of_Evi	dence				1								1		1	1	Γ
Analysis		1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	נן
Chemical												ļ					Γ
نیے میں بنایہ کرنے ہے۔ یہ میں اگر میں ان اس	melting point																
Physical	refractive index			[ļ		1		1			[[Γ
	density]											
Chroma-	gas						· ·			1.1.1							Γ
tography	thin layer							1		1						T	
Microscopy								[1			
Spectrograp	hyemission					1											Γ
	infrared														 	1	
Spectro-	ultraviolet															1	-
photometry	visible			1.												1	F
	fluorescence												-				Γ
Immunology																	Γ
Other:																	

E. Results of the Analysis: Identification Could An Comparison Could not (Please indicate appropriate wording)

F. Amount of Evidence:

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The number of pieces of evidence analyzed

G.	Time Data:		Date		Time	
						AM
	Receipt of Evidence					_PM
		n an taon an tao Africa. Anns an tao Africa			di na silan	AM
	Analysis by Technician	1 Begins		and a second second		PM
						- AM
	Analysis by Technician	1 Ends			•	_PM

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be made on the basis of the analysis performed on this evidence.

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The SUPLAB simulation program is designed to simulate the operations of a crime laboratory. The program is composed of a main routine and nine subroutines, which simulate the arrival of cases to the crime laboratory, develop statistics about the type of case, the amounts and types of evidence, and the servicing each case receives. In addition, the program determines the number of arrived, but as yet unserved, cases at various points in the day, as well as determining the probability that a case involving a crime of type i is serviced before it is needed in court.

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There are two major policy assumptions with which the program operates. The first is that each unit of a crime laboratory can be handled separately, simulating at one time only arrival and service for cases to the Chemistry Unit or the Ballistics Unit, for example. Second, the time is measured in minutes from 1 to 1440, which 1 represents 5 p.m. of the preceding calendar day, and 1440 represents 4:59 p.m. of the next. Of course, the simulation would operate efficiently if, represented 12:00 a.m. and 1440 11:59 p.m. However, under the first scheme, the working day of the laboratory (9 a.m. - 5 p.m.) become minutes 960 to 1440. Analysis of the output of the program will show that no service begins before 1080 (11 a.m.). Here again operation has been simplified by loading

APPENDIX IV

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SUPLAB SIMULATION

- IV-1 -

the time spent for lunch, coffee-breaks, etc. onto the front of the day (960 - 1080).

- IV-2 -

Description of the Program

The Main Program

There are three major functions performed by the main

routine:

- initialization 1)
- input of data 2)
- control

The main routine is used to set the original values of many of the program variables to zero. This function is performed to meet compiler requirements and serve as a check against error.

All data necessary to operate the SUPLAB is entered through read statements in the main routine. The nature and handling of this data will be explained in a later section entitled "Data Requirements."

The final function of the main routine is to generate the case arriving to the laboratory on a given day. Once the case is generated, the main routine calls the various subroutines to develop the characteristics of the case. At the end of the day, the main routine calls the various statistical routines included in the simulation.

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CHOOS Subroutine

CHOOS is a function subroutine that determines the value

of the random number generated by RANNOS. These random numbers are uniformly distributed between 0 and 1 and must be converted to their corresponding value. CHOOS performs this conversion by comparing the 0-1 random variate to the cumulative distribution function for the item being simulated. The actual value simulated is the first value of the random variable whose cumulative probability value is greater than the 0-1 variate.

- IV-3 -

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Assume the probability of arrivals 1, 2, 3 minutes apart is .05, .05, .10 respectively.

CTYPE determines the type of case, the number of dif-

ferent types of evidence submitted, and the specific types of evidence submitted on this case. It is called by the main routine immediately after each case enters the system. All simulated values are stored for the particular day of the simulation until the end

of that day.

EXAMPLE: ARRIV(t) = Cumulative probability for the interarrival time is t minutes

Then ARRIV(1) = .05, ARRIV(2) = .10, ARRIV(3) = .20If the random variate is .16, then the program has simulated two arrivals three minutes apart.

CTYPE Subroutine

ANLTIM Subroutine

After determining the type of crime and evidence data, the program then determines the amount of time the case needs for service. For each type of evidence, a simulated service time is obtained and the time for servicing each case is then determined through summation.

- IV-4 -

BUSY Subroutine

At the end of each simulated day, the entire day's cases receive servicing in BUSY. After determining the case priority (note: only cases arriving before 1080 can be priority cases), each case is handled by the first server available at or after the case arrived. The MAXAMI subroutine is used to determine which server is available, by calculating, for each server, when his last service ended and then picking the smallest time. If all servers are busy until the end of the day, the date of service is incremented to the next calendar day.

STAT, AVGS, QUEUES Subroutines

These three routines compile statistical information about the laboratory's operation on a daily basis. The STAT routine gives the total of each type of crime the laboratory received. In addition, the information about each case - the number of types of evidence, analysis methods, etc. - are printed here.

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the queue.

The SNEED routine calculates the probability that a case

of crime type i is serviced on or before the time at which the analysis results are needed in court. SNEED generates the date the analysis is needed through the TNEED array (time data needed) and compares this date with the date upon which the analysis was completed. The number of successful completions is compared to the total number of cases of each crime type to determine the probability that the analysis is done in time.

Data Requirements

required.

The data can be divided into three major types. The first applies to all units of the laboratory. The record types varies by laboratory unit and the third varies by laboratory unit and type of crime.

AVGS routine determines the average time between arrivals, the average length of a service, and the average waiting time in

- IV-5 -

The QUEUES routine determines the length of the queue throughout the day and the average queue length.

SNEED Subroutine

To operate the program, nineteen different types of data are

(1) For all laboratory units:

must be an 8 digit odd integer, which is used ISEED to initialize the sequence of random numbers generated by RANNOS function (This data may have to change for use on another compiler with a different random number generator.).

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- IV-6 -

- the maximum elapsed time (in days) for a case IDAY to be needed in court. This should be a limiting value for all types of cases and should be requested from court agencies serviced by the laboratory
- NDAY is the number of days being simulated. This value is under the operator's control. The choice should be large enough to assure steadystate being reached. Current array size limits NDAY to 30.
- NU is the number of units to be simulated.

TNEED is the probability distribution of the number of days until the case goes to court. The operator will require court records for each type of crime classification considered.

- PRIOR is the probability that a case is a priority case. Laboratory records will generally not contain information indicating this type of data. Several alternatives are possible:
 - 1) discussions with laboratory personnel
 - 2) request that all cases for a trial
 - period be marked priority or non-priority 3) request a set of case histories from the
 - laboratory. Check for all cases handled in a substantially shorter period of time than average and assume this percentage represents priority cases.

