

ERRATA

1981 SUMMARY REPORT

JUVENILE COURT DATA, INSTITUTIONAL POPULATIONS & COMMUNITY BASED PROGRAMS

MARYLAND JUVENILE SERVICES ADMINISTRATION

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DEPARTMENT OF HEALTH & MENTAL HYGIENE

Maryland

JUVENILE SERVICES ADMINISTRATION

ANNUAL REPORT SUMMARY

FISCAL YEAR 1981

DIVISION OF SPECIAL SERVICES

RESEARCH & ANALYSIS

JANUARY 1982

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U.S. Department of Justice National Institute of Justice

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The Juvenile Services Administration (JSA) was originally created as the Department of Juvenile Services by an enactment of Article 52A of the Annotated Code of Maryland by the 1966 Session of the General Assembly. Section 5A of this article mandates the agency to be the central agency which administers juvenile intake, detention authorization, investigation, probation, protective supervision and aftercare services. In addition, it mandates JSA to administer the state's juvenile, diagnostic, training, detention, and rehabilitation institutions. JSA must also develop programs for the pre-delinquent child whose behavior tends to lead to contact with law enforcement agencies. Finally, JSA is charged with the responsibility of carrying out the policies of the Secretary of Health and Mental Hygiene with respect to these aforementioned matters.

The Juvenile Services Administration has been publishing an Annual Report regularly each year since its inception in 1967. The widely divergent group of readers to whom the report has been distributed over the years has been responsible for an equally broad range of requests and comments regarding the publication and its contents. Among the comments has been a frequent request for some type of summary which would highlight and perhaps provide a broader perspective regarding the contents of the full annual report.

This publication represents an effort to accommodate that request. In presenting the summary, an attempt is made to focus attention on the broader wide ranging implications of juvenile problems in Maryland with less dedication to the details and local level perspectives which are available in the full report. The thrust and future direction of this summary will largely be governed by reactions to it, so comments and suggestions will be welcome, particularly from those who have requested a summary of this type.

For those whose needs require the more detailed data set contained in the full Annual Report, we will continue to publish and make available that version. Comments regarding its comments will be equally welcome.

INTRODUCTION

Definition of Terms

- THE UNIT OF COUNT is a case referred to the Juvenile Services Administration. Such a case is counted each time a child is referred during the year on a new referral.
- COURT means the circuit court of a county or Baltimore City sitting as the juvenile court. In Montgomery County, it means the District Court sitting as a Juvenile Court.
- DELINQUENCY CASES are those cases referred to the Administration for acts defined in the statutes of the State of Maryland as the violation of a State law or municipal ordinance by persons who have not reached their 18th birthday.
- CHILDREN IN NEED OF SUPERVISION (CINS) are those cases referred to the Juvenile Services Administration involving children who are in need of guidance, treatment, or rehabilitation because they are habitually truant; habitually disobedient, ungovernable or beyond control; deport themselves so as to injure or endanger themselves or others; or commit an offense applicable only to children.

CHILDREN IN NEED OF ASSISTANCE (CINA) are those cases referred to the Juvenile Services Administration which involve children

who need the assistance of the court because of dependency, neglect or mental handicaps.

DEPENDENCY CASES are those cases involving a child who has been deprived of adequate support or care by reason of the death, continued absence from the home, or physical, mental or emotional incapacity or disability of his parent, guardian or other custodian.

NEGLECT CASES are those cases involving a child who requires the aid of the court and either has been abandoned or deserted by his parents, guardian or other custodian; whose parent, guardian or other custodian does not adequately care for him although financially able, or offered the financial means to do so; or who suffers or is likely to suffer serious harm from an improper home environment or guardianship, including the lack of moral supervision or guidance, of his parents, guardian or custodian.

MENTALLY HANDICAPPED CASES are those cases in which a mentally retarded or

mentally ill child is brought into court for the determination of proper care.

SPECIAL PROCEEDINGS includes guardianship or custody cases or application for permission to marry, enlist in the armed forces, etc.

MANNER OF HANDLING CASES is classified as FORMAL, INFORMAL, DISAPPROVED OR CLOSED AT INTAKE.

DISAPPROVED CASES are those referrals which are determined as lacking legal sufficiency.

CLOSED AT INTAKE CASES are those referrals which are resolved by an Intake Officer through minimal involvement of staff when the facts and circumstances of the offense and the child's background indicate that no supervision or further counselling from Juvenile Services or intervention by the court is necessary or desirable for effecting a positive adjustment by the child.

INFORMAL ADJUSTMENT involves those referrals which are resolved by an Intake Officer by giving voluntary informal supervision for up to 90 days and/or referral to another agency when it appears that the child and his/her parent need assistance in preventing further violations of the law, but will not require nor benefit from judicial proceedings.

FORMAL CASES are those cases in which a petition has been authorized and filed requiring formal court action.

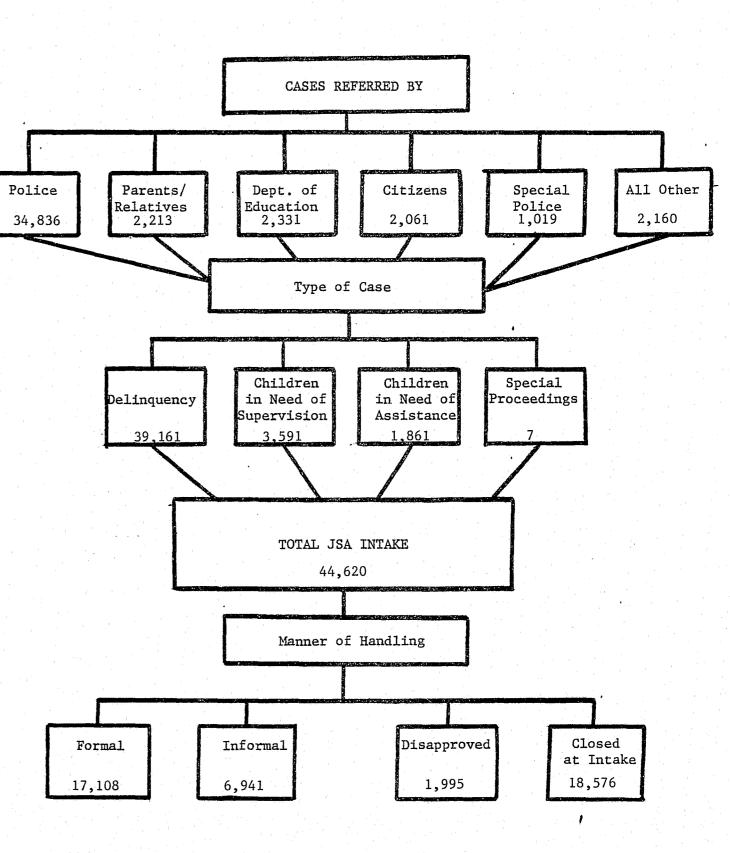
INSTITUTIONAL ADMISSIONS include both commitments and detentions. Such an admission is counted each time a child is either detained or committed to a facility during the year.

COMMITMENT means the transfer of legal custody.

