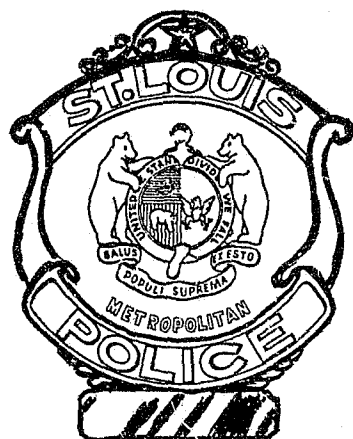


# ST. LOUIS METROPOLITAN POLICE DEPARTMENT

53009

## 1977/78 ANNUAL REPORT

**ST. LOUIS  
METROPOLITAN  
POLICE  
DEPARTMENT**



Photos of the St. Louis Arsenal, Camp Jackson, James McDonough and J.E.D. Couzins are from the files of the Missouri Historical Society.

# 1977 ANNUAL REPORT

## CONTENTS:

2	Letter of Transmittal
4	Evolution of the St. Louis Board of Police Commissioners
14	Table 1: Index Crimes by Month and Cleared by Arrest
14	Table 2: Index Crimes by Police District
15	Table 3: Persons Arrested for Part I and Part II Offenses By Age And Sex
15	Table 4: Juveniles Arrested by Police District
16	Table 5: Persons Arrested and Charged with Certain Offenses by Race and Sex
16	Table 6: Auto Thefts and Recoveries, Value of Property Stolen and Recovered
17	Table 7: Complaints Against Police Officers
17	Table 8: Traffic Enforcement, Accidents and Fatalities
17	Table 9: Number of Police Officers, Total Fleet Mileage, Total Radio Calls
18	Table 10: Distribution of Plant and Equipment
19	Table 11: Distribution of Commissioned Personnel by Rank
19	Table 12: Civilian Personnel
20	Statements of Financial Activities, Year Ended April 30, 1977
21	Financial Statements
22	Financial Statements
23	Organizational Chart

MEMBERS

DONALD H. WHALEY  
PRESIDENT  
CLARENCE T. HUNTER  
VICE-PRESIDENT  
SUZANNE HART  
PURCHASING MEMBER  
JOHN A. SCHICKER, JR.  
TREASURER  
JAMES F. CONWAY  
MAYOR  
JAMES A. ROCHE, JR.  
SECRETARY TO THE BOARD

## BOARD OF POLICE COMMISSIONERS

1200 CLARK AVENUE

CITY OF ST. LOUIS

MISSOURI 63103

TO THE MEMBERS OF THE BOARD OF ALDERMEN ...

Recent publicity about the reorganization of the Police Department and our budget has raised the question in the minds of many St. Louisans: what is the St. Louis Board of Police Commissioners and what does it do?

The annual reports of the past 117 years have never reviewed the responsibilities of a Police Board as established by state statute. Consequently, this Annual Report describes the historical aspects of the creation of a Board of Police Commissioners and traces the responsibilities and functions to the present. We hope you and other citizens find this report both informative and interesting.

In this, our second report to the Board of Aldermen, we are pleased to note that crime continued to decrease through 1977 which saw a 11.6% decline compared to 1976. This trend continues in 1978.

Two areas of emphasis by this Board have been and will continue to be to gain maximum utilization of manpower through increased efficiency, and to improve citizen cooperation and involvement which will result in a more effective Police Department.

The Board has ordered a major reorganization which consolidates several smaller units, better coordinates the TACT Unit with other line operations in the Bureau of Field Operations, and unifies district operations with the Bureau of Investigation. This improves efficiency and enables the return of about 75 officers from specialized units to district patrol functions. Since December 31, 1974, a reduction from 2232 to 2000 officers in strength has been effected.

This reorganization also brings the Department more in line with the city's needs in terms of financial restraint, while eliminating duplication of services. This action has resulted in a more streamlined and efficient Department.

In the area of community involvement, the Board feels the only way to drastically reduce crime is to solicit the help of all citizens and business organizations. We feel if these groups are directly involved in the planning and development of crime prevention programs, citizens will be more receptive to the programs when they are initiated. At the "grass roots" level, we have met throughout the year with various organizations representing a cross section of our citizens, seeking their advice and counsel.

The Board expects to announce shortly a major media effort to convince citizens that their cooperation is essential to the well being of their community.

Finally, we pledge to continue and improve the best police protection of any city in this nation. Dedication and talent of commissioned and civilian employees make this possible.

Sincerely,



*Donald H. Whaley*  
Donald H. Whaley, President  
Board of Police Commissioners



*Clarence T. Hunter*  
Clarence T. Hunter, Vice President  
Board of Police Commissioners



*Suzanne Hart*  
Suzanne Hart, Purchasing Member  
Board of Police Commissioners



*John A. Schlicker, Jr.*  
John A. Schlicker, Jr., Treasurer  
Board of Police Commissioners



*James F. Conway*  
James F. Conway, Mayor  
City of St. Louis



*James A. Roche, Jr.*  
James A. Roche, Jr., Secretary  
Board of Police Commissioners



*Eugene J. Damp*  
Eugene J. Damp  
Chief of Police

# EVOLUTION OF THE ST. LOUIS BOARD OF POLICE COMMISSIONERS

---

The roots of the St. Louis system of police management had their origin 117 years ago and are deeply entwined in Missouri's colorful history.

Regardless of the original motivation for state control of the St. Louis Police Department through a governor-appointed Board of Police Commissioners, this system of police management has provided St. Louis a scandal-free and progressive department unmatched in the nation. For many years, St. Louis has long enjoyed the distinction of having a well disciplined, innovative and effective Police Department, which consistently serves as a model for other cities throughout the nation.

## HISTORICAL OVERVIEW

Prior to 1861, the Police Department operated under a city ordinance, but in 1861, with the onset of the Civil War on the horizon, a series of major decisions made in St. Louis and the Missouri Legislature established the present system.

This brief chronology provides the historical

perspective:

In January 1861, prior to Lincoln's inauguration on March 4, six Southern states seceded from the union and established a headquarters of the Confederacy in Mobile, Alabama. To secure arms for the Confederacy, Federal arsenals were taken over and arms and ammunition confiscated. This was not difficult because officers stationed in the South were frequently sympathetic to the cause. The St. Louis arsenal had a huge store of muskets and ammunition. Missouri was a slave state and was counted as such in Confederate plans. Of the 13 stars in the Confederate flag, Missouri was the 12th. However, she did not leave the Union.

The St. Louis Board of Police Commissioners and the Police Department were established in the preliminary legislative skirmish that lead to the celebrated Camp Jackson affair and its sequel.

A pro-Southern legislature passed an act creating the Board of Police Commissioners and the St. Louis Police Department on March 27,



Troops gathering in the field at Camp Jackson.

1861. The strategy apparently was to secure pro-Southern control of the Department through the appointment of a Board that favored Southern sentiment.

Governor Clairborne Fox Jackson, who favored the South, appointed the first Board under the new legislation: John A. Brownlee, president; Charles D. McClaron, J. H. Carlisle and Basil W. Duke. By statute Mayor Daniel G. Taylor was ex officio member of the Board.

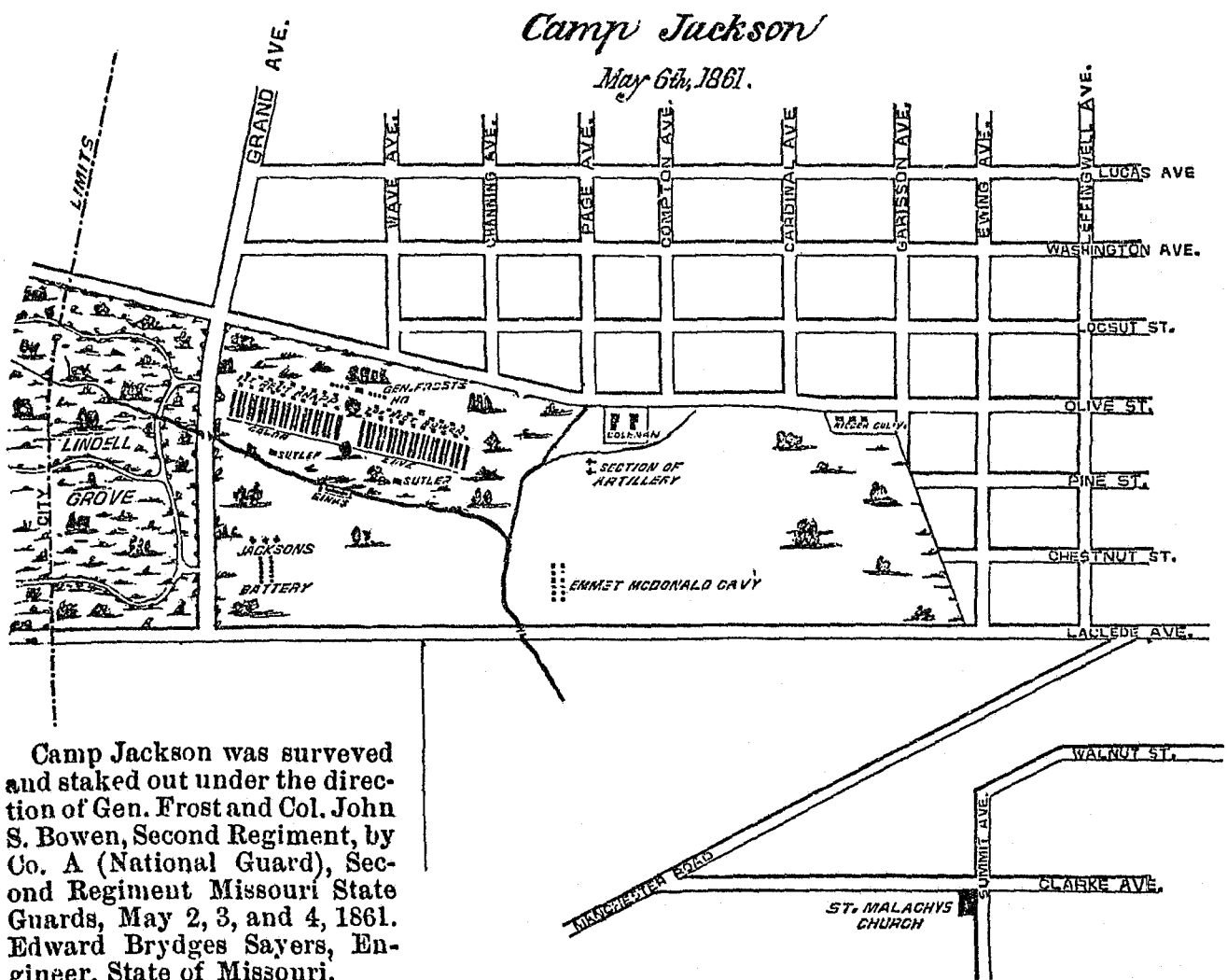
Police Board President Brownlee wrote Brig. Gen. W. Harney, commander of the Department of the West, on April 20, suggesting that he take up residence in the arsenal and not allow inhabitants of Missouri to "be armed or sworn into the service of the United States in violation of existing laws." He further suggested that Harney "refuse to sanction any requisition or application that may be made for arms to be sent to any of our sister states with the known or avowed purpose of arming one

portion of the Citizens of the United States against another." (Harney was later relieved of command for refusing to arm volunteer units under Captain Lyon's command.)

On May 6, 1861 a force of approximately 100 under the command of Southern sympathizer Brig. Gen. Daniel Frost assembled at Camp Jackson (the area now bounded on the east by Compton Avenue, on the south by Laclede Avenue, on the west by Grand Avenue and on the north by Olive Street). The target presumably was the 60,000 weapons stored at the St. Louis arsenal.

