



The U.S. Department of Justice, Office of Justice Programs, National Institute of Justice is seeking applications from State and local law enforcement agencies or regional law enforcement information centers to conduct demonstrations of predictive policing methods in practice. Law enforcement agencies will be expected to develop and demonstrate predictive policing models that can be subjected to program evaluation to determine criminal justice outcomes and impacts. This program furthers the Department's mission by improving the safety and effectiveness of criminal justice technology and law enforcement and other criminal justice agencies' access to that technology.

Solicitation: Predictive Policing Demonstration and Evaluation Program

Eligibility

(See "Eligibility," page 4)

Deadline

Registration with the Office of Justice Programs' Grant Management System (GMS) is required prior to application submission.

(See "Registration," page 3)

All applications are due **June 22, 2009, 11:45 p.m. eastern time.**

Contact Information

For assistance with the requirements of this solicitation, contact William Ford, Chief of the Information and Sensor Technology Division, at 202-353-9768 or william.ford@usdoj.gov.

This application must be submitted through the Office of Justice Programs' Grants Management System (GMS). For technical assistance with submitting the application, call the GMS Support Hotline at 1-888-549-9901, option 3.

Note: The GMS Support Hotline hours of operation are Monday-Friday from 7 a.m. to 9 p.m. eastern time.

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Predictive Policing Demonstration and Evaluation Planning Program

CFDA No. 16.560

Overview

The National Institute of Justice (NIJ) is the research, development, and evaluation agency of the U.S. Department of Justice (DOJ) and a component of the Office of Justice Programs (OJP). NIJ provides objective, independent, evidence-based knowledge and tools to enhance the administration of justice and public safety. NIJ solicits applications to inform its search for the knowledge and tools to guide policy and practice.

NIJ seeks qualified applicants to develop and demonstrate predictive policing models that can be subjected to rigorous evaluation for criminal justice outcomes and impacts. Through a companion solicitation, NIJ will seek qualified applicants to act as an independent, multisite program evaluator for this effort with which successful applicants will be expected to collaborate as a condition of award.

Predictive policing includes strategies and tactics that improve the situational awareness of law enforcement concerning individuals or locations before criminal activity occurs. The efficacy of these novel strategies and tactics can be measured in terms of traditional policing performance metrics, and in terms of broader social and justice outcomes and impacts. Successful applicants will be expected to demonstrate an integral (either in-house or as part of their team), competent analytical and evaluation research support capability to design and monitor the predictive policing models as they are developed and implemented. Demonstrations must be structured so that objective evaluation methods can be applied from the beginning of the project to determine short- and/or long-term outcomes. To facilitate this program, NIJ is funding grants to interested law enforcement agencies or regional law enforcement compacts to support the planning, demonstration, and evaluation of specific predictive policing interventions in their jurisdiction or jurisdictions. Applicants and/or their partners will be expected to contribute resources to this effort. An applicant's contribution might be in-kind funding, for example facility costs, or leveraging existing information infrastructure. As another example, an applicant may team with a vendor that supplies "free" hardware and/or software for the purpose of demonstrating and evaluating its product(s). (See, for reference, the "Predictive Policing Analytic and Evaluation Research Support" solicitation.)

Deadline: Registration

Applicants must register with GMS prior to applying. The deadline to register is **11:45 p.m. eastern time on June 22, 2009.**

Deadline: Application

The due date for applying for funding under this announcement is **June 22, 2009, 11:45 p.m. eastern time.**

Eligibility

In general, NIJ is authorized to make grants to, or enter into contracts or cooperative agreements with, States (including territories), local governments (including federally recognized Indian tribal governments that perform law enforcement functions), nonprofit and profit organizations (including tribal nonprofit and profit organizations), institutions of higher education (including tribal institutions of higher education), and certain qualified individuals. Foreign governments, foreign organizations, and foreign institutions of higher education are not eligible to apply.

American Indian Tribes and Alaska Native Tribes and/or Tribal Organizations: If a grant application is being submitted on behalf of a tribe or tribal organization, a current authorizing resolution of the governing body of the tribal entity or other enactment of the tribal council or comparable government body authorizing the inclusion of the tribe or tribal organization named in the application must be included with the application.