DETENTION means the temporary care of children who, pending court disposition, require secure custody for the protection of themselves and/or the community, in physically restricting facilities.

SHELTER CARE means the temporary care of children in physically unrestricting facilities, pending court disposition.

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SUMMARY CHART OF FISCAL YEAR 1981 INTAKE WORK LOAD FLOW

During Fiscal 1981, the total of 44,620 referrals represented a decrease of 2,225 compared to the previous year's total of 46,845 referrals. Actually, the trend in referrals has generally been downward since Fiscal 1976 when the peak of 58,044 referrals was reached. It appears that the relatively minor fluctuations in numbers of referrals during the past three years are indicative of a "leveling off" in the downward trend.

A total of 34,836 referrals or approximately 78% were received from police officers. The Department of Education was the next most frequent source of referrals accounting for 2,331 cases. Parents or relatives accounted for 2,213 referrals; private citizens for 2,061 referrals; and Special Police for 1,019 referrals.

In the inital handling of a case referred to Maryland's Juvenile Services Administration, inquiries are conducted by the intake officers to determine whether the case should be disapproved, closed at intake, handled informally, or referred to the State's Attorney for formal court action.

During Fiscal 1981, 44,620 referrals were processed by the Juvenile Services Administration. Of these 17,108 or 38.3% were referred for formal court action; 6,941 or 15.6% were handled informally; 1,995 or 4.5% were disapproved; and 18,576 or 41.6% were closed at intake. Of the ten regions in Maryland, Baltimore City received the most referrals (16,156), followed by Prince George's County (7,227), and Baltimore County (5,788). Those jurisdictions also have the largest juvenile populations.

A total of 35,464 referrals involved males while 9,156 involved females. Males outnumbered females by approximately 4 to 1. White youths accounted for 23,904 referrals; black youths for 20,121 referrals; and youths of "other" races for 595 referrals. White youths in total referrals outnumbered black youths by approximately 1.2 to 1. Sixteen year olds were the most frequently referred of any age group with 9,949 referrals or approximately 22% of the total. However, a large number of fifteen and seventeen year olds were also represented. In all,

HIGHLIGHTS OF JUVENILE COURT SERVICES

Trends in Juvenile Referrals

Source of Referral

Manner of Handling Cases

COURT SERVICES

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Juvenile Demographics

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						state's train or 2.9% were	ning :
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year olds or 21.8% of the total received referrals, een year olds (19.6% of the total) received referrals.

Major Reason for Referral

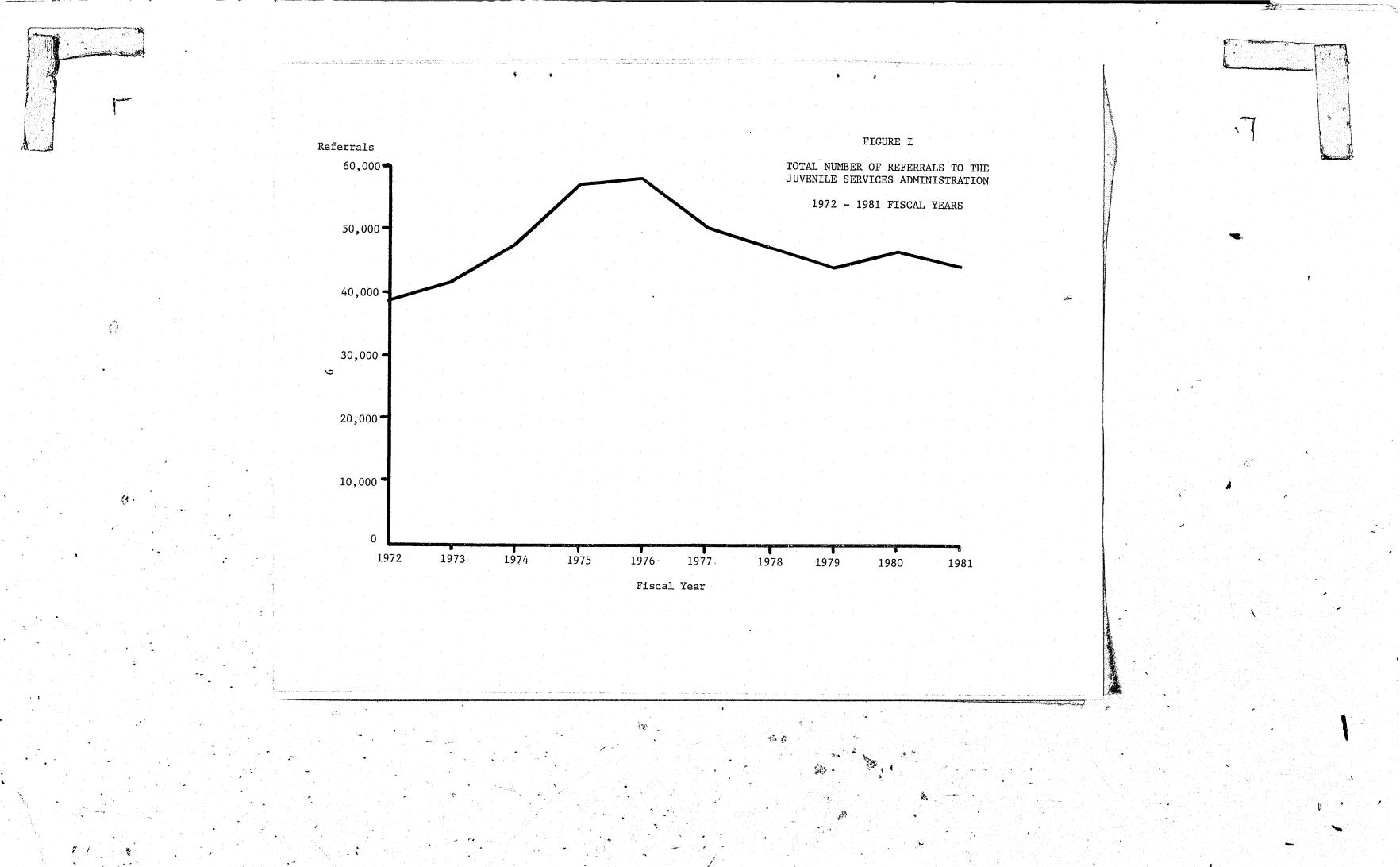
s an offense category was involved in a greater number y other single offense category (5,946). Three property ny", "burglary/breaking and entering", and "shoplifting" per of referrals with 5,433, 5,546, and 4,038 cases, here was a total of 39,161 cases involving delinquents, lving status offenders (Children in Need of Supervision), ing Children in Need of Assistance.