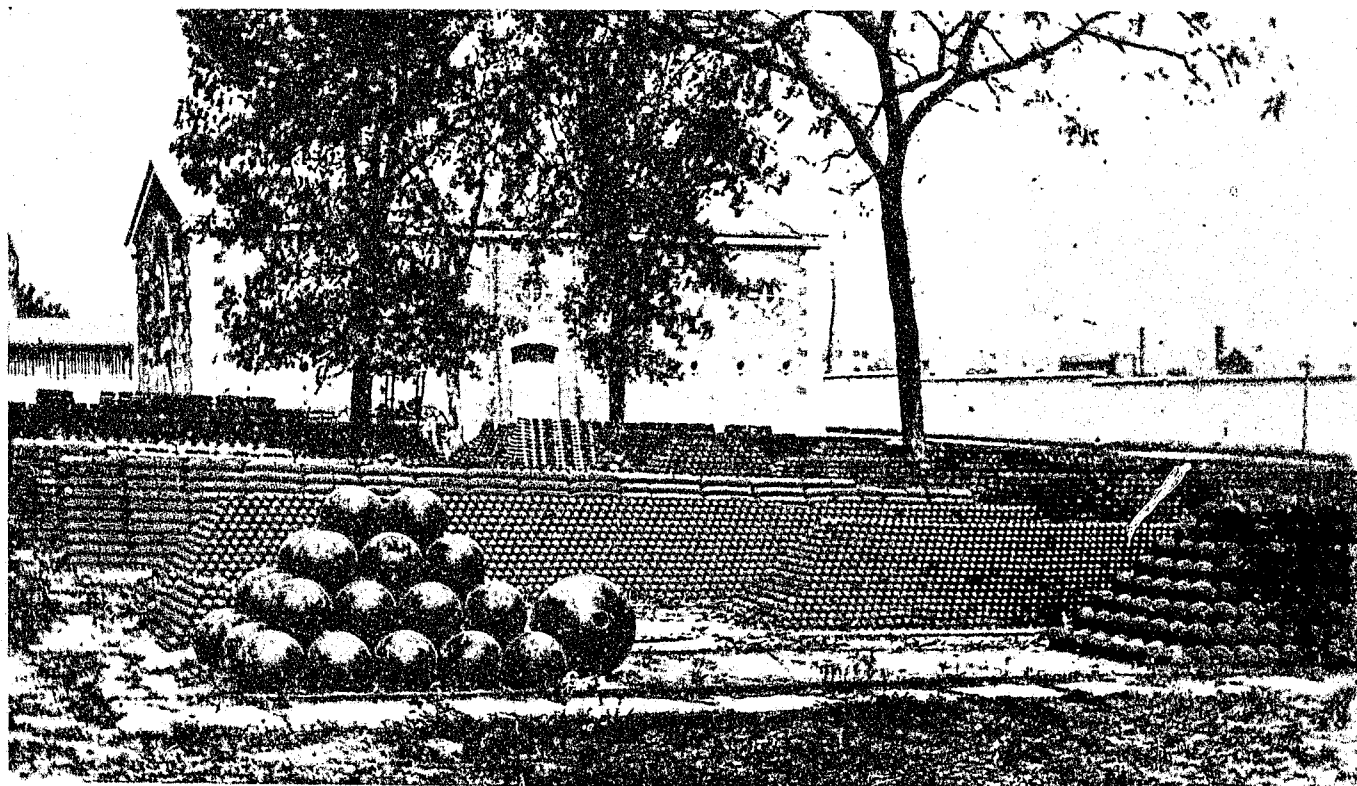
Two days later the steamer J.C. Swan brought cannon and ammunition, confiscated from the arsenal at Baton Rouge by southern sympathizers, to Camp Jackson.

Captain Lyon of the United States Army, in disguise, checked out Camp Jackson. On May 10, 1861, a company-size regular force and 6000 volunteers in four regiments under his direction,





The St. Louis Arsenal, circa 1905.



Some of the ammunition stored at the Arsenal

surrounded Camp Jackson and accepted surrender of the force under Frost. Confusion in moving the surrendered troops to Jefferson barracks, after all but a few had refused parole, caused skirmishes between the gathering crowd and the volunteers. Fatalities totaled 28. The regulars fired no shots according to all reports. Colonel William Tecumseh Sherman (later Major General) was on the scene.

A State Convention, elected at the request of Governor Jackson, met and found no reason for Missouri to secede. The convention assembled in July and vacated the Assembly and elected Hamilton R. Gamble provisional governor. Jackson and supporters in the meanwhile withdrew to Neosho, Missouri, where a secession ordinance was passed. Jackson died a year later in Little Rock, Arkansas.

On August 21, 1861, Brownlee resigned as president and member of the Board of Police Commissioners. Within nine days Governor Gamble had removed all other members of the original Board of Police Commissioners and in October the new Board appointed J.E.D. Couzins chief of police, replacing James McDonough.

The main provisions of the original statute creating the Board of Police Commissioners remain practically unchanged. The statute of 1861 was reviewed by the Supreme Court of Missouri in 1899 which again affirmed its constitutionality saying "An analysis of the act of 1899 will demonstrate that in the largest part it is identical in its terms with the law of 1861." (54SW 526)

### POWERS AND RESPONSIBILITIES

The statute gives broad but clearly defined powers to the Board of Police Commissioners. It also states that these powers cannot be interfered with nor infringed upon by ordinances which may be adopted by the Board of Aldermen.

Although the Board of Police Commissioners enjoys broad powers under Missouri statutes, the exercise of these powers, by tradition, has been with restraint and accommodation for the welfare of the community.



Major J.E.D. Couzins (top) and James McDonough, the first two chiefs of the St. Louis Police Department.



The Board alone appoints the permanent police force which is now limited in size, by statute, to 2109 officers. In times of emergency the Board may increase the size of the force and change hours of work from the prescribed eight-hour day. Removal of officers from the force is also the sole prerogative of the Board, but only for cause.

At its discretion, the Board is also authorized to pay officers for overtime work, provide additional compensation to officers completing work at an accredited college or university, and initiate life and medical insurance programs and other such benefits that the Commissioners deem warranted.

### RETAINING BUDGET CONTROL

It is the budget authority of the Board of Police Commissioners that has come in for court review in no less than four major cases including that of 1899. City officials have repeatedly sought control of the Police Department budget since, presumably, control of budget gives control of police appointments and operations. In essence, the Board is charged with preparing a written yearly budget estimate sufficient to meet the Department's fiscal needs and submitting this to the Board of Aldermen which is required to appropriate the necessary funds.

The present wording of the portion of the statute (Sec. 84.210 Mo. Rev. Statutes) is virtually unchanged from the time of the original enactment in 1861 and affirmation in 1899.

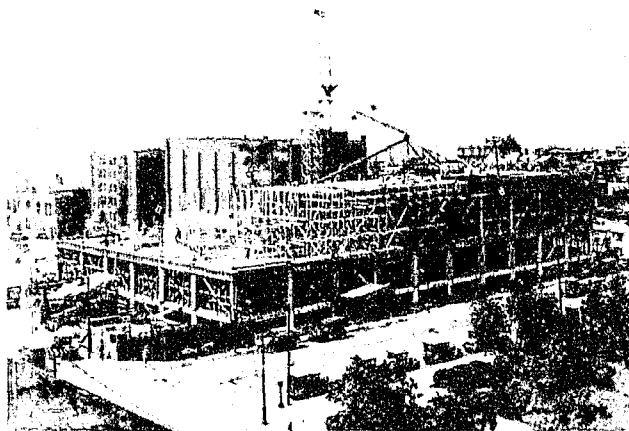
St. Louis Mayors Raymond R. Tucker, 1959; Alphonse J. Cervantes, 1972; and John H. Poelker, 1975, each, while in office, forced the Board of Police Commissioners to seek relief by writ of mandamus because, as chairmen of the Board of Estimate and Apportionment, they disapproved meeting police budget requirements. In the first two cases the mayor was joined by the comptroller, the president of the Board of Aldermen and the aldermen as respondents. In the third case John G. Roach et al were respondents.

The act of 1899 was found constitutional under the Missouri Constitution of 1875. The last three suits found the present statute wording constitutional under the Missouri Constitution of 1945.

In summary. . . for 117 years, under three state constitutions, the Supreme Court of Missouri has repeatedly found the authority of the St. Louis Board of Police Commissioners to be constitutional.

Repeated failures to carry out statutory requirements have brought the courts to the same decision three times. Such issues as the definition of police work and necessary functions of a Police Department have been resolved as collateral issues in these same cases.

As with its powers, the Board also has specific duties. The Board is required to: preserve the public peace, prevent crimes, arrest offenders, protect the rights and property of St. Louisans, guard the public health, preserve order at public elections,



St. Louis Police Department Headquarters building under construction. It was completed in 1928.

prevent and remove nuisances from streets and highways, provide protection for firemen in the line of duty and enforce all laws and ordinances passed by the Board of Aldermen.

While the Board is responsible for establishing policy, it also works in close harmony with the Police "professionals." Weekly meetings are held, with the chief of police in attendance. Officers are often called to meetings where issues with which they are familiar are to be discussed.

### ACTIONS OF THIS BOARD

Any change of policy requires constant examination of operations and this Board has taken the following action:

1. Resolved payment for past overtime as required by law.
2. Undertaken to reorganize the police Department and prepare a new manning table.
3. Set aside suspension of police officers without a hearing.
4. Established meetings with the public in

neighborhood settings.

5. Continued the practice of open public meetings, as established in 1973 by a previous Board.

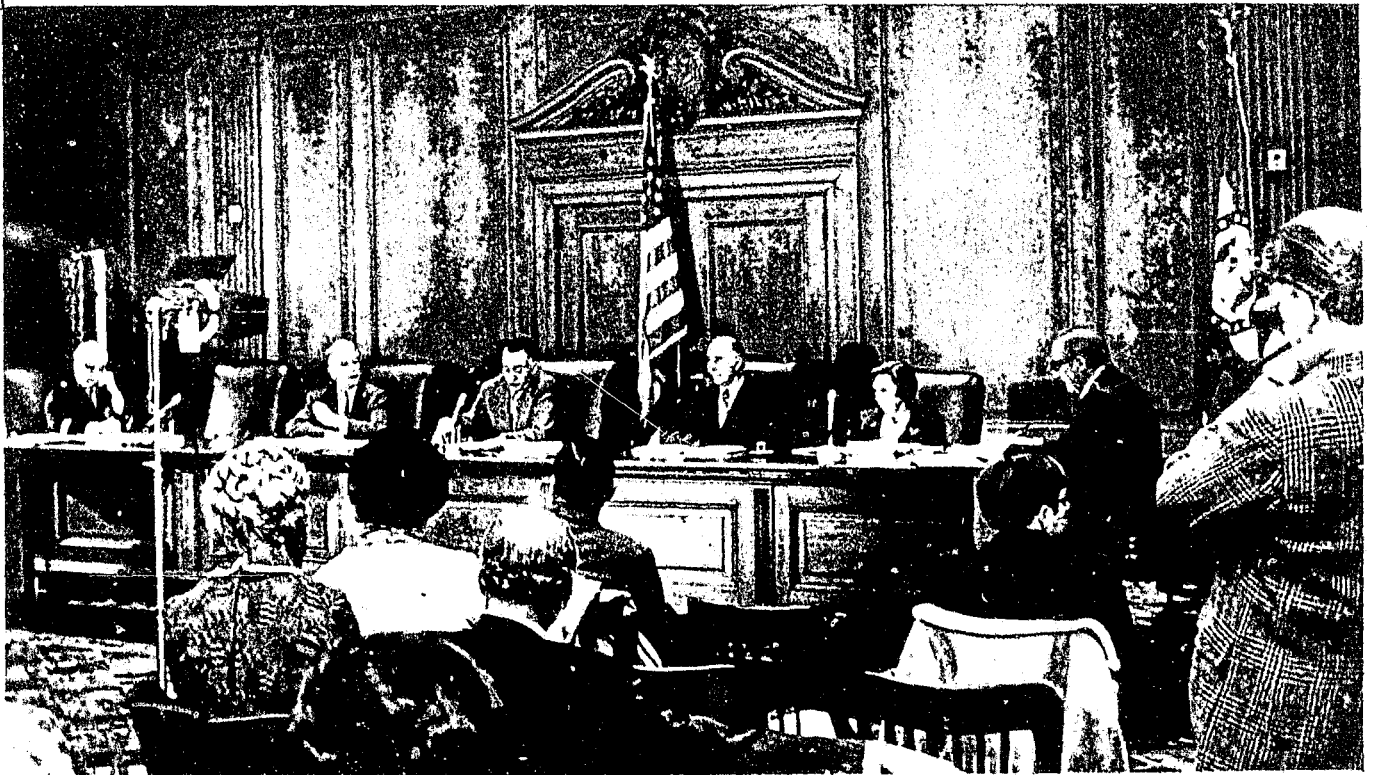
Because of the Citizen control of the Department, St. Louis has long been a leader in internal discipline which by Department initiative keeps a watchful eye out for unlawful activities or actions by officers.

