Appendix A: Data Sources

The primary unit of analysis in this study, as explained in the first chapter, is a locality for which local authorities report problems with youth gangs. Information on gang-problem localities was collected over a 25-year period. Most of the information was obtained from seven types of sources, four major and three minor. The major sources were youth gang survey reports, media reports, databases, and interviews. The minor sources were conferences, academic literature, and routine police reports.

Different sets of sources were used during three phases of the study. During phase 1 (1974 through 1979), operations were conducted under the auspices of the U.S. Department of Justice’s Law Enforcement Assistance Administration and Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the Harvard University Law School. During phase 2 (1980 through 1993), the author operated as an independent investigator. During phase 3 (1994 through 1998), operations were supported by the National Youth Gang Center of Tallahassee, FL.¹

Table A–1 lists the seven types of data sources and indicates which were used during each phase.

Youth gang survey reports, media sources, conferences, academic literature, and routine police reports were used during all three phases. Interviews were conducted during phases 1 and 3, and databases were used during phase 3. The following sections describe the nature and use of each of the seven types of data sources. Detailed descriptions of sources and methods used primarily or exclusively during phase 1 are included in Miller, 1982, appendix E. These will not be repeated here but will be described in abbreviated form where appropriate.

### Youth Gang Survey Reports

Tables A–2 and A–3 list 29 printed sources containing lists of names of localities that were designated by the producers of the reports as having problems with youth gangs between 1975 and 1997. Title, sponsoring organizations, and date of issuance are specified for each report. The list is not exhaustive, as the tables themselves reveal. Only those reports that were obtained and examined directly by the author are included. Designations such as “Report 2” and “fifth edition” in some of the titles indicate the existence of earlier reports. The California Investigators Report, for example, indicates that four reports were issued prior to 1995; the Virginia State report of 1996 notes the existence of three

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¹ Findings presented in the first eight chapters of this Report are based on sources available through 1995; findings based on sources available after 1995 are presented in the “1998 Update of Selected Data” chapter.
previous surveys—January 1992, September 1992, and August 1994. None of these were obtained by the author.\(^2\)

These reports are divided into two categories, “unrestricted circulation” and “restricted circulation.” The first type was made available to the general public with no restrictions. The second contained notices such as “for official use only,” “for law enforcement only,” and “confidential.” These reports were made available to the Institute for Intergovernmental Research with the condition that specific content such as the names of survey respondents, gangs, or gang members would not be made public. The information contained in the present Report conforms with these conditions.

Although the 29 reports listed here do not represent a complete set of all such reports, they probably include most of the youth gang surveys conducted between 1975 and 1997 and thus provide a basis for some summary statements on the yearly frequency of the reports, the identity of the sponsoring agencies, and the terms used to refer to the kinds of groups that were the objects of the surveys.

The earliest of the listed reports was published in 1975. After a 7-year gap, one report was issued each year for 1982 and 1983. After a 6-year gap, 2 reports were issued each year in 1991 and 1992, 4 each year in 1993 and 1994, 10 in 1995, 3 in 1996, and 2 in 1997.

These figures indicate a substantial increase in the number and yearly frequency of the reports, with 1995 as the peak year. The trend suggests that official agencies paid relatively little attention to youth gangs during the 1970’s and somewhat more attention in the 1980’s, with a major surge of attention in the 1990’s. What appears here as a slacking off after 1995 may reflect the fact that post-1995 reports were not yet available at the time of writing.

Examination of the agencies that conducted or supported the reports shows that the majority of reports (14) were conducted, sponsored, or cosponsored by the Federal Government, operating through one or more of its numerous branches and subbranches.

Three agencies—the U.S. Departments of Justice and the Treasury and the Federal Bureau of Investigation (FBI)—provided sponsorship. Within the Department of Justice, reports were produced under the auspices of the National Drug Intelligence Center, the National Institute of Justice (NIJ), and OJJDP. Within the Department of the Treasury, reports were produced by the Bureau of Alcohol, Tobacco and Firearms.

The diversity of investigative agencies reflects in part a struggle by the Federal Government to determine the proper jurisdiction for youth gang crime, after many years of a Federal policy that maintained that gangs were a local and not a Federal responsibility. Federal support of only three reports during the 13 years between 1975 and 1989, following the 1975 report that claimed serious youth gang problems were prevalent in the United States and predicted a substantial increase in these problems, indicates that the Federal Government took a long time both to recognize its legitimate interest in the control of gang crime and to allocate increased Federal resources to its prevention and control.

The first of the 10 regional agency reports in table A–2 (sponsored by the California Gang Investigators Association) appeared in 1993, but its designation as “fifth edition” indicates 1988 as the initial year of a series of yearly reports. The first of the eight listed State government reports, *Gangs in Texas Cities*, appeared in 1991. It is likely that other States conducted surveys that were not obtained by this study. Three academic institutions, Harvard University, the University of Chicago, and West Virginia University, worked in conjunction with NIJ and OJJDP to produce reports. Finally, 2 of the 29 reports were cosponsored by private consulting firms.

The extended dispute over the proper responsibility for youth gang problems was paralleled by an extended dispute, discussed in the first chapter of the Report, over the proper term for the groups that were the objects of the surveys. The titles of the tabulated reports cast some light on the terms used by the producers of the reports. Of 32 different titles, 26 contain the word “gang.” Of these, 11 use the term “gang” with no modifying adjective. Eight use the term “street gang” or “criminal street gang,” and seven use the term “youth gang.” Of the seven

\(^2\) Several surveys reported in 1995 or earlier that are not used or cited in this Report are cited in Curry, 1996.
### Table A–2: Printed Reports Containing Lists of Names of Localities With Youth Gang Problems (Unrestricted Circulation)

<table>
<thead>
<tr>
<th>Title of Report</th>
<th>Sponsoring Organizations</th>
<th>Year</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Violence by Youth Gangs and Youth Groups as a Crime Problem in Major American Cities</em></td>
<td>U.S. Department of Justice, Office of Justice Programs, National Institute for Juvenile Justice and Delinquency Prevention and Office of Juvenile Justice and Delinquency Prevention, Washington DC; Law Enforcement Assistance Administration, Washington, DC; and Harvard University Law School, Center for Criminal Justice, Cambridge, MA</td>
<td>1975</td>
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<tr>
<td><em>Crime by Youth Gangs and Groups in the United States</em></td>
<td>U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and Harvard University Law School, Center for Criminal Justice, Cambridge, MA</td>
<td>1982</td>
</tr>
<tr>
<td><em>Police Handling of Youth Gangs</em></td>
<td>Reports of the National Juvenile Justice Assessment Centers and U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, and National Institute for Juvenile Justice and Delinquency Prevention, Washington, DC</td>
<td>1983</td>
</tr>
<tr>
<td><em>Survey of Youth Gang Problems and Programs in 45 Cities and Sites</em></td>
<td>U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, Washington, DC, and University of Chicago, School of Social Service Administration, Chicago, IL</td>
<td>1989</td>
</tr>
<tr>
<td><em>Gangs in Texas Cities: Background, Survey Results, State-Level Policy Options</em></td>
<td>Research and Policy Management Division, Office of the Attorney General, State of Texas, Austin</td>
<td>1991</td>
</tr>
<tr>
<td><em>New Mexico Street Gangs</em></td>
<td>Governor’s Organized Crime Prevention Commission, with the State of New Mexico, Department of Public Safety, Special Investigations Division, Santa Fe</td>
<td>1991</td>
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<tr>
<td><em>National Assessment Survey of Anti-Gang Law Enforcement Information: Report #1</em></td>
<td>U.S. Department of Justice, Office of Justice Programs, National Institute of Justice, Washington, DC, and West Virginia University, Department of Sociology and Anthropology, Gang Research, Crime and Justice Studies, Morgantown</td>
<td>1992</td>
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<tr>
<td>Title of Report</td>
<td>Sponsoring Organizations</td>
<td>Year</td>
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<tr>
<td>Criminal Street Gangs</td>
<td>State of New Jersey, Commission of Investigation, Trenton</td>
<td>1993</td>
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<tr>
<td>Street Gang Report Update</td>
<td>State of New Mexico, Department of Public Safety, Criminal Information and Analysis Bureau, Special Investigations Division, Santa Fe</td>
<td>1993</td>
</tr>
<tr>
<td>Southern California Gang Listings:</td>
<td>California Gang Investigators Association</td>
<td>1993</td>
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<tr>
<td>Fifth Edition</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gang Activity, 1994: County Wide Gang-</td>
<td>Los Angeles County Sheriff’s Department Field Operations, Safe Streets Bureau, Operation Safe Streets, and Participating Los Angeles County Police Agencies</td>
<td>1994</td>
</tr>
<tr>
<td>Related Statistics</td>
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<tr>
<td>Gangs: Public Enemy Number One</td>
<td>Chicago Crime Commission, Chicago, IL</td>
<td>1995</td>
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<tr>
<td>Criminal Street Gangs of Utah: A 1995 Year End Status Report</td>
<td>Utah Division of Investigation, Gang Intelligence Coordinator, Salt Lake City</td>
<td>1995</td>
</tr>
<tr>
<td>Study of Youth Gangs: Virginia Survey Results</td>
<td>Virginia General Assembly, Virginia Commission on Youth, House Joint Resolution 92</td>
<td>1996</td>
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### Table A–3: Printed Reports Containing Lists of Names of Localities With Youth Gang Problems (Restricted Circulation)

<table>
<thead>
<tr>
<th>Title of Report</th>
<th>Sponsoring Organizations</th>
<th>Year</th>
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<tbody>
<tr>
<td><em>Bloods and Crips: A National Perspective: Interim Report</em></td>
<td>U.S. Department of Justice, Federal Bureau of Investigation, Organizational Intelligence Unit, Washington, DC</td>
<td>1993</td>
</tr>
<tr>
<td><em>Bloods and Crips: Gang Survey Report</em></td>
<td>U.S. Department of Justice, National Drug Intelligence Center, Johnstown, PA</td>
<td>1994</td>
</tr>
<tr>
<td><em>Georgia Youth Gangs</em></td>
<td>State of Georgia, Bureau of Investigation, Intelligence Unit</td>
<td>1995</td>
</tr>
<tr>
<td><em>Criminal Street Gangs in Florida: A Statewide Assessment</em></td>
<td>Florida Department of Law Enforcement, Division of Criminal Investigation, Investigative Services Bureau</td>
<td>1995</td>
</tr>
<tr>
<td><em>Overview of Asian Crime in the United States</em></td>
<td>U.S. Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms, Office of Enforcement, Criminal Enforcement Programs, Intelligence Division, Tactical Intelligence Branch, Washington, DC</td>
<td>1995</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1996</td>
</tr>
<tr>
<td><em>Street Gangs: National Street Gang Survey Report</em></td>
<td>U.S. Department of Justice, National Drug Intelligence Center, Johnstown, PA</td>
<td>1996</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1996</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1997</td>
</tr>
</tbody>
</table>
titles using the term “youth gang,” four appeared before 1990, whereas none of the titles using “street gang” appeared before that date. This reflects, in part, the increasing participation in report production by law enforcement agencies, since “street gang” has been for many years the term favored by these agencies.

Media Reports

Of the 3,260 gang-problem localities tabulated in the final chapter of this Report, approximately 20 percent were derived either exclusively or in conjunction with other sources from reports in the media. The term “media” here refers to the widest range of documentary materials issued for public consumption, including daily and weekly printed newspapers, magazines, published books, radio accounts, television accounts, and the very wide variety of online documents available through the World Wide Web and other Internet platforms.