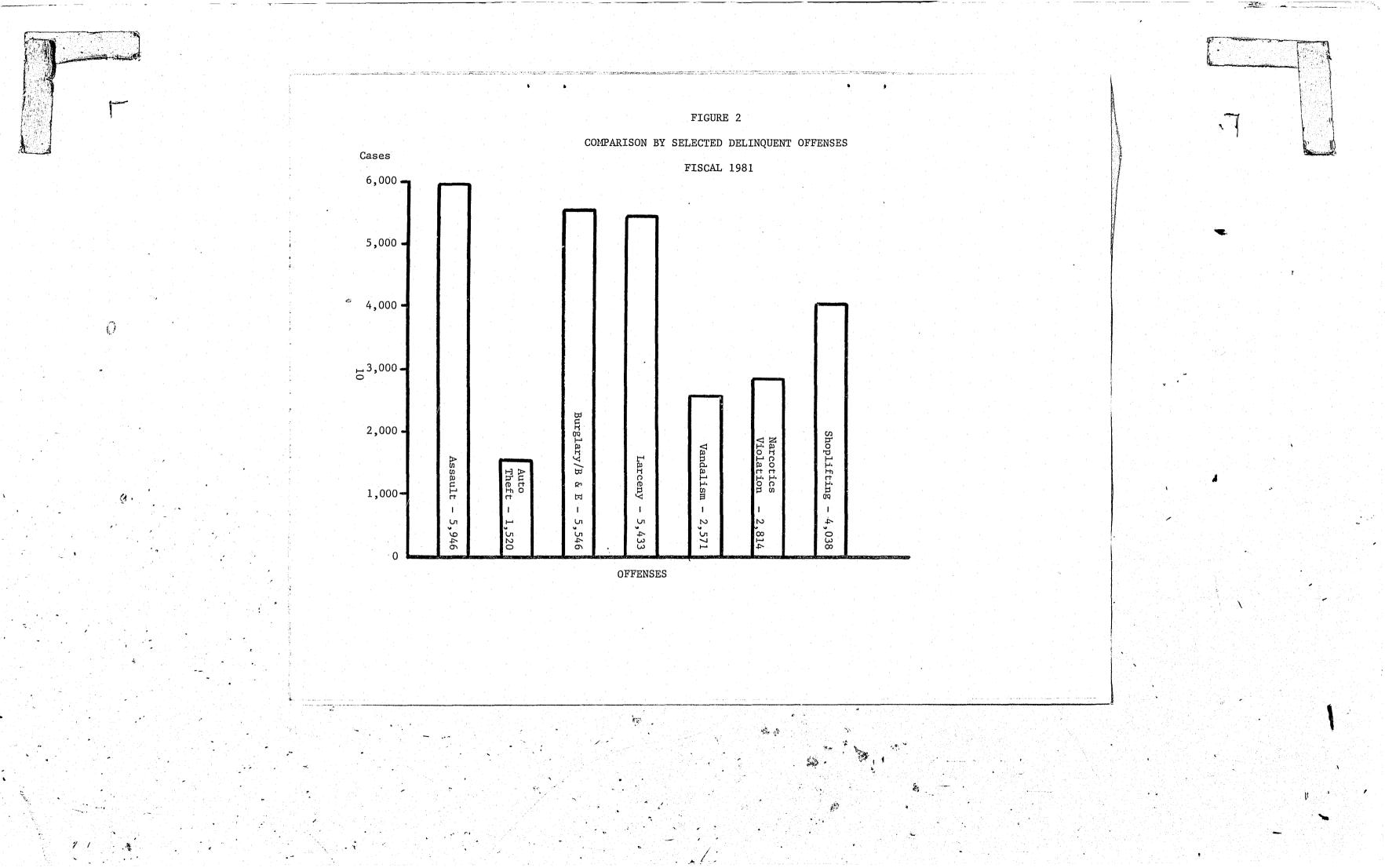
Court Disposition

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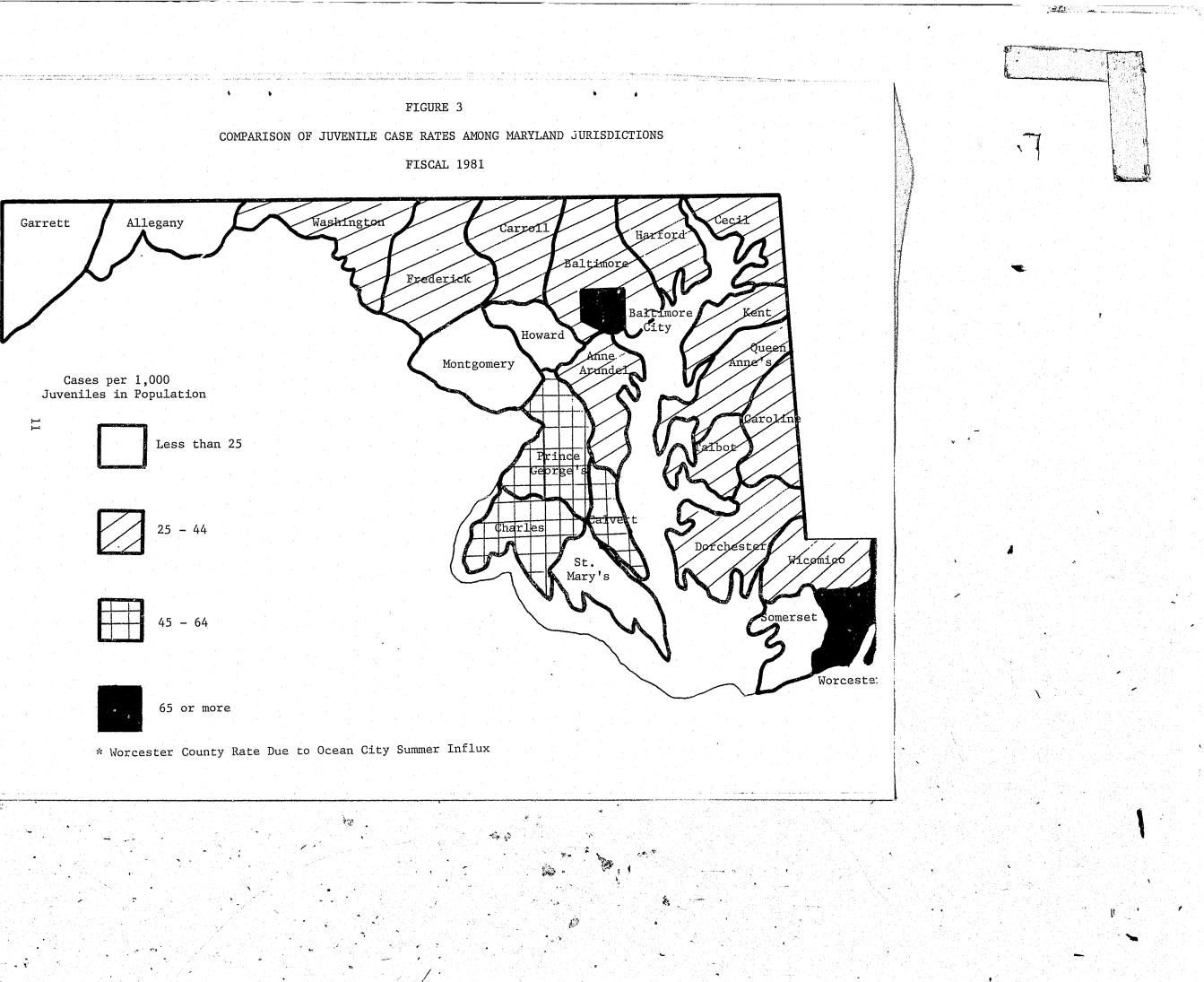
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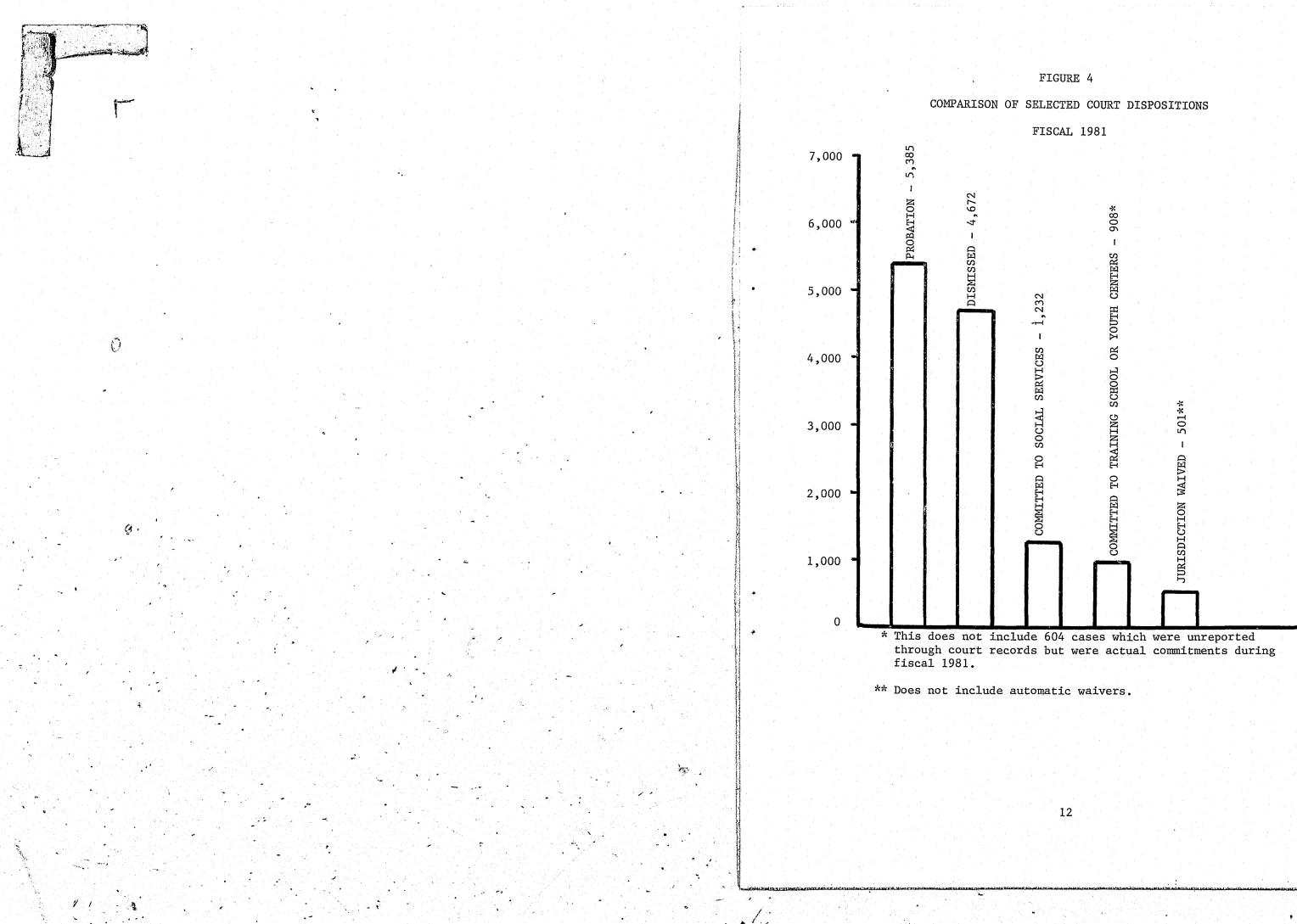
08 cases which were referred for formal court action, e-third (32.9%) received probation, probation without ective supervision. A total of 4,672 cases or 27.3% e dismissed. Approximately 9% were committed to the schools or youth centers (1,512). A total of 501 yed to the adult court system.