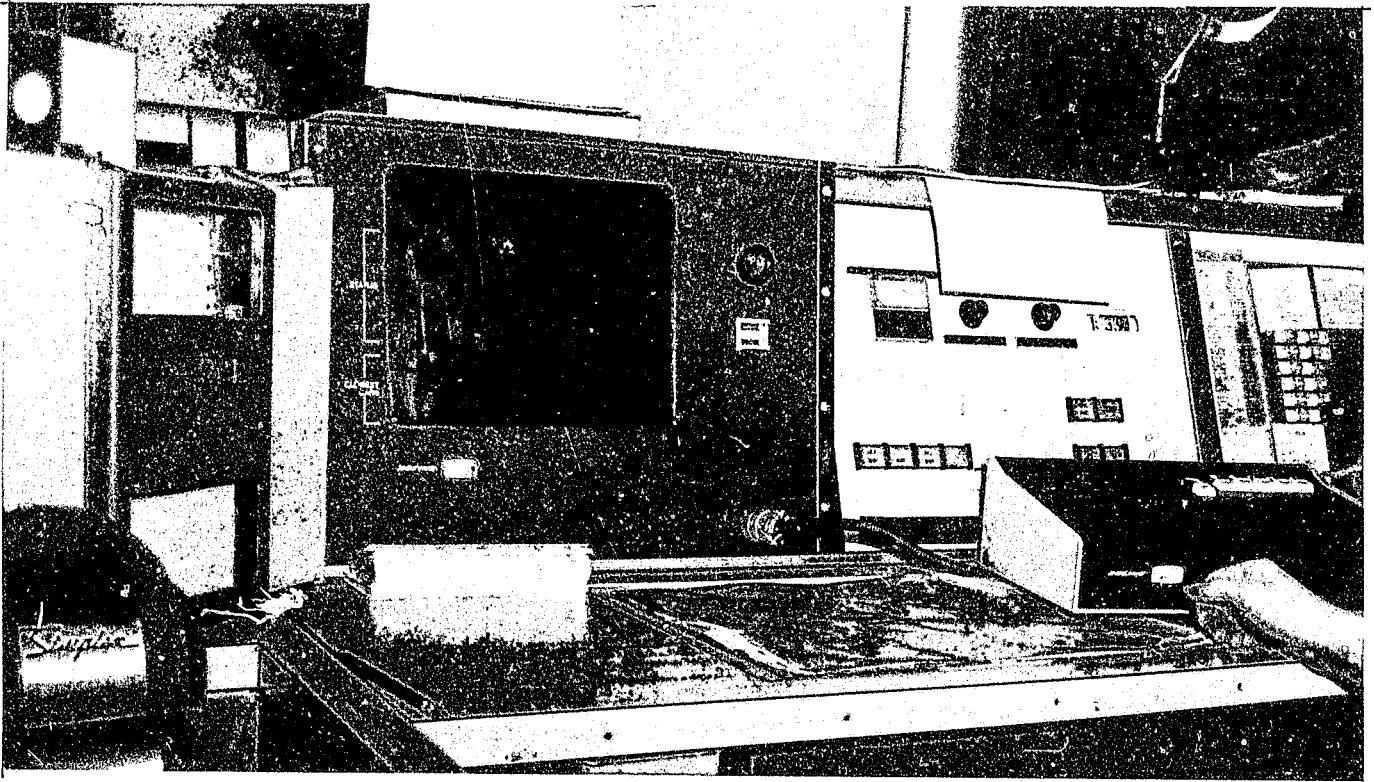
This is a primary reason St. Louis has not had departmental scandals such as those experienced elsewhere.

### HIRES AND PROMOTES

The Police Board is given the responsibility to hire and promote competent and qualified officers and civilians without outside patronage-type political influence dictating choices.

Independence from local government budget and political constraints has insured the Department of high quality employees and supervisors.





### INNOVATION WITHOUT POLITICS

Because the Police Board and Department command are free to innovate new professional programs and policies, St. Louis for many years has been the leader in many areas such as having the first police computer in the world, the first police community relations program in the nation and the first and only departmental experimentation with FLAIR (Fleet Location and Incident Reporting). These and many other programs have given St. Louis the reputation of a top flight department.

Police professionals have had the flexibility to experiment and utilize manpower and equipment in the most effective way without having to combat outside obstacles that change or innovation usually creates.

By maintaining its own budget, the Department has always been able to closely control expenses and make sure all money goes to priority areas of police service.

In March 1973, the Board held its first open public meeting, a practice that is followed by the present Board. In the five years since the advent of the open meetings much public doubt about the nature of the Board meetings has been dissipated.

## FULL—TIME EXECUTIVE OFFICER

By statute, the Board is required to appoint a secretary "to act as such for the Board of Police Commissioners, to serve for the same time and in the same manner as other officers." This statutory provision is in keeping with American tradition whereby management practice is to provide a full-time executive secretary or director for an organization's governing board.

The secretary of the Board of Police Commissioners has direction over the budget and finance, medical, public affairs, legal and personnel divisions as seen in the organization chart (inside back cover of this report).

Board decisions must be passed on to Command and information must flow back to the Board, and this is accomplished through the full-time nature of the Secretary's position.

The quasi-judicial nature of this administrative Board requires hearings and trials

and, by legal requirement, minutes of official meetings, hearings and trials.

## BENEFITS RECEIVED BY THE BOARD

Individual Police Commissioners receive the same compensation as allowed 117 years ago -- \$83.33 a month. In recent years, cars have been furnished members of the Board.

Board members devote a great deal of their time to police matters, with the president acting as executive officer when the Board is not in session. Each member assumes responsibility for certain areas of administration. The Board has been fortunate through the years to secure as members persons willing to spend much of their time on police Department concerns. Financial independence or self-employment and/or cooperation of employers has made this possible.

Each Board of Police Commissioners has its own personality, and emphasizes its interest in

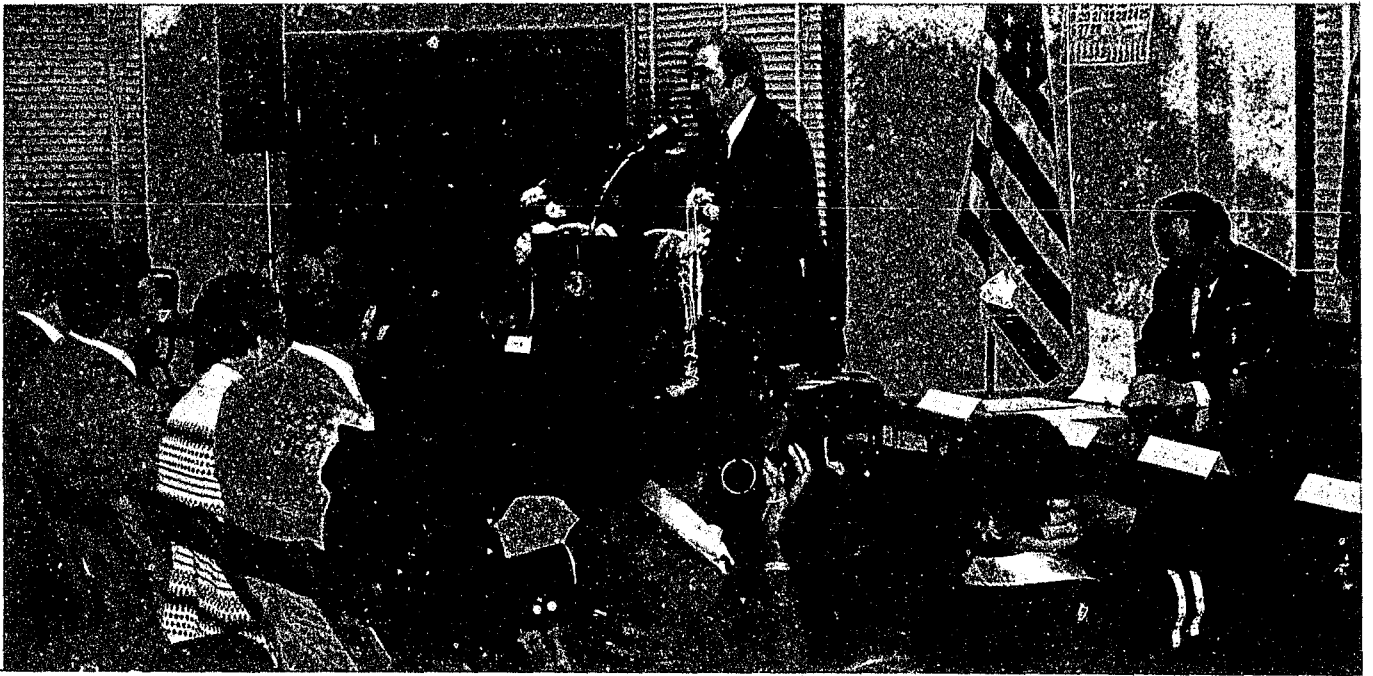


varying areas.

The current Police Board, like most previous boards, is involved in all facets of the Department's operation. Particular emphasis, however, has been placed in two areas: maximizing efficiency of manpower through reorganization and careful allocation of personnel; and increasing citizen cooperation and support to achieve more effective

police work.

As with the U.S. Constitution, Missouri statutes pertaining to the Board of Police Commissioners have withstood the test of time and no known system works more effectively. The Board of Police Commissioners feels this system has benefited and will continue to benefit the community and all of its citizens.



# **FINANCIAL AND STATISTICAL TABLES**

**1977**

**TABLE 1** INDEX CRIMES BY MONTH AND CLEARED BY ARREST  
January 1, 1977 through December 31, 1977

INDEX CRIMES (1)	JAN (2)	FEB (3)	MAR (4)	APR (5)	MAY (6)	JUNE (7)	JULY (8)	AUG (9)	SEPT (10)	OCT (11)	NOV (12)	DEC (13)	1977 TOTAL (14)	1977 Cleared by Arrest (15)	1977 Percent Clearance (16)	1976 Percent Clearance (17)
GRAND TOTAL	3544	4037	4558	4412	5032	4993	4610	5307	4883	4890	4502	4682	55450*	11093	20.0	18.8
Percent of Total	6.4	7.3	8.2	8.0	9.1	9.0	8.3	9.6	8.8	8.8	8.1	8.4	100.0			
Murder	14	17	17	17	15	16	21	13	16	19	11	19	195	156	80.0	80.2
Forcible Rape	14	29	19	16	30	37	29	34	28	49	21	42	348	194	55.7	58.2
Rape Attempts	9	8	5	5	17	9	12	16	18	14	6	6	125	70	56.0	62.6
Total	23	37	24	21	47	46	41	50	46	63	27	48	473	264	55.8	59.3
Robbery																
Highway	238	285	282	253	320	353	277	309	292	351	337	385	3682	750	20.4	17.1
Business	54	56	50	52	50	61	54	58	57	62	52	82	688	214	31.1	32.8
Miscellaneous	61	42	29	27	43	43	41	50	42	61	58	76	573	183	31.9	31.8
*(Weapon)	(226)	(250)	(230)	(221)	(251)	(284)	(248)	(270)	(252)	(321)	(323)	(379)	(3255)	(753)	(23.1)	(23.0)
*(No Weapon)	(127)	(133)	(131)	(111)	(162)	(173)	(124)	(147)	(139)	(153)	(124)	(164)	(1688)	(394)	(23.3)	(17.8)
Total	353	383	361	332	413	457	372	417	391	474	447	543	4943	1147	23.2	21.1
Aggravated Assault																
Gun	44	65	88	79	96	92	90	98	107	82	77	69	987	551	55.8	53.0
Knife, etc.	44	58	79	84	91	92	74	81	71	73	67	79	893	627	70.2	65.6
Other Weapon	76	99	159	184	215	188	225	225	176	164	145	125	1981	1327	67.0	61.9
Hands, Fists, etc.	17	16	17	34	28	27	26	30	15	15	14	15	254	190	74.8	63.9
*(Other Assaults)	(255)	(314)	(388)	(457)	(472)	(488)	(445)	(500)	(476)	(450)	(357)	(369)	(4971)	(3841)	(77.3)	(76.3)
Total	181	238	343	381	430	399	415	434	369	334	303	288	4115	2695	65.5	60.6
Burglary																
Residence Day	393	436	459	407	463	434	431	477	510	544	543	546	5643	894	15.8	18.6
Residence Night	291	341	319	374	452	454	516	531	473	403	350	410	4914	558	11.4	13.8
Other Day	62	88	86	63	57	73	66	78	73	72	62	78	858	159	18.5	17.6
Other Night	293	259	311	293	366	339	346	368	331	313	261	320	3800	516	13.6	14.3
*(Forcible Entry)	(720)	(761)	(787)	(751)	(816)	(813)	(806)	(873)	(830)	(858)	(796)	(916)	(9727)	(1494)	(15.4)	(17.7)
*(No Force)	(261)	(306)	(314)	(315)	(432)	(398)	(466)	(490)	(476)	(397)	(340)	(331)	(4526)	(490)	(10.8)	(12.8)
*(Attempted)	(58)	(57)	(74)	(71)	(90)	(89)	(87)	(91)	(81)	(77)	(80)	(107)	(962)	(143)	(14.9)	(15.3)
Total	1039	1124	1175	1137	1338	1300	1359	1454	1387	1332	1216	1354	15215	2127	14.0	16.1
Larceny	1515	1720	2076	1937	2154	2189	1896	2309	2055	2110	1949	1880	23790	4022	16.9	15.2
Auto Theft	419	518	562	587	635	586	506	630	619	558	549	550	6719	682	10.2	12.4