QUECHK this array contains the times at which the length of the queue is to be checked. These values are currently 9 a.m. to 5 p.m. by the hour (corresponding to minutes 960 to 1440 in increments of 60). However, they can be changed at the decision maker's discretion. - IV-7 -

(2) Individual unit data:

NWKR

NMIN

NTEVI

 \mathbf{NTT}

OUT

CRIM

the number of workers in the unit. This figure will vary from unit to unit and should be obtained from the laboratory director. Both day and night workers should be considered.

the maximum time any individual analysis takes. This data can be obtained through use of the survey forms discussed in the paper.

the total number of distinct types of evidence. Since classification procedures vary the value for NTEVI should be obtained through direct conversation with the laboratory director.

NANAL the total number of distinct analysis methods. This data must be obtained through use of a survey. A listing of equipment that perform different functions may yield an incorrect estimate. For example, in Philadelphia, narcotics are analyzed under two methods -- one involving spectroscopy and one not -both methods, however, use more than one technique. Hence here NANAL would be two, not three or four.

is the maximum time between two successive arrivals. The value of NTT will generally be available through laboratory records, as most laboratories log the time each case arrives.

is the distribution of the probability that people are out on a given day. Laboratory records of absences should be requested to obtain these values.

is the distribution of the probability that a case involves a crime of type i. Requesting laboratory records for the previous 6 to 12 months indicating the number of each type of case should provide sufficient estimates.

ARRIV is the probability distribution that the time between arrivals is K minutes. Here again the laboratory should be able to supply this information from past case records

- IV-8 -

EVI is the probability that L different types of evidence are submitted on a case. To obtain these probabilities it may be necessary to request analysis reports and/or property receipts either of which should contain this information.

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is the probability distribution that evidence TEVI received is of a specific type. If record keeping in the laboratory is sparse, analysis reports may be necessary. Otherwise, monthly or yearly analysis summaries may be used.

(3) Data for units and crime:

Often the amount of data, time of analysis, or type of analysis depends upon the particular crime, as well as the laboratory unit.

- ANALTY is the distribution for the probability that an analysis for unit I, involving crime J, uses method L. It will be rare for data to be kept in such a manner, but in the interest of accuracy such data should be obtained. Use of the aforementioned survey form for a short period (one month) will generate enough data to supply this matrix.
- for an analysis of type L, TIM contains the TIM probability that the analysis time is M minutes. Here again data is generally not kept in such detail, but sufficient information can be obtained through the survey.

As was stated previously, when probability data is entered into the program, it must be converted to cumulative distribution form.

Use of SUPLAB Program

The program should be used to test various configurations of a proposedor existing laboratory to select the most cost effective

arrangement.



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Once the input data has been obtained for a base or original configuration, testing other structures is relatively simple. At present there are only two changes a laboratory can make in its configuration - machines and men.

To test a change in manpower, the operator must change only two pieces of data - NWKR and OUT. Changing NWKR involves only simple addition or subtraction. To change the OUT cumulative probability distribution is more complex, but still fairly straightforward. The laboratory director and/or the program operator must discuss and decide the probability of the added (deleted) man's being absent. Application of probability rules then determines the

An addition or replacement of a machine is equally simple. Here only the ANALTY and TIM distributions change to reflect the new probabilities of choosing each analysis method or to include a new method. Change of the TIM array is simple if the machine directly replaces an old machine. A system's analysis of the contribution (in terms of time) of the old machine determines the time to be subtracted from entries in TIM and must be replaced by the operating time of the new machine. If the machine is strictly an addition, a new method must be added to ANALTY and a new row to TIM. The optimal configurations for each facility depends, of course,

upon the cost of operating the laboratory. While the costs incurred

- IV-9 -

for additional manpower and equipment can be accurately ascertained, many indirect and overhead costs are impossible to estimate. From a study of three laboratories, these costs were seen to vary widely without any recognizable pattern. For this reason, it seems inexpeditious to attempt such an evaluation in the program, and is left to the program operator.

Improvements and Extensions

As presently structured, the SUPLAB program represents, with reasonable accuracy and minimal computer costs, the operation of a crime laboratory.

In the interest of realism and accuracy, several extensions

might be considered:

- 1) Presently all analysts are considered identical. They are all assumed to be able to perform the same functions with equal skill. Admittedly, most laboratories do not operate in this manner.
- 2) Presently no overtime is considered in the system. It should be possible to create overtime services if the queue backs up beyond a certain level.
- Structuring the system to fit a 12 a.m. 12 p.m. day. This would involve making the analyst busy in the middle 3) of the day, etc.

These are possible areas of improvement for the simulation. While none are believed to be crucial, each one could add to the

program's utility.

SUPLAB PROGRAM

- IV-11 -

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Main Program

Constants

Arrays

Symbol

Variable List*

Description

NDAY.....is the number of days to be simulated NU.....is the number of laboratory units simulated NWKR.....is the number of workers on the laboratory unit NMIN.....is the maximum time that any evidence analysis may take NTEVI.....is the number of possible types of evidence the unit can receive NANAL.....is the number of distinct analyses the unit can perform on a piece of evidence NTT.....is the maximum time between two successive case arrivals NDAYP.....extends the number of days the system uses in order to accommodate the service times for each case NOVT.....is the number of workers out on a given day TARR.....is the time of last arrival to laboratory unit KCOMP.....is the number of cases coming to the laboratory unit on a given day. NAVL.....is the number of workers available to process cases INTER.....is the interarrival time between cases K and (K+1) SIM.....is the random number generated by the system PRIOR.....contains the probability that a given case is or is not a priority case QUECHK.....designates the times at which the length of the queue is to be checked OUT.....contains the probabilities that 1, 2, 3, --workers are out today ARRIV contains the probabilities that the time between

two successive arrivals is 0, 1, 2, --- minutes CRIM.....the probability distribution to determine the crime

represented by each case received at the laboratory

*Only those variables not previously described are listed.

Arrays

ICRR	records the # of types of evidence involved
	in the case
ICRI	records the type of case that just arrived to
	the laboratory
NCR	keeps a total for the day of the number of
	homicides, rapes, assaults,the lab processes
TANAL	records the case I that the Jth type of evidence
	was of type K

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- IV-12 -

ANLTIM Subroutine

Constants

IFAKErec	ords the ty	pe of evi	dence th	at was	the	Kth
evi	dence prese	nted on t	the ith c	ase		
ITYrep	resents the	analysis	s method	chosen	for	the
Kth	piece of e	vidence				
NTIMthe	amount of	time the	above an	alysis	take	s

Variables

CTIM	records the total analysis time consumed by the
	ith case
ANTY	a dummy array used to access the correct row of
	the ANALTY array (depends upon the type of evidence)
IAN	records the type of analysis for the Kth type of evidence
ATIMES	a dummy array used to obtain the correct row of the TIM array (depends upon type of analysis chosen)
ETIM	records the time spent analyzing each piece of evidence

BUSY Subroutine

Constants

Kl	day upon which case is serviced
I4	the number of cases serviced
LPRIOR	constant telling whether we are servicing
	priority or non-priority cases
IDENT	an identifier to tell program whether all the
	day's cases have been serviced .
IBUSY	a constant which is set equal to the time when
	the analyst's last service finished