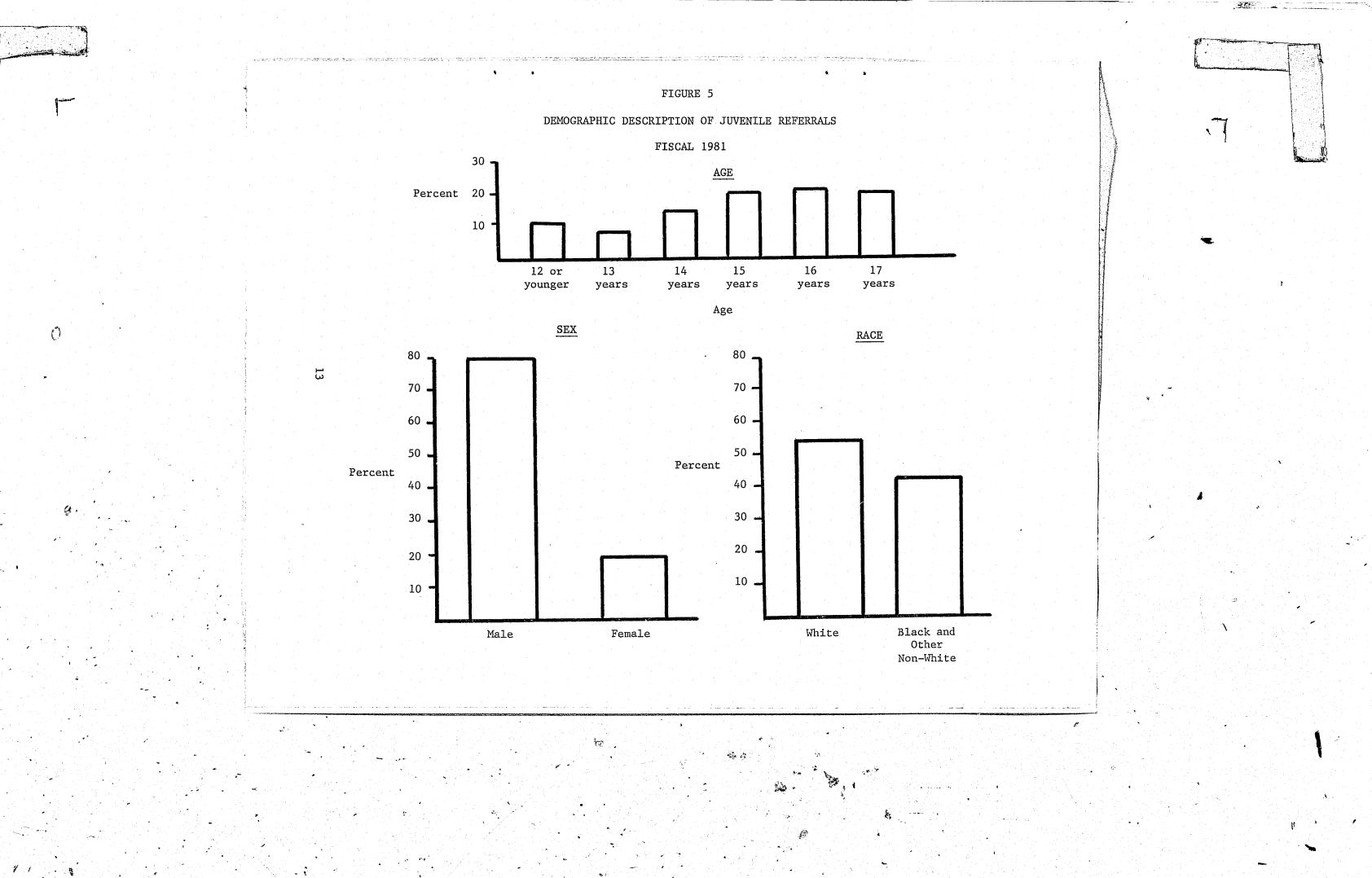


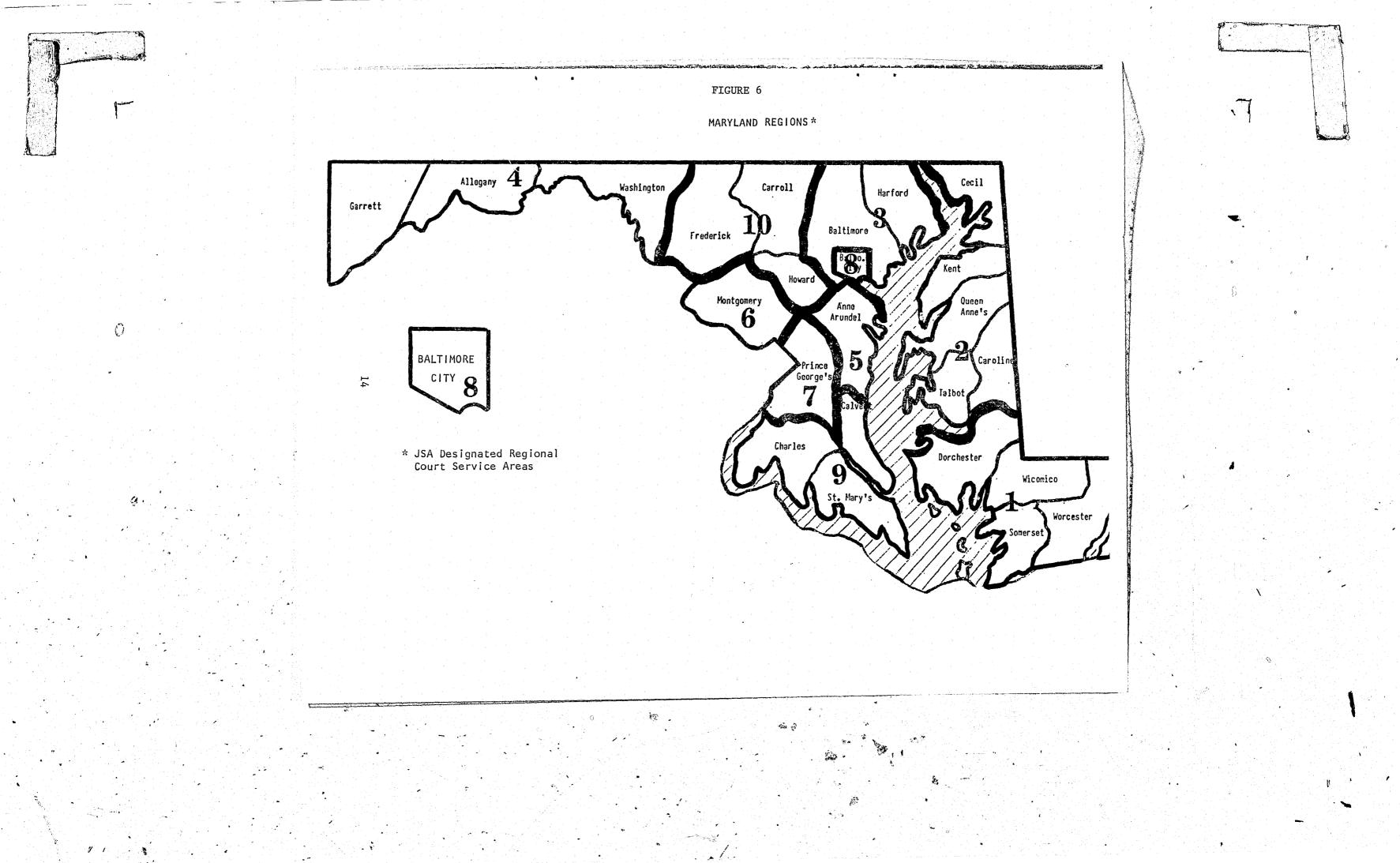






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		FISCAL	YEAR 1981		·	
			Ma	mner of Handling		
	Region	Formal	Informal	Disapproved	Closed	Total
1.	Lower Eastern Shore	403	18	59	988	1,468
2.	Upper Eastern Shore	333	181	95	598	1,207
3.	Baltimore County	2,286	1,293	371	3,059	7,009
4.	Western Maryland	647	118	103	239	1,107
5.	Anne Arundel County	958	1,181	. 391	978	3,508
6.	Montgomery County	986	218	15	1,405	2,624
7.	Prince George's County	2,427	1,282	81	3,437	7,227
• 8.	Baltimore City	7,357	2,240	780	5,779	16,156
9.	Śouthern Maryland	767	295	68	955	2,085
10.	Central Maryland	944	115	32	1,138	2,229
	Total	17,108	6,941	1,995	18,576	44,620
	Percent	38.3%	15.6%	4.5%	41.6%	100.0%

MANNER OF HANDLING INTAKE CASES AMONG MARYLAND REGIONS

TABLE 1

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SEX

Male Female

Total

RACE White

Black

Other

Total

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TABLE 2

	SCAL 1981 MAN	NER OF HANDL	ING	
FORMAL	INFORMAL	DISAPPROVED AT INTAKE	CLOSED AT INTAKE	TOTAL
14,452	5,388	1,583	14,041	35,464
2,656	1,553	412	4,535	9,156
17,108	6,941	1,995	18,576	44,620

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MANNER OF HANDLING BY SEX

TABLE 3

MANNER OF HANDLING BY RACE FISCAL 1981

16

	MAN	INER OF HANDLI	ING	
FORMAL	INFORMAL	DISAPPROVED AT INTAKE	CLOSED AT INTAKE	TOTAL
8,252	3,817	1,120	10,715	23,904
8,577	3,052	. 857	7,635	20,121
279	72	18	226	595
17,108	6,941	1,995	18,576	44,620

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AGE OF YOUTHS REFERRED TO THE JUVENILE SERVICES ADMINISTRATION FISCAL YEAR 1981

Age*	Number	Percent of Total
Under 10	1,629	3.6
10	713	1.6
11	1,093	• 2.4
12	1,862	4.2
13	3,612	8.1
14	6,081	13.6
15	8,726	19.6
16	9,949	22.3
17	9,712	21.8
18	631	1.4
Over 18 or Unknown	612	1.4
Total	44,620	100.0

* Age in years at the time the referral is received by intake. Mean age of all referrals was 15.1 years.