\*Not Included in Total

**TABLE 2** INDEX CRIMES BY POLICE DISTRICT  
January 1, 1977 through December 31, 1977

Police District (1)	Murder (2)	Forcible Rape* (3)	Robbery (4)	Aggravated Assault (5)	Total Person Crime (6)	Burglary (7)	Larceny- Theft (8)	Auto Theft (9)	Total Property Crime (10)	GRAND TOTAL (11)	Population 1970
	% of 1977 Crimes	% of 1977 Total	% of 1977 Crimes	% of 1977 Total	% of 1977 Crimes	% of 1977 Total	% of 1977 Crimes	% of 1977 Total	% of 1977 Crimes	% of 1977 Total	% of 1977 Total
TOTAL	195	100.0	473	100.0	4943	100.0	4115	100.0	9726	100.0	622034
1	8	4.1	8	1.7	117	2.4	194	4.7	327	3.4	81244
2	2	1.0	23	4.9	112	2.3	86	2.1	223	2.3	84315
3	20	10.3	110	23.3	892	18.0	1037	25.2	2059	21.2	123006
4	17	8.7	25	5.3	436	8.8	213	5.2	691	7.1	27285
5	26	13.3	52	11.0	569	11.5	586	14.2	1233	12.7	51029
6	24	12.3	54	11.4	608	12.3	389	9.5	1075	11.1	59372
7	38	19.5	82	17.3	906	18.3	698	17.0	1724	17.7	88054
8	31	15.9	60	12.7	625	12.6	458	11.1	1174	12.1	56534
9	29	14.9	59	12.5	678	13.7	454	11.0	1220	12.5	51195

\*Includes Attempts

TABLE **3** PERSONS ARRESTED FOR PART I AND II OFFENSES BY AGE AND SEX  
January 1, 1977 through December 31, 1977

CLASSIFICATION OF OFFENSES (1)	Male (2)	Female (3)	Both Sexes (4)	16 & Under M F (5)	17-20 M F (6)	21-24 M F (7)	25-34 M F (8)	35-44 M F (9)	45-54 M F (10)	55-64 M F (11)	65 & Over M F (12)								
GRAND TOTAL -- ALL CLASSES Percentage -- All Classes	23970 85.5	4051 14.5	28021 100.0	2589 9.2	479 1.7	4854 17.3	785 2.8	4382 15.6	945 3.4	6131 21.9	1061 3.8	2767 9.9	397 1.4	1967 7.0	262 .9	916 3.3	89 .3	364 1.3	33 .1
PART I CLASSES -- TOTAL Percentage -- Part I	9130 85.4	1565 14.6	10695 100.0	1364 12.8	240 2.2	2407 22.5	347 3.2	1870 17.5	294 2.7	2226 20.8	412 3.9	699 6.5	142 1.3	389 3.6	87 .8	108 1.0	32 .3	67 .6	11 .1
Criminal Homicide																			
a) Murder & Non-negligent Manslaughter	172	17	189	7	—	39	1	44	3	52	7	15	4	6	1	3	1	6	—
b) Manslaughter by Negligence	15	1	16	1	—	4	—	—	—	3	1	4	—	—	—	3	—	—	—
Forcible Rape	313	1	314	24	—	68	—	87	—	87	1	31	—	14	—	1	—	1	—
Robbery	1257	66	1323	205	18	416	12	278	16	265	14	67	3	17	3	4	—	5	—
Aggravated Assault	2013	411	2424	124	32	372	61	435	72	584	114	237	63	176	41	55	21	30	7
Burglary -- Breaking or Entering	1881	71	1952	441	12	573	21	359	15	363	17	93	4	41	2	9	—	2	—
Larceny -- Theft	3020	977	3997	516	176	790	248	561	186	757	247	225	66	117	40	31	10	23	4
Auto Theft	459	21	480	46	2	145	4	106	2	115	11	27	2	18	—	2	—	—	—
PART II CLASSES -- TOTAL Percentage -- Part II	14840 85.7	2486 14.3	17326 100.0	1225 7.1	239 1.4	2447 14.1	438 2.5	2512 14.5	651 3.8	3905 22.5	649 3.7	2068 11.9	255 1.5	1578 9.1	175 1.0	808 4.7	57 .3	297 1.7	22 .1
Other Assaults	2750	391	3141	271	64	491	61	591	70	789	107	313	50	184	29	82	10	29	—
Arson	67	18	85	3	1	13	1	9	4	30	6	5	4	6	2	1	—	—	—
Forgery and Counterfeiting	49	27	76	3	1	7	6	14	3	16	12	4	4	5	—	—	1	—	—
Fraud	191	69	260	5	3	17	9	29	16	85	28	31	9	18	4	4	—	2	—
Embezzlement	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
*Stolen Property -- Buying, Receiving, Possessing	254	44	298	72	13	34	5	38	11	50	8	32	1	19	6	9	—	—	—
Vandalism	401	57	458	176	30	62	6	56	3	64	10	24	5	16	3	2	—	1	—
Weapons -- Carrying, Possessing, etc.	864	75	939	64	5	171	20	181	19	268	20	89	5	60	5	24	1	7	—
Prostitution and Commercial Vice	174	235	409	2	3	14	45	21	115	36	58	40	7	21	7	28	—	12	—
Sex Offenses*	301	10	311	36	2	51	—	33	2	73	4	48	2	32	—	20	—	8	—
Narcotic Drug Laws	1598	221	1819	148	25	456	67	434	62	455	58	81	7	18	2	5	—	1	—
Gambling	1316	86	1402	6	—	80	4	129	9	311	15	300	27	236	20	175	5	79	6
Offenses Against Family & Children	74	23	97	—	—	13	6	15	6	24	7	10	3	7	1	5	—	—	—
Driving Under Influence of Alcohol	1913	91	2004	—	—	84	—	189	1	490	19	459	30	418	26	213	13	60	2
Liquor Laws	429	85	514	57	4	227	19	25	10	31	12	22	16	32	16	16	4	19	4
Drunkenness	544	17	561	—	—	8	2	34	3	117	7	134	3	157	1	73	1	21	—
Disorderly Conduct	2012	367	2379	125	63	344	81	393	61	564	83	282	39	195	26	84	13	25	1
Vagrancy	76	326	402	1	3	7	68	8	169	23	82	19	3	5	—	9	—	4	1
All Other Offenses	1827	344	2171	256	22	368	38	313	87	479	113	175	40	149	27	58	9	29	8

\*Except Forcible Rape and Prostitution

TABLE **4** JUVENILES ARRESTED BY POLICE DISTRICT (Under 17 years of age)  
January 1, 1977 through December 31, 1977

MONTH (1)	FIRST (2) M F		SECOND (3) M F		THIRD (4) M F		FOURTH (5) M F		FIFTH (6) M F		SIXTH (7) M F		SEVENTH (8) M F		EIGHTH (9) M F		NINTH (10) M F		TOTAL (11) M F		GRAND TOTAL (12)	PERCENT (13)
TOTAL	201	49	215	33	562	139	180	54	294	57	264	31	341	39	192	22	234	38	2473	462	2935	100.0
January	14	4	14	3	44	8	15	6	11	1	10	3	10	1	6	—	8	2	132	28	160	5.5
February	5	2	10	2	31	7	9	—	17	3	14	7	29	1	25	1	11	2	151	25	175	6.0
March	21	1	25	2	51	13	18	10	35	5	39	5	29	—	21	—	22	4	261	40	301	10.3
April	15	4	17	3	48	19	11	7	38	5	29	2	37	2	15	4	29	2	239	48	287	9.8
May	19	2	25	4	43	21	13	4	18	11	27	—	40	6	23	3	33	2	241	53	294	10.0
June	15	3	19	—	44	21	16	1	24	3	16	3	45	10	19	1	17	1	215	43	258	8.8
July	13	7	23	1	72	9	25	4	29	4	25	—	28	5	12	1	17	5	244	36	280	9.5
August	21	7	21	1	62	7	23	4	20	3	27	3	29	4	15	2	22	6	260	37	297	10.1
September	29	3	13	9	60	14	21	6	27	11	22	4	21	4	19	1	13	7	225	59	284	9.7
October	22	8	28	2	57	9	5	6	36	4	22	3	45	3	22	5	26	5	263	45	308	10.5
November	16	7	12	6	36	6	20	4	20	6	21	1	22	1	12	4	21	2	180	37	217	7.4
December	11	1	8	—	14	5	4	2	9	1	2	—	—	2	3	—	5	—	62	11	73	2.5



**TABLE 5 PERSONS ARRESTED AND CHARGED WITH CERTAIN OFFENSES BY RACE AND SEX**  
January 1, 1977 through December 31, 1977

CLASSIFICATION OF OFFENSES (1)	Arrested (Taken Into Custody)* (2)	Total Persons Charged by Police** (3)	WHITE ARRESTED		NEGRO ARRESTED		TOTAL ARRESTED*		
			Male (4)	Female (5)	Male (6)	Female (7)	White (8)	Negro (9)	Both (10)
GRAND TOTAL -- ALL CLASSES	28021	11022	8118	1262	15851	2790	9380	18641	28021
Percentage -- All Classes			29.0	4.5	56.6	10.0	33.5	66.5	100.0
PART I CLASSES -- TOTAL	10695	3309	2316	412	6814	1153	2728	7967	10695
Percentage -- Part I			21.7	3.9	63.7	10.8	25.5	74.5	100.0
Criminal Homicide									
a) Murder & Non-negligent Manslaughter	189	94	30	2	142	15	32	157	189
b) Manslaughter by Negligence	16	8	6	1	9	---	7	9	16
Forcible Rape	314	78	53	---	260	1	53	261	314
Robbery	1323	426	154	16	1103	50	170	1153	1323
Aggravated Assault	2424	236	636	84	1377	327	720	1704	2424
Burglary	1952	492	482	30	1399	41	512	1440	1952
Larceny - Theft	3997	1827	821	274	2199	703	1095	2902	3997
Auto Theft	480	148	134	5	325	16	139	341	480
PART II CLASSES -- TOTAL	17326	7713	5802	850	9037	1637	6652	10674	17326
Percentage -- Part II			33.5	4.9	52.2	9.4	38.4	61.6	100.0
Other Assaults	3141	1036	1060	133	1690	258	1193	1948	3141
Arson	85	16	25	4	42	14	29	56	85
Forgery and Counterfeiting	76	36	19	8	30	19	27	49	76
Fraud	260	107	70	22	121	47	92	168	260
Embezzlement	---	---	---	---	---	---	---	---	---
Stolen Property; Buying, Rec., Poss.	298	25	84	15	170	29	99	199	298
Vandalism	458	120	187	28	214	29	215	243	458
Weapons; carrying, Possessing, Etc.	939	228	242	19	622	56	261	678	939
Prostitution & Commercialized Vice	409	342	63	61	108	177	124	285	409
Sex Offenses***	311	142	170	7	131	3	177	134	311
Narcotic Drug Laws	1819	771	644	113	955	107	757	1062	1819
Gambling	1402	226	50	7	1266	79	57	1345	1402
Offenses Against Family & Children	97	43	40	11	34	12	51	46	97
Driving Under Influence of Alcohol	2004	1343	1041	55	872	36	1096	908	2004
Liquor Laws	514	270	278	40	151	45	318	196	514
Drunkenness	561	282	306	12	238	5	318	243	561
Disorderly Conduct	2379	1080	894	154	1119	212	1048	1331	2379
Vagrancy	402	309	23	60	53	266	83	319	402
All Other Offenses	2171	1337	606	101	1221	243	707	1464	2171

\*Juveniles and adults

\*\*Number of persons who were arrested excluding those released by police during the past year -- adults only

\*\*\*Except Forcible Rape and Prostitution

**TABLE 6 AUTO THEFTS AND RECOVERIES, VALUE OF PROPERTY STOLEN AND RECOVERED**  
January 1, 1977 through December 31, 1977