Arrays CTYPE Subroutine Constants



- IV-13 -

Arrays (continued)

EVI.....is the probability distribution that 1, 2, 3, or more distinct types of evidence were submitted on the case TEVI.....the probability distribution describing the

chances that the evidence was type 1, 2, 3,.... ANALTY......contains the probabilities that for unit I, and case type J the method of analysis used was K

- TIM......contains the probabilities that an analysis using method K took L minutes
- IAVL.....contains the number of analysts available to work each day the system operates
- APRIOR.....contains a 1 or a z designating whether the case is non-rush or rush, respectively
- TINTAR......contains the arrival time of each simulated case
- ITECH.....contains the times over which the technicians are busy servicing cases
- INTAR...., contains the time between each set of successive cases

CHOOS Subroutine

Constants

- I.....dummy index representing maximum value of array being considered.
- J.....dummy index representing value for array being simulated

A.....dummy array which contains values of simulated array

ICR.....a constant whose value (1,2...20) designates the type of case that has just arrived to the lab NEVI.....the number of types of evidence presented by the case IEVI.....a constant whose value (1, 2, 3...) designates each specific type of evidence for ... the case that just arrived

Arrays

KTECH	records the arrival date of the case being
	serviced
LTECH	records the case number from arrival date
ATECH	records the time that the case arrived to
	the laboratory
SYST	evaluates the time that the case spent in
	the system (waiting plus service time)

MAXIMI Subroutine

Constants

JRis	the number of cases handled by the technician
up	to this point in time
KMINis	the minimum for which an analyst is available
to	service another case
JZIis	the number of the first available analyst
I3is	the number of cases handled today by the
an	alyst, who will handle this case

Arrays

KLARGE..... is the latest until which the analyst is busy

STAT Subroutine

Constants

17.....dummy constant into which the values of ICR2 are put

AVGS Subroutine

Constants

TOTA...... sum of the interarrival times between each pair of successive cases TOTSYS.....total time spent in the system by all cases TOTSER.....total time spent in servicing all the laboratory cases

Arrays

QUEUES

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Constant

Arrays

AVGA.....average time between interarrival for day K AVGSER.....average service time for a case arriving on day K

AVGSYS.....average time spent in the system by a case arriving on day K

AVGNT.....average waiting time prior to service

- IV-15 -

IQUE.....a counter indexing the number of times that the queue's length is checked (currently 10) NQUE..... is the number of cases arriving to the queue between checking times

NSERV.....is the number of servicing finished between the previous and the current time at which the queue is checked

NEWQU.....is the number of additions or subtractions to the queue's length

LQUE.....is the length of the queue at the previous check

TOTQUE..... is the total number of cases in the queue over the entire day

AVGQUE.....is the average length of the queue for day K

QUET.....is the actual length of the queue at various times

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450 ATIMESIIK21 * TIMIITY, IK21 CALL CHOOSCATIRES.NATIRES				268 COMMON 7 UUU TINTAR (100), SYST(50) 269 AVGAIK1 = 0.0 270 AVGSYSIK1 = 0.0
				271 AVGSERIKT =0.0 272 AVGRTIKI =0.0 273 TG14 =0.0
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LOUP FUNCALITIE. AN INC. DATE:				DERVICE TIME*.3X,F7.2,10X,*AVERAGE OUEUE WAT(*.3X,F7.2) 287 RETURN 288 END
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I A L TAAANI I A I A-I IRUSY = ITECH(KI,JZI, I3) IEFUTECH(KI,JZI,I3, IT TINTAR(ICE)) IRUSY = TINTAR(I	•			294 COMMIN /TTT/ NMKR . LOUE 295 COMMON /UU/TINTA (100). SYST(50) 296 CUMMUN /222/ ITECH(30.10.30)
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GO TO 780 785 RETURN END				100 100 111 NOUE = NOUE + 1 309 980 CONTINUE 310 D0 985 IANAL = 1, NHKR 310 D0 985 IANAL = 1, NHKR
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COMMON //3557 14VL/30/ COMMON /WWV 14 COMMON //2V/ 14 FERM 30.10.301			Ś	317 LOUE = QUET(1QUE) 318 970 CINTINUE 319 DU 960 LQUE = 2.10
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APPENDIX V

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- V-1 -()USE OF SEARCH THEORY IN SEEKING AND IN ANALYZING PHYSICAL EVIDENCE A basic problem in dealing with physical evidence is that of finding and properly ascribing "ownership" of the objects. Detecting blood stains in a group of items brought to the lab and identification of the set that may be ascribed to the criminal or victim illustrates the problem. The technicians who analyze physical evidence may have intuitive notions, reinforced by their experience about the most effective search procedures. It is reasonable to assume that these analysts will be able to translate their intuition and knowledge into estimates of prior probabilities of discovery of objects sought in a space of possibilities and that they will be able to introduce effective measures to the testing procedure they employ. A reasonable estimate of prior probabilities -- \bigcirc not essentially the pinpoint accuracy -- is sufficient in applying the model proposed in this Appendix. There is an advantage in analysis in moving from random searches to decision rules which incorporate the probability estimates and effectiveness measures described presently together with the cost estimates (cost being man-hours of work done). The method by which such decision rules can be generated is discussed here. Conceptual Formulation of the Proposed Model Let S be the set of objects O_i from which the evidence is sought. For every object O_i in S, assign parameters: $p_i = probability that X is in O_i$ α_i = probability that X will not be detected in O_i given that X is in O_i (this parameter is determined by the search ()effective probability of the series of tests and the

sensitivity of instruments applied and can be estimated by analysts on the job)

 $e_i = \text{cost of search in } O_i$ (can be in terms of time spent) Search at the Scene of a Crime

- V-2 -

Here S may be defined to be a large area where a fleeing criminal has supposedly left an object which is sought. (The model applies even to the case when the object is not there -- it minimizes the time in winding up the search quickly.) Then, each O; in this case is different (roughly circumscribed) subarea that could contain the object with probability p. A full description of the case and what took place can greatly help the estimation of p_i's. Or, again, our S may be the whole town and O_i 's as different parts of the town where a criminal could be hiding. In general, detectives and other searchers have their prior p_i 's as to where a criminal could be.

Search Proposed In the Crime Laboratory

Here, S is taken as the space or collection of all pieces of evidences and they can be very numerous, collected from the scene of crime. Now our parameters are translated as follows:

Let:

X be the clue being searched for, e.g., blood stain on item, etc.

 O_{i} = the piece of evidence brought to the lab

 $p_i = the probability that X is in O_i$

 $\alpha_{i} := \text{ probability of nondetection of X given that X}$ is in O_i piece

Decision Rule for Search

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Then:

Since the search is usually to be done by analytical procedures (instruments and types of tests), α_i may fairly be estimated as a function of these analytical procedures, i.e., $\alpha_i = 1-f$ (analytical procedures to detect the existence of clue X in O_{i}).

Such rules apply to both cases 1 and 2.