Specific Information—Predictive Policing Demonstration and Evaluation Program

NIJ, through its Office of Science and Technology (OST), is the national focal point for work on law enforcement technologies, including corrections, investigative, and forensic technologies, as well as technologies that support the judicial process. NIJ administers programs that improve the safety and effectiveness of, and criminal justice agency access to, these technologies. NIJ seeks qualified applicants to develop and demonstrate predictive policing models that will be subjected to rigorous monitoring and evaluation for criminal justice outcomes and impacts. Predictive policing includes strategies, tactics and enabling tools and technologies that improve the situational awareness of law enforcement concerning individuals or locations before criminal activity takes place.

Elements of predictive policing include both strategic and tactical applications. In the same way that businesses use forecasting to anticipate how market conditions or industry trends will evolve over time, police can use similar methods to inform their work in a proactive manner. These methods may include contemporary approaches to dynamic systems modeling and forecasting such as algorithmic methods, machine or statistical learning, or ensemble methods. Prediction can focus on a number of variables including places, individuals, groups, or incidents. Input variables may include any element that can correlate with criminal activity or public safety in a measureable way. For example, demographic trends, parolee populations, and economic factors may all affect crime rates in local areas. Interventions may include a variety of approaches. Predictive analysis may be useful to guide community policing interventions, including strategies such as those used in the Boston Ceasefire programs (<http://www.ncjrs.gov/pdffiles1/nij/188741.pdf>). Alternatively, fusion centers or police investigative units may use predictive tools to provide leads or guide specific

investigations. This concept may include the use of models of criminal activity or innovative methods to integrate incident and sensor system information (e.g., license plate-reader-system data or video-surveillance data).

The relation of some factors to public safety may not be well understood at this time, but it is expected that interventions will be structured to measure and evaluate relationships between the chosen predictive model and public safety outcomes.

It is anticipated that multiple local or regional efforts will use different approaches and provide opportunities to evaluate a range of ideas in prediction and strategic responses. Some strategies may be implemented in a short time period, whereas others will require multiyear efforts. In this way, NIJ intends to provide objective information to police agencies to guide the development of effective innovations that use predictive methods.

Predictive policing models may include:

- Statistical analysis to forecast Compstat-like performance in the next 3- to 12-month period.
- Advanced statistical models to determine the risk of offending or victimization of particular individuals or groups to inform suppression, problem-oriented, or community policing methods of intervention.
- Advanced analytical tools, including social network analysis tools and intelligent decision support systems for use in investigation to determine nonobvious relationships among suspects, victims, and others or to visualize criminal incidents and relationships.
- Geospatial tools to analyze trends including demographics, land use, income, and other sources to predict future needs for allocation of police resources.
- Integrated sensor and information systems designed to protect critical public spaces and prevent crime based on knowledge of risk or active monitoring.
- Crime prediction models that use a variety of input variables and that can be used to inform city or neighborhood planning activities to promote long-term public safety outcomes and benefits.
- Forensic tools to detect and interdict criminal activity to improve the pace and confidence of law enforcement responses and interdict criminal careers earlier in their evolution.
- Other modes of intervention that seek to improve criminal justice effectiveness through predictive analysis.

This program will be divided into two phases:

Phase 1: Planning

- Development of a detailed plan by planning award grantees to implement a predictive policing demonstration and evaluation (expected duration—12 months).
 - Interested parties will submit an application for a grant to develop a detailed implementation plan by **11:45 p.m. eastern time on June 22, 2009**.

- NIJ will make grant awards for the development of detailed plans through a competitive process involving external peer review, in accordance with the selection criteria detailed in this solicitation.
- Planning award grantees may use the expertise of the independent, multi-site program evaluator designated by NIJ to advise them in development of their plan.
- Development of baseline metrics by the independent, multi-site program evaluator in collaboration with the planning award grantees so that a rigorous evaluation of the demonstration can be conducted.