AUTO THEFTS AND RECOVERIES: 1977 Compared With 1976 (1)	1977		1976		VALUE OF PROPERTY STOLEN AND RECOVERED: 1977 Compared With 1976 (1)	Amount Stolen (2)	1977		Amount Stolen (5)	1976	
	Units (2)	Percent (3)	Units (4)	Percent (5)			Amount Recovered (3)	Percent Recovered (4)		Amount Recovered (6)	Percent Recovered (7)
TOTAL ALL RECOVERIES	5,957	---	6,037	---	GRAND TOTAL	\$27,451,941	\$14,628,275	53.3	\$27,976,076	\$12,939,572	46.3
Automobiles Stolen in City	6,719	---	7,199	---	Currency, Notes, etc.	\$ 1,229,570	\$ 62,717	5.1	\$ 1,021,614	\$ 34,141	3.3
Recovered Automobiles					Jewelry and Precious Metals	1,074,945	46,864	4.4	1,422,442	65,706	4.6
a) Automobiles Reported Stolen in City and Recovered in City	4,231	71.0	4,231	70.1	Clothing and Furs	802,280	60,581	7.6	770,764	72,145	9.4
b) Automobiles Stolen Locally and Recovered by Other Jurisdictions	1,060	17.8	874	14.5	Local Stolen Motor Vehicles	17,256,585	13,034,299	75.5	16,655,580	11,787,915	70.8
Total Recovery of Local Thefts	5,291	88.8	5,105	84.6	Office Equipment	303,543	33,703	11.1	343,773	30,378	8.8
c) Automobiles Recovered Locally and Stolen in Other Jurisdictions	666	---	932	---	Televisions, Radios, Stereos, etc.	2,150,906	170,658	7.9	3,037,733	178,473	5.9
					Firearms	153,613	17,400	11.3	157,716	17,408	11.0
					Household Goods	245,975	23,965	9.7	381,553	25,227	6.6
					Consumable Goods	194,822	21,575	11.1	156,999	13,430	8.6
					Livestock	535	---	---	2,089	542	26.0
					Miscellaneous	4,039,167	1,156,513	28.6	4,025,813	714,207	17.7

**TABLE 7 COMPLAINTS AGAINST  
POLICE OFFICERS**  
January 1, 1977 through  
December 31, 1977

TYPES OF COMPLAINTS (1)	Unfounded (2)	Exonerated (3)	Sustained (4)	Not Sustained (5)	Withdrawn (6)	Pending (7)	TOTAL (8)
TOTAL	52	14	41	246	61	10	424*
Physical Abuse	22	3	2	118	21	2	168
Verbal Abuse	1	0	3	27	9	3	43
Improper Attitude/Manner	7	4	10	52	6	2	81
Lack of Police Action	2	1	4	2	1	0	10
Improper Handling of Assignment	6	4	15	13	8	0	46
Unjust Arrest	4	1	0	4	4	1	14
Money/Property Missing	5	1	6	16	5	0	33
Harassment	5	0	0	10	4	2	21
Property Damaged by Police	0	0	1	4	2	0	7
Bribery or Attempt Bribery	0	0	0	0	1	0	1

\*Number of citizens making complaint -- not total number of allegations made by complainant.

**EXPLANATION OF COMPLAINT DISPOSITIONS**  
(Rule 7, Section 7.013, 1970 Manual)

Unfounded -- The complaint was not based on facts, as shown by the investigation; or the incident complained of did not occur.

Exonerated -- The action complained of did occur, but the investigation disclosed that the actions were reasonable, lawful and proper.

Not Sustained -- Insufficient evidence available to either prove or disprove the allegations in the complaint.

Sustained -- Investigation disclosed sufficient evidence to support the allegations in the complaint.

**DISCIPLINARY ACTION AS A RESULT OF CITIZEN COMPLAINT**

TOTAL	83
Resigned under investigation	3
Board hearing -- pending	7
Dropped from rolls	1
Reduced to Probationary Police Officer for one year	1
Reduced to Probationary Police Officer for six months	1
Ten day suspension	1
Five day suspension	4
Two day suspension	1
One day suspension	1
Loss of 16 hours court/overtime	3
Written reprimand	14
Oral reprimand	15
Cautioned and reinstructed	5
Cautioned	1
Reinstructed	25

**DISCIPLINARY ACTION TAKEN -- PROCEDURAL VIOLATIONS**

TOTAL	505
Board hearing -- dismissed from force	2
Dropped from rolls	7
Board hearing -- pending	3
Resigned under investigation	17
Demoted and transferred	2
Demoted	1
Seventy-four days suspension, reduced to Probationary	
Police Officer ninety days	2
Probationary period extended sixty days	1
One hundred nine days suspension	1
Four day suspension/loss of 40 hours court/overtime	1
Fifteen day suspension	1
Ten day suspension	1
Eight day suspension	2
Five day suspension	4
Three day suspension	3
Two day suspension	11
One day suspension	4
Loss of court time/overtime	19
Written Reprimand	101
Oral Reprimand/Cautioned/Reinstructed/Review	322

**TABLE 8 TRAFFIC ENFORCEMENT,  
ACCIDENTS AND FATALITIES**  
1972 through 1977

**ENFORCEMENT:**

TYPE OF OFFENSE (1)	1972 (2)	1973 (3)	1974 (4)	1975 (5)	1976 (6)	1977 (7)
GRAND TOTAL	377,962	330,886	359,069	322,913	363,881	360,477
Hazardous:						
Speeding	33,316	29,649	23,660	24,229*	26,704	23,421
Careless Driving	2,568	2,195	2,136	1,794	1,479	1,510
Electric Signal	15,837	12,703	13,158	13,170	14,792	13,028
Stop Sign	9,945	6,126	6,716	6,743	6,718	5,712
Improper Passing	2,102	163	221	1,489	1,353	1,763
Improper Turn	11,805	10,654	12,767	11,529	9,339	9,143
Pedestrian Violation	792	1,389	2,407	1,868	1,394	1,213
Driving While Intoxicated	1,131	886	713	688	865	1,924
Driving U/Infl. Alcoh/Drugs	---	---	---	502	505	830
Motorist Viol. of Fed. Ord.	---	---	---	232	209	64
Following Too Closely	---	---	---	1,433	1,313	1,268
Bicycle Violations	---	---	---	176	159	146
Equipment Violations	---	---	---	2,461	2,020	1,941
All Other	14,862	14,374	15,374	4,500**	4,054	3,913
Total Hazardous	92,358	78,139	77,152	70,805	70,904	65,896
Non-Hazardous						
Parking	261,219	232,599	259,656	230,534	272,773	273,062
All Other	24,385	20,148	22,261	21,574	20,204	21,539
Total Non-Hazardous	285,604	252,747	281,917	252,108	292,977	294,601

**ACCIDENTS AND FATALITIES:**

TOTAL Accidents	24,216	25,421	24,117	24,343	25,515	26,978
Property Damage Accidents	17,601	18,663	17,772	18,249	18,979	20,056
Injury Accidents	6,527	6,672	6,294	6,038	6,462	6,848
Fatal Accidents	88	86	51	56	74	74
TOTAL Injured and Killed	9,771	9,944	9,301	8,961	9,781	10,348
Persons Injured	9,676	9,855	9,249	8,900	9,702	10,262
Persons Killed	95	89	52	61	79	86
(Pedestrian Fatalities)	(38)	(40)	(21)	(25)	(25)	(36)
(Other Fatalities)	(57)	(49)	(31)	(36)	(54)	(50)

\*Includes speeding violations such as "Too Slow" on interstate highway.

\*\*\*"All Other" category expanded in 1975.

**9 NUMBER OF POLICE OFFICERS,  
TOTAL RADIO CALLS,  
TOTAL FLEET MILEAGE**  
1957 through 1977

Year	Number of Police Officers*	Number of Calls*	Mileage**
1957	1,920	338,223	6,815,359
1958	2,001	386,223	8,702,871
1959	1,966	451,165	9,988,414
1960	1,915	468,566	9,904,354
1961	1,889	489,231	10,309,552
1962	1,809	544,929	10,503,809
1963	1,831	599,556	11,172,483
1964	1,852	629,526	10,906,386
1965	1,987	626,354	11,152,978
1966	2,035	651,575	11,457,725
1967	2,043	713,413	11,712,945
1968	2,013	758,970	11,713,871
1969	2,067	633,911	12,021,968***
1970	2,220	631,142	13,006,554***
1971	2,229	662,873	
1972	2,232	696,370	13,285,939 (est.)
1973	2,232	870,473	13.6 million (est.)
1974	2,226	908,361	15.1 million (est.)
1975	2,150	815,189	14.8 million (est.)
1976	2,059	900,298	14.6 million (est.)
1977	2,068	891,968	14.5 million (est.)

\*As of December 31

\*\*Year ending March 31

\*\*\*Year ending April 30

TABLE **10** DISTRIBUTION OF PLANT AND EQUIPMENT (DISTRICT AREA AND POPULATION)  
December 31, 1977

DIVISIONS (1)	Year Built (2)	Population of District 1970 Census (3)	Area in Sq. Miles (4)	Cruising Patrols (5)	Autos (6)	Tri-Cars (7)	Trucks (8)	Cushman Vehicles (9)	Motorcycles (10)	Other (11)	Call Boxes (12)
TOTAL		622,034	61.37	18	486	37	15	7	15	31	713
Board of Police Commissioners					9			1			
Chief's Office					54					6	
Bureau of Inspection					15						
Bureau of Field Operations:											
Commander's Staff					15					3	
Districts:											
First	1931	81,244	8.85	1	17	2					62
Second	1937	84,315	11.79	1	20	2	3				81
Third	1937	123,006	9.78	2	34	2					146
Fourth (in Headquarters)		27,285	3.86	1	19	3					111
Fifth	1939	51,029	4.34	2	22	2					78
Sixth	1930	59,372	11.16	2	22	2		3			66
Seventh	1907*	88,054	4.75	1	36	3					58
Eighth	1937	56,534	2.81	1	21	2					46
Ninth	1937	51,195	4.03	1	26	1		1			65
Juvenile Division					18					2	
Tactical Deployment Division	1941				1						
Canine Section	1959				19					2	
Mobile Reserve Section					18						
Mounted Patrol Stables											
Traffic Safety Division					19	15		2	15		
Prisoner Processing Division				1	1						
Bureau of Investigation					57		1			4	
Bureau of Services					4					6	
Communications Operations					2		1			1	
Headquarters and Gymnasium	1926										
Police Garage	1923						7			3	
Motor Services (extra Pool)				5	36	3					
Buildings Division					1		3			3	
Supply Division										1	

\*New station at Yalem Center, 724 N. Union Blvd.

TABLE **11** DISTRIBUTION OF COMMISSIONED PERSONNEL BY RANK  
December 31, 1977

BUREAU OF FIELD OPERATIONS																							
	AREA I				AREA II				AREA III														
	Ed. of Police Commissioners	Chief's Office	Bureau of Inspections	Commander's Staff	First District	Second District	Third District	Fourth District	Fifth District	Ninth District	Sixth District	Seventh District	Eighth District	Juvenile Division	Prisoner Processing	Commander's Staff	Mobile Reserve	Casine	Bureau of Services	Bureau of Investigation	Recruits - Training	Communications	GRAND TOTAL
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)	(19)	(20)	(21)	(22)	(23)	(24)
TOTAL	23	167	34	17	98	118	237	167	134	157	136	180	120	68	71	67	45	26	53	125		25	2068
Police Comm. (Col.)	4*																						4*
Secretary to the Board	1*																						1*
Chief of Police (Col.)	1																						1
Lieutenant Colonel		1	1	1																1			4
Major			1	4																1			6
Captain		1	2	5	1	1	1	1	1	1	1	1	1	1		1				3			22
Lieutenant		5	3	1	3	4	4	5	3	4	3	4	3	1	1	1	1		2	5		1	54
Sergeant	4	22	15	1	11	11	22	20	19	18	18	20	13	8	6	4	3	3	5	24		6	253
Corporal					1				1											1			3
Police Officer:																							
Over 21 years	2	18	1		15	20	11	5	7	8	12	11	7	8	14	12	6	10	15	16		7	205
16 - 20 years	3	9	2		12	19	12	6	5	8	2	4	13	9	2	10	8	7	4	18		6	159
11 - 15 years	7	28	2	1	24	28	32	25	20	25	19	30	18	26	6	20	13	5	16	28		2	375
6 - 10 years	3	53	6	3	21	21	96	58	46	50	33	70	31	14	5	17	10	1	11	28		2	579
5 years		9	1		2	7	20	14	7	13	10	18	6	1		1	2						111
4 years	1	1			2	4	8	12	7	5	11	10	9		1	1	1					1	74
3 years	1	2		1	2	2	4	3	5	1	5	6	2				1						35
2 years																							
Beginning 1st year																							
Prob. Police Officer	1	17			3	1	26	18	13	23	22	5	16		14								159
Turnkey	1				1		1			1		1	1		22								28

\*Not included in total.