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MAJOR REASON

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Arson Assault Auto Theft/Unauth. Use Burglary/B & E Larceny Robbery Disorderly Conduct Sex Offense Vandalism Narcotics Violation Glue Sniffing Alcoholic Beverage Viol. Shoplifting Purse Snatching Firearms Violation Rec/Poss Stolen Goods Trespassing False Fire Alarm Violation of Supervision Other Total Delinquent

Runaway Truancy Ungovernable

Total CINS

Neglect Dependency Dependency & Neglect Mentally Handicapped

Total CINA

19

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Special Proceedings

GRAND TOTAL

TABLE 5

MAJOR REASON BY MANNER OF HANDLING

FISCAL YEAR 1981

		MAN	NER OF HANDL	ING	
	FORMAL	INFORMAL	DISAPPROVED AT INTAKE	CLOSED AT INTAKE	TOTAL
- •	181 2,481 913 3,520 2,277 429 308 172 697 739 67 113 882 99 248 109 273 49 73 1,511 15,141	54 812 156 649 875 70 190 48 478 509 6 222 1,014 19 137 37 233 50 1 581 6,141	16 437 48 160 241 29 73 23 163 129 2 51 138 5 32 7 71 6 1 237 1,869	105 2,216 403 1,217 2,040 108 747 61 1,233 1,437 48 868 2,004 23 305 106 995 59 3 2,032 16,010	356 5,946 1,520 5,546 5,433 636 1,318 304 2,571 2,814 123 1,254 4,038 146 722 259 1,572 164 78 4,361 39,161
	94 57 119 270	133 192 467 792	19 30 51 100	928 486 1,015 2,429	1,174 765 1,652 3,591
	468 568 622 33	3 5	6 5 14 1	24 41 66 5	498 617 707 39
	1,691 6	8	26	136 1	I,861 7
	17,108	6,941	1,995	18,576	44,620

HIGHLIGHTS OF COMMUNITY-BASED SERVICES Placements in community-based programs may be either residential 17 or non-residential. Residential admissions include emergency shelter care placements or planned placements in private group homes, foster homes, residential treatment facilities, the Maryland Youth Residence Center, the Good Shepherd Center, or three state-operated group homes. Non-residential community programs includes the Arthur G. Murphy Sr. Youth Service Center in Baltimore, Youth Service Bureaus, and Youth Diversion Programs. Purchase of services from a variety of contractors is provided on a per child basis. Purchase of Care Placements in purchase of care facilities--private residential placements in group homes, specialized treatment facilities, foster care, structured or emergency shelter care--numbered 2,515 during Fiscal 1981. This represented a decline of 10.8% from the 2,820 placements during Fiscal 1980. This decline was accounted for by a reduction in emergency and private residential placements. Good Shepherd Center The Good Shepherd Center, a therapeutic facility for girls, had COMMUNITY SERVICES 93 admissions from the Juvenile Services Administration during Fiscal 1981. This represented an increase of 22.4% from the 76 admissions during Fiscal 1980. Baltimore City accounted for the largest portion of admissions to the Good Shepherd Center with a total of 42. The age range of girls admitted to the Good Shepherd Center was thirteen to eighteen. The average age was 15.4 years. State-Owned Group Homes There was 105 admissions at the three state-owned group homes during Fiscal 1981---an increase of 23 admissions from the 82 cases reported during Fiscal 1980. The age range at admission was from twelve through eighteen. The average (mean) age was 15.5 years. The Maryland Youth Residence Center The Maryland Youth Residence Center, a residential treatment facility for young boys, reported 37 admissions during Fiscal 1981. This represented an increase of 27.6% from the 29 admissions reported during Fiscal 1980. The age range was from twelve to fifteen. The average (mean) age was 13.5 years. 10 19 21

Arthur G. Murphy, Sr. Youth Service Center

The Arthur G. Murphy, Sr. Youth Service Center is a non-residential day program offering specialized academic and counseling services to delinquent youth. During Fiscal 1981, there were 417 admissions, an increase of 58.6% from the 263 admissions reported during Fiscal 1980. Of the 417 admissions, 372 or 89.2% involved males. The age range at time of admission was from fourteen through eighteen with an average (mean) age of 16.7 years.

Youth Services Bureaus

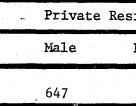
Youth Services Bureaus in Maryland are community-based agencies which provide services to youth on a voluntary basis. The primary purpose of these community operated programs is juvenile delinquency prevention. Seventy-five percent of the funds required to operate Youth Service Bureaus are provided by the State of Maryland through grants from the Juvenile Services Administration. The remaining 25% of the funds are certified by local units of government.

During Fiscal 1981 a reported 8,951 individuals were served by Maryland's Youth Services Bureaus. A demographic description of the clients indicates that 64% were white, 58% were male, and 49% were between fourteen and sixteen years of age. Informal counseling and information/referral services were the most frequently provided services during Fiscal 1981.

Diversion Programs

During Fiscal 1981, a total of 1,349 counseled cases were served by Baltimore City's Diversion Programs. In addition, 271 youths were served by New Direction, a diversion program for youthful offenders in Prince George's County. All of these programs are operated under contract from the Juvenile Services Administration.

Baltimore City's programs were Pre-Trial Intervention, Baltimore Urban League, Community Organized to Improve Life, East Baltimore Youth Diversion, and Southeast Community Organization. Most of the youths serviced by these programs were referred by JSA. The majority of the youths were male (80.9%). Of the 1,349 enrollees, 1,068 were black (79.1%); a total of 277 were white (20.5%); and four were of "other" races (less than 1%). The most frequently listed offense was "burglary/breaking and entering" with 203 cases, followed by "larceny" with 173 cases, and "assault" with 166 cases. Total enrollees in Baltimore City's programs during Fiscal 1981 were nearly the same as in Fiscal 1980 when the figure was 1,346.