Phase 2: Implementation

- Demonstration and evaluation of a predictive policing method in practice (expected duration—up to 2 years).
 - Demonstration and evaluation grants implementing Phase 1 plans will be awarded through a process involving a technical design review by NIJ and independent experts of the detailed implementation plans submitted by planning award grantees at the end of Phase 1.
 - NIJ will make grant awards for Phase 2 demonstration and evaluation implementation grants in accordance with the criteria detailed in this solicitation.

Please note: All applicants under this solicitation must comply with Department of Justice regulations on confidentiality and human subjects protection. See “Other Requirements for OJP Applications” at http://www.ojp.usdoj.gov/funding/other_requirements.htm.

What will not be funded:

1. Provision of training or direct service, except as otherwise noted.
2. Proposals primarily to purchase equipment, materials, or supplies. (Your budget may include these items if they are necessary to conduct applied research, development, demonstration, evaluation, or analysis; but NIJ does not fund proposals that are primarily to purchase equipment.)
3. Work that will be funded under another specific solicitation.
4. Applications that do not demonstrate the capability to perform the work proposed.

Cost of proposed work: Total funding for this solicitation and the number of awards made will depend on the availability of funds, the quality of the applications, and other pertinent factors. **All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.** NIJ expects to make five Phase 1 planning grant awards for fiscal year 2009, depending on the amount of funds available and the receipt of high-quality applications. Nominally, NIJ anticipates that Phase 1 individual planning grant awards will not exceed \$200,000, and that Phase 2 demonstration grants will not exceed \$3,000,000. Applicants should be aware that the total period of an award, including one that receives additional funding, ordinarily will not exceed 3 years.

A grant made by NIJ under this solicitation may account for up to 100 percent of the total cost of the project. See "Cofunding" under "What an Application Must Include."

Limitation on use of award funds for employee compensation; waiver: No portion of any award of more than \$250,000 made under this solicitation may be used to pay any portion of the total cash compensation (salary plus bonuses) of any employee of the award recipient whose total cash compensation exceeds 110 percent of the maximum annual salary payable to a member of the Federal government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. (The salary table for SES employees is available at <http://www.opm.gov>.)

This prohibition may be waived at the discretion of the Assistant Attorney General for the Office of Justice Programs. An applicant that wishes to request a waiver should include a detailed justification in the budget narrative for the application. The justification should include: the particular qualification and expertise of the individual, the uniqueness of the service being provided, the individual's specific knowledge of the program or project undertaken with the grant funds and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with her/his qualifications and expertise, and for the work that is to be done.

Performance Measures

To assist in fulfilling the Department's responsibilities under the Government Performance and Results Act (GPRA), P.L. 103-62, applicants who receive funding under this solicitation must provide data that measure the results of their work. Performance measures for this solicitation are as follows:

| Objective | Performance Measures | Data Grantee Provides |
|---|---|--|
| 1. To develop a plan for a predictive policing demonstration and evaluation. 2. If applicable, to conduct a predictive policing demonstration and evaluation | 1. Develop a plan that effectively addresses a jurisdiction's particular circumstances as assessed by peer reviewers. 2. Establish coordinating teams to implement plans as demonstrated by copies of executed agreements. 3. Identify supplemental funding sources to support the plan as demonstrated by copies of executed agreements. 4. If applicable, effectively execute a predictive policing demonstration and evaluation as assessed by the independent program evaluator. | 1. Interim and final reports concerning the status and outcomes from predictive policing demonstration planning, including a final design of a predictive policing demonstration project clearly relating the project to the jurisdictions' circumstances. 2. If applicable, interim and final reports concerning the status and outcomes from predictive policing demonstration. 3. Copies of executed agreements establishing coordinating teams to initiate projects. |

How to Apply

Grants Management System Instructions. Applications must be submitted through OJP's online Grants Management System (GMS). To access the system, go to <https://grants.ojp.usdoj.gov>. Applicants should begin the process a few weeks prior to the GMS registration deadline, especially if this is the first time they have used the system. Each application requires a separate GMS registration. For a step-by-step guide, visit <http://www.ojp.gov/gmscbt/> and refer to the section entitled "External Overview: Locating & Applying for Funding Opportunities." For additional assistance, call the GMS Help Desk at 1-888-549-9901 Monday-Friday from 7 a.m. to 9 p.m. eastern time.

