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ARIZONA CRIMINAL JUSTICE EXPENDITURES FISCAL YEAR 1977

A REPORT FROM THE STATISTICAL ANALYSIS CENTER ARIZONA STATE JUSTICE PLANNING AGENCY



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A REPORT FROM THE STATISTICAL ANALYSIS CENTER APRIL 1979

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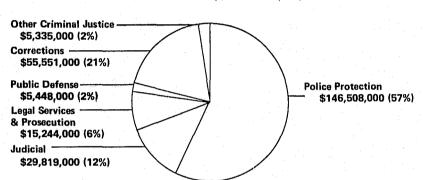
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INTRODUCTION

During Fiscal Year 1977, Arizona Criminal Justice expenditures totaled \$257,884,000. The most costly activities were police protection, corrections, and judicial services (Figure 1).

Figure 1

ARIZONA CRIMINAL JUSTICE EXPENDITURES Fiscal Year 1977



Total Criminal Justice System - \$257,884,000

Source: U.S. Department of Justice, LEAA - Criminal Justice Expenditure and Employment Survey 1977 (Table 7).

This report is the third in a series of annual reports which summarize data on direct expenditures for the Arizona Criminal Justice System. The data upon which this report is based was collected by the Law Enforcement Assistance Administration and the Census Bureau. Direct expenditures include salaries, wages, fees, and commissions; purchases of supplies, materials, and services; and capital outlays for construction, equipment, and land. Intergovernmental transfers, such as payments by one government to another for boarding prisoners, are excluded. Expenditure data for three categories — judicial, legal services and prosection, and public defense — include "criminal and civil justice activities".*

*Both criminal and civil justice activities are included in the expenditure data for the judicial, legal services and prosecution, and public defense categories because available source documents for many governments do not segregate these activities. It is important to note that for some agencies in the criminal justice system, civil activities account for a large portion of their total budgets.

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The first section of this report presents statewide expenditure data by level of government and type of activity. The second section compares Arizona's expenditures to those of other "high crime" states. Trends in criminal justice spending are examined in the third section. The final section presents a breakdown of expenditures by county.

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STATEWIDE ANALYSIS

The distribution of these funds by level of government and type of activity is presented in Table 1.

Table 1

ARIZONA CRIMINAL JUSTICE EXPENDITURES Fiscal Year 1977

	Arizona Total	State	Counties	Municipalities
Total Criminal Justice System	\$257,884,000	\$71,229,000	\$83,774,000	\$102,881,000
Police Protection	146,508,000	31,943,000	25,481,000	89,085,000
Judicial	29,819,000	3,884,000	21,470,000	4,465,000
Legal Services & Prosecution	15,224,000	3,114,000	7,998,000	4,112,000
Public Defense	5,448,000	-0	5,326.000	122,000
Corrections	55,551,000	31,131,000	23,344,000	1,076,000
Other Criminal Justice	5,335,000	1,157,000	156,000	4,022,000

Source: U.S. Department of Justice, LEAA - Criminal Justice Expenditure and Employment Survey 1977 (Table 7).

More than half of Arizona's Criminal Justice expenditures were for police protection (\$147 million or 57%). Corrections accounted for \$56 million or 22%. The corrections category includes the state prison and parole system, county jails and detention centers and adult and juvenile probation departments. Judicial services absorbed 12% of the expenditures while the remaining three categories — legal services and prosecution, public defense and other criminal justice activities — accounted for relatively smaller shares.

Analyzing expenditures in total tends to obscure important differences in the way the state, as opposed to counties and municipalities, spent criminal justice funds. Figure 2 is a comparison of the expenditure distributions of these three levels of government.

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Police protection and corrections accounted for the largest portions of state criminal justice expenditures (45% and 44%) respectively. The balance of state expenditures was distributed as follows: judicial, 5%; legal services and prosecution, 4%; and other criminal justice expenditures, 2%. No state funds were spent on public defense. Counties spent most of their criminal justice funds on police protection (30%), corrections (28%), and judicial services (26%). Legal services and public defense expenditures accounted for 10% and 6% respectively. Police protection (87%) dominated municipal criminal justice spending. Additional spending by municipalities, was divided equally among the judicial, legal services and other criminal justice expenditures categories. Each of these categories spent 4% of municipal criminal justice monies while corrections spent 1%.

