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Special Report:

Data Sources On The Incidence On Arson In Illinois

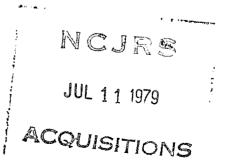
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Data on the incidence of arson in Illinois are not available from any single source or in any single form, and a thorough statewide analysis of arson necessitates the use of many sources. This report discusses several sources of data on arson in Illinois, concentrating on the following areas:

-incidents of arson known to the police;
-suspected arson incidents;
-police and court actions;
-corrections information;
-location of incidents.

Most of the statewide information on arson incidents known to the police can be obtained from the Illinois Uniform Crime Reports (I-UCR). The division of Fire Prevention provides supplemental information about arson and suspected arson incidents. Chicago does its own arson investigating and reporting for known and suspected incidents through the Chicago Police Department, which provides the most reliable source of information for that city. Information about trials and convictions resulting from arson arrests must be obtained from the County or Municipal Courts. Statewide information regarding persons incarcerated for arson or on parole is available from the Department of Corrections. The following discussion of these sources describes the available data, where to get them, and some of their limitations. Table 1 provides a summary of available arson statistics for 1975 and 1976.

Reported Crime and Arrest Data

The I-UCR data on arson are broken into four categories which coincide with the following offenses: 1) arson using an explosive device, 2) arson using an incendiary device, 3) possession of explosive

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and/or incendiary devices, and 4) attempted arson (Illinois Revised Statutes, 1976, Chapter 38, Sections 20-1 <u>et seg</u>., and 8-4). The Department of Law Enforcement, Criminal Justice Information Service (DLE-CJIS) distributes many standard reports on these arson offenses. Information may be obtained for the entire state, for metropolitan and non-metropolitan counties, for criminal justice planning regions (Illinois Law Enforcement Commission regions) for law enforcement agency jurisdictions, and for Standard Metropolitan Statistical Areas (SMSA's, a Census Bureau classification consisting of a city with 50,000 or more inhabitants, or a city plus contiguous areas with a combined population of at least 50,000, Census Bureau, 1974.) The following list is a sample of standard reports which would be of interest to a person studying arson:

-offense summaries (#UCR3940);

-police dispostion reports broken into adult and juvenile categories (#UCR3940);

-offense and clearance trends (#UCR3540);

-adult and juvenile arrest trends (#UCR3420);

-twelve-month offense trends (#UCR3620);

-property analysis reports: a) dollar value destroyed (#UCR3240A),

b) dollar value destroyed at different times and places (#UCR3280D). It is not possible to mention here all the variations of data available. The reader should contact DLE-CJIS to request specific data or to inquire about special problems. I-UCR data are available from DLE-CJIS in Springfield in computer printout form for time periods between 1972 and 1976. The office may be contacted by phone or by mail (see appendix). The data will also be available for secondary analysis from the Illinois Law Enforcement Commission, Criminal Justice Information

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TABLE 1

Availability of Arson Statistics: 1975 and 1976

	ILLINOIS	CHICAGO	ILLINOIS CHICAGO 1976	
Arson Incidents Known to Police:				1
arson w/ explosive device	250	×	*	*
Arson w/ incendiary device	1464	*	*	*
Possession of expl/incen devices	55	*	*	*
Attemp: : Arson	700	*	*	*
Persons Arrested - Adults:	1		ł	
Arson w/ explosive device	8	:	* *	• . •
Arson w/ incendiary device	111	96	*	122
Possession of expl/incen devices	14	96	*	, 122
Attempts: Arson	30		*	
Persons Arrested - Juveniles:	:		2	
Arson w/ explosive device	19			
Arson w/ incendiary device	160	98		137
Possession of expl/incen devices	12	. 90		157
Attempts: Arson	70			
Courts Data on Arson:	i			
Number of charges filed	*	*	*	*
Number of defendants	*	*	*	*
Number of convictions	*	*	*	*
Corrections Data:	Ì	1 1 1	· ·	* * * *
Number of persons sentenced to state penal institutions	49	· · · · · · · · · · · · · · · · · · ·	43	•
Sources: - Arson Incidents Known to	o Police ()	[llinois): I	llinois Un	iform Crime

Sources: - Arson Incidents Known to Police (Illinois): Illinois Uniform Crime Reports.

- Persons Arrested for Arson Offenses (Adults and Juveniles Illinois): Illinois Uniform Crime Reports. (Adults and Juveniles, Chicago): Chicago Police Department "Statistical Summary".

- Corrections Data on Arson (Illinois): Illinois Department of Corrections Report. * Data not presently available

Systems (ILEC-CJIS) by January, 1978. The data in Table 2 are an example of the information available from DLE/CJIS. They are the offense summary for arson offenses in 1975 for the metropolitan and non-metropolitan areas of Illinois, and for each metropolitan county except Cook.