Note: OJP will not review any application whose attachments are in Microsoft Vista or Microsoft 2007 format. Applications submitted via GMS must be in the following formats: Microsoft Word (*.doc), WordPerfect (*.wpd), PDF files (*.pdf), or Text Documents (*.txt), and may include Microsoft Excel (*.xls) files. GMS is not yet compatible with Vista and cannot yet process Microsoft Word 2007 documents saved in the new default format with the extension ".docx." Please ensure that Word documents you are submitting are saved using "Word 97-2003 Document (*.doc)" format. Additionally, GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip."

CFDA Number: The Catalog of Federal Domestic Assistance (CFDA) number for this solicitation is 16.560, titled "National Institute of Justice Research, Evaluation, and Development Project Grants."

A DUNS number is required: The Office of Management and Budget requires that all businesses and nonprofit applicants for Federal funds include a DUNS (Data Universal Numbering System) number in their application for a new award or renewal of an award. Applications without a DUNS number are incomplete. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and keeping track of entities receiving Federal funds. The identifier is used for tracking purposes and to validate address and point-of-contact information. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, simple, one-time activity. Obtain one by calling 1-866-705-5711 or by applying online at <http://www.dnb.com/us>. Individuals are exempt from this requirement.

Central Contractor Registration (CCR) is required: In addition to the DUNS number requirement, OJP requires that all applicants (other than individuals) for Federal financial assistance maintain current registrations in the Central Contractor Registration (CCR) database. The CCR database is the repository for standard information about Federal financial assistance applicants, recipients, and subrecipients. Organizations that have previously submitted applications via Grants.gov are already registered with CCR, as it is a requirement for Grants.gov registration. Please note, however, that applicants must update or renew their CCR at least once per year to maintain an active status. Information about registration procedures can be accessed at www.ccr.gov.

What an Application Must Include

An application must include the following:

Standard Form 424

Program Narrative

The planning grant application will conceptually outline the proposed predictive policing demonstration and evaluation and should include discussion of how this demonstration fits the applicant's particular circumstances; i.e., how the novel strategies and tactics proposed are anticipated to impact operations and the effectiveness of crime prevention and control efforts as they relate to the specific crime prevention and control issues in the jurisdiction or jurisdictions in which the demonstration will be conducted. It should include discussion of the methods and technologies they propose to apply. It should also identify participating team members to include other agencies; organizations, as applicable, providing analytical and evaluation research support; and, potentially, technology partners. The program narrative should include an assessment of current capabilities, data that can be used as a performance baseline including outcomes and sources of information that could be used in a predictive policing demonstration. Applications should also propose a research partner to provide the baseline analysis and to collaborate with the independent, multisite program evaluator to be designated by NIJ and partnerships among law enforcement and related agencies that will facilitate the project, and with potential technology partners. Necessary expertise in systems, operations, and evaluation research should be demonstrated.

The Program Narrative includes:

- a. Abstract (not to exceed 600 words).
- b. Table of contents.
- c. Main body, which includes:
 - Purpose, goals, and objectives to include discussion of the relevance of the proposed demonstration and evaluation project to the applicant's particular circumstance.
 - Review of relevant literature.
 - Demonstration design and methods, to include technology and tools.
 - Management plan and organization, to include partners and other team members and how the applicant would work with the independent program evaluator identified by NIJ.
- d. Appendixes (not counted against program narrative page limit) include:
 - Bibliography/References (if applicable).
 - List of key personnel (required).
 - Résumés of key personnel (required).
 - List of previous and current NIJ awards (required).
 - Letters of cooperation/support or administrative agreements from organizations collaborating in the project (if applicable).
 - Chart for timeline, calendar, or milestones (required).
 - Other materials required by the solicitation.

This outline will also be used for development of the Phase 2 application Program Narrative, if an invitation to submit a demonstration and evaluation implementation grant is tendered by NIJ. The Phase 2 Program Narrative will be expected to contain

substantially more detail and to reflect changes arising out of the Phase 1 planning process.

Budget Detail Worksheet

The Budget Detail Worksheet should address the full scope, duration, and cost of the project. It should include a breakdown of costs associated with each budget category, including itemizations and calculations where necessary.