Although media sources make up only one of the seven types of data sources used here, it is unusual for a Report of this type to use the media so extensively. The major reason for using media sources relates to the historical nature of the present study. Survey research-based methods operate within a limited span of time; respondents supply information that is available when they are queried. The 25-year timespan covered by the primary analysis in the present Report, in common with historical research, requires retrievable documents over an extended time. For substantial periods of this study, media reports were the only relevant evidence available.

The gang survey reports cited in the previous section represent the most desirable type of source document, in terms of both quality and coverage. However, as shown in the last section, such reports were issued in only 12 years of the 25, leaving 13 years with no survey-based data on gang localities. Media sources were also used in the 1982 gang survey report. Of the 286 estimated gang-problem localities cited in this Report, only 26 were obtained directly through site visits and onsite interviews; the others were obtained primarily from media sources.

Like all data sources, media sources have weaknesses and strengths. Media reporting of youth gang activity varies in quality. Some reports are detailed and accurate, others incomplete and questionable, with all degrees in between. Whether or not events occurring in a particular gang locality will be reported depends to a greater degree on the perceived newsworthiness of the situation than on any desire for comprehensive coverage.

The steady and ongoing nature of media reporting, with continuity of publication assured by market forces (readers and advertisers) rather than by difficult to obtain and relatively infrequent support through grants or other forms of public funding, is one of its strengths. Another very important advantage of media information is the fact that the originating source of information can be identified and verified quite easily.

In contrast to survey research methods where the identity of the original data provider, the respondent, is usually not revealed, media reports identify the original data provider or providers, specify their role or position, and give the date the information was provided. This makes it possible for any interested person to verify the accuracy of the information by retrieving the original account through records or databases maintained by the publishing entity.

Examples of Media Reports

Tables A–4, A–5, and A–6 list the names and positions of persons who provided information on the existence of youth gang problems for 77 of the 3,699 gang-problem localities cited in the final chapter. Each of the three tables covers a different decade—one each for the 1970’s, 1980’s, and 1990’s. The name and position of the information provider and date of information, along with the localities characterized as having gang problems, are listed for 20 information providers for each of the 3 time periods. The 60 tabulated examples do not represent any kind of sample of the universe of gang-problem localities but were chosen to illustrate the variety of positions of the information providers, the range of geographic regions of the localities, and the variety of media sources.

Although the 60 gang locality information providers listed in tables A–4, A–5, and A–6 represent a relatively small percentage of all media information
### Table A–4: Media Sources in the 1970’s

<table>
<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adams, Howard</td>
<td>Councilman, Member, Anti-Gang Task Force, City Council, Phoenix, AZ</td>
</tr>
<tr>
<td>Allen, Ethel D.</td>
<td>Councilwoman, City Council, Philadelphia, PA</td>
</tr>
<tr>
<td>Appier, R.L.</td>
<td>Lieutenant, Commanding Officer, Gang Activities Section, Police Department, Los Angeles, CA</td>
</tr>
<tr>
<td>Chapa, Rogellio</td>
<td>Director, Mexican-American Neighborhood Civic Association, San Antonio, TX</td>
</tr>
<tr>
<td>Duffy, T.</td>
<td>Detective, Police Department, Brookline, MA</td>
</tr>
<tr>
<td>Endo, Russell</td>
<td>Professor, Sociology Department, University of San Francisco, San Francisco, CA</td>
</tr>
<tr>
<td>Hart, John J.</td>
<td>Lieutenant, Gang Intelligence Unit, Police Department, Chicago, IL</td>
</tr>
<tr>
<td>Jackson, Thomas</td>
<td>Deputy Prosecutor, Prosecutor’s Office, Indianapolis, IN</td>
</tr>
<tr>
<td>Keegan, Jack</td>
<td>Detective, Youth Service Division, Police Department, Hartford, CT</td>
</tr>
<tr>
<td>Kilduff, Edward J.</td>
<td>Detective Captain, Police Department, New Britain, CT</td>
</tr>
<tr>
<td>Kiley, Jeremiah V.</td>
<td>Chief of Police, Police Department, Belmont, MA</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phoenix, AZ</td>
<td>Arizona Republic 9/15/78</td>
</tr>
<tr>
<td>Los Angeles, CA</td>
<td>New York Times 11/27/72</td>
</tr>
<tr>
<td>San Antonio, TX</td>
<td>The Light 6/24/77</td>
</tr>
<tr>
<td>Brookline, MA</td>
<td>Boston Globe 5/21/79</td>
</tr>
<tr>
<td>San Francisco, CA</td>
<td>Colorado Daily 9/28/77</td>
</tr>
<tr>
<td>Chicago, IL</td>
<td>New York Times 11/27/72</td>
</tr>
<tr>
<td>Indianapolis, IN</td>
<td>Indianapolis Star 2/5/78</td>
</tr>
<tr>
<td>Hartford, CT</td>
<td>Hartford Times 3/24/75</td>
</tr>
<tr>
<td>New Britain, CT</td>
<td>Hartford Courant 2/17/78</td>
</tr>
<tr>
<td>Belmont, MA</td>
<td>Boston Globe 3/12/75</td>
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<table>
<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
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<tbody>
<tr>
<td>Kurose, Ruth</td>
<td>Youth Counselor, Central Area Motivation Program, Seattle, WA</td>
<td>Seattle, WA</td>
<td>The Seattle Daily Times 1/25/77</td>
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<tr>
<td>Lincoln, James H.</td>
<td>Executive Judge, Wayne County Juvenile Court, Detroit, MI</td>
<td>Detroit, MI</td>
<td>Detroit News 11/16/75</td>
</tr>
<tr>
<td>Macia, Victor</td>
<td>Lieutenant, Police Department, San Francisco, CA</td>
<td>San Francisco, CA</td>
<td>New York Times 9/21/77</td>
</tr>
<tr>
<td>Moran, Thomas</td>
<td>Commander, Fourth District, Police Department, St. Louis, MO</td>
<td>St. Louis, MO</td>
<td>New York Times 9/5/72</td>
</tr>
<tr>
<td>Schoener, Richard</td>
<td>Gang Task Force, Patrol Division, Seattle Police Department, Seattle, WA</td>
<td>Seattle, WA</td>
<td>The Seattle Daily Times 1/23/77</td>
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<tr>
<td>Serrano, Richard</td>
<td>Acting Chief of Police, South Tucson, AZ</td>
<td>South Tucson, AZ</td>
<td>Tucson Daily Citizen 10/22/75</td>
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<tr>
<td>Sherrill, Charles</td>
<td>Lieutenant, Special Assignment Unit, Police Department, Detroit, MI</td>
<td>Detroit, MI</td>
<td>Detroit News 11/16/75</td>
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<tr>
<td>Torres, Tom</td>
<td>Patrolman, Community Relations Bureau, Police Department, San Antonio, TX</td>
<td>San Antonio, TX</td>
<td>The Light 6/24/77</td>
</tr>
<tr>
<td>Watson, Norman</td>
<td>Sergeant, Sheriff’s Office, San Diego County, CA</td>
<td>Santee, CA</td>
<td>Daily Californian El Cajon 5/8/76</td>
</tr>
<tr>
<td>Name of Information Provider</td>
<td>Position of Information Provider</td>
<td>Locality Designated as Having Youth Gang Problems</td>
<td>Medium and Date of Report</td>
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<td>Ashcroft, John</td>
<td>Governor, State of Missouri</td>
<td>St. Louis, MO</td>
<td>CompuServe Executive News Service 12/5/89</td>
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<td>Barry, John</td>
<td>Captain, Commander, Third District, Police Department, Cleveland, OH</td>
<td>Cleveland, OH</td>
<td>United Press International 2/16/81</td>
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<td>Culley, William</td>
<td>Chief of Police, Police Department, Ardmore, OK</td>
<td>Ardmore, OK</td>
<td>U.S. News &amp; World Report 6/29/81</td>
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<td>Davis, Rodney</td>
<td>Dallas Independent School District, Dallas, TX</td>
<td>Fort Worth, TX</td>
<td>Dallas Times Herald 12/2/82</td>
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<td>Evans, Paul</td>
<td>Chief of Police, Police Department, Boston, MA</td>
<td>Boston, MA</td>
<td>Boston Herald 1/20/86</td>
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<tr>
<td>Green, Richard</td>
<td>Teenage Gang Task Force, Superintendent, School Department, Minneapolis, MN</td>
<td>Minneapolis, MN</td>
<td>United Press International 10/29/85</td>
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<tr>
<td>Hackey, George E. Jr.</td>
<td>Gang Officer, County Police, Montgomery County, MD</td>
<td>Gaithersburg, Sandy Spring, and Wheaton, MD</td>
<td>Washington Post 6/22/85</td>
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<tr>
<td>Leid, G.</td>
<td>Detective, Police Department, Chesapeake, VA</td>
<td>Chesapeake, VA</td>
<td>Virginian-Pilot 10/30/85</td>
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<tr>
<td>Lynch, William</td>
<td>Lieutenant, Superintendent, Community Resources Against Street Hoodlums (C.R.A.S.H.), Police Department, Los Angeles, CA</td>
<td>Cerritos, Carson, Lakewood, Los Angeles, and Orange, CA</td>
<td>United Press International 6/15/82</td>
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<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
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<th>Medium and Date of Report</th>
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<tr>
<td>McBride, Wesley</td>
<td>Sergeant, Sheriff’s Department, Los Angeles County, CA</td>
<td>Sante Fe Springs, CA</td>
<td>United Press International 4/20/88</td>
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<td>McCormack, Sharon</td>
<td>Director, Youth Gang Task Force, Portland, OR</td>
<td>Portland, OR</td>
<td>Boston Globe 11/3/88</td>
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<tr>
<td>Morris, Charles S.</td>
<td>Sergeant, Commander, Intelligence Unit, Police Department, Hartford, CT</td>
<td>Hartford, CT</td>
<td>Boston Globe 10/15/89</td>
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<td>Pitts, Connie</td>
<td>Captain, Police Department, Birmingham, AL</td>
<td>Birmingham, AL</td>
<td>United Press International 11/10/80</td>
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<td>Reinhardt, J.</td>
<td>Human Relations Department, Colorado Springs, CO</td>
<td>Colorado Springs, CO</td>
<td>United Press International 4/14/85</td>
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<td>Reynolds, James</td>
<td>Investigation Division, Police Department, Kansas City, MO</td>
<td>Kansas City, MO</td>
<td>United Press International 5/30/85</td>
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<td>Scott, Margaret M.</td>
<td>Judge, Dorchester District Court, Boston, MA</td>
<td>Dallas/Fort Worth, TX</td>
<td>Boston Globe 9/6/84</td>
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<td>Turner, Kenneth</td>
<td>Judge, Juvenile Court, Memphis, TN</td>
<td>Memphis, TN</td>
<td>The Commercial Appeal 5/21/86</td>
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<td>Washington, F.S.</td>
<td>Police Department, Savannah, GA</td>
<td>Savannah, GA</td>
<td>Newsweek 2/28/88</td>
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<tr>
<td>Young, Coleman A.</td>
<td>Mayor, Detroit, MI</td>
<td>Detroit, MI</td>
<td>United Press International 1/16/87</td>
</tr>
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<td>Name of Information Provider</td>
<td>Position of Information Provider</td>
<td>Locality Designated as Having Youth Gang Problems</td>
<td>Medium and Date of Report</td>
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<td>Barnes, Paul</td>
<td>Detective, Gang Intelligence Unit, Sheriff's Department, Fairfax County, VA</td>
<td>Fairfax County, VA</td>
<td>Washington Post 2/19/95</td>
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<tr>
<td>Bartollas, Clem</td>
<td>Professor, University of Northern Iowa, Cedar Falls</td>
<td>Waverly, IA</td>
<td>Northern Iowa Today 5/1/95</td>
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<td>Borden, Fran</td>
<td>Corporal, Police Department, Durham, NC</td>
<td>Durham, NC</td>
<td>Raleigh News &amp; Observer 11/4/91</td>
</tr>
<tr>
<td>Bradley, Frank</td>
<td>Sergeant, Gang Officer, Navaho Police Department, Window Rock, AZ</td>
<td>Window Rock, AZ</td>
<td>Associated Press 4/24/95</td>
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<tr>
<td>Carreras, Wilson</td>
<td>Minister, Former Gang Member, Toppenish, WA</td>
<td>Toppenish, WA</td>
<td>Associated Press 4/7/95</td>
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<td>Carrol, William J.</td>
<td>District Director, United States Immigration and Naturalization Service, Washington, DC</td>
<td>Washington, DC</td>
<td>Washington Post 2/19/95</td>
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<tr>
<td>Colazzo, R.</td>
<td>Detective, Sheriff's Department, Broward County, FL</td>
<td>Coral Springs, FL</td>
<td>United Press International 8/15/91</td>
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<tr>
<td>DeGroot, Mary</td>
<td>Councilwoman, City Council, Denver, CO</td>
<td>Denver, CO</td>
<td>Associated Press 6/23/95</td>
</tr>
<tr>
<td>Gaunt, Derek</td>
<td>Detective, Gang Officer, Police Department, Alexandria, VA</td>
<td>Langley Park, MD; Alexandria, Annandale, and Arlington, VA</td>
<td>Washington Post 5/26/95</td>
</tr>
<tr>
<td>Maloney, Andrew</td>
<td>United States Attorney, Eastern District of New York State</td>
<td>Queens County, NY</td>
<td>United Press International 5/17/91</td>
</tr>
</tbody>
</table>