– v–3 –

1) Set an arbitrary upper bound M for the total number of analysis or search cycles, e.g., at the crime scene searching all the ${\tt 0}_{i}\,$'s once, not finding what we are looking for and repeating the round of search again constitutes a cycle. At the crime laboratory, a cycle would be completing the search for all pieces once and then starting the second round a second time. 2) Let N be the total number of objects. All the O_i 's be given a number tag with estimates of p_i 's and α_i 's written on them. 3) Construct a Spectrum I of numbers I_{ij} 's, such that $\Pi = \{ \Pi_{ij} = p_{i} \alpha_{i}^{d-1} (1-\alpha_{i})_{j} i = 1, \dots N_{ij} = 1, \dots M \}$

and then the set of ratios

 $R = \{ \frac{\pi i j}{e.}, i = 1, ..., N_{i} j = 1, ..., M \}$

Arrange the elements of R into a non-increasing sequence K.

if the nth number of R is $I_{j/e_{i}}$, the search of ith object is the nth search or analysis in the procedure. The procedure stated above will always be consistent, e.g., the 29th search for object 5 will never be suggested by the sequence before the 27th or 10th search of the same object.

A Proof for the Optimal Decision Procedure

Suppose our clue is in or on one of the γ possible locations $(\gamma \geq 2)$, let p_i 's and α_i 's be as defined before. We clearly have $\sum p_i = 1$ and $0 \le \alpha_i \le 1$. The general process may be described as follows: Suppose at some stage, when one of the locations, say, j, is searched, the objects are not found. Then for i = 1, ..., the posterior probability p_i^* that the object is in location i is by use of Bayes Theorem:

- v-4 -

 $p_{j}^{*} = \frac{p_{j}^{\alpha} j}{p_{j}^{\alpha} j + 1 - p_{j}}$

 $p_i^* = \frac{p_i}{p_j^d + 1 - p_i}$

Procedure must be determined that will minimize the expected total cost (in terms of time) of the searching process.

For any probabilities $p_1, p_2, \dots p_{\gamma}$, we shall let L $(p_1, p_2, \dots, p_{\gamma})$ \dots p_y) denote the expected total cost of the searching process. The functional equation that must be satisfied by L is as follows:

Suppose that the first search is made in a certain location, say j. Then the probability is $p_i(1-\alpha_i)$ that the object will be terminated. On the other hand, the probability is $p_j \alpha_j (1-p_j)$ that the clue will not be found in the first search. If is is not found, the posterior probabilities p_1^* , p_{γ}^* as specified by (1), and the expected cost of the remainder of the process when an optimal procedure is adopted is $L^*(p_1, \dots p_2^*)$. After we add the cost of c_i of the first search, the expected total cost of searching in location j first and then

cost as follows:

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 $(\mathbf{0})$

continuing with an optimal procedure will be $c_i + (p_i \alpha_i + 1-p_i)L(p_1^*,$...p2*). Since one of the r locations must be searched first, $L(p_1, \dots, p_2)$ must satisfy the following equation:

 $L(p_{1},...,p_{\gamma}) = \min_{j=1,..,\gamma} \{ c_{j} + (p_{j}\alpha_{j} + 1 - p_{j})L(p_{1}^{*},...,p_{2}^{*}) \} ... (2)$ Now, since $L(p_1, \dots, p_2)$ is the expected total cost of an optimal procedure, its value cannot be greater than the expected cost of the procedure under which locations 1 through r are searched cyclically until the clue has been found. This also gives an upper bound on the

Suppose first the clue is in location i. Then 1 is the expected number of searches in location i which will be needed to find the clue. Since the cost of each cycle of searches of all r locations is $c_1 + \ldots c_{v}$, it follows the expected cost of finding the clue will not be more than $(c_1 + c_2 + ... c_{\gamma})/(1-\alpha_i)$. Expecting over all possible locations r gives the upper bound on expected cost as

 $(c_1 + \dots c_{\gamma}) \sum_{i=1}^{r} \frac{p_i}{1-\alpha_i}$

Equation (2) is difficult to solve but the following line of attack gives the same optimal procedure as (2).

For an <u>sequential</u> procedure and for i = 1,....r and j = 1,],..., we shall let I ij be the probability under any proceudre that the clue will be found for the first time and the search cease during the jth search of location i. Then, regardless of number of times other locations have been searched before the jth search of location i is

- V-5 -

made, the probability $\pi i j$ is

 $j = 1, \dots 2$ $\pi i j = p_i \alpha_i (1 - \alpha_i) \quad j = 1, 2, \dots$ (4)

- V-6 -

Every search procedure specifies, at each stage n(n=1,2,...) that a certain one of locations 1, ... 2 should be searched if the clue has not yet been found. (Note that our applications stage is equivalent to each subarea at the crime scene or each piece brought to the crime lab.) For any given procedure D, we let R denote the cost of the search that is made at the nth stage, and we let $\boldsymbol{\lambda}_n$ denote the probability that the clue will be found at the nth stage; e.g., if D specifies that the location i should be searched for the jth time at the nth stage, then $R_n = c_i$ and $\lambda_n = \pi i j$. Let M denote the total number of searches required to find the clue. Then the expected total cost p(D) of finding the clue can be written as follows:

P(D) = $\sum_{n=1}^{\infty} (\sum_{m=1}^{n} R_m) \lambda_n = \sum_{m=1}^{\infty} (\sum_{n=m}^{\infty} \lambda_n) R_m$ $= \sum_{n=1}^{\infty} R_{m} p_{r} (M \ge m)$

 $= R_{1} + R_{2} (1 - \lambda_{1}) + R_{3} (1 - \gamma_{1} - \gamma_{2}) + \cdots$

Note: The final result in (5) is appropriate even for a procedure D under which there exists a time probability of never finding the object.

We now prove that the optimal procedure specifies that the search should be performed so that the following relation is satisfied:

 (\mathbb{T})

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In other words, if all values of the ratio $\pi i j$ for all values of i and j are arranged in order of decreasing magnitude, then this ordering is the sequence in which the searches should be made. Proof of Optimality: suppose that D is a procedure for which some value of n,

- v-7 -

 $\frac{\lambda_1}{R_1} > \frac{\lambda_2}{R_2}$

 $R_n * = R_n +$ $R_n + 1 = R_n \text{ and } \lambda_n^* + 1 = \lambda_n$

and (8):

P(D') = P(D)

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Hence, the

$$\frac{\lambda_n}{R_n} < \frac{\lambda_n + 1}{R_{n+1}}$$
(7)

Suppose also that D' specifies that location i should be searched at the nth stage and location k at the (n + 1) st stage. By (7) we know $i \neq k$. Let D* be the procedure that specifies that the location k should be searched at the nth stage and i at the (n + 1) but which agrees with procedure D at all other stages. Let R_m^* and r_m^* be the cost and probability at the mth stage for procedure D*, then the following relations must be satisfied.