# 12

TABLE CIVILIAN PERSONNEL December 31, 1977

1	Academy Director	32,212		5	Laborer	7,254	8,658
1	Accounting Supervisor	16,848	20,358	1	Legal Advisor	19,422	23,504
1	Administrative Assistant I	10,998	13,260	1	Legal Advisor Assistant	14,534	17,654
5	Administrative Assistant II	13,858	16,348	2	Librarian	12,038	14,534
1	Auditor, Internal	12,038	14,534	1	Librarian Assistant	8,658	10,504
23	Auto Mechanic	11,492	13,858	1	Manager, Maintenance	19,422	23,504
1	Auto Theft Investigator	7,254	8,658	1	Manpower Allocation, Director	20,358	24,622
4	Body Repair Mechanic	12,038	14,534	3	Mechanic, Lead	12,636	15,262
1	Body Repair Mechanic, Lead	13,260	16,016	1	Medical Director	16,016	19,422
2	Carpenter	12,038	14,534	1	Medical Director Assistant	12,636	15,262
1	Cashier	8,268	9,984	1	Medical Director Associate	21,294	25,818
1	Cashier, Assistant	7,592	9,100	1	Medical Secretary	10,504	12,636
1	Chief Criminalist	18,512	22,386	2	Microfilm Librarian	6,916	8,268
1	Chief Inspector	12,636	15,262	10	Microfilm Operator	7,254	8,658
1	Chief Photographer	10,998	13,260	15	Motor Service Attendant I	7,254	8,658
3	Clerks - Accounts	8,268	9,984	9	Motor Service Attendant II	7,592	9,100
1	Audit	8,658	10,504	3	Motor Service Attendant Supervisor	8,268	9,984
6	Chief	9,100	10,998	1	MT/ST Operator	7,592	9,100
1	Chief Property	9,984	12,038	1	MT/ST Composer Operator	8,268	9,984
23	Complaint Evaluation	7,254	8,268	3	Multilith Operator	9,100	10,998
6	Control	7,254	8,658	1	Multilith Operator Lead	9,984	12,038
1	Control, Lead	7,930	9,516	2	Nurse, Registered	10,998	13,260
5	Counter	6,916	8,268	1	Nurse Supervisor	12,636	15,262
4	Counter I	7,254	8,658	3	Painter	11,492	13,858
1	Court Schedules	9,516	11,492	1	Parts Manager	9,100	10,998
13	Crime Coding	7,254	8,658	1	Parts Manager, Assistant	7,930	9,516
2	Desk	7,254	8,658	1	Paymaster	14,534	17,654
34	Dispatcher	8,268	9,984	1	Payroll Specialist	9,516	11,492
2	Distribution	6,916	8,268	1	Personnel Analyst	16,016	19,422
10	District	6,916	8,268	1	Personnel Director	23,504	28,470
13	File	6,578	7,930	1	Personnel Interviewer	9,100	10,998
4	Information	6,578	7,930	1	Personnel Specialist	10,998	13,260
1	Lead Coding	7,930	9,516	3	Photographer I	9,100	10,998
1	Legal	7,592	9,100	2	Photographer II	10,504	12,636
3	Motor Service	7,592	9,100	1	Physical Therapist	10,998	13,260
19	Office	6,916	8,268	2	Plumber	12,038	14,534
1	P.A.O.	8,268	9,984	2	Production Technician	9,984	12,038
1	Parts	7,592	9,100	1	Production Technician, Senior	10,998	13,260
1	Perpetual Inventory	7,254	8,658	1	Program Director	17,654	21,294
5	Processing	7,254	8,658	1	Programmer Analyst I	15,262	18,512
3	Property	7,930	9,516	3	Programmer Analyst II	16,848	20,358
1	Purchasing	7,592	9,100	1	Programmer Analyst, Senior	18,512	22,386
23	Radio	7,254	8,658	1	Public Affairs, Director	22,386	27,092
1	Receiving	7,254	8,658	1	Public Information Assistant	9,100	10,998
8	Records	7,254	8,658	1	Public Information Specialist	12,038	14,534
5	Review	8,268	9,984	1	Purchasing Director	19,422	23,504
2	Senior I	7,592	9,100	2	Radio Installer	7,254	8,658
3	Statistical	9,100	10,998	6	Radio Technician	12,636	15,262
1	Supply	6,916	8,268	2	Receptionist	7,254	8,658
21	Teleprocessing	7,254	8,658	5	Records Clerk Supervisor	10,504	12,636
4	Teleprocessing, Senior	7,930	9,516	1	Repair Service Manager	13,858	16,848
1	Communication Specialist	19,422	23,504	1	Repair Service Manager, Assistant	9,516	11,492
1	Computer Section Supervisor	10,504	12,636	1	Repair Shop Supervisor	14,534	17,654
1	Controller	22,386	27,092	4	Research Assistant	14,534	17,654
4	Criminalist I	14,534	17,654	1	RJE Terminal Operator	8,658	10,504
1	Criminalist II	16,016	19,422	14	Secretary	9,516	11,492
43	Custodian I	6,916	8,268	1	Secretary, Legal	10,504	12,636
5	Custodian II	7,254	8,658	1	Secretary to the Board	24,622	29,848
2	Custodian Supervisor, Assistant	7,592	9,100	1	Security Chauffeur	7,254	8,658
1	Daxigraph Operator	7,592	9,100	3	Security Interviewer	7,254	8,658
6	Driver	6,916	8,268	4	Stable Attendant	6,916	8,268
2	Electrician	12,038	14,534	2	Staff Physician	10,998	13,260
1	Employee Benefit Representative	9,984	12,038	13	Stenographer	8,268	9,984
3	Evaluation Analyst	14,534	17,654	3	Stockhandler	6,916	8,268
1	Executive Secretary	10,504	12,636	1	Superintendent, Buildings	15,262	18,512
6	Fingerprint Technician	7,930	9,516	1	Superintendent, Motor Services	16,016	19,422
1	Fingerprint Technician Supervisor	9,516	11,492	1	Superintendent, Supplies	16,016	19,422
1	Forms Control Supervisor	9,984	12,038	1	Superintendent, Assistant	13,858	16,848
1	Grants Director	23,504	28,470	1	Supervisor	9,100	10,998
2	IDMO Operator	7,592	9,100	1	Supervisor, Reports & Records	11,492	13,858
2	Investigator	7,254	8,658	4	Switchboard Operator	6,916	8,268
1	Junior Accountant	9,516	11,492	4	Television Technician	13,858	16,848
5	Keypunch Operator I	7,254	8,658	30	Typist A	7,254	8,658
6	Keypunch Operator II	7,930	9,516	1	Uniform Inspector	8,268	9,984
2	Keypunch Operator Lead	8,268	9,984	1	Uniform Inspector, Assistant	7,254	8,658
				1	Utility Service Manager	9,984	12,038

588\*. TOTAL: Actual Strength as of 12/31/77 -- 567\*

*Does not include:	Authorized	Actual
Police Cadets	6	6
Part-time Civilian Employees	24	21
Federal Grant Employees	0	26

# COMBINED STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCE RESULTING FROM CASH TRANSACTIONS TRUST AND SPECIAL REVENUE FUNDS AND GENERAL ASSETS ACCOUNT GROUP

Assets	Trust Funds	Special Revenue Funds	General Fixed Assets Account Group
Cash on hand and in banks	\$ 32,444	46,974	24,798
Due from grantors and contractors	-	34,003	-
Certificates of deposit	-	23,000	-
Plant assets, based on value in the annual report of the Comptroller of the City of St. Louis in 1975 plus subsequent additions, at cost	-	-	16,334,383
	<u>\$ 32,444</u>	<u>\$ 103,977</u>	<u>\$ 16,359,181</u>
Liabilities and Fund Balance			
Liabilities:			
Bonds payable	40,240	-	-
Due to City of St. Louis	32,444	34,003	-
Restricted receipts:			
Grants and contracts	-	24,798	-
Scholarship program	-	16,343	-
Donations and gifts (note 3)	-	6,003	-
Other (note 4)	-	1,478	-
Total liabilities	<u>72,684</u>	<u>75,214</u>	<u>-</u>
Fund balance:			
Undesignated:			
Bond designated	-	9,000	-
Undesignated	-	16,090	-
Impactment in plant assets	-	-	16,334,383
Total fund balance	<u>-</u>	<u>25,090</u>	<u>16,334,383</u>
	<u>\$ 72,684</u>	<u>\$ 100,304</u>	<u>\$ 16,354,383</u>

See accompanying notes to financial statements.

# COMBINED STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS GENERAL EXPENDITURES, TRUST, AND SPECIAL REVENUE FUNDS

	General Expenditures Fund	Trust Funds	Special Revenue Funds
Receipts:			
Grants and contracts	\$ -	372,894	587,908
Police Department services (note 2)	-	-	-
Scholarship program	-	-	73,102
Sale of unclaimed property	-	-	12,217
Badge deposits	-	-	10,350
Donations and gifts (note 3)	-	-	16,362
Vending machines and other (note 4)	-	-	5,035
Interest on certificates of deposit	-	-	1,880
Total receipts	-	<u>372,894</u>	<u>697,544</u>
Other sources:			
Funds disbursed by City of St. Louis	44,910,164	-	-
Fund balance transfer to scholarship program	-	-	10,000
Total receipts and other sources	<u>44,910,164</u>	<u>372,894</u>	<u>707,544</u>
Disbursements:			
Salaries and benefits (notes 5 and 6)	39,117,721	-	483,590
Special personal services (note 5)	419,813	-	-
Supplies (note 5)	1,383,797	-	76,627
Materials (note 5)	358,104	-	-
Equipment (note 5)	605,731	-	6,704
Contract services (note 5)	2,011,722	-	13,653
Fixed and miscellaneous (note 5)	333,824	-	750
Officer and recruit training - Greater St. Louis Police Academy (note 5)	-	476,782	-
Scholarship program	-	-	88,937
Police relief association	-	-	12,217
Badge deposits refunded	-	-	12,285
Donations and gifts (note 3)	-	-	20,411
Other restricted receipts (note 4)	-	-	5,442
Disbursed services awards	-	-	450
Total disbursements	<u>44,910,164</u>	<u>-</u>	<u>707,544</u>
Other uses:			
City of St. Louis	-	367,122	-
Fund balance transfer to scholarship program	-	-	10,000
Net funds reimbursed due to City of St. Louis	-	-	8,059
Total disbursements and other uses	<u>44,910,164</u>	<u>367,122</u>	<u>725,603</u>
Excess (deficiency) of receipts and other sources over disbursements and other uses	-	<u>5,772</u>	<u>(19,286)</u>
Cash balance:			
Beginning of year	-	-	(1,479)
End of year	<u>\$ -</u>	<u>\$ 5,772</u>	<u>\$ (1,479)</u>

See accompanying notes to financial statements.

# COMBINED STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS SPECIAL REVENUE FUNDS

	Beginning of year	Receipts	Disbursements	End of year
	Cash balance	Due to the City of St. Louis	Grants and contracts	Due to the City of St. Louis
Grants:				
Federal:				
Team counseling - hard core delinquents	\$ -	(1,025)	746	777
Police operation analysis and evaluation - II	7,538	-	672	(310)
Regional Gov. Coding System - II	2,677	-	477	6,597
Drug enforcement administration - Task Force	-	(5,506)	-	66,004
Pilot alcohol counter control measure - I	-	-	72,662	72,662
Pilot alcohol counter control measure - II	-	-	32,567	48,236
Score - I	2,038	-	4,900	52,986
Action against traffic in stolen property	-	-	23,000	31,111
Selective enforcement site	-	-	6,114	6,114
Private:				
Team counseling - hard core delinquents	-	-	5,160	5,160
Contract:				
St. Louis commission on crime and law enforcement	4,230	-	38,559	43,505
Criminalist - III	-	-	13,077	22,433
Drug enforcement administration - Task Force	-	-	7,394	14,946
Public service employment	-	(13,874)	157,877	179,071
Career criminal	4,776	-	53,280	56,762
St. Louis Housing Authority	4,816	-	-	-
Special program - Academy training agreement	199	-	-	-
	<u>\$ 26,475</u>	<u>\$ 41,042</u>	<u>\$ 330,416</u>	<u>\$ 387,908</u>

See accompanying notes to financial statements.