continued on next page
<table>
<thead>
<tr>
<th>Name of Information Provider</th>
<th>Position of Information Provider</th>
<th>Locality Designated as Having Youth Gang Problems</th>
<th>Medium and Date of Report</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maloney, Andrew</td>
<td>United States Attorney’s Office, Jersey City, NJ</td>
<td>Jersey City, NJ</td>
<td>United Press International 11/21/91</td>
</tr>
<tr>
<td>McBride, Wesley</td>
<td>Sergeant, Los Angeles County Sheriff’s Department, Los Angeles County, CA</td>
<td>Lexington, KY; Reno, NV; Salt Lake City, UT; Shreveport, LA; Sterling, IL; Tyler, TX</td>
<td>Boston Globe 3/26/90</td>
</tr>
<tr>
<td>McIntosh, David</td>
<td>Congressman, State of Indiana, United States House of Representatives, Washington, DC</td>
<td>Richmond, IN</td>
<td>Associated Press 7/8/95</td>
</tr>
<tr>
<td>Pratt, Bruce</td>
<td>Chief of Police, Police Department, St. Johnsbury, VT</td>
<td>St. Johnsbury, VT</td>
<td>Boston Globe 5/8/97</td>
</tr>
<tr>
<td>Rawson, Doug</td>
<td>Director, Court Services, Rankin County, MS</td>
<td>Rankin County, MS</td>
<td>Boston Herald 2/9/94</td>
</tr>
<tr>
<td>Reque, Paul</td>
<td>Chief of Police, Police Department, Grande Chute, WI</td>
<td>Appleton, WI</td>
<td>United Press International 5/20/95</td>
</tr>
<tr>
<td>Robinson, Dale</td>
<td>Deputy Police Chief, Police Department, Manchester, NH</td>
<td>Manchester, NH</td>
<td>Associated Press 9/23/94</td>
</tr>
<tr>
<td>Skinner, James</td>
<td>Chief of Police, Police Department, Omaha, NE</td>
<td>Des Moines, IA; Texarkana, TX; Wichita, KS</td>
<td>Boston Globe 3/26/90</td>
</tr>
<tr>
<td>Solan, Mike</td>
<td>Lieutenant, Police Department, Hammond, IN</td>
<td>Hammond, IN</td>
<td>Chicago Tribune 12/25/91</td>
</tr>
<tr>
<td>Weisner, Andrew</td>
<td>Lieutenant, Police Department, Allentown, PA</td>
<td>Erie, PA; Nashville, TN; Sioux Falls, SD; York, PA</td>
<td>U.S. Journal of Drugs &amp; Alcohol 9/1/91</td>
</tr>
</tbody>
</table>
providers, their agency affiliations, reporting localities, and publication sources are fairly representative of the wide variety of agency personnel, localities, and publications in the larger set of media sources. The three tables list 77 different gang localities in 34 States and the District of Columbia. The 60 information providers were affiliated with seven types of agencies—police departments, sheriff’s departments, governmental agencies (Federal, State, and city), prosecutor’s offices (Federal, State, county, and city), judicial agencies (county, city, and district), public schools, and private service agencies. The media sources include 26 different publications—19 daily newspapers, 4 magazines or journals, 2 wire services, and 1 online news service.

Sources of Media Reports

The following sections describe five types of media sources: national newsclipping service, online information retrieval, local newspapers, media articles and features, and media-initiated sources. The use of these types varied during the three phases of the study, depending on available resources and developments in computer-based data retrieval.

National newsclipping service. During phase 1 of the study, information on gang localities was received from Burelle’s, a national newsclipping service whose staff receive and review all daily, weekly, and Sunday newspapers in the United States and an additional 4,000 specialized publications. The service was directed to clip all stories in which youth gangs or street gangs were mentioned, all stories involving illegal activities by three or more juveniles or youth, and all stories about programs or policies dealing with the prevention or control of youth gang or street gang problems. Clippings arrived weekly for 3.5 years—approximately 150 stories per month, totaling about 3,600 stories, which were filed by locality. Although some stories citing youth gangs during the 3.5 years were undoubtedly missed, examining all the newspapers in the country on a daily basis made it most unlikely that any locality experiencing gang problems would escape attention.

Online information retrieval. The advent and availability of desktop microcomputers with communication capabilities in the late 1970’s provided a major new vehicle for obtaining news accounts of youth gang activities and gang-problem localities. The first major widely available online service (called time-sharing at the time) was The Source, a service that pioneered procedures later followed by other online services. Media stories transmitted to the online service could be searched by procedures that located all news accounts containing selected words or phrases. This made it possible to obtain nationwide news reports without using newspapers or clipping services. The Source online service provided two search and retrieve methods. The first, a “menu-driven” system, made it possible to access about 10 national daily newspapers—the Los Angeles Times, Minneapolis Star, New York Times, San Francisco Chronicle, Washington Post, and others. Starting in 1980, electronic editions of these papers were accessed each day and relevant stories selected for hard-copy printouts. Associated Press wire-service stories were processed the same way.

The second system used a keyword search method to select all relevant stories from the total output of United Press International (UPI), which carried about 1,000 to 1,500 stories a day from all parts of the country. When these stories were transmitted to subscribing newspapers, they were also transmitted to online service providers for direct access by any online computer. All UPI stories were searched for keywords. Two or more selector terms were permitted. For example, entering the word “gang” returned all stories containing this term; entering “Chicago and gang” returned all stories with both terms. The term “gang,” entered on a daily basis, returned about 5 to 15 gang-related stories per day. Some of these involved adult, motorcycle, terrorist, prison, or other types of gangs in addition to youth gangs. The terms “juvenile,” “teenager,” “group,” “youth,” “murder,” “robbery,” “crime,” and “delinquency” were also entered on a regular basis, alone or in combination.

A rapid scan feature made it possible to select abstracted stories for a full-text readout, and an optional print command provided hard-copy printouts. These printouts were filed and analyzed. Computerized news retrieval, while considerably less comprehensive than the national clipping service, made it possible to continue accessing nationwide press coverage of youth gangs on a reduced level after termination of the clipping service.
During subsequent periods, other online services became available. Searches were conducted using three of these: CompuServe, the Dow-Jones News Service, and America Online. The Source was later bought and absorbed by CompuServe, which in turn was bought by America Online. CompuServe, however, maintained independent operations.

These online service providers made it possible to use media sources without subscribing to clipping services. However, the capacity to obtain national-level gang-related media data on youth gangs was enormously enhanced by the advent of the Internet, first accessed in 1994, and the subsequent development and expansion of the World Wide Web, a special feature of the Internet.

The enhanced availability of the Internet coincided roughly with the major upsurge in gang problems in the late 1980’s. The Web became a repository not only for electronic media news stories but also for an enormous variety of documents of all kinds, including many relevant to gangs. Using the Alta Vista digital search engine, entering the term “gang” in the late 1990’s returned more than 64,000 documents; “street gang” returned 3,600; “youth gang,” 1,300; “gang unit,” 650; and “juvenile gang,” 270. A major advantage of this type of search compared with the earlier electronic press searches was the absence of short-term database purges; Alta Vista retained gang-relevant stories for up to 5 years prior to the search date.

Gang-involved groups, associations, and organizations of many kinds set up and maintained Web sites. Hundreds of police and sheriff’s departments developed their own Web pages, which generally included information on whether there was a gang officer, unit, or squad in the department, and some included activity reviews that provided details on gang problems. State and regional law enforcement associations developed Web sites detailing their activities, which often involved youth gangs. Gang task forces at State and local levels also set up Web sites detailing their activities. Many city and town councils published the minutes of council meetings on the Internet, some of which included discussions of youth gang problems and efforts to cope with them.

Towns and villages also developed Web sites; these were particularly valuable for the purpose of locating gang problems because many were too small to receive regular attention from major magazines and dailies such as Newsweek, the New York Times, and the Washington Post. Two of the statewide youth gang survey reports listed in table A–2 were found through Web searches. Even gang members developed their own Web sites and provided forums for discussing gang-related issues. Web searches were of particular value in keeping current with the post-1995 gang localities tabulated in the final chapter.

Local newspapers. During the site visit period of phase 1, local newspapers were used extensively to obtain background information on gang-problem localities and to obtain current information during the course of the visits. In addition to the local newspapers, the Boston Globe and the New York Times were reviewed on a daily basis during all three phases. The clipping service was terminated in 1978, and the first online retrieval service became available in 1980, leaving a 2-year gap. During this period, some limited national coverage was available from periodicals and local newspapers. An “out of town” newsstand in Cambridge, MA, provided hundreds of newspapers and magazines from around the Nation. Publications with stories on gang localities were purchased, clipped, and filed.

Media articles and features. In addition to news stories, a fair number of reports on gang-problem localities appeared in both the print and electronic media during the course of the study. Some of these were quite detailed, taking the form of multipart series prepared by a group of reporters, in some cases reporting from different cities. Features and articles of this kind appeared in Life, the New York Times, Newsday, Newsweek, Time, U.S. News & World Report, and elsewhere.