Age	
Under 10	
10	
11	
12	
13	
14	
15	
16	
17	
18	
Over 18 or Unknown	
TOTAL	

TABLE 6

PRIVATE RESIDENTIAL AND EMERGENCY PLACEMENTS BY SEX

FISCAL 1981

sidential Placements		Emergency Placements		
Female	Total	Male Female Total		
187	834	1,056 625 1,681		

TABLE 7

PRIVATE RESIDENTIAL AND EMERGENCY PLACEMENTS BY AGE

FISCAL 1981

Type of I	lacement	
Private Residential	Emergency	Total
	3	3
2	6	8
5	12	17
13	28	41
54	128	182
133	300	433
240	491	731
207	388	595
141	250	391
23	31	54
16	44	60
834	1,681	2,515

ARTHUR G. MURPHY YOUTH SERVICE CENTER ADMISSIONS BY AGE AND SEX

FISCAL 1981

		SEX	-
AGE	MALE	FEMALE	TOTAL
14	3		3
15	51		51
16	147	41	188
17	145	4	149
Over 17 or Unknown	26		26
TOTAL	372	45	417

TABLE 9

PLACEMENTS IN GOOD SHEPHERD CENTER, MARYLAND YOUTH RESIDENCE CENTER, AND STATE-OWNED GROUP HOMES BY AGE

FISCAL 1981

	•	Plac	cement	
Age	Good Shepherd Center	Maryland Youth Residence Center	State- Owned Group Homes	Total
Under 12		- 6		6
12		7	2	9
13	5	12	4	21
14	25	11	20	56
15	a 37	1	33	. 71
16	17		33	50
17	6		10	16
Over 17 or Unknown	3		3	6
TOTAL.	93	37	105	235

Diversion Program	Number Served
Baltimore Urban League	248
Community Organized to Improve Life	200
East Baltimore Youth Diversion	261
Pre-Trial Intervention	424
Southeast Community Organization	216
New Direction*	271

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COUNSELED CASES SERVED BY DIVERSION PROGRAMS

FISCAL 1981

* This program is located in Prince George's County.

All other programs are located in Baltimore City.

25.

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YOUTH SERVED BY MARYLAND RUNAWAY PROGRAMS

FISCAL 1981

	Program	Number of Youth Served
	Fellowship of Lights	1,489
	Link	482
	Open Door	537
	S.A.Y.S.	1,329
•	Second Mile	1,503
	S.T.A.Y.	315
	TOTAL	5,655

26

1

Type of Formal Counself Family and Grow Informal Counse Information/Ref Crisis Interven Optional Servic Total * 8,767 individua ** Testing and ass job related ser

75

1 ...

Se	x Race		Sex Race		
Male	Female	Black	White	Other	
58%	42%	35%	64%	1%	

TABLE 12

CLIENTS SERVED BY TYPE OF SERVICE AT YOUTH SERVICES BUREAUS FISCAL 1981

of Service	Number Served	% of Total
ling: Individual oup Cases*	3,522	4.5
seling Clients	12,698	16.1
eferral Services	8,489	10.7
ention Services	995	1.3
.ces**	53,070	67.4
	78,774	100.0

* 8,767 individual people served.
** Testing and assessment leisure time activities, job related services, tutoring, etc.

TABLE 13

DEMOGRAPHIC CHARACTERISTICS OF CLIENTS

SERVED BY YOUTH SERVICES BUREAUS

FISCAL 1981

Age	
Years	%
12 13 14 15 16 17 18	6.7 10.7 14.9 16.9 16.7 11.6 12.5

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COMMUNITY DETENTION PROGRAMS

FISCAL 1981

Program	Number Accepted	Reporting Period
Baltimore City	721	FY 1981
Harford County*	99	FY 1981
Noyes Center	82	FY 1981
Prince George's County (Boys' Village)	204	FY 1981
Anne Arundel House Detention	95	FY 1981

* This program is being funded through an LEAA grant.

Community detention is an alternative to detaining youth in detention centers. It provides youth with intensive supervision in their own home or a surrogate home for the period between initial court appearance and disposition. The objectives of community detention are to keep the youth trouble-free and available to the court.

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INSTITUTIONAL SERVICES

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During Fiscal Year 1981, there were 1,512 youths committed to the training schools or youth centers. This represented an increase of 4.1% from the 1,452 commitments reported during Fiscal Year 1980. Both the Maryland Training School and the Youth Centers reported an increase in commitments during Fiscal 1981. Commitments increased at the Maryland Training School from 647 to 741, and at the Youth Centers from 273 to 289. In contrast, Montrose reported a decrease in commitments-from 532 in Fiscal Year 1980.to 482 in Fiscal Year 1981.

Males continue to be committed at a much higher rate than females. Of the 1,512 commitments, 1,372 or 90.7% involved males. A breakdown by race indicates that 851 or 56.2% of the commitments involved black youths; a total of 645 or 42.7% involved white youths; and the remaining 16 commitments involved youths of "other" races. Youths in the age grouping of fifteen through seventeen accounted for 81.2% of the commitments. The average (mean) age of all committed youths at the time of commitment was 16.2 years.

"Burglary/breaking and entering" was involved in 366 (24.2%) of the commitments and constituted the largest single offense category. "Assault" was the next most frequent offense and was involved in 230 or 15.2% of the commitments.

During Fiscal Year 1981, there was a total of 6,611 detentions at the training schools, detention centers, and holdover facilities. The Maryland Training School had the largest number of detentions with 2,615. Boys' Village had 1,361 detentions; the Waxter Children's Center, 914 detentions; the Noyes Center, 575; and Montrose, 548. The three Holdover Facilities (Curberland, Hagerstown, and Boys' Village) accounted for the remaining 598 detentions.

HIGHLIGHTS OF INSTITUTIONAL SERVICES

Commitments

Detentions

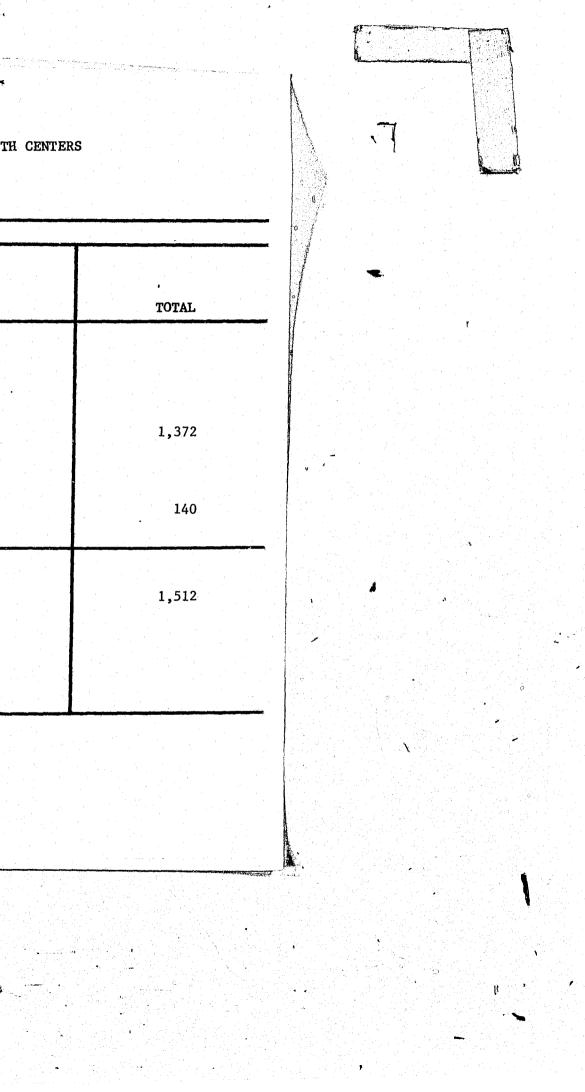
COMMITMENTS TO THE MARYLAND TRAINING SCHOOL, MONTROSE, AND YOUTH CENTERS

BY SEX

FISCAL 1981

			FACIL	ITY
	SEX	MARYLAND TRAINING SCHOOL	MONTROSE SCHOOL	YOUTH CENTERS
32	MALE	741	342	289
	FEMALE		140	
	TOTAL	741	482	289
		•		