$$1 \text{ and } \lambda_n^* = \lambda_n + 1$$

 $R_n = R_m$ and $\lambda_m = \lambda_m$ for $m \neq n$ and $m \neq n + 1$

We can now obtain the following result from equations (5), (7),

$$P^{*}) = R_{n} (1 - \lambda_{1} - \dots + \lambda_{n} - 1)$$

$$+ R_{n} + 1 (1 - \lambda_{1} - \dots + \lambda_{n} - 1)$$

$$- R_{n} + 1 (1 - \lambda_{1} - \dots + \lambda_{n} - 1)$$

$$- R_{n} (1 - \lambda_{1} - \dots + \lambda_{n} - 1) - \lambda_{n} - 1 - \lambda_{n} + 1)$$
result:

$$= R_{n} \lambda_{n} + 1 - R_{n} + 1 \lambda_{n} > 0 \qquad \dots \qquad (9)$$

Note: The dynamic point of view is clearly implicit in the above procedure. Observe equations (1) and (4). The optimal procedure has the following forceful and dynamic interpretation. At any given stage of process, let p_{i}^* , $\dots p_{\gamma}^*$ be the current posterior probabilities that the clue is in each of the γ possible locations. Then the next search should be made in the location for which the value of p_i^* (1 - α i) is the probability of actually finding the object in a single search of location i, the optimal procedure at each stage is simply to search in the location for which there is the highest probability per unit search cost of finding the clue in the next search. Also note that in case costs are equal, the optimal procedure will minimize the expected number of searches needed to find the object.

A computer program illustrating the foregoing procedure follows. The sample runs, using data from the Philadelphia City Police Laboratory indicate that the use of search theory is clearly cost effective if twenty or more items or areas are considered.

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S ON THE SEARCH AND SEQUENCING ALGORITHM

umber of objects; maximum allowable is 1000.

umber of search cycles; maximum value is 8.

I = 1, NUM; PROB(I) = prior probability measure item being searched for is in object I.

the inputted values for array PROB are automatically normalized into mathematical probability numbers using:

$$PROB(I) = \frac{inputted PROB(I)}{\sum (inputted PROB(I))}$$

I = 1, NUM:

= search effectiveness probability (in %) of discovering the item searched for in object I given that it is in that object.

I = 1, NUM:
) = cost per unit search in object I.

means the complete P(I,J) matrix is to be printed out.

11 the inputted numbers must be positive numbers.

al Scheme

y P(I,J) is calculated using:

 $P(I,J) = \frac{PROB(I) * EFFI(I) * (I - EFFI(I))^{J} - I}{COST(I)}$

ix P(I,J) is then sequenced in descending order to a the analysis sequence for the individual objects.

Print - Out Of Results

- All the raw data are printed out (for verification purposes).
- 2. The suggested sequence of analysis of the objects are printed out with the corresponding P(I,J) ratio.

The sequence is valid only for positive P(I,J) = C/E ratio. C/E values of -1.00 are to be disregarded as they are used only for arranging P(I,J) in descending order.

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PROGRAM SEARCH PRINTOUT



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THMA M SEQUENCES THE ANALYSIS OF PHYSICAL EVIDENCES USING
TR PORRABILITY RULES AND COST-EFFECTIVENESS RATIOS.
DY CAPABILITY OF PROGRAM DISTATED BY DIMENSION STATEMENTS *
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AL (1000) 09J (20)
(EFFI,VAL)
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USED TO SEQUENCE SEARCH/35X,12HCYCLE NUMBER//1X, NUMBER,7X,1H1,9X,1H2,9X,1H3,9X,1H4,9X,1H5,9X,1H6,
X,1H8//) H(+15,3H
.//IX.19HRESULTS DF ANALYSIS/IX.19HNUMBER OF DDJECTS = SEARCH CYCLES = ,T6/720X,20H+(GROUPS OF TWENTY)*/71X,
2X.6H05J NO.2016)
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ALIKJ,K=1,LX4) 1
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END OF ANALYSIS

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SFARCH AND SEQUENCING ALGORITHY

RATINS USED TO SEQUENCE SEARCH CYCLE NUMBER DRIECT NUMBER

RESULTS OF ANALYSIS NUMEER OF OBJECTS = 20 SEARCH CYCLES = 6 +(GROUPS OF TWENTY) +

GROUP NUMBER

4.1

1.2.1

6.00

1 DBJ NO 7 6 17 19 8 4 2 12 15 3 16 14 7 9 11 10 19 20 5 17 C/E 1.328 J.868 D.738 D.516 D.372 D.343 D.336 D.336 D.335 D.321 D.271 J.248 D.159 D.127 D.125 J.121 D.118 D.116 D.113 D.103 2 OBJ NO 18 6 13 16 3 2 12 15 4 8 20 14 7 18 11 17 10 16 5 13 C/E 0.039 0.059 0.059 0.057 0.042 0.037 0.037 0.031 0.030 0.023 0.023 0.019 0.017 0.015 0.014 0.012 0.012 0.012 0.010 0.008
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 1</t RESULTS OF ANALYSIS NUMBER OF OBJECTS = 42 SEARCH CYCLES = 5 * (GROUPS GROUP NUMBER 1 DRJ NO 6 5 13 C/E 0.467 0.429 0.37 2 08J NO 17 15 34 C/E 0.094 0.091 0.08 3 08J NO 24 20 13 C/E 0.026 0.022 0.027 4 DRJ ND 22 8 10 C/E 3.007 3.006 3.005 5 OR LO 16 11 12 C/E 0.002 0.002 6 DRJ ND 18 15 26 C/F 0.001 0.001 0.001 7 OBJ NO 3D 37 B C/F 0.000 0.000 0.000

END OF ANALYSIS

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2.000	5.000	5.000	1,000	3.000	4.000	2.000	1.000	5.000	1.000	2.000	3.000	4.000	1.000
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SULTS OF	ANALYS	IS			· · · · · · · · · · · · · · · · · · ·		····		3	· · · · · · · · · · · · · · · · · · ·			
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DRJ . NO	22	8 1	0 25	39	40	18 5	8 0.017 0 6	35 3	16 0.014	0.013 0	0.012 0.0	012 0.010	0.010 0.008 0.007 0.007
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CENTRAL LABORATORY RECEIVING OFFICE

Analysis has shown that the investigative arm of the Philadelphia Police Department, which of course includes the several divisions of the crime laboratory, actually operates as several independent investigating agencies when viewed macroscopically. Each unit effectively collects, analyzes, and reports results to the court system in their own specialized province of responsibility, in ignorance of other investigations being done on the same case. Operating under such conditions of ignorance, the lab analyst is severely restricted in scope of analysis; and the effectiveness of his work falls far below its potential. Having little or no knowledge of the circumstances of the crime or of the physical evidence received, the analyst will often be compelled by circumstances to perform a cursory, standardized analysis since the complete procedure of using every possible test is infeasible

A more integrated approach to the investigation of crimes is the logical solution to this dilemma. The problem is to introduce an inter-communication procedure which will not be so time consuming as to reduce the effectiveness of the primary function of investigation and which will still leave clearly defined areas of

responsibility. Since the detective divisions are likely to view such inter-communication schemes as interference and extension of influence by the lab, the second consideration is especially important. At the very least, however, the various activities of the lab should be coordinated on a per case basis.