The budget must be broken down on a year-by-year basis over the length of the project. That is, if the proposed project is 3 years, then there should be a separate budget for year one, year two, and year three.

Templates for filling out the Budget Detail Worksheet may be found online at http://www.ojp.usdoj.gov/funding/forms/budget_detail.pdf, OJP Standard Forms & Instructions. If you have any questions, please contact the Office of the Chief Financial Officer's Customer Service Center at 1-800-458-0786.

Budget Narrative

The Budget Narrative is a plain-language description of each of the proposed expenditures listed in the Budget Detail Worksheet. It should clearly explain the purpose and reason for all expenditures in the budget. There should be no ambiguities about any budget item. The narrative should also include details for calculated rates or other figures.

As with the Budget Detail Worksheet, the Budget Narrative must be broken down on a year-by-year basis.

Indirect Rate Agreement (if applicable)

Applicants that do not have a federally negotiated indirect cost rate and wish to establish one can submit a proposal to their "cognizant" Federal agency. Generally, the cognizant Federal agency is the agency that provides the preponderance of direct Federal funding. This can be determined by reviewing an organization's schedule of Federal financial assistance. If DOJ is your cognizant Federal agency, obtain information needed to submit an indirect cost rate proposal at <http://www.ojp.usdoj.gov/financialguide/part3/part3chap17.htm>.

Other Program Attachments

These include several forms, available on OJP's funding page at <http://www.ojp.usdoj.gov/funding/forms.htm>.

Page limit: The program narrative section of your application must not exceed 25 double-spaced pages in 12-point font with 1-inch margins. Abstract, table of contents, charts, figures, appendixes, and government forms do not count toward the 25-page limit for the narrative section.

Cofunding: A grant made by NIJ under this solicitation may account for up to 100 percent of the total cost of the project. You must indicate whether you believe it is feasible for you to contribute cash, facilities, or services as non-Federal support for the project. Your application should identify generally any such contributions that you expect

to make and your proposed budget should indicate in detail which items, if any, will be supported with non-Federal contributions.

Selection Criteria

Successful applicants for award under both Phase 1 and Phase 2 of this program must demonstrate the following:

Statement of the Problem (Understanding of the problem and its importance)—5%

Project/Program Design and Implementation (Quality and technical merit)—20%

1. The relevance of the predictive policing model(s) proposed to the specific circumstance of the applicant as well as nationally.
2. The degree to which the proposed demonstration lends itself to rigorous evaluation for criminal justice outcomes and impacts.
3. Soundness of the approach to accomplishing the proposed work.
4. Innovation and creativity, to include the use of technology, (when appropriate).

Capabilities/Competencies (Capabilities, demonstrated productivity, and experience of applicants)—50%

1. Qualifications and experience of proposed staff.
2. Demonstrated ability of proposed staff and organization to manage the effort.
3. Adequacy of the plan to manage the project, including how various tasks are subdivided and resources are used.
4. Ability to add or reduce capacity without incurring unacceptable costs.
5. Successful past performance on NIJ grants and contracts (when applicable).

Budget—10%

1. Total cost of the project relative to the perceived benefit.
2. Appropriateness of the budget relative to the level of effort.
3. Use of existing resources to conserve costs and funding contributions from other sources.

Impact/Outcomes and Evaluation (Relevance to policy and practice)—15%

1. Potential for significant advances in scientific or technical understanding of the problem.
2. Potential for significant advances in the field.
3. Relevance for improving the policy and practice of criminal justice and related agencies and improving public safety, security, and quality of life.
4. Affordability and cost-effectiveness of proposed end products, when applicable (e.g., purchase price and maintenance costs for a new technology or cost of training to use the technology).
5. Perceived potential for commercialization and/or implementation of a new technology (when applicable).

Review Process

OJP is committed to ensuring a standardized process for awarding grants. NIJ reviews the application to make sure that the information presented is reasonable, understandable, measurable, achievable, and consistent with program or legislative requirements as stated in the solicitation.