Reports on gang localities also appeared as programs in the electronic media. This type of program appeared on all the major television networks—generally focusing on gang problems in particular cities. Local radio and television stations also ran programs on local gangs. Like some of the print media articles, some of these programs represented
collaborative efforts by numerous reporters, editors, writers, and producers. Notes were made on as many of these programs as possible. In some cases, producers provided the contents of the programs through transcripts or videocassettes.

**Media-initiated sources.** During phase 1, the author participated periodically in the preparation and production of media pieces on gangs and gang-problem localities. Largely because of extensive publicity accompanying the publication of the 1995 *National Youth Gang Survey* Summary, writers, reporters, and producers initiated contacts with the author in connection with stories, articles, features, and programs dealing with gangs, and these contacts developed useful information.

Sometimes interest in an upsurge of gang activity or new developments in youth gang crime (e.g., media concern with “wolfpacks” in the late 1970’s) provided the impetus for requests by reporters for background information. A frequent by-product of these contacts was information not obtained through other sources. Participation by the author in radio and television programs also provided information. A common format for such programs was a panel discussion featuring a group of informed people. Most of these programs included gang members along with specialists such as police department gang-squad personnel, youth service workers, and legislators.

**Databases**

Computerized database programs became widely available during phase 3 of the 25-year data collection period. The capabilities of these programs were ideally suited to the task of recording and analyzing gang-problem localities and related information. Many of the reports listed in tables A–2 and A–3 were based on information recorded in computerized databases, but the printed reports resulting from those databases, rather than the databases themselves, provided the gang city information reported here. In some instances, however, the original databases were available to the National Youth Gang Center. These will be discussed following a description of the master database used in the present Report.

**National Youth Gang Database**

A database configured for recording gang-problem localities and related information was created in 1990, using Ashton Tate’s dBASE II database program. The original youth gang record included 14 fields, as follows: location (city, county), city population, State, date of information, time period of information, type of record (report, incident), gang problems reported (definite, probable, possible), number of gangs reported, number of gang members reported, number of homicides reported, race/national background/gender, source of data, and “detail,” a text field for recording additional details. This database was exported to an upgrade, dBASE IV, in 1992 and finally to Microsoft’s Access database, through several upgrades to version 2.0.

Subsequent versions of the database were modified to fit a variety of purposes, including one designed specifically to generate lists of localities for the mailing lists of the 1995 *National Youth Gang Survey* (National Youth Gang Center, 1997). Another version focused on longitudinal analysis and expanded the gangs present city population and county population fields to allow separate entries for each of the three decades. Examples of one version of the database record containing 22 fields are displayed in the next section. The total number of fields in later versions of the database was about 35, and the number of records about 9,900. About 4,900 of these were records of cities, towns, and villages, and the rest were records of counties. The cumulative total of gang city records shown in the second chapter is 1,487, about 3,400 records fewer than the total number of city records. This latter group of city records includes two categories. The first consists of about 1,700 records, imported from other databases, of cities that did not report gang problems. The remaining 1,700 records are additional records for the specific gang-problem cities enumerated in table 1. Evidently, many gang cities in the database had more than one record; in fact, some had five or more. The above figures show that the average gang city had slightly more than two records each. For larger cities, the average number of records per city was considerably higher. For example, gang cities with populations of more than 100,000 had about 3.5 records per city.
Each additional record for the same city contained items of information different from those included in the original city record. These multiple records served two major purposes: recording changes over time in numbers of gangs, city size, and other items, and strengthening or weakening the validity of recorded data by using multiple information sources.

For example, Fort Worth, TX, had separate records for 1983, 1984, 1987, 1988, and 1991 to record the number of gangs reported for each of these years—13, 32, 87, 67, and 175, respectively. Multiple sources for the same locality were used for Anaheim, CA, where gang problems were reported for 1975 (Miller, 1975); for 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1995 (Curry, Ball, and Decker, 1995). Similarly, in Garden Grove, CA, gang problems were reported for 1975 (Miller, 1975); 1981 (M. Davis, Garden Grove Police Department); 1982 (J. Nunez, San Jose Police Department); 1988 (Spergel et al., 1990); 1989 and 1990 (Fox, 1994); and 1995 (Curry, Ball, and Decker, 1995).

Using multiple sources to report the same item of data serves a function similar to that of the triangulation method discussed in the first chapter of this Report. Given the likelihood of differences between respondents, the use of multiple sources representing different agencies and interests increases confidence in the validity of collected information and reduces the risk of obtaining inaccurate information, which can occur when relying on a single source or respondent.

No matter how many records were available for a single locality, each was coded as a new gang locality only once, as defined in the first chapter, and was so tabulated in all relevant tables. Unlike locality counts in some studies (e.g., Miller, 1982; Klein, 1995), the frequency tabulations in the present Report include no estimates; each citation of a gang-problem locality is documented by one or more specific source citations. This feature explains a discrepancy between the figure of 286 given for the number of gang-problem cities in the 1970's in Miller (1982, table 4.3) and the figure of 201 appearing in tables 2 and 3 in the present Report. The difference of 75 between the earlier and later figures results from estimates for the 1970's in the “U.S. Cities Under 100,000” category (Miller, 1982).

Partial data were available for eight States, and estimated undercount percentages were applied to these figures. The States and estimated number of gang-problem cities were as follows: Connecticut, 4; Florida, 3; Illinois, 14; Massachusetts, 24; Michigan, 3; New Jersey, 4; New York, 12; and Pennsylvania, 11. Undercount percentages were based on the assumption that additional numbers of uncounted gang-problem localities would be present in areas adjacent to the major gang cities of the 1970's—New York, Boston, Chicago, Philadelphia, and others. It should be noted here that survey data obtained in the 1990's by the National Youth Gang Center indicated the existence of 270 gang cities in the 1970's—only about 6 percent fewer than the 286 cited by Miller (1982).

To provide illustrations of the onscreen appearance of the gang-problem locality records, pages A–19 to A–24 display several examples of one version of the data record including information from the 1970's, 1980's, and 1990's. Table A–7 provides explanations of the field abbreviations.

Incorporated Datasets

Gang locality listings from three databases were imported directly into the dataset used for this Report. The first of these, provided by G. David Curry, was compiled in connection with his 1992 and 1994 national gang surveys conducted under the auspices of NIJ and the University of West Virginia. The second dataset, provided by Cheryl L. Maxson, was produced by Maxson and Malcolm Klein in connection with a 1992 national survey of youth gang migration, conducted under the auspices of NIJ and the University of Southern California, Social Science Institute. The third dataset was based on a subset of the Uniform Crime Reports Supplementary Homicide Reports: 1976–1992, prepared by Eugene Pond of the National Youth Gang Center in 1995. Any locality reporting juvenile or gang-related homicides to the FBI was assumed to have

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3 More details on Curry’s surveys are included in table A–2, pages A–3 to A–4; in Curry et al., 1992; and in Curry, Ball, and Decker, 1995.

4 See Maxson, 1996.

5 See Fox, 1994.
## Table A–7: Explanation of Locality Record Field Abbreviations

<table>
<thead>
<tr>
<th>Abbreviation or Symbol</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>SRC</td>
<td>Original source of information.</td>
</tr>
<tr>
<td>RPT</td>
<td>Medium reporting and/or describing source; reporter’s name, if given.</td>
</tr>
<tr>
<td>INFODATE</td>
<td>Date information was reported.</td>
</tr>
<tr>
<td>TIMPER</td>
<td>Year or years during which gang problems were reported to be present in the designated locality.</td>
</tr>
<tr>
<td>GPCTV</td>
<td>Status of gang problem in city, town, or village.</td>
</tr>
<tr>
<td>Y</td>
<td>Gang problem reported.</td>
</tr>
<tr>
<td>1</td>
<td>First known report for this locality.</td>
</tr>
<tr>
<td>N, N, N</td>
<td>Decades for which gang problems were reported (e.g., 789, all three decades; 009, 1990’s only; 089, 1980’s and 1990’s only).</td>
</tr>
<tr>
<td>GP70, 80, 90</td>
<td>Y,1=same as for GPCTV.</td>
</tr>
<tr>
<td>GPCO</td>
<td>Status of gang problem in county codes; same as GPCTV.</td>
</tr>
<tr>
<td>RNBG</td>
<td>Race, national background, gender of cited gang members. Codes: M=Male; F=Female; A=Asian American; B=African American; H=Hispanic American; I=Indigenous/Native American; W=non-Hispanic European American.</td>
</tr>
<tr>
<td>GNGNAME</td>
<td>Gang name or selected names of cited gangs.</td>
</tr>
<tr>
<td>NGANGS</td>
<td>Number of gangs cited by source or sources.</td>
</tr>
<tr>
<td>NGMS</td>
<td>Number of gang members cited by source or sources.</td>
</tr>
<tr>
<td>NKIL</td>
<td>Number of gang or gang member homicides cited by source or sources.</td>
</tr>
<tr>
<td>ID</td>
<td>Unique identification number of record.</td>
</tr>
<tr>
<td>DTL</td>
<td>“Detail” text box abstracts additional relevant details from the report constituting the basis of the record, including, in many cases, evidence adduced to confirm the existence of gang problems.</td>
</tr>
</tbody>
</table>

Almost 40 percent of the 2,193 gang-problem localities cited in the second chapter were obtained from these three datasets.

## Interviews

Interviews were conducted during phases 1 and 3 of the study to gather information on gangs and gang localities. Most of the interviews took place during the site visit portion of phase 1. Interviews were of two types: face-to-face and telephone. A total of 131 face-to-face interviews were conducted in 26 localities with staff members of 173 different agencies. Many of these were group interviews—for example, all or most staff members of a probation department would take part in an interview. A total of 458 individuals participated in interview sessions. Three kinds of telephone interviews were also conducted during phase 1, including interviews with sitesurveyed locality personnel prior to the site visits.
with site-surveyed locality personnel subsequent to the visits, and with individuals familiar with the local gang situation in approximately 50 localities that were not visited.

Most of the site-visited localities that did not report gang problems at the time of the visit were asked in a final followup survey whether such problems had emerged at a later time. Phone calls to the 50 localities not visited were made primarily to obtain information on the presence or absence of youth gang problems. All California cities with populations of 100,000 or more and a number of California counties (e.g., Los Angeles, Orange, San Bernardino, and Ventura) were included. These calls sought to confirm or discount media reports of local gang problems. Additional information on the specific details of the site visit interviews is contained in Miller (1982, appendix E).

Most of the phone interviews during phase 3 were also conducted to check on media reports of gang problems; others were made to cities whose size suggested the presence of gang problems, but where no evidence of such problems was available. A series of calls were made to Sergeant Wesley McBride of the Los Angeles Sheriff’s Department, primarily to determine the status of California localities that had reported gang problems during phase 1, but for which no evidence of later problems was available.

Conferences

During phases 2 and 3, the author attended several conferences where gang-problem localities were discussed. Names of previously unknown gang-problem localities were obtained either directly from presenters familiar with the localities at issue or from conference participants who knew of the existence of youth gang survey reports. Reports not already on hand were obtained by subsequent requests to the issuing agencies.

Routine Police Reports

Every stage of the criminal justice processing system generates data on offenses and offenders, from initial reports of violations through release from parole. Extensive attrition of offense information occurs as one proceeds from earlier to later stages; information recorded during the final stages of the process includes only a very small proportion of the offenses dealt with during the earliest stages.