Overall, municipalities accounted for \$103 million, or 40% of Arizona's criminal justice expenditures; counties \$84 million, or 33%, and the state \$71 million, or 27%. When each area of expenditure is examined separately, the proportions of funds spent by the state, counties and municipalities, vary according to governmental responsibilities (Figure 3).

Municipalities spent more on police protection than the state and counties combined, reflecting the fact that most of the state's population is in incorporated cities and towns. Judicial activities, legal services and prosecution, and public defense were primarily supported by county governments. State and county governments shared the responsibility for corrections the state operating the prison and parole system and the counties supporting jails and probation departments.

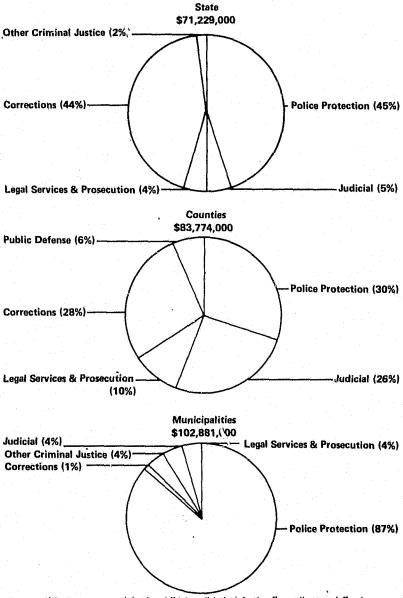


Figure 2 COMPARISON OF EXPENDITURE DISTRIBUTIONS

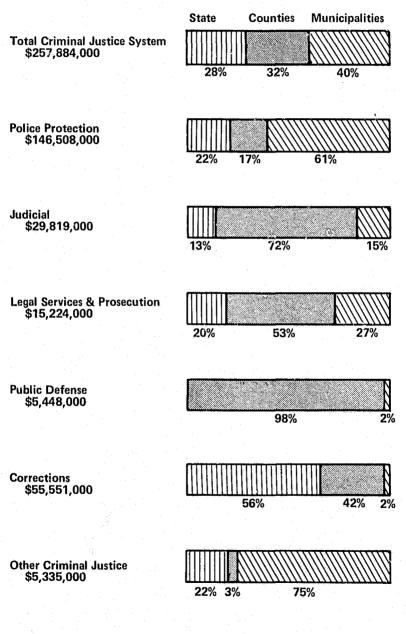
Source: U.S. Department of Justice. LEAA - Criminal Justice Expenditure and Employment Survey 1977 (Table 7).

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Figure 3

PROPORTION OF CRIMINAL JUSTICE FUNDS EXPENDED BY STATE, COUNTIES, AND MUNICIPALITIES



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ARIZONA VS. OTHER HIGH CRIME STATES

During FY1977, Arizona spent 14% of its total government funds on criminal justice activities, the highest proportion among the fifty states. Arizona's expenditures for the criminal justice system amounted to \$112 per person, considerably more than the national average of \$86 per person. As Table 2 indicates, states with high crime rates tend to have high rates of expenditure. In 1977 eight of the ten states with the highest crime rates were among the ten with the highest per capita criminal justice expenditure. Arizona's crime rate was the second highest in the nation and the state ranked fifth highest in per capita expenditures.

Table 2

CRIME RATES AND PER CAPITA CRIMINAL JUSTICE EXPENDITURES, 1977

States with the Highest Crime Rates

Rank	State	Crime Rate* (FBI)
1	Nevada	7,967.9
2	ARIZONA	7,747.2
3	California	7,008,7
4	Colorado	6,827.5
5	Florida	6,738.6
6	Hawaii	6,546.1
7	Delaware	6,210.1
8	New York	6,087.6
9	Oregon	5,987.2
10	Alaska	5,898.0

*Rate per 100,000 inhabitants

Source: FBI Uniform Crime Reports 1977 (Table 4).