# STATEMENT OF CHANGES IN FUND BALANCE RESULTING FROM CASH TRANSACTIONS SECRETARY'S FUND--UNDESIGNATED

Fund balance at beginning of year	\$ 25,120
Excess (deficiency) of receipts and other sources over disbursements and other uses	(19,286)
Restricted receipts and deposits not affecting fund balance:	
Scholarship program	3,825
Donations and gifts	4,049
Other restricted funds	407
Net badge deposits refunded	1,935
Excess (deficiency) of receipts and other sources over disbursements and other uses affecting fund balance	(9,070)
Fund balance at end of year	\$ 16,050

See accompanying notes to financial statements.

# STATEMENT OF CHANGES IN GENERAL FIXED ASSETS ACCOUNT GROUP RESULTING FROM CASH TRANSACTIONS

	Balance, April 30, 1977	Additions and Retirements (transfers)	Balance, April 30, 1978
Land	\$ 690,312	-	690,312
Buildings and improvements:			
Headquarters and academy, including fourth district station	4,403,152	21,218	4,424,370
District stations:			
First	194,659	19,479	214,138
Second	128,591	2,603	131,194
Third	143,452	-	143,452
Fifth	144,326	2,700	147,026
Sixth	182,913	10,000	192,913
Seventh (Valm Center)	452,821	8,323	461,144
Eighth	128,861	2,700	131,561
Ninth	165,757	1,148	166,905
Mounted patrol stables	126,883	2,000	128,883
Canine training school	36,726	-	36,726
Tactical development division	144,449	4,400	148,849
Police garage	273,991	-	273,991
Palmer lot - 9th district parking	7,978	-	7,978
Laclede Avenue offices and warehouse	122,465	10,101	132,566
Improvements in process	5,598	(5,598)	-
Property purchase deposit	75,250	-	75,250
Furniture and fixtures	1,855,029	60,920	1,867,894
Automotive equipment	2,511,870	494,262	2,582,211
Communication equipment	4,326,891	55,936	4,360,540
Guns and revolvers	215,692	1,430	216,480
	<u>\$ 16,337,666</u>	<u>\$ 991,622</u>	<u>\$ 16,334,383</u>

# ACCOUNTANTS' REPORT

PEAT, MARWICK, MITCHELL & CO.  
CERTIFIED PUBLIC ACCOUNTANTS  
709 OLIVE STREET  
ST. LOUIS, MISSOURI 63101

Board of Police Commissioners  
The Metropolitan Police Department  
of the City of St. Louis, Missouri

We have examined the financial statements of the various funds and account group of the Metropolitan Police Department of the City of St. Louis, Missouri as of and for the year ended April 30, 1978, as listed in the accompanying table of contents. Our examination was made in accordance with generally accepted auditing standards, and accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

As described in note 1, the Department's policy is to prepare the financial statements of the General Expenditures, Trust, and Special Revenue Funds and General Fixed Assets Account Group on the cash basis; consequently, revenues and the related assets are recognized when received rather than when subject to accrual or earned, and expenditures are recognized when paid rather than when the obligation is incurred. Accordingly, the accompanying combined financial statements of these funds and account group are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the aforementioned financial statements present fairly the assets, liabilities, and fund balance arising from cash transactions of the General Expenditures, Trust, and Special Revenue Funds and General Fixed Assets Account Group at April 30, 1978 and the revenues collected and expenses paid during the year then ended, on the basis of accounting described in note 1, which basis has been applied on a basis consistent with that of the preceding year.

Also in our opinion, the financial statements of the Intragovernmental Service Fund - Greater St. Louis Police Academy present fairly the financial position of the fund at April 30, 1978 and the results of operations and changes in financial position of such fund for the year then ended, in conformity with generally accepted accounting principles applied on a basis consistent with that of the preceding year.

*Paul, Marwick, Mitchell & Co.*

July 14, 1978

## BALANCE SHEET

### INTRAGOVERNMENTAL SERVICE FUND GREATER ST. LOUIS POLICE ACADEMY

<u>Assets</u>	
Current assets:	
Cash	\$ 44,734
Accounts receivable:	
Grantors	11,527
Travel advances	224
Total current assets	56,485
Equipment, net of accumulated depreciation of \$39,975	28,523
	<u>\$ 85,008</u>
<u>Liabilities, Deferred Revenue, and Equity</u>	
Current liabilities:	
Due to City of St. Louis	4,061
Due to other funds	1,098
Total current liabilities	5,159
Deferred revenue (note 8):	
Federal grant	11,511
Local cash match	39,815
Total liabilities and deferred revenue	56,485
Equity:	
Capital contributions	68,498
Retained deficit	(39,975)
Total equity	28,523
	<u>\$ 85,008</u>

See accompanying notes to financial statements.

### STATEMENT OF OPERATIONS AND CHANGES IN RETAINED DEFICIT INTRAGOVERNMENTAL SERVICE FUND GREATER ST. LOUIS POLICE ACADEMY

Operating revenues:	
Officer and recruit training fees:	
Department:	
In-kind contribution, including rent on facilities of \$23,634	\$ 462,228
Cash match (note 8)	29,263
Total	491,491
St. Louis County:	
In-kind contribution, including rent on equipment of \$881	67,130
Cash match (note 8)	30,441
Tri-counties - cash match (note 8)	1,273
Total	215,100
Grants and contracts	805,439
Total operating revenues	1,512,020
Operating expenses, other than depreciation:	
Salaries and benefits	451,311
Special personal services	123,105
Supplies	82,329
Equipment, including general fixed assets of \$110	2,096
Contract services	99,052
Fixed and miscellaneous	47,546
Total operating expenses, other than depreciation	805,439
Operating income before depreciation	6,580
Depreciation	(6,850)
Net (loss)	-
Beginning retained deficit	-
Retroactive depreciation applicable to fixed assets acquired from contributions	(33,125)
Beginning retained deficit as restated	(33,125)
Ending retained deficit	<u>\$ (39,975)</u>

See accompanying notes to financial statements.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basis of Accounting

The financial statements of the General Expenditures, Trust, and Special Revenue Funds and General Fixed Assets Account Group have been prepared on a cash basis. No provision for accounts payable, accrued expenses, purchase commitments, or contingencies as of April 30, 1978 have been made. The accrual basis of accounting is utilized for financial statement presentation purposes of the Intragovernmental Service Fund.

#### Fund Accounting

The accounts of the Department are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operations of such funds are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balances, revenues, and expenditures. The various funds are grouped by type in the financial statements.

#### Restricted Receipts

Restricted receipts from donors, grantors, or other outside parties for particular operating purposes are held as restricted receipts until disbursed in compliance with the specific restrictions of the contributor.

#### Scholarship Program

Commissioned police officers are eligible to participate in the Department's scholarship program. Participants are reimbursed through the Secretary's Fund upon successful completion of courses. The funds are provided through the general appropriations process and are periodically transferred to the Secretary's Fund to meet reimbursement needs. The liability balance at April 30, 1978 approximates amounts to be paid participants at the completion of the current semester.

#### Badge Deposits

Licensed private watchmen are required to furnish badge deposits. The deposits are refundable if the badges are returned. Forfeited deposits are recorded in the Treasurer's Fund as miscellaneous receipts and remitted to the City of St. Louis.

#### Due to City of St. Louis

Services performed by the Metropolitan Police Department for which revenues are collected by the Department are deposited in the Treasurer's Fund and remitted to the City of St. Louis. The balance due at April 30, 1978 represents April's receipts not yet remitted to the City.

Certain grant programs require the expenditure of funds before the amount due from the grantor can be requested. It is the practice under such programs for the City of St. Louis to advance the cash needed to finance the required expenditures. Such balances due the City of St. Louis are liquidated upon the receipt of funds due from grantors and contractors. Included in other uses of special revenue funds is the net amount reimbursed to the City of St. Louis during the year ended April 30, 1978.

## NOTES TO FINANCIAL STATEMENTS

#### Appropriation Process

Annually, unit commanders submit proposed financial needs for the subsequent year to the controller of the Department. The data is summarized in budgetary form and submitted to the Board of Police Commissioners for review and approval. The final approved budgeted appropriations are submitted to the Board of Estimate and Apportionment of the City of St. Louis to become a part of the total City budget.

#### Funds Disbursed by the City of St. Louis

The Comptroller of the City of St. Louis, upon receipt of properly approved vouchers, makes payments of expenditures on behalf of the Department. Expenditures are recorded on the Department's records as expenses when approved vouchers are submitted to the Comptroller of the City.

#### General Fixed Assets Account Group

General fixed assets have been acquired for general Department purposes. Assets purchased are recorded as expenditures in the general expenditures and special revenue funds and capitalized at cost in the General Fixed Assets Account Group.

No depreciation has been provided on General Fixed Assets.

It is the policy of the Department to act as self-insurer on all property. No reserves or provisions have been established in the various funds for self-insurance.

#### Equipment - Intragovernmental Service Fund

Equipment owned by the Intragovernmental Service Fund is stated at cost. Depreciation has been provided over the estimated useful life of 10 years using the straight-line method.

#### (2) Treasurer's Fund - Police Department Services

The following revenues were collected for services performed by the Department:

Sale of police reports and records	\$ 184,512
Academy recruit training	43,984
Private watchman's identification card processing fee	78,653
Claims for lost or damaged equipment	37,437
Expenses reimbursed	2,501
Military prisoners' maintenance	2,562
Sale of scrap and obsolete plant assets	3,876
Miscellaneous	4,989
Fixed contract surplus	4,791
Total Police Department services	<u>\$ 372,315</u>

## STATEMENT OF CHANGES IN FINANCIAL POSITION INTRAGOVERNMENTAL SERVICE FUND GREATER ST. LOUIS POLICE ACADEMY

Funds provided:	
Net (loss)	\$ (6,850)
Items not requiring current outlay of funds - depreciation	6,850
Total	-
Deferred revenues:	
Federal grant	11,511
Local cash match	39,815
Total funds provided	<u>\$ 51,326</u>
Funds used - increase in working capital	<u>\$ 51,326</u>
Various elements of net increase (decrease) in working capital:	
Cash	44,734
Accounts receivable	11,751
Due to City of St. Louis	(4,061)
Due to other funds	(1,098)
Increase in working capital	<u>\$ 51,326</u>

See accompanying notes to financial statements.

## NOTES TO FINANCIAL STATEMENTS

### (3) Restricted Receipts - Donations and Gifts

The following is an analysis of the activity of the Department's various programs funded by donations and gifts from outside parties:

	Drum & Bugle Corp. Fund	Grant gifts to ad-vances	Sgt. J. Thomas Memorial Fund	Canine Pur-chase Equine Fund	Grand Jury Music Fund	Undistrib-uted Awarde	Total
Balance at April 30, 1977	\$ 1,971	1,790	3,479	2,359	900	13	10,912
Donations and gifts	7,776	5,068	3,121	-	-	597	16,562
Funds expended	(9,380)	(6,858)	(3,627)	-	(546)	-	(20,411)
Balance at April 30, 1978	\$ 367	-	3,973	2,359	354	200	\$ 8,853

### (4) Restricted Receipts - Other

The following is an analysis of the activity of the Department's various programs funded by proceeds from sales and other miscellaneous sources:

	Vending machines	Funds held for others	Pistol sale	Due to (from) employees	Total
Balance at April 30, 1977	\$ 469	2,000	62	(546)	1,885
Receipts from sales, refunds, and sundry	1,264	-	-	3,771	5,035
Funds expended	(1,723)	-	-	(2,709)	(5,442)
Balance at April 30, 1978	\$ -	\$ 2,000	\$ 62	\$ 732	\$ 3,814

### (5) General Expenditures and Comparison With Appropriation

The following is a summary of general expenditures and comparison with appropriation:

	Original	Revised	Operations	Expenditures Officer and recruit training	Total expenditures	Over (under) Total appro- priation
Salaries and benefits	\$ 39,475,335	39,620,335	39,117,721	328,841	39,446,562	(173,773)
Special personal services	382,835	437,835	419,813	1,931	421,744	(16,091)
Supplies	1,668,035	1,668,035	1,383,797	14,359	1,600,356	(67,699)
Materials	236,400	361,400	358,704	-	358,704	(2,696)
Equipment	635,360	642,860	605,731	-	605,731	(37,129)
Contract services	2,109,450	2,121,930	2,011,722	92,382	2,104,104	(27,846)
Fixed and miscellaneous	498,255	443,255	233,894	19,059	372,563	(120,692)
	\$ 45,305,280	\$ 45,305,280	\$ 41,433,314	\$ 476,282	\$ 41,910,144	\$ (3,395,136)

## NOTES TO FINANCIAL STATEMENTS

### (6) Pension Plans

#### Police Officers

All commissioned police officers are covered under the Alternative Police Retirement System of St. Louis. Members of the Plan contribute at a rate of 7% of their compensation. The City of St. Louis makes contributions to the Plan on behalf of its members. These contributions are not budgeted for in the Department's general appropriations process. The normal contribution rate of the City consists of 7% of the members' salaries. To this is added the accrued liability contribution, which is the percentage of compensation required to amortize the unfunded accrued liability. The normal and accrued liability contributions from the City for the year were \$5,893,951. The unfunded accrued liability at April 30, 1978 was \$96,486,453.