Information in Table 2 is subject to limitations inherent in all DLE/CJIS arson data. Since arson is not an Index crime, it is not part of the data that are regularly sorted and sent to the FBI. Therefore, P E/CJIS compiles the data as a special request, and this may take weeks to do. In addition, DLE/CJIS does not receive complete and accurate crime data from all local law enforcement agencies, even though DLE is required by state law to ". . . be a central repository and custoding of crime statistics for the state and it shall have all power incident thereto to carry out the purpose of this Act. . ." (Illinois Revised Statutes, 1976, Chapter 38, Section 206-8). The Chicago Police Department does not report arson offense data to DLE/CJIS.

The researcher may work around these limitations by consulting additional sources, although it must be kept in wind that no data source on arson is complete or perfectly accurate. The information missing from I-UCR due to under-reporting from areas outside of Chicago would be very difficult to obtain without contacting the individual agencies. Supplemental data may be obtained from other sources, the Office of the State Fire Marshal, Department of Law Enforcement, for example. This office investigates arson incidents and suspicious fires throughout the state (excluding Chicago). It compiles information on the number, nature (method of arson, damage done, etc.), and location of suspected and confirmed arson incidents. Arson incidents known to police are not known for Chicago (see Table 1) because the Chicago Folice Department does not release crime incidence statistics for arson offenses.

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Arson offenses reported to police, actually occurred, cleared by arrest, and total clearances for Metro Counties, 1975:

Totals for Metro. Counties	offenses reported	actually occurred	cleared by arrest (adult/	total juv) clearances
arson expl. dev.	1039	1012	82/112	236
arson incen. dev.	910	886	72/98	207
poss. exp/inc dev	24	23	4/5	10
avempt: arson	424	410	15/46	84
anty tocals (al	1 offenses	except "a	ttempts" combined	1)
Winnebago total attempts	- 55 22	52 22	9/5 2/3	14 5
DuPage total attempts	186 80	177 80	9/45 2/13	58 18
Kane total attempts	87 23	85 22	3/5 2/1	20 5
Lake total attempts	100 65	99 62	10/11 3/1'	22 29
McHenry total attempts	34 14	34 12	7/6 0/1	14 2
Will total attempts	142 50	140 48	3/11 0/4	15 5
Henry total attempts	5 1	5 1	2/0 0/0	2 0
Rock Island total attempts	· 22 6	21 6	3/3 0/0	7 2
Peoria total attempts	8.3 33	83 32	3/3 1/1	6 3

	offenses reported	actually occurred	cleared by arrest (adult/juv	total () clearances
Tazewell				
total attempts	4 5	3 5	0/1 1/3	2 4
E.Lean total	16	16	2/2	
atiempts	2	16 2	2/2 0/1	14 1
Sangamon total	45	45	4/1 ·	c
attempts	8	45 7	3/0	6 3
Macon total	62	59	11/11	07
attempts	11	10	0/1	23 1
Champaign total	43	42	7/3	14
attempts	7	6	0/0	14 .
Madison total	82	80	6/5	15
attempts	48	48	0/1	2
St. Clair total	73	71	3/0	
attempts	49	47	1/0	4 3
	 ""C	tals for N	on-Metro Counties	
		······		
total attempts	199 96	194 92	32/19 5/4	57 16
*				

TABLE 2 (cont'd).

Source: Illinois Department of Law Enforcement printouts for 1975.

A special request for such data must be submitted to the Chicago Police Commissioner and compliance is not guaranteed. Table 3 is an example of data obtained by such a special request from the Center for Studies in Criminal Justice. It shows that the number of arson homicides increased drastically in 1976.

TABLE 3

Number of Homicides in Chicago due to Arson for the years: 1965-1976

	°65	'66	'67	' 68	'69	'70	'71	172	<u>'73</u>	' 74	'75	'76	
Number of homicides	21	4	3	9	4	8	6	7	3	6	3	45	
due to arson.													

Source: Chicago Police Department data compiled by the University of Culcago, Center for Studies in Criminal Justice.

Courts Data

Number of charges filed, number of defendants, and number of persons convicted for arson offenses in Chicago and Illinois are not available (see Table 1) because courts data are dispersed throughout twenty-one circuit courts, each of which records aggregated total indictments but not number of defendents or convictions. Depending upon the outcome of indictments, arson cases may be terminated at the municipal court level and not be included in circuit court data. Therefore, these types of data can be obtained only through a concentrated, lengthy search through each court's files.

The best source of court related information on arson cases for any Illinois county is the Case History Report made out for each case by the Criminal Division of each Circuit Court. It details the actions taken by the court in arson cases (e.g., fine, probation, imprisonment, discharge, acquittal, continuance, etc). These reports are not aggregate data, however, they must be researched case by case at the Circuit Court office. They also do not provide information on cases disposed of in Municipal Courts.

DLE/CJIS has some court data on its computer files. However, these data are extremely scanty due to local agency non-reporting. This data set may be improved in the future, but the current data should not be relied upon for research.