States with the Highest Per Capita Criminal Justice Expenditures, 1977

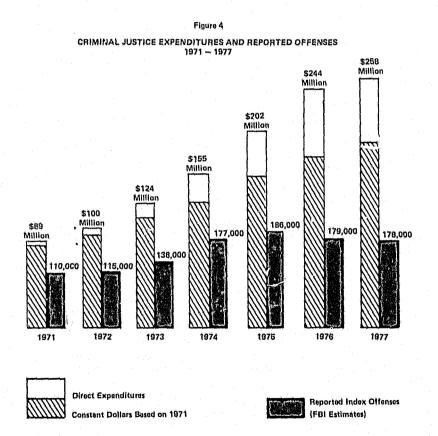
Rank	State	Per Capita Expenditures
1	Alaska	\$217
$\overline{2}$	Nevada	\$162
3	New York	\$130
4	California	\$126
5	ARIZONA	\$112
6-7	New Jersey (tie)	\$103
6-7	Delaware (tie)	\$103
8	Maryland	\$101
9-10	Colorado (tie)	\$ 99
9-10	Hawali (tie)	\$ 99

Sources: 1977 FBI Uniform Crime Reports (population), U.S. Dept. of Justice, LEAA, Criminal Justice Expenditures and Employment Survey 1977 (Table 7).

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TRENDS IN CRIMINAL JUSTICE SPENDING

Direct expenditures for the Arizona criminal justice system more than doubled between 1971, the first year comparable data were collected, and 1977. Criminal justice expenditures were \$89 million in FY1971 and \$258 million in FY1977, an increase of 190%. These expenditures, however, occurred during a period of inflation and rising crime rates. As Figure 4 illustrates, although Arizona's criminal justice spending increased steadily from 1971 to 1977, actual* expenditures in relation to reported offenses rose only slightly.



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*Expenditures adjusted for inflation.

Table 3, on the following pages, presents expenditures by level of government and type of activity for fiscal years 1971 through 1977. Total Arizona criminal justice expenditures increased 5.9% from FY1976 to FY1977. The largest increases in expenditures took place in the areas of legal services and prosecution (23.5% greater than 1976 spending). Decreases in spending occurred in the judicial area and in the other criminal justice expenditures category (-22% and -15.8% respectively).

The largest increase in Arizona spending over the seven year period shown occurred in the other criminal justice expenditures category which rose from \$453,000 in 1971 to \$5,335,000 in 1977, a percentage increase of more than 1000. "Other criminal justice" includes expenditure data on activities that are not classified elsewhere or that cut across more than one category, such as multi-purpose buildings, criminal justice planning units, and educational programs. The sharp increase in this category reflects the growth of grant programs administered by LEAA and criminal justice planning agencies at the state and local levels. Additionally, for the past three years, expenditures in the other category have reflected capital outlays for the construction of multi-purpose criminal justice buildings.

State criminal justice expenditures increased 13.4% between FY1976 and FY1977. Spending in the correctional area increased dramatically (40.8%). Spending decreased 36.7% in the other criminal justice expenditures category. The only decrease in police expenditures among the levels of government was in State police expenditure. This decrease, however, was small (2%).

County expenditures decreased 9.4% between FY1976 and FY1977. However, only two categories of expenditures actually decreased spending: The other criminal justice expenditures category decreased tremendously (95.3%), while judicial expenditures fell 30.2%.

Municipal spending increased 16.5% in 1977. The greatest increases in spending occurred in the areas of corrections (up 40.3%) and other criminal justice expenditures (up 233.8%).

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	(Expenditu	(Expenditure amounts are given in thousands of dollars)							
Total Criminal Justice System	1971	1972	1973	1974	1975	1976	1977		
Direct Expenditures % Change over Previous Year	\$89,045 	\$99,624 11.9	\$124,454 24.9	\$154,930 24.5	\$201,958 30.4	\$243,613 20.6	\$257,884 5.9		
Police Protection									
Direct Expenditures % Change over Previous Year	55,494	62,093 11.9	78,313 26.1	92,497 18.1	117,976 27.5	135,862 15.2	146,508 7.8		
Judicial									
Direct Expenditures % Change over Previous Year	11,959	12,489 4.4	14,207 13.8	18,590 30.9	21,188 14.0	38,222 80.4	29,819 -22.0		
Legal Services and Prosecution Direct Expenditures % Change over Previous Year	4,314	5,099 18.2	6,250 22.6	7,765 24.2	10,145 30.7	12,322 21.5	15,224 23.5		
Public Defense									
Direct Expenditures % Change over Previous Year	730	1,031 41.2	1,375 33.4	2,337 70.0	3,535 51.3	4,669 32.1	5,448 16.7		
Corrections									
Direct Expenditures % Change over Previous Year	16,094	18,220 13.2	23,375 28.3	32,766 40.2	43,786 33.6	46,203 5,5	55,551 20.2		
Other Criminal Justice									
Direct Expenditures % Change over Previous Year	453	693 53.0	935 34.9	976 4.4	5,329 446.0	6,335 18.9	5,335 -15.8		