#### Other Department Personnel

Department personnel continuously employed for one year and at least 25 years of age are eligible for participation in the noncontributory Employees' Retirement System of the City of St. Louis. Department contributions are budgeted for in general appropriations process, made quarterly, and recorded in general expenditures.

Contributions were made at a rate of 7.4% of the participants' salaries and totaled \$473,842 for the year.

The Plan covers all eligible City employees who are not police officers. As a result, the excess, if any, of the actuarially computed value of vested benefits over the total pension fund and accruals, less prepayments or deferred charges, is not determinable for the Department personnel.

### (7) Pending Litigation

A number of suits against the Department are presently pending for alleged various civil rights violations and negligence in the line of duty. It is expected that the final settlement of these matters will not materially adversely affect the financial statements of the Department.

Also, litigation is pending against the Department for wrongful death and negligence by certain of its officers in the line of duty. The final settlement of these matters is not presently determinable. Settlement amounts, if any, would be paid by the City of St. Louis.

## NOTES TO FINANCIAL STATEMENTS

### (8) Deferred Revenue

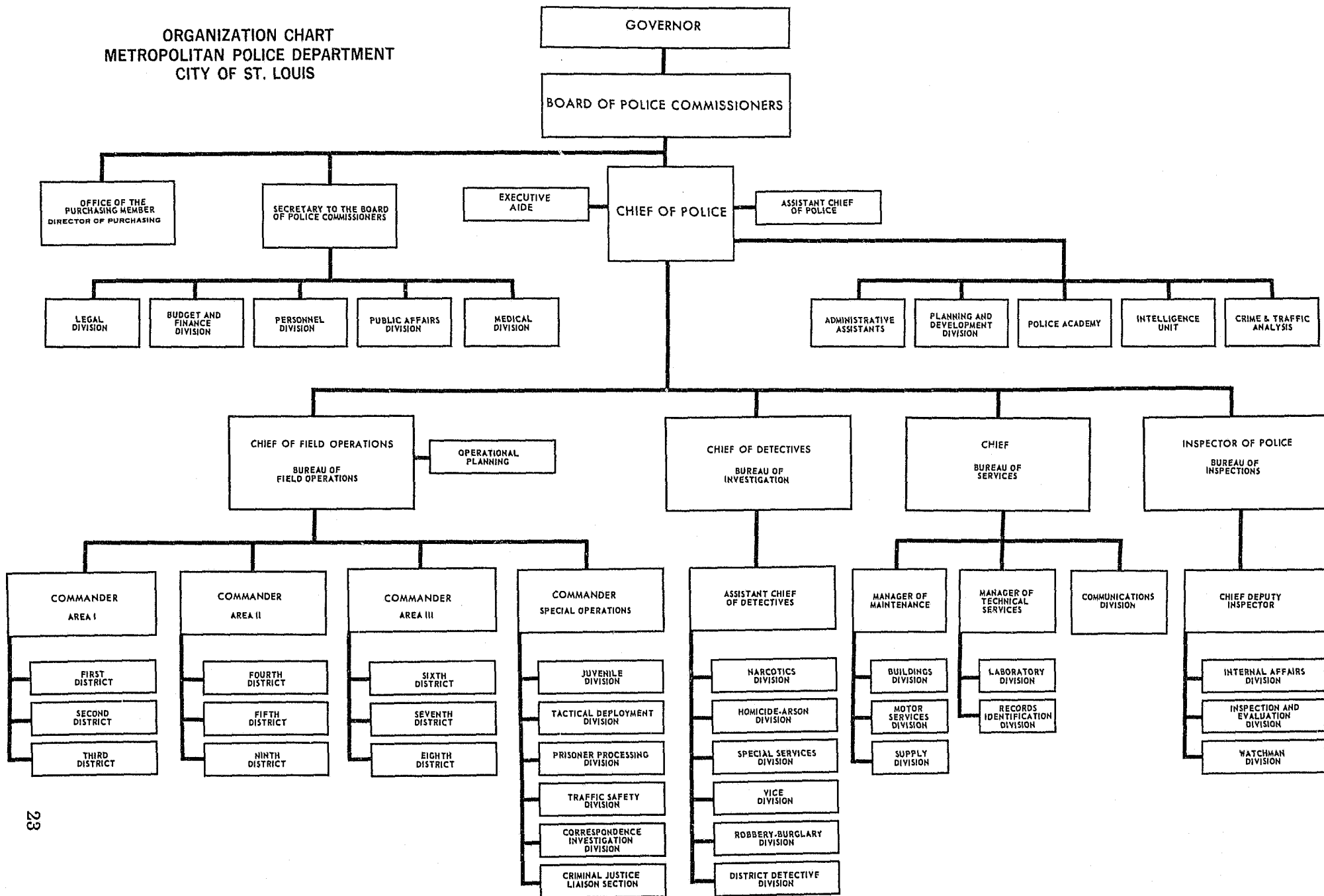
The following is an analysis of the activity of the deferred revenue relating to the Intragovernmental Service Fund - Greater St. Louis Police Academy:

	Department	Local cash match St. Louis County	Tri-counties	Total	Federal Grant - Missouri Council of Criminal Justice
Deferred balance at April 30, 1977	\$ 4,537	3,494	-	8,031	19,700
Receipts	38,188	44,232	10,345	92,765	161,878
Total available	42,725	47,726	10,345	100,796	181,578
Revenue recognized	29,265	30,441	1,275	60,981	170,067
Deferred balance at April 30, 1978	\$ 13,460	17,285	9,070	39,815	11,511

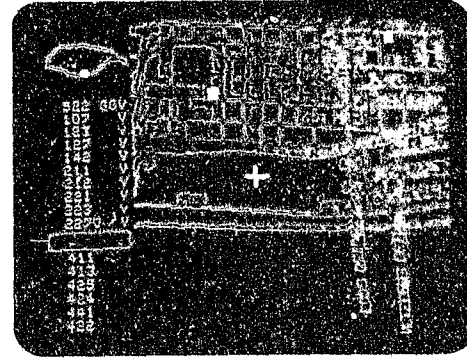
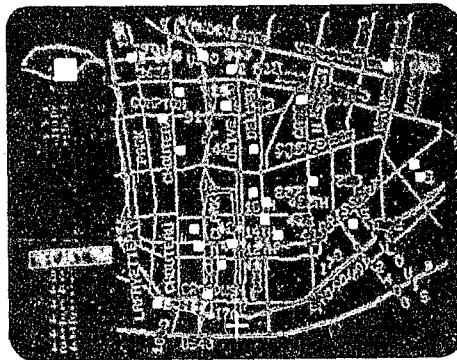
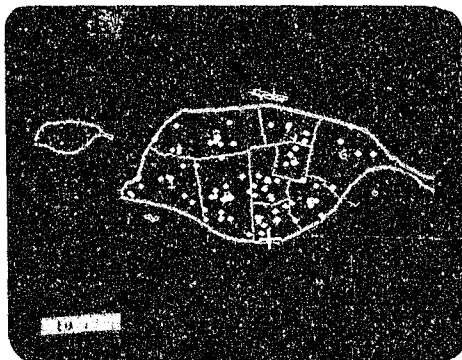




ORGANIZATION CHART  
METROPOLITAN POLICE DEPARTMENT  
CITY OF ST. LOUIS

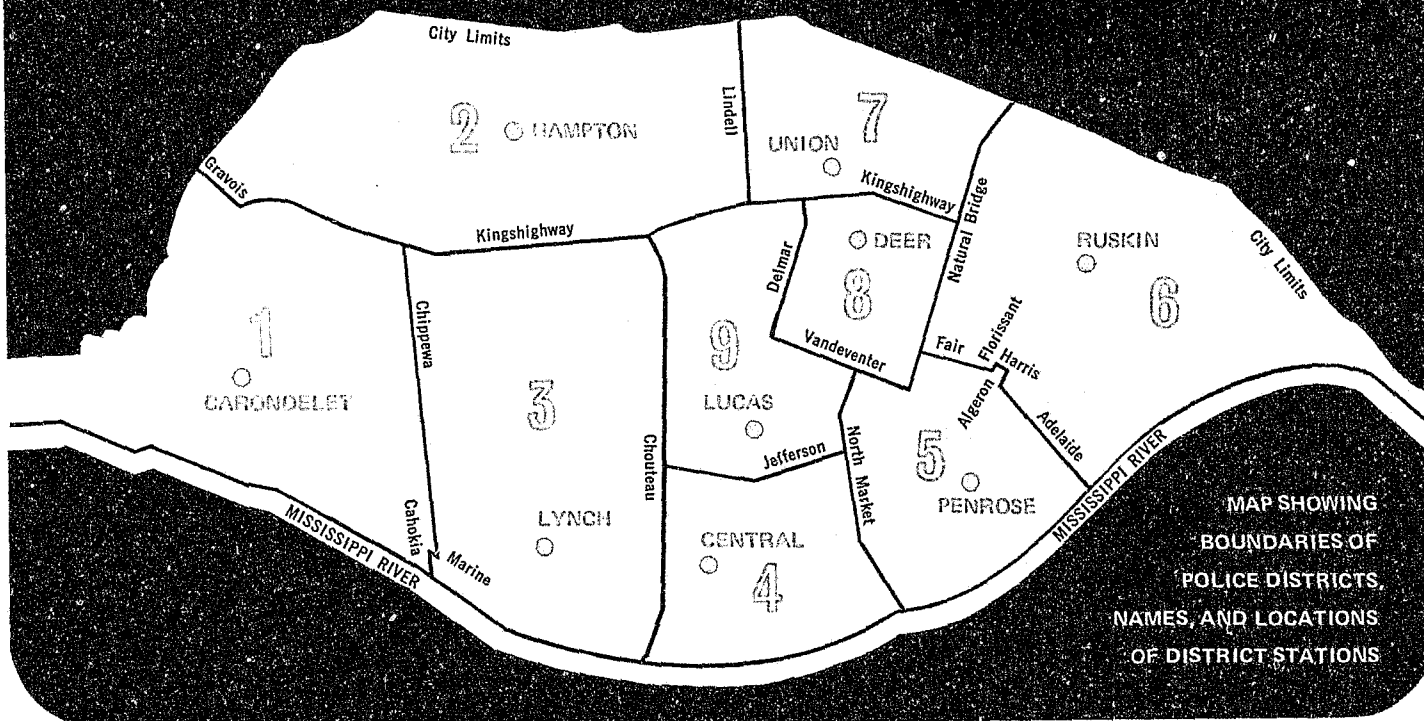






The three stages of FLAIR cathode ray tube maps, shown above, display the entire city, a four-by-four square mile area and a one-square mile section. Any portion of the city can be selected by a dispatcher who moves the cursor (the "plus" sign) to the desired area via a dial on the display

control console. Patrol cars are shown as dots on the city-wide map, and as small squares with their assignment numbers on the detailed maps. Cars and digital codes are at left. The detailed map section appears in the upper left of each map.



MAP SHOWING  
BOUNDARIES OF  
POLICE DISTRICTS,  
NAMES, AND LOCATIONS  
OF DISTRICT STATIONS

ST. LOUIS  
METROPOLITAN POLICE DEPARTMENT  
1200 Clark Avenue, St. Louis, Missouri 63103  
Address Correction Requested  
Return Postage Guaranteed

BULK RATE  
U.S. POSTAGE  
**PAID**  
ST. LOUIS, MO.  
Permit No. 649

LINDA F. SHARP  
U. S. DEPT. OF JUSTICE  
NCJRS ACQUISITIONS  
WASHINGTON, D.C. 20530