Peer reviewers will be reviewing the applications submitted under this solicitation as well. NIJ may use either internal peer reviewers, external peer reviewers, or a combination of both to review the applications under this solicitation. An external peer reviewer is an expert in the field of the subject matter of a given solicitation who is NOT a current U.S. Department of Justice employee. An internal reviewer is an expert in the field of the subject matter of a given solicitation who is a current U.S. Department of Justice employee. Applications will be screened initially to determine whether the applicant meets all eligibility requirements. Only applications submitted by eligible applicants that meet all other requirements, such as timelines, proper format, and responsiveness to the scope of the solicitation, will be evaluated, scored, and rated by a peer review panel. Peer reviewers' ratings and any resulting recommendations are advisory only. In addition to peer review ratings, considerations may include, but are not limited to, underserved populations, strategic priorities, past performance, and available funding.

After the peer review is finalized, the Office of the Chief Financial Officer (OCFO), in consultation with NIJ, conducts a financial review of all potential discretionary awards and cooperative agreements to evaluate the fiscal integrity and financial capability of applicants; examines proposed costs to determine if the budget and budget narrative accurately explain project costs; and determines whether costs are reasonable, necessary, and allowable under applicable Federal cost principles and agency regulations. OCFO also reviews the award document and verifies the OJP Vendor Number.

When awards will be made: All applicants, whether they are accepted or rejected, will be notified. The review and approval process takes about 4 months. You should not propose to begin work until at least 4 months after the application deadline on the cover of this solicitation. Also, you should not expect to receive notification of a decision for at least 4 months after that date. Lists of awards are updated regularly on NIJ's Web site at <http://www.ojp.usdoj.gov/nij/funding/welcome.htm>.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final grant award decisions will be made by the Assistant Attorney General (AAG), who may also give consideration to factors including, but not limited to, underserved populations, strategic priorities, past performance, and available funding when making awards.

Additional Requirements

Successful applicants selected for an award must agree to comply with additional applicable requirements prior to receiving grant funding. We strongly encourage you to review the list below pertaining to these additional requirements prior to submitting your

application. Additional information for each can be found at http://www.ojp.usdoj.gov/funding/other_requirements.htm.

- Civil Rights Compliance
- Funding to Faith-Based Organizations
- Confidentiality and Human Subjects Protection
- Anti-Lobbying Act
- Financial and Government Audit Requirements
- National Environmental Policy Act (NEPA)
- DOJ Information Technology Standards
- Single Point of Contact Review
- Nonsupplanting of State and Local Funds
- Criminal Penalty for False Statements
- Compliance with Office of Justice Programs Financial Guide <http://www.ojp.usdoj.gov/financialguide/>
- Suspension or Termination of Funding
- Nonprofit Organizations
- For-Profit Organizations
- Government Performance and Results Act (GPRA)
- Rights in Intellectual Property
- Federal Funding Accountability and Transparency Act (FFATA) of 2006

If your proposal is funded, you will be required to submit several reports and other materials, including:

Final substantive report: The final report should be a comprehensive overview of the project and should include, among other things, a detailed description of the project design, data, and methods; a full presentation of scientific findings; and a thorough discussion of the implications of the project findings for criminal justice practice and policy. It must contain an abstract of no more than 600 words and an executive summary of no more than 2,500 to 4,000 words.

A draft of the final report, abstract, and executive summary must be submitted 90 days before the end date of the grant. The draft final report will be peer reviewed upon

submission. The reviews will be forwarded to the principal investigator with suggestions for revisions. The author must then submit the revised final report, abstract, and executive summary by the end date of the grant. The abstract, executive summary, and final report must be submitted in both paper and electronic formats.

For program evaluation studies, the final report should include a section on measuring program performance. This section should outline the measures used to evaluate program effectiveness, modifications made to those measures as a result of the evaluation, and recommendations regarding these and other potential performance measures for similar programs. (This information will be particularly valuable to NIJ and other Federal program agencies in implementing performance measures for federally funded criminal justice programs.)

Interim reports: Grantees must submit quarterly financial reports, semi-annual progress reports, a final progress report, and, if applicable, an annual audit report in accordance with Office of Management and Budget Circular A-133. Future awards and fund drawdowns may be withheld if reports are delinquent.