CHANGE IN ARIZONA CRIMINAL JUSTICE EXPENDITURES FISCAL YEARS, 1971-1977 Arizona Total (Expenditure amounts are given in thousands of dollars)

Table 3

Table 3 (Cont.)

CHANGE IN ARIZONA CRIMINAL JUSTICE EXPENDITURES FISCAL YEARS, 1971-1977 State (Expenditure amounts are given in thousands of dollars)

	1971	1972	1973	1974	1975	1976	1977
	17/1	1972	1975	1974	1975	1970	1977
Total Criminal Justice System							
Direct Expenditures % Change over Previous Year	\$27,002	\$30,896 14.4	\$36,463 18.0	\$47,031 29.0	\$59,092 25.6	\$62,803 6.3	\$71,229 13.4
Police Protection							
Direct Expenditures % Change over Previous Year	13,903	16,778 20.7	19,357 15.4	25,704 32.8	32,671 27.1	32,708 0.1	31,943 -2.0
Judicial							
Direct Expenditures % Change over Previous Year	1,594 	1,683 5.6	2,047 21.6	2,374 16.0	3,236 36.3	3,601 11.3	3,884 7.86
Legal Services and Prosecution							
Direct Expenditures % Change over Previous Year	601 	773 28.6	943 22.0	1,249 32.4	1,745 39.7	2,555 46.4	3,114 21.9
Public Defense		•					
Direct Expenditures % Change over Previous Year	-0-	_0_ 	0	-0-	-0-	-0-	-0
Corrections							
Direct Expenditures % Change over Previous Year	10,661	11,217 5.2	13,586 21.1	16,893 24.3	20,341 20.4	22,111 8.7	31,131 40.8
Other Criminal Justice							
Direct Expenditures % Change over Previous Year	243	445 83.1	530 19.1	811 53.0	1,099 35.5	1,828 66.3	1,157 -36.7

Table 3 (Cont.)

CHANGE IN ARIZONA CRIMINAL JUSTICE EXPENDITURES FISCAL YEARS, 1971-1977 Counties (Expenditure amounts are given in thousands of dollars)