One body of information collected during the earliest stages of the process records the enormous number of acts and events reported to or by local police in the course of their daily activities. Recorded incidents have two major sources: citizen complaints (generally received by phone and relayed by radio to patrol officers) and incidents observed directly by police in the course of patrol. Records of these incidents take various forms, including handwritten records by individual policemen, logs kept by the department, and computerized incident listings, often coded by locality, type of incident, and other characteristics. In some communities, police log information regularly appears in local newspapers.

These reports can be of value in identifying localities with youth gang problems. In many communities, a very substantial proportion of all incidents handled by the police involve groups of youth, some of which are designated as gangs. During phase 1, routine police reports for selected periods were obtained for all of the site-surveyed localities and also for about 250 other U.S. localities both during and preceding phase 1. Monitoring local police reports continued during phases 2 and 3.
The *Detroit News* published a three-part series on juvenile/street gangs in Detroit, MI. The article includes statements by James H. Lincoln, Executive Judge, Wayne County Juvenile Court; Lieutenant Charles Sherrill, Commanding Officer, 16-member Special Assignment Unit, Detroit Police Department; police Sergeants Jim Younger and Wilbert Johnson; and Paul Hubbard, Director of New Detroit Community Relations Service, which has 60 workers in a street worker program. The Police Department definition of Street Gang: “a group of youngsters who have some structure, some continuity, some territory, some violent activity, and at least some degree of identity, reflected in a nickname and sometimes a kind of uniform.” The article cites 19 gangs currently operating in Detroit, with about 1,000 members. The major gang antagonists in 1973 were the Bishops and Chains. The Bishops are now reported to be inactive.
#### Gang-Problem Locality Record

<table>
<thead>
<tr>
<th>Gang Problem City</th>
<th>Waltham</th>
<th>City Population (thousands)</th>
<th>56.9</th>
<th>State</th>
<th>MA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gang Problem County</td>
<td>Middlesex</td>
<td>County Population (thousands)</td>
<td>1,397</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**SRC:** Sergeant William Lavash, Waltham Police Department

**RPT:** *Boston Globe, American Broadcasting Company Television News Report*

**INFODATE:** 11/24/79  
**TIMEPER:**

**GPCTV:** Y1 709  
**GP70:** Y1  
**GP80:**  
**GP90:**  
**GPCO:** Y1

**RNBG:** HM  
**GNGNAME:**

**NGNGS:** 2  
**NGMS:** 43  
**NKIL:**

**TYPEREC:** 1  
**ID:** 781  
**AGENCY:** Police Department

**DTL:**  
Sergeant Lavash reports "trouble between two rival gangs from two sections of the city, the most serious incidence of gang violence in Waltham in recent memory." *Boston Globe* headline: "Rival Gangs Stir Three Days of Violence in Waltham Streets." The story reports 2 police injured, 43 arrests, and a series of gang fights between rival Hispanic gangs.
### Gang-Problem Locality Record

<table>
<thead>
<tr>
<th>Gang Problem City</th>
<th>Birmingham</th>
<th>City Population (thousands)</th>
<th>268.8</th>
<th>State</th>
<th>AL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gang Problem County</td>
<td>Jefferson</td>
<td>County Population (thousands)</td>
<td>671</td>
<td></td>
<td></td>
</tr>
<tr>
<td>SRC:</td>
<td>Birmingham Police Department</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>GPCTV:</td>
<td>Y1789</td>
<td>GP70:</td>
<td>Y1</td>
<td>GP80:</td>
<td>Y1</td>
</tr>
<tr>
<td>GP90:</td>
<td></td>
<td>GPCO:</td>
<td>Y1789</td>
<td></td>
<td></td>
</tr>
<tr>
<td>RNBG:</td>
<td></td>
<td>GNGNAME:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>NGNGS:</td>
<td></td>
<td>NGMS:</td>
<td></td>
<td>NKIL:</td>
<td></td>
</tr>
<tr>
<td>TYPERCN:</td>
<td>RS</td>
<td>ID:</td>
<td>1,491</td>
<td>AGENCY:</td>
<td>Police Department</td>
</tr>
</tbody>
</table>

**DTL:**

The Supplementary Homicide Reports of the Federal Bureau of Investigation’s *Uniform Crime Reports* reveal one juvenile/youth gang homicide in Birmingham, AL, in November of 1980. This homicide was also reported by the United Press International Newswire on 11/10/80. The UPI story reports the existence of six black male street gangs in Birmingham. If there were six gangs in 1980, there must have been gangs in the city in 1979, and probably earlier.
Gang-ProBLEM Locality Record

Gang Problem City             Lowell             City Population (thousands) 100.2             State MA

Gang Problem County            Middlesex          County Population (thousands) 672

SRC: Middlesex County District Attorney Thomas Reilly, Lowell Sergeant Brendan Durkin

RPT: Boston Globe, Dorsey; Boston Herald, Hayward


GPCTV: Y1 089                   GP70:              GP80:              GP90:              GPCO: Y1 789

RNBG: AM AF                     GNGNAME: Tiny Rascals Gang (TRG)

NGNGS:                         NGMS: 200            NKIL: 1

TYPEREc: IR                     ID: 831            AGENCY: Police Department

DTL:

Middlesex County District Attorney Thomas Reilly announces the formation of a new antigang unit in Lowell, MA; a seven-person team composed of one Police Department sergeant, three patrol officers, two Massachusetts State troopers, and one Assistant District Attorney. The unit will work with the Middlesex County “Community-Based Justice” program. The Lowell police estimate that there have been two dozen gang-related shootings and machete attacks this year, and report an estimated 15 youth gangs with 200 members. The police claim that the gangs are Southeast Asian gangs, plus gangs “from every ethnic group and some that cross ethnic lines.” The account notes that there are no Asians in the gang unit. The police state that the last serious gang problem in Lowell was in 1991, also involving Southeast Asian gangs “with connections to California gangs” (1/4/95). Three Asian females, identified as “associated” with the Tiny Rascals gangs (an Asian gang found throughout New England) were “kidnapped” from Lowell by members of a Fall River, MA, Cambodian gang, and driven to Fall River (see Fall River record for this date).
"Gang Activity Flares Up Again" is the headline of an Internet Distribution Services Report. There was a rash of gang incidents in the spring of 1994, but gang activity has been quiet until the present (February 1995), when gang violence incidents began to recur. A gang violence task force, named the "Positive Alternatives for Youth Committee," has been formed. The chairperson of the task force is Assistant Police Chief Lynne Johnson. The committee has had three meetings devoted primarily to gathering information, and is now working on a set of recommendations for dealing with the current upsurge in gang activity.
### Gang-Problem Locality Record

<table>
<thead>
<tr>
<th>Gang Problem City</th>
<th>City Population (thousands)</th>
<th>State</th>
</tr>
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<tbody>
<tr>
<td>Window Rock</td>
<td>3.3</td>
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<tr>
<th>Gang Problem County</th>
<th>County Population (thousands)</th>
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<tr>
<td>Apache</td>
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</table>

**SRC:** Sergeant Frank Bradley, gang officer, and Captain Francis Bradley, Navajo Police

**RPT:** Associated Press, Marla Dial, AP writer

**INFODATE:** 04/24/95 **TIMEPER:** 1994–1995

**GPCTV:** Y1 009 **GP70:** **GP80:** **GP90:** Y1 **GPCO:** Y1 009

**RNBG:** IM **GNGNAME:** Insane Young Cobra Nation, Dragons

**NGNGS:** 2 **NGMS:** **NKIL:** 6

**TYPEREC:** R **ID:** 936 **AGENCY:** Police Department

**DTL:**

An earlier feature by Marla Dial (April 18, 1995) on suffocation deaths among Navajos includes the statement "The Navajo are also fighting street gangs, blamed for an increase in violence and graffiti in Window Rock and other reservations towns." The April 24 account by Dial focuses on gangs. She describes numerous indications of real gangs, including names, drive-bys, retaliatory killings, forced recruitment, and gang graffiti. The Navajo police suspect that six killings in Window Rock in 1994 were gang related. The Insane Young Cobra Nation is engaged in an ongoing feud with the Dragons in nearby Fort Apache. Two police officers are assigned full-time to gang crime, both in Window Rock. The Window Rock reservation, with a population of 160,000, has seven police districts; Captain Bradley wants gang officers in all seven. He claims that gangs have spread to Navajo communities in New Mexico and Utah in addition to Arizona.
Appendix B: Using the Decade as a Time Unit

Under ideal circumstances, a sound longitudinal analysis of gang-problem localities would use units of 1 year, or possibly even 1 month, to record and analyze changes in prevalence trends. Unfortunately for the purposes of precise analysis, the use of smaller time units was not possible in the present study because the nature of the base data makes it difficult or impossible to ascertain the exact day, month, or year when youth gang problems emerged or reemerged in a given locality.

As a consequence, this study uses the decade as its major time unit and calculates incidence and trend data on a 10-year basis instead of using smaller time units. Three decades are used—the 1970’s (1970 through 1979), the 1980’s (1980 through 1989), and the 1990’s (1990 through 1995). As noted in the second chapter, the first known citation of gang problems in a given locality (a “new” gang locality) is assigned to the decade during which it is reported, whatever the day, month, and year of that reporting. Thus, a locality that first reported gang problems in June 1980 and one that first reported gang problems in June 1989 are both tabulated as new gang localities in the 1980’s.

One problem in using the decade as a time unit—a problem shared with many other studies—is that the major Federal census is conducted only once every 10 years. This means, for example, that a study that uses population data and is conducted near the end of the decade will face a high likelihood of encountering outdated figures. In the United States, a city with a given population in census year 1990 will almost certainly show a smaller or larger population in census year 2000. The Bureau of the Census conducts smaller scale intradecade surveys for some data, and the use of these and/or extrapolations based on earlier data is feasible in some instances. Such use was not feasible in the present case, and this study assigns to each decade the population figures published near the beginning of that decade.
The present Report is part of a general research program conducted by the National Youth Gang Center (NYGC) for the U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, to strengthen the information base on youth gang crime as a national problem. The present Report was being prepared during the time that NYGC was carrying out its first national survey.¹ The two studies are related in several respects. Data in the dataset for this Report were used in the preparation of the 1995 survey in connection with two tasks—the selection of respondent localities and the design of the survey schedule. As noted earlier, the database includes both localities that did not report gang problems and those that did. These two types of localities were treated separately in selecting survey localities and constructing the survey schedule.

The 1995 survey schedule solicited information with respect to the following 10 data categories:

- Existence of gang problems in the 1970's.
- Existence of gang problems in the 1980's.
- Number of active youth gangs.
- Number of youth gang members.
- Number of gang homicides.
- Presence of specialized gang units or officers.
- Evaluation of gang problems as worsening or improving.
- Prediction of gang developments in the near future.

The data presented here directly overlap the survey schedule on only two items—existence of gang problems in the 1970's and in the 1980's. The schedule divides the 1990's into two periods—1990 to 1994, and 1995 as a separate year. This Report does not present separate information for 1995, since, as noted earlier, its use of the decade as its major time unit merges data for the 5-year period. Thus, direct comparison of the two studies with respect to the presence of gang problems in the year 1995 is not possible. Comparisons for the 1970's and 1980's, however, are possible.

¹ See National Youth Gang Center, 1997.