•••



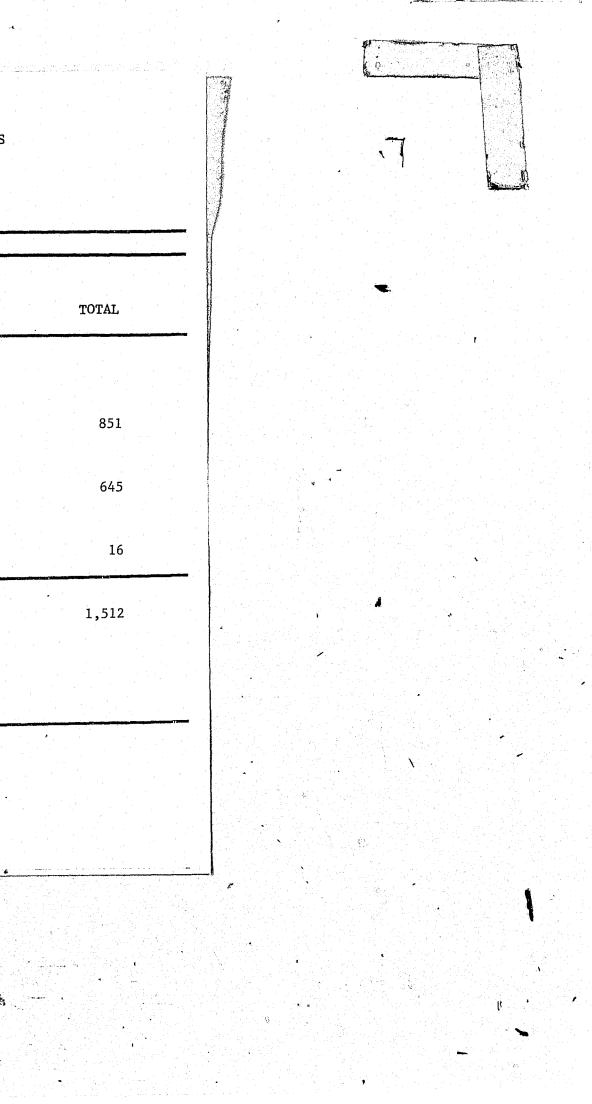
COMMITMENTS TO THE MARYLAND TRAINING SCHOOL, MONTROSE, AND YOUTH CENTERS

BY RACE

FISCAL 1981

ľ			FACIL	ITY
	RACE	MARYLAND TRAINING SCHOOL	MONTROSE SCHOOL	YOUTH CENTERS
	BLACK	477	300	74
33	WHITE	257	180	208
	OTHER	7	2	7
	TOTAL	741	482	289





COMMITMENTS TO MARYLAND'S TRAINING SCHOOLS

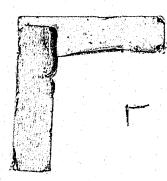
AGE AT TIME OF ADMISSION

FISCAL 1981

See at

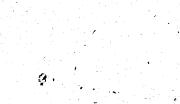
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	Age	Maryland Training School for Boys	Montrose	Youth Centers
	Under 10		1	
	10			
	11		3	
34	12		17	
	13		44	
	14	2	152	
	15	129	197	53
	16	275	39	126
	17	288	25	95
	Greater than 17 or Unknown	47	4	15
	Total	741	482	289
	Average Age	16.7	15.1	16.7





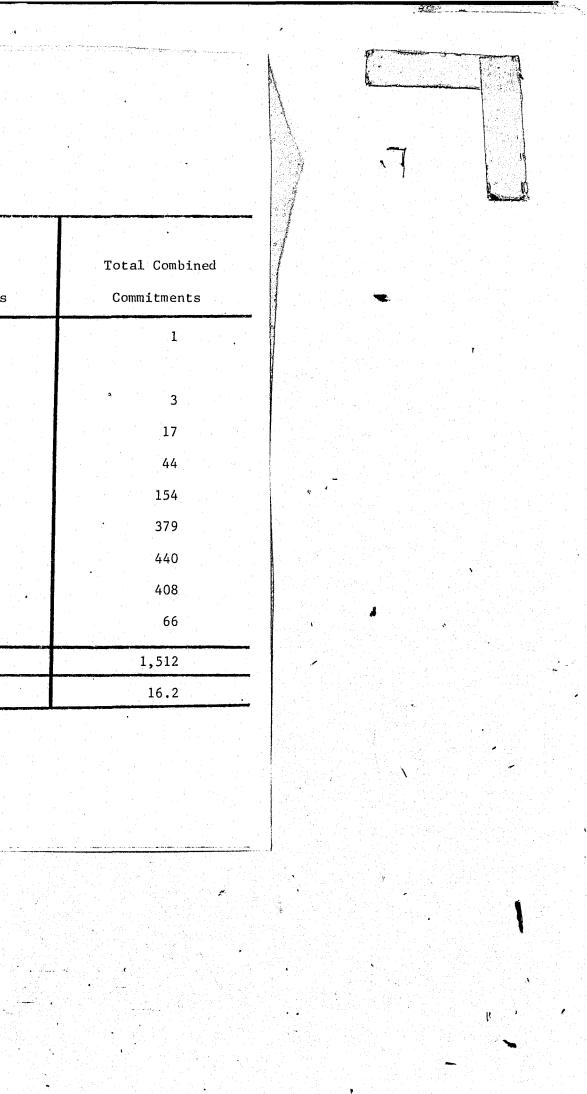












OFFENSE BY FACILITY FOR COMMITMENTS DURING FISCAL YEAR 1981

	Facility			
Offense	Maryland Training School	Montrose	Youth Centers	Total
Arson	8	5	2	15
Assault	131	71	28	230
Auto Theft/Unauthorized Use	68	22	21	111
Burglary/Breaking & Entering	<u>1</u> 94	85	87	366
Larceny	98	78	20	196
Kobbery	43	12	21	, 76
Disorderly Conduct	3	10	4	17
Sex Offense	5	8	4	17
Vandalism	5	1	9	15
Narcotics Violation	24	5	15	44
Glue Sniffing/Other Inhalents	4	2		6
Shoplifting	21	34	4	59
Alcoholic Beverage Violation	3		3	6
Purse Snatching	5	1	2	8
Firearms/Deadly Weapon Violation	6	7	1	14
Rec/Poss. Stolen Goods	4	1	2	7
Trespassing	7	5	3	15
False Fire Alarm		1		1
Violation of Supervision	79	125	56	260
Other	33	9	2. 7	49
Total	741	481	289	1,512

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A MORE COMPREHENSIVE AND DETAILED VERSION OF THE FISCAL YEAR 1981 REPORT OF THE JUVENILE SERVICES ADMINISTRATION IS ALSO AVAILABLE 201 W. Preston Street

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Baltimore, Maryland 21201

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