Records of criminal arson indictments that go to trial are kept at the Cook County Circuit Court. This Court publishes information on arson indictments, but data on arson convictions are available only in individual case files. Data in Table 4 are arson indictment and information data which are available for Chicago in the annual report of the Administrative Office of the Illinois courts. Municipal Courts handle many arson cases,

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TABLE	4
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Arson Indictments And Information

Circuit Court of Cook County: 1973 - 1975

	# of Indict and Informa		# of Defendants			
1973	Attempt Arson 4	Arson 37	Attempt Arson 4	Arson 42		
1974	2	31	3	35		
1975	8	35	10	43		

Source: "Annual Report to the Supreme Court of Illinois," Administrative Office of the Illinois Courts. but they do not compile aggregate data on them.

Corrections Data

Information on incarcerated arsonists is available from the Illinois Department of Corrections' Corrections Information System, in the DOC-1 reports. This report includes figures on the number of persons incarcerated, by crime type, in each state institution, as well as the number of persons on parole by crime type. Number of incarcerated arsonists form a particular county, city or circuit is not available without an extensive search of court or corrections files.

Summary

This report does not include an exhaustive list of sources of information on arson in Illinois. The sources mentioned are, however, those most reliable and readily available. Additional kinds of data--the nature of the incident, injuries, costs to victims and fire departments, extent of damage done, and the like--are available from these and other sources: the Insurance Service Office, the National Fire Protection Association, and the National Fire Prevention and Control Administration. The appendix to this report lists the names, addresses, and/or phone numbers of local data sources mentioned above.

The limited accessibility and reporting of Arson data in Illinois renders a thorough study of that crime almost impossible. The researcher must keep the limitations of the data in mind, and must make use of a variety of data sources. The problem is not that data on arson do not exist. It is certain that when a case of arson becomes known to police, or when arson is suspected, the information pertaining to that case will be recorded somewhere. The problem lies in the collection and organization of data on the statewide level. There is no one place where a person may find complete information on arson in Illinois. State law,

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as was noted above, requires that such a facility exist, and the following exerpt from the Civil Administration Code reinforces this argument. It is the duty of DLE to". . .Keep a record, as may be required by law, of all fires occurring in the state, together with all facts, statistics, and circumstances, including the origin of the fires, and undertake such other identification, information, laboratory, statistical, or registration activities as may be required by law." (Illanois Revised Statutes, 1976, Chapter 127, Section 55a). The fact remains that arson data are not uniformly reported to DLE-CJIS. There is no efficient, enforceable data collection system in Illinois which would enhance uniform reporting and provide a central data source for arson. Until such a system evolves, research on crime in Illinois will always be problematic and tedious.

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REFERENCES

Illinois

1976 Illinois Revised Statutes, Chapters 38 and 127.

United States Department of Commerce, Bureau of the Census 1974 Statistical Abstract of the United States. Washington, D.C.: United States Government Printing Office. 13th Judicial Circuit LaSalle County Courthouse Ottawa, Illinois 61350

14th Judicial Circuit 1536 - 26th Ave. Rock Island, Illinois 61201

15th Judicial Circuit Lee County Courthouse Dixon, Illinois 61021

16th Judicial Circuit Kane County Courthouse Geneva, Illinois 60134

17th Judicial District Winnebago County Courthouse Rockford, Illinois 61101

18th Judicial District DuPage County Courthouse Wheaton, Illinois 60817

19th Judicial District 2134 Ash Street Waukegan, Illinois 60085

20th Judicial Circuit New County Building 10 Public Square Belleville, Illinois 62220

Circuit Court of Cook County Richard J. Daley Center Chicago, Illinois 60602;

- Criminal Justice Information Service Division, Department of Law Enforcement, 1035 Outer Park Drive, Springfield, 217-782-7980;
- Criminal Justice Information Systems, Illinois Law Enforcement Commission, 120 S. Riverside Plaza, Chicago, 312-454-1560;
- Illinois Corrections Information System, Department of Corrections, 201 Armory Building, Springfield, 217-782-6963;
- Insurance Services Office of Illinois, 175 W. Jackson, Chicago, 312-427-2520;
- State of Illinois Department of Law Enforcement, Division of Fire Prevention, 610 Armory Building, Springfield, 217-782-7980.

Appendix

Arson Data Sources

- Chicago Bomb and Arson Squad, Chicago Police Department, 312-744-6273;

- Illinois Circuit Courts:

lst. Judicial Circuit Williamson County Court House Marion, Illinois 62959

2nd. Judicial Circuit Carmi, Illinois 62821

3rd. Judicial circuit Madison County Courthouse Edwardsville, Illinois 62025

4th. Judicial Circuit P.O. Box 235 Pana, Illinois 62557

5th. Judicial Circuit Edgar County Courthouse Decatur, Illinois 62522

7th. Judicial Circuit County Building Springfield, Illinois 62701

8th. Judicial Circuit Courthouse Quincy, Illinois 62301

9th Judicial Circuit P.O. Box 765 Galesburg, Illinois 61401

10th Judicial Circuit Peoria County Courthouse Peoria, Illinois 61602

11th Judicial Circuit Logan County Courthouse Lincoln, Illinois 62656

12th Judicial Circuit Joliet, Illinois 60434

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