Alabama
Alabaster
Alexander City
Anniston
Atalla
Athens
Auburn
Bessemer
Birmingham
Bridgeport
Chickasaw
Columbiana
Daphne
Decatur
Dothan
Elba
Enterprise
Evergreen
Fairhope
Florence
Foley
Gadsden
Georgiana
Hoover
Huntsville
Lafayette
Leeds
Mobile
Monroeville
Montgomery
Opelika
Orange Beach
Pelham
Pell City
Phenix City
Prattville
Saraland
Selma
Talladega
Troy
Trussville
Tuscaloosa
Tuskegee
Union Springs

Alaska
Anchorage
Dillingham
Fairbanks
Juneau
Ketchikan
Kodiak
Kotzebue
Palmer
Seward

Arizona
Apache Junction
Avondale
Buckeye
Bullhead City
Casa Grande
Chandler
Chinle
Douglas
El Mirage
Eloy
Flagstaff
Fort Defiance
Gila River
Gilbert
Glendale
Hayden
Holbrook
Kingman
Kykotsmon
Lake Havasu City
Marana
Mesa
Nogales
Oro Valley
Paradise Valley
Payson
Peoria
Phoenix
Pinetop-Lakeside
Polacca
Prescott
Prescott Valley
Sacaton
Safford
Salt River
San Luis
Scottsdale
Sells
Shangopovi
Show Low
Sierra Vista
Somerton
South Tucson
Tempe
Thatcher
Tombstone
Tucson
Window Rock

Arkansas
Benton
Conway
Fayetteville
Forrest City
Fort Smith
Hamburg
Holly Grove
Hope
Hot Springs
Jacksonville
Jonesboro
Little Rock
Marion
Newport
North Little Rock
Paragould
Pine Bluff
Prairie Grove
Rogers
Russellville
Searcy
Sherwood
Siloam Springs
Springdale
Star City
Stuttgart
Texarkana
West Helena
West Memphis
Wynne

1 In a few instances, the number of cities tabulated in a table does not correspond exactly to the number of cities listed in appendix D because of changes in the number of localities reported subsequent to the completion of the final analyses.
California
Adelanto
Alameda
Alhambra
Alhambra
Anaheim
Anderson
Antioch
Apple Valley
Arcadia
Artesia
Arvin
Atwater
Auburn
Avalon
Azusa
Bakersfield
Baldwin Park
Banning
Barstow
Beaumont
Bell
Bell Gardens
Bellflower
Belmont
Berkeley
Beverly Hills
Bishop
Blythe
Brawley
Brea
Brentwood
Buena Park
Burbank
Burlingame
Calexico
California City
Calistoga
Camarillo
Campbell
Carlsbad
Carpinteria
Carson
Castro Valley
Castroville
Cathedral City
Ceres
Cerritos
Chico
Chino
Chowchilla
Chula Vista
Claremont
Clearlake
Clovis
Coachella
Coalingua
Colma
Colton
Commerce
Compton
Concord
Corcoran
Corning
Corona
Coronado
Costa Mesa
Cotati
Covina
Crescent City
Cudahy
Culver City
Cypress
Daly City
Dana Point
Danville
Davis
Del Rey CDP
Delano
Diamond Bar
Dinuba
Dixon
Downey
Duarte
Dublin
East Los Angeles
East Palo Alto
El Cajon
El Centro
El Cerrito
El Monte
El Rio
El Segundo
El Toro
Emeryville
Encinitas
Escondido
Eufalia
Eureka
Fairfax
Fairfield
Farmersville
Fillmore
Firebaugh
Florence
Folsom
Fontana
Foster City
Fountain Valley
Fremont
Fresno
Fullerton
Galt
Garden Grove
Gardena
Gilroy
Glendale
Glendora
Gonzales
Grand Terrace
Greenfield
Guadalupe
Gustine
Hacienda Heights
Half Moon Bay
Hanford
Hawaiian Gardens
Hawthorne
Hayward
Healdsburg
Hemet
Hercules
Hesperia
Highland
Highway City
Hollister
Hollywood
Holtville
Hughson
Huntington Beach
Huntington Park
Huron
Imperial
Imperial Beach
Indio
Industry
Inglewood
Irvine
Irwindale
Jackson
King City
La Habra
La Mesa
La Mirada
La Palma
La Puente
La Verne
Ladera Heights CDP
Laguna Beach
Laguna Hills
Lake Elsinore
Lake Forest
Lakeport
Lakewood
Lamont
Lancaster
Lawndale
Lemon Grove
Leemoore
Lennox
Lincoln
Livermore
Livingston
Lodi
Lomita
Lompoc

2 The initials "CDP" stand for "Census-Designated Place"—a named locality whose boundaries have been defined by the U.S. Bureau of the Census for census purposes, including population enumeration. More details may be found in Census publication 1990 CP–I–I, 1990 Census of Population, General Population Characteristics, United States, U.S. Department of Commerce, Economics and Statistics Administration, Bureau of the Census.
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<th>California Cities</th>
<th>Washington Cities</th>
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Commerce City  
Cortez  
Craig  
Denver  
Durango  
Edgewater  
Englewood  
Evans  
Fort Collins  
Fort Lupton  
Fort Morgan  
Fountain  
Golden  
Grand Junction  
Greeley  
La Junta  
Lafayette  
Lakewood  
Lamar  
Littleton  
Longmont  
Louisville  
Loveland  
Milliken  
Northglenn  
Parker  
Pueblo  
Sheridan  
Silverthorne  
Thornton  
Walsenburg  
Westminster  
Wheat Ridge  
Woodland Park  
Yuma  

**Connecticut**  
Branford  
Bridgeport  
Bristol  
Cromwell  
Danbury  
East Hartford  
East Haven  
East Lyme  
Enfield  
Fairfield  
Glastonbury  
Granby  
Greenwich  
Groton  
Hamden  
Hartford  
Ledyard  
Manchester  
Meriden  
Middletown  
Mystic  
New Britain  
New Haven  
New London  
Newington  
North Haven  
Norwalk  
Norwich  
Old Saybrook CDP  
Plainfield  
Plainville  
Rocky Hill  
Shelton  
Southington  
Southington Town  
Stamford  
Stonington  
Torrington  
Vernon  
Wallingford  
Waterbury  
Waterford  
West Hartford  
West Haven  
Wethersfield  
Willimantic CDP  
Windsor  

**Florida**  
Alachua  
Altamonte Springs  
Apopka  
Aventura  
Bassville Park  
Boca Raton  
Boynton Beach  
Bradenton  
Brandon  
Bunnell  
Cape Coral  
Carol City  
Casselberry  
Clearwater  
Coconut Creek  
Cooper City  
Coral Gables  
Coral Springs  
Dania  
Davie  
Daytona Beach  
De Land  
Deerfield Beach  
Delray Beach  
Deltona  
Dunedin  
Dunnellon  
Eatonville  
Fernandina Beach  
Fort Lauderdale  
Fort Myers  
Fort Pierce  
Fort Walton Beach  
Frostproof  
Gainesville  
Greenacres  
Gretta  
Gulf Breeze  
Haines City  
Hallandale  
Hialeah  
Hollywood  
Homestead  
Jacksonville  
Jacksonville Beach  
Jupiter  
Kendall  

**Key West**  
**Kissimmee**  
**Lake City**  
**Lake Mary**  
**Lake Wales**  
**Lake Worth**  
**Lakeland**  
**Largo**  
**Lauderhill**  
**Lealman**  
**Leesburg**  
**Leisure City**  
**Longwood**  
**Madison**  
**Maitland**  
**Margate**  
**Melbourne**  
**Miami**  
**Miami Beach**  
**Miramar**  
**Mount Dora**  
**Mulberry**  
**Naples**  
**North Lauderdale**  
**North Miami**  
**North Miami Beach**  
**North Palm Beach**  
**Oakland Park**  
**Ocala**  
**Ocoee City**  
**Opa-Locka**  
**Orange Park**  
**Orlando**  
**Ormond Beach**  
**Palafox**  
**Palm Bay**  
**Palm Beach**  
**Palm Beach Gardens**  
**Palm Coast**  
**Palmetto**  
**Panama City**  
**Panama City Beach**  
**Parkland**  
**Pembroke Pines**  
**Pensacola**  
**Pine Hills**  
**Pinellas Park**  
**Plantation**
Pompano Beach
Port Orange
Port Saint Lucie
Punta Gorda
Riviera Beach
Royal Palm Beach
Saint Petersburg
Sanford
Sarasota
South Miami
Starke
Sunrise
Sweetwater
Tallahassee
Tamarac
Tampa
Temple Terrace
Titusville
Uleta (Park)
Vero Beach
West Little River
West Palm Beach
Westchester
Wildwood
Wilton Manors
Winter Garden
Winter Haven
Winter Park

**Georgia**
Alamo
Albany
Americus
Athens
Atlanta
Attapulgus
Augusta
Austell
Bainbridge
Barnesville
Cairo
Carnesville
Cedartown
Chamblee
Clarkston
College Park
Columbus
Conyers
Cordele
Covington
Dalton
Decatur
Doraville
Duluth
East Point
Elberton
Forest Park
Fort Valley
Gainesville
Greenville
Griffin
Hazlehurst
Hinesville
Jeffersonville
Jonesboro
La Grange
Lawrenceville
Lithonia
Mableton
Macon
Manchester
Marietta
Milledgeville
Montezuma
Morrow
Newnan
Pelham
Perry
Quinlan
Rincon
Riverdale
Rome
Rossville
Roswell
Saint Marys
Savannah
Smyrna
Sparta
Statesboro
Stone Mountain
Thomasville
Valdosta
Villa Rica
Warner Robins
West Point
Winder
Woodbury

**Hawaii**
Aiea
Hilo
Honolulu
Kailua
Kalakalua

**Idaho**
American Falls
Ashton
Blackfoot
Boise
Buhl
Burley
Caldwell
Chubbuck
Coeur D’Alene
Emmet
Garden City
Heyburn
Homedale
Idaho Falls
Jerome
Lewiston
McCall
Mountain Home
Nampa
Orofino
Parma
Pocatello
Post Falls
Preston
Rupert
Sandpoint
Twin Falls
Wendell

**Illinois**
Addison
Algonquin
Alsip
Alton
Antioch
Arlington Heights
Aurora
Bannockburn
Barrington
Barrington Hills
Bartlett
Batavia
Belleville
Bellwood
Bensenville
Berkley
Berwyn
Bloomington
Bolingbrook
Bradley
Braidwood
Bridgeview
Brookfield
Buffalo Grove
Burbank
Burnham
Burr Ridge
Cahokia
Calumet City
Calumet Park
Canton
Carbondale
Carol Stream
Carpentersville
Cartersville
Cary
Centreville
Champaign
Channahon
Charleston
Chicago
Chicago Heights
Chicago Ridge
Cicero
Clarendon Hills
Clinton
Coal City
Collinsville
Country Club Hills
Countryside
Crest Hill
Crestwood
Crete
Crystal Lake
Danville
Darien
Darien
De Kalb
Decatur
Deerfield
Des Plaines
Dixmoor
Dolton
Downers Grove
East Dundee
East Hazel Crest
East Moline
East Saint Louis
Edwardsville
Effingham
Elburn
Elgin
Elk Grove
Elmhurst
Elmwood Park
Evanston
Evergreen Park
Fairview Heights
Flossmoor
Ford Heights
Forest Park
Forest View
Fox Lake
Fox River Grove
Frankfort
Franklin Park
Freeport
Galesburg
Geneva
Gibson City
Glen Ellyn
Glencoe
Glendale Heights
Glenview
Glenwood
Grayslake
Gurnee
Hanover Park
Harrisburg
Harvard
Harvey
Harwood Heights
Hawthorn Woods
Hazel Crest
Hickory Hills
Highland Park
Highwood
Hillside
Hinsdale
Hodgkins
Hoffman Estates
Hometown
Homewood
Huntley
Island Lake
Itasca
Joliet
Justice
Kankakee
Kenilworth
Kildeer
LaGrange
LaGrange Park
Lake Bluff
Lake Forest
Lake in the Hills
Lake Villa
Lake Zurich
Lansing
Lemont
Libertyville
Lincolnshire
Lincolnwood
Lindenhurst
Lisle
Lockport
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South Holland
Sparta
Springfield
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Stickney
Stone Park Village
Streamwood
Summit Village
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Maine
Auburn
Augusta
Bangor
Brunswick
Fort Fairfield
Gardiner
Lewiston
Presque Isle
Sabattus
Sanford
Waterville
Westbrook