The first step in coordinating the internal lab activities is to have all physical evidence received centrally by the lab at least conceptually. To perform this, a Central Laboratory Receiving Office (CLRO) is proposed. This CLRO would receive all evidence and information relating to a particular crime, 1) determine the analysis advisable for each piece of evidence, 2) receive the results of the analysis, and assemble 3) a complete report based on the total analysis for each case. Most of the clerical and administrative staff would be concentrated in this unit. Some experienced analysts should also be attached to the CLRO to make decisions regarding the routing of evidence. Much of this routing will of course be routine. Furthermore, the CLRO should have the ability to re-direct analysis on the basis of interim results. This schema will force such interaction between the various units of the laboratory. Knowledge of the results of other analyses should result in more purposeful testing by each analyst.

- VI-2 -

The CLRO would also be invested with the responsibility of obtaining necessary information about the case and circumstances of the evidence submitted. Thus, it would act as the communications link between the detective divisions and the lab.

Further, the CLRO would be instrumental in implementing the use of search theory in lab analysis. This technique imposes the discipline of certain data requirements. The needed data would be collected or requested through this agency.

Thus, a Central Laboratory Receiving Office will be a mechanism for coordinating investigation effort and improving communication both within the lab and between lab and police investigators.



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Further, it will provide the capability to introduce other proposals relating to the internal lab operations, and create a more unified



CAPITAL BUDGETING MODEL

- VII-1 -

Allocating budgetary resources in some optimal fashion is a management problem of long standing and general concern. Predicting future demands, determining incremental costs and benefits, and selecting and ranking from among alternatives are all actions which have been performed in a variety of production and marketing centers. In the case of a crime laboratory, the selection and ranking of expenditures subject to a fixed capital budget is often quite simple. If the set of possible expenditures is small, the optimal combination can be found by enumerating the measures of performance for each budgetarily possible combination. The number of iterations will be small and easily carried out by paper and pencil techniques. As the set of possible expenditures expands, more sophisticated techniques are needed to specify optimal combinations of capital expenditures. The problem can be formulated as a "knapsack" problem and dynamic programming used to solve for a set on optimal allocation of resources. This appendix illustrates this process.

Consider the situation in which the effects of new capital purchases on our measures of performance are independent. Thus, when our value function is $\sum_{i=1}^{n} c_{i}^{T}$ then a project raises the value to $\sum_{i=1}^{n} c_i^{T}i'$ no matter what other projects might be added. Let us consider a set of J possible pieces of capital equipment to be added, where the decision at each of the J stages is to add 0 or 1 unit of that project. (This is a reasonable assumption when considering major

project expenditures. But for a situation in which the decision maker is willing to add m units of a project m = 0, 1, ..., M, he need only to include M identical categories (stages) within the set of J possible expenditures.)

- VII-2 -

Let us now assume we have a set of J possible purchases about which to make 0 or 1 decisions. First we define:

- В to be the total capital budget for the period
- to be the present annual operating budget of the laboratory 0c
- Oc_i to be the annual reduction in operating budget if capital expenditure i is made (of course, Oc. could be negative indicating an increase in operating ¹ budget).
- C, to be the cost of capital expenditure i
- Then $B_i = \frac{Oc_i}{I}$ is the cost benefit of capital expenditure i.

The budgeting decision problem then becomes: $\sum_{i} d_{i}B_{i}$, where $d_{i} = 0$ or 1 is in number o_{f} units of Max equipment j added, subject to $\sum_{i} d_{i}c_{i} \leq B$, where the sum is taken over all capital expenditures judged feasible by the quaueing model; that is, the laboratory configuration including this expenditure still yields an acceptable value of T. We now rank the J projects in order of increasing cost. (This is done purely for convenience in working the problem.) Then as a

dynamic program,

stage 1 is the decision to buy d_1 units (0 or 1) project 1 stage 2 is the decision to buy d_2^+ units (0 or 1) project 2 stage J is the decision to buy d_T units (0 or 1) project J. The stage j input: remaining funds available = k_{i}

Let $\begin{bmatrix} k_j \end{bmatrix}$ Then the re $f_{\dagger}(k_{\dagger}) = 0$ -1 $f_{0}(-) = 0$ k. = BOr, equivalently,

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mean the largest integer less than or equal to

Where $f_{i}(k_{j})$ is the optimal incremental value from j stages when k_{j} is the amount of funding available at the jth stage.

$$= \begin{cases} f_{j-1}(k_j), \text{ implying } d_j = 0 \text{ for } k_j < a_j \\ MAX \{f_{j-1}(k_j), \text{ implying } d_j = 0; \\ B_j + f_{j-1}(k_j - a_j), \text{ implying } d_j = 1 \\ \text{ for } k_j \ge a_j \\ = 0 \end{cases}$$

A program for accomplishing this has been written and is presented in Appendix VIII.



APPENDIX VIII

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- VIII-1 -

SENSITIVITY ANALYSIS

Once a combination of projects is outlined by the cost benefit model as being the best selections under the prevailing situation, a further step is required. This is to perform a sensitivity analysis of the model; i.e., how sensitive or critical the answers are to changes in the parameters of the model. Some of the parameters inputed to the model are predictions or approximations of what is expected to happen. It is quite possible that these predictions may be slightly higher or lower than what will ultimately be realized. If we rank the possible combinations of the projects by their total cost benefit and find that the top two or three combinations are fairly close together, we can see that a slight change in the parameters may alter the ranking. Therefore, one must consider the range of the parameters over which the solution remains optimal so as to understand the solution better as well as to determine what efforts should be expended in further refining the estimates of the parameters. The three parameters that directly come into the model are the predicted caseloads for the coming year, the cost of the projects, and the incremental economies associated with adding a piece of equipment. We shall consider the effects of changes on each of these,

outline the purpose of the attached computer program and make suggestions for future studies in this area. The equipment and numbers referred to are derived from those used in the examples in Appendix VII, but the statements are general and should be considered as such.

Effects of Perturbing the Predicted Economies

The predicted economies for expenditure i, OC, , represents the estimate of the cost saving expected for the coming year. These numbers may be obtained by considering the data available from other laboratories or research reports. Therefore, the figures may be overestimated or underestimated for all the expenditures, or the estimate for only one or two sections may be affected.

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Since the OC_i's are used in the numerators of the cost benefit ratio for every piece of equipment, an overestimate or underestimate should produce a proportionate rise or fall in all the cost benefits. An increase in OC_{i} may change the cost benefit ratios for the two projects in such a way that previously excluded projects may provide higher cost-benefit ratios than some that were previously included in the optimal answer. That is, the proportion that the excluded project's cost benefit increases may be greater than the proportion that the included project's cost benefit increases by enough to overcome the difference in the two projects cost benefit ratios. The same situation could happen in the opposite sense where a decrease in C; may force a previously higher ranked project to become lower. The program is designed to test the sensitivity of a particular solution through a series of perturbations of the input parameters.