1971	1972	1973	1974	1975	1976	1977
\$25,174	\$29,361 16.6	\$35,688 21.5	\$49,660 39.2	\$71,065 43.1	\$92,483 30.1	\$83,774 -9.4
8,626	10,261 19.0	12,036 17.3	14,447 20.0	19,516 35.1	24,206 24.0	25,481 5.3
8,835	9,028 2.2	10,010 10.9	13,558 35.4	15,485 14.2	30,757 98,6	21,470 -30.2
2,248	2,704 20.3	3,328 23.1	4,343 30.5	5,636 29.8	6,332 12.3	7,998 26.3
730	1,031 41.2	1,286 24.7	2,131 65.7	3,247 52.4	4,561 40.5	5,326 16.8
4,733	6,310 33.3	8,965 42.1	15,180 69.3	23,166 52.6	23,325 0.7	23,344 0.8
					•	
-0-	27	63 133.3	0 -100.0	4,014	3,302 -17,7	156 -95.3
	\$25,174 8,626 8,835 2,248 730 4,733 	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	\$25,174 $$29,361$ $$35,688$ 10,261 12,036 19.0 17.3 $$,626$ 10,261 12,036 19.0 17.3 $$,835$ 9,028 10,010 2.2 10.9 2,248 2,704 3,328 20.3 23.1 730 1,031 1,286 41.2 24.7 4,733 6,310 8,965 33.3 42.1 -0- 27 63	\$25,174 $$29,361$ $$35,688$ $$49,660$ 16.6 21.5 39.2 $$,626$ 10,261 12,036 14,447 19.0 17.3 20.0 $$,835$ 9,028 10,010 13,558 2.2 10.9 35.4 2,248 2,704 3,328 4,343 20.3 23.1 30.5 730 1,031 1,286 2,131 41.2 24.7 65.7 4,733 6,310 $$,965$ 15,180 33.3 42.1 69.3 -0- 27 63 -0-	\$25,174 $$29,361$ $$35,688$ $$49,660$ $$71,065$ 16.6 21.5 39.2 $$3.1$ $$,626$ 10,261 12,036 14,447 19,516 19.0 17.3 20.0 35.1 $$,835$ 9,028 10,010 13,558 15,485 2.2 10.9 35.4 14.2 2,248 2,704 3,328 4,343 5,636 20.3 23.1 30.5 29.8 730 1,031 1,286 2,131 3,247 41.2 24.7 65.7 52.4 4,733 6,310 8,965 15,180 23,166 33.3 42.1 69.3 52.6 -0- 27 63 -0- 4,014	\$25,174 \$29,361 \$35,688 \$49,660 \$71,065 \$92,483 16.6 21.5 39.2 43.1 30.1 $8,626$ 10,261 12,036 14,447 19,516 24,206 19.0 17.3 20.0 35.1 24.0 $8,835$ 9,028 10,010 13,558 15,485 30,757 - 2.2 10.9 35.4 14.2 98,6 2,248 2,704 3,328 4,343 5,636 6,332 - 20.3 23.1 30.5 29.8 12.3 730 1,031 1,286 2,131 3,247 4,561 - 41.2 24.7 65.7 52.4 40.5 4,733 6,310 8,965 15,180 23,166 23,325 - 33.3 42.1 69.3 52.6 0.7 -0- 27 63 -0- 4,014 3,302

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Table 3 (Cont.)

CHANGE IN ARIZONA CRIMINAL JUSTICE EXPENDITURES FISCAL YEARS, 1971-1977 Municipalities (Expenditure amounts are given in thousands of dollars)

1971 1972 1973 1974 1975 1976 1977 **Total Criminal Justice System** Direct Expenditures \$39,367 \$52,303 \$58,239 \$102,881 \$71,801 \$88,327 \$36,869 % Change over Previous Year 6.8 32.9 11.3 23.3 23.0 16.5 **Police** Protection **Direct** Expenditures 32,965 35.054 46,919 52.346 65,788 78,948 89,085 % Change over Previous Year 25.7 6.3 33.8 11.6 20.0 12.8 Judicial **Direct Expenditures** 2,467 1,530 1,778 2,151 2,658 3,864 4,465 % Change over Previous Year 16.2 21.0 23.6 .-7.2 56.6 15.5 <u>____</u> Legal Services and Prosecution **Direct** Expenditures 1,464 1,621 1,979 2,173 2,764 3,435 4,112 % Change over Previous Year 10.7 22.1 9.8 27.2 24.3 19.7 . . **Public Defense Direct Expenditures** 89 206 122 -0--0--288 108 % Change over Previous Year 131.5 -62.5 - -39.8 13.0 - .--Corrections **Direct Expenditures** 699 692 693 824 1,076 278 767 % Change over Previous Year -0.9 18.9 -16.0 -59.8 175.9 40.3 Other Criminal Justice **Direct Expenditures** 211 342 165 215 1.205 4.022 221 % Change over Previous Year 4.7 54.8 -51.8 460.5 30.3 233.8

COUNTY ANALYSIS

Unpublished data collected by LEAA are supplemented with data from local government budgets to produce the county breakdown in Table 4. Because different sources are used, statewide totals differ slightly from those in other tables.

The reader is cautioned against making direct comparisons among counties for several reasons. A number of local governments had large capital outlays during 1976 that inflated their reported expenditures. Also, expenditures for Indian criminal justice agencies are excluded, resulting in under reporting for some counties.