Maryland
Annapolis
Baltimore
Berlin
Bethesda
Capitol Heights
College Park
Ellicott City
Frederick
Fruitland
Gaithersburg
Germantown
Greenbelt
Hyattsville
Landover
Langley Park
Laurel
Olney
Rockville
Salisbury
Silver Spring
Wheaton

Massachusetts
Abington
Amherst
Auburn
Belchertown
Bellingham
Belmont
Beverly
Billerica
Boston
Brantree
Bridgewater
Brockton
Brookline
Cambridge
Chelmsford
Chelsea
Chicopee
Clinton
Dartmouth
Easthampton
Everett
Fall River
Fitchburg
Framingham CDP
Franklin
Gardner
Greenfield
Hanson
Haverhill
Holden
Holyoke
Kingston CDP
Lawrence
Leominster
Lexington
Lowell
Ludlow
Lynn
Malden
Marlborough
Medford
Melrose
Milton
New Bedford
Newton
North Adams
North Andover
Northampton
Palmer
Pittsfield
Quincy
Randolph
Raynham
Revere
Salem
Shrewsbury
Somerville
South Hadley
Southbridge
Springfield
Taunton
Tewksbury
Wakefield
Waltham
Watertown
Webster
Wellesley
West Boylston
West Springfield
Westfield
Winthrop
Woburn
Worcester
Yarmouth

Michigan
Allen Park
Ann Arbor
Argentine Township
Baldwin
Battle Creek
Bay City
Belleville
Benton Harbor
Benton Township
Burton
Clinton Township
Dearborn Heights
Detroit
East Lansing
Eastpointe
Ecorce
Farmington Hills
Fenton Township
Flint
Garden City
Grand Blanc
Grand Haven
Grand Rapids
Grandville
Hamtramck
Holland
Holly
Inkster
Jackson
Kalamazoo
Kentwood
Lansing
Lincoln Park
Linden Township
Livonia
Madison Heights
Manistee
Menominee
Midland
Mount Morris
Township
Muskogon
Muskogon Heights
Novi
Oak Park
Pontiac
Port Huron
Portage
Redford Township
River Rouge
Rockford
Roseville
Saginaw
Saint Clair Shores
Shelby Charter Township
South Haven
Southfield
Southgate
Sterling Heights
Sumpter Township
Taylor
Troy
Utica
Warren
Waterford Township
West Bloomfield
Westland
Ypsilanti
Zeeland

Minnesota
Albert Lea
Anoka
Apple Valley
Arden Hills
Austin
Blaine
Bloomington
Brooklyn Center
Brooklyn Park

**Mississippi**
Amory  Batesville  Biloxi

**Missouri**
Booneville  Clarkdale  Cleveland  Columbus  Goodman  Greenville  Greenwood  Gulfport  Hattiesburg  Indianola  Jackson  Laurel  Long Beach  McComb  Meridian  Moss Point  Natchez  Oxford  Pascagoula  Pearl  Picayune  Rosedale  Tupelo  Vicksburg  Waveland  West Point

**Nebraska**
Alliance  Bellevue  Columbus  Crete  David City  Gering  Gordon  Hastings  Kearney  Lexington  Lincoln  McCook  Omaha  Papillion  Plattsmouth  Schuyler  Scottsbluff  Seward  Sidney  South Sioux City  Valentine

**Nevada**
Carson City  Elko  Fallon  Henderson  Las Vegas  Mesquite  North Las Vegas  Reno  Sparks  Wells  Winnemucca

**New Hampshire**
Alton  Atkinson  Concord  Derry  Dover  Gorham  Hanover  Keene  Lancaster  Litchfield
Londonderry 
Manchester 
Milford 
Nashua 
Newport 
Pittsfield 
Portsmouth 
Salem

**New Jersey**
Aberdeen Township 
Asbury Park 
Atlantic City 
Belmar Borough 
Bergenfield Borough 
Bloomfield 
Brick Township 
Bridgeton 
Burlington 
Camden 
Cherry Hill 
Cliffside Park Borough 
Deptford Township 
East Orange 
Eatontown 
Egg Harbor 
Elizabeth 
Ewing 
Fort Lee 
Freehold Borough 
Garfield 
Gloucester Township 
Hackensack 
Hamilton Township 
Holmdel Township 
Howell Township 
Irvington 
Jackson Township 
Jersey City 
Keansburg Borough 
Kearny 
Lakewood Township 
Linden 
Long Branch 
Manalapan Township 
Matawan Borough 
Middletown Township 
Millville 
Monroe Township 
Montclair 
Moorestown-Leona Township CDP 
New Brunswick 
Newark 
North Bergen 
North Brunswick 
Northfield 
Ocean Township 
Parsippany-Troy Hills Township 
Paterson 
Pemberton Borough 
Perth Amboy 
Piscataway 
Patman 
Plainfield 
Pleasantville 
Red Bank Borough 
Rutherford Borough 
Scotch Plains 
Somerset 
South Plainfield 
Teaneck 
Tinton Falls Borough 
Trenton 
Union City 
Union Township 
Vineland 
Wayne 
West New York 
Westfield 
Westville 
Willingboro 
Woodbridge 

**New Mexico**
Alamogordo 
Albuquerque 
Angel Fire 
Artesia 
Aztec City 
Belen 
Bernalillo 
Blanco 
Bloomfield 
Carlsbad 
Clovis 
Corrales 
Deming 
Espanola 
Eunice 
Farmington 
Flora Vista 
Gallup 
Grants 
Hobbs 
Kirtland 
Las Cruces 
Las Vegas 
Los Alamos 
Los Lunas 
Lovingston 
Portales 
Raton 
Rio Rancho 
Roswell 
Ruidoso 
Santa Fe 
Silver City 
Socorrown 
Tatum 
Truth or Consequences 
Tucumcari 
Turley 

**New York**
Albany 
Amherst 
Auburn 
Buffalo 
Cheektowaga 
Cicero 
Colonie 
De Witt 
East Aurora 
Elmira 
Freeport 
Haverstraw 
Hempstead 
Ithaca 
Jamestown 
Long Beach 
Malone 
Manlius 
Mount Vernon 
New Rochelle 
New York 
Newburgh 
North Tonowanda 
Nyack 
Orange 
Oxford 
Perry 
Plattsburgh 
Port Washington 
Poughkeepsie 
Rochester 
Schenectady 
Scotia 
Syracuse 
Troy 
Watertown 
West Seneca 
Westbury 
White Plains 
Yaphank 
Yonkers

**North Carolina**
Andrews 
Asheville 
Beaufort 
Belhaven 
Burlington 
Cary 
Chapel Hill 
Charlotte 
Concord 
Durham 
Fayetteville 
Gastonia 
Goldsboro 
Greensboro 
Greenville 
Grifton 
Havelock 
Hendersonville 
Hickory 
High Point 
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Marion
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Nyssa
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Ontario
Oregon City
Pendleton
Pilot Rock
Portland
Reedsport
Saint Helens
Salem
Scappoose
Seaside
Sheridan
Silverton
Springfield
Stayton
Sweet Home
The Dalles
Tigard
Tillamook
Toledo
Troutdale
Tualatin
Umatilla
Vale
Waldport
West Linn
Woodburn

Pennsylvania
Abington Township
Allentown
Altoona
Ardmore
Bensalem Township
Bethlehem
Bristol Borough
Brookville
Cheltenham
Chester
Easton
Ephrata Boro
Erie
Falls Township
Fallston
Glenside
Greensburg
Harrisburg
Horsham
Johnstown
King of Prussia
Lancaster
Lansdale Borough
Levittown
Mannheim Borough
McKeesport
Middletown
Millcreek Borough
Monroeville
Mount Lebanon
Munhall
Norristown
Palmer
Penn Hills
Philadelphia
Pittsburgh
Plum Boro
Reading
Scranton
Springettsbury Township
Warminster Township
Washington
Weatherly
West Chester
West Homestead
Whitehall
Wilkes Barre
Williamsport
Willow Grove
York

Rhode Island
Central Falls
Charlestown
Coventry
Cranston
East Providence
Newport
North Kingston
North Providence
Pawtucket
Providence
Warren
Warwick
West Warwick
Woonsocket

South Carolina
Aiken
Anderson
Blackville
Charleston
Cheraw
Columbia
Conway
Darlington
Georgetown
Greenville
Greenwood
Greer
Moncks Corner
Mount Pleasant
Myrtle Beach
North Charleston
Orangeburg
Rock Hill
Seneca
Spartanburg
Sumter
Woodruff

South Dakota
Aberdeen
Deadwood
North Sioux City
Pierre
Rapid City
Sioux Falls
Sisseton
Winner
Yankton

Texas
Abilene
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Alamo
Aldine
Alice City
Alton
Amarillo
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Atlanta
Austin
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Ballinger
Baytown
Beaumont
Bedford
Beeville
Bellaire
Bellmead
Big Spring
Bovina

Cleveland
Columbia
Cookeville
Crossville
Dyersburg
Franklin
Gallatin
Germantown
Goodlettsville
Hendersonville
Jackson
Johnson City
Kingsport
Knoxville
La Vergne
Martin
Maryville
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Murfreesboro
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Tennessee
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Fairfax
Falls Church
Fort Hunt
Fredericksburg
Hampton
Harrisonburg
Herndon
Manassas
Martinsville
McLean
Merrifield
Newport News
Norfolk
Petersburg
Portsmouth
Richmond
Rocky Mount
South Boston
Spotsylvania
Springfield
Suffolk
Vienna
Virginia Beach
Waynesboro
Winchester
Woodbridge

**Washington**
Aberdeen
Anacortes
Auburn
Battle Ground
Bellevue
Bellingham
Black Diamond
Blaine
Bothell
Bremerton
Burlington
Camas
Castle Rock
Centralia
Chehalis
Chelan
Cheney
Colville
Coulee Dam
Des Moines
East Wenatchee
Edmonds
Ellensburg
Everett
Fife
Goldendale
Grand Coulee
Grandview
Granger
Issaquah
Kelso
Kennewick
Kent
Kirkland
Lacey
Lake Stevens
Lakewood
Longview
Lynden
Lynnwood
Malton
Marysville
Medical Lake
Milton
Mount Vernon
Mountlake Terrace
Oak Harbor
Olympia
Omak
Othello
Pacific
Pasco
Port Angeles
Port Orchard
Poulsbo
Prosser
Puyallup
Quincy
Rainer
Redmond
Renton
Richland
Seattle
Shelton
Skyway
Snoqualmie
Spanaway
Spokane
Steilacoom
Sunnyside
Tacoma
Toppenish
Tukwila
Tumwater
Vancouver
Walla Walla
Wapato
Washougal
Wenatchee
West Richland
Westport
White Center
White Salmon
Yakima