Effects of Perturbing the Costs of the Expenditures

When considering the cost of a piece of equipment, one may not always be able to arrive at an exact figure. The actual cost may be

somewhat higher or lower than anticipated when employing the model. This situation could conceivably exist in those crime labs where most of the purchases are undertaken on a lowest bid basis. The question comes up then of how a change in cost will affect the model. Unlike the prior situation of the predicted caseload, a change in cost for a certain expenditure will affect only that piece of equipment's cost benefit ratio. Since the cost enters in the denominator of the cost benefit ratio, an increase in cost will mean a decrease in cost benefit ratio and vice versa. Therefore, if the cost of a project that is in the optimal solution has been underestimated, it is possible that the revised cost may lower the cost benefit ratio by enough to force a new entry into the optimal solution. The opposite may also occur, where a project not in the final solution may be able to enter the optimal solution because its cost was overestimated.

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If we lock at the perturbations on the costs in the computer program, we can see that the optimal solution remains the same even when changing costs by 10% in each direction. This should not be taken to mean that the model is fairly insensitive to changes in cost, however. If we again look at the computer program, we can see that for the base case the total cost benefit for combination 456 is slightly higher than that for combination 356. If we increase the cost of project 4 by 1%, however, the order of these

We can calculate the new cost benefit ratio that will come about by a change in cost from C_j to C'_j as: new cost benefit j = initial cost benefit j x $\frac{C_j}{j}$

- VIII-3 -

two combinations are reversed. This reversal will also occur for a decrease in cost of 1% for project 3. This occurs because the two combinations have total cost benefits that are very similar.

- VIII-4 -

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Therefore, when talking of the sensitivity of the model to changes in cost, we can only say that if the total cost benefits are fairly dissimilar, the model is insensitive, and if the total cost benefits are similar, the model is sensitive. What should be done then is to determine if the optimal combination has a total cost benefit close to that of another combination; and, if so, then try to determine if the ordering will change for increases or decreases in costs.

The Computer Program and Suggested Changes

The computer program that follows does the following:

- Finds all combinations of expenditures that satisfy the budget.
- 2. Finds the optimal combination for the base case.
- Finds the optimal combinations by perturbing three variables for the base case.

What is done in effect is to provide the solution of a number of slightly different situations. It would appear to be more beneficial if ranges could be found over which the base case holds as optimal. That is, what would be desired is the optimal solution and the values of the variables over which this solution remains optimal. It would then be known what degree of accuracy is required in supplying the variables. - VIII-5 -

COMPUTER PROGRAM PRINTOUT



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This appendix contains sample questionnaire forms from a nation-wide survey of Forensic science laboratories designed to compile statistics regarding case distribution, manpower allocation costs and historical trends over the past ten years. Results of the 35 responses from the 106 laboratories surveyed and possible projections using the data are presented. The purpose of this section of the overall study was to assist in both long term and projections for a specific laboratory as well as to relate a specific laboratory to the performance standards of laboratories nation-wide. Five years ago the John Jay College of Criminal Justice, City University of New York, conducted a national survey of crime laboratories. That survey resulted in a compilation of basic statistics on ninety-two crime laboratories and an appendix (dated April 1967) containing a list of 106 crime laboratories in the United States (and four labs in Canada), (4). The seven member Advisory Board of consultants for the John Jay College study "set a criterion that a laboratory which did not at least do wet chemistry was not to be included in the data analysis." (1) "One hundred and forty (140) replies to the John Jay College questionnaire were received; from the remaining, 55 letters were received indicating that there was no such laboratory, and five laboratories known to exist did not reply to the questionnaire."

APPENDIX IX

CRIME LABORATORY SURVEY ANALYSIS

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- IX-1 -

The results of the John Jay survey have served as a basis for subsequent studies on crime laboratories, including the recent Midwest Research Institute report. This latter report together with the John Jay study provide the most comprehensive collection of crime lab statistics presently available. However, there are certain deficiencies in the existing data base which limit analyses of crime lab operations and funding. First, the John Jay study reflects laboratory conditions in the mid-Sixties, the survey having been conducted in 1966. Second, the survey does not provide historical data to show changing trends in laboratory demands and capabilities. Third, the John Jay survey data is not homogeneous. For example, lab budgets shown may or may not include salaries. Also, case load data includes a mixture of various types of cases depending on the definition of case load to the individual crime laboratory. Problems then arise in trying to analyze changes in the data base over time.

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To establish a consistent data base which could serve as a basis for analysis of crime laboratory systems and to aid in understanding organizational considerations affecting funding of crime laboratories, a criminalistics laboratory survey was designed and distributed to the 106 crime laboratories in the United States, listed in Appendix No. 2 of the John Jay College Report. (4)

comparison with John Jay results are interesting not only from the standpoint of describing some of the basic features of crime laboratories but also for the questions that are raised as a result of analysis of the data. The University of Pennsylvania crime lab survey was designed to obtain operational and funding data for the past ten years. The questions were designed to gather sufficient data to gain an understanding of crime lab funding and operations and to provide a basis for analysis of changes in basic crime lab variables over time. Unfortunately, the information requested could not be provided by many of the crime laboratories. Responses were received from thirty-five laboratories, or roughly one-third of those surveyed. Though few labs were able to complete the survey fully, nevertheless, the information that was provided does provide some insights into the significant changes taking place in crime labs. In this respect the survey has been a help in the major effort of this study, describing and explaining funding and decision processes relating to crime laboratories.

- IX-3 -

The results of this University of Pennsylvania survey and

Year 1961 1962 1963 1964 1965 1966 . 1967 1968 1969 1970

If further breakdown of cases under the "others" heading is available, please indicate on separate sheet.

It is generally true that the average effort differs widely from one crime type to another. Some crime labs keep data on manhour utilization by crime types. Do you keep such records? Yes _____ No _____

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SURVEY FORMS FOR THE NATIONAL CRIME LABORATORY SURVEY

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- IX-5 -

Criminalistics Laboratory Survey

What has been the total case load handled by your crime laboratory during each of the past ten years?

	Total Cases	Drugs	Index Crimes	Other
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In any case an intelligent guess of this would be helpful.

Please indicate the distribution of manhour percentages in the following table. If the data is readily available you may break down the "others" category in further detail. You may go back as many years in the table as are conveniently available.

– IX-6 –

·	·		····	[·	[<i></i> -		·			
Crime Type	1970	1969	1968	1967	1966	1965	1964	1963	1962	1961			
Drugs													
Index .													
Others			•										

3. The geographical area under your jurisdiction may or may not be strictly defined.

Do you have a well defined jurisdiction? Yes ____ No

If so, is the jurisdiction defined by Law ____ Past Practice ____?