Table 4

DIRECT EXPENDITURES BY COUNTY, FY 1977

	Apache	Cochise	Coconino	Gila	Graham	Greenlee	Maricopa
TOTAL CRIMINAL JUSTICE SYSTEM	\$645,133	\$4,062,341	\$4,112,103	\$2,007,986	\$686,185	\$533,723	\$108,959,224
County Government Municipalities	474,605 170,528	1,898,721 2,163,620	2,278,309 1,833,794	1,283,187 724,799	431,075 255,110	438,683 95,040	33,832,000 75,127,224
POLICE	345,272	2,541,636	2,348,878	1,227,815	429,538	363,426	71,364,416
County Government Municipalities	178,494 166,778	534,957 2,006,679	744,785 1,604,093	613,164 664,651	190,348 239,190	209,295 154,131	6,933,000 64,341,416
JUDICIAL	134,001	642,307	738,786	322,672	118,883	92,992	12,818,038
County Government Municipalities	131,451 2,550	565,045 77,262	606,903 131,883	290,826 31,846	110,981 7,902	92,992 -0-	9,449,000 3,369,038
LEGAL SERVICES & PROSECUTION	26,549	308,583	261,572	223,203	61,076	122,004	6,002,248
County Government Municipalities	25,349 1,200	244,034 64,549	178,134 83,438	194,901 28,302	59,876 1,200	26,964 95,040	3,301,000 2,701,248
PUBLIC DEFENSE	12,466	83,174	5,700	50,226	21,200	10,637	2,569,832
County Government Municipalities	12,466 0	79,496 3,678	5,700 0	50,266 -0-	21,200 -0-	10, 637 -0-	2,548,000 21, 832
CORRECTIONS	126,845	486,641	705,866	134,070	48,670	98,795	12,312,691
County Government Municipalities	126,845 —0—	475,189 11,452	691,487 14,379	134,070 	48,670 0	98,795 -0-	11,447,000 865,691
OTHER CRIMINAL JUSTICE	-0-	0	-0	-0-	-0	-0-	3,982,000
County Government Municipalities	0 0	-0- -0-	-0- -0-	-0- -0-	-0- -0-	-0- -0-	154,000 3,828,000

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Table 4 (Cont.)

DIRECT EXPENDITURES BY COUNTY, FY 1977

	Mohave	Navajo	Pima	Pinal	Santa Cruz	Yavapai	Yuma
TOTAL CRIMINAL JUSTICE SYSTEM	\$2,449,150	\$2,764,800	\$46,528,662	\$6,663,970	\$1,185,795	\$2,823,494	\$4,878,524
County Government Municipalities	1,981,270 467,880	1,047,315 1,171,485	31,060,000 15,468,662	3,358,309 3,305,661	802,135 383,660	1,926,268 897,226	2,679,925 2,198,599
POLICE	1,459,166	1,545,856	24,662,194	4,763,226	731,325	1,679,692	2,942,220
County Government Municipalities	1,036,957 422,209	460,735 1,085,121	10,625,000 14,037,194	1,680,850 3,082,376	388,941 342,384	954,627 725,065	988,453 1,953,767
JUDICIAL	515,722	419,077	7,194,066	1,295,749	275,246	617,895	740,702
County, Government Municipalities	491,942 23,780	354,493 64,584	6,683,000 511,066	1,181,083 114,666	253,631 21,615	576,029 41,866	658,199 82,503
LEGAL SERVICES & PROSECUTION	170,975	125,533	3,879,765	292,576	104,841	310,809	268,735
County Government Municipalities	149,084 21,891	103,753 21,780	3,052,000 827,765	187,833 104,743	85,180 19,661	192,602 118,207	178,793 89,942
PUBLIC DEFENSE	5,395	28,000	2,347,805	-0	-0	12,088	153,933
County Government Municipalities	5,395 0-	28,000 _0_	2,293,000 54,805	-0- -0-	-0- -0-	-0- 12,088	151,655 2,278
CORRECTIONS	297,892	100,334	8,420,832	312,419	74,383	203,010	772,934
County Government Municipalities	297,892 _0_	100,334 -0-	8,407,000 13,832	308,543 3,876	74,383 -0-	203,010 _0_	702,825 70,109
OTHER CRIMINAL JUSTICE	-0-	-0	-0-	-0-	· -0	-0-	-0-
County Government Municipalities	_0_ _0	-0- -0-	-0- -0-	-0- -0-	-0- -0-	-0- -0-	-0- -0-

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