**West Virginia**
Beckley
Charles Town
Charleston
Fairmont
Huntington
Martinsburg
Morgantown
Parkersburg
Phillipi
South Charleston
Weirton
Wheeling

**Wisconsin**
Allouez
Appleton
Ashwaubenon
Baraboo
Beaver Dam
Beloit
Brookfield
Eau Claire
Fond du Lac
Green Bay
Greenfield
Hartford
Hartland
Kenosha
Kewaunee
La Crosse
Little Chute
Madison
Manistee
Marine City
Marshfield
Medford
Menasha
Milwaukee
Monroe
Mukwonago
Menasha
New Berlin
Oshkosh
Platteville
Prairie Du Chien
Racine
River Falls
Sheboygan
Sheboygan Falls
Slinger
Stevens Point
Sturtevant
Superior
Twin Lakes
Viroqua
Waukesha
Wausau
West Allis
West Bend

**Wyoming**
Alenrock
Basin
Casper
Cheyenne
Evanston
Green River
Laramie
Riverton
Rock Springs

Alabama
Autauga
Baldwin
Barbour
Bibb
Bullock
Butler
Calhoun
Chambers
Coffee
Conecuh
Dale
Dallas
Elmore
Etowah
Houston
Jackson
Jefferson
Lauderdale
Lee
Limestone
Macon
Madison
Mobile
Monroe
Montgomery
Morgan
Pike
St. Clair
Shelby
Talladega
Tallapoosa
Tuscaloosa
Alaska
Anchorage Borough
Dillingham Census Area
Fairbanks North Star Borough
Juneau Borough
Kenai Peninsula Borough
Ketchikan Gateway Borough
Kodiak Island Borough
Matanuska-Susitna Borough
Northwest Arctic Borough
Arizona
Apache
Cochise
Coconino
Gila
Graham
Maricopa
Mohave
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Pinal
Santa Cruz
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Benton
Craighed
Crittenden
Cross
Craig
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Hempstead
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Glenn
Humboldt
Imperial
Inyo
Kern
Kings
Lake
Los Angeles
Madera
Marin
Mariposa
Mendocino
Merced
Mono
Monterey
Napa
Nevada
Orange
Placer
Riverside
Sacramento
San Benito
San Bernardino
San Diego
San Francisco
San Joaquin
San Luis Obispo
San Mateo

1 The total number of youth gang localities listed in appendix E is somewhat larger than the numbers included in the Report’s tables because a number of new localities were reported subsequent to the completion of the final analyses.

2 Boroughs are considered as counties in Alaska, New York, and Pennsylvania. Parishes are considered as counties in Louisiana. Virginia localities listed in appendix E that include the word “City” are listed as counties by the U.S. Bureau of the Census in Census Bureau Data Disk 90 PLPTS2.DAT: POP 2046 (May 1995).
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- Bonneville
- Canyon
- Cassia
- Clearwater
- Elmore
- Fremont
- Gem
- Gooding
- Jerome
- Kootenai
- Minidoka
- Nez Perce
- Owyhee
- Power
- Twin Falls
- Valley

Illinois
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- Bureau
- Champaign
- Christian
- Coles
- Cook
- De Kalb
- De Witt

- Stephens
- Sumter
- Talbot
- Thomas
- Tift
- Troup
- Turner
- Twiggs
- Walker
- Webster
- Wheeler
- Whitfield
- Wilkinson
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Edgar
Effingham
Ford
Fulton
Grundy
Iroquois
Jackson
Jefferson
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Kane
Kankakee
Kendall
Knox
Lake
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Macon
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McHenry
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Saline
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Tazewell
Vermilion
Whiteside
Will
Williamson
Winnebago

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Howard
Johnson
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Vigo
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Wells

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Kenton
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Pulaski
Simpson
Warren
Woodford

Louisiana
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Calcasieu Parish
Claiborne Parish
Concordia Parish
East Baton Rouge Parish
East Feliciana Parish
Iberia Parish
Iberville Parish
Jefferson Parish
Lafayette Parish
Lincoln Parish
Livingston Parish
Morehouse Parish
Natchitoches Parish
Orleans Parish
Ouachita Parish
Rapides Parish
St. Tammany Parish
Tangipahoa Parish
Terrebonne Parish
Washington Parish
Webster Parish
West Baton Rouge Parish

Maine
Androscoggin
Aroostook
Cumberland
Kennebec
Penobscot
York

Maryland
Anne Arundel
Baltimore
Frederick
Howard
Montgomery
Prince George’s
Wicomico
Worcester

Massachusetts
Barnstable
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Suffolk
Worcester

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Holmes
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Lee
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Lowndes
Madison
Monroe
Panola
Pearl River
Pike
Prentiss
Rankin
Sunflower
Union
Warren
Washington

Missouri
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Audrain
Boone
Buchanan
Butler
Callaway
Camden
Cape Girardeau
Cass
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Greene
Henry
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Jasper
Jefferson
Lafayette
Lincoln
Montgomery
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Pettis
Phelps
Platte
Ralls
Randolph
Ray
St. Charles
St. Louis
Scott
Vernon
Warren

Montana
Broadwater
Cascade
Dawson
Fergus
Gallatin
Hill
Lake
Lewis and Clark

Nebraska
Adams
Box Butte
Buffalo
Butler
Cass
Cherry
Cheyenne
Colfax
Dakota
Dawson
Douglas
Lancaster
Platte
Red Willow
Saline
Sarpy
Scotts Bluff
Seward
Sheridan

Nevada
Carson City
Churchill
Clark
Elko
Humboldt
Nye
Washoe

New Hampshire
Belknap
Cheshire
Coos
Grafton
Hillsborough
Merimack
Rockingham
Strafford
Sullivan

New Jersey
Atlantic
Bergen
Burlington
Camden
Cumberland
Essex
Gloucester
Hudson
Mercer
Middlesex
Monmouth
Morris
Ocean
Passaic
Somerset
Union

**New Mexico**
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Chaves
Cibola
Colfax
Curry
Dona Ana
Eddy
Grant
Lea
Lincoln
Los Alamos
Luna
McKinley
Otero
Quay
Rio Arriba
Roosevelt
Sandoval
San Juan
San Miguel
Santa Fe
Sierra
Socorro
Valencia

**New York**
Albany
Bronx
Brooklyn
Cayuga
Chautauqua
Chemung
Chenango
Clinton
Dutchess
Erie
Franklin
Jefferson
Kings
Monroe
Nassau
New York
Niagara
Onondaga
Orange
Queens
Rensselaer
Schenectady
Schuyler
Suffolk
Tompkins
Westchester
Wyoming

**North Carolina**
Alamance
Beaufort
Buncombe
Burke
Cabarrus
Carteret
Catawba
Cherokee
Craven
Cumberland
Davidson
Durham
Forsyth
Gaston
Guilford
Henderson
Lenoir
Lincoln
McDowell
Mecklenburg
Nash
New Hanover
Onslow
Orange
Pender
Pitt
Polk
Randolph
Rockingham
Rowan
Wake
Wayne
Wilson

**North Dakota**
Burleigh
Cass
Grand Forks
Mercer
Ramsey
Richland
Stark
Ward

**Ohio**
Allen
Ashtabula
Athens
Belmont
Butler
Champaign
Clark
Crawford
Cuyahoga
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Mahoning
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Montgomery
Morrow
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Richland
Ross
Sandusky
Seneca
Stark
Summit
Trumbull
Van Wert
Warren
Wood

**Oklahoma**
Beckham
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Bryan
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Carter
Choctaw
Cleveland
Comanche
Cotton
Craig
Creek
Custer
Delaware
Garfield
Garvin
Jackson
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Kiowa
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Logan
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McMurdo
Mayes
Muskogee
Oklahoma
Okmulgee
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Stephens
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National Youth Gang Center
As part of its comprehensive, coordinated response to America’s gang problem, the Office of Juvenile Justice and Delinquency Prevention (OJJDP) funds the National Youth Gang Center (NYGC). NYGC assists State and local jurisdictions in the collection, analysis, and exchange of information on gang-related demographics, legislation, literature, research, and promising program strategies. NYGC coordinates activities of the OJJDP Gang Consortium, a group of Federal agencies, gang program representatives, and service providers that works to coordinate gang information and programs. NYGC also provides training and technical assistance for OJJDP’s Rural Gang, Gang-Free Schools, and Gang-Free Communities Initiatives. For more information, contact:

National Youth Gang Center
P.O. Box 12729
Tallahassee, FL 32317
800–446–0912
850–386–5356 (fax)
E-mail: nygc@iir.com
Internet: www.iir.com/nygc

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510–519–5600 (fax)
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The following list of publications highlights the latest and most popular information published by OJJDP, grouped by topical areas:

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- Construction, Operations, and Staff Training for Juvenile Confinement Facilities. 2000, NCJ 178928 (28 pp.).
- Implementation of the Intensive Community-Based Aftercare Program. 2000, NCJ 181464 (20 pp.).
- Juvenile Arrests 1999. 2000, NCJ 185236 (12 pp.).
- Reintegration, Supervised Release, and Intensive Aftercare. 1999, NCJ 175715 (24 pp.).

**Courts**
- Employment and Training for Court-Involved Youth. 2000, NCJ 182787 (112 pp.).
- Focus on Accountability: Best Practices for Juvenile Court and Probation. 1999, NCJ 177611 (12 pp.).
- From the Courthouse to the Schoolhouse: Making Successful Transitions. 2000, NCJ 178900 (16 pp.).
- Juvenile Court Statistics 1997. 2000, NCJ 180864 (120 pp.).
- Juvenile Justice (Juvenile Court Issue), Volume VI, Number 2. 1999, NCJ 178255 (40 pp.).
- Juveniles and the Death Penalty. 2000, NCJ 184748 (16 pp.).
- Juvenile Transfers to Criminal Court in the 1990’s: Lessons Learned From Four Studies. 2000, NCJ 181301 (68 pp.).
- Offenders in Juvenile Court, 1997. 2000, NCJ 181204 (16 pp.).
- Teen Courts: A Focus on Research. 2000, NCJ 183472 (16 pp.).

**Delinquency Prevention**
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- The Incredible Years Training Series. 2000, NCJ 173422 (24 pp.).
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- Law Enforcement Referral of At-Risk Youth: The SHIELD Program. 2000, NCJ 184579 (8 pp.).
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- Prevention of Serious and Violent Juvenile Offending. 2000, NCJ 178898 (16 pp.).

**Gangs**
- Preventing Adolescent Gang Involvement. 2000, NCJ 182210 (12 pp.).
- Youth Gang Programs and Strategies. 2000, NCJ 171154 (96 pp.).
- The Youth Gangs, Drugs, and Violence Connection. 1999, NCJ 171152 (12 pp.).
- Youth Gangs in Schools. 2000, NCJ 183015 (8 pp.).

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- The Community Assessment Center Concept. 2000, NCJ 178942 (12 pp.).
- Increasing School Safety Through Juvenile Accountability Programs. 2000, NCJ 179283 (16 pp.).
- Juvenile Accountability Incentive Block Grants Strategic Planning Guide. 1999, NCJ 172846 (62 pp.).
- Juvenile Justice (Mental Health Issue), Volume VII, Number 1. 2000, NCJ 178256 (40 pp.).
- OJJDP Research: Making a Difference for Juveniles. 1999, NCJ 177602 (52 pp.).
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