Is your jurisdiction defined by Municipality ____, City ____, County ____, State ____, Other ____? If "other" please explain.

Any further clarifications?

4.

On the basis of your judgement and any data available, what would be the current percentage breakdown of number of cases and manhours originating from within your jurisdiction as opposed to those referred from outside?

	% Cases	% Man power						
Within Jurisdiction								
Outside Jurisdiction (other labs or other authorities)								

What type of crime index do you use in relation to your area of operation? What is the geographical area covered?



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Please give data on the Crime Index for the area you mention. Please give indices by crime type, if data is available; otherwise, give the single index you may use.

1970	1969	1968	1967	1966	1965	1964	1963	1962	1961
			•						
		· · ·				·····			

If you have your own separate classification of crime type, please attach similar data on that basis.

5. Please give the breakdown by number of personnel and total salary * expenses under the following categories:

	No. of Personnel	Total Salary Costs	•
ofessionals			
al			

* Total salaries include salary, fringe benefits, traveling, overtime, etc.

What is the vary approximate total value at current replacement prices of the equipment that you have at present?

- IX-8 -

7.	Please provide a breakd	own of your expenses	for the past year	's and the
	current year's budget ur	nder the following her	adings (in thousar	nds of dollars)

and the second			.	L	1		• • • • • • • • • • • • • • • • • • • •	
	1971 Budget	1970	1969	1968	1967	1966	1965	1964
Total Salaries	•							
Total Equipment		•	•					
Payments to Other labs								
Payments to Public Agencies								
Others	•							

Please show the percentage breakdown of your source of funds in the table below. You may give dollar figures instead of percentages, if it is more convenient.

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	Untied	Tied to Salaries	Tied to Equipment in general	Tied to Specific Equipment	Total
Municipal					
City					
County in which lab is situated					
Counties for which lab handles cases					
State					
Federal					



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In addition you may have some funds generated by the work you have done for other crime labs. Please mention the current level of this source.

Do you exercise any control on the choice of cases that you work on?



RESULTS AND ANALYSIS OF THE QUESTIONNAIRE

	(1)	(2)	(3)	(4)	(5)	}	(6)	(7)	(8)
Laboratory	Cost Ca (Dol	Per se lars)	Case Exam	s Per iner	Case Capi X 10	s Per ta	Cost Empl	Per oyse	Exami Per (X10	iners Capit	Pero Clei	cent rks	Per Pol	cent ice	Case Offi	s Per cer
·	J.J.	U.P.	J.J.	U.P.	J.J	U.P	J.J.	U.P.	J.J.	U.P.	J.J.	U.P.	J.J.	U.P.	J.J.	<u>U.P.</u>
1. Kern County, Cal.			252	816				20.3			0%	0%	0%			
2. Los Angeles, Cal.	19		482	1180	2.6		8.1		5.4		13	14	41			
3. San Bernadino, Cal.		16	575	955	.3			11.3	5.7		33	27	· 0			
4. Contra Costa, Cal.	20	51	1045	457	7.0		15.4	16.6	6.7		25	29	33	с.		
5. San Mateo, Cal.	1	48	875	333			1.3	13.8	1 		0	14	0			
6. Monroe County, N.Y.	89	.62	200	1600	1.3		11.9	21.3	6.4		, 33	25	. 0	-	, :	-
7. Suffolk County, N.Y.		56	179	300	1.6			15.7	9.0		10	7	89			-
8. Auburn, Alabama	50	102	-190	234	1.2	1.7	7.2	17.1	6.0	7.3	28	29	0			
9, Sacramento, Cal.	66	126	- 382	189	3.3	5.9	25.0	17.3	8.6	31.2	0	27	.0.			
10. Des Moines, Iova	Ne	7 Lab	orato	ŗy						3.2		25				
11. Boston, Mass.	14	61	1114	236	1.6	•5	13.8	12.2	1.4	2.1	13	14	0			1
12. Lansing, Mich.	13	124	792	154	3.2	1.0	8.8	18.5	4.0	6.8	14	12	83			
13. Detroit, Mich.	27	21	259	650	6 ،	1.9	6.9	13.6	2.5	3.2	0	0	0			
14. St. Faul, Minn.		198	99	95	.2	.5		15.4	2.0	4.7	13	13	0			
C. Albany, N.Y.	99		314		.7	.6	25.0		2.3		20		50			
16. Richmond, Va.	32	8	1143	2150	2.3	3.2	30.0	11.5	2.0	1.5	18	30	· 0·			
17. Tuscon, Arizona	40	39	300	346	1.7	4.0	12.0	13.6	5.7	11.6	0	0	50			
18. Glendale, Cal.		40	122	261	3.8	7.9		10.4	30.8	30.2	0	0	75			
19. San Francisco, Cal.	20	18	490	790	8.5	19.0	8.1	11.8	17.3	22.7	19	16	77			
20. Santa Ana, Cal.		23	125	930	3.6	12.7		15.0	2.9	12.9		33	100			
21. Chicago, Illinois			637		6.9	4					11.		85			
22. New Orleans, La.		93	50	207]	3.5		20.3		17.0						
23. Grand Rapids, Mich.								33.0	6.0		1.00.	50				
24. Duluth, Minn.	71				3.2		-				•					
25. Kansas City, No.	33		132		2.9		6.1	10.5	16.0		11	7	50			
26. St. Louis, Mo.	9	55	252	417	1.3	3.3	2.1	15.3	4.0	20.0	17	33	60			
27. New York City, N.Y.	1	30	228		2.3	6.5	.3		10.2		3		96			
23. Dayton, Ohio	60	23	210	525	3.8	13.0	12.5	9.1	19.0			25	91			
29, Phila. Pa.	70	45	149		1.5		9.4				10		43			
30. Alexandria, Va.	2	80	1.09	210	5.4		.2	14.	50.0		14	14	100		1	
31. Scettle, Wash		71											e su a s			
32. Hartford, Conn.															•	
33. Trenton, N.J.	Τ		·	1												•••••••
34. Harrisburg, Pa.	87		130		.2		10.4		1.5		8		67			•

CRIME LAB RATIOS : COMPOSITE OF JOHN JAY AND UNIV. OF PENNA. SURVEYS



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This Appendix presents detailed organizational charts of the Philadelphia Crime Laboratory, the New Jersey Criminal Justice System and Crime Laboratory, and less detailed charts and a sample Laboratory Analysis Form from the Pennsylvania Crime Laboratory. The purpose of presenting this archival material is to aid the reader in placing the crime laboratory in perspective with the overall organization it serves. The Philadelphia Crime Laboratory organization charts follow. The Criminal Justice System flow charts for Philadelphia have been presented previously.

APPENDIX X

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THE NEW JERSEY CRIMINAL JUSTICE SYSTEM AND CRIME LABORATORY

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THE PENNSYLVANIA CRIME LABORATORY



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PENNSYLVANIA S		DATE RECEIVED		LABORATORY NO.	
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KEQUEST FOR LABOR	ATUKT ANALISIS				
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VICTIM					
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